

## Sen. Ram Villivalam

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## Filed: 4/16/2021

	10200SB0916Sam001 LRB102 04//8 RJF 25286 a
1	AMENDMENT TO SENATE BILL 916
2	AMENDMENT NO Amend Senate Bill 916 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Illinois Public Labor Relations Act is
5	amended by changing Sections 9 and 10 as follows:
6	(5 ILCS 315/9) (from Ch. 48, par. 1609)
7	Sec. 9. Elections; recognition.
8	(a) Whenever in accordance with such regulations as may be
9	prescribed by the Board a petition has been filed:
10	(1) by a public employee or group of public employees
11	or any labor organization acting in their behalf
12	demonstrating that 30% of the public employees in an
13	appropriate unit (A) wish to be represented for the

purposes of collective bargaining by a labor organization

as exclusive representative, or (B) asserting that the

labor organization which has been certified or is

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currently recognized by the public employer as bargaining representative is no longer the representative of the majority of public employees in the unit; or

(2) by a public employer alleging that one or more labor organizations have presented to it a claim that they be recognized as the representative of a majority of the public employees in an appropriate unit, the Board shall investigate such petition, and if it has reasonable cause to believe that a question of representation exists, shall provide for an appropriate hearing upon due notice. Such hearing shall be held at the offices of the Board or such other location as the Board deems appropriate. If it finds upon the record of the hearing that a question of representation exists, it shall direct an election in accordance with subsection (d) of this Section, which election shall be held not later than 120 days after the date the petition was filed regardless of whether that petition was filed before or after the effective date of this amendatory Act of 1987; provided, however, the Board may extend the time for holding an election by an additional 60 days if, upon motion by a person who has filed a petition under this Section or is the subject of a petition filed under this Section and is a party to such hearing, or upon the Board's own motion, the Board finds that good cause has been shown for extending the election date; provided further, that nothing in this Section shall

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prohibit the Board, in its discretion, from extending the time for holding an election for so long as may be necessary under the circumstances, where the purpose for such extension is to permit resolution by the Board of an unfair labor practice charge filed by one of the parties to a representational proceeding against the other based upon conduct which may either affect the existence of a question concerning representation or have a tendency to interfere with a fair and free election, where the party filing the charge has not filed a request to proceed with the election; and provided further that prior to the expiration of the total time allotted for holding an election, a person who has filed a petition under this Section or is the subject of a petition filed under this Section and is a party to such hearing or the Board, may move for and obtain the entry of an order in the circuit court of the county in which the majority of the public employees sought to be represented by such person reside, such order extending the date upon which the election shall be held. Such order shall be issued by the circuit court only upon a judicial finding that there has been a sufficient showing that there is good cause to extend the election date beyond such period and shall require the Board to hold the election as soon as is feasible given the totality of the circumstances. Such 120 day period may be extended one or more times by the agreement of all parties

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to the hearing to a date certain without the necessity of obtaining a court order. The showing of interest in support of a petition filed under paragraph (1) of this subsection (a) may be evidenced by electronic communications, and such writing or communication may be evidenced by the electronic signature of the employee as provided under Section 5-120 of the Electronic Commerce Security Act. The showing of interest shall be valid only if signed within 12 months prior to the filing of the petition. Nothing in this Section prohibits the waiving of hearings by stipulation for the purpose of a consent election in conformity with the rules and regulations of the Board or an election in a unit agreed upon by the parties. Other interested employee organizations intervene in the proceedings in the manner and within the time period specified by rules and regulations of the Interested parties who are necessary to proceedings may also intervene in the proceedings in the manner and within the time period specified by the rules and regulations of the Board.

(a-5) The Board shall designate an exclusive representative for purposes of collective bargaining when the representative demonstrates a showing of majority interest by employees in the unit. If the parties to a dispute are without agreement on the means to ascertain the choice, if any, of employee organization as their representative, the Board shall

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ascertain the employees' choice of employee organization, on the basis of dues deduction authorization or other evidence, or, if necessary, by conducting an election. The showing of interest in support of a petition filed under this subsection (a-5) may be evidenced by electronic communications, and such writing or communication may be evidenced by the electronic signature of the employee as provided under Section 5-120 of the Electronic Commerce Security Act. The showing of interest shall be valid only if signed within 12 months prior to the filing of the petition. All evidence submitted by an employee organization to the Board to ascertain an employee's choice of an employee organization is confidential and shall not be submitted to the employer for review. The Board shall ascertain the employee's choice of employee organization within 120 days after the filing of the majority interest petition; however, the Board may extend time by an additional 60 days, upon its own motion or upon the motion of a party to the proceeding. If either party provides to the Board, before the designation of a representative, clear and convincing evidence that the dues deduction authorizations, and other evidence upon which the Board would otherwise rely to ascertain the employees' choice of representative, fraudulent or were obtained through coercion, the Board shall promptly thereafter conduct an election. The Board shall also investigate and consider a party's allegations that the dues deduction authorizations and other evidence submitted in

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support of a designation of representative without an election were subsequently changed, altered, withdrawn, or withheld as a result of employer fraud, coercion, or any other unfair labor practice by the employer. If the Board determines that a labor organization would have had a majority interest but for an employer's fraud, coercion, or unfair labor practice, it shall designate the labor organization as an exclusive representative without conducting an election. If a hearing is necessary to resolve any issues of representation under this Section, the Board shall conclude its hearing process and issue a certification of the entire appropriate unit not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain.

- (a-6) A labor organization or an employer may file a unit clarification petition seeking to clarify an existing bargaining unit. The Board shall conclude its investigation, including any hearing process deemed necessary, and issue a certification of clarified unit or dismiss the petition not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain.
- (b) The Board shall decide in each case, in order to assure public employees the fullest freedom in exercising the rights guaranteed by this Act, a unit appropriate for the purpose of collective bargaining, based upon but not limited to such

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factors as: historical pattern of recognition; community of interest including employee skills and functions; degree of functional integration; interchangeability and contact among employees; fragmentation of employee groups; supervision, wages, hours and other working conditions of the employees involved; and the desires of the employees. For purposes of this subsection, fragmentation shall not be the sole or predominant factor used by the Board in determining an appropriate bargaining unit. Except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers and peace officers in the State Department of State Police, a single bargaining unit determined by the Board may not include both supervisors and nonsupervisors, except for bargaining units in existence on the effective date of this Act. With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers and peace officers in the State Department of State Police, a single bargaining unit determined by the Board may not include both supervisors and nonsupervisors, except for bargaining units in existence on the effective date of this amendatory Act of 1985.

In cases involving an historical pattern of recognition, and in cases where the employer has recognized the union as the sole and exclusive bargaining agent for a specified existing unit, the Board shall find the employees in the unit then

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represented by the union pursuant to the recognition to be the appropriate unit.

Notwithstanding the above factors, where the majority of public employees of a craft so decide, the Board shall designate such craft as a unit appropriate for the purposes of collective bargaining.

The Board shall not decide that any unit is appropriate if such unit includes both professional and nonprofessional employees, unless a majority of each group votes for inclusion in such unit.

- (c) Nothing in this Act shall interfere with or negate the current representation rights or patterns and practices of labor organizations which have historically represented public employees for the purpose of collective bargaining, including but not limited to the negotiations of wages, hours and working conditions, discussions of employees' grievances, resolution of jurisdictional disputes, or the establishment and maintenance of prevailing wage rates, unless a majority of employees so represented express a contrary desire pursuant to the procedures set forth in this Act.
- (d) In instances where the employer does not voluntarily recognize a labor organization as the exclusive bargaining representative for a unit of employees, the Board shall determine the majority representative of the public employees in an appropriate collective bargaining unit by conducting a secret ballot election, except as otherwise provided in

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subsection (a-5). Such a secret ballot election may be conducted electronically, using an electronic voting system, in addition to paper ballot voting systems. Within 7 days after the Board issues its bargaining unit determination and direction of election or the execution of a stipulation for the purpose of a consent election, the public employer shall submit to the labor organization the complete names and addresses of those employees who are determined by the Board to be eligible to participate in the election. When the Board has determined that a labor organization has been fairly and freely chosen by a majority of employees in an appropriate unit, it shall certify such organization as the exclusive representative. If the Board determines that a majority of employees in an appropriate unit has fairly and freely chosen not to be represented by a labor organization, it shall so certify. The Board may also revoke the certification of the employee organizations as exclusive bargaining representatives which have been found by a secret ballot election to be no longer the majority representative.

(e) The Board shall not conduct an election in any bargaining unit or any subdivision thereof within which a valid election has been held in the preceding 12-month period. The Board shall determine who is eligible to vote in an election and shall establish rules governing the conduct of the election or conduct affecting the results of the election. The Board shall include on a ballot in a representation

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election a choice of "no representation". A labor organization currently representing the bargaining unit of employees shall be placed on the ballot in any representation election. In any election where none of the choices on the ballot receives a majority, a runoff election shall be conducted between the 2 choices receiving the largest number of valid votes cast in the election. A labor organization which receives a majority of the votes cast in an election shall be certified by the Board as exclusive representative of all public employees in the unit.

- (f) A labor organization shall be designated as the exclusive representative by a public employer, provided that the labor organization represents a majority of the public employees in an appropriate unit. Any employee organization which is designated or selected by the majority of public employees, in a unit of the public employer having no other recognized or certified representative, as representative for purposes of collective bargaining may request recognition by the public employer in writing. The public employer shall post such request for a period of at least 20 days following its receipt thereof on bulletin boards or other places used or reserved for employee notices.
- (g) Within the 20-day period any other interested employee organization may petition the Board in the manner specified by rules and regulations of the Board, provided that such interested employee organization has been designated by at

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- least 10% of the employees in an appropriate bargaining unit which includes all or some of the employees in the unit recognized by the employer. In such event, the Board shall
- 4 proceed with the petition in the same manner as provided by
- 5 paragraph (1) of subsection (a) of this Section.
  - (h) No election shall be directed by the Board in any bargaining unit where there is in force a valid collective bargaining agreement. The Board, however, may process an election petition filed between 90 and 60 days prior to the expiration of the date of an agreement, and may further refine, by rule or decision, the implementation of this provision. Where more than 4 years have elapsed since the effective date of the agreement, the agreement shall continue to bar an election, except that the Board may process an election petition filed between 90 and 60 days prior to the end of the fifth year of such an agreement, and between 90 and 60 days prior to the end agreement.
    - (i) An order of the Board dismissing a representation petition, determining and certifying that a labor organization has been fairly and freely chosen by a majority of employees in an appropriate bargaining unit, determining and certifying that a labor organization has not been fairly and freely chosen by a majority of employees in the bargaining unit or certifying a labor organization as the exclusive representative of employees in an appropriate bargaining unit

1 because of a determination by the Board that the labor organization is the historical bargaining representative of 2 employees in the bargaining unit, is a final order. Any person 3 4 aggrieved by any such order issued on or after the effective 5 date of this amendatory Act of 1987 may apply for and obtain judicial review in accordance with provisions of 6 Administrative Review Law, as now or hereafter amended, except 7 8 that such review shall be afforded directly in the Appellate Court for the district in which the aggrieved party resides or 9 10 transacts business. Any direct appeal to the Appellate Court 11 shall be filed within 35 days from the date that a copy of the decision sought to be reviewed was served upon the party 12 13 affected by the decision.

- 14 (Source: P.A. 95-331, eff. 8-21-07; 96-813, eff. 10-30-09.)
- 15 (5 ILCS 315/10) (from Ch. 48, par. 1610)
- 16 Sec. 10. Unfair labor practices.
- 17 (a) It shall be an unfair labor practice for an employer or 18 its agents:
- employees in the exercise of the rights guaranteed in this
  Act or to dominate or interfere with the formation,
  existence or administration of any labor organization or
  contribute financial or other support to it; provided, an
  employer shall not be prohibited from permitting employees
  to confer with him during working hours without loss of

time or pay;

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- (2) to discriminate in regard to hire or tenure of employment or any term or condition of employment in order to encourage or discourage membership in or other support for any labor organization. Nothing in this Act or any other law precludes a public employer from making an agreement with a labor organization to require as a condition of employment the payment of a fair share under paragraph (e) of Section 6;
- (3) to discharge or otherwise discriminate against a public employee because he has signed or filed an affidavit, petition or charge or provided any information or testimony under this Act;
- (4) to refuse to bargain collectively in good faith labor organization which is the exclusive with a representative of public employees in an appropriate unit, including, but not limited to, the discussing of grievances with the exclusive representative;
- (5) to violate any of the rules and regulations established by the Board with jurisdiction over them relating to the conduct of representation elections or the conduct affecting the representation elections;
- (6) to expend or cause the expenditure of public funds any external agent, individual, firm, partnership or association in any attempt to influence the outcome of representational elections held pursuant to

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Section 9 of this Act; provided, that nothing in this subsection shall be construed to limit an employer's right to internally communicate with its employees as provided in subsection (c) of this Section, to be represented on any matter pertaining to unit determinations, unfair labor practice charges or pre-election conferences in any formal or informal proceeding before the Board, or to seek or obtain advice from legal counsel. Nothing in this paragraph shall be construed to prohibit an employer from expending or causing the expenditure of public funds on, or seeking or obtaining services or advice from, organization, group, or association established by and including public or educational employers, whether covered by this Act, the Illinois Educational Labor Relations Act or the public employment labor relations law of any other state or the federal government, provided that such services or advice are generally available to membership of the organization, group or association, and are not offered solely in an attempt to influence the outcome of a particular representational election;

- (7) to refuse to reduce a collective bargaining agreement to writing or to refuse to sign such agreement;
- (8) to interfere with, restrain, coerce, deter, or discourage public employees or applicants to be public employees from: (i) becoming or remaining members of a labor organization; (ii) authorizing representation by a

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labor organization; or (iii) authorizing dues or fee deductions to a labor organization, nor shall the employer intentionally permit outside third parties to use its email or other communication systems to engage in that conduct. An employer's good faith implementation of a policy to block the use of its email or other communication systems for such purposes shall be a defense to an unfair labor practice; or

- (9) to disclose to any person or entity information set forth in subsection (c-5) of Section 6 of this Act that the employer knows or should know will be used to interfere with, restrain, coerce, deter, or discourage any public employee from: (i) becoming or remaining members of a labor organization, (ii) authorizing representation by a labor organization, or (iii) authorizing dues or fee deductions to a labor organization; or-
- (10) to promise, threaten, or take any action: (i) to permanently replace an employee who participates in a strike as provided under Section 17; (ii) to discriminate against an employee who is working or has unconditionally offered to return to work for the employer because the employee supported or participated in such a strike; or (iii) to lockout, suspend, or otherwise withhold employment from employees in order to influence the position of such employees or the representative of such employees in collective bargaining prior to a strike.

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- (b) It shall be an unfair labor practice for a labor organization or its agents:
  - (1) to restrain or coerce public employees in the exercise of the rights quaranteed in this Act, provided, (i) that this paragraph shall not impair the right of a labor organization to prescribe its own rules with respect to the acquisition or retention of membership therein or the determination of fair share payments and (ii) that a labor organization or its agents shall commit an unfair labor practice under this paragraph in duty of fair representation cases only by intentional misconduct in representing employees under this Act;
  - (2) to restrain or coerce a public employer in the selection of his representatives for the purposes of collective bargaining or the settlement of grievances; or
  - (3) to cause, or attempt to cause, an employer to discriminate against an employee in violation subsection (a)(2);
  - (4) to refuse to bargain collectively in good faith with a public employer, if it has been designated in accordance with the provisions of this Act as the exclusive representative of public employees in an appropriate unit;
  - (5) to violate any of the rules and regulations established by the boards with jurisdiction over them relating to the conduct of representation elections or the

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conduct affecting the representation elections;

- (6) to discriminate against any employee because he has signed or filed an affidavit, petition or charge or provided any information or testimony under this Act;
- (7) to picket or cause to be picketed, or threaten to picket or cause to be picketed, any public employer where an object thereof is forcing or requiring an employer to recognize or bargain with a labor organization of the representative of its employees, or forcing or requiring the employees of an employer to accept or select such labor organization their collective bargaining as representative, unless such labor organization currently certified the representative of as such employees:
  - (A) where the employer has lawfully recognized in accordance with this Act any labor organization and a question concerning representation may appropriately be raised under Section 9 of this Act;
  - (B) where within the preceding 12 months a valid election under Section 9 of this Act has been conducted; or
  - (C) where such picketing has been conducted without a petition under Section 9 being filed within a reasonable period of time not to exceed 30 days from the commencement of such picketing; provided that when such a petition has been filed the Board shall

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forthwith, without regard to the provisions of subsection (a) of Section 9 or the absence of a showing of a substantial interest on the part of the labor organization, direct an election in such unit as the Board finds to be appropriate and shall certify the results thereof; provided further, that nothing in this subparagraph shall be construed to prohibit any picketing or other publicity for the purpose of truthfully advising the public that an employer does not employ members of, or have a contract with, a labor organization unless an effect of such picketing is to induce any individual employed by any other person in the course of his employment, not to pick up, deliver, or transport any goods or not to perform any services; or

- (8) to refuse to reduce a collective bargaining agreement to writing or to refuse to sign such agreement.
- (c) The expressing of any views, argument, or opinion or the dissemination thereof, whether in written, printed, graphic, or visual form, shall not constitute or be evidence of an unfair labor practice under any of the provisions of this Act, if such expression contains no threat of reprisal or force or promise of benefit.
- (d) The employer shall not discourage public employees or applicants to be public employees from becoming or remaining union members or authorizing dues deductions, and shall not

- 1 otherwise interfere with the relationship between employees
- and their exclusive bargaining representative. The employer 2
- shall refer all inquiries about union membership to the 3
- 4 exclusive bargaining representative, except that the employer
- 5 may communicate with employees regarding payroll processes and
- procedures. The employer will establish email policies in an 6
- effort to prohibit the use of its email system by outside 7
- sources.
- 9 (Source: P.A. 101-620, eff. 12-20-19.)
- 10 Section 10. The Illinois Educational Labor Relations Act
- is amended by changing Sections 7, 8, 13, and 14 as follows: 11
- 12 (115 ILCS 5/7) (from Ch. 48, par. 1707)
- 13 Sec. 7. Recognition of exclusive bargaining
- 14 representatives - unit determination. The Board is empowered
- to administer the recognition of bargaining representatives of 15
- employees of public school districts, including employees of 16
- districts which have entered into joint agreements, or 17
- 18 employees of public community college districts, or any State
- college or university, and any State agency whose major 19
- function is providing educational services, making certain 20
- 21 each bargaining unit contains employees with
- 22 identifiable community of interest and that no unit includes
- 23 both professional employees and nonprofessional employees
- unless a majority of employees in each group vote for 24

inclusion in the unit.

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(a) In determining the appropriateness of a unit, the Board shall decide in each case, in order to ensure employees the fullest freedom in exercising the rights guaranteed by this Act, the unit appropriate for the purpose of collective bargaining, based upon but not limited to such factors as historical pattern of recognition, community of interest, including employee skills and functions, degree of functional integration, interchangeability and contact among employees, common supervision, wages, hours and other working conditions of the employees involved, and the desires of the employees. Nothing in this Act, except as herein provided, shall interfere with or negate the current representation rights or patterns and practices of employee organizations which have historically represented employees for the purposes collective bargaining, including but not limited to the wages, hours and working conditions, negotiations of resolutions of employees' grievances, or resolution of jurisdictional disputes, or the establishment and maintenance of prevailing wage rates, unless a majority of the employees represented expresses a contrary desire under the procedures set forth in this Act. This Section, however, does not prohibit multi-unit bargaining. Notwithstanding the above factors, where the majority of public employees of a craft so decide, the Board shall designate such craft as a unit appropriate for the purposes of collective bargaining.

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The sole appropriate bargaining unit for tenured and tenure-track academic faculty at each campus of the University ofIllinois shall be а unit that is comprised non-supervisory academic faculty employed more than half-time and that includes all tenured and tenure-track faculty of that University campus employed by the board of trustees in all of the campus's undergraduate, graduate, and professional schools and degree and non-degree programs (with the exception of the college of medicine, the college of pharmacy, the college of dentistry, the college of law, and the college of veterinary medicine, each of which shall have its own separate unit), regardless of current or historical representation rights or patterns or the application of any other factors. Any decision, rule, or regulation promulgated by the Board to the contrary shall be null and void.

(b) An educational employer shall voluntarily recognize a labor organization for collective bargaining purposes if that organization appears to represent a majority of employees in the unit. The employer shall post notice of its intent to so recognize for a period of at least 20 school days on bulletin boards or other places used or reserved for employee notices. Thereafter, the employer, if satisfied as to the majority status of the employee organization, shall send written such recognition to notification of the Board certification. Any dispute regarding the majority status of a labor organization shall be resolved by the Board which shall

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make the determination of majority status.

Within the 20 day notice period, however, any other interested employee organization may petition the Board to seek recognition as the exclusive representative of the unit in the manner specified by rules and regulations prescribed by the Board, if such interested employee organization has been designated by at least 15% of the employees in an appropriate bargaining unit which includes all or some of the employees in the unit intended to be recognized by the employer. In such event, the Board shall proceed with the petition in the same manner as provided in paragraph (c) of this Section.

- (c) A labor organization may also gain recognition as the exclusive representative by an election of the employees in the unit. Petitions requesting an election may be filed with the Board:
  - (1) by an employee or group of employees or any labor organizations acting on their behalf alleging and presenting evidence that 30% or more of the employees in a bargaining unit wish to be represented for collective bargaining or that the labor organization which has been acting as the exclusive bargaining representative is no longer representative of a majority of the employees in the unit; or
  - (2) by an employer alleging that one or more labor organizations have presented a claim to be recognized as an exclusive bargaining representative of a majority of

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the employees in an appropriate unit and that it doubts the majority status of any of the organizations or that it doubts the majority status of an exclusive bargaining representative.

The Board shall investigate the petition and if it has reasonable cause to suspect that a question of representation exists, it shall give notice and conduct a hearing. If it finds the record of the hearing that a guestion representation exists, it shall direct an election, which shall be held no later than 90 days after the date the petition was filed. The showing of interest in support of a petition filed under paragraph (1) of this subsection (c) may be evidenced by electronic communications, and such writing or communication may be evidenced by the electronic signature of the employee as provided under Section 5-120 of the Electronic Commerce Security Act. The showing of interest shall be valid only if signed within 12 months prior to the filing of the petition. Nothing prohibits the waiving of hearings by the parties and the conduct of consent elections.

(c-5) The Board shall designate an exclusive representative for purposes of collective bargaining when the representative demonstrates a showing of majority interest by employees in the unit. If the parties to a dispute are without agreement on the means to ascertain the choice, if any, of employee organization as their representative, the Board shall ascertain the employees' choice of employee organization, on

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the basis of dues deduction authorization or other evidence, or, if necessary, by conducting an election. The showing of interest in support of a petition filed under this subsection (c-5) may be evidenced by electronic communications, and such writing or communication may be evidenced by the electronic signature of the employee as provided under Section 5-120 of the Electronic Commerce Security Act. The showing of interest shall be valid only if signed within 12 months prior to the filing of the petition. All evidence submitted by an employee organization to the Board to ascertain an employee's choice of an employee organization is confidential and shall not be submitted to the employer for review. The Board shall ascertain the employee's choice of employee organization within 120 days after the filing of the majority interest petition; however, the Board may extend time by an additional 60 days, upon its own motion or upon the motion of a party to the proceeding. If either party provides to the Board, before the designation of a representative, clear and convincing evidence that the dues deduction authorizations, and other evidence upon which the Board would otherwise rely to ascertain the employees' choice of representative, are fraudulent or were obtained through coercion, the Board shall promptly thereafter conduct an election. The Board shall also investigate and consider a party's allegations that the dues deduction authorizations and other evidence submitted in support of a designation of representative without an election

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were subsequently changed, altered, withdrawn, or withheld as a result of employer fraud, coercion, or any other unfair labor practice by the employer. If the Board determines that a labor organization would have had a majority interest but for an employer's fraud, coercion, or unfair labor practice, it shall designate the labor organization as an exclusive representative without conducting an election. If a hearing is necessary to resolve any issues of representation under this Section, the Board shall conclude its hearing process and issue a certification of the entire appropriate unit not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain.

- (c-6) A labor organization or an employer may file a unit clarification petition seeking to clarify an existing bargaining unit. The Board shall conclude its investigation, including any hearing process deemed necessary, and issue a certification of clarified unit or dismiss the petition not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain.
- (d) An order of the Board dismissing a representation petition, determining and certifying that a labor organization has been fairly and freely chosen by a majority of employees in an appropriate bargaining unit, determining and certifying that a labor organization has not been fairly and freely

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chosen by a majority of employees in the bargaining unit or organization certifying а labor as the exclusive representative of employees in an appropriate bargaining unit because of a determination by the Board that the labor organization is the historical bargaining representative of employees in the bargaining unit, is a final order. Any person aggrieved by any such order issued on or after the effective date of this amendatory Act of 1987 may apply for and obtain judicial review in accordance with provisions of Administrative Review Law, as now or hereafter amended, except that such review shall be afforded directly in the Appellate Court of a judicial district in which the Board maintains an office. Any direct appeal to the Appellate Court shall be filed within 35 days from the date that a copy of the decision sought to be reviewed was served upon the party affected by the decision.

No election may be conducted in any bargaining unit during the term of a collective bargaining agreement covering such unit or subdivision thereof, except the Board may direct an election after the filing of a petition between January 15 and March 1 of the final year of a collective bargaining agreement. Nothing in this Section prohibits the negotiation of a collective bargaining agreement covering a period not exceeding 3 years. A collective bargaining agreement of less than 3 years may be extended up to 3 years by the parties if the extension is agreed to in writing before the filing of a

- petition under this Section. In such case, the final year of 1
- the extension is the final year of the collective bargaining 2
- 3 agreement. No election may be conducted in a bargaining unit,
- 4 or subdivision thereof, in which a valid election has been
- 5 held within the preceding 12 month period.
- (Source: P.A. 95-331, eff. 8-21-07; 96-813, eff. 10-30-09.) 6
- 7 (115 ILCS 5/8) (from Ch. 48, par. 1708)
- 8 Sec. 8. Election - certification. Elections shall be by 9 secret ballot, and conducted in accordance with rules and 10 regulations established by the Illinois Educational Labor Relations Board. A secret ballot election may be conducted 11 12 electronically by an electronic voting system in addition to 13 paper ballot voting systems. An incumbent exclusive bargaining 14 representative shall automatically be placed on any ballot 15 with the petitioner's labor organization. An intervening labor organization may be placed on the ballot when supported by 15% 16 17 or more of the employees in the bargaining unit. The Board shall give at least 30 days notice of the time and place of the 18 19 election to the parties and, upon request, shall provide the parties with a list of names and addresses of persons eliqible 20 21 to vote in the election at least 15 days before the election. 22 The ballot must include, as one of the alternatives, the choice of "no representative". No mail ballots are permitted 23 24 except where a specific individual would otherwise be unable 25 to cast a ballot.

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The labor organization receiving a majority of the ballots cast shall be certified by the Board as the exclusive Ιf bargaining representative. the choice of "no representative" receives a majority, the employer shall not recognize any exclusive bargaining representative for at least 12 months. If none of the choices on the ballot receives a majority, a run-off shall be conducted between the 2 choices receiving the largest number of valid votes cast in the election. The Board shall certify the results of the election within 6 working days after the final tally of votes unless a charge is filed by a party alleging that improper conduct occurred which affected the outcome of the election. The Board shall promptly investigate the allegations, and if it finds probable cause that improper conduct occurred and could have affected the outcome of the election, it shall set a hearing on the matter on a date falling within 2 weeks of when it received the charge. If it determines, after hearing, that the outcome of the election was affected by improper conduct, it shall order a new election and shall order corrective action which it considers necessary to insure the fairness of the new election. If it determines upon investigation or after hearing that the alleged improper conduct did not take place or that it did not affect the results of the election, it immediately certify the election results.

Any labor organization that is the exclusive bargaining representative in an appropriate unit on the effective date of

- 1 this Act shall continue as such until a new one is selected
- under this Act. 2
- (Source: P.A. 92-206, eff. 1-1-02.) 3
- 4 (115 ILCS 5/13) (from Ch. 48, par. 1713)
- 5 Sec. 13. Strikes.
- (a) Notwithstanding the existence of any other provision 6 in this Act or other law, educational employees employed in 7 8 school districts organized under Article 34 of the School Code 9 shall not engage in a strike at any time during the 18 month 10 period that commences on the effective date of this amendatory Act of 1995. An educational employee employed in a school 11 12 district organized under Article 34 of the School Code who participates in a strike in violation of this Section is 13 14 subject to discipline by the employer. In addition, no 15 educational employer organized under Article 34 of the School Code may pay or cause to be paid to an educational employee who 16 participates in a strike in violation of this subsection any 17 wages or other compensation for any period during which an 18 19 educational employee participates in the strike, except for wages or compensation earned before participation in the 20 21 strike. Notwithstanding the existence of any other provision in this Act or other law, during the 18-month period that 22 23 strikes are prohibited under this subsection nothing in this 24 subsection shall be construed to require an educational 25 employer to submit to a binding dispute resolution process.

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- (b) Notwithstanding the existence of any other provision in this Act or any other law, educational employees other than those employed in a school district organized under Article 34 of the School Code and, after the expiration of the 18 month period that commences on the effective date of this amendatory Act of 1995, educational employees in a school district organized under Article 34 of the School Code shall not engage in a strike except under the following conditions:
  - (1) they are represented by an exclusive bargaining representative;
  - (2) mediation has been used without success and, for educational employers and exclusive bargaining representatives to which subsection (a-5) of Section 12 of this Act applies, at least 14 days have elapsed after the Board has made public the parties' offers;
  - (2.5) if fact-finding was invoked pursuant to subsection (a-10) of Section 12 of this Act, at least 30 days have elapsed after a fact-finding report has been released for public information;
  - (2.10) for educational employees employed in a school district organized under Article 34 of the School Code, at least three-fourths of all bargaining unit employees who are members of the exclusive bargaining representative have affirmatively voted to authorize the strike; provided, however, that all members of the exclusive bargaining representative at the time of a strike

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authorization vote shall be eligible to vote;

- (3) at least 10 days have elapsed after a notice of intent to strike has been given by the exclusive bargaining representative to the educational employer, the regional superintendent and the Illinois Educational Labor Relations Board;
- (4) the collective bargaining agreement between the educational employer and educational employees, if any, has expired or been terminated; and
- (5) the employer and the exclusive bargaining representative have not mutually submitted the unresolved issues to arbitration.

If, however, in the opinion of an employer the strike is or has become a clear and present danger to the health or safety of the public, the employer may initiate in the circuit court of the county in which such danger exists an action for relief which may include, but is not limited to, injunction. The court may grant appropriate relief upon the finding that such clear and present danger exists. However, no such relief shall be granted unless the educational employer demonstrates an inability to procure temporary replacements despite its best efforts. Cost shall not be a factor in determining such inability. An unfair practice or other evidence of lack of clean hands by the educational employer is a defense to such action. Except as provided for in this paragraph, the jurisdiction of the court under this Section is limited by the

Labor Dispute Act.

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(6) If the court orders any of the educational employees in the affected unit to return to work, the court shall require the educational employer and exclusive representative to participate in the impasse arbitration procedures set forth in this paragraph (6). The court shall also require the educational employer to provide educational employees ordered to return to work with an hourly wage, exclusive of benefits or other pay, equivalent to those the educational employer is paying any temporary replacement employees in connection with the work stoppage, provided that such hourly wage rate for any temporary replacement employee exceeds the educational employee's regular hourly wage rate. The court shall determine for which employees such procedures in this paragraph (6) shall apply.

(A) After such a court order, either the exclusive representative or the educational employer may request of the other, in writing, arbitration, and shall submit a copy of the request to the Board. Within 14 days after such request, each party shall appoint one member to a panel of arbitration as provided in this subsection (b) unless the parties agree to proceed without a tri-partite panel. Following these appointments, if any, the parties shall select a qualified impartial individual to serve as the neutral

1	chairperson of the arbitration panel, if applicable.
2	An individual shall be considered qualified to serve
3	as the chairperson of the arbitration panel, if
4	appropriate, if he or she was not the same individual
5	who was appointed as the mediator and if the
6	individual satisfies all of the following
7	requirements:
8	(i) The individual's membership is in good
9	standing with the National Academy of Arbitrators,
10	Federal Mediation and Conciliation Service, or the
11	American Arbitration Association for a minimum of
12	10 years membership on the mediation roster for
13	the Illinois Labor Relations Board or Illinois
14	Educational Labor Relations Board.
15	(ii) The individual has received issuance of
16	at least 5 interest arbitration awards arising
17	under the Illinois Public Labor Relations Act.
18	(iii) The individual has participated in
19	impasse resolution processes arising under private
20	or public sector collective bargaining statutes in
21	other states.
22	If the parties are unable to agree on a
23	chairperson, the parties shall request a panel of
24	arbitrators who satisfy the requirements set forth in
25	this paragraph (A) from either the Federal Mediation
26	and Conciliation Service or the American Arbitration

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Association and shall select a chairperson from such panel in accordance with the procedures established by the organization providing the panel.

(B) The chairperson shall call a hearing to begin within 15 days and give reasonable notice of the time and place of the hearing. The hearing shall be held at the offices of the Board or at such other location as the Board deems appropriate. The chairperson shall preside over the hearing and shall take testimony. Any oral or documentary evidence and other data deemed relevant by the arbitration panel may be received in evidence. The proceedings shall be informal. Technical rules of evidence shall not apply and the competency of the evidence shall not thereby be deemed impaired. A verbatim record of the proceedings shall be made and the arbitrator shall arrange for the necessary recording service. Transcripts may be ordered at the expense of the party ordering the transcripts, but the transcripts shall not be necessary for a decision by the arbitration panel. The expense of the proceedings, including a fee for the chairperson, shall be borne equally by each of the parties to the dispute. The delegates, if public officers or employees, shall continue on the payroll of the public employer without loss of pay. The hearing conducted by the arbitration panel may be adjourned from time to time but, unless

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otherwise agreed by the parties, shall be concluded within 30 days of the time of its commencement. Majority actions and rulings shall constitute the actions and rulings of the arbitration panel. Arbitration proceedings under this Section shall not be interrupted or terminated by reason of any unfair labor practice charge filed by either party at any time.

(C) The arbitration panel may administer oaths and require the attendance of witnesses and the production of such books, papers, contracts, agreements, and documents as may be deemed material to a just determination of the issues in dispute and may issue subpoenas for such purpose. If any person refuses to obey a subpoena, refuses to be sworn, or refuses to testify or if any witness, party, or attorney is found quilty of contempt while in attendance at any hearing, the arbitration panel may, or the attorney general if requested shall, invoke the aid of any circuit court within the jurisdiction in which the hearing is being held, which court shall issue an appropriate order. Any failure to obey the order may be punished by the court as contempt.

(D) At any time before the rendering of an award, the chairperson of the arbitration panel, if the chairperson is of the opinion that it is useful or

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beneficial to do so, may remand the dispute to the parties for further collective bargaining for a period not to exceed 2 weeks. If the dispute is remanded for further collective bargaining, the time provisions of this Act shall be extended for a time period equal to that of the remand. The chairperson of the panel of arbitration shall notify the Board of the remand.

(E) At or before the conclusion of the hearing held pursuant to subparagraph (B), the arbitration panel shall identify the economic issues in dispute and direct each of the parties to submit, within such time limit as the panel shall prescribe, to the arbitration panel and to each other its last offer of settlement on each economic issue. The determination of the arbitration panel as to the issues in dispute and as to which of these issues are economic shall be conclusive. The arbitration panel, within 30 days after the conclusion of the hearing, or such further additional periods to which the parties may agree, shall make written findings of fact and promulgate a written opinion and shall mail or otherwise deliver a true copy thereof to the parties and their representatives and to the Board. As to each economic issue, the arbitration panel shall adopt the last offer of settlement that, in the opinion of the arbitration panel, more nearly complies with the

applicable factors prescribed in subparagraph (F). The

2	findings, opinions, and order as to all other issues
3	shall be based upon the applicable factors prescribed
4	in subparagraph (F).
5	(F) If there is no agreement between the parties,
6	or if there is an agreement but the parties have begun
7	negotiations or discussions looking to a new agreement
8	or amendment of the existing agreement, and wage rates
9	or other conditions of employment under the proposed
10	new or amended agreement are in dispute, the
11	arbitration panel shall base its findings, opinions,
12	and order upon any of the following factors as may be
13	applicable:
14	(i) the lawful authority of the educational
15	<pre>employer;</pre>
16	(ii) the stipulations of the parties;
17	(iii) the interests and welfare of the public
18	and the financial ability of the unit of
19	<pre>government to meet those costs;</pre>
20	(iv) comparison of the wages, hours, and
21	conditions of employment of the employees involved
22	in the arbitration proceeding with the wages,
23	hours, and conditions of employment of other
24	employees performing similar services and with
25	other employees generally in public employment in
26	comparable communities or in private employment in

1	<pre>comparable communities;</pre>
2	(v) the average consumer prices for goods and
3	services, commonly known as the cost of living;
4	(vi) the overall compensation presently
5	received by the employees, including direct wage
6	compensation, vacations, holidays and other
7	excused time, insurance and pensions, medical and
8	hospitalization benefits, the continuity and
9	stability of employment, and all other benefits
10	received;
11	(vii) any changes in circumstances in
12	subdivision (i) through (vi) during the pendency
13	of the arbitration proceedings; and
14	(viii) other factors, not confined to the
15	foregoing, that are normally or traditionally
16	taken into consideration in the determination of
17	wages, hours, and conditions of employment through
18	voluntary collective bargaining, mediation,
19	fact-finding, or arbitration or otherwise between
20	the parties in public service or in private
21	<pre>employment.</pre>
22	(G) Arbitration procedures shall be deemed to be
23	initiated by the filing of a letter requesting
24	mediation as required under subparagraph (A). The
25	commencement of a new fiscal year after the initiation
26	of arbitration procedures under this Section but

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before the arbitration decision or its enforcement shall not be deemed to render a dispute moot or to otherwise impair the jurisdiction or authority of the arbitration panel or its decision. Increases in the rates of compensation awarded by the arbitration panel may be effective only at the beginning of the fiscal year commencing after the date of the arbitration award. If a new fiscal year has commenced either since the initiation of arbitration procedures under this Act or since any mutually agreed extension of the statutorily required period of mediation under this Section by the parties to the labor dispute causing a delay in the initiation of arbitration, the foregoing limitations shall be inapplicable, and such awarded increases may be retroactive to the commencement of the fiscal year, notwithstanding any other law or charter provision to the contrary. The parties may, by stipulation, amend or modify an award of arbitration at any time.

(H) Orders of the arbitration panel shall be reviewable, upon appropriate petition by either the educational employer or the exclusive bargaining representative, by the circuit court for the county in which the dispute arose or in which a majority of the affected employees reside, but only if (i) the arbitration panel was without or exceeded its

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statutory authority, (ii) the order is arbitrary or capricious, or (iii) the order was procured by fraud, collusion, or other similar and unlawful means. The petition for review must be filed with the appropriate circuit court within 90 days following the issuance of the arbitration order. The pendency of such proceeding for review shall not automatically stay the order of the arbitration panel. The party against whom the final decision of any such court shall be adverse, if such court finds such appeal or petition to be frivolous, shall pay reasonable attorney's fees and costs to the successful party as determined by the court in its discretion. If the court's decision affirms the award of money, the award, if retroactive, shall bear interest at the rate of 12% per annum from the effective retroactive date.

(I) During the pendency of proceedings before the arbitration panel, existing wages, hours, and other conditions of employment shall not be changed by the action of either party without the consent of the other party, but a party may so consent without prejudice to the party's rights or position under this Act. The proceedings are deemed to be pending before the arbitration panel upon the initiation of arbitration procedures under this Act.

(J) Educational employees who are covered under

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this subsection (b) may not withhold services. Educational employers who are covered under this subsection (b) may not lock out or prevent educational employees from performing services at any time.

(K) All of the terms decided upon by the arbitration panel shall be included in an agreement to be submitted to the educational employer's governing body for ratification and adoption by law, ordinance, or the equivalent appropriate means. The governing body shall review each term decided by the arbitration panel. If the governing body fails to reject one or more terms of the arbitration panel's decision by a three-fifth vote of those duly elected and qualified members of the governing body within 20 days of issuance, the term or terms shall become a part of the collective bargaining agreement of the parties. If the governing body affirmatively rejects one or more terms of the arbitration panel's decision, the governing body must provide reasons for the rejection with respect to each term rejected by the governing body within 20 days after the rejection. The parties shall return to the arbitration panel for further proceedings and issuance of a supplemental decision with respect to the rejected terms. Any supplemental decision made by an arbitration panel or other decision maker that is agreed to by the parties shall

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be submitted to the governing body for ratification and adoption in accordance with the procedures and voting requirements set forth in this Section. The voting requirements of this subparagraph (K) shall apply to all disputes submitted to arbitration pursuant to this paragraph (6), notwithstanding any contrary voting requirements contained in any existing collective bargaining agreement between the parties.

- (L) If the governing body of the educational employer votes to reject the panel's decision, the parties shall return to the panel, within 30 days from the issuance of the reasons for rejection, for further proceedings and issuance of a supplemental decision. All reasonable costs of such supplemental proceeding, including the exclusive representative's reasonable attorney's fees as established by the Board, shall be paid by the employer.
- (c) Notwithstanding any other provision in this Section to the contrary, the employer and exclusive representative may agree to submit unresolved disputes concerning wages, hours, terms, and conditions of employment to an alternative form of impasse resolution.
- (Source: P.A. 97-7, eff. 6-13-11; 97-8, eff. 6-13-11; 98-513, 23 24 eff. 1-1-14.)
- 25 (115 ILCS 5/14) (from Ch. 48, par. 1714)

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- 1 Sec. 14. Unfair labor practices.
  - (a) Educational employers, their agents or representatives are prohibited from:
    - (1) Interfering, restraining or coercing employees in the exercise of the rights quaranteed under this Act.
    - (2) Dominating or interfering with the formation, existence or administration of any employee organization.
    - (3) Discriminating in regard to hire or tenure of employment or any term or condition of employment to encourage or discourage membership in any employee organization.
    - (4) Discharging or otherwise discriminating against an employee because he or she has signed or filed an affidavit, authorization card, petition or complaint or given any information or testimony under this Act.
    - (5) Refusing to bargain collectively in good faith with an employee representative which is the exclusive representative of employees in an appropriate unit, including, but not limited to, the discussing of grievances with the exclusive representative; provided, however, that if an alleged unfair labor practice involves interpretation or application of the terms of a collective bargaining agreement and said agreement contains a grievance and arbitration procedure, the Board may defer the resolution of such dispute to the grievance and arbitration procedure contained in said agreement.

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- (6) Refusing to reduce a collective bargaining agreement to writing and signing such agreement.
  - (7) Violating any of the rules and regulations promulgated by the Board regulating the conduct of representation elections.
  - (8) Refusing to comply with the provisions of a binding arbitration award.
  - (9) Expending or causing the expenditure of public funds to any external agent, individual, firm, agency, partnership or association in any attempt to influence the outcome of representational elections held pursuant to paragraph (c) of Section 7 of this Act; provided, that nothing in this subsection shall be construed to limit an employer's right to be represented on any pertaining to unit determinations, unfair labor practice charges or pre-election conferences in any formal or informal proceeding before the Board, or to seek or obtain advice from legal counsel. Nothing in this paragraph shall be construed to prohibit an employer from expending or causing the expenditure of public funds on, or seeking or obtaining services or advice from, any organization, group or association established by, and including educational or public employers, whether or not covered by this Act, the Illinois Public Labor Relations Act or the public employment labor relations law of any other state or the federal government, provided that such services or advice

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are generally available to the membership of the organization, group, or association, and are not offered solely in an attempt to influence the outcome of a particular representational election.

- Interfering with, restraining, (10)coercing, discouraging educational employees deterring or applicants to be educational employees from: (1) becoming members of an employee organization; (2) authorizing representation by an employee organization; authorizing dues or fee deductions to an employee organization, nor shall the employer intentionally permit outside third parties to use its email communications systems to engage in that conduct. An employer's good faith implementation of a policy to block the use of its email or other communication systems for such purposes shall be a defense to an unfair labor practice.
- (11) Disclosing to any person or entity information set forth in subsection (d) of Section 3 of this Act that the employer knows or should know will be used to interfere with, restrain, coerce, deter, or discourage any public employee from: (i) becoming or remaining members of a labor organization, (ii) authorizing representation by a labor organization, or (iii) authorizing dues or fee deductions to a labor organization.
  - (12) Promising, threatening, or taking any action (i)

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to permanently replace an employee who participates in a strike under Section 13 of this Act, (ii) to discriminate against an employee who is working or has unconditionally offered to return to work for the employer because the employee supported or participated in such as a strike, or (iii) to lockout, suspend, or otherwise withhold from employment employees in order to influence the position of such employees or the representative of such employees in collective bargaining prior to a strike.

- (b) Employee organizations, their agents or representatives or educational employees are prohibited from:
  - (1) Restraining or coercing employees in the exercise of the rights guaranteed under this Act, provided that a labor organization or its agents shall commit an unfair labor practice under this paragraph in duty of fair representation cases only by intentional misconduct in representing employees under this Act.
  - (2) Restraining or coercing an educational employer in the selection of his representative for the purposes of collective bargaining or the adjustment of grievances.
  - (3) Refusing to bargain collectively in good faith with an educational employer, if they have been designated in accordance with the provisions of this Act as the exclusive representative of employees in an appropriate unit.
    - (4) Violating any of the rules and regulations

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- promulgated by the Board regulating the conduct of representation elections.
  - (5) Refusing to reduce a collective bargaining agreement to writing and signing such agreement.
    - (6) Refusing to comply with the provisions of a binding arbitration award.
  - (c) The expressing of any views, argument, opinion or the dissemination thereof, whether in written, printed, graphic or visual form, shall not constitute or be evidence of an unfair labor practice under any of the provisions of this Act, if such expression contains no threat of reprisal or force or promise of benefit.
  - (c-5) The employer shall not discourage public employees or applicants to be public employees from becoming or remaining union members or authorizing dues deductions, and shall not otherwise interfere with the relationship between employees and their exclusive bargaining representative. The employer shall refer all inquiries about union membership to the exclusive bargaining representative, except that the employer may communicate with employees regarding payroll processes and procedures. The employer will establish email policies in an effort to prohibit the use of its email system by outside sources.
  - (d) The actions of a Financial Oversight Panel created pursuant to Section 1A-8 of the School Code due to a district violating a financial plan shall not constitute or be evidence

- of an unfair labor practice under any of the provisions of this 1
- Act. Such actions include, but are not limited to, reviewing, 2
- approving, or rejecting a school district budget or a 3
- 4 collective bargaining agreement.
- (Source: P.A. 101-620, eff. 12-20-19; revised 8-21-20.)". 5