### **102ND GENERAL ASSEMBLY**

# State of Illinois

# 2021 and 2022

#### HB5593

Introduced 1/31/2022, by Rep. Mary E. Flowers

## SYNOPSIS AS INTRODUCED:

305 ILCS 5/5-2

from Ch. 23, par. 5-2

Amends the Medical Assistance Article of the Illinois Public Aid Code. Extends medical assistance coverage to all women of childbearing age regardless of income level. Requires a hospital licensed under the Hospital Licensing Act or organized under the University of Illinois Hospital Act to complete and submit an application for medical assistance on behalf of every uninsured woman of childbearing age who is admitted to the hospital for inpatient or outpatient services. Provides that upon receipt of an application for medical assistance for a woman of childbearing age, the Department of Human Services shall as soon as practicable enroll the woman into the medical assistance program. Grants the Department of Healthcare and Family Services and the Department of Human Services rulemaking authority to implement the amendatory Act. Requires the Department of Healthcare and Family Services to apply for any federal waivers or State Plan amendments, if required, to implement the amendatory Act. Provides that implementation is contingent on federal approval. Effective immediately.

LRB102 22601 KTG 31744 b

1 AN ACT concerning public aid.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly:

4 Section 5. The Illinois Public Aid Code is amended by 5 changing Section 5-2 as follows:

6 (305 ILCS 5/5-2) (from Ch. 23, par. 5-2)

Sec. 5-2. Classes of persons eligible. Medical assistance under this Article shall be available to any of the following classes of persons in respect to whom a plan for coverage has been submitted to the Governor by the Illinois Department and approved by him. If changes made in this Section 5-2 require federal approval, they shall not take effect until such approval has been received:

Recipients of basic maintenance grants under
 Articles III and IV.

16 2. Beginning January 1, 2014, persons otherwise 17 eligible for basic maintenance under Article III, eligibility requirements 18 excluding any that are 19 inconsistent with any federal law or federal regulation, as interpreted by the U.S. Department of Health and Human 20 21 Services, but who fail to qualify thereunder on the basis of need, and who have insufficient income and resources to 22 meet the costs of necessary medical care, including, but 23

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not limited to, the following:

(a) All persons otherwise eligible for basic maintenance under Article III but who fail to qualify under that Article on the basis of need and who meet either of the following requirements:

6 (i) their income, as determined by the 7 Illinois Department in accordance with any federal 8 requirements, is equal to or less than 100% of the 9 federal poverty level; or

10 (ii) their income, after the deduction of 11 costs incurred for medical care and for other 12 types of remedial care, is equal to or less than 13 100% of the federal poverty level.

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(b) (Blank).

15 3. (Blank).

4. Persons not eligible under any of the preceding
paragraphs who fall sick, are injured, or die, not having
sufficient money, property or other resources to meet the
costs of necessary medical care or funeral and burial
expenses.

5. (a) Beginning January 1, 2020, individuals during pregnancy and during the 12-month period beginning on the last day of the pregnancy, together with their infants, whose income is at or below 200% of the federal poverty level. Until September 30, 2019, or sooner if the maintenance of effort requirements under the Patient

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Protection and Affordable Care Act are eliminated or may 1 2 be waived before then, individuals during pregnancy and 3 during the 12-month period beginning on the last day of the pregnancy, whose countable monthly income, after the 4 5 deduction of costs incurred for medical care and for other types of remedial care as specified in administrative 6 7 rule, is equal to or less than the Medical Assistance-No 8 Grant(C) (MANG(C)) Income Standard in effect on April 1, 9 2013 as set forth in administrative rule.

10 (b) The plan for coverage shall provide ambulatory 11 prenatal care to pregnant individuals during a presumptive 12 eligibility period and establish an income eligibility 13 standard that is equal to 200% of the federal poverty 14 level, provided that costs incurred for medical care are 15 not taken into account in determining such income 16 eligibility.

17 (C) The Illinois Department may conduct а 18 demonstration in at least one county that will provide 19 medical assistance to pregnant individuals together with 20 their infants and children up to one year of age, where the 21 income eligibility standard is set up to 185% of the 22 nonfarm income official poverty line, as defined by the 23 federal Office of Management and Budget. The Illinois 24 Department shall seek and obtain necessary authorization 25 under federal law to implement provided such а 26 demonstration. Such demonstration may establish resource

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standards that are not more restrictive than those established under Article IV of this Code.

3 6. (a) Subject to federal approval, children younger than age 19 when countable income is at or below 313% of 4 5 the federal poverty level, as determined by the Department 6 and in accordance with all applicable federal 7 The Department is requirements. authorized to adopt 8 emergency rules to implement the changes made to this 9 paragraph by Public Act 102-43 this amendatory Act of the 10 102nd General Assembly. Until September 30, 2019, or 11 sooner if the maintenance of effort requirements under the 12 Patient Protection and Affordable Care Act are eliminated or may be waived before then, children younger than age 19 13 14 whose countable monthly income, after the deduction of 15 costs incurred for medical care and for other types of 16 remedial care as specified in administrative rule, is 17 equal to or less than the Medical Assistance-No Grant(C) (MANG(C)) Income Standard in effect on April 1, 2013 as 18 set forth in administrative rule. 19

(b) Children and youth who are under temporary custody
or guardianship of the Department of Children and Family
Services or who receive financial assistance in support of
an adoption or guardianship placement from the Department
of Children and Family Services.

25 7. (Blank).

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8. As required under federal law, persons who are

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eligible for Transitional Medical Assistance as a result of an increase in earnings or child or spousal support received. The plan for coverage for this class of persons shall:

(a) extend the medical assistance coverage to the extent required by federal law; and

7 (b) offer persons who have initially received 6
8 months of the coverage provided in paragraph (a)
9 above, the option of receiving an additional 6 months
10 of coverage, subject to the following:

11(i) such coverage shall be pursuant to12provisions of the federal Social Security Act;

13 (ii) such coverage shall include all services
14 covered under Illinois' State Medicaid Plan;

15 (iii) no premium shall be charged for such16 coverage; and

(iv) such coverage shall be suspended in the event of a person's failure without good cause to file in a timely fashion reports required for this coverage under the Social Security Act and coverage shall be reinstated upon the filing of such reports if the person remains otherwise eligible.

9. Persons with acquired immunodeficiency syndrome
(AIDS) or with AIDS-related conditions with respect to
whom there has been a determination that but for home or

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community-based services such individuals would require the level of care provided in an inpatient hospital, skilled nursing facility or intermediate care facility the cost of which is reimbursed under this Article. Assistance shall be provided to such persons to the maximum extent permitted under Title XIX of the Federal Social Security Act.

8 10. Participants in the long-term care insurance 9 partnership program established under the Illinois 10 Long-Term Care Partnership Program Act who meet the 11 qualifications for protection of resources described in 12 Section 15 of that Act.

13 11. Persons with disabilities who are employed and 14 eligible for Medicaid, pursuant to Section 15 1902(a)(10)(A)(ii)(xv) of the Social Security Act, and, 16 subject to federal approval, persons with a medically 17 improved disability who are employed and eligible for Medicaid pursuant to Section 1902(a)(10)(A)(ii)(xvi) of 18 19 the Social Security Act, as provided by the Illinois 20 Department by rule. In establishing eligibility standards 21 under this paragraph 11, the Department shall, subject to 22 federal approval:

(a) set the income eligibility standard at not
lower than 350% of the federal poverty level;

(b) exempt retirement accounts that the person
 cannot access without penalty before the age of 59

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1/2, and medical savings accounts established pursuant
 to 26 U.S.C. 220;

(c) allow non-exempt assets up to \$25,000 as to those assets accumulated during periods of eligibility under this paragraph 11; and

6 (d) continue to apply subparagraphs (b) and (c) in 7 determining the eligibility of the person under this 8 Article even if the person loses eligibility under 9 this paragraph 11.

10 12. Subject to federal approval, persons who are 11 eligible for medical assistance coverage under applicable 12 provisions of the federal Social Security Act and the 13 federal Breast and Cervical Cancer Prevention and 14 Treatment Act of 2000. Those eligible persons are defined 15 to include, but not be limited to, the following persons:

16 (1) persons who have been screened for breast or 17 cervical cancer under the U.S. Centers for Disease Control and Prevention Breast and Cervical Cancer 18 19 Program established under Title XV of the federal 20 Public Health Service Act in accordance with the 21 requirements of Section 1504 of that Act as 22 administered by the Illinois Department of Public 23 Health; and

(2) persons whose screenings under the above
 program were funded in whole or in part by funds
 appropriated to the Illinois Department of Public

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Health for breast or cervical cancer screening.

"Medical assistance" under this paragraph 12 shall be identical to the benefits provided under the State's approved plan under Title XIX of the Social Security Act. The Department must request federal approval of the coverage under this paragraph 12 within 30 days after July 3, 2001 (the effective date of Public Act 92-47).

8 In addition to the persons who are eligible for 9 medical assistance pursuant to subparagraphs (1) and (2) 10 of this paragraph 12, and to be paid from funds 11 appropriated to the Department for its medical programs, 12 any uninsured person as defined by the Department in rules 13 residing in Illinois who is younger than 65 years of age, who has been screened for breast and cervical cancer in 14 15 accordance with standards and procedures adopted by the 16 Department of Public Health for screening, and who is 17 referred to the Department by the Department of Public Health as being in need of treatment for breast or 18 19 cervical cancer is eligible for medical assistance 20 benefits that are consistent with the benefits provided to 21 those persons described in subparagraphs (1) and (2). 22 Medical assistance coverage for the persons who are 23 eligible under the preceding sentence is not dependent on 24 federal approval, but federal moneys may be used to pay 25 for services provided under that coverage upon federal 26 approval.

1 13. Subject to appropriation and to federal approval, 2 persons living with HIV/AIDS who are not otherwise 3 eligible under this Article and who qualify for services 4 covered under Section 5-5.04 as provided by the Illinois 5 Department by rule.

6 14. Subject to the availability of funds for this 7 purpose, the Department may provide coverage under this 8 Article to persons who reside in Illinois who are not 9 eligible under any of the preceding paragraphs and who 10 meet the income quidelines of paragraph 2(a) of this 11 Section and (i) have an application for asylum pending 12 before the federal Department of Homeland Security or on 13 appeal before a court of competent jurisdiction and are 14 represented either by counsel or by an advocate accredited 15 by the federal Department of Homeland Security and 16 employed by a not-for-profit organization in regard to 17 that application or appeal, or (ii) are receiving services through a federally funded torture treatment center. 18 19 Medical coverage under this paragraph 14 may be provided 20 for up to 24 continuous months from the initial 21 eligibility date so long as an individual continues to 22 satisfy the criteria of this paragraph 14. If an 23 individual has an appeal pending regarding an application for asylum before the Department of Homeland Security, 24 25 eligibility under this paragraph 14 may be extended until 26 a final decision is rendered on the appeal. The Department

may adopt rules governing the implementation of this
 paragraph 14.

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15. Family Care Eligibility.

4 (a) On and after July 1, 2012, a parent or other
5 caretaker relative who is 19 years of age or older when
6 countable income is at or below 133% of the federal
7 poverty level. A person may not spend down to become
8 eligible under this paragraph 15.

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(b) Eligibility shall be reviewed annually.

- (c) (Blank).
- 11 (d) (Blank).
- 12 (e) (Blank).
- 13 (f) (Blank).
- 14 (g) (Blank).
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(h) (Blank).

16 (i) Following termination of an individual's
17 coverage under this paragraph 15, the individual must
18 be determined eligible before the person can be
19 re-enrolled.

16. Subject to appropriation, uninsured persons who 20 are not otherwise eligible under this Section who have 21 22 been certified and referred by the Department of Public 23 having been screened and found to need Health as 24 diagnostic evaluation or treatment, or both diagnostic 25 evaluation and treatment, for prostate or testicular 26 cancer. For the purposes of this paragraph 16, uninsured

1 persons are those who do not have creditable coverage, as 2 defined under the Health Insurance Portability and 3 Accountability Act, or have otherwise exhausted any insurance benefits they may have had, for prostate or 4 5 testicular cancer diagnostic evaluation or treatment, or 6 both diagnostic evaluation and treatment. To be eligible, 7 a person must furnish a Social Security number. A person's assets are exempt from consideration in determining 8 9 eligibility under this paragraph 16. Such persons shall be 10 eligible for medical assistance under this paragraph 16 11 for so long as they need treatment for the cancer. A person 12 shall be considered to need treatment if, in the opinion 13 of the person's treating physician, the person requires 14 therapy directed toward cure or palliation of prostate or 15 testicular cancer, including recurrent metastatic cancer 16 that is a known or presumed complication of prostate or 17 testicular cancer and complications resulting from the treatment modalities themselves. Persons who require only 18 19 routine monitoring services are not considered to need treatment. "Medical assistance" under this paragraph 16 20 21 shall be identical to the benefits provided under the 22 State's approved plan under Title XIX of the Social 23 Security Act. Notwithstanding any other provision of law, 24 the Department (i) does not have a claim against the 25 estate of a deceased recipient of services under this 26 paragraph 16 and (ii) does not have a lien against any

homestead property or other legal or equitable real
 property interest owned by a recipient of services under
 this paragraph 16.

17. Persons who, pursuant to a waiver approved by the 4 5 Secretary of the U.S. Department of Health and Human Services, are eligible for medical assistance under Title 6 federal Social 7 XXI of the Security Act. XIX or 8 Notwithstanding any other provision of this Code and 9 consistent with the terms of the approved waiver, the 10 Illinois Department, may by rule:

11 (a) Limit the geographic areas in which the waiver12 program operates.

(b) Determine the scope, quantity, duration, and quality, and the rate and method of reimbursement, of the medical services to be provided, which may differ from those for other classes of persons eligible for assistance under this Article.

18 (c) Restrict the persons' freedom in choice of 19 providers.

20 18. Beginning January 1, 2014, persons aged 19 or older, but younger than 65, who are not otherwise eligible 21 22 for medical assistance under this Section 5-2, who qualify 23 medical assistance pursuant to 42 U.S.C. for 24 1396a(a)(10)(A)(i)(VIII) and applicable federal 25 regulations, and who have income at or below 133% of the 26 federal poverty level plus 5% for the applicable family

size as determined pursuant to 42 U.S.C. 1396a(e)(14) and 1 2 applicable federal regulations. Persons eligible for 3 medical assistance under this paragraph 18 shall receive coverage for the Health Benefits Service Package as that 4 5 term is defined in subsection (m) of Section 5-1.1 of this 6 Code. If Illinois' federal medical assistance percentage (FMAP) is reduced below 90% for persons eligible for 7 8 medical assistance under this paragraph 18, eligibility 9 under this paragraph 18 shall cease no later than the end 10 of the third month following the month in which the 11 reduction in FMAP takes effect.

12 19. Beginning January 1, 2014, as required under 42 U.S.C. 1396a(a)(10)(A)(i)(IX), persons older than age 18 13 14 and younger than age 26 who are not otherwise eligible for 15 medical assistance under paragraphs (1) through (17) of 16 this Section who (i) were in foster care under the 17 responsibility of the State on the date of attaining age 18 or on the date of attaining age 21 when a court has 18 continued wardship for good cause as provided in Section 19 20 2-31 of the Juvenile Court Act of 1987 and (ii) received medical assistance under the Illinois Title XIX State Plan 21 22 or waiver of such plan while in foster care.

23 20. Beginning January 1, 2018, persons who are 24 foreign-born victims of human trafficking, torture, or 25 other serious crimes as defined in Section 2-19 of this 26 Code and their derivative family members if such persons:

(i) reside in Illinois; (ii) are not eligible under any of 1 2 the preceding paragraphs; (iii) meet the income guidelines 3 of subparagraph (a) of paragraph 2; and (iv) meet the nonfinancial eligibility requirements of Sections 16-2, 4 5 16-3, and 16-5 of this Code. The Department may extend assistance for persons who are foreign-born 6 medical 7 victims of human trafficking, torture, or other serious 8 crimes whose medical assistance would be terminated 9 pursuant to subsection (b) of Section 16-5 if the 10 Department determines that the person, during the year of 11 initial eligibility (1) experienced a health crisis, (2) 12 has been unable, after reasonable attempts, to obtain necessary information from a third party, or (3) has other 13 14 extenuating circumstances that prevented the person from 15 completing his or her application for status. The 16 Department may adopt any rules necessary to implement the 17 provisions of this paragraph.

21. Persons who are not otherwise eligible for medical 18 19 assistance under this Section who may qualify for medical 20 assistance pursuant to 42 U.S.C. 1396a(a)(10)(A)(ii)(XXIII) and 42 U.S.C. 1396(ss) for the 21 22 duration of any federal or State declared emergency due to 23 COVID-19. Medical assistance to persons eligible for 24 medical assistance solely pursuant to this paragraph 21 25 shall be limited to any in vitro diagnostic product (and 26 the administration of such product) described in 42 U.S.C.

1396d(a)(3)(B) on or after March 18, 2020, any visit 1 2 described in 42 U.S.C. 13960(a)(2)(G), or any other 3 medical assistance that may be federally authorized for this class of persons. The Department may also cover 4 5 treatment of COVID-19 for this class of persons, or any 6 similar category of uninsured individuals, to the extent 7 authorized under a federally approved 1115 Waiver or other 8 federal authority. Notwithstanding the provisions of 9 Section 1-11 of this Code, due to the nature of the 10 COVID-19 public health emergency, the Department may cover 11 and provide the medical assistance described in this 12 paragraph 21 to noncitizens who would otherwise meet the eligibility requirements for 13 the class of persons 14 described in this paragraph 21 for the duration of the State emergency period. 15

16 22. All women of childbearing age regardless of income 17 level. A hospital licensed under the Hospital Licensing 18 Act or organized under the University of Illinois Hospital 19 Act must complete and submit an application for medical assistance on behalf of every uninsured woman of 20 21 childbearing age who is admitted to the hospital for 22 inpatient or outpatient services. Upon receipt of an application for medical assistance for a woman of 23 24 childbearing age, the Department of Human Services shall 25 as soon as practicable enroll the woman into the medical 26 assistance program. The Department of Healthcare and

Family Services and the Department of Human Services may adopt any rules necessary to implement this paragraph. The Department of Healthcare and Family Services shall apply for any federal waivers or State Plan amendments, if required, to implement this paragraph. Implementation of this paragraph is contingent on federal approval.

7 In implementing the provisions of Public Act 96-20, the 8 Department is authorized to adopt only those rules necessary, 9 including emergency rules. Nothing in Public Act 96-20 permits 10 the Department to adopt rules or issue a decision that expands 11 eligibility for the FamilyCare Program to a person whose 12 income exceeds 185% of the Federal Poverty Level as determined 13 from time to time by the U.S. Department of Health and Human 14 Services, unless the Department is provided with express 15 statutory authority.

The eligibility of any such person for medical assistance under this Article is not affected by the payment of any grant under the Senior Citizens and Persons with Disabilities Property Tax Relief Act or any distributions or items of income described under subparagraph (X) of paragraph (2) of subsection (a) of Section 203 of the Illinois Income Tax Act.

The Department shall by rule establish the amounts of assets to be disregarded in determining eligibility for medical assistance, which shall at a minimum equal the amounts to be disregarded under the Federal Supplemental Security Income Program. The amount of assets of a single person to be disregarded shall not be less than \$2,000, and the amount of assets of a married couple to be disregarded shall not be less than \$3,000.

To the extent permitted under federal law, any person found guilty of a second violation of Article VIIIA shall be ineligible for medical assistance under this Article, as provided in Section 8A-8.

8 The eligibility of any person for medical assistance under 9 this Article shall not be affected by the receipt by the person 10 of donations or benefits from fundraisers held for the person 11 in cases of serious illness, as long as neither the person nor 12 members of the person's family have actual control over the 13 donations or benefits or the disbursement of the donations or 14 benefits.

Notwithstanding any other provision of this Code, if the 15 16 United States Supreme Court holds Title II, Subtitle A, 17 Section 2001(a) of Public Law 111-148 to be unconstitutional, if a holding of Public Law 111-148 makes Medicaid 18 or 19 eligibility allowed under Section 2001(a) inoperable, the 20 State or a unit of local government shall be prohibited from enrolling individuals in the Medical Assistance Program as the 21 22 result of federal approval of a State Medicaid waiver on or 23 after June 14, 2012 (the effective date of Public Act 97-687), and any individuals enrolled in the Medical Assistance Program 24 25 pursuant to eligibility permitted as a result of such a State 26 Medicaid waiver shall become immediately ineligible.

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Notwithstanding any other provision of this Code, if an 1 2 Act of Congress that becomes a Public Law eliminates Section 2001(a) of Public Law 111-148, the State or a unit of local 3 government shall be prohibited from enrolling individuals in 4 5 the Medical Assistance Program as the result of federal approval of a State Medicaid waiver on or after June 14, 2012 6 (the effective date of Public Act 97-687), and any individuals 7 8 enrolled in the Medical Assistance Program pursuant to 9 eligibility permitted as a result of such a State Medicaid 10 waiver shall become immediately ineligible.

Effective October 1, 2013, the determination of eligibility of persons who qualify under paragraphs 5, 6, 8, 13 15, 17, and 18 of this Section shall comply with the requirements of 42 U.S.C. 1396a(e)(14) and applicable federal regulations.

16 The Department of Healthcare and Family Services, the 17 Department of Human Services, and the Illinois health 18 insurance marketplace shall work cooperatively to assist 19 persons who would otherwise lose health benefits as a result 20 of changes made under Public Act 98-104 to transition to other 21 health insurance coverage.

22 (Source: P.A. 101-10, eff. 6-5-19; 101-649, eff. 7-7-20; 23 102-43, eff. 7-6-21; 102-558, eff. 8-20-21; 102-665, eff. 24 10-8-21; revised 11-18-21.)

25 Section 99. Effective date. This Act takes effect upon 26 becoming law.