

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Department of Insurance Law is amended by  
5 adding Section 1405-50 as follows:

6 (20 ILCS 1405/1405-50 new)

7 Sec. 1405-50. Health insurance coverage, affordability,  
8 and cost transparency annual report.

9 (a) On or before May 1, 2026, and each May 1 thereafter,  
10 the Department of Insurance shall report to the Governor and  
11 the General Assembly on health insurance coverage,  
12 affordability, and cost trends, including:

13 (1) medical cost trends by major service category,  
14 including prescription drugs;

15 (2) utilization patterns of services by major service  
16 categories;

17 (3) impact of benefit changes, including essential  
18 health benefits and non-essential health benefits;

19 (4) enrollment trends;

20 (5) demographic shifts;

21 (6) geographic factors and variations, including  
22 changes in provider availability;

23 (7) health care quality improvement initiatives;

1           (8) inflation and other factors impacting this State's  
2           economic condition;

3           (9) the availability of financial assistance and tax  
4           credits to pay for health insurance coverage for  
5           individuals and small businesses;

6           (10) trends in out-of-pocket costs for consumers; and

7           (11) factors contributing to costs that are not  
8           otherwise specified in paragraphs (1) through (10) of this  
9           subsection.

10          (b) This report shall not attribute any information or  
11          trend to a specific company and shall not disclose any  
12          information otherwise considered confidential or proprietary.

13          Section 10. The Illinois Insurance Code is amended by  
14          changing Section 355 as follows:

15               (215 ILCS 5/355) (from Ch. 73, par. 967)

16               Sec. 355. Accident and health policies; provisions.  
17          ~~policies Provisions.)~~

18               (a) As used in this Section:

19               "Inadequate rate" means a rate:

20                       (1) that is insufficient to sustain projected losses  
21                       and expenses to which the rate applies; and

22                       (2) the continued use of which endangers the solvency  
23                       of an insurer using that rate.

24               "Large employer" has the meaning provided in the Illinois

1 Health Insurance Portability and Accountability Act.

2 "Plain language" has the meaning provided in the federal  
3 Plain Writing Act of 2010 and subsequent guidance documents,  
4 including the Federal Plain Language Guidelines.

5 "Unreasonable rate increase" means a rate increase that  
6 the Director determines to be excessive, unjustified, or  
7 unfairly discriminatory in accordance with 45 CFR 154.205.

8 (b) No policy of insurance against loss or damage from the  
9 sickness, or from the bodily injury or death of the insured by  
10 accident shall be issued or delivered to any person in this  
11 State until a copy of the form thereof and of the  
12 classification of risks and the premium rates pertaining  
13 thereto have been filed with the Director; nor shall it be so  
14 issued or delivered until the Director shall have approved  
15 such policy pursuant to the provisions of Section 143. If the  
16 Director disapproves the policy form, he or she shall make a  
17 written decision stating the respects in which such form does  
18 not comply with the requirements of law and shall deliver a  
19 copy thereof to the company and it shall be unlawful  
20 thereafter for any such company to issue any policy in such  
21 form. On and after January 1, 2025, any form filing submitted  
22 for large employer group accident and health insurance shall  
23 be automatically deemed approved within 90 days of the  
24 submission date unless the Director extends by not more than  
25 an additional 30 days the period within which the form shall be  
26 approved or disapproved by giving written notice to the

1 insurer of such extension before the expiration of the 90  
2 days. Any form in receipt of such an extension shall be  
3 automatically deemed approved within 120 days of the  
4 submission date. The Director may toll the filing due to a  
5 conflict in legal interpretation of federal or State law as  
6 long as the tolling is applied uniformly to all applicable  
7 forms, written notification is provided to the insurer prior  
8 to the tolling, the duration of the tolling is provided within  
9 the notice to the insurer, and justification for the tolling  
10 is posted to the Department's website. The Director may  
11 disapprove the filing if the insurer fails to respond to an  
12 objection or request for additional information within the  
13 timeframe identified for response. As used in this subsection,  
14 "large employer" has the meaning given in Section 5 of the  
15 federal Health Insurance Portability and Accountability Act.

16 (c) For plan year 2026 and thereafter, premium rates for  
17 all individual and small group accident and health insurance  
18 policies must be filed with the Department for approval.  
19 Unreasonable rate increases or inadequate rates shall be  
20 modified or disapproved. For any plan year during which the  
21 Illinois Health Benefits Exchange operates as a full  
22 State-based exchange, the Department shall provide insurers at  
23 least 30 days' notice of the deadline to submit rate filings.

24 (d) For plan year 2025 and thereafter, the Department  
25 shall post all insurers' rate filings and summaries on the  
26 Department's website 5 business days after the rate filing

1 deadline set by the Department in annual guidance. The rate  
2 filings and summaries posted to the Department's website shall  
3 exclude information that is proprietary or trade secret  
4 information protected under paragraph (g) of subsection (1) of  
5 Section 7 of the Freedom of Information Act or confidential or  
6 privileged under any applicable insurance law or rule. All  
7 summaries shall include a brief justification of any rate  
8 increase or decrease requested, including the number of  
9 individual members, the medical loss ratio, medical trend,  
10 administrative costs, and any other information required by  
11 rule. The plain writing summary shall include notification of  
12 the public comment period established in subsection (e).

13 (e) The Department shall open a 30-day public comment  
14 period on the rate filings beginning on the date that all of  
15 the rate filings are posted on the Department's website. The  
16 Department shall post all of the comments received to the  
17 Department's website within 5 business days after the comment  
18 period ends.

19 (f) After the close of the public comment period described  
20 in subsection (e), the Department, beginning for plan year  
21 2026, shall issue a decision to approve, disapprove, or modify  
22 a rate filing within 60 days. Any rate filing or any rates  
23 within a filing on which the Director does not issue a decision  
24 within 60 days shall automatically be deemed approved. The  
25 Director's decision shall take into account the actuarial  
26 justifications and public comments. The Department shall

1 notify the insurer of the decision, make the decision  
2 available to the public by posting it on the Department's  
3 website, and include an explanation of the findings, actuarial  
4 justifications, and rationale that are the basis for the  
5 decision. Any company whose rate has been modified or  
6 disapproved shall be allowed to request a hearing within 10  
7 days after the action taken. The action of the Director in  
8 disapproving a rate shall be subject to judicial review under  
9 the Administrative Review Law.

10 (g) If, following the issuance of a decision but before  
11 the effective date of the premium rates approved by the  
12 decision, an event occurs that materially affects the  
13 Director's decision to approve, deny, or modify the rates, the  
14 Director may consider supplemental facts or data reasonably  
15 related to the event.

16 (h) The Department shall adopt rules implementing the  
17 procedures described in subsections (d) through (g) by March  
18 31, 2024.

19 (i) Subsection (a) and subsections (c) through (h) of this  
20 Section do not apply to grandfathered health plans as defined  
21 in 45 CFR 147.140; excepted benefits as defined in 42 U.S.C.  
22 300gg-91; student health insurance coverage as defined in 45  
23 CFR 147.145; the large group market as defined in Section 5 of  
24 the Illinois Health Insurance Portability and Accountability  
25 Act; or short-term, limited-duration health insurance coverage  
26 as defined in Section 5 of the Short-Term, Limited-Duration

1 Health Insurance Coverage Act. For a filing of premium rates  
2 or classifications of risk for any of these types of coverage,  
3 the Director's initial review period shall not exceed 60 days  
4 to issue informal objections to the company that request  
5 additional clarification, explanation, substantiating  
6 documentation, or correction of concerns identified in the  
7 filing before the company implements the premium rates,  
8 classifications, or related rate-setting methodologies  
9 described in the filing, except that the Director may extend  
10 by not more than an additional 30 days the period of initial  
11 review by giving written notice to the company of such  
12 extension before the expiration of the initial 60-day period.  
13 Nothing in this subsection shall confer authority upon the  
14 Director to approve, modify, or disapprove rates where that  
15 authority is not provided by other law. Nothing in this  
16 subsection shall prohibit the Director from conducting any  
17 investigation, examination, hearing, or other formal  
18 administrative or enforcement proceeding with respect to a  
19 company's rate filing or implementation thereof under  
20 applicable law at any time, including after the period of  
21 initial review.

22 (Source: P.A. 79-777.)

23 Section 15. The Health Maintenance Organization Act is  
24 amended by changing Section 4-12 as follows:

1 (215 ILCS 125/4-12) (from Ch. 111 1/2, par. 1409.5)

2 Sec. 4-12. Changes in Rate Methodology and Benefits,  
3 Material Modifications. A health maintenance organization  
4 shall file with the Director, prior to use, a notice of any  
5 change in rate methodology, or benefits and of any material  
6 modification of any matter or document furnished pursuant to  
7 Section 2-1, together with such supporting documents as are  
8 necessary to fully explain the change or modification.

9 (a) Contract modifications described in subsections  
10 (c) (5), (c) (6) and (c) (7) of Section 2-1 shall include all  
11 form agreements between the organization and enrollees,  
12 providers, administrators of services and insurers of health  
13 maintenance organizations.

14 (b) Material transactions or series of transactions other  
15 than those described in subsection (a) of this Section, the  
16 total annual value of which exceeds the greater of \$100,000 or  
17 5% of net earned subscription revenue for the most current  
18 12-month ~~twelve-month~~ period as determined from filed  
19 financial statements.

20 (c) Any agreement between the organization and an insurer  
21 shall be subject to the provisions of the laws of this State  
22 regarding reinsurance as provided in Article XI of the  
23 Illinois Insurance Code. All reinsurance agreements must be  
24 filed. Approval of the Director is required for all agreements  
25 except the following: individual stop loss, aggregate excess,  
26 hospitalization benefits or out-of-area of the participating

1 providers unless 20% or more of the organization's total risk  
2 is reinsured, in which case all reinsurance agreements require  
3 approval.

4 (d) In addition to any applicable provisions of this Act,  
5 premium rate filings shall be subject to subsections (a) and  
6 (c) through (i) of Section 355 of the Illinois Insurance Code.  
7 (Source: P.A. 86-620.)

8 Section 20. The Limited Health Service Organization Act is  
9 amended by changing Section 3006 as follows:

10 (215 ILCS 130/3006) (from Ch. 73, par. 1503-6)

11 Sec. 3006. Changes in rate methodology and benefits;  
12 material modifications; addition of limited health services.

13 (a) A limited health service organization shall file with  
14 the Director prior to use, a notice of any change in rate  
15 methodology, charges or benefits and of any material  
16 modification of any matter or document furnished pursuant to  
17 Section 2001, together with such supporting documents as are  
18 necessary to fully explain the change or modification.

19 (1) Contract modifications described in paragraphs (5)  
20 and (6) of subsection (c) of Section 2001 shall include  
21 all agreements between the organization and enrollees,  
22 providers, administrators of services and insurers of  
23 limited health services; also other material transactions  
24 or series of transactions, the total annual value of which

1 exceeds the greater of \$100,000 or 5% of net earned  
2 subscription revenue for the most current 12 month period  
3 as determined from filed financial statements.

4 (2) Contract modification for reinsurance. Any  
5 agreement between the organization and an insurer shall be  
6 subject to the provisions of Article XI of the Illinois  
7 Insurance Code, as now or hereafter amended. All  
8 reinsurance agreements must be filed with the Director.  
9 Approval of the Director in required agreements must be  
10 filed. Approval of the director is required for all  
11 agreements except individual stop loss, aggregate excess,  
12 hospitalization benefits or out-of-area of the  
13 participating providers, unless 20% or more of the  
14 organization's total risk is reinsured, in which case all  
15 reinsurance agreements shall require approval.

16 (b) If a limited health service organization desires to  
17 add one or more additional limited health services, it shall  
18 file a notice with the Director and, at the same time, submit  
19 the information required by Section 2001 if different from  
20 that filed with the prepaid limited health service  
21 organization's application. Issuance of such an amended  
22 certificate of authority shall be subject to the conditions of  
23 Section 2002 of this Act.

24 (c) In addition to any applicable provisions of this Act,  
25 premium rate filings shall be subject to subsection (i) of  
26 Section 355 of the Illinois Insurance Code.

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1 (Source: P.A. 86-600.)