

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the  
5 Pharmaceutical and Health Affordability: Restrictions on  
6 Manufacturers' Amoral Behavior through Reasonable Oversight  
7 Act.

8 Section 2. Legislative Findings.

9 (a) The General Assembly finds that public reports by  
10 Congress and the news media have demonstrated the devastating  
11 impact that increasing drug prices can have on the 60% of  
12 Americans and 90% of seniors that take prescription drugs.

13 (b) The General Assembly further finds that public reports  
14 describe a repeated pattern and practice of price gouging by  
15 certain prescription drug manufacturers once they acquire the  
16 ownership rights for a new generic drug.

17 (c) The General Assembly further finds that price gouging  
18 has forced patients to choose between copayments exceeding  
19 tens of thousands of dollars per year and risking their health  
20 to find a more affordable drug.

21 (d) The General Assembly further finds that this choice  
22 has led patients to delay or forgo necessary medications  
23 creating greater health risks and complications.

1           (e) The General Assembly concludes that addressing  
2 accessibility of these life-saving medications is a matter of  
3 health, safety, and welfare for the People of the State of  
4 Illinois.

5           Section 5. Definitions. As used in this Act:

6           "Essential off-patent or generic drug" means any  
7 prescription drug sold within the State:

8           (1) for which all exclusive marketing rights, if any,  
9 granted under the Federal Food, Drug, and Cosmetic Act,  
10 Section 351 of the federal Public Health Service Act, and  
11 federal patent law have expired;

12           (2) that appears on the model list of essential  
13 medicines most recently adopted by the World Health  
14 Organization or that has been designated by the United  
15 States Secretary of Health and Human Services as an  
16 essential medicine due to its efficacy in treating a  
17 life-threatening health condition or a chronic health  
18 condition that substantially impairs an individual's  
19 ability to engage in activities of daily living; and

20           (3) that is actively manufactured and marketed for  
21 sale in the United States by 3 or fewer manufacturers.

22           "Essential off-patent or generic drug" includes any  
23 drug-device combination product used for the delivery of a  
24 drug for which all exclusive marketing rights, if any, granted  
25 under the Federal Food, Drug, and Cosmetic Act, Section 351 of

1 the federal Public Health Service Act, and federal patent law  
2 have expired.

3 "Manufacturer" has the meaning provided in Section 15 of  
4 the Wholesale Drug Distribution Licensing Act. "Manufacturer"  
5 does not include an entity operating as a wholesale drug  
6 distributor as defined in Section 15 of the Wholesale Drug  
7 Distribution Licensing Act.

8 "Price gouging" means an unconscionable increase in a  
9 prescription drug's price that:

10 (1) would result in the wholesale acquisition cost of  
11 a 30-day supply of the essential off-patent or generic  
12 drug exceeding \$20 and would result in an increase in the  
13 wholesale acquisition cost of the essential off-patent or  
14 generic drug of:

- 15 (A) 30% or more within the preceding year;  
16 (B) 50% or more within the preceding 3 years; or  
17 (C) 75% or more within the preceding 5 years; and

18 (2) is otherwise excessive and unduly burdens  
19 consumers because of the importance of the essential  
20 off-patent or generic drug to their health and because of  
21 insufficient competition in the marketplace.

22 "Price gouging" does not include a price increase that can  
23 be reasonably justified by:

24 (1) an increase in the cost of producing the essential  
25 off-patent or generic drug; or

26 (2) the cost of appropriate expansion of access to the

1 essential off-patent or generic drug to promote public  
2 health.

3 "State health plan" means the program of health benefits  
4 under the State Employees Group Insurance Act of 1971.

5 "Wholesale acquisition cost" has the meaning provided in  
6 42 U.S.C. 1395w-3a.

7 "Wholesale drug distributor" has the meaning provided in  
8 Section 15 of the Wholesale Drug Distribution Licensing Act.

9 Section 10. Price gouging prohibited.

10 (a) A manufacturer or wholesale drug distributor shall not  
11 engage in price gouging in the sale of an essential off-patent  
12 or generic drug that is ultimately sold in Illinois.

13 It is not a violation of this Act for a wholesale  
14 distributor to increase the price of an essential off-patent  
15 or generic drug if the price increase is directly attributable  
16 to an increase in the wholesale acquisition cost for the  
17 essential off-patent or generic drug imposed on the wholesale  
18 drug distributor by the manufacturer of the drug.

19 For the purpose of the enforcement of this Act, the  
20 Director of Healthcare and Family Services shall notify the  
21 Attorney General of any increase in the price of any essential  
22 off-patent or generic drug under the Medical Assistance  
23 Program under Section V of the Illinois Public Aid Code that  
24 amounts to price gouging.

25 (b) If the Attorney General has reason to believe that a

1 manufacturer or wholesale drug distributor of an essential  
2 off-patent or generic drug has violated this Act, then the  
3 Attorney General may send a notice to the manufacturer or the  
4 wholesale drug distributor requesting a statement:

5 (1) itemizing the components of the cost of producing  
6 the essential off-patent or generic drug;

7 (2) identifying the circumstances and timing of an  
8 increase in materials or manufacturing costs that caused  
9 an increase in the wholesale acquisition cost of the  
10 essential off-patent or generic drug within the 5-year  
11 period preceding the date of the price increase;

12 (3) identifying the circumstances and timing of any  
13 expenditures made by the manufacturer to expand access to  
14 the essential off-patent or generic drug and explaining  
15 any improvement in public health associated with those  
16 expenditures;

17 (4) identifying any communications with competitors of  
18 distributors about that drug and any price changes; the  
19 request for a statement shall serve as a litigation hold  
20 regarding documents and communications about that drug;  
21 and

22 (5) providing any other information that the  
23 manufacturer or wholesale drug distributor believes to be  
24 relevant to a determination of whether a violation of this  
25 Act has occurred.

26 Within 45 days after receipt of the request, the

1 manufacturer or wholesale drug distributor shall submit the  
2 statement to the Attorney General.

3 To accomplish the objectives and carry out the duties  
4 prescribed in this Act, the Attorney General may issue  
5 subpoenas or examine under oath any person to determine  
6 whether a manufacturer or wholesale drug distributor has  
7 violated this Act.

8 (c) Upon petition of the Attorney General, a circuit court  
9 may issue an order:

10 (1) compelling a manufacturer or a wholesale drug  
11 distributor:

12 (A) to provide a statement required under  
13 subsection (b); or

14 (B) to produce specific records or other documents  
15 requested by the Attorney General that may be relevant  
16 to a determination of whether a violation of this Act  
17 has occurred;

18 (2) restraining or enjoining a violation of this Act;

19 (3) restoring to any consumer, including a third-party  
20 payor, any money acquired as a result of a price increase  
21 that violates this Act;

22 (4) requiring a manufacturer or wholesale drug  
23 distributor that has engaged in price gouging in the sale  
24 of an essential off-patent or generic drug to make the  
25 drug available to participants in the State health plan or  
26 Medical Assistance Program under Section V of the Illinois

1 Public Aid Code for a period of up to one year at the price  
2 at which the drug was made available to participants in  
3 Illinois immediately before the violation of this Act;

4 (5) imposing a civil penalty of up to \$10,000 per day  
5 for each violation of this Act;

6 (6) providing for the Attorney General's recovery of  
7 costs and disbursements incurred in bringing an action  
8 against a manufacturer found to be in violation of this  
9 Act, including the costs of investigation and reasonable  
10 attorney's fees; or

11 (7) granting any other relief.

12 In response to any petition brought by the Attorney  
13 General under this Section, a manufacturer or wholesale drug  
14 distributor who is alleged to have violated this Act may not  
15 assert as a defense that the manufacturer or wholesale drug  
16 distributor did not directly sell a product to a consumer  
17 residing in Illinois.

18 (d) Any financial information provided by a manufacturer  
19 or a wholesale drug distributor to the Attorney General in  
20 accordance with this Section may not be disclosed to the  
21 public by the Attorney General. The financial information,  
22 while in the possession of the Attorney General, shall be  
23 exempt from disclosure by the Attorney General under the  
24 Freedom of Information Act. Notwithstanding the other  
25 provisions of this subsection, if it appears to the Attorney  
26 General that a manufacturer or wholesale drug distributor has

1 engaged in or is engaging in any practice declared to be in  
2 violation of this Act and that legal proceedings would be in  
3 the public interest, then the Attorney General may disclose  
4 any financial information provided in accordance with this  
5 Section in support of the filing of an action in the circuit  
6 court.

7 Section 99. Effective date. This Act takes effect January  
8 1, 2024.