



## 102ND GENERAL ASSEMBLY

### State of Illinois

2021 and 2022

HB4770

Introduced 1/27/2022, by Rep. Rita Mayfield

#### SYNOPSIS AS INTRODUCED:

35 ILCS 200/15-172

Amends the Property Tax Code. Provides that the tax due for property that has been granted a senior citizens assessment freeze homestead exemption shall not exceed the tax liability for the property in the base year. Provides that the tax collected from that property shall be distributed to the individual taxing districts on a pro rata basis in accordance with each taxing district's proportionate share of the property's total tax liability. Effective immediately.

LRB102 25471 HLH 34758 b

1 AN ACT concerning revenue.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Property Tax Code is amended by changing  
5 Section 15-172 as follows:

6 (35 ILCS 200/15-172)

7 Sec. 15-172. Senior Citizens Assessment Freeze Homestead  
8 Exemption.

9 (a) This Section may be cited as the Senior Citizens  
10 Assessment Freeze Homestead Exemption.

11 (b) As used in this Section:

12 "Applicant" means an individual who has filed an  
13 application under this Section.

14 "Base amount" means the base year equalized assessed value  
15 of the residence plus the first year's equalized assessed  
16 value of any added improvements which increased the assessed  
17 value of the residence after the base year.

18 "Base year" means the taxable year prior to the taxable  
19 year for which the applicant first qualifies and applies for  
20 the exemption provided that in the prior taxable year the  
21 property was improved with a permanent structure that was  
22 occupied as a residence by the applicant who was liable for  
23 paying real property taxes on the property and who was either

1 (i) an owner of record of the property or had legal or  
2 equitable interest in the property as evidenced by a written  
3 instrument or (ii) had a legal or equitable interest as a  
4 lessee in the parcel of property that was single family  
5 residence. If in any subsequent taxable year for which the  
6 applicant applies and qualifies for the exemption the  
7 equalized assessed value of the residence is less than the  
8 equalized assessed value in the existing base year (provided  
9 that such equalized assessed value is not based on an assessed  
10 value that results from a temporary irregularity in the  
11 property that reduces the assessed value for one or more  
12 taxable years), then that subsequent taxable year shall become  
13 the base year until a new base year is established under the  
14 terms of this paragraph. For taxable year 1999 only, the Chief  
15 County Assessment Officer shall review (i) all taxable years  
16 for which the applicant applied and qualified for the  
17 exemption and (ii) the existing base year. The assessment  
18 officer shall select as the new base year the year with the  
19 lowest equalized assessed value. An equalized assessed value  
20 that is based on an assessed value that results from a  
21 temporary irregularity in the property that reduces the  
22 assessed value for one or more taxable years shall not be  
23 considered the lowest equalized assessed value. The selected  
24 year shall be the base year for taxable year 1999 and  
25 thereafter until a new base year is established under the  
26 terms of this paragraph.

1 "Chief County Assessment Officer" means the County  
2 Assessor or Supervisor of Assessments of the county in which  
3 the property is located.

4 "Equalized assessed value" means the assessed value as  
5 equalized by the Illinois Department of Revenue.

6 "Household" means the applicant, the spouse of the  
7 applicant, and all persons using the residence of the  
8 applicant as their principal place of residence.

9 "Household income" means the combined income of the  
10 members of a household for the calendar year preceding the  
11 taxable year.

12 "Income" has the same meaning as provided in Section 3.07  
13 of the Senior Citizens and Persons with Disabilities Property  
14 Tax Relief Act, except that, beginning in assessment year  
15 2001, "income" does not include veteran's benefits.

16 "Internal Revenue Code of 1986" means the United States  
17 Internal Revenue Code of 1986 or any successor law or laws  
18 relating to federal income taxes in effect for the year  
19 preceding the taxable year.

20 "Life care facility that qualifies as a cooperative" means  
21 a facility as defined in Section 2 of the Life Care Facilities  
22 Act.

23 "Maximum income limitation" means:

- 24 (1) \$35,000 prior to taxable year 1999;  
25 (2) \$40,000 in taxable years 1999 through 2003;  
26 (3) \$45,000 in taxable years 2004 through 2005;

- 1 (4) \$50,000 in taxable years 2006 and 2007;
- 2 (5) \$55,000 in taxable years 2008 through 2016;
- 3 (6) for taxable year 2017, (i) \$65,000 for qualified  
4 property located in a county with 3,000,000 or more  
5 inhabitants and (ii) \$55,000 for qualified property  
6 located in a county with fewer than 3,000,000 inhabitants;  
7 and
- 8 (7) for taxable years 2018 and thereafter, \$65,000 for  
9 all qualified property.

10 "Residence" means the principal dwelling place and  
11 appurtenant structures used for residential purposes in this  
12 State occupied on January 1 of the taxable year by a household  
13 and so much of the surrounding land, constituting the parcel  
14 upon which the dwelling place is situated, as is used for  
15 residential purposes. If the Chief County Assessment Officer  
16 has established a specific legal description for a portion of  
17 property constituting the residence, then that portion of  
18 property shall be deemed the residence for the purposes of  
19 this Section.

20 "Taxable year" means the calendar year during which ad  
21 valorem property taxes payable in the next succeeding year are  
22 levied.

23 (c) Beginning in taxable year 1994, a senior citizens  
24 assessment freeze homestead exemption is granted for real  
25 property that is improved with a permanent structure that is  
26 occupied as a residence by an applicant who (i) is 65 years of

1 age or older during the taxable year, (ii) has a household  
2 income that does not exceed the maximum income limitation,  
3 (iii) is liable for paying real property taxes on the  
4 property, and (iv) is an owner of record of the property or has  
5 a legal or equitable interest in the property as evidenced by a  
6 written instrument. This homestead exemption shall also apply  
7 to a leasehold interest in a parcel of property improved with a  
8 permanent structure that is a single family residence that is  
9 occupied as a residence by a person who (i) is 65 years of age  
10 or older during the taxable year, (ii) has a household income  
11 that does not exceed the maximum income limitation, (iii) has  
12 a legal or equitable ownership interest in the property as  
13 lessee, and (iv) is liable for the payment of real property  
14 taxes on that property.

15 In counties of 3,000,000 or more inhabitants, the amount  
16 of the exemption for all taxable years is the equalized  
17 assessed value of the residence in the taxable year for which  
18 application is made minus the base amount. In all other  
19 counties, the amount of the exemption is as follows: (i)  
20 through taxable year 2005 and for taxable year 2007 through  
21 2022 ~~and thereafter~~, the amount of this exemption shall be the  
22 equalized assessed value of the residence in the taxable year  
23 for which application is made minus the base amount; and (ii)  
24 for taxable year 2006, the amount of the exemption is as  
25 follows:

26 (1) For an applicant who has a household income of

1           \$45,000 or less, the amount of the exemption is the  
2           equalized assessed value of the residence in the taxable  
3           year for which application is made minus the base amount.

4           (2) For an applicant who has a household income  
5           exceeding \$45,000 but not exceeding \$46,250, the amount of  
6           the exemption is (i) the equalized assessed value of the  
7           residence in the taxable year for which application is  
8           made minus the base amount (ii) multiplied by 0.8.

9           (3) For an applicant who has a household income  
10          exceeding \$46,250 but not exceeding \$47,500, the amount of  
11          the exemption is (i) the equalized assessed value of the  
12          residence in the taxable year for which application is  
13          made minus the base amount (ii) multiplied by 0.6.

14          (4) For an applicant who has a household income  
15          exceeding \$47,500 but not exceeding \$48,750, the amount of  
16          the exemption is (i) the equalized assessed value of the  
17          residence in the taxable year for which application is  
18          made minus the base amount (ii) multiplied by 0.4.

19          (5) For an applicant who has a household income  
20          exceeding \$48,750 but not exceeding \$50,000, the amount of  
21          the exemption is (i) the equalized assessed value of the  
22          residence in the taxable year for which application is  
23          made minus the base amount (ii) multiplied by 0.2.

24          Beginning in taxable year 2023, the amount of tax due  
25          under this Code for property that has been granted an  
26          exemption under this Section shall not exceed the tax

1 liability for the property in the base year. The tax collected  
2 from property receiving an exemption under this Section shall  
3 be distributed to the individual taxing districts on a pro  
4 rata basis in accordance with each taxing district's  
5 proportionate share of the property's total tax liability.

6 When the applicant is a surviving spouse of an applicant  
7 for a prior year for the same residence for which an exemption  
8 under this Section has been granted, the base year and base  
9 amount for that residence are the same as for the applicant for  
10 the prior year.

11 Each year at the time the assessment books are certified  
12 to the County Clerk, the Board of Review or Board of Appeals  
13 shall give to the County Clerk a list of the assessed values of  
14 improvements on each parcel qualifying for this exemption that  
15 were added after the base year for this parcel and that  
16 increased the assessed value of the property.

17 In the case of land improved with an apartment building  
18 owned and operated as a cooperative or a building that is a  
19 life care facility that qualifies as a cooperative, the  
20 maximum reduction from the equalized assessed value of the  
21 property is limited to the sum of the reductions calculated  
22 for each unit occupied as a residence by a person or persons  
23 (i) 65 years of age or older, (ii) with a household income that  
24 does not exceed the maximum income limitation, (iii) who is  
25 liable, by contract with the owner or owners of record, for  
26 paying real property taxes on the property, and (iv) who is an



1 owner of record of a legal or equitable interest in the  
2 cooperative apartment building, other than a leasehold  
3 interest. In the instance of a cooperative where a homestead  
4 exemption has been granted under this Section, the cooperative  
5 association or its management firm shall credit the savings  
6 resulting from that exemption only to the apportioned tax  
7 liability of the owner who qualified for the exemption. Any  
8 person who willfully refuses to credit that savings to an  
9 owner who qualifies for the exemption is guilty of a Class B  
10 misdemeanor.

11 When a homestead exemption has been granted under this  
12 Section and an applicant then becomes a resident of a facility  
13 licensed under the Assisted Living and Shared Housing Act, the  
14 Nursing Home Care Act, the Specialized Mental Health  
15 Rehabilitation Act of 2013, the ID/DD Community Care Act, or  
16 the MC/DD Act, the exemption shall be granted in subsequent  
17 years so long as the residence (i) continues to be occupied by  
18 the qualified applicant's spouse or (ii) if remaining  
19 unoccupied, is still owned by the qualified applicant for the  
20 homestead exemption.

21 Beginning January 1, 1997, when an individual dies who  
22 would have qualified for an exemption under this Section, and  
23 the surviving spouse does not independently qualify for this  
24 exemption because of age, the exemption under this Section  
25 shall be granted to the surviving spouse for the taxable year  
26 preceding and the taxable year of the death, provided that,

1     except for age, the surviving spouse meets all other  
2     qualifications for the granting of this exemption for those  
3     years.

4             When married persons maintain separate residences, the  
5     exemption provided for in this Section may be claimed by only  
6     one of such persons and for only one residence.

7             For taxable year 1994 only, in counties having less than  
8     3,000,000 inhabitants, to receive the exemption, a person  
9     shall submit an application by February 15, 1995 to the Chief  
10    County Assessment Officer of the county in which the property  
11    is located. In counties having 3,000,000 or more inhabitants,  
12    for taxable year 1994 and all subsequent taxable years, to  
13    receive the exemption, a person may submit an application to  
14    the Chief County Assessment Officer of the county in which the  
15    property is located during such period as may be specified by  
16    the Chief County Assessment Officer. The Chief County  
17    Assessment Officer in counties of 3,000,000 or more  
18    inhabitants shall annually give notice of the application  
19    period by mail or by publication. In counties having less than  
20    3,000,000 inhabitants, beginning with taxable year 1995 and  
21    thereafter, to receive the exemption, a person shall submit an  
22    application by July 1 of each taxable year to the Chief County  
23    Assessment Officer of the county in which the property is  
24    located. A county may, by ordinance, establish a date for  
25    submission of applications that is different than July 1. The  
26    applicant shall submit with the application an affidavit of

1 the applicant's total household income, age, marital status  
2 (and if married the name and address of the applicant's  
3 spouse, if known), and principal dwelling place of members of  
4 the household on January 1 of the taxable year. The Department  
5 shall establish, by rule, a method for verifying the accuracy  
6 of affidavits filed by applicants under this Section, and the  
7 Chief County Assessment Officer may conduct audits of any  
8 taxpayer claiming an exemption under this Section to verify  
9 that the taxpayer is eligible to receive the exemption. Each  
10 application shall contain or be verified by a written  
11 declaration that it is made under the penalties of perjury. A  
12 taxpayer's signing a fraudulent application under this Act is  
13 perjury, as defined in Section 32-2 of the Criminal Code of  
14 2012. The applications shall be clearly marked as applications  
15 for the Senior Citizens Assessment Freeze Homestead Exemption  
16 and must contain a notice that any taxpayer who receives the  
17 exemption is subject to an audit by the Chief County  
18 Assessment Officer.

19 Notwithstanding any other provision to the contrary, in  
20 counties having fewer than 3,000,000 inhabitants, if an  
21 applicant fails to file the application required by this  
22 Section in a timely manner and this failure to file is due to a  
23 mental or physical condition sufficiently severe so as to  
24 render the applicant incapable of filing the application in a  
25 timely manner, the Chief County Assessment Officer may extend  
26 the filing deadline for a period of 30 days after the applicant

1 regains the capability to file the application, but in no case  
2 may the filing deadline be extended beyond 3 months of the  
3 original filing deadline. In order to receive the extension  
4 provided in this paragraph, the applicant shall provide the  
5 Chief County Assessment Officer with a signed statement from  
6 the applicant's physician, advanced practice registered nurse,  
7 or physician assistant stating the nature and extent of the  
8 condition, that, in the physician's, advanced practice  
9 registered nurse's, or physician assistant's opinion, the  
10 condition was so severe that it rendered the applicant  
11 incapable of filing the application in a timely manner, and  
12 the date on which the applicant regained the capability to  
13 file the application.

14 Beginning January 1, 1998, notwithstanding any other  
15 provision to the contrary, in counties having fewer than  
16 3,000,000 inhabitants, if an applicant fails to file the  
17 application required by this Section in a timely manner and  
18 this failure to file is due to a mental or physical condition  
19 sufficiently severe so as to render the applicant incapable of  
20 filing the application in a timely manner, the Chief County  
21 Assessment Officer may extend the filing deadline for a period  
22 of 3 months. In order to receive the extension provided in this  
23 paragraph, the applicant shall provide the Chief County  
24 Assessment Officer with a signed statement from the  
25 applicant's physician, advanced practice registered nurse, or  
26 physician assistant stating the nature and extent of the

1 condition, and that, in the physician's, advanced practice  
2 registered nurse's, or physician assistant's opinion, the  
3 condition was so severe that it rendered the applicant  
4 incapable of filing the application in a timely manner.

5 In counties having less than 3,000,000 inhabitants, if an  
6 applicant was denied an exemption in taxable year 1994 and the  
7 denial occurred due to an error on the part of an assessment  
8 official, or his or her agent or employee, then beginning in  
9 taxable year 1997 the applicant's base year, for purposes of  
10 determining the amount of the exemption, shall be 1993 rather  
11 than 1994. In addition, in taxable year 1997, the applicant's  
12 exemption shall also include an amount equal to (i) the amount  
13 of any exemption denied to the applicant in taxable year 1995  
14 as a result of using 1994, rather than 1993, as the base year,  
15 (ii) the amount of any exemption denied to the applicant in  
16 taxable year 1996 as a result of using 1994, rather than 1993,  
17 as the base year, and (iii) the amount of the exemption  
18 erroneously denied for taxable year 1994.

19 For purposes of this Section, a person who will be 65 years  
20 of age during the current taxable year shall be eligible to  
21 apply for the homestead exemption during that taxable year.  
22 Application shall be made during the application period in  
23 effect for the county of his or her residence.

24 The Chief County Assessment Officer may determine the  
25 eligibility of a life care facility that qualifies as a  
26 cooperative to receive the benefits provided by this Section

1 by use of an affidavit, application, visual inspection,  
2 questionnaire, or other reasonable method in order to insure  
3 that the tax savings resulting from the exemption are credited  
4 by the management firm to the apportioned tax liability of  
5 each qualifying resident. The Chief County Assessment Officer  
6 may request reasonable proof that the management firm has so  
7 credited that exemption.

8 Except as provided in this Section, all information  
9 received by the chief county assessment officer or the  
10 Department from applications filed under this Section, or from  
11 any investigation conducted under the provisions of this  
12 Section, shall be confidential, except for official purposes  
13 or pursuant to official procedures for collection of any State  
14 or local tax or enforcement of any civil or criminal penalty or  
15 sanction imposed by this Act or by any statute or ordinance  
16 imposing a State or local tax. Any person who divulges any such  
17 information in any manner, except in accordance with a proper  
18 judicial order, is guilty of a Class A misdemeanor.

19 Nothing contained in this Section shall prevent the  
20 Director or chief county assessment officer from publishing or  
21 making available reasonable statistics concerning the  
22 operation of the exemption contained in this Section in which  
23 the contents of claims are grouped into aggregates in such a  
24 way that information contained in any individual claim shall  
25 not be disclosed.

26 Notwithstanding any other provision of law, for taxable

1 year 2017 and thereafter, in counties of 3,000,000 or more  
2 inhabitants, the amount of the exemption shall be the greater  
3 of (i) the amount of the exemption otherwise calculated under  
4 this Section or (ii) \$2,000.

5 (c-5) Notwithstanding any other provision of law, each  
6 chief county assessment officer may approve this exemption for  
7 the 2020 taxable year, without application, for any property  
8 that was approved for this exemption for the 2019 taxable  
9 year, provided that:

10 (1) the county board has declared a local disaster as  
11 provided in the Illinois Emergency Management Agency Act  
12 related to the COVID-19 public health emergency;

13 (2) the owner of record of the property as of January  
14 1, 2020 is the same as the owner of record of the property  
15 as of January 1, 2019;

16 (3) the exemption for the 2019 taxable year has not  
17 been determined to be an erroneous exemption as defined by  
18 this Code; and

19 (4) the applicant for the 2019 taxable year has not  
20 asked for the exemption to be removed for the 2019 or 2020  
21 taxable years.

22 Nothing in this subsection shall preclude or impair the  
23 authority of a chief county assessment officer to conduct  
24 audits of any taxpayer claiming an exemption under this  
25 Section to verify that the taxpayer is eligible to receive the  
26 exemption as provided elsewhere in this Section.

1 (c-10) Notwithstanding any other provision of law, each  
2 chief county assessment officer may approve this exemption for  
3 the 2021 taxable year, without application, for any property  
4 that was approved for this exemption for the 2020 taxable  
5 year, if:

6 (1) the county board has declared a local disaster as  
7 provided in the Illinois Emergency Management Agency Act  
8 related to the COVID-19 public health emergency;

9 (2) the owner of record of the property as of January  
10 1, 2021 is the same as the owner of record of the property  
11 as of January 1, 2020;

12 (3) the exemption for the 2020 taxable year has not  
13 been determined to be an erroneous exemption as defined by  
14 this Code; and

15 (4) the taxpayer for the 2020 taxable year has not  
16 asked for the exemption to be removed for the 2020 or 2021  
17 taxable years.

18 Nothing in this subsection shall preclude or impair the  
19 authority of a chief county assessment officer to conduct  
20 audits of any taxpayer claiming an exemption under this  
21 Section to verify that the taxpayer is eligible to receive the  
22 exemption as provided elsewhere in this Section.

23 (d) Each Chief County Assessment Officer shall annually  
24 publish a notice of availability of the exemption provided  
25 under this Section. The notice shall be published at least 60  
26 days but no more than 75 days prior to the date on which the



1 application must be submitted to the Chief County Assessment  
2 Officer of the county in which the property is located. The  
3 notice shall appear in a newspaper of general circulation in  
4 the county.

5 Notwithstanding Sections 6 and 8 of the State Mandates  
6 Act, no reimbursement by the State is required for the  
7 implementation of any mandate created by this Section.

8 (Source: P.A. 101-635, eff. 6-5-20; 102-136, eff. 7-23-21.)

9 Section 99. Effective date. This Act takes effect upon  
10 becoming law.