

102ND GENERAL ASSEMBLY State of Illinois 2021 and 2022 HB3601

Introduced 2/22/2021, by Rep. Mark Batinick

SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185 35 ILCS 200/18-207 new

Amends the Property Tax Extension Limitation Law in the Property Tax Code. Provides that a taxing district shall reduce its aggregate extension base for the purpose of lowering its limiting rate for future years upon referendum approval initiated by the submission of a petition by the voters of the district. Effective immediately.

LRB102 16263 HLH 21645 b

FISCAL NOTE ACT MAY APPLY

HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY 1 AN ACT concerning revenue.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Property Tax Code is amended by changing

 Section 18-185 and by adding Section 18-207 as follows:
- 6 (35 ILCS 200/18-185)
- 7 Sec. 18-185. Short title; definitions. This Division 5
- 8 may be cited as the Property Tax Extension Limitation Law. As
- 9 used in this Division 5:
- "Consumer Price Index" means the Consumer Price Index for
- 11 All Urban Consumers for all items published by the United
- 12 States Department of Labor.
- "Extension limitation" means (a) the lesser of 5% or the
- 14 percentage increase in the Consumer Price Index during the
- 15 12-month calendar year preceding the levy year or (b) the rate
- of increase approved by voters under Section 18-205.
- "Affected county" means a county of 3,000,000 or more
- inhabitants or a county contiguous to a county of 3,000,000 or
- 19 more inhabitants.
- 20 "Taxing district" has the same meaning provided in Section
- 21 1-150, except as otherwise provided in this Section. For the
- 22 1991 through 1994 levy years only, "taxing district" includes
- only each non-home rule taxing district having the majority of

its 1990 equalized assessed value within any county or counties contiguous to a county with 3,000,000 or more inhabitants. Beginning with the 1995 levy year, "taxing district" includes only each non-home rule taxing district subject to this Law before the 1995 levy year and each non-home rule taxing district not subject to this Law before the 1995 levy year having the majority of its 1994 equalized assessed value in an affected county or counties. Beginning with the levy year in which this Law becomes applicable to a taxing district as provided in Section 18-213, "taxing district" also includes those taxing districts made subject to this Law as provided in Section 18-213.

"Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund sissued to refund or continue to refund after October 1, refund or continue to refund bonds issued after October 1,

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1991 that were approved by referendum; (e) made for any taxing district to pay interest or principal on revenue bonds issued before October 1, 1991 for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds issued by the commission before October 1, 1991, to pay for the building project; (g) made for payments due under installment contracts entered into before October 1, 1991; (h) made for payments of principal and interest on bonds issued under the Metropolitan Water Reclamation District Act to finance construction projects initiated before October 1, 1991; (i) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), (c), (e), and (h) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (j) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made by a school district that participates in the Special Education District of Lake County, created by special education joint agreement

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under Section 10-22.31 of the School Code, for payment of the school district's share of the amounts required to be contributed by the Special Education District of Lake County to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount of any extension under this item (k) shall be certified by the school district to the county clerk; (1) made to fund expenses of providing joint recreational programs for persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (m) made for temporary relocation loan repayment purposes pursuant to Sections 2-3.77 and 17-2.2d of the School Code; (n) made for payment of principal and interest on any bonds issued under the authority of Section 17-2.2d of the School Code; (o) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; and (p) made for road purposes in the first year after a township assumes the rights, powers, duties, assets, property, liabilities, obligations, and responsibilities of a road district abolished under the provisions of Section 6-133 of the Illinois Highway Code.

"Aggregate extension" for the taxing districts to which this Law did not apply before the 1995 levy year (except taxing districts subject to this Law in accordance with Section 18-213) means the annual corporate extension for the taxing

district and those special purpose extensions that are made 1 2 annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest 3 or principal on general obligation bonds that were approved by 5 referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before March 6 7 1, 1995; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund 8 9 those bonds issued before March 1, 1995; (d) made for any 10 taxing district to pay interest or principal on bonds issued 11 to refund or continue to refund bonds issued after March 1, 12 1995 that were approved by referendum; (e) made for any taxing district to pay interest or principal on revenue bonds issued 13 before March 1, 1995 for payment of which a property tax levy 14 15 or the full faith and credit of the unit of local government is 16 pledged; however, a tax for the payment of interest or 17 principal on those bonds shall be made only after the governing body of the unit of local government finds that all 18 other sources for payment are insufficient to make those 19 20 payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds 21 22 issued by the commission before March 1, 1995 to pay for the 23 building project; (g) made for payments due under installment contracts entered into before March 1, 1995; (h) made for 24 25 payments of principal and interest on bonds issued under the Metropolitan Water Reclamation District Act to 26 finance

construction projects initiated before October 1, 1991; (h-4) 1 2 made for stormwater management purposes by the Metropolitan 3 Water Reclamation District of Greater Chicago under Section 12 of the Metropolitan Water Reclamation District Act; (i) made 5 for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, 6 7 in an amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of this definition for 8 9 non-referendum obligations, except obligations initially 10 issued pursuant to referendum and bonds described 11 subsection (h) of this definition; (j) made for payments of 12 principal and interest on bonds issued under Section 15 of the 13 Local Government Debt Reform Act; (k) made for payments of 14 principal and interest on bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park 15 16 District Act for aquarium or museum projects; (1) made for 17 payments of principal and interest on bonds authorized by Public Act 87-1191 or 93-601 and (i) issued pursuant to 18 19 Section 21.2 of the Cook County Forest Preserve District Act, 20 (ii) issued under Section 42 of the Cook County Forest Preserve District Act for zoological park projects, or (iii) 21 issued under Section 44.1 of the Cook County Forest Preserve 22 23 District Act for botanical gardens projects; (m) made pursuant to Section 34-53.5 of the School Code, whether levied annually 24 25 or not; (n) made to fund expenses of providing joint 26 recreational programs for persons with disabilities under

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Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (o) made by the Chicago Park District for recreational programs for persons with disabilities under subsection (c) of Section 7.06 of the Chicago Park District Act; (p) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; (q) made by Ford Heights School District 169 under Section 17-9.02 of the School Code; and (r) made for the purpose of making employer contributions to the Public School Teachers' Pension and Retirement Fund of Chicago under Section 34-53 of the School Code.

"Aggregate extension" for all taxing districts to which this Law applies in accordance with Section 18-213, except for those taxing districts subject to paragraph (2) of subsection (e) of Section 18-213, means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before the date on which the referendum making this Law applicable to the taxing district is held; (c) made for any taxing district to pay interest or principal on bonds issued

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to refund or continue to refund those bonds issued before the date on which the referendum making this Law applicable to the taxing district is held; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after the date on which the referendum making this Law applicable to the taxing district is held if the bonds were approved by referendum after the date on which the referendum making this Law applicable to the taxing district is held; (e) made for any taxing district to pay interest or principal on revenue bonds issued before the date on which the referendum making this Law applicable to the taxing district is held for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds issued by the commission before the date on which the referendum making this Law applicable to the taxing district is held to pay for the building project; (q) made for payments due under installment contracts entered into before the date on which the referendum making this Law applicable to the taxing district is held; (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the

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Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), of this definition and (e) for non-referendum obligations, except obligations initially issued pursuant to referendum; (i) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying obligations due under, or financing airport facilities required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect on or after that date); (k) made to fund expenses of providing joint recreational programs for persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (1) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; and (m) made for the taxing district to pay interest or principal on general obligation bonds issued pursuant to Section 19-3.10 of the School Code.

"Aggregate extension" for all taxing districts to which this Law applies in accordance with paragraph (2) of subsection (e) of Section 18-213 means the annual corporate extension for the taxing district and those special purpose

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extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997 if the bonds were approved by referendum after March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997; (e) made for any taxing district to pay interest or principal on revenue bonds issued before March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997 for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease

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payments are for the retirement of bonds issued by the commission before March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997 to pay for the building project; (q) made for payments due under installment contracts entered into before March 7, 1997 (the effective date of Public Act 89-718) this amendatory Act of 1997; (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (i) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying obligations due under, or financing airport facilities required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect on or after that date); (k) made to fund expenses of providing joint recreational programs for persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; and (1) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified

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1 under item (5) of Section 4-134 of the Illinois Pension Code.

"Debt service extension base" means an amount equal to that portion of the extension for a taxing district for the 1994 levy year, or for those taxing districts subject to this Law in accordance with Section 18-213, except for those subject to paragraph (2) of subsection (e) of Section 18-213, for the levy year in which the referendum making this Law applicable to the taxing district is held, or for those taxing districts subject to this Law in accordance with paragraph (2) of subsection (e) of Section 18-213 for the 1996 levy year, constituting an extension for payment of principal and interest on bonds issued by the taxing district without referendum, but not including excluded non-referendum bonds. For park districts (i) that were first subject to this Law in 1991 or 1995 and (ii) whose extension for the 1994 levy year for the payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds) was less than 51% of the amount for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds), "debt service extension base" means an amount equal to that portion of the extension for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds).

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A debt service extension base established or increased at any time pursuant to any provision of this Law, except Section 18-212, shall be increased each year commencing with the later of (i) the 2009 levy year or (ii) the first levy year in which this Law becomes applicable to the taxing district, by the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year. The debt service extension base may be established or increased provided under Section 18-212. "Excluded as non-referendum bonds" means (i) bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for aquarium and museum projects; (ii) bonds issued under Section 15 of the Local Government Debt Reform Act; or (iii) refunding obligations issued to refund or to continue to refund obligations initially issued pursuant to referendum.

"Special purpose extensions" include, but are not limited to, extensions for levies made on an annual basis for unemployment and workers' compensation, self-insurance, contributions to pension plans, and extensions made pursuant to Section 6-601 of the Illinois Highway Code for a road district's permanent road fund whether levied annually or not. The extension for a special service area is not included in the aggregate extension.

"Aggregate extension base" means the taxing district's last preceding aggregate extension as adjusted under Sections

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18-135, 18-215, 18-230, and 18-206. An adjustment under Section 18-135 shall be made for the 2007 levy year and all subsequent levy years whenever one or more counties within which a taxing district is located (i) used estimated valuations or rates when extending taxes in the taxing district for the last preceding levy year that resulted in the over or under extension of taxes, or (ii) increased or decreased the tax extension for the last preceding levy year as required by Section 18-135(c). Whenever an adjustment is required under Section 18-135, the aggregate extension base of the taxing district shall be equal to the amount that the aggregate extension of the taxing district would have been for the last preceding levy year if either or both (i) actual, rather than estimated, valuations or rates had been used to calculate the extension of taxes for the last levy year, or (ii) the tax extension for the last preceding levy year had not been adjusted as required by subsection (c) of Section 18-135.

Notwithstanding any other provision of law, for levy year 2012, the aggregate extension base for West Northfield School District No. 31 in Cook County shall be \$12,654,592.

"Levy year" has the same meaning as "year" under Section 1-155.

"New property" means (i) the assessed value, after final board of review or board of appeals action, of new improvements or additions to existing improvements on any parcel of real property that increase the assessed value of

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that real property during the levy year multiplied by the equalization factor issued by the Department under Section 17-30, (ii) the assessed value, after final board of review or board of appeals action, of real property not exempt from real estate taxation, which real property was exempt from real estate taxation for any portion of the immediately preceding levy year, multiplied by the equalization factor issued by the Department under Section 17-30, including the assessed value, upon final stabilization of occupancy after new construction complete, of any real property located within the boundaries of an otherwise or previously exempt military reservation that is intended for residential use and owned by or leased to a private corporation or other entity, (iii) in counties that classify in accordance with Section 4 of Article IX of the Illinois Constitution, an incentive property's additional assessed value resulting from a scheduled increase in the level of assessment as applied to the first year final board of review market value, and (iv) any increase in assessed value due to oil or gas production from an oil or gas well required to be permitted under the Hydraulic Fracturing Regulatory Act that was not produced in or accounted for during the previous levy year. In addition, the county clerk in a county containing a population of 3,000,000 or more shall include in the 1997 recovered tax increment value for any school district, any recovered tax increment value that was applicable to the 1995 tax year calculations.

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"Qualified airport authority" means an airport authority organized under the Airport Authorities Act and located in a county bordering on the State of Wisconsin and having a population in excess of 200,000 and not greater than 500,000.

"Recovered tax increment value" means, except as otherwise provided in this paragraph, the amount of the current year's equalized assessed value, in the first year after municipality terminates the designation of an area as a redevelopment project area previously established under the Tax Increment Allocation Redevelopment Development Act in the Illinois Municipal Code, previously established under the Industrial Jobs Recovery Law in the Illinois Municipal Code, previously established under the Economic Development Project Area Tax Increment Act of 1995, or previously established under the Economic Development Area Tax Increment Allocation Act, of each taxable lot, block, tract, or parcel of real property in the redevelopment project area over and above the initial equalized assessed value of each property in the redevelopment project area. For the taxes which are extended for the 1997 levy year, the recovered tax increment value for a non-home rule taxing district that first became subject to this Law for the 1995 levy year because a majority of its 1994 equalized assessed value was in an affected county or counties increased if a municipality terminated designation of an area in 1993 as a redevelopment project area previously established under the Tax Increment Allocation

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Redevelopment Development Act in the Illinois Municipal Code, previously established under the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously established under the Economic Development Area Tax Increment Allocation Act, by an amount equal to the 1994 equalized assessed value of each taxable lot, block, tract, or parcel of real property in the redevelopment project area over and above the initial equalized assessed value of each property in the redevelopment project area. In the first year after a municipality removes a taxable lot, block, tract, or parcel of real property from a redevelopment project area established under the Tax Increment Allocation Redevelopment Development Act in the Illinois Municipal Code, the Industrial Jobs Recovery Law in the Illinois Municipal Code, or the Economic Development Area Tax Increment Allocation Act, "recovered tax increment value" means the amount of the current year's equalized assessed value of each taxable lot, block, tract, or parcel of real property removed from the redevelopment project area over and above the initial equalized assessed value of that real property before removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last preceding aggregate extension base (as reduced by Section 18-207, if applicable) times an amount equal to one plus the extension limitation defined in this Section and the denominator of which is the current year's equalized assessed

value of all real property in the territory under 1 2 jurisdiction of the taxing district during the prior levy year. For those taxing districts that reduced their aggregate 3 extension for the last preceding levy year, except for school 5 districts that reduced their extension for educational purposes pursuant to Section 18-206 and taxing districts that 6 7 reduced their aggregate extension pursuant to Section 18-207, 8 the highest aggregate extension in any of the last 3 preceding 9 levy years shall be used for the purpose of computing the 10 limiting rate. The denominator shall not include new property 11 or the recovered tax increment value. If a new rate, a rate 12 decrease, or a limiting rate increase has been approved at an 13 election held after March 21, 2006, then (i) the otherwise 14 applicable limiting rate shall be increased by the amount of 15 the new rate or shall be reduced by the amount of the rate 16 decrease, as the case may be, or (ii) in the case of a limiting 17 rate increase, the limiting rate shall be equal to the rate set forth in the proposition approved by the voters for each of the 18 years specified in the proposition, after which the limiting 19 20 rate of the taxing district shall be calculated as otherwise provided. In the case of a taxing district that obtained 21 22 referendum approval for an increased limiting rate on March 23 20, 2012, the limiting rate for tax year 2012 shall be the rate 24 generates the approximate total amount of 25 extendable for that tax year, as set forth in the proposition approved by the voters; this rate shall be the final rate 26

- applied by the county clerk for the aggregate of all capped 1
- 2 funds of the district for tax year 2012.
- (Source: P.A. 99-143, eff. 7-27-15; 99-521, eff. 6-1-17; 3
- 4 100-465, eff. 8-31-17; revised 8-12-19.)
- 5 (35 ILCS 200/18-207 new)
- 6 Sec. 18-207. Reduced aggregate extension base.
- (a) Upon submission of a petition signed by a number of 8 voters of the taxing district that is not less than 10% of the votes cast in the taxing district at the immediately preceding 9
- 10 qubernatorial election, the question of whether a taxing
- 11 district shall reduce its aggregate extension base for the
- 12 purpose of lowering its limiting rate for future years shall
- 13 be submitted to the voters of the taxing district at the next
- general or consolidated election. The petition shall set forth 14
- 15 the amount of the reduction and the levy years for which the
- 16 reduction shall be applicable.
- (b) The petition shall be filed with the applicable 17
- 18 election authority, as defined in Section 1-3 of the Election
- Code, or, in the case of multiple election authorities, with 19
- 20 the State Board of Elections, not more than 10 months nor less
- 21 than 6 months prior to the election at which the question is to
- 22 be submitted to the voters, and its validity shall be
- 23 determined as provided by Article 28 of the Election Code and
- 24 general election law. The election authority or Board, as
- applicable, shall certify the question and the proper election 25

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1	authority or authorities shall submit the question to the
2	voters. Except as otherwise provided in this Section, this
3	referendum shall be subject to all other general election law
4	requirements.
5	(c) The proposition seeking to reduce the aggregate
6	extension base shall be in substantially the following form:
7	Shall the aggregate extension base used to calculate
8	the limiting rate for (taxing district) under the Property
9	Tax Extension Limitation Law be reduced by (amount of
10	money expressed in U.S. dollars) for (levy year or years)?
11	Votes shall be recorded as "Yes" or "No".

Section 99. Effective date. This Act takes effect upon becoming law.

shall be reduced as provided in the referendum.

If a majority of all votes cast on the proposition are in

favor of the proposition, then the aggregate extension base