

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the
5 Pharmaceutical and Health Affordability: Restrictions on
6 Manufacturers' Amoral Behavior through Reasonable Oversight
7 Act.

8 Section 2. Legislative Findings.

9 (a) The General Assembly finds that public reports by
10 Congress and the news media have demonstrated the devastating
11 impact that increasing drug prices can have on the 60% of
12 Americans and 90% of seniors that take prescription drugs.

13 (b) The General Assembly further finds that public reports
14 describe a repeated pattern and practice of price gouging by
15 certain prescription drug manufacturers once they acquire the
16 ownership rights for a new generic drug.

17 (c) The General Assembly further finds that price gouging
18 has forced patients to choose between copayments exceeding
19 tens of thousands of dollars per year and risking their health
20 to find a more affordable drug.

21 (d) The General Assembly further finds that this choice
22 has led patients to delay or forgo necessary medications
23 creating greater health risks and complications.

1 (e) The General Assembly concludes that addressing
2 accessibility of these life-saving medications is a matter of
3 health, safety, and welfare for the People of the State of
4 Illinois.

5 Section 5. Definitions. As used in this Act:

6 "Essential off-patent or generic drug" means any
7 prescription drug sold within the State:

8 (1) for which all exclusive marketing rights, if any,
9 granted under the Federal Food, Drug, and Cosmetic Act,
10 Section 351 of the federal Public Health Service Act, and
11 federal patent law have expired;

12 (2) that appears on the model list of essential
13 medicines most recently adopted by the World Health
14 Organization or that has been designated by the United
15 States Secretary of Health and Human Services as an
16 essential medicine due to its efficacy in treating a
17 life-threatening health condition or a chronic health
18 condition that substantially impairs an individual's
19 ability to engage in activities of daily living; and

20 (3) that is actively manufactured and marketed for
21 sale in the United States by 3 or fewer manufacturers.

22 "Essential off-patent or generic drug" includes any
23 drug-device combination product used for the delivery of a
24 drug for which all exclusive marketing rights, if any, granted
25 under the Federal Food, Drug, and Cosmetic Act, Section 351 of

1 the federal Public Health Service Act, and federal patent law
2 have expired.

3 "Manufacturer" has the meaning provided in Section 15 of
4 the Wholesale Drug Distribution Licensing Act. "Manufacturer"
5 does not include an entity operating as a wholesale drug
6 distributor as defined in Section 15 of the Wholesale Drug
7 Distribution Licensing Act.

8 "Price gouging" means an unconscionable increase in a
9 prescription drug's price that:

10 (1) would result in the wholesale acquisition cost of
11 a 30-day supply of the essential off-patent or generic
12 drug exceeding \$20 and would result in an increase in the
13 wholesale acquisition cost of the essential off-patent or
14 generic drug of:

15 (A) 30% or more within the preceding year;

16 (B) 50% or more within the preceding 3 years; or

17 (C) 75% or more within the preceding 5 years; and

18 (2) is otherwise excessive and unduly burdens
19 consumers because of the importance of the essential
20 off-patent or generic drug to their health and because of
21 insufficient competition in the marketplace.

22 "Price gouging" does not include a price increase that can
23 be reasonably justified by:

24 (1) an increase in the cost of producing the essential
25 off-patent or generic drug; or

26 (2) the cost of appropriate expansion of access to the

1 essential off-patent or generic drug to promote public
2 health.

3 "State health plan" means the program of health benefits
4 under the State Employees Group Insurance Act of 1971.

5 "Wholesale acquisition cost" has the meaning provided in
6 42 U.S.C. 1395w-3a.

7 "Wholesale drug distributor" has the meaning provided in
8 Section 15 of the Wholesale Drug Distribution Licensing Act.

9 Section 10. Price gouging prohibited.

10 (a) A manufacturer or wholesale drug distributor shall not
11 engage in price gouging in the sale of an essential off-patent
12 or generic drug that is ultimately sold in Illinois.

13 It is not a violation of this Act for a wholesale
14 distributor to increase the price of an essential off-patent
15 or generic drug if the price increase is directly attributable
16 to an increase in the wholesale acquisition cost for the
17 essential off-patent or generic drug imposed on the wholesale
18 drug distributor by the manufacturer of the drug.

19 For the purpose of the enforcement of this Act:

20 (1) the Director of Healthcare and Family Services
21 shall notify the Attorney General of any increase in the
22 price of any essential off-patent or generic drug under
23 the Medical Assistance Program under Section V of the
24 Illinois Public Aid Code that amounts to price gouging;
25 and

1 (2) the Director of Central Management Services shall
2 notify the Attorney General of any increase in the price
3 of any essential off-patent or generic drug under the
4 State health plan that amounts to price gouging.

5 (b) If the Attorney General has reason to believe that a
6 manufacturer or wholesale drug distributor of an essential
7 off-patent or generic drug has violated this Act, then the
8 Attorney General shall send a notice to the manufacturer or
9 the wholesale drug distributor requesting a statement:

10 (1) itemizing the components of the cost of producing
11 the essential off-patent or generic drug;

12 (2) identifying the circumstances and timing of an
13 increase in materials or manufacturing costs that caused
14 an increase in the wholesale acquisition cost of the
15 essential off-patent or generic drug within the 5-year
16 period preceding the date of the price increase;

17 (3) identifying the circumstances and timing of any
18 expenditures made by the manufacturer to expand access to
19 the essential off-patent or generic drug and explaining
20 any improvement in public health associated with those
21 expenditures;

22 (4) identifying any communications with competitors of
23 distributors about that drug and any price changes; the
24 request for a statement shall serve as a litigation hold
25 regarding documents and communications about that drug;
26 and

1 (5) providing any other information that the
2 manufacturer or wholesale drug distributor believes to be
3 relevant to a determination of whether a violation of this
4 Act has occurred.

5 Within 45 days after receipt of the request, the
6 manufacturer or wholesale drug distributor shall submit the
7 statement to the Attorney General.

8 To accomplish the objectives and carry out the duties
9 prescribed in this Act, the Attorney General may issue
10 subpoenas or examine under oath any person to determine
11 whether a manufacturer or wholesale drug distributor has
12 violated this Act.

13 (c) Upon petition of the Attorney General, a circuit court
14 may issue an order:

15 (1) compelling a manufacturer or a wholesale drug
16 distributor:

17 (A) to provide a statement required under
18 subsection (b); or

19 (B) to produce specific records or other documents
20 requested by the Attorney General that may be relevant
21 to a determination of whether a violation of this Act
22 has occurred;

23 (2) restraining or enjoining a violation of this Act;

24 (3) restoring to any consumer, including a third-party
25 payor, any money acquired as a result of a price increase
26 that violates this Act;

1 (4) requiring a manufacturer or wholesale drug
2 distributor that has engaged in price gouging in the sale
3 of an essential off-patent or generic drug to make the
4 drug available to participants in the State health plan or
5 Medical Assistance Program under Section V of the Illinois
6 Public Aid Code for a period of up to one year at the price
7 at which the drug was made available to participants in
8 Illinois immediately before the violation of this Act;

9 (5) imposing a civil penalty of up to \$10,000 per day
10 for each violation of this Act;

11 (6) providing for the Attorney General's recovery of
12 costs and disbursements incurred in bringing an action
13 against a manufacturer found to be in violation of this
14 Act, including the costs of investigation and reasonable
15 attorney's fees; or

16 (7) granting any other relief.

17 In response to any petition brought by the Attorney
18 General under this Section, a manufacturer or wholesale drug
19 distributor who is alleged to have violated this Act may not
20 assert as a defense that the manufacturer or wholesale drug
21 distributor did not directly sell a product to a consumer
22 residing in Illinois.

23 (d) Any financial information provided by a manufacturer
24 or a wholesale drug distributor to the Attorney General in
25 accordance with this Section may not be disclosed to the
26 public by the Attorney General. The financial information,

1 while in the possession of the Attorney General, shall be
2 exempt from disclosure by the Attorney General under the
3 Freedom of Information Act. Notwithstanding the other
4 provisions of this subsection, if it appears to the Attorney
5 General that a manufacturer or wholesale drug distributor has
6 engaged in or is engaging in any practice declared to be in
7 violation of this Act and that legal proceedings would be in
8 the public interest, then the Attorney General may disclose
9 any financial information provided in accordance with this
10 Section in support of the filing of an action in the circuit
11 court.

12 Section 99. Effective date. This Act takes effect January
13 1, 2024.