

103RD GENERAL ASSEMBLY State of Illinois 2023 and 2024 HB0031

Introduced 1/12/2023, by Rep. La Shawn K. Ford

SYNOPSIS AS INTRODUCED:

410 ILCS 705/1-10

410 ILCS 705/30-5

410 ILCS 705/30-30

410 ILCS 705/35-31

410 ILCS 705/40-25

410 ILCS 705/55-20

410 ILCS 705/60-10

Amends the Cannabis Regulation and Tax Act. Removes language providing that any person or entity awarded a craft grower license under specified provisions shall only hold one craft grower license. Requires the Department of Agriculture to issue an additional 30 craft grower licenses on or before December 21, 2023 and an additional 30 craft grower licenses on or before March 15, 2024 under specified conditions. Removes language providing that a craft grower shall not be located within 1,500 feet of another craft grower. Requires each adult use cultivation center or Early Approval Adult Use Cultivation Center License holder that produces THC oil extract to set aside a portion of its total monthly production of THC oil extract to sell to infuser organizations to provide infuser organizations with an adequate supply for their infusion processes. Provides that a transporting organization may transport cannabis or cannabis-infused products to a transporting organization depot or other transporting organization transfer facility. Provides that no cannabis business establishment nor any other person or entity shall engage in advertising that contains any statement or illustration that includes a description of or reference to a cannabis product as "craft", unless that product or the raw material used to create that product is produced by a craft grower. Provides that the tax imposed under the Cannabis Cultivation Privilege Tax Law shall not be assessed against or collected from any craft grower awarded a craft grower license under the Act until 2 years after the date that the license is awarded to the craft grower. Makes other changes. Effective immediately.

LRB103 03544 CPF 48550 b

1 AN ACT concerning health.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Cannabis Regulation and Tax Act is amended
- 5 by changing Sections 1-10, 30-5, 30-30, 35-31, 40-25, 55-20,
- 6 and 60-10 as follows:
- 7 (410 ILCS 705/1-10)
- 8 Sec. 1-10. Definitions. In this Act:
- 9 "Adult Use Cultivation Center License" means a license
- issued by the Department of Agriculture that permits a person
- 11 to act as a cultivation center under this Act and any
- 12 administrative rule made in furtherance of this Act.
- "Adult Use Dispensing Organization License" means a
- 14 license issued by the Department of Financial and Professional
- 15 Regulation that permits a person to act as a dispensing
- organization under this Act and any administrative rule made
- in furtherance of this Act.
- 18 "Advertise" means to engage in promotional activities
- including, but not limited to: newspaper, radio, Internet and
- 20 electronic media, and television advertising; the distribution
- of fliers and circulars; billboard advertising; and the
- 22 display of window and interior signs. "Advertise" does not
- 23 mean exterior signage displaying only the name of the licensed

- 1 cannabis business establishment.
- 2 "Application points" means the number of points a
- 3 Dispensary Applicant receives on an application for a
- 4 Conditional Adult Use Dispensing Organization License.
- 5 "BLS Region" means a region in Illinois used by the United
- 6 States Bureau of Labor Statistics to gather and categorize
- 7 certain employment and wage data. The 17 such regions in
- 8 Illinois are: Bloomington, Cape Girardeau, Carbondale-Marion,
- 9 Champaign-Urbana, Chicago-Naperville-Elgin, Danville,
- 10 Davenport-Moline-Rock Island, Decatur, Kankakee, Peoria,
- 11 Rockford, St. Louis, Springfield, Northwest Illinois
- 12 nonmetropolitan area, West Central Illinois nonmetropolitan
- 13 area, East Central Illinois nonmetropolitan area, and South
- 14 Illinois nonmetropolitan area.
- "By lot" means a randomized method of choosing between 2
- or more Eligible Tied Applicants or 2 or more Qualifying
- 17 Applicants.
- 18 "Cannabis" means marijuana, hashish, and other substances
- 19 that are identified as including any parts of the plant
- 20 Cannabis sativa and including derivatives or subspecies, such
- 21 as indica, of all strains of cannabis, whether growing or not;
- the seeds thereof, the resin extracted from any part of the
- 23 plant; and any compound, manufacture, salt, derivative,
- 24 mixture, or preparation of the plant, its seeds, or resin,
- 25 including tetrahydrocannabinol (THC) and all other naturally
- 26 produced cannabinol derivatives, whether produced directly or

indirectly by extraction; however, "cannabis" does not include the mature stalks of the plant, fiber produced from the stalks, oil or cake made from the seeds of the plant, any other compound, manufacture, salt, derivative, mixture, or preparation of the mature stalks (except the resin extracted from it), fiber, oil or cake, or the sterilized seed of the plant that is incapable of germination. "Cannabis" does not include industrial hemp as defined and authorized under the Industrial Hemp Act. "Cannabis" also means cannabis flower, concentrate, and cannabis-infused products.

"Cannabis business establishment" means a cultivation center, craft grower, processing organization, infuser organization, dispensing organization, or transporting organization.

"Cannabis concentrate" means a product derived from cannabis that is produced by extracting cannabinoids, including tetrahydrocannabinol (THC), from the plant through the use of propylene glycol, glycerin, butter, olive oil, or other typical cooking fats; water, ice, or dry ice; or butane, propane, CO₂, ethanol, or isopropanol and with the intended use of smoking or making a cannabis-infused product. The use of any other solvent is expressly prohibited unless and until it is approved by the Department of Agriculture.

"Cannabis container" means a sealed or resealable, traceable, container, or package used for the purpose of containment of cannabis or cannabis-infused product during

1 transportation.

"Cannabis flower" means marijuana, hashish, and other substances that are identified as including any parts of the plant Cannabis sativa and including derivatives or subspecies, such as indica, of all strains of cannabis; including raw kief, leaves, and buds, but not resin that has been extracted from any part of such plant; nor any compound, manufacture, salt, derivative, mixture, or preparation of such plant, its seeds, or resin.

"Cannabis-infused product" means a beverage, food, oil, ointment, tincture, topical formulation, or another product containing cannabis or cannabis concentrate that is not intended to be smoked.

"Cannabis paraphernalia" means equipment, products, or materials intended to be used for planting, propagating, cultivating, growing, harvesting, manufacturing, producing, processing, preparing, testing, analyzing, packaging, repackaging, storing, containing, concealing, ingesting, or otherwise introducing cannabis into the human body.

"Cannabis plant monitoring system" or "plant monitoring system" means a system that includes, but is not limited to, testing and data collection established and maintained by the cultivation center, craft grower, or processing organization and that is available to the Department of Revenue, the Department of Agriculture, the Department of Financial and Professional Regulation, and the Illinois State Police for the

- 1 purposes of documenting each cannabis plant and monitoring
- 2 plant development throughout the life cycle of a cannabis
- 3 plant cultivated for the intended use by a customer from seed
- 4 planting to final packaging.
- 5 "Cannabis testing facility" means an entity registered by
- 6 the Department of Agriculture to test cannabis for potency and
- 7 contaminants.
- 8 "Clone" means a plant section from a female cannabis plant
- 9 not yet rootbound, growing in a water solution or other
- 10 propagation matrix, that is capable of developing into a new
- 11 plant.
- 12 "Community College Cannabis Vocational Training Pilot
- Program faculty participant" means a person who is 21 years of
- 14 age or older, licensed by the Department of Agriculture, and
- is employed or contracted by an Illinois community college to
- 16 provide student instruction using cannabis plants at an
- 17 Illinois Community College.
- 18 "Community College Cannabis Vocational Training Pilot
- 19 Program faculty participant Agent Identification Card" means a
- 20 document issued by the Department of Agriculture that
- 21 identifies a person as a Community College Cannabis Vocational
- 22 Training Pilot Program faculty participant.
- "Conditional Adult Use Dispensing Organization License"
- 24 means a contingent license awarded to applicants for an Adult
- Use Dispensing Organization License that reserves the right to
- 26 an Adult Use Dispensing Organization License if the applicant

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meets certain conditions described in this Act, but does not entitle the recipient to begin purchasing or selling cannabis or cannabis-infused products.

"Conditional Adult Use Cultivation Center License" means a license awarded to top-scoring applicants for an Adult Use Cultivation Center License that reserves the right to an Adult Use Cultivation Center License if the applicant meets certain conditions as determined by the Department of Agriculture by rule, but does not entitle the recipient to begin growing, processing, or selling cannabis or cannabis-infused products.

"Craft grower" means а facility operated by organization or business that is licensed by the Department of Agriculture to cultivate, dry, cure, and package cannabis and perform other necessary activities to make cannabis available for sale at a dispensing organization or use at a processing organization. A craft grower may contain up to 14,000 5,000 square feet of canopy space on its premises for plants in the flowering state. The Department of Agriculture may authorize an increase or decrease of flowering stage cultivation space in increments of 3,000 square feet by rule based on market need, craft grower capacity, and the licensee's history of compliance or noncompliance, with a maximum space of 14,000 square feet for cultivating plants in the flowering stage, which must be cultivated in all stages of growth in an enclosed and secure area. A craft grower may share premises with a processing organization or a dispensing organization, or both,

- 1 provided each licensee stores currency and cannabis or
- 2 cannabis-infused products in a separate secured vault to which
- 3 the other licensee does not have access or all licensees
- 4 sharing a vault share more than 50% of the same ownership.
- 5 "Craft grower agent" means a principal officer, board
- 6 member, employee, or other agent of a craft grower who is 21
- 7 years of age or older.
- 8 "Craft Grower Agent Identification Card" means a document
- 9 issued by the Department of Agriculture that identifies a
- 10 person as a craft grower agent.
- "Cultivation center" means a facility operated by an
- organization or business that is licensed by the Department of
- 13 Agriculture to cultivate, process, transport (unless otherwise
- 14 limited by this Act), and perform other necessary activities
- 15 to provide cannabis and cannabis-infused products to cannabis
- 16 business establishments.
- "Cultivation center agent" means a principal officer,
- board member, employee, or other agent of a cultivation center
- 19 who is 21 years of age or older.
- 20 "Cultivation Center Agent Identification Card" means a
- 21 document issued by the Department of Agriculture that
- 22 identifies a person as a cultivation center agent.
- "Currency" means currency and coin of the United States.
- "Dispensary" means a facility operated by a dispensing
- 25 organization at which activities licensed by this Act may
- 26 occur.

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"Dispensary Applicant" means the Proposed Dispensing Organization Name as stated on an application for a Conditional Adult Use Dispensing Organization License.

"Dispensing organization" means a facility operated by an organization or business that is licensed by the Department of Financial and Professional Regulation to acquire cannabis from a cultivation center, craft grower, processing organization, or another dispensary for the purpose of selling or dispensing cannabis. cannabis-infused products, cannabis seeds, paraphernalia, or related supplies under this Act purchasers or to qualified registered medical cannabis patients and caregivers. As used in this Act, "dispensing organization" includes а registered medical cannabis organization as defined in the Compassionate Use of Medical Cannabis Program Act or its successor Act that has obtained an Early Approval Adult Use Dispensing Organization License.

"Dispensing organization agent" means a principal officer, employee, or agent of a dispensing organization who is 21 years of age or older.

"Dispensing organization agent identification card" means a document issued by the Department of Financial and Professional Regulation that identifies a person as a dispensing organization agent.

"Disproportionately Impacted Area" means a census tract or comparable geographic area that satisfies the following criteria as determined by the Department of Commerce and

Economic	Opportunity,	that:
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- (A) the area has a poverty rate of at least 20% according to the latest federal decennial census; or
 - (B) 75% or more of the children in the area participate in the federal free lunch program according to reported statistics from the State Board of Education; or
 - (C) at least 20% of the households in the area receive assistance under the Supplemental Nutrition Assistance Program; or
 - (D) the area has an average unemployment rate, as determined by the Illinois Department of Employment Security, that is more than 120% of the national unemployment average, as determined by the United States Department of Labor, for a period of at least 2 consecutive calendar years preceding the date of the application; and
- (2) has high rates of arrest, conviction, and incarceration related to the sale, possession, use, cultivation, manufacture, or transport of cannabis.

"Early Approval Adult Use Cultivation Center License" means a license that permits a medical cannabis cultivation center licensed under the Compassionate Use of Medical Cannabis Program Act as of the effective date of this Act to begin cultivating, infusing, packaging, transporting (unless

otherwise provided in this Act), processing, and selling cannabis or cannabis-infused product to cannabis business establishments for resale to purchasers as permitted by this Act as of January 1, 2020.

"Early Approval Adult Use Dispensing Organization License" means a license that permits a medical cannabis dispensing organization licensed under the Compassionate Use of Medical Cannabis Program Act as of the effective date of this Act to begin selling cannabis or cannabis-infused product to purchasers as permitted by this Act as of January 1, 2020.

"Early Approval Adult Use Dispensing Organization at a secondary site" means a license that permits a medical cannabis dispensing organization licensed under the Compassionate Use of Medical Cannabis Program Act as of the effective date of this Act to begin selling cannabis or cannabis-infused product to purchasers as permitted by this Act on January 1, 2020 at a different dispensary location from its existing registered medical dispensary location.

"Eligible Tied Applicant" means a Tied Applicant that is eligible to participate in the process by which a remaining available license is distributed by lot pursuant to a Tied Applicant Lottery.

"Enclosed, locked facility" means a room, greenhouse, building, or other enclosed area equipped with locks or other security devices that permit access only by cannabis business establishment agents working for the licensed cannabis

business establishment or acting pursuant to this Act to cultivate, process, store, or distribute cannabis.

"Enclosed, locked space" means a closet, room, greenhouse, building, or other enclosed area equipped with locks or other security devices that permit access only by authorized individuals under this Act. "Enclosed, locked space" may include:

- (1) a space within a residential building that (i) is the primary residence of the individual cultivating 5 or fewer cannabis plants that are more than 5 inches tall and (ii) includes sleeping quarters and indoor plumbing. The space must only be accessible by a key or code that is different from any key or code that can be used to access the residential building from the exterior; or
- (2) a structure, such as a shed or greenhouse, that lies on the same plot of land as a residential building that (i) includes sleeping quarters and indoor plumbing and (ii) is used as a primary residence by the person cultivating 5 or fewer cannabis plants that are more than 5 inches tall, such as a shed or greenhouse. The structure must remain locked when it is unoccupied by people.

"Financial institution" has the same meaning as "financial organization" as defined in Section 1501 of the Illinois Income Tax Act, and also includes the holding companies, subsidiaries, and affiliates of such financial organizations.

"Flowering stage" means the stage of cultivation where and

- when a cannabis plant is cultivated to produce plant material for cannabis products. This includes mature plants as follows:
 - (1) if greater than 2 stigmas are visible at each internode of the plant; or
 - (2) if the cannabis plant is in an area that has been intentionally deprived of light for a period of time intended to produce flower buds and induce maturation, from the moment the light deprivation began through the remainder of the marijuana plant growth cycle.
- "Individual" means a natural person.
 - "Infuser organization" or "infuser" means a facility operated by an organization or business that is licensed by the Department of Agriculture to directly incorporate cannabis or cannabis concentrate into a product formulation to produce a cannabis-infused product.
 - "Kief" means the resinous crystal-like trichomes that are found on cannabis and that are accumulated, resulting in a higher concentration of cannabinoids, untreated by heat or pressure, or extracted using a solvent.
 - "Labor peace agreement" means an agreement between a cannabis business establishment and any labor organization recognized under the National Labor Relations Act, referred to in this Act as a bona fide labor organization, that prohibits labor organizations and members from engaging in picketing, work stoppages, boycotts, and any other economic interference with the cannabis business establishment. This agreement means

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that the cannabis business establishment has agreed not to disrupt efforts by the bona fide labor organization to communicate with, and attempt to organize and represent, the cannabis business establishment's employees. The agreement shall provide a bona fide labor organization access at reasonable times to areas in which the cannabis business establishment's employees work, for the purpose of meeting with employees to discuss their right to representation, employment rights under State law, and terms and conditions of employment. This type of agreement shall not mandate a particular method of election or certification of the bona fide labor organization.

"Limited access area" means a room or other area under the control of a cannabis dispensing organization licensed under this Act and upon the licensed premises where cannabis sales occur with access limited to purchasers, dispensing organization owners and other dispensing organization agents, professionals conducting business service with or dispensing organization, or, if sales to registered qualifying patients, caregivers, provisional patients, and Alternative Pilot Program participants licensed pursuant to the Compassionate Use of Medical Cannabis Program Act are also permitted at the dispensary, registered qualifying patients, caregivers, provisional patients, and Opioid Alternative Pilot Program participants.

"Member of an impacted family" means an individual who has

a parent, legal guardian, child, spouse, or dependent, or was a dependent of an individual who, prior to the effective date of this Act, was arrested for, convicted of, or adjudicated delinquent for any offense that is eligible for expungement under this Act.

"Mother plant" means a cannabis plant that is cultivated or maintained for the purpose of generating clones, and that will not be used to produce plant material for sale to an infuser or dispensing organization.

"Ordinary public view" means within the sight line with normal visual range of a person, unassisted by visual aids, from a public street or sidewalk adjacent to real property, or from within an adjacent property.

"Ownership and control" means ownership of at least 51% of the business, including corporate stock if a corporation, and control over the management and day-to-day operations of the business and an interest in the capital, assets, and profits and losses of the business proportionate to percentage of ownership.

"Person" means a natural individual, firm, partnership, association, joint stock company, joint venture, public or private corporation, limited liability company, or a receiver, executor, trustee, guardian, or other representative appointed by order of any court.

"Possession limit" means the amount of cannabis under Section 10-10 that may be possessed at any one time by a person

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21 years of age or older or who is a registered qualifying 2 medical cannabis patient or caregiver under the Compassionate 3 Use of Medical Cannabis Program Act.

"Principal officer" includes cannabis business а establishment applicant or licensed cannabis business establishment's board member, owner with more than 1% interest of the total cannabis business establishment or more than 5% interest of the total cannabis business establishment of a publicly traded company, president, vice president, secretary, treasurer, partner, officer, member, manager member, or person with a profit sharing, financial interest, or revenue sharing arrangement. The definition includes a person with authority to control the cannabis business establishment, a person who assumes responsibility for the debts of the cannabis business establishment and who is further defined in this Act.

"Primary residence" means a dwelling where a person usually stays or stays more often than other locations. It may be determined by, without limitation, presence, tax filings; address on an Illinois driver's license, an Illinois Identification Card, or an Illinois Person with a Disability Identification Card; or voter registration. No person may have more than one primary residence.

"Processing organization" or "processor" means a facility operated by an organization or business that is licensed by the Department of Agriculture to either extract constituent chemicals or compounds to produce cannabis concentrate or

incorporate cannabis or cannabis concentrate into a product formulation to produce a cannabis product.

"Processing organization agent" means a principal officer, board member, employee, or agent of a processing organization.

"Processing organization agent identification card" means a document issued by the Department of Agriculture that identifies a person as a processing organization agent.

"Purchaser" means a person 21 years of age or older who acquires cannabis for a valuable consideration. "Purchaser" does not include a cardholder under the Compassionate Use of Medical Cannabis Program Act.

"Qualifying Applicant" means an applicant that submitted an application pursuant to Section 15-30 that received at least 85% of 250 application points available under Section 15-30 as the applicant's final score and meets the definition of "Social Equity Applicant" as set forth under this Section.

"Qualifying Social Equity Justice Involved Applicant" means an applicant that submitted an application pursuant to Section 15-30 that received at least 85% of 250 application points available under Section 15-30 as the applicant's final score and meets the criteria of either paragraph (1) or (2) of the definition of "Social Equity Applicant" as set forth under this Section.

"Qualified Social Equity Applicant" means a Social Equity Applicant who has been awarded a conditional license under this Act to operate a cannabis business establishment.

1	"Resided"	mean	s an in	dividual's	primary	residence	was
2	located withi	n the	relevant	geographic	area as	established	d by

- 3 2 of the following:
- 4 (1) a signed lease agreement that includes the applicant's name;
- 6 (2) a property deed that includes the applicant's name;
 - (3) school records;
 - (4) a voter registration card;
- 10 (5) an Illinois driver's license, an Illinois
 11 Identification Card, or an Illinois Person with a
 12 Disability Identification Card;
- 13 (6) a paycheck stub;
- 14 (7) a utility bill;
- 15 (8) tax records; or
- 16 (9) any other proof of residency or other information 17 necessary to establish residence as provided by rule.
- "Smoking" means the inhalation of smoke caused by the combustion of cannabis.
- "Social Equity Applicant" means an applicant that is an Illinois resident that meets one of the following criteria:
- 22 (1) an applicant with at least 51% ownership and 23 control by one or more individuals who have resided for at 24 least 5 of the preceding 10 years in a Disproportionately 25 Impacted Area;
- 26 (2) an applicant with at least 51% ownership and

Т	control by one of more individuals who:
2	(i) have been arrested for, convicted of, or
3	adjudicated delinquent for any offense that is
4	eligible for expungement under this Act; or
5	(ii) is a member of an impacted family;
6	(3) for applicants with a minimum of 10 full-time
7	employees, an applicant with at least 51% of current
8	employees who:
9	(i) currently reside in a Disproportionately
10	Impacted Area; or
11	(ii) have been arrested for, convicted of, or
12	adjudicated delinquent for any offense that is
13	eligible for expungement under this Act or member of
14	an impacted family.
15	Nothing in this Act shall be construed to preempt or limit
16	the duties of any employer under the Job Opportunities for
17	Qualified Applicants Act. Nothing in this Act shall permit an
18	employer to require an employee to disclose sealed or expunged
19	offenses, unless otherwise required by law.
20	"Social Equity Justice Involved Applicant" means an
21	applicant that is an Illinois resident that meets the
22	following criteria:
23	(1) an applicant with at least 51% ownership and
24	control by one or more individuals who have resided for at
25	least 5 of the preceding 10 years in a Disproportionately
26	Impacted Area; or

(2)	either:
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(A) an applicant with at least 51% of ownership and control by one or more individuals who have been arrested for, convicted of, or adjudicated delinquent for any offense that is eligible for expungement under subsection (i) of Section 5.2 of the Criminal Identification Act; or

(B) an applicant with at least 51% ownership and control by one or more members of an impacted family.

"Tied Applicant" means an application submitted by a Dispensary Applicant pursuant to Section 15-30 that received the same number of application points under Section 15-30 as the Dispensary Applicant's final score as one or more top-scoring applications in the same BLS Region and would have been awarded a license but for the one or more other top-scoring applications that received the same number of application points. Each application for which a Dispensary Applicant was required to pay a required application fee for the application period ending January 2, 2020 shall be considered an application of a separate Tied Applicant.

"Tied Applicant Lottery" means the process established under 68 Ill. Adm. Code 1291.50 for awarding Conditional Adult Use Dispensing Organization Licenses pursuant to Sections 15-25 and 15-30 among Eligible Tied Applicants.

"Tincture" means a cannabis-infused solution, typically comprised of alcohol, glycerin, or vegetable oils, derived

- either directly from the cannabis plant or from a processed cannabis extract. A tincture is not an alcoholic liquor as defined in the Liquor Control Act of 1934. A tincture shall
- 4 include a calibrated dropper or other similar device capable
- 5 of accurately measuring servings.
- 6 "Transporting organization" or "transporter" means an 7 organization or business that is licensed by the Department of
- 8 Agriculture to transport cannabis or cannabis-infused product
- 9 on behalf of a cannabis business establishment or a community
- 10 college licensed under the Community College Cannabis
- 11 Vocational Training Pilot Program.
- 12 "Transporting organization agent" means a principal
- officer, board member, employee, or agent of a transporting
- 14 organization.
- 15 "Transporting organization agent identification card"
- 16 means a document issued by the Department of Agriculture that
- identifies a person as a transporting organization agent.
- "Unit of local government" means any county, city,
- 19 village, or incorporated town.
- "Vegetative stage" means the stage of cultivation in which
- 21 a cannabis plant is propagated to produce additional cannabis
- 22 plants or reach a sufficient size for production. This
- 23 includes seedlings, clones, mothers, and other immature
- 24 cannabis plants as follows:
- 25 (1) if the cannabis plant is in an area that has not
- been intentionally deprived of light for a period of time

- intended to produce flower buds and induce maturation, it has no more than 2 stigmas visible at each internode of the
- 3 cannabis plant; or
- 4 (2) any cannabis plant that is cultivated solely for
- 5 the purpose of propagating clones and is never used to
- 6 produce cannabis.
- 7 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19;
- 8 102-98, eff. 7-15-21; 102-538, eff. 8-20-21; 102-813, eff.
- 9 5-13-22.)
- 10 (410 ILCS 705/30-5)
- 11 Sec. 30-5. Issuance of licenses.
- 12 (a) The Department of Agriculture shall issue up to 40
- 13 craft grower licenses by July 1, 2020. Any person or entity
- 14 awarded a license pursuant to this subsection shall only hold
- one craft grower license and may not sell that license until
- 16 after December 21, 2021.
- 17 (a-5) The Department of Agriculture shall issue an
- additional 30 craft grower licenses on or before December 21,
- 19 2023, cost free, to applicants who submitted craft grower
- 20 license applications on or before April 30, 2020 but were not
- 21 awarded a license under subsection (a) and who received at
- least 85% of the total points available on their applications.
- 23 Any person or entity awarded a license under this subsection
- 24 may sell that license at any time after it is awarded.
- 25 (a-10) The Department of Agriculture shall issue an

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additional 30 craft grower licenses on or before March 15, 2024, cost free, to applicants who submitted craft grower license applications on or before April 30, 2020 but were not awarded a license under subsection (a) or subsection (a-5), received at least 85% of the total points available on their applications, and qualify as Social Equity Justice Involved Applicants. Any applicant awarded a license under this subsection may sell that license at any time after it is awarded.

(b) By December 21, 2021, the Department of Agriculture shall issue up to 60 additional craft grower licenses. Any person or entity awarded a license pursuant to this Section subsection shall not hold more than 2 craft grower licenses. The person or entity awarded a license pursuant to this subsection or subsection (a) of this Section may sell its craft grower license subject to the restrictions of this Act or as determined by administrative rule. Prior to issuing such licenses, the Department may adopt rules through emergency rulemaking in accordance with subsection (kk) of Section 5-45 of the Illinois Administrative Procedure Act, to modify or raise the number of craft grower licenses and modify or change the licensing application process. The General Assembly finds that the adoption of rules to regulate cannabis use is deemed an emergency and necessary for the public interest, safety, and welfare. In determining whether to exercise the authority granted by this subsection, the Department of Agriculture must

1	consider	the	following	factors:

- (1) the percentage of cannabis sales occurring in Illinois not in the regulated market using data from the Substance Abuse and Mental Health Services Administration, National Survey on Drug Use and Health, Illinois Behavioral Risk Factor Surveillance System, and tourism data from the Illinois Office of Tourism to ascertain total cannabis consumption in Illinois compared to the amount of sales in licensed dispensing organizations;
- (2) whether there is an adequate supply of cannabis and cannabis-infused products to serve registered medical cannabis patients;
- (3) whether there is an adequate supply of cannabis and cannabis-infused products to serve purchasers;
- (4) whether there is an oversupply of cannabis in Illinois leading to trafficking of cannabis to states where the sale of cannabis is not permitted by law;
 - (5) population increases or shifts;
- (6) the density of craft growers in any area of the State;
- (7) perceived security risks of increasing the number or location of craft growers;
 - (8) the past safety record of craft growers;
- (9) the Department of Agriculture's capacity to appropriately regulate additional licensees;
 - (10) (blank); and

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- 1 (11) any other criteria the Department of Agriculture 2 deems relevant.
 - (c) After January 1, 2024 2022, the Department of Agriculture may by rule modify or raise the number of craft grower licenses and modify or change the licensing application process. At no time may the number of craft grower licenses exceed 150. Any person or entity awarded a license pursuant to this subsection shall not hold more than 3 craft grower licenses. A person or entity awarded a license pursuant to this subsection or subsections subsection (a), (a-5), or (a-10) or subsection (b) of this Section may sell its craft grower license or licenses subject to the restrictions of this Act or as determined by administrative rule.
- (d) Upon the completion of the disparity and availability study pertaining to craft growers by the Cannabis Regulation Oversight Officer pursuant to subsection (e) of Section 5-45, the Department may modify or change the licensing application process to reduce or eliminate barriers from and remedy evidence of discrimination identified in the disparity and availability study.
- 21 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19;
- 22 102-98, eff. 7-15-21.)
- 23 (410 ILCS 705/30-30)
- Sec. 30-30. Craft grower requirements; prohibitions.
- 25 (a) The operating documents of a craft grower shall

- include procedures for the oversight of the craft grower, a cannabis plant monitoring system including a physical inventory recorded weekly, accurate recordkeeping, and a staffing plan.
 - (b) A craft grower shall implement a security plan reviewed by the Illinois State Police that includes, but is not limited to: facility access controls, perimeter intrusion detection systems, personnel identification systems, and a 24-hour surveillance system to monitor the interior and exterior of the craft grower facility and that is accessible to authorized law enforcement and the Department of Agriculture in real time.
 - (c) All cultivation of cannabis by a craft grower must take place in an enclosed, locked facility at the physical address provided to the Department of Agriculture during the licensing process. The craft grower location shall only be accessed by the agents working for the craft grower, the Department of Agriculture staff performing inspections, the Department of Public Health staff performing inspections, State and local law enforcement or other emergency personnel, contractors working on jobs unrelated to cannabis, such as installing or maintaining security devices or performing electrical wiring, transporting organization agents as provided in this Act, or participants in the incubator program, individuals in a mentoring or educational program approved by the State, or other individuals as provided by

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- rule. However, if a craft grower shares a premises with an 1 2 infuser or dispensing organization, agents from those other licensees may access the craft grower portion of the premises 3 if that is the location of common bathrooms, lunchrooms, 5 locker rooms, or other areas of the building where work or cultivation of cannabis is not performed. At no time may an 6 7 infuser or dispensing organization agent perform work at a 8 craft grower without being a registered agent of the craft 9 grower.
- 10 (d) A craft grower may not sell or distribute any cannabis 11 to any person other than a cultivation center, a craft grower, 12 an infuser organization, a dispensing organization, or as 13 otherwise authorized by rule.
 - (e) A craft grower may not be located in an area zoned for residential use.
 - (f) A craft grower may not either directly or indirectly discriminate in price between different cannabis business establishments that are purchasing a like grade, strain, brand, and quality of cannabis or cannabis-infused product. Nothing in this subsection (f) prevents a craft grower from pricing cannabis differently based on differences in the cost of manufacturing or processing, the quantities sold, such as volume discounts, or the way the products are delivered.
 - (g) All cannabis harvested by a craft grower and intended for distribution to a dispensing organization must be entered into a data collection system, packaged and labeled under

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- Section 55-21, and, if distribution is to a dispensing not share a premises with the organization that does dispensing organization receiving the cannabis, placed into a cannabis container for transport. All cannabis harvested by a craft grower and intended for distribution to a cultivation center, to an infuser organization, or to a craft grower with 7 which it does not share a premises, must be packaged in a labeled cannabis container and entered into a data collection system before transport.
- 10 (h) Craft growers are subject to random inspections by the 11 Department of Agriculture, local safety or health inspectors, 12 the Illinois State Police, or as provided by rule.
 - A craft grower agent shall notify local enforcement, the Illinois State Police, and the Department of Agriculture within 24 hours of the discovery of any loss or theft. Notification shall be made by phone, in person, or written or electronic communication.
 - (j) A craft grower shall comply with all State and any applicable federal rules and regulations regarding the use of pesticides.
 - (k) A craft grower or craft grower agent shall not transport cannabis or cannabis-infused products to any other cannabis business establishment without а transport organization license unless:
- (i) If the craft grower is located in a county with a 25 population of 3,000,000 or more, the cannabis business 26

establishment receiving the cannabis is within 2,000 feet of the property line of the craft grower;

- (ii) If the craft grower is located in a county with a population of more than 700,000 but fewer than 3,000,000, the cannabis business establishment receiving the cannabis is within 2 miles of the craft grower; or
- (iii) If the craft grower is located in a county with a population of fewer than 700,000, the cannabis business establishment receiving the cannabis is within 15 miles of the craft grower.
- (1) A craft grower may enter into a contract with a transporting organization to transport cannabis to a cultivation center, a craft grower, an infuser organization, a dispensing organization, or a laboratory.
- (m) No person or entity shall hold any legal, equitable, ownership, or beneficial interest, directly or indirectly, of more than 3 craft grower licenses. Further, no person or entity that is employed by, an agent of, or has a contract to receive payment from or participate in the management of a craft grower, is a principal officer of a craft grower, or entity controlled by or affiliated with a principal officer of a craft grower shall hold any legal, equitable, ownership, or beneficial interest, directly or indirectly, in a craft grower license that would result in the person or entity owning or controlling in combination with any craft grower, principal officer of a craft grower, or entity controlled or affiliated

- with a principal officer of a craft grower by which he, she, or it is employed, is an agent of, or participates in the management of more than 3 craft grower licenses.
- (n) It is unlawful for any person having a craft grower 5 license or any officer, associate, member, representative, or agent of the licensee to offer or deliver money, or anything 6 7 else of value, directly or indirectly, to any person having an 8 Early Approval Adult Use Dispensing Organization License, a 9 Conditional Adult Use Dispensing Organization License, an 10 Adult Use Dispensing Organization License, or a medical 11 cannabis dispensing organization license issued under the 12 Compassionate Use of Medical Cannabis Program Act, or to any 13 person connected with or in any way representing, or to any member of the family of, the person holding an Early Approval 14 15 Adult Use Dispensing Organization License, a Conditional Adult 16 Use Dispensing Organization License, an Adult Use Dispensing 17 Organization License, or a medical cannabis dispensing organization license issued under the Compassionate Use of 18 19 Medical Cannabis Program Act, or to any stockholders in any 20 corporation engaged in the retail sale of cannabis, or to any 21 officer, manager, agent, or representative of the Early 22 Approval Adult Use Dispensing Organization License, 23 Conditional Adult Use Dispensing Organization License, Adult Use Dispensing Organization License, or a medical 24 25 cannabis dispensing organization license issued under the 26 Compassionate Use of Medical Cannabis Program Act to obtain

preferential placement within the dispensing organization,

- 2 including, without limitation, on shelves and in display cases
- 3 where purchasers can view products, or on the dispensing
- 4 organization's website.
- 5 (o) A craft grower shall not be located within 1,500 feet
- of another craft grower or a cultivation center.
- 7 (p) A craft grower may process cannabis, cannabis
- 8 concentrates, and cannabis-infused products.
- 9 (q) A craft grower must comply with any other requirements
- or prohibitions set by administrative rule of the Department
- 11 of Agriculture.
- 12 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19;
- 13 102-98, eff. 7-15-21; 102-538, eff. 8-20-21; 102-813, eff.
- 14 5-13-22.)
- 15 (410 ILCS 705/35-31)
- Sec. 35-31. Ensuring an adequate supply of raw materials
- 17 to serve infusers.
- 18 (a) As used in this Section, "raw materials" includes, but
- is not limited to, CO₂ hash oil, "crude", "distillate", or any
- 20 other cannabis concentrate extracted from cannabis flower by
- 21 use of a solvent or a mechanical process.
- 22 (b) The Department of Agriculture may by rule design a
- 23 method for assessing whether licensed infusers have access to
- 24 an adequate supply of reasonably affordable raw materials,
- 25 which may include but not be limited to: (i) a survey of

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infusers; (ii) a market study on the sales trends of cannabis-infused products manufactured by infusers; and (iii) the costs cultivation centers and craft growers assume for the raw materials they use in any cannabis-infused products they manufacture.

Adult Use Cultivation Center License holder licensed under Article 20 that produces THC oil extract shall set aside a portion of its total monthly production of THC oil extract to sell to infuser organizations at market price, quality, and variety to provide infuser organizations with an adequate supply for their infusion processes. The portion set aside by each cultivation center or Early Approval Adult Use Cultivation Center License holder shall be on a proportionate, pro rata basis and based upon its total monthly production compared to the industry total monthly production in the previous year as determined by the Department of Agriculture. The total monthly portion of THC oil extract set aside by all cultivation centers and Early Approval Adult Use Cultivation Center License holders shall be as follows:

- (1) During calendar year 2023, 50,000 grams per month.
- (2) During calendar year 2024, 60,000 grams per month.
- (3) During calendar year 2025, 70,000 grams per month.
- 24 (4) During calendar year 2026, 80,000 grams per month.
- 25 (5) During calendar year 2027, 90,000 grams per month.
- The price of THC oil extract shall be the average fair

- market price as determined quarterly by the Department of Agriculture or an amount equal to 900% of the U.S. Cannabis Spot Index's price for cannabis flower if, during any quarter, the Department fails to establish a fair market price based upon quality and variety. After January 1, 2024, the monthly portion of THC oil extract may be adjusted by the Department of Agriculture based upon market assessments as provided in subsections (c) and (d).
 - (c) The Department of Agriculture shall perform an assessment of whether infusers have access to an adequate supply of reasonably affordable raw materials that shall start no sooner than January 1, 2024 2022 and shall conclude no later than April 1, 2024 2022. The Department of Agriculture may rely on data from the Illinois Cannabis Regulation Oversight Officer as part of this assessment.
 - (d) The Department of Agriculture shall perform an assessment of whether infusers have access to an adequate supply of reasonably affordable raw materials that shall start no sooner than January 1, $\underline{2025}$ $\underline{2023}$ and shall conclude no later than April 1, $\underline{2025}$ $\underline{2023}$. The Department of Agriculture may rely on data from the Cannabis Regulation Oversight Officer as part of this assessment.
 - (e) The Department of Agriculture may by rule adopt measures to ensure infusers have access to an adequate supply of reasonably affordable raw materials necessary for the manufacture of cannabis-infused products. Such measures may

- include, but not be limited to (i) requiring cultivation centers and craft growers to set aside a minimum amount of raw materials for the wholesale market or (ii) enabling infusers to apply for a processor license to extract raw materials from cannabis flower.
 - (f) If the Department of Agriculture determines processor licenses may be available to infuser organizations based upon findings made pursuant to subsection (e), infuser organizations may submit to the Department of Agriculture on forms provided by the Department of Agriculture the following information as part of an application to receive a processor license:
 - (1) experience with the extraction, processing, or infusing of oils similar to those derived from cannabis, or other business practices to be performed by the infuser;
 - (2) a description of the applicant's experience with manufacturing equipment and chemicals to be used in processing;
 - (3) expertise in relevant scientific fields;
 - (4) a commitment that any cannabis waste, liquid waste, or hazardous waste shall be disposed of in accordance with 8 Ill. Adm. Code 1000.460, except, to the greatest extent feasible, all cannabis plant waste will be rendered unusable by grinding and incorporating the cannabis plant waste with compostable mixed waste to be

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- disposed of in accordance with Ill. Adm. Code
 1000.460(q)(1); and
- 3 (5) any other information the Department of Agriculture deems relevant.
 - infuser organization a processor license if, based on the information pursuant to subsection (f) and any other criteria set by the Department of Agriculture, which may include but not be limited an inspection of the site where processing would occur, the Department of Agriculture is reasonably certain the infuser organization will process cannabis in a safe and compliant manner.
- 13 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)
- 14 (410 ILCS 705/40-25)
- 15 Sec. 40-25. Transporting organization requirements; 16 prohibitions.
 - (a) The operating documents of a transporting organization shall include procedures for the oversight of the transporter, an inventory monitoring system including a physical inventory recorded weekly, accurate recordkeeping, and a staffing plan.
 - (b) A transporting organization may not transport cannabis or cannabis-infused products to any person other than a cultivation center, a craft grower, an infuser organization, a dispensing organization, a testing facility, a transporting organization depot or other transporting organization transfer

- facility, or as otherwise authorized by rule. A transporting
 organization shall be specifically allowed to use the same
 transport vehicle to pick up or deliver cannabis products from
 and to multiple craft growers, processors, and dispensaries
 during the transporting organization's pick up and delivery
- 6 process.

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- (c) All cannabis transported by a transporting organization must be entered into a data collection system and placed into a cannabis container for transport.
- 10 (d) Transporters are subject to random inspections by the
 11 Department of Agriculture, the Department of Public Health,
 12 the Illinois State Police, or as provided by rule.
 - (e) A transporting organization agent shall notify local law enforcement, the Illinois State Police, and the Department of Agriculture within 24 hours of the discovery of any loss or theft. Notification shall be made by phone, in person, or by written or electronic communication.
- 18 (f) No person under the age of 21 years shall be in a 19 commercial vehicle or trailer transporting cannabis goods.
- 20 (g) No person or individual who is not a transporting 21 organization agent shall be in a vehicle while transporting 22 cannabis goods.
- 23 (h) Transporters may not use commercial motor vehicles 24 with a weight rating of over 10,001 pounds.
- 25 (i) It is unlawful for any person to offer or deliver 26 money, or anything else of value, directly or indirectly, to

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- any of the following persons to obtain preferential placement within the dispensing organization, including, without limitation, on shelves and in display cases where purchasers can view products, or on the dispensing organization's website:
 - (1) a person having a transporting organization license, or any officer, associate, member, representative, or agent of the licensee;
 - (2) a person having an Early Applicant Adult Use Dispensing Organization License, an Adult Use Dispensing Organization License, or a medical cannabis dispensing organization license issued under the Compassionate Use of Medical Cannabis Program Act;
 - person connected with or in any (3) а representing, or a member of the family of, a person holding an Early Applicant Adult Use Dispensing Organization License, an Adult Use Dispensing Organization License, or a medical cannabis dispensing organization license issued under the Compassionate Use of Medical Cannabis Program Act; or
 - (4) a stockholder, officer, manager, agent, or representative of a corporation engaged in the retail sale of cannabis, an Early Applicant Adult Use Dispensing Organization License, an Adult Use Dispensing Organization License, or a medical cannabis dispensing organization license issued under the Compassionate Use of Medical

- 1 Cannabis Program Act.
- (j) A transporting organization agent must keep his or her identification card visible at all times when on the property of a cannabis business establishment and during the transporting of cannabis when acting under his or her duties as a transportation organization agent. During these times, the transporting organization agent must also provide the identification card upon request of any law enforcement
- 10 (k) A copy of the transporting organization's registration
 11 and a manifest for the delivery shall be present in any vehicle
 12 transporting cannabis.

officer engaged in his or her official duties.

- 13 (1) Cannabis shall be transported so it is not visible or 14 recognizable from outside the vehicle.
- 15 (m) A vehicle transporting cannabis must not bear any
 16 markings to indicate the vehicle contains cannabis or bear the
 17 name or logo of the cannabis business establishment.
- 18 (n) Cannabis must be transported in an enclosed, locked 19 storage compartment or security cage that is secured or 20 affixed to the vehicle.
- 21 (o) The Department of Agriculture may, by rule, impose any 22 other requirements or prohibitions on the transportation of 23 cannabis.
- 24 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19;
- 25 102-98, eff. 7-15-21; 102-538, eff. 8-20-21; 102-813, eff.
- 26 5-13-22.)

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- (410 ILCS 705/55-20) 1 Sec. 55-20. Advertising and promotions. 2 3 (a) No cannabis business establishment nor any other 4 person or entity shall engage in advertising that contains any statement or illustration that: 5 6 (1) is false or misleading; 7 (2) promotes overconsumption of cannabis or cannabis products; 8 9 (3) depicts the actual consumption of cannabis or 10 cannabis products; 11 (4) depicts a person under 21 years of age consuming 12 cannabis; 1.3 (5) makes any health, medicinal, or therapeutic claims 14 about cannabis or cannabis-infused products; 15 (6) includes the image of a cannabis leaf or bud; or 16 (7) includes any image designed or likely to appeal to minors, including cartoons, toys, animals, or children, or 17 18 any other likeness to images, characters, or phrases that 19 is designed in any manner to be appealing to or encourage 20 consumption by persons under 21 years of age; or-21 (8) includes a description of or reference to a 22 cannabis product as "craft", unless that product or the 23 raw material used to create that product is produced by a
 - (b) No cannabis business establishment nor any other

craft grower licensed under this Act.

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- (1) within 1,000 feet of the perimeter of school grounds, a playground, a recreation center or facility, a child care center, a public park or public library, or a game arcade to which admission is not restricted to persons 21 years of age or older;
- (2) on or in a public transit vehicle or public transit shelter;
- (3) on or in publicly owned or publicly operated property; or
 - (4) that contains information that:
 - (A) is false or misleading;
 - (B) promotes excessive consumption;
 - (C) depicts a person under 21 years of age consuming cannabis;
 - (D) includes the image of a cannabis leaf; or
 - (E) includes any image designed or likely to appeal to minors, including cartoons, toys, animals, or children, or any other likeness to images, characters, or phrases that are popularly used to advertise to children, or any imitation of candy packaging or labeling, or that promotes consumption of cannabis.
- (c) Subsections (a) and (b) do not apply to an educational

1 message.

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- 2 (d) Sales promotions. No cannabis business establishment
- 3 nor any other person or entity may encourage the sale of
- 4 cannabis or cannabis products by giving away cannabis or
- 5 cannabis products, by conducting games or competitions related
- 6 to the consumption of cannabis or cannabis products, or by
- 7 providing promotional materials or activities of a manner or
- 8 type that would be appealing to children.
- 9 (Source: P.A. 101-27, eff. 6-25-19; 101-593, eff. 12-4-19.)
- 10 (410 ILCS 705/60-10)
- 11 Sec. 60-10. Tax imposed.
- 12 (a) Beginning September 1, 2019, a tax is imposed upon the
- privilege of cultivating cannabis at the rate of 7% of the
- 14 gross receipts from the first sale of cannabis by a
- 15 cultivator. The sale of any product that contains any amount
- of cannabis or any derivative thereof is subject to the tax
- 17 under this Section on the full selling price of the product.
- 18 The Department may determine the selling price of the cannabis
- 19 when the seller and purchaser are affiliated persons, when the
- 20 sale and purchase of cannabis is not an arm's length
- transaction, or when cannabis is transferred by a craft grower
- 22 to the craft grower's dispensing organization or infuser or
- 23 processing organization and a value is not established for the
- 24 cannabis. The value determined by the Department shall be
- 25 commensurate with the actual price received for products of

- 1 like quality, character, and use in the area. If there are no
- 2 sales of cannabis of like quality, character, and use in the
- 3 same area, then the Department shall establish a reasonable
- 4 value based on sales of products of like quality, character,
- 5 and use in other areas of the State, taking into consideration
- 6 any other relevant factors.
- 7 (a-5) The tax imposed under this Article shall not be
- 8 <u>assessed against or collected from any craft grower awarded a</u>
- 9 <u>craft grower license under this Act until 2 years after the</u>
- date that the license is awarded to the craft grower.
- 11 (b) The Cannabis Cultivation Privilege Tax imposed under
- 12 this Article is solely the responsibility of the cultivator
- who makes the first sale and is not the responsibility of a
- 14 subsequent purchaser, a dispensing organization, or an
- 15 infuser. Persons subject to the tax imposed under this Article
- 16 may, however, reimburse themselves for their tax liability
- 17 hereunder by separately stating reimbursement for their tax
- 18 liability as an additional charge.
- 19 (c) The tax imposed under this Article shall be in
- 20 addition to all other occupation, privilege, or excise taxes
- 21 imposed by the State of Illinois or by any unit of local
- 22 government.
- 23 (Source: P.A. 101-27, eff. 6-25-19.)
- 24 Section 99. Effective date. This Act takes effect upon
- 25 becoming law.