

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Department of Insurance Law of the Civil
5 Administrative Code of Illinois is amended by adding Section
6 1405-40 as follows:

7 (20 ILCS 1405/1405-40 new)

8 Sec. 1405-40. Transfer of the Illinois Comprehensive
9 Health Insurance Plan. Upon entry of an Order of
10 Rehabilitation or Liquidation against the Comprehensive Health
11 Insurance Plan in accordance with Article XIII of the Illinois
12 Insurance Code, all powers, duties, rights, and
13 responsibilities of the Illinois Comprehensive Health
14 Insurance Plan and the Illinois Comprehensive Health Insurance
15 Board under the Comprehensive Health Insurance Plan Act shall
16 be transferred to and vested in the Director of Insurance as
17 rehabilitator or liquidator as provided in the provisions of
18 this amendatory Act of the 102nd General Assembly.

19 Section 10. The Comprehensive Health Insurance Plan Act is
20 amended by changing Sections 1.1, 3, and 15 and by adding
21 Sections 16 and 17 as follows:

1 (215 ILCS 105/1.1) (from Ch. 73, par. 1301.1)

2 Sec. 1.1. The General Assembly hereby makes the following
3 findings and declarations:

4 (a) The Comprehensive Health Insurance Plan is
5 established as a State program that is intended to provide
6 an alternate market for health insurance for certain
7 uninsurable Illinois residents, and further is intended to
8 provide an acceptable alternative mechanism as described
9 in the federal Health Insurance Portability and
10 Accountability Act of 1996 for providing portable and
11 accessible individual health insurance coverage for
12 federally eligible individuals as defined in this Act.

13 (b) The State of Illinois may subsidize the cost of
14 health insurance coverage offered by the Plan. However,
15 since the State has only a limited amount of resources,
16 the General Assembly declares that it intends for this
17 program to provide portable and accessible individual
18 health insurance coverage for every federally eligible
19 individual who qualifies for coverage in accordance with
20 Section 15 of this Act, but does not intend for every
21 eligible person who qualifies for Plan coverage in
22 accordance with Section 7 of this Act to be guaranteed a
23 right to be issued a policy under this Plan as a matter of
24 entitlement.

25 (c) The Comprehensive Health Insurance Plan Board
26 shall operate the Plan in a manner so that the estimated

1 cost of the program during any fiscal year will not exceed
2 the total income it expects to receive from policy
3 premiums, investment income, assessments, or fees
4 collected or received by the Board and other funds which
5 are made available from appropriations for the Plan by the
6 General Assembly for that fiscal year.

7 With the implementation of the federal Patient Protection
8 and Affordable Care Act, the Plan shall discontinue as the
9 alternative market for health insurance for certain Illinois
10 residents and discontinue as the alternative mechanism, as
11 described in the federal Health Insurance Portability and
12 Accountability Act of 1996, effective no later than January 1,
13 2022.

14 (Source: P.A. 90-30, eff. 7-1-97.)

15 (215 ILCS 105/3) (from Ch. 73, par. 1303)

16 Sec. 3. Operation of the Plan.

17 a. There is hereby created an Illinois Comprehensive
18 Health Insurance Plan.

19 b. The Plan shall operate subject to the supervision and
20 control of the Board. The Board is created as a political
21 subdivision and body politic and corporate and, as such, is
22 not a State agency. The Board shall consist of 10 public
23 members, appointed by the Governor with the advice and consent
24 of the Senate.

25 Initial members shall be appointed to the Board by the

1 Governor as follows: 2 members to serve until July 1, 1988, and
2 until their successors are appointed and qualified; 2 members
3 to serve until July 1, 1989, and until their successors are
4 appointed and qualified; 3 members to serve until July 1,
5 1990, and until their successors are appointed and qualified;
6 and 3 members to serve until July 1, 1991, and until their
7 successors are appointed and qualified. As terms of initial
8 members expire, their successors shall be appointed for terms
9 to expire the first day in July 3 years thereafter, and until
10 their successors are appointed and qualified.

11 Any vacancy in the Board occurring for any reason other
12 than the expiration of a term shall be filled for the unexpired
13 term in the same manner as the original appointment.

14 Any member of the Board may be removed by the Governor for
15 neglect of duty, misfeasance, malfeasance, or nonfeasance in
16 office.

17 In addition, a representative of the Governor's Office of
18 Management and Budget, a representative of the Office of the
19 Attorney General and the Director or the Director's designated
20 representative shall be members of the Board. Four members of
21 the General Assembly, one each appointed by the President and
22 Minority Leader of the Senate and by the Speaker and Minority
23 Leader of the House of Representatives, shall serve as
24 nonvoting members of the Board. At least 2 of the public
25 members shall be individuals reasonably expected to qualify
26 for coverage under the Plan, the parent or spouse of such an

1 individual, or a surviving family member of an individual who
2 could have qualified for the Plan during his lifetime. The
3 Director or Director's representative shall be the chairperson
4 of the Board. Members of the Board shall receive no
5 compensation, but shall be reimbursed for reasonable expenses
6 incurred in the necessary performance of their duties.

7 c. The Board shall make an annual report in September and
8 shall file the report with the Secretary of the Senate and the
9 Clerk of the House of Representatives. The report shall
10 summarize the activities of the Plan in the preceding calendar
11 year, including net written and earned premiums, the expense
12 of administration, the paid and incurred losses for the year
13 and other information as may be requested by the General
14 Assembly. The report shall also include analysis and
15 recommendations regarding utilization review, quality
16 assurance and access to cost effective quality health care.

17 d. In its plan of operation the Board shall:

18 (1) Establish procedures for selecting a Plan
19 administrator in accordance with Section 5 of this Act.

20 (2) Establish procedures for the operation of the
21 Board.

22 (3) Create a Plan fund, under management of the Board,
23 to fund administrative, claim, and other expenses of the
24 Plan.

25 (4) Establish procedures for the handling and
26 accounting of assets and monies of the Plan.

1 (5) Develop and implement a program to publicize the
2 existence of the Plan, the eligibility requirements and
3 procedures for enrollment and to maintain public awareness
4 of the Plan.

5 (6) Establish procedures under which applicants and
6 participants may have grievances reviewed by a grievance
7 committee appointed by the Board. The grievances shall be
8 reported to the Board immediately after completion of the
9 review. The Department and the Board shall retain all
10 written complaints regarding the Plan for at least 3
11 years. Oral complaints shall be reduced to written form
12 and maintained for at least 3 years.

13 (7) Provide for other matters as may be necessary and
14 proper for the execution of its powers, duties and
15 obligations under the Plan.

16 e. No later than 5 years after the Plan is operative the
17 Board and the Department shall conduct cooperatively a study
18 of the Plan and the persons insured by the Plan to determine:
19 (1) claims experience including a breakdown of medical
20 conditions for which claims were paid; (2) whether
21 availability of the Plan affected employment opportunities for
22 participants; (3) whether availability of the Plan affected
23 the receipt of medical assistance benefits by Plan
24 participants; (4) whether a change occurred in the number of
25 personal bankruptcies due to medical or other health related
26 costs; (5) data regarding all complaints received about the

1 Plan including its operation and services; (6) and any other
2 significant observations regarding utilization of the Plan.
3 The study shall culminate in a written report to be presented
4 to the Governor, the President of the Senate, the Speaker of
5 the House and the chairpersons of the House and Senate
6 Insurance Committees. The report shall be filed with the
7 Secretary of the Senate and the Clerk of the House of
8 Representatives. The report shall also be available to members
9 of the general public upon request.

10 (e-5) The Board shall conduct a feasibility study of
11 establishing a small employer health insurance pool in which
12 employers may provide affordable health insurance coverage to
13 their employees. The Board may contract with a private entity
14 or enter into intergovernmental agreements with State agencies
15 for the completion of all or part of the study. The study
16 shall:

17 (i) Analyze other states' experience in establishing
18 small employer health insurance pools;

19 (ii) Assess the need for a small employer health
20 insurance pool, including the number of individuals who
21 might benefit from it;

22 (iii) Recommend means of establishing a small employer
23 health insurance pool; and

24 (iv) Estimate the cost of providing a small employer
25 health insurance pool through the Illinois Comprehensive
26 Health Insurance Plan or another, public or private

1 entity.

2 The Board may accept donations, in trust, from any legal
3 source, public or private, for deposit into a trust account
4 specifically created for expenditure, without the necessity of
5 being appropriated, solely for the purpose of conducting all
6 or part of the study. The Board shall issue a report with
7 recommendations to the Governor and the General Assembly by
8 January 1, 2005. As used in this subsection e-5, "small
9 employer" means an employer having between one and 50
10 employees.

11 f. The Board may:

12 (1) Prepare and distribute certificate of eligibility
13 forms and enrollment instruction forms to insurance
14 producers and to the general public in this State.

15 (2) Provide for reinsurance of risks incurred by the
16 Plan and enter into reinsurance agreements with insurers
17 to establish a reinsurance plan for risks of coverage
18 described in the Plan, or obtain commercial reinsurance to
19 reduce the risk of loss through the Plan.

20 (3) Issue additional types of health insurance
21 policies to provide optional coverages as are otherwise
22 permitted by this Act including a Medicare supplement
23 policy designed to supplement Medicare.

24 (4) Provide for and employ cost containment measures
25 and requirements including, but not limited to,
26 preadmission certification, second surgical opinion,

1 concurrent utilization review programs, and individual
2 case management for the purpose of making the pool more
3 cost effective.

4 (5) Design, utilize, contract, or otherwise arrange
5 for the delivery of cost effective health care services,
6 including establishing or contracting with preferred
7 provider organizations, health maintenance organizations,
8 and other limited network provider arrangements.

9 (6) Adopt bylaws, rules, regulations, policies and
10 procedures as may be necessary or convenient for the
11 implementation of the Act and the operation of the Plan.

12 (7) Administer separate pools, separate accounts, or
13 other plans or arrangements as required by this Act to
14 separate federally eligible individuals or groups of
15 federally eligible individuals who qualify for Plan
16 coverage under Section 15 of this Act from eligible
17 persons or groups of eligible persons who qualify for Plan
18 coverage under Section 7 of this Act and apportion the
19 costs of the administration among such separate pools,
20 separate accounts, or other plans or arrangements.

21 g. The Director may, by rule, establish additional powers
22 and duties of the Board and may adopt rules for any other
23 purposes, including the operation of the Plan, as are
24 necessary or proper to implement this Act.

25 h. The Board is not liable for any obligation of the Plan.
26 There is no liability on the part of any member or employee of

1 the Board, ~~or~~ the Department, or the Director, both as
2 regulator and as rehabilitator or liquidator, and no cause of
3 action of any nature may arise against them, for any action
4 taken or omission made by them in the performance of their
5 powers and duties under this Act, unless the action or
6 omission constitutes willful or wanton misconduct. The Board
7 may provide in its bylaws or rules for indemnification of, and
8 legal representation for, its members and employees.

9 i. There is no liability on the part of any insurance
10 producer for the failure of any applicant to be accepted by the
11 Plan unless the failure of the applicant to be accepted by the
12 Plan is due to an act or omission by the insurance producer
13 which constitutes willful or wanton misconduct.

14 j. Not later than 60 days after the effective date of this
15 amendatory Act of the 102nd General Assembly, the Board shall
16 develop a plan of rehabilitation or liquidation and
17 dissolution, including the consent of a majority of the Board
18 to the entry of an order of rehabilitation or liquidation, to
19 wind down the affairs of the Plan, including details for the
20 transition to other health plans of any persons currently
21 enrolled in the Plan, for presentation to and approval by the
22 Director. Upon the Director's approval of the plan of
23 rehabilitation or liquidation and dissolution, the Director
24 shall thereafter report to the Attorney General of this State,
25 whose duty it shall be to file a complaint for rehabilitation
26 or liquidation of the Plan pursuant to the provisions of

1 Article XIII of the Illinois Insurance Code. Upon entry of a
2 final Order of Rehabilitation or Liquidation and the
3 Director's appointment as statutory rehabilitator or
4 liquidator, the Director shall begin to administer and oversee
5 the wind-down and dissolution of the Plan in accordance with
6 the provisions of Article XIII.

7 (Source: P.A. 92-597, eff. 6-28-02; 93-622, eff. 12-18-03;
8 93-824, eff. 7-28-04.)

9 (215 ILCS 105/15)

10 Sec. 15. Alternative portable coverage for federally
11 eligible individuals.

12 (a) Notwithstanding the requirements of subsection a of
13 Section 7 and except as otherwise provided in this Section,
14 any federally eligible individual for whom a Plan application,
15 and such enclosures and supporting documentation as the Board
16 may require, is received by the Board within 90 days after the
17 termination of prior creditable coverage shall qualify to
18 enroll in the Plan under the portability provisions of this
19 Section.

20 A federally eligible person who has been certified as
21 eligible pursuant to the federal Trade Act of 2002 and whose
22 Plan application and enclosures and supporting documentation
23 as the Board may require is received by the Board within 63
24 days after the termination of previous creditable coverage
25 shall qualify to enroll in the Plan under the portability

1 provisions of this Section.

2 (b) Any federally eligible individual seeking Plan
3 coverage under this Section must submit with his or her
4 application evidence, including acceptable written
5 certification of previous creditable coverage, that will
6 establish to the Board's satisfaction, that he or she meets
7 all of the requirements to be a federally eligible individual
8 and is currently and permanently residing in this State (as of
9 the date his or her application was received by the Board).

10 (c) Except as otherwise provided in this Section, a period
11 of creditable coverage shall not be counted, with respect to
12 qualifying an applicant for Plan coverage as a federally
13 eligible individual under this Section, if after such period
14 and before the application for Plan coverage was received by
15 the Board, there was at least a 90-day period during all of
16 which the individual was not covered under any creditable
17 coverage.

18 For a federally eligible person who has been certified as
19 eligible pursuant to the federal Trade Act of 2002, a period of
20 creditable coverage shall not be counted, with respect to
21 qualifying an applicant for Plan coverage as a federally
22 eligible individual under this Section, if after such period
23 and before the application for Plan coverage was received by
24 the Board, there was at least a 63-day period during all of
25 which the individual was not covered under any creditable
26 coverage.

1 (d) Any federally eligible individual who the Board
2 determines qualifies for Plan coverage under this Section
3 shall be offered his or her choice of enrolling in one of
4 alternative portability health benefit plans which the Board
5 is authorized under this Section to establish for these
6 federally eligible individuals and their dependents.

7 (e) The Board shall offer a choice of health care
8 coverages consistent with major medical coverage under the
9 alternative health benefit plans authorized by this Section to
10 every federally eligible individual. The coverages to be
11 offered under the plans, the schedule of benefits,
12 deductibles, co-payments, exclusions, and other limitations
13 shall be approved by the Board. One optional form of coverage
14 shall be comparable to comprehensive health insurance coverage
15 offered in the individual market in this State or a standard
16 option of coverage available under the group or individual
17 health insurance laws of the State. The standard benefit plan
18 that is authorized by Section 8 of this Act may be used for
19 this purpose. The Board may also offer a preferred provider
20 option and such other options as the Board determines may be
21 appropriate for these federally eligible individuals who
22 qualify for Plan coverage pursuant to this Section.

23 (f) Notwithstanding the requirements of subsection f of
24 Section 8, any Plan coverage that is issued to federally
25 eligible individuals who qualify for the Plan pursuant to the
26 portability provisions of this Section shall not be subject to

1 any preexisting conditions exclusion, waiting period, or other
2 similar limitation on coverage.

3 (g) Federally eligible individuals who qualify and enroll
4 in the Plan pursuant to this Section shall be required to pay
5 such premium rates as the Board shall establish and approve in
6 accordance with the requirements of Section 7.1 of this Act.

7 (h) A federally eligible individual who qualifies and
8 enrolls in the Plan pursuant to this Section must satisfy on an
9 ongoing basis all of the other eligibility requirements of
10 this Act to the extent not inconsistent with the federal
11 Health Insurance Portability and Accountability Act of 1996 in
12 order to maintain continued eligibility for coverage under the
13 Plan.

14 (i) New enrollment and policy renewals are discontinued on
15 December 31, 2021.

16 (Source: P.A. 100-201, eff. 8-18-17.)

17 (215 ILCS 105/16 new)

18 Sec. 16. Cessation of operations.

19 (a) Except as otherwise provided in this Section, the
20 insurance operations of the Plan authorized by this Act shall
21 cease on December 31, 2021.

22 (b) Coverage under the Plan does not apply to services
23 provided on or after January 1, 2022.

24 (c) The Plan shall cease providing coverage for
25 participants enrolled prior to January 1, 2022 at 11:59 p.m.

1 on December 31, 2021.

2 (d) A claim for payment under the Plan must be submitted
3 within 180 days after January 1, 2022 and paid in accordance
4 with the provisions of Article XIII of the Illinois Insurance
5 Code.

6 (e) Any claim or grievance shall be resolved by the court
7 supervising the Plan's Article XIII rehabilitation or
8 liquidation proceedings.

9 (f) Balance billing by a health care provider that is not a
10 member of the provider network used by the Plan is prohibited.

11 (g) The Board shall, not later than 60 days after the
12 effective date of this amendatory Act of the 102nd General
13 Assembly, submit to the Director a plan of rehabilitation or
14 liquidation and dissolution, which must provide for, but shall
15 not be limited to, the following:

16 (1) continuity of care for an individual who is
17 covered under the Plan and is an inpatient on January 1,
18 2022;

19 (2) a final accounting of assessments;

20 (3) resolution of any net asset deficiency;

21 (4) cessation of all liability of the Plan; and

22 (5) final dissolution of the Plan.

23 (h) The plan of rehabilitation or liquidation and
24 dissolution may provide that, with the approval of the
25 Director, a power or duty of the Plan may be delegated to a
26 person that is to perform functions similar to the functions

1 of the Plan.

2 (i) Upon entry of an Order of Rehabilitation or
3 Liquidation against the Plan, the court supervising the
4 rehabilitation or liquidation proceedings shall have the
5 jurisdiction to issue injunctions as set forth in Section 189
6 of the Illinois Insurance Code, including, but not limited to,
7 the restraining of all persons, companies, and entities from
8 bringing or further prosecuting all actions and proceedings at
9 law or in equity or otherwise, whether in this State or
10 elsewhere, against the Plan or its assets or property or the
11 Director except insofar as those actions or proceedings arise
12 in or are brought in the rehabilitation or liquidation
13 proceedings.

14 (j) Upon the entry of an order of rehabilitation or
15 liquidation, the rights and liabilities of the Plan and of its
16 policyholders and all other persons interested in its assets
17 shall be fixed as of the date of entry of the order directing
18 rehabilitation or liquidation, or such later date as may be
19 provided by order of the court supervising the rehabilitation
20 or liquidation proceedings.

21 (k) Upon the satisfaction of all claims allowed in the
22 rehabilitation or liquidation proceedings, including the costs
23 and expenses of administering the rehabilitation or
24 liquidation, any remaining funds shall be distributed as
25 follows:

26 (1) for the accounts described in paragraph (2) of

1 subsection (1) of Section 4, all funds shall be refunded
2 on a pro rata basis to the insurers that were assessed
3 based on the most recent deficit projections of the Plan's
4 operation pursuant to Section 12 and to covered persons
5 where appropriate; and

6 (2) for all other accounts, all remaining funds shall
7 be released and deposited into the Insurance Producer
8 Administration Fund for use by the Department for
9 initiatives to support the Illinois Health Benefits
10 Exchange.

11 (1) Upon the entry of an Order of Rehabilitation or
12 Liquidation against the Plan, if the Director determines the
13 Plan is holding any surplus funds in a segregated account
14 associated with persons who qualified for coverage under
15 Section 7 that are no longer required for the purposes for
16 which they were acquired and are restricted from any other
17 use, the Director may petition the court for such funds to be
18 released and placed as follows:

19 (1) the first \$10,000,000 shall be deposited into the
20 Insurance Producer Administration Fund for use by the
21 Department for initiatives to support the Illinois Health
22 Benefits Exchange; and

23 (2) the remainder shall be deposited into the Parity
24 Advancement Fund.

1 Sec. 17. Transfer of the Illinois Comprehensive Health
2 Insurance Plan.

3 (a) Upon entry of an Order of Rehabilitation or
4 Liquidation against the Plan all powers, duties, rights, and
5 responsibilities of the Plan and the Board shall be
6 transferred to and vested in the Director, as rehabilitator or
7 liquidator, who is authorized to wind down the affairs of the
8 Plan in accordance with Article XIII of the Illinois Insurance
9 Code.

10 (b) The Director, as rehabilitator or liquidator, shall
11 act on behalf of the Plan and the Board and shall have the
12 power and duty to receive and answer correspondence, and shall
13 evaluate all claims that are timely filed in the
14 rehabilitation or liquidation proceedings and is authorized to
15 make distribution from any unencumbered funds of the Plan's
16 rehabilitation or liquidation estate upon all such claims as
17 are allowed in the proceedings consistent with subsection (1)
18 of Section 205 of the Illinois Insurance Code. Timely filed
19 claims of vendors allowed in the rehabilitation or liquidation
20 proceedings that are not capable of being discharged, in full,
21 from the assets of the rehabilitation or liquidation estate
22 may be presented to the Court of Claims.

23 (c) All books, records, papers, documents, property (real
24 and personal), contracts, causes of action, and pending
25 business pertaining to the powers, duties, rights, and
26 responsibilities transferred by this amendatory Act of the

1 102nd General Assembly from the Plan and the Board to the
2 Director, as rehabilitator or liquidator, including, but not
3 limited to, material in electronic or magnetic format and
4 necessary computer hardware and software, shall be transferred
5 to the Director, as rehabilitator or liquidator. Records shall
6 be maintained as required by the federal Health Insurance
7 Portability and Accountability Act of 1996, as now or
8 hereafter amended, unless otherwise ordered by the court
9 supervising the rehabilitation or liquidation proceedings.

10 (d) The rights of the employees in the State of Illinois
11 and its agencies under the Personnel Code and applicable
12 collective bargaining agreements or under any pension,
13 retirement, or annuity plan shall not be affected by this
14 amendatory Act of the 102nd General Assembly.

15 (e) Upon entry of an Order of Rehabilitation or
16 Liquidation against the Plan, all unexpended appropriations
17 and balances and other funds available for use by the Plan and
18 the Board shall be transferred to and vested in the Director,
19 as rehabilitator or liquidator. Except as provided in
20 subsection (1) of Section 16, unexpended balances so
21 transferred shall be distributed in accordance with Article
22 XIII of the Illinois Insurance Code for paying the Director's
23 administrative expenses incurred in connection with winding
24 down the affairs of the Plan.

25 (f) Whenever reports or notices are, on the effective date
26 of this amendatory Act of the 102nd General Assembly, required

1 to be made or given or papers or documents furnished or served
2 by any person to or upon the Plan or the Board in connection
3 with any of the powers, duties, rights, and responsibilities
4 transferred by this amendatory Act of the 102nd General
5 Assembly, the same shall be made, given, furnished, or served
6 in the same manner to or upon the Director, as rehabilitator or
7 liquidator.

8 (g) This amendatory Act of the 102nd General Assembly does
9 not affect any act done, ratified, or canceled or any right
10 occurring or established or any action or proceeding had or
11 commenced in the administrative, civil, or criminal cause by
12 the Plan or the Board prior to the entry of an Order of
13 Rehabilitation or Liquidation against the Plan; such actions
14 or proceedings may be prosecuted and continued by the
15 Director, as rehabilitator or liquidator.

16 Section 99. Effective date. This Act takes effect upon
17 becoming law.