



101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

HB5188

by Rep. Lamont J. Robinson, Jr.

SYNOPSIS AS INTRODUCED:

305 ILCS 5/9A-11

from Ch. 23, par. 9A-11

Amends the Illinois Public Aid Code. In provisions concerning the Department of Human Services' Child Care Assistance Program, requires the Department to increase the reimbursement rate for child care centers to 115% of the rate in effect on January 1, 2020. Effective July 1, 2020.

LRB101 18883 KTG 68341 b

FISCAL NOTE ACT
MAY APPLY

A BILL FOR

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by
5 changing Section 9A-11 as follows:

6 (305 ILCS 5/9A-11) (from Ch. 23, par. 9A-11)

7 Sec. 9A-11. Child care.

8 (a) The General Assembly recognizes that families with
9 children need child care in order to work. Child care is
10 expensive and families with low incomes, including those who
11 are transitioning from welfare to work, often struggle to pay
12 the costs of day care. The General Assembly understands the
13 importance of helping low-income working families become and
14 remain self-sufficient. The General Assembly also believes
15 that it is the responsibility of families to share in the costs
16 of child care. It is also the preference of the General
17 Assembly that all working poor families should be treated
18 equally, regardless of their welfare status.

19 (b) To the extent resources permit, the Illinois Department
20 shall provide child care services to parents or other relatives
21 as defined by rule who are working or participating in
22 employment or Department approved education or training
23 programs. At a minimum, the Illinois Department shall cover the

1 following categories of families:

2 (1) recipients of TANF under Article IV participating
3 in work and training activities as specified in the
4 personal plan for employment and self-sufficiency;

5 (2) families transitioning from TANF to work;

6 (3) families at risk of becoming recipients of TANF;

7 (4) families with special needs as defined by rule;

8 (5) working families with very low incomes as defined
9 by rule;

10 (6) families that are not recipients of TANF and that
11 need child care assistance to participate in education and
12 training activities; and

13 (7) families with children under the age of 5 who have
14 an open intact family services case with the Department of
15 Children and Family Services. Any family that receives
16 child care assistance in accordance with this paragraph
17 shall remain eligible for child care assistance 6 months
18 after the child's intact family services case is closed,
19 regardless of whether the child's parents or other
20 relatives as defined by rule are working or participating
21 in Department approved employment or education or training
22 programs. The Department of Human Services, in
23 consultation with the Department of Children and Family
24 Services, shall adopt rules to protect the privacy of
25 families who are the subject of an open intact family
26 services case when such families enroll in child care

1 services. Additional rules shall be adopted to offer
2 children who have an open intact family services case the
3 opportunity to receive an Early Intervention screening and
4 other services that their families may be eligible for as
5 provided by the Department of Human Services.

6 The Department shall specify by rule the conditions of
7 eligibility, the application process, and the types, amounts,
8 and duration of services. Eligibility for child care benefits
9 and the amount of child care provided may vary based on family
10 size, income, and other factors as specified by rule.

11 A family's eligibility for child care services shall be
12 redetermined no sooner than 12 months following the initial
13 determination or most recent redetermination. During the
14 12-month periods, the family shall remain eligible for child
15 care services regardless of (i) a change in family income,
16 unless family income exceeds 85% of State median income, or
17 (ii) a temporary change in the ongoing status of the parents or
18 other relatives, as defined by rule, as working or attending a
19 job training or educational program.

20 In determining income eligibility for child care benefits,
21 the Department annually, at the beginning of each fiscal year,
22 shall establish, by rule, one income threshold for each family
23 size, in relation to percentage of State median income for a
24 family of that size, that makes families with incomes below the
25 specified threshold eligible for assistance and families with
26 incomes above the specified threshold ineligible for

1 assistance. Through and including fiscal year 2007, the
2 specified threshold must be no less than 50% of the
3 then-current State median income for each family size.
4 Beginning in fiscal year 2008, the specified threshold must be
5 no less than 185% of the then-current federal poverty level for
6 each family size. Notwithstanding any other provision of law or
7 administrative rule to the contrary, beginning in fiscal year
8 2019, the specified threshold for working families with very
9 low incomes as defined by rule must be no less than 185% of the
10 then-current federal poverty level for each family size.

11 In determining eligibility for assistance, the Department
12 shall not give preference to any category of recipients or give
13 preference to individuals based on their receipt of benefits
14 under this Code.

15 Nothing in this Section shall be construed as conferring
16 entitlement status to eligible families.

17 The Illinois Department is authorized to lower income
18 eligibility ceilings, raise parent co-payments, create waiting
19 lists, or take such other actions during a fiscal year as are
20 necessary to ensure that child care benefits paid under this
21 Article do not exceed the amounts appropriated for those child
22 care benefits. These changes may be accomplished by emergency
23 rule under Section 5-45 of the Illinois Administrative
24 Procedure Act, except that the limitation on the number of
25 emergency rules that may be adopted in a 24-month period shall
26 not apply.

1 The Illinois Department may contract with other State
2 agencies or child care organizations for the administration of
3 child care services.

4 (c) Payment shall be made for child care that otherwise
5 meets the requirements of this Section and applicable standards
6 of State and local law and regulation, including any
7 requirements the Illinois Department promulgates by rule in
8 addition to the licensure requirements promulgated by the
9 Department of Children and Family Services and Fire Prevention
10 and Safety requirements promulgated by the Office of the State
11 Fire Marshal, and is provided in any of the following:

12 (1) a child care center which is licensed or exempt
13 from licensure pursuant to Section 2.09 of the Child Care
14 Act of 1969;

15 (2) a licensed child care home or home exempt from
16 licensing;

17 (3) a licensed group child care home;

18 (4) other types of child care, including child care
19 provided by relatives or persons living in the same home as
20 the child, as determined by the Illinois Department by
21 rule.

22 Notwithstanding any other law or rule to the contrary, the
23 Department shall increase the reimbursement rate for child care
24 centers to 115% of the rate in effect on January 1, 2020.

25 (c-5) Solely for the purposes of coverage under the
26 Illinois Public Labor Relations Act, child and day care home

1 providers, including licensed and license exempt,
2 participating in the Department's child care assistance
3 program shall be considered to be public employees and the
4 State of Illinois shall be considered to be their employer as
5 of January 1, 2006 (the effective date of Public Act 94-320),
6 but not before. The State shall engage in collective bargaining
7 with an exclusive representative of child and day care home
8 providers participating in the child care assistance program
9 concerning their terms and conditions of employment that are
10 within the State's control. Nothing in this subsection shall be
11 understood to limit the right of families receiving services
12 defined in this Section to select child and day care home
13 providers or supervise them within the limits of this Section.
14 The State shall not be considered to be the employer of child
15 and day care home providers for any purposes not specifically
16 provided in Public Act 94-320, including, but not limited to,
17 purposes of vicarious liability in tort and purposes of
18 statutory retirement or health insurance benefits. Child and
19 day care home providers shall not be covered by the State
20 Employees Group Insurance Act of 1971.

21 In according child and day care home providers and their
22 selected representative rights under the Illinois Public Labor
23 Relations Act, the State intends that the State action
24 exemption to application of federal and State antitrust laws be
25 fully available to the extent that their activities are
26 authorized by Public Act 94-320.

1 (d) The Illinois Department shall establish, by rule, a
2 co-payment scale that provides for cost sharing by families
3 that receive child care services, including parents whose only
4 income is from assistance under this Code. The co-payment shall
5 be based on family income and family size and may be based on
6 other factors as appropriate. Co-payments may be waived for
7 families whose incomes are at or below the federal poverty
8 level.

9 (d-5) The Illinois Department, in consultation with its
10 Child Care and Development Advisory Council, shall develop a
11 plan to revise the child care assistance program's co-payment
12 scale. The plan shall be completed no later than February 1,
13 2008, and shall include:

14 (1) findings as to the percentage of income that the
15 average American family spends on child care and the
16 relative amounts that low-income families and the average
17 American family spend on other necessities of life;

18 (2) recommendations for revising the child care
19 co-payment scale to assure that families receiving child
20 care services from the Department are paying no more than
21 they can reasonably afford;

22 (3) recommendations for revising the child care
23 co-payment scale to provide at-risk children with complete
24 access to Preschool for All and Head Start; and

25 (4) recommendations for changes in child care program
26 policies that affect the affordability of child care.

1 (e) (Blank).

2 (f) The Illinois Department shall, by rule, set rates to be
3 paid for the various types of child care. Child care may be
4 provided through one of the following methods:

5 (1) arranging the child care through eligible
6 providers by use of purchase of service contracts or
7 vouchers;

8 (2) arranging with other agencies and community
9 volunteer groups for non-reimbursed child care;

10 (3) (blank); or

11 (4) adopting such other arrangements as the Department
12 determines appropriate.

13 (f-1) Within 30 days after June 4, 2018 (the effective date
14 of Public Act 100-587), the Department of Human Services shall
15 establish rates for child care providers that are no less than
16 the rates in effect on January 1, 2018 increased by 4.26%.

17 (f-5) (Blank).

18 (g) Families eligible for assistance under this Section
19 shall be given the following options:

20 (1) receiving a child care certificate issued by the
21 Department or a subcontractor of the Department that may be
22 used by the parents as payment for child care and
23 development services only; or

24 (2) if space is available, enrolling the child with a
25 child care provider that has a purchase of service contract
26 with the Department or a subcontractor of the Department

1 for the provision of child care and development services.
2 The Department may identify particular priority
3 populations for whom they may request special
4 consideration by a provider with purchase of service
5 contracts, provided that the providers shall be permitted
6 to maintain a balance of clients in terms of household
7 incomes and families and children with special needs, as
8 defined by rule.

9 (Source: P.A. 100-387, eff. 8-25-17; 100-587, eff. 6-4-18;
10 100-860, eff. 2-14-19; 100-909, eff. 10-1-18; 100-916, eff.
11 8-17-18; 101-81, eff. 7-12-19.)

12 Section 99. Effective date. This Act takes effect July 1,
13 2020.