

# SB3008



## 101ST GENERAL ASSEMBLY

### State of Illinois

2019 and 2020

SB3008

Introduced 2/5/2020, by Sen. Suzy Glowiak Hilton

#### SYNOPSIS AS INTRODUCED:

15 ILCS 20/50-5

Amends the State Budget Law of the Civil Administrative Code of Illinois. Provides that beginning with the budget prepared for fiscal year 2021, the rate of growth of general funds appropriations shall not exceed the rate of growth of the Illinois median household income. Defines "rate of growth of the Illinois median household income".

LRB101 19320 RJF 68789 b

A BILL FOR

1 AN ACT concerning State government.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The State Budget Law of the Civil Administrative  
5 Code of Illinois is amended by changing Section 50-5 as  
6 follows:

7 (15 ILCS 20/50-5)

8 Sec. 50-5. Governor to submit State budget.

9 (a) The Governor shall, as soon as possible and not later  
10 than the second Wednesday in March in 2010 (March 10, 2010),  
11 the third Wednesday in February in 2011, the fourth Wednesday  
12 in February in 2012 (February 22, 2012), the first Wednesday in  
13 March in 2013 (March 6, 2013), the fourth Wednesday in March in  
14 2014 (March 26, 2014), and the third Wednesday in February of  
15 each year thereafter, except as otherwise provided in this  
16 Section, submit a State budget, embracing therein the amounts  
17 recommended by the Governor to be appropriated to the  
18 respective departments, offices, and institutions, and for all  
19 other public purposes, the estimated revenues from taxation,  
20 and the estimated revenues from sources other than taxation.  
21 Except with respect to the capital development provisions of  
22 the State budget, beginning with the revenue estimates prepared  
23 for fiscal year 2012, revenue estimates shall be based solely

1 on: (i) revenue sources (including non-income resources),  
2 rates, and levels that exist as of the date of the submission  
3 of the State budget for the fiscal year and (ii) revenue  
4 sources (including non-income resources), rates, and levels  
5 that have been passed by the General Assembly as of the date of  
6 the submission of the State budget for the fiscal year and that  
7 are authorized to take effect in that fiscal year. Except with  
8 respect to the capital development provisions of the State  
9 budget, the Governor shall determine available revenue, deduct  
10 the cost of essential government services, including, but not  
11 limited to, pension payments and debt service, and assign a  
12 percentage of the remaining revenue to each statewide  
13 prioritized goal, as established in Section 50-25 of this Law,  
14 taking into consideration the proposed goals set forth in the  
15 report of the Commission established under that Section. The  
16 Governor shall also demonstrate how spending priorities for the  
17 fiscal year fulfill those statewide goals. The amounts  
18 recommended by the Governor for appropriation to the respective  
19 departments, offices and institutions shall be formulated  
20 according to each department's, office's, and institution's  
21 ability to effectively deliver services that meet the  
22 established statewide goals. The amounts relating to  
23 particular functions and activities shall be further  
24 formulated in accordance with the object classification  
25 specified in Section 13 of the State Finance Act. In addition,  
26 the amounts recommended by the Governor for appropriation shall

1 take into account each State agency's effectiveness in  
2 achieving its prioritized goals for the previous fiscal year,  
3 as set forth in Section 50-25 of this Law, giving priority to  
4 agencies and programs that have demonstrated a focus on the  
5 prevention of waste and the maximum yield from resources.

6 Beginning in fiscal year 2011, the Governor shall  
7 distribute written quarterly financial reports on operating  
8 funds, which may include general, State, or federal funds and  
9 may include funds related to agencies that have significant  
10 impacts on State operations, and budget statements on all  
11 appropriated funds to the General Assembly and the State  
12 Comptroller. The reports shall be submitted no later than 45  
13 days after the last day of each quarter of the fiscal year and  
14 shall be posted on the Governor's Office of Management and  
15 Budget's website on the same day. The reports shall be prepared  
16 and presented for each State agency and on a statewide level in  
17 an executive summary format that may include, for the fiscal  
18 year to date, individual itemizations for each significant  
19 revenue type as well as itemizations of expenditures and  
20 obligations, by agency, with an appropriate level of detail.  
21 The reports shall include a calculation of the actual total  
22 budget surplus or deficit for the fiscal year to date. The  
23 Governor shall also present periodic budget addresses  
24 throughout the fiscal year at the invitation of the General  
25 Assembly.

26 The Governor shall not propose expenditures and the General

1 Assembly shall not enact appropriations that exceed the  
2 resources estimated to be available, as provided in this  
3 Section. Appropriations may be adjusted during the fiscal year  
4 by means of one or more supplemental appropriation bills if any  
5 State agency either fails to meet or exceeds the goals set  
6 forth in Section 50-25 of this Law.

7 For the purposes of Article VIII, Section 2 of the 1970  
8 Illinois Constitution, the State budget for the following funds  
9 shall be prepared on the basis of revenue and expenditure  
10 measurement concepts that are in concert with generally  
11 accepted accounting principles for governments:

- 12 (1) General Revenue Fund.
- 13 (2) Common School Fund.
- 14 (3) Educational Assistance Fund.
- 15 (4) Road Fund.
- 16 (5) Motor Fuel Tax Fund.
- 17 (6) Agricultural Premium Fund.

18 These funds shall be known as the "budgeted funds". The  
19 revenue estimates used in the State budget for the budgeted  
20 funds shall include the estimated beginning fund balance, plus  
21 revenues estimated to be received during the budgeted year,  
22 plus the estimated receipts due the State as of June 30 of the  
23 budgeted year that are expected to be collected during the  
24 lapse period following the budgeted year, minus the receipts  
25 collected during the first 2 months of the budgeted year that  
26 became due to the State in the year before the budgeted year.

1 Revenues shall also include estimated federal reimbursements  
2 associated with the recognition of Section 25 of the State  
3 Finance Act liabilities. For any budgeted fund for which  
4 current year revenues are anticipated to exceed expenditures,  
5 the surplus shall be considered to be a resource available for  
6 expenditure in the budgeted fiscal year.

7 Expenditure estimates for the budgeted funds included in  
8 the State budget shall include the costs to be incurred by the  
9 State for the budgeted year, to be paid in the next fiscal  
10 year, excluding costs paid in the budgeted year which were  
11 carried over from the prior year, where the payment is  
12 authorized by Section 25 of the State Finance Act. For any  
13 budgeted fund for which expenditures are expected to exceed  
14 revenues in the current fiscal year, the deficit shall be  
15 considered as a use of funds in the budgeted fiscal year.

16 Revenues and expenditures shall also include transfers  
17 between funds that are based on revenues received or costs  
18 incurred during the budget year.

19 Appropriations for expenditures shall also include all  
20 anticipated statutory continuing appropriation obligations  
21 that are expected to be incurred during the budgeted fiscal  
22 year.

23 By March 15 of each year, the Commission on Government  
24 Forecasting and Accountability shall prepare revenue and fund  
25 transfer estimates in accordance with the requirements of this  
26 Section and report those estimates to the General Assembly and

1 the Governor.

2 For all funds other than the budgeted funds, the proposed  
3 expenditures shall not exceed funds estimated to be available  
4 for the fiscal year as shown in the budget. Appropriation for a  
5 fiscal year shall not exceed funds estimated by the General  
6 Assembly to be available during that year.

7 Beginning with the budget prepared for fiscal year 2021,  
8 the rate of growth of general funds appropriations shall not  
9 exceed the rate of growth of the Illinois median household  
10 income. For the purposes of this paragraph, "rate of growth of  
11 the Illinois median household income" means the average annual  
12 growth rate of median household income in this State over the  
13 preceding 10 calendar years, using data reported by the United  
14 States Census Bureau or its successor agency as reported in the  
15 American Community Survey 1-Year Estimates or, if unavailable  
16 or discontinued, its equivalent survey before December 31  
17 immediately preceding the beginning of the fiscal year.

18 (b) By February 24, 2010, the Governor must file a written  
19 report with the Secretary of the Senate and the Clerk of the  
20 House of Representatives containing the following:

21 (1) for fiscal year 2010, the revenues for all budgeted  
22 funds, both actual to date and estimated for the full  
23 fiscal year;

24 (2) for fiscal year 2010, the expenditures for all  
25 budgeted funds, both actual to date and estimated for the  
26 full fiscal year;

1           (3) for fiscal year 2011, the estimated revenues for  
2           all budgeted funds, including without limitation the  
3           affordable General Revenue Fund appropriations, for the  
4           full fiscal year; and

5           (4) for fiscal year 2011, an estimate of the  
6           anticipated liabilities for all budgeted funds, including  
7           without limitation the affordable General Revenue Fund  
8           appropriations, debt service on bonds issued, and the  
9           State's contributions to the pension systems, for the full  
10          fiscal year.

11          Between July 1 and August 31 of each fiscal year, the  
12          members of the General Assembly and members of the public may  
13          make written budget recommendations to the Governor.

14          Beginning with budgets prepared for fiscal year 2013, the  
15          budgets submitted by the Governor and appropriations made by  
16          the General Assembly for all executive branch State agencies  
17          must adhere to a method of budgeting where each priority must  
18          be justified each year according to merit rather than according  
19          to the amount appropriated for the preceding year.

20          (Source: P.A. 97-669, eff. 1-13-12; 97-813, eff. 7-13-12; 98-2,  
21          eff. 2-19-13; 98-626, eff. 2-5-14.)