

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by
5 changing Sections 5-5.02 and 14-12 as follows:

6 (305 ILCS 5/5-5.02) (from Ch. 23, par. 5-5.02)

7 Sec. 5-5.02. Hospital reimbursements.

8 (a) Reimbursement to hospitals; July 1, 1992 through
9 September 30, 1992. Notwithstanding any other provisions of
10 this Code or the Illinois Department's Rules promulgated under
11 the Illinois Administrative Procedure Act, reimbursement to
12 hospitals for services provided during the period July 1, 1992
13 through September 30, 1992, shall be as follows:

14 (1) For inpatient hospital services rendered, or if
15 applicable, for inpatient hospital discharges occurring,
16 on or after July 1, 1992 and on or before September 30,
17 1992, the Illinois Department shall reimburse hospitals
18 for inpatient services under the reimbursement
19 methodologies in effect for each hospital, and at the
20 inpatient payment rate calculated for each hospital, as of
21 June 30, 1992. For purposes of this paragraph,
22 "reimbursement methodologies" means all reimbursement
23 methodologies that pertain to the provision of inpatient

1 hospital services, including, but not limited to, any
2 adjustments for disproportionate share, targeted access,
3 critical care access and uncompensated care, as defined by
4 the Illinois Department on June 30, 1992.

5 (2) For the purpose of calculating the inpatient
6 payment rate for each hospital eligible to receive
7 quarterly adjustment payments for targeted access and
8 critical care, as defined by the Illinois Department on
9 June 30, 1992, the adjustment payment for the period July
10 1, 1992 through September 30, 1992, shall be 25% of the
11 annual adjustment payments calculated for each eligible
12 hospital, as of June 30, 1992. The Illinois Department
13 shall determine by rule the adjustment payments for
14 targeted access and critical care beginning October 1,
15 1992.

16 (3) For the purpose of calculating the inpatient
17 payment rate for each hospital eligible to receive
18 quarterly adjustment payments for uncompensated care, as
19 defined by the Illinois Department on June 30, 1992, the
20 adjustment payment for the period August 1, 1992 through
21 September 30, 1992, shall be one-sixth of the total
22 uncompensated care adjustment payments calculated for each
23 eligible hospital for the uncompensated care rate year, as
24 defined by the Illinois Department, ending on July 31,
25 1992. The Illinois Department shall determine by rule the
26 adjustment payments for uncompensated care beginning

1 October 1, 1992.

2 (b) Inpatient payments. For inpatient services provided on
3 or after October 1, 1993, in addition to rates paid for
4 hospital inpatient services pursuant to the Illinois Health
5 Finance Reform Act, as now or hereafter amended, or the
6 Illinois Department's prospective reimbursement methodology,
7 or any other methodology used by the Illinois Department for
8 inpatient services, the Illinois Department shall make
9 adjustment payments, in an amount calculated pursuant to the
10 methodology described in paragraph (c) of this Section, to
11 hospitals that the Illinois Department determines satisfy any
12 one of the following requirements:

13 (1) Hospitals that are described in Section 1923 of
14 the federal Social Security Act, as now or hereafter
15 amended, except that for rate year 2015 and after a
16 hospital described in Section 1923(b)(1)(B) of the federal
17 Social Security Act and qualified for the payments
18 described in subsection (c) of this Section for rate year
19 2014 provided the hospital continues to meet the
20 description in Section 1923(b)(1)(B) in the current
21 determination year; or

22 (2) Illinois hospitals that have a Medicaid inpatient
23 utilization rate which is at least one-half a standard
24 deviation above the mean Medicaid inpatient utilization
25 rate for all hospitals in Illinois receiving Medicaid
26 payments from the Illinois Department; or

1 (3) Illinois hospitals that on July 1, 1991 had a
2 Medicaid inpatient utilization rate, as defined in
3 paragraph (h) of this Section, that was at least the mean
4 Medicaid inpatient utilization rate for all hospitals in
5 Illinois receiving Medicaid payments from the Illinois
6 Department and which were located in a planning area with
7 one-third or fewer excess beds as determined by the Health
8 Facilities and Services Review Board, and that, as of June
9 30, 1992, were located in a federally designated Health
10 Manpower Shortage Area; or

11 (4) Illinois hospitals that:

12 (A) have a Medicaid inpatient utilization rate
13 that is at least equal to the mean Medicaid inpatient
14 utilization rate for all hospitals in Illinois
15 receiving Medicaid payments from the Department; and

16 (B) also have a Medicaid obstetrical inpatient
17 utilization rate that is at least one standard
18 deviation above the mean Medicaid obstetrical
19 inpatient utilization rate for all hospitals in
20 Illinois receiving Medicaid payments from the
21 Department for obstetrical services; or

22 (5) Any children's hospital, which means a hospital
23 devoted exclusively to caring for children. A hospital
24 which includes a facility devoted exclusively to caring
25 for children shall be considered a children's hospital to
26 the degree that the hospital's Medicaid care is provided

1 to children if either (i) the facility devoted exclusively
2 to caring for children is separately licensed as a
3 hospital by a municipality prior to February 28, 2013;
4 (ii) the hospital has been designated by the State as a
5 Level III perinatal care facility, has a Medicaid
6 Inpatient Utilization rate greater than 55% for the rate
7 year 2003 disproportionate share determination, and has
8 more than 10,000 qualified children days as defined by the
9 Department in rulemaking; (iii) the hospital has been
10 designated as a Perinatal Level III center by the State as
11 of December 1, 2017, is a Pediatric Critical Care Center
12 designated by the State as of December 1, 2017 and has a
13 2017 Medicaid inpatient utilization rate equal to or
14 greater than 45%; or (iv) the hospital has been designated
15 as a Perinatal Level II center by the State as of December
16 1, 2017, has a 2017 Medicaid Inpatient Utilization Rate
17 greater than 70%, and has at least 10 pediatric beds as
18 listed on the IDPH 2015 calendar year hospital profile; or
19 —

20 (6) A hospital that reopens a previously closed
21 hospital facility within 3 calendar years of the hospital
22 facility's closure, if the previously closed hospital
23 facility qualified for payments under paragraph (c) at the
24 time of closure, until utilization data for the new
25 facility is available for the Medicaid inpatient
26 utilization rate calculation. For purposes of this clause,

1 a "closed hospital facility" shall include hospitals that
2 have been terminated from participation in the medical
3 assistance program in accordance with Section 12-4.25 of
4 this Code.

5 (c) Inpatient adjustment payments. The adjustment payments
6 required by paragraph (b) shall be calculated based upon the
7 hospital's Medicaid inpatient utilization rate as follows:

8 (1) hospitals with a Medicaid inpatient utilization
9 rate below the mean shall receive a per day adjustment
10 payment equal to \$25;

11 (2) hospitals with a Medicaid inpatient utilization
12 rate that is equal to or greater than the mean Medicaid
13 inpatient utilization rate but less than one standard
14 deviation above the mean Medicaid inpatient utilization
15 rate shall receive a per day adjustment payment equal to
16 the sum of \$25 plus \$1 for each one percent that the
17 hospital's Medicaid inpatient utilization rate exceeds the
18 mean Medicaid inpatient utilization rate;

19 (3) hospitals with a Medicaid inpatient utilization
20 rate that is equal to or greater than one standard
21 deviation above the mean Medicaid inpatient utilization
22 rate but less than 1.5 standard deviations above the mean
23 Medicaid inpatient utilization rate shall receive a per
24 day adjustment payment equal to the sum of \$40 plus \$7 for
25 each one percent that the hospital's Medicaid inpatient
26 utilization rate exceeds one standard deviation above the

1 mean Medicaid inpatient utilization rate; ~~and~~

2 (4) hospitals with a Medicaid inpatient utilization
3 rate that is equal to or greater than 1.5 standard
4 deviations above the mean Medicaid inpatient utilization
5 rate shall receive a per day adjustment payment equal to
6 the sum of \$90 plus \$2 for each one percent that the
7 hospital's Medicaid inpatient utilization rate exceeds 1.5
8 standard deviations above the mean Medicaid inpatient
9 utilization rate; and -

10 (5) Hospitals qualifying under clause (6) of paragraph
11 (b) shall have the rate assigned to the previously closed
12 hospital facility at the date of closure, until
13 utilization data for the new facility is available for the
14 Medicaid inpatient utilization rate calculation.

15 (d) Supplemental adjustment payments. In addition to the
16 adjustment payments described in paragraph (c), hospitals as
17 defined in clauses (1) through (6) ~~(5)~~ of paragraph (b),
18 excluding county hospitals (as defined in subsection (c) of
19 Section 15-1 of this Code) and a hospital organized under the
20 University of Illinois Hospital Act, shall be paid
21 supplemental inpatient adjustment payments of \$60 per day. For
22 purposes of Title XIX of the federal Social Security Act,
23 these supplemental adjustment payments shall not be classified
24 as adjustment payments to disproportionate share hospitals.

25 (e) The inpatient adjustment payments described in
26 paragraphs (c) and (d) shall be increased on October 1, 1993

1 and annually thereafter by a percentage equal to the lesser of
2 (i) the increase in the DRI hospital cost index for the most
3 recent 12 month period for which data are available, or (ii)
4 the percentage increase in the statewide average hospital
5 payment rate over the previous year's statewide average
6 hospital payment rate. The sum of the inpatient adjustment
7 payments under paragraphs (c) and (d) to a hospital, other
8 than a county hospital (as defined in subsection (c) of
9 Section 15-1 of this Code) or a hospital organized under the
10 University of Illinois Hospital Act, however, shall not exceed
11 \$275 per day; that limit shall be increased on October 1, 1993
12 and annually thereafter by a percentage equal to the lesser of
13 (i) the increase in the DRI hospital cost index for the most
14 recent 12-month period for which data are available or (ii)
15 the percentage increase in the statewide average hospital
16 payment rate over the previous year's statewide average
17 hospital payment rate.

18 (f) Children's hospital inpatient adjustment payments. For
19 children's hospitals, as defined in clause (5) of paragraph
20 (b), the adjustment payments required pursuant to paragraphs
21 (c) and (d) shall be multiplied by 2.0.

22 (g) County hospital inpatient adjustment payments. For
23 county hospitals, as defined in subsection (c) of Section 15-1
24 of this Code, there shall be an adjustment payment as
25 determined by rules issued by the Illinois Department.

26 (h) For the purposes of this Section the following terms

1 shall be defined as follows:

2 (1) "Medicaid inpatient utilization rate" means a
3 fraction, the numerator of which is the number of a
4 hospital's inpatient days provided in a given 12-month
5 period to patients who, for such days, were eligible for
6 Medicaid under Title XIX of the federal Social Security
7 Act, and the denominator of which is the total number of
8 the hospital's inpatient days in that same period.

9 (2) "Mean Medicaid inpatient utilization rate" means
10 the total number of Medicaid inpatient days provided by
11 all Illinois Medicaid-participating hospitals divided by
12 the total number of inpatient days provided by those same
13 hospitals.

14 (3) "Medicaid obstetrical inpatient utilization rate"
15 means the ratio of Medicaid obstetrical inpatient days to
16 total Medicaid inpatient days for all Illinois hospitals
17 receiving Medicaid payments from the Illinois Department.

18 (i) Inpatient adjustment payment limit. In order to meet
19 the limits of Public Law 102-234 and Public Law 103-66, the
20 Illinois Department shall by rule adjust disproportionate
21 share adjustment payments.

22 (j) University of Illinois Hospital inpatient adjustment
23 payments. For hospitals organized under the University of
24 Illinois Hospital Act, there shall be an adjustment payment as
25 determined by rules adopted by the Illinois Department.

26 (k) The Illinois Department may by rule establish criteria

1 for and develop methodologies for adjustment payments to
2 hospitals participating under this Article.

3 (1) On and after July 1, 2012, the Department shall reduce
4 any rate of reimbursement for services or other payments or
5 alter any methodologies authorized by this Code to reduce any
6 rate of reimbursement for services or other payments in
7 accordance with Section 5-5e.

8 (m) The Department shall establish a cost-based
9 reimbursement methodology for determining payments to
10 hospitals for approved graduate medical education (GME)
11 programs for dates of service on and after July 1, 2018.

12 (1) As used in this subsection, "hospitals" means the
13 University of Illinois Hospital as defined in the
14 University of Illinois Hospital Act and a county hospital
15 in a county of over 3,000,000 inhabitants.

16 (2) An amendment to the Illinois Title XIX State Plan
17 defining GME shall maximize reimbursement, shall not be
18 limited to the education programs or special patient care
19 payments allowed under Medicare, and shall include:

20 (A) inpatient days;

21 (B) outpatient days;

22 (C) direct costs;

23 (D) indirect costs;

24 (E) managed care days;

25 (F) all stages of medical training and education
26 including students, interns, residents, and fellows

1 with no caps on the number of persons who may qualify;
2 and

3 (G) patient care payments related to the
4 complexities of treating Medicaid enrollees including
5 clinical and social determinants of health.

6 (3) The Department shall make all GME payments
7 directly to hospitals including such costs in support of
8 clients enrolled in Medicaid managed care entities.

9 (4) The Department shall promptly take all actions
10 necessary for reimbursement to be effective for dates of
11 service on and after July 1, 2018 including publishing all
12 appropriate public notices, amendments to the Illinois
13 Title XIX State Plan, and adoption of administrative rules
14 if necessary.

15 (5) As used in this subsection, "managed care days"
16 means costs associated with services rendered to enrollees
17 of Medicaid managed care entities. "Medicaid managed care
18 entities" means any entity which contracts with the
19 Department to provide services paid for on a capitated
20 basis. "Medicaid managed care entities" includes a managed
21 care organization and a managed care community network.

22 (6) All payments under this Section are contingent
23 upon federal approval of changes to the Illinois Title XIX
24 State Plan, if that approval is required.

25 (7) The Department may adopt rules necessary to
26 implement Public Act 100-581 through the use of emergency

1 rulemaking in accordance with subsection (aa) of Section
2 5-45 of the Illinois Administrative Procedure Act. For
3 purposes of that Act, the General Assembly finds that the
4 adoption of rules to implement Public Act 100-581 is
5 deemed an emergency and necessary for the public interest,
6 safety, and welfare.

7 (Source: P.A. 100-580, eff. 3-12-18; 100-581, eff. 3-12-18;
8 101-81, eff. 7-12-19.)

9 (305 ILCS 5/14-12)

10 Sec. 14-12. Hospital rate reform payment system. The
11 hospital payment system pursuant to Section 14-11 of this
12 Article shall be as follows:

13 (a) Inpatient hospital services. Effective for discharges
14 on and after July 1, 2014, reimbursement for inpatient general
15 acute care services shall utilize the All Patient Refined
16 Diagnosis Related Grouping (APR-DRG) software, version 30,
17 distributed by 3MTM Health Information System.

18 (1) The Department shall establish Medicaid weighting
19 factors to be used in the reimbursement system established
20 under this subsection. Initial weighting factors shall be
21 the weighting factors as published by 3M Health
22 Information System, associated with Version 30.0 adjusted
23 for the Illinois experience.

24 (2) The Department shall establish a
25 statewide-standardized amount to be used in the inpatient

1 reimbursement system. The Department shall publish these
2 amounts on its website no later than 10 calendar days
3 prior to their effective date.

4 (3) In addition to the statewide-standardized amount,
5 the Department shall develop adjusters to adjust the rate
6 of reimbursement for critical Medicaid providers or
7 services for trauma, transplantation services, perinatal
8 care, and Graduate Medical Education (GME).

9 (4) The Department shall develop add-on payments to
10 account for exceptionally costly inpatient stays,
11 consistent with Medicare outlier principles. Outlier fixed
12 loss thresholds may be updated to control for excessive
13 growth in outlier payments no more frequently than on an
14 annual basis, but at least once every 4 years ~~triennially~~.
15 Upon updating the fixed loss thresholds, the Department
16 shall be required to update base rates within 12 months.

17 (5) The Department shall define those hospitals or
18 distinct parts of hospitals that shall be exempt from the
19 APR-DRG reimbursement system established under this
20 Section. The Department shall publish these hospitals'
21 inpatient rates on its website no later than 10 calendar
22 days prior to their effective date.

23 (6) Beginning July 1, 2014 and ending on June 30,
24 2024, in addition to the statewide-standardized amount,
25 the Department shall develop an adjustor to adjust the
26 rate of reimbursement for safety-net hospitals defined in

1 Section 5-5e.1 of this Code excluding pediatric hospitals.

2 (7) Beginning July 1, 2014, in addition to the
3 statewide-standardized amount, the Department shall
4 develop an adjustor to adjust the rate of reimbursement
5 for Illinois freestanding inpatient psychiatric hospitals
6 that are not designated as children's hospitals by the
7 Department but are primarily treating patients under the
8 age of 21.

9 (7.5) (Blank).

10 (8) Beginning July 1, 2018, in addition to the
11 statewide-standardized amount, the Department shall adjust
12 the rate of reimbursement for hospitals designated by the
13 Department of Public Health as a Perinatal Level II or II+
14 center by applying the same adjustor that is applied to
15 Perinatal and Obstetrical care cases for Perinatal Level
16 III centers, as of December 31, 2017.

17 (9) Beginning July 1, 2018, in addition to the
18 statewide-standardized amount, the Department shall apply
19 the same adjustor that is applied to trauma cases as of
20 December 31, 2017 to inpatient claims to treat patients
21 with burns, including, but not limited to, APR-DRGs 841,
22 842, 843, and 844.

23 (10) Beginning July 1, 2018, the
24 statewide-standardized amount for inpatient general acute
25 care services shall be uniformly increased so that base
26 claims projected reimbursement is increased by an amount

1 equal to the funds allocated in paragraph (1) of
2 subsection (b) of Section 5A-12.6, less the amount
3 allocated under paragraphs (8) and (9) of this subsection
4 and paragraphs (3) and (4) of subsection (b) multiplied by
5 40%.

6 (11) Beginning July 1, 2018, the reimbursement for
7 inpatient rehabilitation services shall be increased by
8 the addition of a \$96 per day add-on.

9 (b) Outpatient hospital services. Effective for dates of
10 service on and after July 1, 2014, reimbursement for
11 outpatient services shall utilize the Enhanced Ambulatory
12 Procedure Grouping (EAPG) software, version 3.7 distributed by
13 3MTM Health Information System.

14 (1) The Department shall establish Medicaid weighting
15 factors to be used in the reimbursement system established
16 under this subsection. The initial weighting factors shall
17 be the weighting factors as published by 3M Health
18 Information System, associated with Version 3.7.

19 (2) The Department shall establish service specific
20 statewide-standardized amounts to be used in the
21 reimbursement system.

22 (A) The initial statewide standardized amounts,
23 with the labor portion adjusted by the Calendar Year
24 2013 Medicare Outpatient Prospective Payment System
25 wage index with reclassifications, shall be published
26 by the Department on its website no later than 10

1 calendar days prior to their effective date.

2 (B) The Department shall establish adjustments to
3 the statewide-standardized amounts for each Critical
4 Access Hospital, as designated by the Department of
5 Public Health in accordance with 42 CFR 485, Subpart
6 F. For outpatient services provided on or before June
7 30, 2018, the EAPG standardized amounts are determined
8 separately for each critical access hospital such that
9 simulated EAPG payments using outpatient base period
10 paid claim data plus payments under Section 5A-12.4 of
11 this Code net of the associated tax costs are equal to
12 the estimated costs of outpatient base period claims
13 data with a rate year cost inflation factor applied.

14 (3) In addition to the statewide-standardized amounts,
15 the Department shall develop adjusters to adjust the rate
16 of reimbursement for critical Medicaid hospital outpatient
17 providers or services, including outpatient high volume or
18 safety-net hospitals. Beginning July 1, 2018, the
19 outpatient high volume adjustor shall be increased to
20 increase annual expenditures associated with this adjustor
21 by \$79,200,000, based on the State Fiscal Year 2015 base
22 year data and this adjustor shall apply to public
23 hospitals, except for large public hospitals, as defined
24 under 89 Ill. Adm. Code 148.25(a).

25 (4) Beginning July 1, 2018, in addition to the
26 statewide standardized amounts, the Department shall make

1 an add-on payment for outpatient expensive devices and
2 drugs. This add-on payment shall at least apply to claim
3 lines that: (i) are assigned with one of the following
4 EAPGs: 490, 1001 to 1020, and coded with one of the
5 following revenue codes: 0274 to 0276, 0278; or (ii) are
6 assigned with one of the following EAPGs: 430 to 441, 443,
7 444, 460 to 465, 495, 496, 1090. The add-on payment shall
8 be calculated as follows: the claim line's covered charges
9 multiplied by the hospital's total acute cost to charge
10 ratio, less the claim line's EAPG payment plus \$1,000,
11 multiplied by 0.8.

12 (5) Beginning July 1, 2018, the statewide-standardized
13 amounts for outpatient services shall be increased by a
14 uniform percentage so that base claims projected
15 reimbursement is increased by an amount equal to no less
16 than the funds allocated in paragraph (1) of subsection
17 (b) of Section 5A-12.6, less the amount allocated under
18 paragraphs (8) and (9) of subsection (a) and paragraphs
19 (3) and (4) of this subsection multiplied by 46%.

20 (6) Effective for dates of service on or after July 1,
21 2018, the Department shall establish adjustments to the
22 statewide-standardized amounts for each Critical Access
23 Hospital, as designated by the Department of Public Health
24 in accordance with 42 CFR 485, Subpart F, such that each
25 Critical Access Hospital's standardized amount for
26 outpatient services shall be increased by the applicable

1 uniform percentage determined pursuant to paragraph (5) of
2 this subsection. It is the intent of the General Assembly
3 that the adjustments required under this paragraph (6) by
4 Public Act 100-1181 shall be applied retroactively to
5 claims for dates of service provided on or after July 1,
6 2018.

7 (7) Effective for dates of service on or after March
8 8, 2019 (the effective date of Public Act 100-1181), the
9 Department shall recalculate and implement an updated
10 statewide-standardized amount for outpatient services
11 provided by hospitals that are not Critical Access
12 Hospitals to reflect the applicable uniform percentage
13 determined pursuant to paragraph (5).

14 (1) Any recalculation to the
15 statewide-standardized amounts for outpatient services
16 provided by hospitals that are not Critical Access
17 Hospitals shall be the amount necessary to achieve the
18 increase in the statewide-standardized amounts for
19 outpatient services increased by a uniform percentage,
20 so that base claims projected reimbursement is
21 increased by an amount equal to no less than the funds
22 allocated in paragraph (1) of subsection (b) of
23 Section 5A-12.6, less the amount allocated under
24 paragraphs (8) and (9) of subsection (a) and
25 paragraphs (3) and (4) of this subsection, for all
26 hospitals that are not Critical Access Hospitals,

1 multiplied by 46%.

2 (2) It is the intent of the General Assembly that
3 the recalculations required under this paragraph (7)
4 by Public Act 100-1181 shall be applied prospectively
5 to claims for dates of service provided on or after
6 March 8, 2019 (the effective date of Public Act
7 100-1181) and that no recoupment or repayment by the
8 Department or an MCO of payments attributable to
9 recalculation under this paragraph (7), issued to the
10 hospital for dates of service on or after July 1, 2018
11 and before March 8, 2019 (the effective date of Public
12 Act 100-1181), shall be permitted.

13 (8) The Department shall ensure that all necessary
14 adjustments to the managed care organization capitation
15 base rates necessitated by the adjustments under
16 subparagraph (6) or (7) of this subsection are completed
17 and applied retroactively in accordance with Section
18 5-30.8 of this Code within 90 days of March 8, 2019 (the
19 effective date of Public Act 100-1181).

20 (9) Within 60 days after federal approval of the
21 change made to the assessment in Section 5A-2 by this
22 amendatory Act of the 101st General Assembly, the
23 Department shall incorporate into the EAPG system for
24 outpatient services those services performed by hospitals
25 currently billed through the Non-Institutional Provider
26 billing system.

1 (c) In consultation with the hospital community, the
2 Department is authorized to replace 89 Ill. Admin. Code
3 152.150 as published in 38 Ill. Reg. 4980 through 4986 within
4 12 months of June 16, 2014 (the effective date of Public Act
5 98-651). If the Department does not replace these rules within
6 12 months of June 16, 2014 (the effective date of Public Act
7 98-651), the rules in effect for 152.150 as published in 38
8 Ill. Reg. 4980 through 4986 shall remain in effect until
9 modified by rule by the Department. Nothing in this subsection
10 shall be construed to mandate that the Department file a
11 replacement rule.

12 (d) Transition period. There shall be a transition period
13 to the reimbursement systems authorized under this Section
14 that shall begin on the effective date of these systems and
15 continue until June 30, 2018, unless extended by rule by the
16 Department. To help provide an orderly and predictable
17 transition to the new reimbursement systems and to preserve
18 and enhance access to the hospital services during this
19 transition, the Department shall allocate a transitional
20 hospital access pool of at least \$290,000,000 annually so that
21 transitional hospital access payments are made to hospitals.

22 (1) After the transition period, the Department may
23 begin incorporating the transitional hospital access pool
24 into the base rate structure; however, the transitional
25 hospital access payments in effect on June 30, 2018 shall
26 continue to be paid, if continued under Section 5A-16.

1 (2) After the transition period, if the Department
2 reduces payments from the transitional hospital access
3 pool, it shall increase base rates, develop new adjustors,
4 adjust current adjustors, develop new hospital access
5 payments based on updated information, or any combination
6 thereof by an amount equal to the decreases proposed in
7 the transitional hospital access pool payments, ensuring
8 that the entire transitional hospital access pool amount
9 shall continue to be used for hospital payments.

10 (d-5) Hospital and health care transformation program. The
11 Department shall develop a hospital and health care
12 transformation program to provide financial assistance to
13 hospitals in transforming their services and care models to
14 better align with the needs of the communities they serve. The
15 payments authorized in this Section shall be subject to
16 approval by the federal government.

17 (1) Phase 1. In State fiscal years 2019 through 2020,
18 the Department shall allocate funds from the transitional
19 access hospital pool to create a hospital transformation
20 pool of at least \$262,906,870 annually and make hospital
21 transformation payments to hospitals. Subject to Section
22 5A-16, in State fiscal years 2019 and 2020, an Illinois
23 hospital that received either a transitional hospital
24 access payment under subsection (d) or a supplemental
25 payment under subsection (f) of this Section in State
26 fiscal year 2018, shall receive a hospital transformation

1 payment as follows:

2 (A) If the hospital's Rate Year 2017 Medicaid
3 inpatient utilization rate is equal to or greater than
4 45%, the hospital transformation payment shall be
5 equal to 100% of the sum of its transitional hospital
6 access payment authorized under subsection (d) and any
7 supplemental payment authorized under subsection (f).

8 (B) If the hospital's Rate Year 2017 Medicaid
9 inpatient utilization rate is equal to or greater than
10 25% but less than 45%, the hospital transformation
11 payment shall be equal to 75% of the sum of its
12 transitional hospital access payment authorized under
13 subsection (d) and any supplemental payment authorized
14 under subsection (f).

15 (C) If the hospital's Rate Year 2017 Medicaid
16 inpatient utilization rate is less than 25%, the
17 hospital transformation payment shall be equal to 50%
18 of the sum of its transitional hospital access payment
19 authorized under subsection (d) and any supplemental
20 payment authorized under subsection (f).

21 (2) Phase 2.

22 (A) The funding amount from phase one shall be
23 incorporated into directed payment and pass-through
24 payment methodologies described in Section 5A-12.7.

25 (B) Because there are communities in Illinois that
26 experience significant health care disparities due to

1 systemic racism, as recently emphasized by the
2 COVID-19 pandemic, aggravated by social determinants
3 of health and a lack of sufficiently allocated
4 healthcare resources, particularly community-based
5 services, preventive care, obstetric care, chronic
6 disease management, and specialty care, the Department
7 shall establish a health care transformation program
8 that shall be supported by the transformation funding
9 pool. It is the intention of the General Assembly that
10 innovative partnerships funded by the pool must be
11 designed to establish or improve integrated health
12 care delivery systems that will provide significant
13 access to the Medicaid and uninsured populations in
14 their communities, as well as improve health care
15 equity. It is also the intention of the General
16 Assembly that partnerships recognize and address the
17 disparities revealed by the COVID-19 pandemic, as well
18 as the need for post-COVID care. During State fiscal
19 years 2021 through 2027, the hospital and health care
20 transformation program shall be supported by an annual
21 transformation funding pool of up to \$150,000,000,
22 pending federal matching funds, to be allocated during
23 the specified fiscal years for the purpose of
24 facilitating hospital and health care transformation.
25 No disbursement of moneys for transformation projects
26 from the transformation funding pool described under

1 this Section shall be considered an award, a grant, or
2 an expenditure of grant funds. Funding agreements made
3 in accordance with the transformation program shall be
4 considered purchases of care under the Illinois
5 Procurement Code, and funds shall be expended by the
6 Department in a manner that maximizes federal funding
7 to expend the entire allocated amount.

8 The Department shall convene, within 30 days after
9 the effective date of this amendatory Act of the 101st
10 General Assembly, a workgroup that includes subject
11 matter experts on healthcare disparities and
12 stakeholders from distressed communities, which could
13 be a subcommittee of the Medicaid Advisory Committee,
14 to review and provide recommendations on how
15 Department policy, including health care
16 transformation, can improve health disparities and the
17 impact on communities disproportionately affected by
18 COVID-19. The workgroup shall consider and make
19 recommendations on the following issues: a community
20 safety-net designation of certain hospitals, racial
21 equity, and a regional partnership to bring additional
22 specialty services to communities.

23 (C) As provided in paragraph (9) of Section 3 of
24 the Illinois Health Facilities Planning Act, any
25 hospital participating in the transformation program
26 may be excluded from the requirements of the Illinois

1 Health Facilities Planning Act for those projects
2 related to the hospital's transformation. To be
3 eligible, the hospital must submit to the Health
4 Facilities and Services Review Board approval from the
5 Department that the project is a part of the
6 hospital's transformation.

7 (D) As provided in subsection (a-20) of Section
8 32.5 of the Emergency Medical Services (EMS) Systems
9 Act, a hospital that received hospital transformation
10 payments under this Section may convert to a
11 freestanding emergency center. To be eligible for such
12 a conversion, the hospital must submit to the
13 Department of Public Health approval from the
14 Department that the project is a part of the
15 hospital's transformation.

16 (E) Criteria for proposals. To be eligible for
17 funding under this Section, a transformation proposal
18 shall meet all of the following criteria:

19 (i) the proposal shall be designed based on
20 community needs assessment completed by either a
21 University partner or other qualified entity with
22 significant community input;

23 (ii) the proposal shall be a collaboration
24 among providers across the care and community
25 spectrum, including preventative care, primary
26 care specialty care, hospital services, mental

1 health and substance abuse services, as well as
2 community-based entities that address the social
3 determinants of health;

4 (iii) the proposal shall be specifically
5 designed to improve healthcare outcomes and reduce
6 healthcare disparities, and improve the
7 coordination, effectiveness, and efficiency of
8 care delivery;

9 (iv) the proposal shall have specific
10 measurable metrics related to disparities that
11 will be tracked by the Department and made public
12 by the Department;

13 (v) the proposal shall include a commitment to
14 include Business Enterprise Program certified
15 vendors or other entities controlled and managed
16 by minorities or women; and

17 (vi) the proposal shall specifically increase
18 access to primary, preventive, or specialty care.

19 (F) Entities eligible to be funded.

20 (i) Proposals for funding should come from
21 collaborations operating in one of the most
22 distressed communities in Illinois as determined
23 by the U.S. Centers for Disease Control and
24 Prevention's Social Vulnerability Index for
25 Illinois and areas disproportionately impacted by
26 COVID-19 or from rural areas of Illinois.

1 (ii) The Department shall prioritize
2 partnerships from distressed communities, which
3 include Business Enterprise Program certified
4 vendors or other entities controlled and managed
5 by minorities or women and also include one or
6 more of the following: safety-net hospitals,
7 critical access hospitals, the campuses of
8 hospitals that have closed since January 1, 2018,
9 or other healthcare providers designed to address
10 specific healthcare disparities, including the
11 impact of COVID-19 on individuals and the
12 community and the need for post-COVID care. All
13 funded proposals must include specific measurable
14 goals and metrics related to improved outcomes and
15 reduced disparities which shall be tracked by the
16 Department.

17 (iii) The Department should target the funding
18 in the following ways: \$30,000,000 of
19 transformation funds to projects that are a
20 collaboration between a safety-net hospital,
21 particularly community safety-net hospitals, and
22 other providers and designed to address specific
23 healthcare disparities, \$20,000,000 of
24 transformation funds to collaborations between
25 safety-net hospitals and a larger hospital partner
26 that increases specialty care in distressed

1 communities, \$30,000,000 of transformation funds
2 to projects that are a collaboration between
3 hospitals and other providers in distressed areas
4 of the State designed to address specific
5 healthcare disparities, \$15,000,000 to
6 collaborations between critical access hospitals
7 and other providers designed to address specific
8 healthcare disparities, and \$15,000,000 to
9 cross-provider collaborations designed to address
10 specific healthcare disparities, and \$5,000,000 to
11 collaborations that focus on workforce
12 development.

13 (iv) The Department may allocate up to
14 \$5,000,000 for planning, racial equity analysis,
15 or consulting resources for the Department or
16 entities without the resources to develop a plan
17 to meet the criteria of this Section. Any contract
18 for consulting services issued by the Department
19 under this subparagraph shall comply with the
20 provisions of Section 5-45 of the State Officials
21 and Employees Ethics Act. Based on availability of
22 federal funding, the Department may directly
23 procure consulting services or provide funding to
24 the collaboration. The provision of resources
25 under this subparagraph is not a guarantee that a
26 project will be approved.

1 (v) The Department shall take steps to ensure
2 that safety-net hospitals operating in
3 under-resourced communities receive priority
4 access to hospital and healthcare transformation
5 funds, including consulting funds, as provided
6 under this Section.

7 (G) Process for submitting and approving projects
8 for distressed communities. The Department shall issue
9 a template for application. The Department shall post
10 any proposal received on the Department's website for
11 at least 2 weeks for public comment, and any such
12 public comment shall also be considered in the review
13 process. Applicants may request that proprietary
14 financial information be redacted from publicly posted
15 proposals and the Department in its discretion may
16 agree. Proposals for each distressed community must
17 include all of the following:

18 (i) A detailed description of how the project
19 intends to affect the goals outlined in this
20 subsection, describing new interventions, new
21 technology, new structures, and other changes to
22 the healthcare delivery system planned.

23 (ii) A detailed description of the racial and
24 ethnic makeup of the entities' board and
25 leadership positions and the salaries of the
26 executive staff of entities in the partnership

1 that is seeking to obtain funding under this
2 Section.

3 (iii) A complete budget, including an overall
4 timeline and a detailed pathway to sustainability
5 within a 5-year period, specifying other sources
6 of funding, such as in-kind, cost-sharing, or
7 private donations, particularly for capital needs.
8 There is an expectation that parties to the
9 transformation project dedicate resources to the
10 extent they are able and that these expectations
11 are delineated separately for each entity in the
12 proposal.

13 (iv) A description of any new entities formed
14 or other legal relationships between collaborating
15 entities and how funds will be allocated among
16 participants.

17 (v) A timeline showing the evolution of sites
18 and specific services of the project over a 5-year
19 period, including services available to the
20 community by site.

21 (vi) Clear milestones indicating progress
22 toward the proposed goals of the proposal as
23 checkpoints along the way to continue receiving
24 funding. The Department is authorized to refine
25 these milestones in agreements, and is authorized
26 to impose reasonable penalties, including

1 repayment of funds, for substantial lack of
2 progress.

3 (vii) A clear statement of the level of
4 commitment the project will include for minorities
5 and women in contracting opportunities, including
6 as equity partners where applicable, or as
7 subcontractors and suppliers in all phases of the
8 project.

9 (viii) If the community study utilized is not
10 the study commissioned and published by the
11 Department, the applicant must define the
12 methodology used, including documentation of clear
13 community participation.

14 (ix) A description of the process used in
15 collaborating with all levels of government in the
16 community served in the development of the
17 project, including, but not limited to,
18 legislators and officials of other units of local
19 government.

20 (x) Documentation of a community input process
21 in the community served, including links to
22 proposal materials on public websites.

23 (xi) Verifiable project milestones and quality
24 metrics that will be impacted by transformation.
25 These project milestones and quality metrics must
26 be identified with improvement targets that must

1 be met.

2 (xii) Data on the number of existing employees
3 by various job categories and wage levels by the
4 zip code of the employees' residence and
5 benchmarks for the continued maintenance and
6 improvement of these levels. The proposal must
7 also describe any retraining or other workforce
8 development planned for the new project.

9 (xiii) If a new entity is created by the
10 project, a description of how the board will be
11 reflective of the community served by the
12 proposal.

13 (xiv) An explanation of how the proposal will
14 address the existing disparities that exacerbated
15 the impact of COVID-19 and the need for post-COVID
16 care in the community, if applicable.

17 (xv) An explanation of how the proposal is
18 designed to increase access to care, including
19 specialty care based upon the community's needs.

20 (H) The Department shall evaluate proposals for
21 compliance with the criteria listed under subparagraph
22 (G). Proposals meeting all of the criteria may be
23 eligible for funding with the areas of focus
24 prioritized as described in item (ii) of subparagraph
25 (F). Based on the funds available, the Department may
26 negotiate funding agreements with approved applicants

1 to maximize federal funding. Nothing in this
2 subsection requires that an approved project be funded
3 to the level requested. Agreements shall specify the
4 amount of funding anticipated annually, the
5 methodology of payments, the limit on the number of
6 years such funding may be provided, and the milestones
7 and quality metrics that must be met by the projects in
8 order to continue to receive funding during each year
9 of the program. Agreements shall specify the terms and
10 conditions under which a health care facility that
11 receives funds under a purchase of care agreement and
12 closes in violation of the terms of the agreement must
13 pay an early closure fee no greater than 50% of the
14 funds it received under the agreement, prior to the
15 Health Facilities and Services Review Board
16 considering an application for closure of the
17 facility. Any project that is funded shall be required
18 to provide quarterly written progress reports, in a
19 form prescribed by the Department, and at a minimum
20 shall include the progress made in achieving any
21 milestones or metrics or Business Enterprise Program
22 commitments in its plan. The Department may reduce or
23 end payments, as set forth in transformation plans, if
24 milestones or metrics or Business Enterprise Program
25 commitments are not achieved. The Department shall
26 seek to make payments from the transformation fund in

1 a manner that is eligible for federal matching funds.

2 In reviewing the proposals, the Department shall
3 take into account the needs of the community, data
4 from the study commissioned by the Department from the
5 University of Illinois-Chicago if applicable, feedback
6 from public comment on the Department's website, as
7 well as how the proposal meets the criteria listed
8 under subparagraph (G). Alignment with the
9 Department's overall strategic initiatives shall be an
10 important factor. To the extent that fiscal year
11 funding is not adequate to fund all eligible projects
12 that apply, the Department shall prioritize
13 applications that most comprehensively and effectively
14 address the criteria listed under subparagraph (G).

15 (3) (Blank).

16 (4) Hospital Transformation Review Committee. There is
17 created the Hospital Transformation Review Committee. The
18 Committee shall consist of 14 members. No later than 30
19 days after March 12, 2018 (the effective date of Public
20 Act 100-581), the 4 legislative leaders shall each appoint
21 3 members; the Governor shall appoint the Director of
22 Healthcare and Family Services, or his or her designee, as
23 a member; and the Director of Healthcare and Family
24 Services shall appoint one member. Any vacancy shall be
25 filled by the applicable appointing authority within 15
26 calendar days. The members of the Committee shall select a

1 Chair and a Vice-Chair from among its members, provided
2 that the Chair and Vice-Chair cannot be appointed by the
3 same appointing authority and must be from different
4 political parties. The Chair shall have the authority to
5 establish a meeting schedule and convene meetings of the
6 Committee, and the Vice-Chair shall have the authority to
7 convene meetings in the absence of the Chair. The
8 Committee may establish its own rules with respect to
9 meeting schedule, notice of meetings, and the disclosure
10 of documents; however, the Committee shall not have the
11 power to subpoena individuals or documents and any rules
12 must be approved by 9 of the 14 members. The Committee
13 shall perform the functions described in this Section and
14 advise and consult with the Director in the administration
15 of this Section. In addition to reviewing and approving
16 the policies, procedures, and rules for the hospital and
17 health care transformation program, the Committee shall
18 consider and make recommendations related to qualifying
19 criteria and payment methodologies related to safety-net
20 hospitals and children's hospitals. Members of the
21 Committee appointed by the legislative leaders shall be
22 subject to the jurisdiction of the Legislative Ethics
23 Commission, not the Executive Ethics Commission, and all
24 requests under the Freedom of Information Act shall be
25 directed to the applicable Freedom of Information officer
26 for the General Assembly. The Department shall provide

1 operational support to the Committee as necessary. The
2 Committee is dissolved on April 1, 2019.

3 (e) Beginning 36 months after initial implementation, the
4 Department shall update the reimbursement components in
5 subsections (a) and (b), including standardized amounts and
6 weighting factors, and at least once every 4 years ~~triennially~~
7 and no more frequently than annually thereafter. The
8 Department shall publish these updates on its website no later
9 than 30 calendar days prior to their effective date.

10 (f) Continuation of supplemental payments. Any
11 supplemental payments authorized under Illinois Administrative
12 Code 148 effective January 1, 2014 and that continue during
13 the period of July 1, 2014 through December 31, 2014 shall
14 remain in effect as long as the assessment imposed by Section
15 5A-2 that is in effect on December 31, 2017 remains in effect.

16 (g) Notwithstanding subsections (a) through (f) of this
17 Section and notwithstanding the changes authorized under
18 Section 5-5b.1, any updates to the system shall not result in
19 any diminishment of the overall effective rates of
20 reimbursement as of the implementation date of the new system
21 (July 1, 2014). These updates shall not preclude variations in
22 any individual component of the system or hospital rate
23 variations. Nothing in this Section shall prohibit the
24 Department from increasing the rates of reimbursement or
25 developing payments to ensure access to hospital services.
26 Nothing in this Section shall be construed to guarantee a

1 minimum amount of spending in the aggregate or per hospital as
2 spending may be impacted by factors, including, but not
3 limited to, the number of individuals in the medical
4 assistance program and the severity of illness of the
5 individuals.

6 (h) The Department shall have the authority to modify by
7 rulemaking any changes to the rates or methodologies in this
8 Section as required by the federal government to obtain
9 federal financial participation for expenditures made under
10 this Section.

11 (i) Except for subsections (g) and (h) of this Section,
12 the Department shall, pursuant to subsection (c) of Section
13 5-40 of the Illinois Administrative Procedure Act, provide for
14 presentation at the June 2014 hearing of the Joint Committee
15 on Administrative Rules (JCAR) additional written notice to
16 JCAR of the following rules in order to commence the second
17 notice period for the following rules: rules published in the
18 Illinois Register, rule dated February 21, 2014 at 38 Ill.
19 Reg. 4559 (Medical Payment), 4628 (Specialized Health Care
20 Delivery Systems), 4640 (Hospital Services), 4932 (Diagnostic
21 Related Grouping (DRG) Prospective Payment System (PPS)), and
22 4977 (Hospital Reimbursement Changes), and published in the
23 Illinois Register dated March 21, 2014 at 38 Ill. Reg. 6499
24 (Specialized Health Care Delivery Systems) and 6505 (Hospital
25 Services).

26 (j) Out-of-state hospitals. Beginning July 1, 2018, for

1 purposes of determining for State fiscal years 2019 and 2020
2 and subsequent fiscal years the hospitals eligible for the
3 payments authorized under subsections (a) and (b) of this
4 Section, the Department shall include out-of-state hospitals
5 that are designated a Level I pediatric trauma center or a
6 Level I trauma center by the Department of Public Health as of
7 December 1, 2017.

8 (k) The Department shall notify each hospital and managed
9 care organization, in writing, of the impact of the updates
10 under this Section at least 30 calendar days prior to their
11 effective date.

12 (Source: P.A. 100-581, eff. 3-12-18; 100-1181, eff. 3-8-19;
13 101-81, eff. 7-12-19; 101-650, eff. 7-7-20; 101-655, eff.
14 3-12-21.)

15 Section 99. Effective date. This Act takes effect upon
16 becoming law.