

Sen. Rachelle Crowe

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Filed: 4/21/2021

10200SB0701sam002 LRB102 04507 KTG 25725 a 1 AMENDMENT TO SENATE BILL 701 2 AMENDMENT NO. . Amend Senate Bill 701 by replacing everything after the enacting clause with the following: 3 "Section 5. The Adult Protective Services Act is amended 4 by changing Sections 2, 3, 3.5, 4, 4.1, 4.2, 5, 7.1, 7.5, 8, 9, 5 13, and 15 and by adding Sections 3.3 and 3.6 as follows: 6 7 (320 ILCS 20/2) (from Ch. 23, par. 6602) Sec. 2. Definitions. As used in this Act, unless the 8 9 context requires otherwise: 10 (a) "Abandonment" means the desertion or willful forsaking of an eligible adult by an individual responsible for the care 11 12 and custody of that eligible adult under circumstances in 13 which a reasonable person would continue to provide care and custody. Nothing in this Act shall be construed to mean that an 14

eligible adult is a victim of abandonment because of health

care services provided or not provided by licensed health care

professionals.

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- (a-1) (a) "Abuse" means causing any physical, mental or sexual injury to an eligible adult, including exploitation of such adult's financial resources, and abandonment.
 - Nothing in this Act shall be construed to mean that an eligible adult is a victim of abuse, <u>abandonment</u>, neglect, or self-neglect for the sole reason that he or she is being furnished with or relies upon treatment by spiritual means through prayer alone, in accordance with the tenets and practices of a recognized church or religious denomination.
- Nothing in this Act shall be construed to mean that an eligible adult is a victim of abuse because of health care services provided or not provided by licensed health care professionals.
- 15 (a-5) "Abuser" means a person who abuses, <u>abandons</u>, 16 neglects, or financially exploits an eligible adult.
 - (a-6) "Adult with disabilities" means a person aged 18 through 59 who resides in a domestic living situation and whose disability as defined in subsection (c-5) impairs his or her ability to seek or obtain protection from abuse, abandonment, neglect, or exploitation.
- 22 (a-7) "Caregiver" means a person who either as a result of 23 a family relationship, voluntarily, or in exchange for 24 compensation has assumed responsibility for all or a portion 25 of the care of an eligible adult who needs assistance with 26 activities of daily living or instrumental activities of daily

- 1 living.
- 2 (b) "Department" means the Department on Aging of the
- 3 State of Illinois.
- 4 (c) "Director" means the Director of the Department.
- 5 (c-5) "Disability" means a physical or mental disability,
- 6 including, but not limited to, a developmental disability, an
- 7 intellectual disability, a mental illness as defined under the
- 8 Mental Health and Developmental Disabilities Code, or dementia
- 9 as defined under the Alzheimer's Disease Assistance Act.
- 10 (d) "Domestic living situation" means a residence where
- 11 the eligible adult at the time of the report lives alone or
- 12 with his or her family or a caregiver, or others, or other
- 13 community-based unlicensed facility, but is not:
- 14 (1) A licensed facility as defined in Section 1-113 of
- the Nursing Home Care Act;
- 16 (1.5) A facility licensed under the ID/DD Community
- 17 Care Act;
- 18 (1.6) A facility licensed under the MC/DD Act;
- 19 (1.7) A facility licensed under the Specialized Mental
- 20 Health Rehabilitation Act of 2013;
- 21 (2) A "life care facility" as defined in the Life Care
- 22 Facilities Act;
- 23 (3) A home, institution, or other place operated by
- 24 the federal government or agency thereof or by the State
- of Illinois;
- 26 (4) A hospital, sanitarium, or other institution, the

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- principal activity or business of which is the diagnosis,

 care, and treatment of human illness through the

 maintenance and operation of organized facilities

 therefor, which is required to be licensed under the

 Hospital Licensing Act;
 - (5) A "community living facility" as defined in the Community Living Facilities Licensing Act;
 - (6) (Blank);
 - (7) A "community-integrated living arrangement" as defined in the Community-Integrated Living Arrangements Licensure and Certification Act or a "community residential alternative" as licensed under that Act;
 - (8) An assisted living or shared housing establishment as defined in the Assisted Living and Shared Housing Act; or
 - (9) A supportive living facility as described in Section 5-5.01a of the Illinois Public Aid Code.
- "Eligible adult" means either an adult 18 disabilities aged 18 through 59 or a person aged 60 or older 19 20 who resides in a domestic living situation and is, or is alleged to be, abused, abandoned, neglected, or financially 2.1 22 exploited by another individual or who neglects himself or 23 herself. "Eligible adult" also includes an adult who resides 24 in any of the facilities that are excluded from the definition 25 of "domestic living situation" under paragraphs (1) through 26 (9) of subsection (d), if either: (i) the alleged abuse,

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- 1 abandonment, or neglect occurs outside of the facility and not under facility supervision and the alleged abuser is a family 2 3 member, caregiver, or another person who has a continuing 4 relationship with the adult; or (ii) the alleged financial 5 exploitation is perpetrated by a family member, caregiver, or another person who has a continuing relationship with the 6 adult, but who is not an employee of the facility where the 7 8 adult resides.
 - (f) "Emergency" means a situation in which an eligible adult is living in conditions presenting a risk of death or physical, mental or sexual injury and the provider agency has reason to believe the eligible adult is unable to consent to services which would alleviate that risk.
 - (f-1) "Financial exploitation" means the use of an eligible adult's resources by another to the disadvantage of that adult or the profit or advantage of a person other than that adult.
- 18 (f-5) "Mandated reporter" means any of the following 19 persons while engaged in carrying out their professional 20 duties:
 - (1) a professional or professional's delegate while engaged in: (i) social services, (ii) law enforcement, (iii) education, (iv) the care of an eligible adult or eligible adults, or (v) any of the occupations required to be licensed under the Clinical Psychologist Licensing Act, the Clinical Social Work and Social Work Practice Act, the

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Illinois Dental Practice Act, the Dietitian Nutritionist Practice Act, the Marriage and Family Therapy Licensing Act, the Medical Practice Act of 1987, the Naprapathic Practice Act, the Nurse Practice Act, the Nursing Home Administrators Licensing and Disciplinary Act, Illinois Occupational Therapy Practice Act, the Illinois Optometric Practice Act of 1987, the Pharmacy Practice Act, the Illinois Physical Therapy Act, the Physician Assistant Practice Act of 1987, the Podiatric Medical Practice Act of 1987, the Respiratory Care Practice Act, the Professional Counselor and Clinical Professional Counselor Licensing and Practice Act, the Speech-Language Pathology and Audiology Practice Act, the Veterinary Medicine and Surgery Practice Act of 2004, and the Illinois Public Accounting Act;

- (1.5) an employee of an entity providing developmental disabilities services or service coordination funded by the Department of Human Services;
- (2) an employee of a vocational rehabilitation facility prescribed or supervised by the Department of Human Services;
- (3) an administrator, employee, or person providing services in or through an unlicensed community based facility;
- (4) any religious practitioner who provides treatment by prayer or spiritual means alone in accordance with the

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tenets and practices of a recognized church or religious denomination, except as to information received in any confession or sacred communication enjoined by the discipline of the religious denomination to be held confidential;

- (5) field personnel of the Department of Healthcare and Family Services, Department of Public Health, and Department of Human Services, and any county or municipal health department;
- (6) personnel of the Department of Human Services, the Guardianship and Advocacy Commission, the State Fire Marshal, local fire departments, the Department on Aging and its subsidiary Area Agencies on Aging and provider agencies, and the Office of State Long Term Care Ombudsman;
- (7) any employee of the State of Illinois not otherwise specified herein who is involved in providing services to eligible adults, including professionals providing medical or rehabilitation services and all other persons having direct contact with eligible adults;
- (8) a person who performs the duties of a coroner or medical examiner; or
- (9) a person who performs the duties of a paramedic or an emergency medical technician.
- (g) "Neglect" means another individual's failure to provide an eligible adult with or willful withholding from an

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- eligible adult the necessities of life including, but not limited to, food, clothing, shelter or health care. This subsection does not create any new affirmative duty to provide support to eligible adults. Nothing in this Act shall be construed to mean that an eligible adult is a victim of neglect because of health care services provided or not provided by licensed health care professionals.
 - (h) "Provider agency" means any public or nonprofit agency in a planning and service area that is selected by the Department or appointed by the regional administrative agency with prior approval by the Department on Aging to receive and assess reports of alleged or suspected abuse, abandonment, neglect, or financial exploitation. A provider agency is also referenced as a "designated agency" in this Act.
 - (i) "Regional administrative agency" means any public or nonprofit agency in a planning and service area that provides regional oversight and performs functions as set forth in subsection (b) of Section 3 of this Act. The Department shall Area designate an Agency on Aging as the regional administrative agency or, in the event the Area Agency on Aging in that planning and service area is deemed by the Department to be unwilling or unable to provide those functions, the Department may serve as the regional administrative agency or designate another qualified entity to serve as the regional administrative agency; any such designation shall be subject to terms set forth by the

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- 2 (i-5) "Self-neglect" means a condition that is the result of an eligible adult's inability, due to physical or mental 3 4 impairments, or both, or a diminished capacity, to perform 5 essential self-care tasks that substantially threaten his or 6 her own health, including: providing essential food, clothing, shelter, and health care; and obtaining goods and services 7 8 necessary to maintain physical health, mental emotional well-being, and general safety. The term includes 9 10 compulsive hoarding, which is characterized by the acquisition 11 and retention of large quantities of items and materials that an extensively cluttered living 12 produce space, which 13 significantly impairs the performance of essential self-care 14 tasks or otherwise substantially threatens life or safety.
 - (j) "Substantiated case" means a reported case of alleged or suspected abuse, <u>abandonment</u>, neglect, financial exploitation, or self-neglect in which a provider agency, after assessment, determines that there is reason to believe abuse, <u>abandonment</u>, neglect, or financial exploitation has occurred.
- 21 (k) "Verified" means a determination that there is "clear 22 and convincing evidence" that the specific injury or harm 23 alleged was the result of abuse, <u>abandonment</u>, neglect, or 24 financial exploitation.
- 25 (Source: P.A. 99-180, eff. 7-29-15; 100-641, eff. 1-1-19.)

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1 (320 ILCS 20/3) (from Ch. 23, par. 6603)

2 Sec. 3. Responsibilities.

- (a) The Department shall establish, design, and manage a protective services program for eligible adults who have been, or are alleged to be, victims of abuse, abandonment, neglect, financial exploitation, or self-neglect. The Department shall contract with or fund, or contract with and fund, regional administrative agencies, provider agencies, or both, for the provision of those functions, and, contingent on adequate funding, with attorneys or legal services provider agencies for the provision of legal assistance pursuant to this Act. For self-neglect, the program shall include the following services for eligible adults who have been removed from their residences for the purpose of cleanup or repairs: temporary housing; counseling; and caseworker services to try to ensure that the conditions necessitating the removal do not reoccur.
- (a-1) The Department shall by rule develop standards for minimum staffing levels and staff qualifications. The Department shall by rule establish mandatory standards for the investigation of abuse, <u>abandonment</u>, neglect, financial exploitation, or self-neglect of eligible adults and mandatory procedures for linking eligible adults to appropriate services and supports.
- (a-5) A provider agency shall, in accordance with rules promulgated by the Department, establish a multi-disciplinary team to act in an advisory role for the purpose of providing

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professional knowledge and expertise in the handling of complex abuse cases involving eligible adults. Each multi-disciplinary team shall consist of one volunteer representative from the following professions: banking or finance; disability care; health care; law; law enforcement; mental health care; and clergy. A provider agency may also choose to add representatives from the fields of substance abuse, domestic violence, sexual assault, or other related fields. To support multi-disciplinary teams in this role, law enforcement agencies and coroners or medical examiners shall supply records as may be requested in particular cases.

- (b) Each regional administrative agency shall designate provider agencies within its planning and service area with prior approval by the Department on Aging, monitor the use of services, provide technical assistance to the provider agencies and be involved in program development activities.
- (c) Provider agencies shall assist, to the extent possible, eligible adults who need agency services to allow them to continue to function independently. Such assistance shall include, but not be limited to, receiving reports of alleged or suspected abuse, <u>abandonment</u>, neglect, financial exploitation, or self-neglect, conducting face-to-face assessments of such reported cases, determination of substantiated cases, referral of substantiated cases for necessary support services, referral of criminal conduct to law enforcement in accordance with Department guidelines, and

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provision of case work and follow-up services on substantiated cases. In the case of a report of alleged or suspected abuse, abandonment, or neglect that places an eligible adult at risk of injury or death, a provider agency shall respond to the report on an emergency basis in accordance with guidelines established by the Department by administrative rule and shall ensure that it is capable of responding to such a report 24 hours per day, 7 days per week. A provider agency may use an on-call system to respond to reports of alleged or suspected abuse, abandonment, or neglect after hours and on weekends.

(c-5) Where a provider agency has reason to believe that the death of an eligible adult may be the result of abuse, abandonment, or neglect, including any reports made after death, the agency shall immediately report the matter to both the appropriate law enforcement agency and the coroner or medical examiner. Between 30 and 45 days after making such a report, the provider agency again shall contact the law agency and coroner or medical examiner enforcement determine whether any further action was taken. Upon request by a provider agency, a law enforcement agency and coroner or medical examiner shall supply a summary of its action in response to a reported death of an eligible adult. A copy of the report shall be maintained and all subsequent follow-up with the law enforcement agency and coroner or medical examiner shall be documented in the case record of the eliqible adult. If the law enforcement agency, coroner, or

- 1 medical examiner determines the reported death was caused by
- 2 abuse, abandonment, or neglect by a caregiver, the law
- 3 enforcement agency, coroner, or medical examiner shall inform
- 4 the Department, and the Department shall report the
- 5 caregiver's identity on the Registry as described in Section
- 6 7.5 of this Act.
- 7 (d) Upon sufficient appropriations to implement a
- 8 statewide program, the Department shall implement a program,
- 9 based on the recommendations of the Self-Neglect Steering
- 10 Committee, for (i) responding to reports of possible
- 11 self-neglect, (ii) protecting the autonomy, rights, privacy,
- 12 and privileges of adults during investigations of possible
- self-neglect and consequential judicial proceedings regarding
- 14 competency, (iii) collecting and sharing relevant information
- 15 and data among the Department, provider agencies, regional
- administrative agencies, and relevant seniors, (iv) developing
- 17 working agreements between provider agencies and law
- 18 enforcement, where practicable, and (v) developing procedures
- 19 for collecting data regarding incidents of self-neglect.
- 20 (Source: P.A. 98-49, eff. 7-1-13; 98-1039, eff. 8-25-14.)
- 21 (320 ILCS 20/3.3 new)
- Sec. 3.3. Adult protective services trauma-informed
- 23 training.
- 24 (a) This Section applies to any person who is employed by
- 25 the Department in the Adult Protective Services division, or

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their work.

1	is contracted with the Department, and works on the
2	development and implementation of social services to respond
3	to and prevent adult abuse, neglect, or exploitation.
4	(b) Subject to appropriation, the Department shall offer
5	an annual trauma-informed training program that includes (i)
6	instruction on how trauma impacts caseworkers and other
7	employees who respond to and prevent adult abuse, neglect,
8	exploitation, or abandonment, (ii) a review of the meaning and
9	impact of secondary trauma, and (iii) information about
10	strategies to identify and address secondary trauma in
11	caseworkers and other employees who work with adults who may
12	have experienced abuse, neglect, exploitation, or abandonment.
13	(c) Any trauma-informed training offered by the Department
14	shall cover the following:
15	(1) The widespread impact of secondary trauma on
16	caseworkers and other employees who work with adults who
17	may have experienced abuse, neglect, exploitation, or
18	abandonment.
19	(2) An understanding of who is at risk for developing
20	secondary trauma.
21	(3) Relevant and realistic case studies involving
22	traumatic situations that other caseworkers and employees

who work with adults who may have experienced abuse,

neglect, exploitation, or abandonment have encountered in

(4) Symptoms and causes of secondary trauma in

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1	case	worker	s and	other	employees	s who	work	with	adults	who
2	may	have	exper	ienced	abuse,	negle	ct, e	exploi	tation,	or
3	aban	donmen	nt.							

- (5) Strategies for prevention and intervention in cases of secondary trauma involving caseworkers or other employees who work with adults who may have experienced abuse, neglect, exploitation, or abandonment, including the development of a self-care plan.
- (6) How to incorporate monitoring and support techniques for employees experiencing secondary trauma into departmental policies, quidelines, and protocols.
- (d) This Section is designed to address gaps in current trauma-informed training requirements for employees of the Office of Adult Protective Services and to improve the quality of training. If any law or rule existing on the effective date of this amendatory Act of the 102nd General Assembly contains more rigorous training requirements for employees of the Office of Adult Protective Services, then that law or rule applies. If there is overlap between this Section and other laws and rules, the Department shall interpret this Section to avoid duplication of requirements while ensuring that the minimum requirements set in this Section are met.
- 23 (e) The Department may adopt rules to implement this 24 Section.

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- Sec. 3.5. Other responsibilities. The Department shall also be responsible for the following activities, contingent upon adequate funding; implementation shall be expanded to adults with disabilities upon the effective date of this amendatory Act of the 98th General Assembly, except those responsibilities under subsection (a), which shall undertaken as soon as practicable:
 - (a) promotion of a wide range of endeavors for the purpose of preventing abuse, abandonment, neglect, financial exploitation, and self-neglect, including, but not limited to, promotion of public and professional education to increase awareness of abuse, abandonment, neglect, financial exploitation, and self-neglect; to increase reports; to establish access to and use of the Registry established under Section 7.5; and to improve response by various legal, financial, social, and health systems;
 - (b) coordination of efforts with other agencies, councils, and like entities, to include but not be limited to, the Administrative Office of the Illinois Courts, the Office of the Attorney General, the State Police, the Illinois Law Enforcement Training Standards Board, the State Triad, the Illinois Criminal Justice Information Authority, the Departments of Public Health, Healthcare and Family Services, and Human Services, the Illinois Guardianship and Advocacy Commission, the Family Violence

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Coordinating Council, the Illinois Violence Prevention
Authority, and other entities which may impact awareness
of, and response to, abuse, <u>abandonment</u>, neglect,
financial exploitation, and self-neglect;

- (c) collection and analysis of data;
- (d) monitoring of the performance of regional administrative agencies and adult protective services agencies;
 - (e) promotion of prevention activities;
- establishing and coordinating an (f) aggressive training program on the unique nature of adult abuse cases with other agencies, councils, and like entities, to include but not be limited to the Office of the Attorney General, the State Police, the Illinois Law Enforcement Training Standards Board, the State Triad, the Illinois Criminal Justice Information Authority, the Departments of Public Health, Healthcare and Family Services, and Human Services, the Family Violence Coordinating Council, the Illinois Violence Prevention Authority, the agency designated by the Governor under Section 1 of the Protection and Advocacy for Persons with Developmental Disabilities Act, and other entities that impact awareness of and response to abandonment, neglect, financial exploitation, and self-neglect;
 - (g) solicitation of financial institutions for the

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purpose of making information available to the general public warning of financial exploitation of adults and related financial fraud or abuse, including information and warnings available through signage or other written materials provided by the Department on the premises of such financial institutions, provided that the manner of displaying or distributing such information is subject to the sole discretion of each financial institution;

- (q-1) developing by joint rulemaking with Department of Financial and Professional Regulation minimum training standards which shall be used by financial institutions for their current and new employees with direct customer contact; the Department of Financial and Professional Regulation shall retain sole visitation and enforcement authority under this subsection (q-1); the Department of Financial and Professional Regulation shall provide bi-annual reports to the Department setting forth aggregate statistics on the training programs required under this subsection (g-1); and
- (h) coordinating efforts with utility and electric companies to send notices in utility bills to explain to persons 60 years of age or older their rights regarding telemarketing and home repair fraud.
- 25 (Source: P.A. 98-49, eff. 7-1-13; 98-1039, eff. 8-25-14; 99-143, eff. 7-27-15.) 26

1 (320 ILCS 20/3.6 new) Sec. 3.6. Elder abuse risk assessment tool. 3 (a) The Department shall develop and implement a 4 demonstration project to allow for the use of a risk assessment tool to assist in identifying elderly persons, 5 including homebound persons, who may be experiencing elder 6 abuse, abandonment, neglect, or exploitation and providing the 7 8 necessary support to address elder abuse, abandonment, 9 neglect, or exploitation. The Department shall finalize 10 planning on the demonstration project no later than December 11 1, 2023 with implementation beginning no later than January 1, 12 2024. The risk assessment tool shall identify (i) the level of 13 risk for elder abuse, abandonment, neglect, or exploitation; 14 (ii) risk factors causing the abuse, abandonment, neglect, or exploitation; and (iii) appropriate follow-up and action in 15 response to any suspected abuse, abandonment, neglect, or 16 exploitation. In identifying a risk assessment tool, the 17 18 Department shall coordinate with all of the following: 19 (1) The Department of Healthcare and Family Services. 20 (2) A hospital, hospital system, or a statewide 21 association representing hospitals. 22 (3) A managed care organization or a statewide 23 association representing managed care organizations. 24 (4) A Care Coordination Unit.

(5) An Area Agency on Aging or a statewide association

1	representing Area Agencies on Aging.
2	(6) Legal aid providers.
3	(7) A financial institution or a statewide association
4	representing financial institutions.
5	(8) Adult Protective Services providers.
6	(b) The risk assessment tool shall be comprehensive and
7	include all of the following components:
8	(1) Client demographics.
9	(2) Indicators of elder abuse, abandonment, neglect,
10	or exploitation.
11	(3) Contributing risk factors for abuse, abandonment,
12	neglect, or exploitation.
13	(4) Overall level of risk on a scale of low, medium,
14	and high-risk level.
15	(5) Appropriate follow-up and action.
16	(6) Client outcomes.
17	(c) If any hospital employee, social worker, or other
18	employee utilizing the risk assessment tool identifies that an
19	elderly person is at risk for elder abuse, abandonment,
20	neglect, or exploitation, the employee shall utilize the risk
21	assessment tool to refer the elderly person to a managed care
22	organization, legal aid service, Adult Protective Services
23	provider, or other needed services and supports.
24	(d) The Department may adopt rules to implement this
25	Section.

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- 1 (320 ILCS 20/4) (from Ch. 23, par. 6604)
- Sec. 4. Reports of abuse, abandonment, or neglect.
- 3 (a) Any person who suspects the abuse, <u>abandonment</u>,
 4 neglect, financial exploitation, or self-neglect of an
 5 eligible adult may report this suspicion to an agency
 6 designated to receive such reports under this Act or to the
 7 Department.
 - (a-5) If any mandated reporter has reason to believe that an eligible adult, who because of a disability or other condition or impairment is unable to seek assistance for himself or herself, has, within the previous 12 months, been subjected to abuse, abandonment, neglect, or financial exploitation, the mandated reporter shall, within 24 hours after developing such belief, report this suspicion to an agency designated to receive such reports under this Act or to the Department. The agency designated to receive such reports under this Act or the Department may establish a manner in which a mandated reporter can make the required report through an Internet reporting tool. Information sent and received through the Internet reporting tool is subject to the same rules in this Act as other types of confidential reporting established by the designated agency or the Department. Whenever a mandated reporter is required to report under this Act in his or her capacity as a member of the staff of a medical or other public or private institution, facility, or agency, he or she shall make a report to an agency designated

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to receive such reports under this Act or to the Department in accordance with the provisions of this Act and may also notify the person in charge of the institution, facility, or agency or his or her designated agent that the report has been made. Under no circumstances shall any person in charge of such institution, facility, or agency, or his or her designated agent to whom the notification has been made, exercise any control, restraint, modification, or other change in the report or the forwarding of the report to an agency designated to receive such reports under this Act or to the Department. privileged quality of communication between anv professional person required to report and his or her patient or client shall not apply to situations involving abused, abandoned, neglected, or financially exploited eligible adults and shall not constitute grounds for failure to report as required by this Act.

(a-7) A person making a report under this Act in the belief that it is in the alleged victim's best interest shall be immune from criminal or civil liability or professional disciplinary action on account of making the report, notwithstanding any requirements concerning the confidentiality of information with respect to such eligible adult which might otherwise be applicable.

(a-9) Law enforcement officers shall continue to report incidents of alleged abuse pursuant to the Illinois Domestic Violence Act of 1986, notwithstanding any requirements under this Act.

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- (b) Any person, institution or agency participating in the making of a report, providing information or records related to a report, assessment, or services, or participating in the investigation of a report under this Act in good faith, or taking photographs or x-rays as a result of an authorized assessment, shall have immunity from any civil, criminal or other liability in any civil, criminal or other proceeding brought in consequence of making such report or assessment or account of submitting or otherwise disclosing such photographs or x-rays to any agency designated to receive reports of alleged or suspected abuse, abandonment, or neglect. Any person, institution or agency authorized by the Department to provide assessment, intervention, administrative services under this Act shall, in the good faith performance of those services, have immunity from any civil, criminal or other liability in any civil, criminal, or other proceeding brought as a consequence of the performance of those services. For the purposes of any civil, criminal, or other proceeding, the good faith of any person required to report, permitted to report, or participating investigation of a report of alleged or suspected abuse, abandonment, neglect, financial exploitation, or self-neglect shall be presumed.
- (c) The identity of a person making a report of alleged or suspected abuse, abandonment, neglect, financial exploitation,

- 1 or self-neglect under this Act may be disclosed by the
- 2 Department or other agency provided for in this Act only with
- 3 such person's written consent or by court order, but is
- 4 otherwise confidential.
- 5 (d) The Department shall by rule establish a system for
- filing and compiling reports made under this Act.
- 7 (e) Any physician who willfully fails to report as
- 8 required by this Act shall be referred to the Illinois State
- 9 Medical Disciplinary Board for action in accordance with
- 10 subdivision (A)(22) of Section 22 of the Medical Practice Act
- of 1987. Any dentist or dental hygienist who willfully fails
- 12 to report as required by this Act shall be referred to the
- 13 Department of Professional Regulation for action in accordance
- 14 with paragraph 19 of Section 23 of the Illinois Dental
- 15 Practice Act. Any optometrist who willfully fails to report as
- 16 required by this Act shall be referred to the Department of
- 17 Financial and Professional Regulation for action in accordance
- 18 with paragraph (15) of subsection (a) of Section 24 of the
- 19 Illinois Optometric Practice Act of 1987. Any other mandated
- 20 reporter required by this Act to report suspected abuse,
- 21 abandonment, neglect, or financial exploitation who willfully
- fails to report the same is quilty of a Class A misdemeanor.
- 23 (Source: P.A. 97-860, eff. 7-30-12; 98-49, eff. 7-1-13;
- 24 98-1039, eff. 8-25-14.)

Sec. 4.1. Employer discrimination. No employer shall discharge, demote or suspend, or threaten to discharge, demote or suspend, or in any manner discriminate against any employee who makes any good faith oral or written report of suspected abuse, abandonment, neglect, or financial exploitation or who is or will be a witness or testify in any investigation or proceeding concerning a report of suspected abuse, abandonment, neglect, or financial exploitation.

9 (Source: P.A. 98-49, eff. 7-1-13.)

(320 ILCS 20/4.2)

Sec. 4.2. Testimony by mandated reporter and investigator. Any mandated reporter who makes a report or any person who investigates a report under this Act shall testify fully in any judicial proceeding resulting from such report, as to any evidence of abuse, abandonment, neglect, or financial exploitation or the cause thereof. Any mandated reporter who is required to report a suspected case of abuse, abandonment, neglect, or financial exploitation under Section 4 of this Act shall testify fully in any administrative hearing resulting from such report, as to any evidence of abuse, abandonment, neglect, or financial exploitation or the cause thereof. No evidence shall be excluded by reason of any common law or statutory privilege relating to communications between the alleged abuser or the eligible adult subject of the report under this Act and the person making or investigating the

- 1 report.
- 2 (Source: P.A. 90-628, eff. 1-1-99.)
- 3 (320 ILCS 20/5) (from Ch. 23, par. 6605)
- 4 Sec. 5. Procedure.
- 5 (a) A provider agency designated to receive reports of alleged or suspected abuse, abandonment, neglect, financial 6 7 exploitation, or self-neglect under this Act shall, upon receiving such a report, conduct a face-to-face assessment 8 9 with respect to such report, in accord with established law 10 Department protocols, procedures, and and policies. Face-to-face assessments, casework, and follow-up of reports 11 12 of self-neglect by the provider agencies designated to receive 13 reports of self-neglect shall be subject to sufficient 14 appropriation for statewide implementation of assessments, 15 casework, and follow-up of reports of self-neglect. In the sufficient 16 absence of appropriation for statewide implementation of assessments, casework, and follow-up of 17 reports of self-neglect, the designated adult protective 18 19 services provider agency shall refer all reports of 20 self-neglect to the appropriate agency or agencies 21 designated by the Department for any follow-up. The assessment 22 shall include, but not be limited to, a visit to the residence 23 of the eligible adult who is the subject of the report and 24 shall include interviews or consultations regarding the allegations with service agencies, immediate family members, 25

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and individuals who may have knowledge of the eligible adult's circumstances based on the consent of the eligible adult in all instances, except where the provider agency is acting in the best interest of an eligible adult who is unable to seek assistance for himself or herself and where there are against a caregiver allegations who has responsibilities in exchange for compensation. If, after the assessment, the provider agency determines that the case is substantiated it shall develop a service care plan for the eligible adult and may report its findings at any time during the case to the appropriate law enforcement agency in accord with established law and Department protocols, procedures, and policies. In developing a case plan, the provider agency may consult with any other appropriate provider of services, and such providers shall be immune from civil or criminal liability on account of such acts. The plan shall include alternative suggested or recommended services which are appropriate to the needs of the eligible adult and which involve the least restriction of the eligible adult's activities commensurate with his or her needs. Only those services to which consent is provided in accordance with Section 9 of this Act shall be provided, contingent upon the availability of such services.

(b) A provider agency shall refer evidence of crimes against an eligible adult to the appropriate law enforcement agency according to Department policies. A referral to law

- 1 enforcement may be made at intake or any time during the case.
- 2 Where a provider agency has reason to believe the death of an
- 3 eligible adult may be the result of abuse, abandonment, or
- 4 neglect, the agency shall immediately report the matter to the
- 5 coroner or medical examiner and shall cooperate fully with any
- 6 subsequent investigation.
- 7 (c) If any person other than the alleged victim refuses to
- 8 allow the provider agency to begin an investigation,
- 9 interferes with the provider agency's ability to conduct an
- 10 investigation, or refuses to give access to an eligible adult,
- 11 the appropriate law enforcement agency must be consulted
- 12 regarding the investigation.
- 13 (Source: P.A. 101-496, eff. 1-1-20.)
- 14 (320 ILCS 20/7.1)
- Sec. 7.1. Final investigative report. A provider agency
- 16 shall prepare a final investigative report, upon the
- 17 completion or closure of an investigation, in all cases of
- 18 reported abuse, abandonment, neglect, financial exploitation,
- or self-neglect of an eligible adult, whether or not there is a
- 20 substantiated finding.
- 21 (Source: P.A. 98-49, eff. 7-1-13.)
- 22 (320 ILCS 20/7.5)
- Sec. 7.5. Registry.
- 24 (a) To protect individuals receiving in-home and

- 1 community-based services, the Department on Aging shall
- establish an Adult Protective Service Registry that will be 2
- hosted by the Department of Public Health on its website 3
- 4 effective January 1, 2015, and, if practicable, shall propose
- 5 rules for the Registry by January 1, 2015.
- (a-5) The Registry shall identify caregivers against whom 6
- a verified and substantiated finding was made under this Act 7
- of abuse, abandonment, neglect, or financial exploitation. 8
- 9 The information in the Registry shall be confidential
- 10 except as specifically authorized in this Act and shall not be
- 11 deemed a public record.
- (a-10) Reporting to the Registry. The Department on Aging 12
- 13 shall report to the Registry the identity of the caregiver
- 14 verified and substantiated finding of
- 15 abandonment, neglect, or financial exploitation of an eligible
- 16 adult under this Act is made against a caregiver, and all
- appeals, challenges, and reviews, if any, have been completed 17
- 18 and a finding for placement on the Registry has been sustained
- 19 or upheld.
- 20 A finding against a caregiver that is placed in the
- Registry shall preclude that caregiver from providing direct 2.1
- 22 care, as defined in this Section, in a position with or that is
- 23 regulated by or paid with public funds from the Department on
- 24 Aging, the Department of Healthcare and Family Services, the
- 25 Department of Human Services, or the Department of Public
- 26 Health or with an entity or provider licensed, certified, or

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- regulated by or paid with public funds from any of these State agencies.
 - (b) Definitions. As used in this Section:

"Direct care" includes, but is not limited to, direct access to a person aged 60 or older or to an adult with disabilities aged 18 through 59, his or her living quarters, or his or her personal, financial, or medical records for the purpose of providing nursing care or assistance with feeding, dressing, movement, bathing, toileting, other personal needs and activities of daily living or instrumental activities of daily living, or assistance with financial transactions.

"Participant" means an individual who uses the services of an in-home care program funded through the Department on Aging, the Department of Healthcare and Family Services, the Department of Human Services, or the Department of Public Health.

(c) Access to and use of the Registry. Access to the Registry shall be limited to the Department on Aging, the Department of Healthcare and Family Services, the Department of Human Services, and the Department of Public Health and providers of direct care as described in subsection (a-10) of this Section. These State agencies and providers shall not hire, compensate either directly or on behalf of a participant, or utilize the services of any person seeking to provide direct care without first conducting an online check of whether the person has been placed on the Registry. These

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State agencies and providers shall maintain a copy of the results of the online check to demonstrate compliance with this requirement. These State agencies and providers are prohibited from retaining, hiring, compensating either directly or on behalf of a participant, or utilizing the services of a person to provide direct care if the online check of the person reveals a verified and substantiated finding of abuse, abandonment, neglect, or financial exploitation that has been placed on the Registry or when the State agencies or providers otherwise gain knowledge of such placement on the Registry. Failure to comply with this requirement may subject such a provider to corrective action by the appropriate regulatory agency or other lawful remedies provided under the applicable licensure, certification, or regulatory laws and rules.

- (d) Notice to caregiver. The Department on Aging shall establish rules concerning notice to the caregiver in cases of a verified and substantiated finding of abuse, <u>abandonment</u>, neglect, or financial exploitation against him or her that may make him or her eligible for placement on the Registry.
- (e) Notification to eligible adults, guardians, or agents. As part of its investigation, the Department on Aging shall notify an eligible adult, or an eligible adult's guardian or agent, that his or her caregiver's name may be placed on the Registry based on a finding as described in subsection (a-10) of this Section.

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- (f) Notification to employer. The Department on Aging shall notify the appropriate State agency or provider of direct care, as described in subsection (a-10), when there is a verified and substantiated finding of abuse, abandonment, neglect, or financial exploitation in a case under this Act that is reported on the Registry and that involves one of its caregivers. That State agency or provider is prohibited from retaining or compensating that individual in a position that involves direct care, and if there is an imminent risk of danger to the victim or an imminent risk of misuse of personal, medical, or financial information, that caregiver shall immediately be barred from providing direct care to the victim pending the outcome of any challenge, appeal, criminal prosecution, or other type of collateral action.
 - (g) Challenges and appeals. The Department on Aging shall establish, by rule, procedures concerning challenges and appeals to placement on the Registry pursuant to legislative intent. The Department shall not make any report to the Registry pending challenges or appeals.
 - (h) Caregiver's rights to collateral action. The Department on Aging shall not make any report to the Registry if a caregiver notifies the Department in writing that he or she is formally challenging an adverse employment action resulting from a verified and substantiated finding of abuse, abandonment, neglect, or financial exploitation by complaint filed with the Illinois Civil Service Commission, or by

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- another means which seeks to enforce the caregiver's rights pursuant to any applicable collective bargaining agreement. If an action taken by an employer against a caregiver as a result of such a finding is overturned through an action filed with the Illinois Civil Service Commission or under any applicable collective bargaining agreement after that caregiver's name has already been sent to the Registry, the caregiver's name shall be removed from the Registry.
- (i) Removal from Registry. At any time after a report to the Registry, but no more than once in each successive 3-year period thereafter, for a maximum of 3 such requests, a caregiver may request removal of his or her name from the Registry in relationship to a single incident. The caregiver shall bear the burden of establishing, by a preponderance of the evidence, that removal of his or her name from the Registry is in the public interest. Upon receiving such a request, the Department on Aging shall conduct an investigation and consider any evidentiary material provided. The Department shall issue a decision either granting or denying removal to the caregiver and report it to the Registry. The Department shall, by rule, establish standards and a process for requesting the removal of a name from the Registry.
- (j) Referral of Registry reports to health care facilities. In the event an eligible adult receiving services from a provider agency changes his or her residence from a domestic living situation to that of a health care or long term

- 1 care facility, the provider agency shall use reasonable
- 2 efforts to promptly inform the facility and the appropriate
- 3 Regional Long Term Care Ombudsman about any Registry reports
- 4 relating to the eligible adult. For purposes of this Section,
- 5 a health care or long term care facility includes, but is not
- 6 limited to, any residential facility licensed, certified, or
- 7 regulated by the Department of Public Health, Healthcare and
- 8 Family Services, or Human Services.
- 9 (k) The Department on Aging and its employees and agents
- shall have immunity, except for intentional willful and wanton
- 11 misconduct, from any liability, civil, criminal, or otherwise,
- for reporting information to and maintaining the Registry.
- 13 (Source: P.A. 98-49, eff. 1-1-14; 98-756, eff. 7-16-14;
- 14 98-1039, eff. 8-25-14; 99-78, eff. 7-20-15.)
- 15 (320 ILCS 20/8) (from Ch. 23, par. 6608)
- Sec. 8. Access to records. All records concerning reports
- of abuse, <u>abandonment</u>, neglect, financial exploitation, or
- 18 self-neglect and all records generated as a result of such
- 19 reports shall be confidential and shall not be disclosed
- 20 except as specifically authorized by this Act or other
- 21 applicable law. In accord with established law and Department
- 22 protocols, procedures, and policies, access to such records,
- but not access to the identity of the person or persons making
- 24 a report of alleged abuse, abandonment, neglect, financial
- 25 exploitation, or self-neglect as contained in such records,

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- shall be provided, upon request, to the following persons and for the following persons:
 - (1) Department staff, provider agency staff, other aging network staff, and regional administrative agency staff, including staff of the Chicago Department on Aging while that agency is designated as a regional administrative agency, in the furtherance of their responsibilities under this Act;
 - (1.5) A representative of the public guardian acting in the course of investigating the appropriateness of guardianship for the eligible adult or while pursuing a petition for guardianship of the eligible adult pursuant to the Probate Act of 1975;
 - (2) A law enforcement agency or State's Attorney's investigating office known or suspected financial abandonment, neglect, exploitation, self-neglect. Where a provider agency has reason to believe that the death of an eligible adult may be the result of abuse, abandonment, or neglect, including any reports made after death, the agency shall immediately provide the appropriate law enforcement agency with all records pertaining to the eligible adult;
 - (2.5) A law enforcement agency, fire department agency, or fire protection district having proper jurisdiction pursuant to a written agreement between a provider agency and the law enforcement agency, fire

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department agency, or fire protection district under which the provider agency may furnish to the law enforcement agency, fire department agency, or fire protection district a list of all eligible adults who may be at imminent risk of abuse, <u>abandonment</u>, neglect, financial exploitation, or self-neglect;

- (3) A physician who has before him or her or who is involved in the treatment of an eligible adult whom he or she reasonably suspects may be abused, <u>abandoned</u>, neglected, financially exploited, or self-neglected or who has been referred to the Adult Protective Services Program;
- (4) An eligible adult reported to be abused, abandoned, neglected, financially exploited, or self-neglected, or such adult's authorized guardian or agent, unless such guardian or agent is the abuser or the alleged abuser;
- (4.5) An executor or administrator of the estate of an eligible adult who is deceased;
- (5) In cases regarding abuse, <u>abandonment</u>, neglect, or financial exploitation, a court or a guardian ad litem, upon its or his or her finding that access to such records may be necessary for the determination of an issue before the court. However, such access shall be limited to an in camera inspection of the records, unless the court determines that disclosure of the information contained

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- 1 therein is necessary for the resolution of an issue then 2 pending before it;
 - (5.5) In cases regarding self-neglect, a guardian ad litem;
 - (6) A grand jury, upon its determination that access to such records is necessary in the conduct of its official business;
 - (7) Any person authorized by the Director, in writing, for audit or bona fide research purposes;
 - (8) A coroner or medical examiner who has reason to believe that an eligible adult has died as the result of abuse, abandonment, neglect, financial exploitation, or self-neglect. The provider agency shall immediately provide the coroner or medical examiner with all records pertaining to the eligible adult;
 - (8.5) A coroner or medical examiner having proper jurisdiction, pursuant to a written agreement between a provider agency and the coroner or medical examiner, under which the provider agency may furnish to the office of the coroner or medical examiner a list of all eligible adults who may be at imminent risk of death as a result of abuse, abandonment, neglect, financial exploitation, self-neglect;
 - of Financial and Professional (9) Department Regulation staff and members of the Illinois Medical Disciplinary Board or the Social Work Examining and

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Disciplinary Board in the course of investigating alleged violations of the Clinical Social Work and Social Work Practice Act by provider agency staff or other licensing bodies at the discretion of the Director of the Department on Aging;

- (9-a) Department of Healthcare and Family Services staff and provider agency staff when that Department is funding services to the eligible adult, including access to the identity of the eligible adult;
- (9-b) Department of Human Services staff and provider agency staff when that Department is funding services to the eligible adult or is providing reimbursement for services provided by the abuser or alleged abuser, including access to the identity of the eligible adult;
- (10) Hearing officers in the course of conducting an administrative hearing under this Act; parties to such hearing shall be entitled to discovery as established by rule;
- (11) A caregiver who challenges placement on the Registry shall be given the statement of allegations in the abuse report and the substantiation decision in the final investigative report; and
- (12) The Illinois Guardianship and Advocacy Commission and the agency designated by the Governor under Section 1 Protection and Advocacy for Persons Developmental Disabilities Act shall have access, through

- 1 Department, to records, including the findings, the
- pertaining to a completed or closed investigation of a 2
- report of suspected abuse, abandonment, neglect, financial 3
- exploitation, or self-neglect of an eligible adult. 4
- 5 (Source: P.A. 98-49, eff. 7-1-13; 98-1039, eff. 8-25-14;
- 99-143, eff. 7-27-15; 99-287, eff. 1-1-16; 99-547, eff. 6
- 7-15-16; 99-642, eff. 7-28-16.) 7
- 8 (320 ILCS 20/9) (from Ch. 23, par. 6609)
- 9 Sec. 9. Authority to consent to services.
- 10 (a) If an eligible adult consents to an assessment of a
- reported incident of suspected abuse, abandonment, neglect, 11
- 12 financial exploitation, or self-neglect and, following the
- 13 assessment of such report, consents to services being provided
- 14 according to the case plan, such services shall be arranged to
- 15 meet the adult's needs, based upon the availability of
- resources to provide such services. If an adult withdraws his 16
- 17 or her consent for an assessment of the reported incident or
- withdraws his or her consent for services and refuses to 18
- 19 accept such services, the services shall not be provided.
- 20 (b) If it reasonably appears to the Department or other
- 21 agency designated under this Act that a person is an eligible
- 22 adult and lacks the capacity to consent to an assessment of a
- 23 reported incident of suspected abuse, abandonment, neglect,
- 24 financial exploitation, or self-neglect or to necessary
- 25 services, the Department or other agency shall

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appropriate action necessary to ameliorate risk to the eligible adult if there is a threat of ongoing harm or another emergency exists. The Department or other agency shall be authorized to seek the appointment of a temporary guardian as provided in Article XIa of the Probate Act of 1975 for the purpose of consenting to an assessment of the reported incident and such services, together with an order for an evaluation of the eligible adult's physical, psychological, and medical condition and decisional capacity.

- (c) A guardian of the person of an eligible adult may consent to an assessment of the reported incident and to services being provided according to the case plan. If an eligible adult lacks capacity to consent, an agent having authority under a power of attorney may consent to an assessment of the reported incident and to services. If the guardian or agent is the suspected abuser and he or she withdraws consent for the assessment of the reported incident, or refuses to allow services to be provided to the eligible adult, the Department, an agency designated under this Act, or the office of the Attorney General may request a court order seeking appropriate remedies, and may in addition request removal of the guardian and appointment of a successor guardian or request removal of the agent and appointment of a guardian.
- (d) If an emergency exists and the Department or other agency designated under this Act reasonably believes that a

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person is an eliqible adult and lacks the capacity to consent to necessary services, the Department or other agency may request an ex parte order from the circuit court of the county in which the petitioner or respondent resides or in which the alleged abuse, abandonment, neglect, financial exploitation, or self-neglect occurred, authorizing an assessment of a report of alleged or suspected abuse, abandonment, neglect, financial exploitation, or self-neglect or the provision of necessary services, or both, including relief available under the Illinois Domestic Violence Act of 1986 in accord with established law and Department protocols, procedures, and policies. Petitions filed under this subsection shall be treated as expedited proceedings. When an eligible adult is at risk of serious injury or death and it reasonably appears that the eligible adult lacks capacity to consent to necessary services, the Department or other agency designated under this Act may take action necessary to ameliorate the risk in accordance with administrative rules promulgated by the Department.

(d-5) For purposes of this Section, an eligible adult "lacks the capacity to consent" if qualified staff of an agency designated under this Act reasonably determine, in accordance with administrative rules promulgated by the Department, that he or she appears either (i) unable to receive and evaluate information related to the assessment or services or (ii) unable to communicate in any manner decisions

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- 1 related to the assessment of the reported incident or 2 services.
 - (e) Within 15 days after the entry of the ex parte emergency order, the order shall expire, or, if the need for assessment of the reported incident or services continues, the provider agency shall petition for the appointment of a guardian as provided in Article XIa of the Probate Act of 1975 for the purpose of consenting to such assessment or services or to protect the eligible adult from further harm.
 - (f) If the court enters an ex parte order under subsection (d) for an assessment of a reported incident of alleged or suspected abuse, abandonment, neglect, financial exploitation, or self-neglect, or for the provision of necessary services in connection with alleged or suspected self-neglect, or for both, the court, as soon as is practicable thereafter, shall appoint a guardian ad litem for the eligible adult who is the subject of the order, for the purpose of reviewing the reasonableness of the order. The guardian ad litem shall review the order and, if the guardian ad litem reasonably believes that the order is unreasonable, the guardian ad litem shall file a petition with the court stating the guardian ad litem's belief and requesting that the order be vacated.
 - (g) In all cases in which there is a substantiated finding of abuse, <u>abandonment</u>, neglect, or financial exploitation by a guardian, the Department shall, within 30 days after the finding, notify the Probate Court with jurisdiction over the

- 1 guardianship.
- 2 (Source: P.A. 98-49, eff. 7-1-13; 98-1039, eff. 8-25-14.)
- 3 (320 ILCS 20/13)
- 4 Sec. 13. Access.
- 5 In accord with established law and Department protocols, procedures, and policies, the designated provider 6 7 agencies shall have access to eligible adults who have been 8 reported or found to be victims of abuse, abandonment, 9 neglect, financial exploitation, or self-neglect in order to 10 assess the validity of the report, assess other needs of the eligible adult, and provide services in accordance with this 11 12 Act.
- (a-5) A representative of the Department or a designated 13 14 provider agency that is actively involved in an abuse, 15 abandonment, neglect, financial exploitation, or self-neglect investigation under this Act shall be allowed access to the 16 financial records, mental and physical health records, and 17 other relevant evaluative records of the eligible adult which 18 19 in the possession of any individual, financial are institution, health care provider, mental health provider, 20 21 educational facility, or other facility if necessary to 22 complete the investigation mandated by this Act. The provider 23 or facility shall provide such records to the representative 24 upon receipt of a written request and certification from the 25 Department or designated provider agency that an investigation

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- 1 is being conducted under this Act and the records pertinent to the investigation. 2
- 3 Anv records received by such representative, the 4 confidentiality of which is protected by another law or rule, 5 shall be maintained as confidential, except for such use as may be necessary for any administrative or other legal 6 7 proceeding.
 - (b) Where access to an eligible adult is denied, including the refusal to provide requested records, the Office of the Attorney General, the Department, or the provider agency may petition the court for an order to require appropriate access where:
 - (1) a caregiver or third party has interfered with the assessment or service plan, or
 - (2) the agency has reason to believe that the eligible adult is denying access because of coercion, extortion, or justifiable fear of future abuse, abandonment, neglect, or financial exploitation.
 - (c) The petition for an order requiring appropriate access shall be afforded an expedited hearing in the circuit court.
 - (d) If the provider agency has substantiated financial exploitation against an eligible adult, and has documented a reasonable belief that the eligible adult will be irreparably harmed as a result of the financial exploitation, the Office of the Attorney General, the Department, or the provider agency may petition for an order freezing the assets of the

- eligible adult. The petition shall be filed in the county or 1
- counties in which the assets are located. The court's order 2
- 3 shall prohibit the sale, gifting, transfer, or wasting of the
- 4 assets of the eligible adult, both real and personal, owned
- 5 by, or vested in, the eligible adult, without the express
- permission of the court. The petition to freeze the assets of 6
- the eligible adult shall be afforded an expedited hearing in 7
- the circuit court.
- 9 (Source: P.A. 98-1039, eff. 8-25-14.)
- 10 (320 ILCS 20/15)
- 11 Sec. 15. Fatality review teams.
- 12 (a) State policy.

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- (1) Both the State and the community maintain a commitment to preventing the abuse, abandonment, neglect, financial exploitation of at-risk adults. includes a charge to bring perpetrators of crimes against at-risk adults to justice and prevent untimely deaths in the community.
- (2) When an at-risk adult dies, the response to the death by the community, law enforcement, and the State must include an accurate and complete determination of the cause of death, and the development and implementation of measures to prevent future deaths from similar causes.
- (3) Multidisciplinary and multi-agency reviews of deaths can assist the State and counties in developing a

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greater understanding of the incidence and causes of premature deaths and the methods for preventing those deaths, improving methods for investigating deaths, and identifying gaps in services to at-risk adults.

- (4) Access to information regarding the deceased person and his or her family by multidisciplinary and multi-agency fatality review teams is necessary in order to fulfill their purposes and duties.
- (a-5) Definitions. As used in this Section:

10 "Advisory Council" means the Illinois Fatality Review 11 Team Advisory Council.

"Review Team" means a regional interagency fatality 12 13 review team.

The Director, in consultation with the Advisory Council, law enforcement, and other professionals who work in the fields of investigating, treating, or preventing abuse, abandonment, or neglect of at-risk adults, shall appoint members to a minimum of one review team in each of the Department's planning and service areas. Each member of a review team shall be appointed for a 2-year term and shall be eligible for reappointment upon the expiration of the term. A review team's purpose in conducting review of at-risk adult deaths is: (i) to assist local agencies in identifying and reviewing suspicious deaths of adult victims of alleged, suspected, or substantiated abuse, abandonment, or neglect in domestic living situations; (ii) to facilitate communications

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1 between officials responsible for autopsies and inquests and persons involved in reporting or investigating alleged or suspected cases of abuse, abandonment, neglect, or financial exploitation of at-risk adults and persons involved in providing services to at-risk adults; (iii) to evaluate means by which the death might have been prevented; and (iv) to report its findings to the appropriate agencies and the Advisory Council and make recommendations that may help to reduce the number of at-risk adult deaths caused by abuse, abandonment, and neglect and that may help to improve the investigations of deaths of at-risk adults and increase prosecutions, if appropriate.

- 13 (b-5) Each such team shall be composed of representatives 14 of entities and individuals including, but not limited to:
 - (1) the Department on Aging;
- 16 (2) coroners or medical examiners (or both);
- 17 (3) State's Attorneys;
- 18 (4) local police departments;
- (5) forensic units; 19
- 20 (6) local health departments;
- 2.1 (7) a social service or health care agency that 22 provides services to persons with mental illness, in a 23 program whose accreditation to provide such services is 24 recognized by the Division of Mental Health within the 25 Department of Human Services;
- 26 (8) a social service or health care agency that

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- developmental 1 provides services to persons with disabilities, in a program whose accreditation to provide 2 3 such services is recognized by the Division 4 Developmental Disabilities within the Department of Human 5 Services:
 - (9) a local hospital, trauma center, or provider of emergency medicine;
 - (10) providers of services for eligible adults in domestic living situations; and
 - (11) a physician, psychiatrist, or other health care provider knowledgeable about abuse, abandonment, and neglect of at-risk adults.
 - (c) A review team shall review cases of deaths of at-risk adults occurring in its planning and service area involving blunt force trauma or an undetermined manner or suspicious cause of death; (ii) if requested by the deceased's attending physician or an emergency room physician; (iii) upon referral by a health care provider; (iv) upon referral by a coroner or medical examiner; (v) constituting an open or closed case from an adult protective services agency, law enforcement agency, State's Attorney's office, or the Department of Human Services' Office of the Inspector General involves alleged or suspected abuse, abandonment, neglect, or financial exploitation; or (vi) upon referral by a law enforcement agency or State's Attorney's office. If such a death occurs in a planning and service area where a review team

- 1 has not yet been established, the Director shall request that
- the Advisory Council or another review team review that death. 2
- 3 A team may also review deaths of at-risk adults if the alleged
- 4 abuse, abandonment, or neglect occurred while the person was
- 5 residing in a domestic living situation.
- A review team shall meet not less than 4 times a year to 6
- discuss cases for its possible review. Each review team, with 7
- the advice and consent of the Department, shall establish
- 9 criteria to be used in discussing cases of alleged, suspected,
- 10 or substantiated abuse, abandonment, or neglect for review and
- 11 shall conduct its activities in accordance with any applicable
- policies and procedures established by the Department. 12
- 13 (c-5) The Illinois Fatality Review Team Advisory Council,
- 14 consisting of one member from each review team in Illinois,
- 15 shall be the coordinating and oversight body for review teams
- 16 and activities in Illinois. The Director may appoint to the
- Advisory Council any ex-officio members deemed necessary. 17
- 18 Persons with expertise needed by the Advisory Council may be
- invited to meetings. The Advisory Council must select from its 19
- 20 members a chairperson and a vice-chairperson, each to serve a
- 2.1 2-year term. The chairperson or vice-chairperson may be
- 22 selected to serve additional, subsequent terms. The Advisory
- 23 Council must meet at least 4 times during each calendar year.
- 24 The Department may provide or arrange for the staff
- 25 support necessary for the Advisory Council to carry out its
- 26 duties. The Director, in cooperation and consultation with the

- Advisory Council, shall appoint, reappoint, and remove review 1
- 2 team members.

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- The Advisory Council has, but is not limited to, the 3 4 following duties:
- 5 (1) To serve as the voice of review teams in Illinois.
 - (2) To oversee the review teams in order to ensure that the review teams' work is coordinated and in compliance with State statutes and the operating protocol.
 - (3) To ensure that the data, results, findings, and recommendations of the review teams are adequately used in a timely manner to make any necessary changes to the policies, procedures, and State statutes in order to protect at-risk adults.
 - (4) To collaborate with the Department in order to develop any legislation needed to prevent unnecessary deaths of at-risk adults.
 - (5) To ensure that the review teams' review processes are standardized in order to convey data, findings, and recommendations in a usable format.
 - (6) To serve as a link with review teams throughout the country and to participate in national review team activities.
 - (7) To provide the review teams with the most current information and practices concerning at-risk adult death review and related topics.
 - (8) To perform any other functions necessary to

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1 enhance the capability of the review teams to reduce and prevent at-risk adult fatalities. 2

The Advisory Council may prepare an annual report, in consultation with the Department, using aggregate data gathered by review teams and using the review teams! recommendations to develop education, prevention, prosecution, or other strategies designed to improve the coordination of services for at-risk adults and their families.

In any instance where a review team does not operate in accordance with established protocol, the Director, consultation and cooperation with the Advisory Council, must take any necessary actions to bring the review team into compliance with the protocol.

(d) Any document or oral or written communication shared within or produced by the review team relating to a case discussed or reviewed by the review team is confidential and is not admissible as evidence in any civil or criminal proceeding, except for use by a State's Attorney's office in prosecuting a criminal case against a caregiver. Those records and information are, however, subject to discovery or subpoena, and are admissible as evidence, to the extent they are otherwise available to the public.

Any document or oral or written communication provided to a review team by an individual or entity, and created by that individual or entity solely for the use of the review team, is confidential, is not subject to disclosure to or discoverable

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by another party, and is not admissible as evidence in any civil or criminal proceeding, except for use by a State's Attorney's office in prosecuting a criminal case against a caregiver. Those records and information are, however, subject to discovery or subpoena, and are admissible as evidence, to the extent they are otherwise available to the public.

Each entity or individual represented on the fatality review team may share with other members of the team information in the entity's or individual's possession concerning the decedent who is the subject of the review or concerning any person who was in contact with the decedent, as well as any other information deemed by the entity or individual to be pertinent to the review. Any such information shared by an entity or individual with other members of the review team is confidential. The intent of this paragraph is to permit the disclosure to members of the review team of any information deemed confidential or privileged or prohibited from disclosure by any other provision of law. Release of confidential communication between domestic violence advocates and a domestic violence victim shall follow subsection (d) of Section 227 of the Illinois Domestic Violence Act of 1986 which allows for the waiver of privilege afforded to guardians, executors, or administrators of the estate of the domestic violence victim. This provision relating to the release of confidential communication between domestic violence advocates and a domestic violence victim shall

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1 exclude adult protective service providers.

A coroner's or medical examiner's office may share with the review team medical records that have been made available to the coroner's or medical examiner's office in connection with that office's investigation of a death.

Members of a review team and the Advisory Council are not subject to examination, in any civil or criminal proceeding, concerning information presented to members of the review team or the Advisory Council or opinions formed by members of the review team or the Advisory Council based on that information. A person may, however, be examined concerning information provided to a review team or the Advisory Council.

- (d-5) Meetings of the review teams and the Advisory Council may be closed to the public under the Open Meetings Act. Records and information provided to a review team and the Advisory Council, and records maintained by a team or the Advisory Council, are exempt from release under the Freedom of Information Act.
- (e) A review team's recommendation in relation to a case discussed or reviewed by the review team, including, but not limited to, a recommendation concerning an investigation or prosecution, may be disclosed by the review team upon the completion of its review and at the discretion of a majority of its members who reviewed the case.
- 25 (e-5) The State shall indemnify and hold harmless members 26 of a review team and the Advisory Council for all their acts,

- 1 omissions, decisions, or other conduct arising out of the
- 2 scope of their service on the review team or Advisory Council,
- 3 except those involving willful or wanton misconduct. The
- 4 method of providing indemnification shall be as provided in
- 5 the State Employee Indemnification Act.
- 6 (f) The Department, in consultation with coroners, medical
- 7 examiners, and law enforcement agencies, shall use aggregate
- 8 data gathered by and recommendations from the Advisory Council
- 9 and the review teams to create an annual report and may use
- 10 those data and recommendations to develop education,
- 11 prevention, prosecution, or other strategies designed to
- 12 improve the coordination of services for at-risk adults and
- 13 their families. The Department or other State or county
- 14 agency, in consultation with coroners, medical examiners, and
- 15 law enforcement agencies, also may use aggregate data gathered
- 16 by the review teams to create a database of at-risk
- 17 individuals.
- 18 (g) The Department shall adopt such rules and regulations
- 19 as it deems necessary to implement this Section.
- 20 (Source: P.A. 98-49, eff. 7-1-13; 98-1039, eff. 8-25-14;
- 21 99-78, eff. 7-20-15; 99-530, eff. 1-1-17.)
- 22 Section 10. The Criminal Code of 2012 is amended by
- 23 changing Sections 3-5 and 17-56 as follows:
- 24 (720 ILCS 5/3-5) (from Ch. 38, par. 3-5)

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1 Sec. 3-5. General limitations.

(a) A prosecution for: (1) first degree murder, attempt to commit first degree murder, second degree murder, involuntary manslaughter, reckless homicide, a violation of subparagraph (F) of paragraph (1) of subsection (d) of Section 11-501 of the Illinois Vehicle Code for the offense of aggravated driving under the influence of alcohol, other drug or drugs, or intoxicating compound or compounds, or any combination thereof when the violation was a proximate cause of a death, leaving the scene of a motor vehicle accident involving death or personal injuries under Section 11-401 of the Illinois Vehicle Code, failing to give information and render aid under Section 11-403 of the Illinois Vehicle Code, concealment of homicidal death, treason, arson, residential arson, aggravated arson, forgery, child pornography under paragraph (1) of subsection (a) of Section 11-20.1, or aggravated child pornography under paragraph (1) of subsection (a) of Section 11-20.1B, or (2) any offense involving sexual conduct or sexual penetration, as defined by Section 11-0.1 of this Code may be commenced at any time.

(a-5) A prosecution for theft of property exceeding \$100,000 in value under Section 16-1, identity theft under subsection (a) of Section 16-30, aggravated identity theft under subsection (b) of Section 16-30, financial exploitation of an elderly person or a person with a disability under Section 17-56; theft by deception of a victim 60 years of age

- 1 or older or a person with a disability under Section 16-1; or
- any offense set forth in Article 16H or Section 17-10.6 may be 2
- commenced within 7 years of the last act committed in 3
- 4 furtherance of the crime.
- 5 (b) Unless the statute describing the offense provides
- otherwise, or the period of limitation is extended by Section 6
- 3-6, a prosecution for any offense not designated in 7
- 8 subsection (a) or (a-5) must be commenced within 3 years after
- 9 the commission of the offense if it is a felony, or within one
- 10 year and 6 months after its commission if it is a misdemeanor.
- (Source: P.A. 100-149, eff. 1-1-18; 100-863, eff. 8-14-18; 11
- 101-130, eff. 1-1-20.) 12
- 13 (720 ILCS 5/17-56) (was 720 ILCS 5/16-1.3)
- 14 Sec. 17-56. Financial exploitation of an elderly person or
- 15 a person with a disability.
- (a) A person commits financial exploitation of an elderly 16
- 17 person or a person with a disability when he or she stands in a
- position of trust or confidence with the elderly person or a 18
- 19 person with a disability and he or she knowingly:
- (1) by deception or intimidation obtains control over 20
- 21 the property of an elderly person or a person with a
- 22 disability; or
- 23 (2) illegally uses the assets or resources of an
- 24 elderly person or a person with a disability.
- 25 (b) Sentence. Financial exploitation of an elderly person

or a person with a disability is: (1) a Class 4 felony if the value of the property is \$300 or less, (2) a Class 3 felony if the value of the property is more than \$300 but less than \$5,000, (3) a Class 2 felony if the value of the property is \$5,000 or more but less than \$50,000, and (4) a Class 1 felony if the value of the property is \$50,000 or more or if the elderly person is over 70 years of age and the value of the property is \$15,000 or more or if the elderly person is 80 years of age or older and the value of the property is \$5,000 or more.

- (c) For purposes of this Section:
- (1) "Elderly person" means a person 60 years of age or older.
 - (2) "Person with a disability" means a person who suffers from a physical or mental impairment resulting from disease, injury, functional disorder or congenital condition that impairs the individual's mental or physical ability to independently manage his or her property or financial resources, or both.
 - (3) "Intimidation" means the communication to an elderly person or a person with a disability that he or she shall be deprived of food and nutrition, shelter, prescribed medication or medical care and treatment or conduct as provided in Section 12-6 of this Code.
 - (4) "Deception" means, in addition to its meaning as defined in Section 15-4 of this Code, a misrepresentation

or concealment of material fact relating to the terms of a contract or agreement entered into with the elderly person or person with a disability or to the existing or pre-existing condition of any of the property involved in such contract or agreement; or the use or employment of any misrepresentation, false pretense or false promise in order to induce, encourage or solicit the elderly person or person with a disability to enter into a contract or agreement.

The illegal use of the assets or resources of an elderly person or a person with a disability includes, but is not limited to, the misappropriation of those assets or resources by undue influence, breach of a fiduciary relationship, fraud, deception, extortion, or use of the assets or resources contrary to law.

A person stands in a position of trust and confidence with an elderly person or person with a disability when he (i) is a parent, spouse, adult child or other relative by blood or marriage of the elderly person or person with a disability, (ii) is a joint tenant or tenant in common with the elderly person or person with a disability, (iii) has a legal or fiduciary relationship with the elderly person or person with a disability, (iv) is a financial planning or investment professional, or (v) is a paid or unpaid caregiver for the elderly person or person with a disability, or (vi) is a friend or acquaintance in a position of trust.

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- 1 (d) Limitations. Nothing in this Section shall be 2 construed to limit the remedies available to the victim under 3 the Illinois Domestic Violence Act of 1986.
 - (e) Good faith efforts. Nothing in this Section shall be construed to impose criminal liability on a person who has made a good faith effort to assist the elderly person or person with a disability in the management of his or her property, but through no fault of his or her own has been unable to provide such assistance.
 - (f) Not a defense. It shall not be a defense to financial exploitation of an elderly person or person with a disability that the accused reasonably believed that the victim was not an elderly person or person with a disability. Consent is not a defense to financial exploitation of an elderly person or a person with a disability if the accused knew or had reason to know that the elderly person or a person with a disability lacked capacity to consent.
 - (g) Civil Liability. A civil cause of action exists for financial exploitation of an elderly person or a person with a disability as described in subsection (a) of this Section. A person against whom a civil judgment has been entered for financial exploitation of an elderly person or person with a disability shall be liable to the victim or to the estate of the victim in damages of treble the amount of the value of the property obtained, plus reasonable attorney fees and court costs. In a civil action under this subsection, the burden of

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proof that the defendant committed financial exploitation of an elderly person or a person with a disability as described in subsection (a) of this Section shall be by a preponderance of the evidence. This subsection shall be operative whether or not the defendant has been charged or convicted of the criminal offense as described in subsection (a) of this Section. This subsection (g) shall not limit or affect the right of any person to bring any cause of action or seek any remedy available under the common law, or other applicable law, arising out of the financial exploitation of an elderly person or a person with a disability.

(h) If a person is charged with financial exploitation of an elderly person or a person with a disability that involves the taking or loss of property valued at more than \$5,000, a prosecuting attorney may file a petition with the circuit court of the county in which the defendant has been charged to freeze the assets of the defendant in an amount equal to but not greater than the alleged value of lost or stolen property in the defendant's pending criminal proceeding for purposes of restitution to the victim. The burden of proof required to freeze the defendant's assets shall be by a preponderance of the evidence.

23 (Source: P.A. 101-394, eff. 1-1-20.)".