103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

HB2767

Introduced 2/16/2023, by Rep. Edgar Gonzalez, Jr.

SYNOPSIS AS INTRODUCED:

730	ILCS	5/3-2.7-1
730	ILCS	5/3-2.7-5
730	ILCS	5/3-2.7-10
730	ILCS	5/3-2.7-20
730	ILCS	5/3-2.7-25
730	ILCS	5/3-2.7-30
730	ILCS	5/3-2.7-35
730	ILCS	5/3-2.7-40
730	ILCS	5/3-2.7-50
730	ILCS	5/3-2.7-55

Amends the Unified Code of Corrections. Provides that the Department of Juvenile Justice Office of Independent Juvenile Ombudsman also shall be ombudsman for county-operated juvenile detention centers. Provides that Ombudsman shall secure the rights of youth committed to the county-operated juvenile detention centers. Provides that, with respect to county-operated juvenile detention centers, the Ombudsman shall report to a local commission concerning: (1) the work of the Ombudsman; (2) the status of any review or investigation undertaken by the Ombudsman; and (3) any recommendations that the Ombudsman has relating to a systemic issue in the Department of Juvenile Justice's or a county-operated juvenile detention center's provision of services and any other matters for consideration by the General Assembly and the Governor. Also provides for the reporting of this information with respect to county-operated juvenile detention centers, to the chief judge of the applicable judicial circuit and shall make the data publicly available. Provides that the commission shall be established by ordinance of the county board of the county in which the county-operated juvenile detention center is located, and, at a minimum, shall include the chief judge, the State's Attorney, the Public Defender, a correctional administrator, and an advocate for justice system impacted families and individuals. Provides that, to the extent that any county-operated juvenile detention center provides services to counties beyond the one in which it is located, the Independent Juvenile Ombudsman shall also provide a copy of the data to the county boards of the counties served by the county-operated juvenile detention center.

LRB103 24917 RLC 57100 b

A BILL FOR

HB2767

1 AN ACT concerning criminal law.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Unified Code of Corrections is amended by
changing Sections 3-2.7-1, 3-2.7-5, 3-2.7-10, 3-2.7-20,
3-2.7-25, 3-2.7-30, 3-2.7-35, 3-2.7-40, 3-2.7-50, and 3-2.7-55
as follows:

8 (730 ILCS 5/3-2.7-1)

9 Sec. 3-2.7-1. Short title. This Article may be cited as 10 the Department of Juvenile Justice Independent Juvenile 11 Ombudsman Law.

12 (Source: P.A. 98-1032, eff. 8-25-14.)

13 (730 ILCS 5/3-2.7-5)

Sec. 3-2.7-5. Purpose. The purpose of this Article is to create within the Department of Juvenile Justice the Office of Independent Juvenile Ombudsman for the purpose of securing the rights of youth committed to the Department of Juvenile Justice <u>and county-operated juvenile detention centers</u>, including youth released on aftercare before final discharge. (Source: P.A. 98-1032, eff. 8-25-14.)

21 (730 ILCS 5/3-2.7-10)

HB2767 - 2 - LRB103 24917 RLC 57100 b

1	Sec. 3-2.7-10. Definitions. In this Article, unless the
2	context requires otherwise:
3	"County-operated juvenile detention center" means any
4	residential treatment center as defined in subsection (12.3)
5	of Section 1-3 of the Juvenile Court Act of 1987 and any other
6	facility that detains youth in the juvenile justice system.
7	"Department" means the Department of Juvenile Justice.
8	"Immediate family or household member" means the spouse,
9	child, parent, brother, sister, grandparent, or grandchild,
10	whether of the whole blood or half blood or by adoption, or a
11	person who shares a common dwelling.
12	"Juvenile justice system" means all activities by public
13	or private agencies or persons pertaining to youth involved in
14	or having contact with the police, courts, or corrections.
15	"Office" means the Office of the Independent Juvenile

16 Ombudsman.

17 "Ombudsman" means the Department of Juvenile Justice18 Independent Juvenile Ombudsman.

19 "Youth" means any person committed by court order to the 20 custody of the Department of Juvenile Justice <u>or a</u> 21 <u>county-operated juvenile detention center</u>, including youth 22 released on aftercare before final discharge.

23 (Source: P.A. 98-1032, eff. 8-25-14.)

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(730 ILCS 5/3-2.7-20)

25 Sec. 3-2.7-20. Conflicts of interest. A person may not

HB2767 - 3 - LRB103 24917 RLC 57100 b

serve as Ombudsman or as a deputy if the person or the person's immediate family or household member:

3 (1) is or has been employed by the Department of
4 Juvenile Justice, or Department of Corrections, or a
5 <u>county-operated juvenile detention center</u> within one year
6 prior to appointment, other than as Ombudsman or Deputy
7 Ombudsman;

8 (2) participates in the management of a business 9 entity or other organization receiving funds from the 10 Department of Juvenile Justice <u>or a county-operated</u> 11 <u>juvenile detention center</u>;

12 (3) owns or controls, directly or indirectly, any 13 interest in a business entity or other organization 14 receiving funds from the Department of Juvenile Justice <u>or</u> 15 <u>a county-operated juvenile detention center</u>;

(4) uses or receives any amount of tangible goods,
 services, or funds from the Department of Juvenile Justice
 <u>or a county-operated juvenile detention center</u>, other than
 as Ombudsman or Deputy Ombudsman; or

20 (5) is required to register as a lobbyist for an 21 organization that interacts with the juvenile justice 22 system.

23 (Source: P.A. 98-1032, eff. 8-25-14.)

24 (730 ILCS 5/3-2.7-25)

25 Sec. 3-2.7-25. Duties and powers.

- 4 - LRB103 24917 RLC 57100 b

The Independent Juvenile Ombudsman shall function 1 (a) 2 independently within the Department of Juvenile Justice and county-operated juvenile detention centers with respect to the 3 operations of the Office in performance of his or her duties 4 5 under this Article and shall report to the Governor and to local authorities as provided in Section 3-2.7-50. 6 The 7 Ombudsman shall adopt rules and standards as may be necessary 8 or desirable to carry out his or her duties. Funding for the 9 Office shall be designated separately within Department funds 10 and shall include funds for operations at county-operated 11 juvenile detention centers. The Department shall provide 12 necessary administrative services and facilities to the Office 13 Juvenile Ombudsman. of the Independent County-operated 14 juvenile detention centers shall provide necessary administrative services and facilities to the Office of the 15 16 Ombudsman.

HB2767

17 (b) The Office of Independent Juvenile Ombudsman shall18 have the following duties:

(1) review and monitor the implementation of the rules and standards established by the Department of Juvenile Justice <u>and county-operated juvenile detention centers</u> and evaluate the delivery of services to youth to ensure that the rights of youth are fully observed;

(2) provide assistance to a youth or family whom the
 Ombudsman determines is in need of assistance, including
 advocating with an agency, provider, or other person in

HB2767

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the best interests of the youth;

(3) investigate and attempt to resolve complaints made
by or on behalf of youth, other than complaints alleging
criminal behavior or violations of the State Officials and
Employees Ethics Act, if the Office determines that the
investigation and resolution would further the purpose of
the Office, and:

8 (A) a youth committed to the Department of 9 Juvenile Justice <u>or a county-operated juvenile</u> 10 <u>detention center</u> or the youth's family is in need of 11 assistance from the Office; or

12 (B) a systemic issue in the Department of Juvenile 13 Justice's <u>or county-operated juvenile detention</u> 14 <u>center's</u> provision of services is raised by a 15 complaint;

(4) review or inspect periodically the facilities and
 procedures of any <u>county-operated juvenile detention</u>
 <u>center or any</u> facility in which a youth has been placed by
 the Department of Juvenile Justice to ensure that the
 rights of youth are fully observed; and

(5) be accessible to and meet confidentially and regularly with youth committed to the Department <u>or a</u> <u>county-operated juvenile detention center</u> and serve as a resource by informing them of pertinent laws, rules, and policies, and their rights thereunder.

26 (c) The following cases shall be reported immediately to

HB2767 - 6 - LRB103 24917 RLC 57100 b

the Director of Juvenile Justice and the Governor, and for 1 2 cases that arise in county-operated juvenile detention 3 centers, to the chief judge of the applicable judicial circuit and the Governor: 4 5 (1) cases of severe abuse or injury of a youth; 6 (2) serious misconduct, misfeasance, malfeasance, or 7 serious violations of policies and procedures concerning 8 the administration of a Department of Juvenile Justice or 9 county-operated juvenile detention center program or 10 operation; 11 (3) serious problems concerning the delivery of 12 services in a county-operated juvenile detention center or a facility operated by or under contract with the 13 14 Department of Juvenile Justice; 15 (4) interference by the Department of Juvenile Justice 16 or county-operated juvenile detention center with an 17 investigation conducted by the Office; and (5) other cases as deemed necessary by the Ombudsman. 18 19 Notwithstanding any other provision of law, the (d) 20 Ombudsman may not investigate alleged criminal behavior or

Ombudsman may not investigate alleged criminal behavior or violations of the State Officials and Employees Ethics Act. If the Ombudsman determines that a possible criminal act has been committed, or that special expertise is required in the investigation, he or she shall immediately notify the Illinois State Police. If the Ombudsman determines that a possible violation of the State Officials and Employees Ethics Act has HB2767 - 7 - LRB103 24917 RLC 57100 b

occurred, he or she shall immediately refer the incident to 1 2 the Office of the Governor's Executive Inspector General for 3 investigation. If the Ombudsman receives a complaint from a youth or third party regarding suspected abuse or neglect of a 4 5 child, the Ombudsman shall refer the incident to the Child Abuse and Neglect Hotline or to the Illinois State Police as 6 7 mandated by the Abused and Neglected Child Reporting Act. Any 8 investigation conducted by the Ombudsman shall not be 9 duplicative and shall be separate from any investigation 10 mandated by the Abused and Neglected Child Reporting Act. All 11 investigations conducted by the Ombudsman shall be conducted 12 in a manner designed to ensure the preservation of evidence 13 for possible use in a criminal prosecution.

14 (e) In performance of his or her duties, the Ombudsman 15 may:

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(1) review court files of youth;

17 (2) recommend policies, rules, and legislation18 designed to protect youth;

19 (3) make appropriate referrals under any of the duties20 and powers listed in this Section;

(4) attend internal administrative and disciplinary hearings to ensure the rights of youth are fully observed and advocate for the best interest of youth when deemed necessary; and

(5) perform other acts, otherwise permitted or
 required by law, in furtherance of the purpose of the

- 8 - LRB103 24917 RLC 57100 b

HB2767

1 Office.

(f) To assess if a youth's rights have been violated, the Ombudsman may, in any matter that does not involve alleged criminal behavior, contact or consult with an administrator, employee, youth, parent, expert, or any other individual in the course of his or her investigation or to secure information as necessary to fulfill his or her duties.

8 (Source: P.A. 102-538, eff. 8-20-21.)

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(730 ILCS 5/3-2.7-30)

Sec. 3-2.7-30. Duties of the Department of Juvenile
 Justice <u>or county-operated juvenile detention center</u>.

12 (a) The Department of Juvenile Justice <u>and every</u> 13 <u>county-operated juvenile detention center</u> shall allow any 14 youth to communicate with the Ombudsman or a deputy at any 15 time. The communication:

16 (1) may be in person, by phone, by mail, or by any
17 other means deemed appropriate in light of security
18 concerns; and

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(2) is confidential and privileged.

(b) The Department <u>and county-operated juvenile detention</u> <u>centers</u> shall allow the Ombudsman and deputies full and unannounced access to youth and Department facilities <u>and</u> <u>county-operated juvenile detention centers</u> at any time. The Department <u>and county-operated juvenile detention centers</u> shall furnish the Ombudsman and deputies with appropriate 1 meeting space in each facility in order to preserve 2 confidentiality.

3 (c) The Department <u>and county-operated juvenile detention</u> 4 <u>centers</u> shall allow the Ombudsman and deputies to participate 5 in professional development opportunities provided by the 6 Department of Juvenile Justice <u>and county-operated juvenile</u> 7 <u>detention centers</u> as practical and to attend appropriate 8 professional training when requested by the Ombudsman.

9 (d) The Department and county-operated juvenile detention 10 centers shall provide the Ombudsman copies of critical 11 incident reports involving a youth residing in a facility 12 operated by the Department or a county-operated juvenile 13 detention center. Critical incidents include, but are not limited to, severe injuries that result in hospitalization, 14 suicide attempts that require medical intervention, sexual 15 16 abuse, and escapes.

17 (e) The Department <u>and county-operated juvenile detention</u> 18 <u>centers</u> shall provide the Ombudsman with reasonable advance 19 notice of all internal administrative and disciplinary 20 hearings regarding a youth residing in a facility operated by 21 the Department <u>or a county-operated juvenile detention center</u>.

(f) The Department of Juvenile Justice <u>and county-operated</u> <u>juvenile detention centers</u> may not discharge, demote, discipline, or in any manner discriminate or retaliate against a youth or an employee who in good faith makes a complaint to the Office of the Independent Juvenile Ombudsman or cooperates

HB2767

- 10 - LRB103 24917 RLC 57100 b

- HB2767
- 1 with the Office.
- 2 (Source: P.A. 98-1032, eff. 8-25-14.)
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(730 ILCS 5/3-2.7-35)

Sec. 3-2.7-35. Reports. The Independent Juvenile Ombudsman shall provide to the General Assembly and the Governor, no later than January 1 of each year, a summary of activities done in furtherance of the purpose of the Office for the prior fiscal year. The summaries shall contain data both aggregated and disaggregated by individual facility and describe:

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(1) the work of the Ombudsman;

11 (2) the status of any review or investigation 12 undertaken by the Ombudsman, but may not contain any 13 confidential or identifying information concerning the 14 subjects of the reports and investigations; and

(3) any recommendations that the Independent Juvenile Ombudsman has relating to a systemic issue in the Department of Juvenile Justice's <u>or a county-operated</u> <u>juvenile detention center's</u> provision of services and any other matters for consideration by the General Assembly and the Governor.

21 <u>With respect to county-operated juvenile detention</u> 22 <u>centers, the Ombudsman shall provide data responsive to</u> 23 <u>paragraphs (1) through (3) to the chief judge of the</u> 24 <u>applicable judicial circuit and shall make the data publicly</u> 25 <u>available.</u> - 11 - LRB103 24917 RLC 57100 b

HB2767

1 (Source: P.A. 98-1032, eff. 8-25-14.)

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(730 ILCS 5/3-2.7-40)

3 Sec. 3-2.7-40. Complaints. The Office of Independent 4 Juvenile Ombudsman shall promptly and efficiently act on 5 complaints made by or on behalf of youth filed with the Office that relate to the operations or staff of the Department of 6 7 Juvenile Justice or a county-operated juvenile detention center. The Office shall maintain information about parties to 8 9 the complaint, the subject matter of the complaint, a summary 10 of the results of the review or investigation of the 11 complaint, including any resolution of or recommendations made 12 a result of the complaint. The Office shall make as 13 information available describing its procedures for complaint 14 investigation and resolution. When applicable, the Office 15 shall notify the complaining youth that an investigation and 16 resolution may result in or will require disclosure of the complaining youth's identity. The Office shall periodically 17 notify the complaint parties of the status of the complaint 18 until final disposition. 19

20 (Source: P.A. 98-1032, eff. 8-25-14.)

21 (730 ILCS 5/3-2.7-50)

22 Sec. 3-2.7-50. Promotion and awareness of Office. The 23 Independent Juvenile Ombudsman shall promote awareness among 24 the public and youth of: HB2767 - 12 - LRB103 24917 RLC 57100 b

- (1) the rights of youth committed to the Department
 <u>and county-operated juvenile detention centers</u>;
 (2) the purpose of the Office;
 (3) how the Office may be contacted;
 (4) the confidential nature of communications; and
 (5) the services the Office provides.
 (Source: P.A. 98-1032, eff. 8-25-14; 99-78, eff. 7-20-15.)
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(730 ILCS 5/3-2.7-55)

9 Sec. 3-2.7-55. Access to information of governmental 10 entities. The Department of Juvenile Justice and 11 county-operated juvenile detention centers shall provide the 12 Independent Juvenile Ombudsman unrestricted access to all master record files of youth under Section 3-5-1 of this Code. 13 Access to educational, social, psychological, mental health, 14 15 substance abuse, and medical records shall not be disclosed 16 except as provided in Section 5-910 of the Juvenile Court Act of 1987, the Mental Health and Developmental Disabilities 17 18 Confidentiality Act, the School Code, and any applicable federal laws that govern access to those records. 19

20 (Source: P.A. 98-1032, eff. 8-25-14.)