

1 AN ACT concerning government.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Pediatric Palliative Care Act is amended by
5 changing Sections 5, 10, 15, 20, 25, 30, 35, 40, and 45 and by
6 adding Section 37 as follows:

7 (305 ILCS 60/5)

8 Sec. 5. Legislative findings. The General Assembly finds as
9 follows:

10 (1) Each year, approximately 1,500 ~~1,185~~ Illinois
11 children are diagnosed with a serious illness ~~potentially~~
12 ~~life-limiting illness~~.

13 (2) There are many barriers to the provision of
14 pediatric palliative services, the most significant of
15 which include the following: (i) challenges in predicting
16 life expectancy; (ii) the reluctance of families and
17 professionals to acknowledge a child's incurable
18 condition; and (iii) the lack of an appropriate,
19 pediatric-focused reimbursement structure leading to
20 insufficient community-based resources.

21 (3) Community-based pediatric palliative services have
22 been shown to keep children out of the hospital by managing
23 many symptoms in the home setting, thereby improving

1 childhood quality of life while maintaining budget
2 neutrality. ~~It is tremendously difficult for physicians to~~
3 ~~prognosticate pediatric life expectancy due to the~~
4 ~~resiliency of children. In addition, parents are rarely~~
5 ~~prepared to cease curative efforts in order to receive~~
6 ~~hospice or palliative care. Community based pediatric~~
7 ~~palliative services, however, keep children out of the~~
8 ~~hospital by managing many symptoms in the home setting,~~
9 ~~thereby improving childhood quality of life while~~
10 ~~maintaining budget neutrality.~~

11 ~~(4) Pediatric palliative programming can, and should,~~
12 ~~be administered in a cost neutral fashion. Community based~~
13 ~~palliative care allows for children and families~~
14 ~~to receive pain and symptom management and psychosocial~~
15 ~~support in the comfort of the home setting, thereby~~
16 ~~avoiding excess spending for emergency room visits and~~
17 ~~certain hospitals. The National Hospice and Palliative~~
18 ~~Care Organization's pediatric task force reported during~~
19 ~~2001 that the average cost per child per year, cared for~~
20 ~~primarily at home, receiving comprehensive palliative and~~
21 ~~life prolonging services concurrently, is \$16,177,~~
22 ~~significantly less than the \$19,000 to \$48,000 per child~~
23 ~~per year when palliative programs are not utilized.~~

24 (Source: P.A. 96-1078, eff. 7-16-10.)

25 (305 ILCS 60/10)

1 Sec. 10. Definitions ~~Definition~~. In this Act: 7

2 "Department" means the Department of Healthcare and Family
3 Services.

4 "Palliative care" means care focused on expert assessment
5 and management of pain and other symptoms, assessment and
6 support of caregiver needs, and coordination of care.
7 Palliative care attends to the physical, functional,
8 psychological, practical, and spiritual consequences of a
9 serious illness. It is a person-centered and family-centered
10 approach to care, providing people living with serious illness
11 relief from the symptoms and stress of an illness. Through
12 early integration into the care plan for the seriously ill,
13 palliative care improves quality of life for the patient and
14 the family. Palliative care can be offered in all care settings
15 and at any stage in a serious illness through collaboration of
16 many types of care providers.

17 "Serious illness" means a health condition that carries a
18 high risk of mortality and either negatively impacts a person's
19 daily function or quality of life or excessively strains their
20 caregiver.

21 (Source: P.A. 96-1078, eff. 7-16-10.)

22 (305 ILCS 60/15)

23 Sec. 15. Pediatric palliative care ~~pilot~~ program. The
24 Department shall develop a pediatric palliative care ~~pilot~~
25 program under which a qualifying child as defined in Section 25

1 may receive community-based pediatric palliative care from a
2 trained interdisciplinary team and may also choose to continue
3 ~~while continuing~~ to pursue ~~aggressive~~ curative or
4 disease-directed treatments for a serious ~~potentially~~
5 ~~life limiting~~ illness under the benefits available under
6 Article V of the Illinois Public Aid Code.

7 (Source: P.A. 96-1078, eff. 7-16-10.)

8 (305 ILCS 60/20)

9 Sec. 20. ~~Federal waiver or State Plan amendment. If~~
10 applicable, the ~~The~~ Department shall submit the necessary
11 application to the federal Centers for Medicare and Medicaid
12 Services for a ~~waiver or State Plan amendment~~ to implement the
13 ~~pilot~~ program described in this Act. ~~If the application is in~~
14 ~~the form of a State Plan amendment, the State Plan amendment~~
15 ~~shall be filed prior to December 31, 2010. If the Department~~
16 ~~does not submit a State Plan amendment prior to December 31,~~
17 ~~2010, the pilot program shall be created utilizing a waiver~~
18 ~~authority. The waiver request shall be included in any~~
19 ~~appropriate waiver application renewal submitted prior to~~
20 ~~December 31, 2011, or shall be submitted as an independent~~
21 ~~1915(c) Home and Community Based Medicaid Waiver within that~~
22 ~~same time period.~~ After federal approval is secured, the
23 Department shall implement the ~~waiver or State Plan amendment~~
24 within 12 months of the date of approval. The Department shall
25 not draft any rules in contravention of this timetable for

1 program development and implementation. ~~By federal~~
2 ~~requirement, the application for a 1915 (c) Medicaid waiver~~
3 ~~program must demonstrate cost neutrality per the formula laid~~
4 ~~out by the Centers for Medicare and Medicaid Services. The~~
5 ~~Department shall not draft any rules in contravention of this~~
6 ~~timetable for pilot program development and implementation.~~
7 ~~This pilot program shall be implemented only to the extent that~~
8 ~~federal financial participation is available.~~

9 (Source: P.A. 96-1078, eff. 7-16-10.)

10 (305 ILCS 60/25)

11 Sec. 25. Qualifying child.

12 (a) For the purposes of this Act, a qualifying child is a
13 person under 19 ~~18~~ years of age who is enrolled in the medical
14 assistance program under Article V of the Illinois Public Aid
15 Code and suffers from a serious illness ~~potentially~~
16 ~~life limiting medical condition~~, as defined in subsection (b).
17 A child who is enrolled in the ~~pilot~~ program prior to the age
18 19 ~~18~~ may continue to receive services under the ~~pilot~~ program
19 until the day before his or her twenty-first birthday.

20 (b) The Department, in consultation with interested
21 stakeholders, shall determine the serious illnesses
22 ~~potentially life limiting medical conditions~~ that render a
23 pediatric medical assistance recipient eligible for the ~~pilot~~
24 program under this Act. Such serious illnesses ~~medical~~
25 ~~conditions~~ shall include, but need not be limited to, the

1 following:

2 (1) Cancer (i) for which there is no known effective
3 treatment, (ii) that does not respond to conventional
4 protocol, (iii) that has progressed to an advanced stage,
5 or (iv) where toxicities or other complications limit
6 ~~prohibit~~ the administration of curative therapies.

7 (2) End-stage lung disease, including but not limited
8 to cystic fibrosis, that results in dependence on
9 technology, such as mechanical ventilation.

10 (3) Severe neurological conditions, including, but not
11 limited to, hypoxic ischemic encephalopathy, acute brain
12 injury, brain infections and inflammatory diseases, or
13 irreversible severe alteration of mental status, with one
14 of the following co-morbidities: (i) intractable seizures
15 or (ii) brainstem failure to control breathing or other
16 automatic physiologic functions.

17 (4) Degenerative neuromuscular conditions, including,
18 but not limited to, spinal muscular atrophy, Type I or II,
19 or Duchenne Muscular Dystrophy, requiring technological
20 support.

21 (5) Genetic syndromes, such as Trisomy 13 or 18, where
22 (i) it is more likely than not that the child will not live
23 past 2 years of age or (ii) the child is severely
24 compromised with no expectation of long-term survival.

25 (6) Congenital or acquired end-stage heart disease,
26 including but not limited to the following: (i) single

1 ventricle disorders, including hypoplastic left heart
2 syndrome; (ii) total anomalous pulmonary venous return,
3 not suitable for curative surgical treatment; and (iii)
4 heart muscle disorders (cardiomyopathies) without adequate
5 medical or surgical treatments.

6 (7) End-stage liver disease where (i) transplant is not
7 a viable option or (ii) transplant rejection or failure has
8 occurred.

9 (8) End-stage kidney failure where (i) transplant is
10 not a viable option or (ii) transplant rejection or failure
11 has occurred.

12 (9) Metabolic or biochemical disorders, including, but
13 not limited to, mitochondrial disease, leukodystrophies,
14 Tay-Sachs disease, or Lesch-Nyhan syndrome where (i) no
15 suitable therapies exist or (ii) available treatments,
16 including stem cell ("bone marrow") transplant, have
17 failed.

18 (10) Congenital or acquired diseases of the
19 gastrointestinal system, such as "short bowel syndrome",
20 where (i) transplant is not a viable option or (ii)
21 transplant rejection or failure has occurred.

22 (11) Congenital skin disorders, including but not
23 limited to epidermolysis bullosa, where no suitable
24 treatment exists.

25 (12) Any other serious illness that the Department
26 determines to be appropriate.

1 The definition of a serious illness ~~life-limiting medical~~
2 ~~condition~~ shall not include a definitive time period due to the
3 difficulty and challenges of prognosticating life expectancy
4 in children.

5 (Source: P.A. 96-1078, eff. 7-16-10.)

6 (305 ILCS 60/30)

7 Sec. 30. Authorized providers. Providers authorized to
8 deliver services under the ~~pilot waiver~~ program shall include
9 licensed hospice agencies or home health agencies licensed to
10 provide hospice care and will be subject to further criteria
11 developed by the Department, in consultation with interested
12 stakeholders, for provider participation. At a minimum, the
13 participating provider must house a pediatric
14 interdisciplinary team that includes: (i) a physician, acting
15 as the program medical director, who is board certified or
16 board eligible in pediatrics or hospice and palliative
17 medicine; (ii) a registered nurse; and (iii) a licensed social
18 worker with a background in pediatric care ~~a pediatric medical~~
19 ~~director, a nurse, and a licensed social worker.~~ All members of
20 the pediatric interdisciplinary team must meet criteria the
21 Department may establish by rule, including demonstrated
22 expertise in pediatric palliative care. ~~submit to the~~
23 ~~Department proof of pediatric End-of-Life Nursing Education~~
24 ~~Curriculum (Pediatric ELNEC Training) or an equivalent.~~

25 (Source: P.A. 96-1078, eff. 7-16-10.)

1 (305 ILCS 60/35)

2 Sec. 35. Interdisciplinary team; services. ~~The Subject to~~
3 ~~federal approval for matching funds, the~~ reimbursable services
4 offered under the ~~pilot~~ program shall be provided by an
5 interdisciplinary team, operating under the direction of a
6 pediatric medical director, and shall include, but not be
7 limited to, the following:

8 (1) Pediatric nursing for pain and symptom management.

9 (2) Expressive therapies (music or ~~and~~ art therapies)
10 for age-appropriate counseling.

11 (3) Client and family counseling (provided by a
12 licensed social worker, licensed counselor, or
13 non-denominational chaplain or spiritual counselor).

14 (4) Respite care.

15 (5) Bereavement services.

16 (6) Case management.

17 (7) Any other services that the Department determines
18 to be appropriate.

19 (Source: P.A. 96-1078, eff. 7-16-10.)

20 (305 ILCS 60/37 new)

21 Sec. 37. Medicaid managed care organizations; technical
22 assistance. The Department, in consultation with interested
23 stakeholders, shall establish standards for and provide
24 technical assistance to managed care organizations, as defined

1 in Section 5-30.1 of the Illinois Public Aid Code, to ensure
2 the delivery of pediatric palliative care services.

3 (305 ILCS 60/40)

4 Sec. 40. Administration.

5 (a) The Department shall oversee the administration of the
6 ~~pilot~~ program. The Department, in consultation with interested
7 stakeholders, shall determine the appropriate process for
8 review of referrals and enrollment of qualifying participants.

9 (b) The Department shall appoint an individual or entity to
10 serve as case manager or an alternative position to assess
11 level-of-care and target-population criteria for the ~~pilot~~
12 program. The Department shall ensure that the individual or
13 entity meets the criteria for demonstrated expertise in
14 pediatric palliative care that the Department, in consultation
15 with interested stakeholders, may establish by rule ~~receives~~
16 ~~pediatric End of Life Nursing Education Curriculum (Pediatric~~
17 ~~ELNEC Training) or an equivalent to become familiarized with~~
18 ~~the unique needs and difficulties facing this population.~~ The
19 process for review of referrals and enrollment of qualifying
20 participants shall not include unnecessary delays and shall
21 reflect the fact that treatment of pain and other distressing
22 symptoms represents an urgent need for children with a serious
23 illness ~~life-limiting medical conditions~~. The process shall
24 also acknowledge that children with a serious illness
25 ~~life-limiting medical conditions~~ and their families require

1 holistic and seamless care.

2 (Source: P.A. 96-1078, eff. 7-16-10.)

3 (305 ILCS 60/45)

4 Sec. 45. Report. Period of pilot program. After the program
5 has been in place for 3 years, the Department shall prepare a
6 report for the General Assembly concerning the program's
7 outcomes effectiveness and shall also make recommendations for
8 program improvement, including, but not limited to, the
9 appropriateness of those serious illnesses that render a
10 pediatric medical assistance recipient eligible for the
11 program as defined in subsection (b) of Section 25 and the
12 necessary services needed to ensure high-quality care for
13 children and their families.

14 ~~(a) The program implemented under this Act shall be~~
15 ~~considered a pilot program for 3 years following the date of~~
16 ~~program implementation or, if the pilot program is created~~
17 ~~utilizing a waiver authority, until the waiver that includes~~
18 ~~the services provided under the program undergoes the federally~~
19 ~~mandated renewal process.~~

20 ~~(b) During the period of time that the waiver program is~~
21 ~~considered a pilot program, pediatric palliative care shall be~~
22 ~~included in the issues reviewed by the Hospice and Palliative~~
23 ~~Care Advisory Board. The Board shall make recommendations~~
24 ~~regarding changes or improvements to the program, including but~~
25 ~~not limited to advisement on potential expansion of the~~

1 ~~potentially life-limiting medical conditions as defined in~~
2 ~~subsection (b) of Section 25.~~

3 ~~(c) At the end of the 3-year pilot program, the Department~~
4 ~~shall prepare a report for the General Assembly concerning the~~
5 ~~program's outcomes effectiveness and shall also make~~
6 ~~recommendations for program improvement, including, but not~~
7 ~~limited to, the appropriateness of the potentially~~
8 ~~life-limiting medical conditions as defined in subsection (b)~~
9 ~~of Section 25.~~

10 (Source: P.A. 96-1078, eff. 7-16-10.)

11 (305 ILCS 60/3 rep.)

12 Section 10. The Pediatric Palliative Care Act is amended by
13 repealing Section 3.