

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by
5 changing Section 11-5.1 and by adding Sections 5-1.6, 5-13.1
6 and 11-5.5 as follows:

7 (305 ILCS 5/5-1.6 new)

8 Sec. 5-1.6. Continuous eligibility; ex parte
9 redeterminations.

10 (a) By July 1, 2022, the Department of Healthcare and
11 Family Services shall seek a State Plan amendment or any
12 federal waivers necessary to make changes to the medical
13 assistance program. The Department shall apply for federal
14 approval to implement 12 months of continuous eligibility for
15 adults participating in the medical assistance program. The
16 Department shall secure federal financial participation in
17 accordance with this Section for expenditures made by the
18 Department in State Fiscal Year 2023 and every State fiscal
19 year thereafter.

20 (b) By July 1, 2022, the Department of Healthcare and
21 Family Services shall seek a State Plan amendment or any
22 federal waivers or approvals necessary to make changes to the
23 medical assistance redetermination process for people without

1 any income at the time of redetermination. These changes shall
2 seek to allow all people without income to be considered for ex
3 parte redetermination. If there is no non-income related
4 disqualifying information for medical assistance recipients
5 without any income, then a person without any income shall be
6 redetermined ex parte. Within 60 days after receiving federal
7 approval or guidance, the Department of Healthcare and Family
8 Services and the Department of Human Services shall make
9 necessary technical and rule changes to implement changes to
10 the redetermination process. The percentage of medical
11 assistance recipients whose eligibility is renewed through the
12 ex parte redetermination process shall be reported monthly by
13 the Department of Healthcare and Family Services on its
14 website in accordance with subsection (d) of Section 11-5.1 of
15 this Code as well as shared in all Medicaid Advisory Committee
16 meetings and Medicaid Advisory Committee Public Education
17 Subcommittee meetings.

18 (305 ILCS 5/5-13.1 new)

19 Sec. 5-13.1. Cost-effectiveness waiver, hardship waivers,
20 and making information about waivers more accessible.

21 (a) It is the intent of the General Assembly to ease the
22 burden of liens and estate recovery for correctly paid
23 benefits for participants, applicants, and their families and
24 heirs, and to make information about waivers more widely
25 available.

1 (b) The Department shall waive estate recovery under
2 Sections 3-9 and 5-13 where recovery would not be
3 cost-effective, would work an undue hardship, or for any other
4 just reason, and shall make information about waivers and
5 estate recovery easily accessible.

6 (1) Cost-effectiveness waiver. Subject to federal
7 approval, the Department shall waive any claim against the
8 first \$25,000 of any estate to prevent substantial and
9 unreasonable hardship. The Department shall consider the
10 gross assets in the estate, including, but not limited to,
11 the net value of real estate less mortgages or liens with
12 priority over the Department's claims. The Department may
13 increase the cost-effectiveness threshold in the future.

14 (2) Undue hardship waiver. The Department may develop
15 additional hardship waiver standards in addition to those
16 already employed, including, but not limited to, waivers
17 aimed at preserving income-producing real property or a
18 modest home as defined by rule.

19 (3) Accessible information. The Department shall make
20 information about estate recovery and hardship waivers
21 easily accessible. The Department shall maintain
22 information about how to request a hardship waiver on its
23 website in English, Spanish, and the next 4 most commonly
24 used languages, including a short guide and simple form to
25 facilitate requesting hardship exemptions in each
26 language. On an annual basis, the Department shall

1 publicly report on the number of estate recovery cases
2 that are pursued and the number of undue hardship
3 exemptions granted, including demographic data of the
4 deceased beneficiaries where available.

5 (305 ILCS 5/11-5.1)

6 Sec. 11-5.1. Eligibility verification. Notwithstanding any
7 other provision of this Code, with respect to applications for
8 medical assistance provided under Article V of this Code,
9 eligibility shall be determined in a manner that ensures
10 program integrity and complies with federal laws and
11 regulations while minimizing unnecessary barriers to
12 enrollment. To this end, as soon as practicable, and unless
13 the Department receives written denial from the federal
14 government, this Section shall be implemented:

15 (a) The Department of Healthcare and Family Services or
16 its designees shall:

17 (1) By no later than July 1, 2011, require
18 verification of, at a minimum, one month's income from all
19 sources required for determining the eligibility of
20 applicants for medical assistance under this Code. Such
21 verification shall take the form of pay stubs, business or
22 income and expense records for self-employed persons,
23 letters from employers, and any other valid documentation
24 of income including data obtained electronically by the
25 Department or its designees from other sources as

1 described in subsection (b) of this Section. A month's
2 income may be verified by a single pay stub with the
3 monthly income extrapolated from the time period covered
4 by the pay stub.

5 (2) By no later than October 1, 2011, require
6 verification of, at a minimum, one month's income from all
7 sources required for determining the continued eligibility
8 of recipients at their annual review of eligibility for
9 medical assistance under this Code. Information the
10 Department receives prior to the annual review, including
11 information available to the Department as a result of the
12 recipient's application for other non-Medicaid benefits,
13 that is sufficient to make a determination of continued
14 Medicaid eligibility may be reviewed and verified, and
15 subsequent action taken including client notification of
16 continued Medicaid eligibility. The date of client
17 notification establishes the date for subsequent annual
18 Medicaid eligibility reviews. Such verification shall take
19 the form of pay stubs, business or income and expense
20 records for self-employed persons, letters from employers,
21 and any other valid documentation of income including data
22 obtained electronically by the Department or its designees
23 from other sources as described in subsection (b) of this
24 Section. A month's income may be verified by a single pay
25 stub with the monthly income extrapolated from the time
26 period covered by the pay stub. The Department shall send

1 a notice to recipients at least 60 days prior to the end of
2 their period of eligibility that informs them of the
3 requirements for continued eligibility. If a recipient
4 does not fulfill the requirements for continued
5 eligibility by the deadline established in the notice a
6 notice of cancellation shall be issued to the recipient
7 and coverage shall end no later than the last day of the
8 month following the last day of the eligibility period. A
9 recipient's eligibility may be reinstated without
10 requiring a new application if the recipient fulfills the
11 requirements for continued eligibility prior to the end of
12 the third month following the last date of coverage (or
13 longer period if required by federal regulations). Nothing
14 in this Section shall prevent an individual whose coverage
15 has been cancelled from reapplying for health benefits at
16 any time.

17 (3) By no later than July 1, 2011, require
18 verification of Illinois residency.

19 The Department, with federal approval, may choose to adopt
20 continuous financial eligibility for a full 12 months for
21 adults on Medicaid.

22 (b) The Department shall establish or continue cooperative
23 arrangements with the Social Security Administration, the
24 Illinois Secretary of State, the Department of Human Services,
25 the Department of Revenue, the Department of Employment
26 Security, and any other appropriate entity to gain electronic

1 access, to the extent allowed by law, to information available
2 to those entities that may be appropriate for electronically
3 verifying any factor of eligibility for benefits under the
4 Program. Data relevant to eligibility shall be provided for no
5 other purpose than to verify the eligibility of new applicants
6 or current recipients of health benefits under the Program.
7 Data shall be requested or provided for any new applicant or
8 current recipient only insofar as that individual's
9 circumstances are relevant to that individual's or another
10 individual's eligibility.

11 (c) Within 90 days of the effective date of this
12 amendatory Act of the 96th General Assembly, the Department of
13 Healthcare and Family Services shall send notice to current
14 recipients informing them of the changes regarding their
15 eligibility verification.

16 (d) As soon as practical if the data is reasonably
17 available, but no later than January 1, 2017, the Department
18 shall compile on a monthly basis data on eligibility
19 redeterminations of beneficiaries of medical assistance
20 provided under Article V of this Code. In addition to the other
21 data required under this subsection, the Department shall
22 compile on a monthly basis data on the percentage of
23 beneficiaries whose eligibility is renewed through ex parte
24 redeterminations as described in subsection (b) of Section
25 5-1.6 of this Code, subject to federal approval of the changes
26 made in subsection (b) of Section 5-1.6 by this amendatory Act

1 of the 102nd General Assembly. This data shall be posted on the
2 Department's website, and data from prior months shall be
3 retained and available on the Department's website. The data
4 compiled and reported shall include the following:

5 (1) The total number of redetermination decisions made
6 in a month and, of that total number, the number of
7 decisions to continue or change benefits and the number of
8 decisions to cancel benefits.

9 (2) A breakdown of enrollee language preference for
10 the total number of redetermination decisions made in a
11 month and, of that total number, a breakdown of enrollee
12 language preference for the number of decisions to
13 continue or change benefits, and a breakdown of enrollee
14 language preference for the number of decisions to cancel
15 benefits. The language breakdown shall include, at a
16 minimum, English, Spanish, and the next 4 most commonly
17 used languages.

18 (3) The percentage of cancellation decisions made in a
19 month due to each of the following:

20 (A) The beneficiary's ineligibility due to excess
21 income.

22 (B) The beneficiary's ineligibility due to not
23 being an Illinois resident.

24 (C) The beneficiary's ineligibility due to being
25 deceased.

26 (D) The beneficiary's request to cancel benefits.

1 (E) The beneficiary's lack of response after
2 notices mailed to the beneficiary are returned to the
3 Department as undeliverable by the United States
4 Postal Service.

5 (F) The beneficiary's lack of response to a
6 request for additional information when reliable
7 information in the beneficiary's account, or other
8 more current information, is unavailable to the
9 Department to make a decision on whether to continue
10 benefits.

11 (G) Other reasons tracked by the Department for
12 the purpose of ensuring program integrity.

13 (4) If a vendor is utilized to provide services in
14 support of the Department's redetermination decision
15 process, the total number of redetermination decisions
16 made in a month and, of that total number, the number of
17 decisions to continue or change benefits, and the number
18 of decisions to cancel benefits (i) with the involvement
19 of the vendor and (ii) without the involvement of the
20 vendor.

21 (5) Of the total number of benefit cancellations in a
22 month, the number of beneficiaries who return from
23 cancellation within one month, the number of beneficiaries
24 who return from cancellation within 2 months, and the
25 number of beneficiaries who return from cancellation
26 within 3 months. Of the number of beneficiaries who return

1 from cancellation within 3 months, the percentage of those
2 cancellations due to each of the reasons listed under
3 paragraph (3) of this subsection.

4 (e) The Department shall conduct a complete review of the
5 Medicaid redetermination process in order to identify changes
6 that can increase the use of ex parte redetermination
7 processing. This review shall be completed within 90 days
8 after the effective date of this amendatory Act of the 101st
9 General Assembly. Within 90 days of completion of the review,
10 the Department shall seek written federal approval of policy
11 changes the review recommended and implement once approved.
12 The review shall specifically include, but not be limited to,
13 use of ex parte redeterminations of the following populations:

14 (1) Recipients of developmental disabilities services.

15 (2) Recipients of benefits under the State's Aid to
16 the Aged, Blind, or Disabled program.

17 (3) Recipients of Medicaid long-term care services and
18 supports, including waiver services.

19 (4) All Modified Adjusted Gross Income (MAGI)
20 populations.

21 (5) Populations with no verifiable income.

22 (6) Self-employed people.

23 The report shall also outline populations and
24 circumstances in which an ex parte redetermination is not a
25 recommended option.

26 (f) The Department shall explore and implement, as

1 practical and technologically possible, roles that
2 stakeholders outside State agencies can play to assist in
3 expediting eligibility determinations and redeterminations
4 within 24 months after the effective date of this amendatory
5 Act of the 101st General Assembly. Such practical roles to be
6 explored to expedite the eligibility determination processes
7 shall include the implementation of hospital presumptive
8 eligibility, as authorized by the Patient Protection and
9 Affordable Care Act.

10 (g) The Department or its designee shall seek federal
11 approval to enhance the reasonable compatibility standard from
12 5% to 10%.

13 (h) Reporting. The Department of Healthcare and Family
14 Services and the Department of Human Services shall publish
15 quarterly reports on their progress in implementing policies
16 and practices pursuant to this Section as modified by this
17 amendatory Act of the 101st General Assembly.

18 (1) The reports shall include, but not be limited to,
19 the following:

20 (A) Medical application processing, including a
21 breakdown of the number of MAGI, non-MAGI, long-term
22 care, and other medical cases pending for various
23 incremental time frames between 0 to 181 or more days.

24 (B) Medical redeterminations completed, including:

25 (i) a breakdown of the number of households that were
26 redetermined ex parte and those that were not; (ii)

1 the reasons households were not redetermined ex parte;
2 and (iii) the relative percentages of these reasons.

3 (C) A narrative discussion on issues identified in
4 the functioning of the State's Integrated Eligibility
5 System and progress on addressing those issues, as
6 well as progress on implementing strategies to address
7 eligibility backlogs, including expanding ex parte
8 determinations to ensure timely eligibility
9 determinations and renewals.

10 (2) Initial reports shall be issued within 90 days
11 after the effective date of this amendatory Act of the
12 101st General Assembly.

13 (3) All reports shall be published on the Department's
14 website.

15 (i) It is the determination of the General Assembly that
16 the Department must include seniors and persons with
17 disabilities in ex parte renewals. It is the determination of
18 the General Assembly that the Department must use its asset
19 verification system to assist in the determination of whether
20 an individual's coverage can be renewed using the ex parte
21 process. If a State Plan amendment is required, the Department
22 shall pursue such State Plan amendment by July 1, 2022. Within
23 60 days after receiving federal approval or guidance, the
24 Department of Healthcare and Family Services and the
25 Department of Human Services shall make necessary technical
26 and rule changes to implement these changes to the

1 redetermination process.

2 (Source: P.A. 101-209, eff. 8-5-19; 101-649, eff. 7-7-20.)

3 (305 ILCS 5/11-5.5 new)

4 Sec. 11-5.5. Streamlining enrollment into the Medicare
5 Savings Program.

6 (a) The Department shall investigate how to align the
7 Medicare Part D Low-Income Subsidy and Medicare Savings
8 Program eligibility criteria.

9 (b) The Department shall issue a report making
10 recommendations on how to streamline enrollment into Medicare
11 Savings Program benefits by July 1, 2022.

12 (c) Within 90 days after issuing its report, the
13 Department shall seek public feedback on those recommendations
14 and plans.

15 (d) By July 1, 2023, the Department shall implement the
16 necessary changes to streamline enrollment into the Medicare
17 Savings Program. The Department may adopt any rules necessary
18 to implement the provisions of this paragraph.

19 (305 ILCS 5/3-10 rep.)

20 (305 ILCS 5/3-10.1 rep.)

21 (305 ILCS 5/3-10.2 rep.)

22 (305 ILCS 5/3-10.3 rep.)

23 (305 ILCS 5/3-10.4 rep.)

24 (305 ILCS 5/3-10.5 rep.)

1 (305 ILCS 5/3-10.6 rep.)

2 (305 ILCS 5/3-10.7 rep.)

3 (305 ILCS 5/3-10.8 rep.)

4 (305 ILCS 5/3-10.9 rep.)

5 (305 ILCS 5/3-10.10 rep.)

6 (305 ILCS 5/5-13.5 rep.)

7 Section 10. The Illinois Public Aid Code is amended by
8 repealing Sections 3-10, 3-10.1, 3-10.2, 3-10.3, 3-10.4,
9 3-10.5, 3-10.6, 3-10.7, 3-10.8, 3-10.9, and 3-10.10, and
10 5-13.5.

11 Section 99. Effective date. This Act takes effect upon
12 becoming law.