



## 101ST GENERAL ASSEMBLY

### State of Illinois

2019 and 2020

**HB4608**

Introduced 2/5/2020, by Rep. Anne Stava-Murray

#### SYNOPSIS AS INTRODUCED:

305 ILCS 5/9A-11

from Ch. 23, par. 9A-11

Amends the Illinois Public Aid Code. In provisions concerning the Department of Human Services' child care assistance program, provides that, to ensure families have access to child care during periods of unemployment, the Department shall provide child care services for 12 weeks a year to parents or other relatives as defined by rule who, at the time of application, are otherwise eligible for child care assistance but are not employed and are not participating in Department-approved education or training programs. Effective immediately.

LRB101 19440 KTG 68912 b

FISCAL NOTE ACT  
MAY APPLY

A BILL FOR

1 AN ACT concerning public aid.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Illinois Public Aid Code is amended by  
5 changing Section 9A-11 as follows:

6 (305 ILCS 5/9A-11) (from Ch. 23, par. 9A-11)

7 Sec. 9A-11. Child care.

8 (a) The General Assembly recognizes that families with  
9 children need child care in order to work. Child care is  
10 expensive and families with low incomes, including those who  
11 are transitioning from welfare to work, often struggle to pay  
12 the costs of day care. The General Assembly understands the  
13 importance of helping low-income working families become and  
14 remain self-sufficient. The General Assembly also believes  
15 that it is the responsibility of families to share in the costs  
16 of child care. It is also the preference of the General  
17 Assembly that all working poor families should be treated  
18 equally, regardless of their welfare status.

19 (b) To the extent resources permit, the Illinois Department  
20 shall provide child care services to parents or other relatives  
21 as defined by rule who are working or participating in  
22 employment or Department approved education or training  
23 programs or who are unemployed as provided in subsection (b-5).

1 At a minimum, the Illinois Department shall cover the following  
2 categories of families:

3 (1) recipients of TANF under Article IV participating  
4 in work and training activities as specified in the  
5 personal plan for employment and self-sufficiency;

6 (2) families transitioning from TANF to work;

7 (3) families at risk of becoming recipients of TANF;

8 (4) families with special needs as defined by rule;

9 (5) working families with very low incomes as defined  
10 by rule;

11 (6) families that are not recipients of TANF and that  
12 need child care assistance to participate in education and  
13 training activities; and

14 (7) families with children under the age of 5 who have  
15 an open intact family services case with the Department of  
16 Children and Family Services. Any family that receives  
17 child care assistance in accordance with this paragraph  
18 shall remain eligible for child care assistance 6 months  
19 after the child's intact family services case is closed,  
20 regardless of whether the child's parents or other  
21 relatives as defined by rule are working or participating  
22 in Department approved employment or education or training  
23 programs. The Department of Human Services, in  
24 consultation with the Department of Children and Family  
25 Services, shall adopt rules to protect the privacy of  
26 families who are the subject of an open intact family

1 services case when such families enroll in child care  
2 services. Additional rules shall be adopted to offer  
3 children who have an open intact family services case the  
4 opportunity to receive an Early Intervention screening and  
5 other services that their families may be eligible for as  
6 provided by the Department of Human Services.

7 The Department shall specify by rule the conditions of  
8 eligibility, the application process, and the types, amounts,  
9 and duration of services. Eligibility for child care benefits  
10 and the amount of child care provided may vary based on family  
11 size, income, and other factors as specified by rule.

12 A family's eligibility for child care services shall be  
13 redetermined no sooner than 12 months following the initial  
14 determination or most recent redetermination. During the  
15 12-month periods, the family shall remain eligible for child  
16 care services regardless of (i) a change in family income,  
17 unless family income exceeds 85% of State median income, or  
18 (ii) a temporary change in the ongoing status of the parents or  
19 other relatives, as defined by rule, as working or attending a  
20 job training or educational program.

21 In determining income eligibility for child care benefits,  
22 the Department annually, at the beginning of each fiscal year,  
23 shall establish, by rule, one income threshold for each family  
24 size, in relation to percentage of State median income for a  
25 family of that size, that makes families with incomes below the  
26 specified threshold eligible for assistance and families with

1 incomes above the specified threshold ineligible for  
2 assistance. Through and including fiscal year 2007, the  
3 specified threshold must be no less than 50% of the  
4 then-current State median income for each family size.  
5 Beginning in fiscal year 2008, the specified threshold must be  
6 no less than 185% of the then-current federal poverty level for  
7 each family size. Notwithstanding any other provision of law or  
8 administrative rule to the contrary, beginning in fiscal year  
9 2019, the specified threshold for working families with very  
10 low incomes as defined by rule must be no less than 185% of the  
11 then-current federal poverty level for each family size.

12 In determining eligibility for assistance, the Department  
13 shall not give preference to any category of recipients or give  
14 preference to individuals based on their receipt of benefits  
15 under this Code.

16 Nothing in this Section shall be construed as conferring  
17 entitlement status to eligible families.

18 The Illinois Department is authorized to lower income  
19 eligibility ceilings, raise parent co-payments, create waiting  
20 lists, or take such other actions during a fiscal year as are  
21 necessary to ensure that child care benefits paid under this  
22 Article do not exceed the amounts appropriated for those child  
23 care benefits. These changes may be accomplished by emergency  
24 rule under Section 5-45 of the Illinois Administrative  
25 Procedure Act, except that the limitation on the number of  
26 emergency rules that may be adopted in a 24-month period shall

1 not apply.

2 The Illinois Department may contract with other State  
3 agencies or child care organizations for the administration of  
4 child care services.

5 (b-5) Notwithstanding any other provision of this Section  
6 to the contrary, to ensure families have access to child care  
7 during periods of unemployment, the Department shall provide  
8 child care services for 12 weeks a year to parents or other  
9 relatives as defined by rule who, at the time of application,  
10 are otherwise eligible for child care assistance but are not  
11 employed and are not participating in Department-approved  
12 education or training programs.

13 (c) Payment shall be made for child care that otherwise  
14 meets the requirements of this Section and applicable standards  
15 of State and local law and regulation, including any  
16 requirements the Illinois Department promulgates by rule in  
17 addition to the licensure requirements promulgated by the  
18 Department of Children and Family Services and Fire Prevention  
19 and Safety requirements promulgated by the Office of the State  
20 Fire Marshal, and is provided in any of the following:

21 (1) a child care center which is licensed or exempt  
22 from licensure pursuant to Section 2.09 of the Child Care  
23 Act of 1969;

24 (2) a licensed child care home or home exempt from  
25 licensing;

26 (3) a licensed group child care home;

1           (4) other types of child care, including child care  
2           provided by relatives or persons living in the same home as  
3           the child, as determined by the Illinois Department by  
4           rule.

5           (c-5) Solely for the purposes of coverage under the  
6           Illinois Public Labor Relations Act, child and day care home  
7           providers, including licensed and license exempt,  
8           participating in the Department's child care assistance  
9           program shall be considered to be public employees and the  
10          State of Illinois shall be considered to be their employer as  
11          of January 1, 2006 (the effective date of Public Act 94-320),  
12          but not before. The State shall engage in collective bargaining  
13          with an exclusive representative of child and day care home  
14          providers participating in the child care assistance program  
15          concerning their terms and conditions of employment that are  
16          within the State's control. Nothing in this subsection shall be  
17          understood to limit the right of families receiving services  
18          defined in this Section to select child and day care home  
19          providers or supervise them within the limits of this Section.  
20          The State shall not be considered to be the employer of child  
21          and day care home providers for any purposes not specifically  
22          provided in Public Act 94-320, including, but not limited to,  
23          purposes of vicarious liability in tort and purposes of  
24          statutory retirement or health insurance benefits. Child and  
25          day care home providers shall not be covered by the State  
26          Employees Group Insurance Act of 1971.

1           In according child and day care home providers and their  
2 selected representative rights under the Illinois Public Labor  
3 Relations Act, the State intends that the State action  
4 exemption to application of federal and State antitrust laws be  
5 fully available to the extent that their activities are  
6 authorized by Public Act 94-320.

7           (d) The Illinois Department shall establish, by rule, a  
8 co-payment scale that provides for cost sharing by families  
9 that receive child care services, including parents whose only  
10 income is from assistance under this Code. The co-payment shall  
11 be based on family income and family size and may be based on  
12 other factors as appropriate. Co-payments may be waived for  
13 families whose incomes are at or below the federal poverty  
14 level.

15           (d-5) The Illinois Department, in consultation with its  
16 Child Care and Development Advisory Council, shall develop a  
17 plan to revise the child care assistance program's co-payment  
18 scale. The plan shall be completed no later than February 1,  
19 2008, and shall include:

20           (1) findings as to the percentage of income that the  
21 average American family spends on child care and the  
22 relative amounts that low-income families and the average  
23 American family spend on other necessities of life;

24           (2) recommendations for revising the child care  
25 co-payment scale to assure that families receiving child  
26 care services from the Department are paying no more than



1           they can reasonably afford;

2           (3) recommendations for revising the child care  
3 co-payment scale to provide at-risk children with complete  
4 access to Preschool for All and Head Start; and

5           (4) recommendations for changes in child care program  
6 policies that affect the affordability of child care.

7           (e) (Blank).

8           (f) The Illinois Department shall, by rule, set rates to be  
9 paid for the various types of child care. Child care may be  
10 provided through one of the following methods:

11           (1) arranging the child care through eligible  
12 providers by use of purchase of service contracts or  
13 vouchers;

14           (2) arranging with other agencies and community  
15 volunteer groups for non-reimbursed child care;

16           (3) (blank); or

17           (4) adopting such other arrangements as the Department  
18 determines appropriate.

19           (f-1) Within 30 days after June 4, 2018 (the effective date  
20 of Public Act 100-587), the Department of Human Services shall  
21 establish rates for child care providers that are no less than  
22 the rates in effect on January 1, 2018 increased by 4.26%.

23           (f-5) (Blank).

24           (g) Families eligible for assistance under this Section  
25 shall be given the following options:

26           (1) receiving a child care certificate issued by the

1 Department or a subcontractor of the Department that may be  
2 used by the parents as payment for child care and  
3 development services only; or

4 (2) if space is available, enrolling the child with a  
5 child care provider that has a purchase of service contract  
6 with the Department or a subcontractor of the Department  
7 for the provision of child care and development services.  
8 The Department may identify particular priority  
9 populations for whom they may request special  
10 consideration by a provider with purchase of service  
11 contracts, provided that the providers shall be permitted  
12 to maintain a balance of clients in terms of household  
13 incomes and families and children with special needs, as  
14 defined by rule.

15 (Source: P.A. 100-387, eff. 8-25-17; 100-587, eff. 6-4-18;  
16 100-860, eff. 2-14-19; 100-909, eff. 10-1-18; 100-916, eff.  
17 8-17-18; 101-81, eff. 7-12-19.)

18 Section 99. Effective date. This Act takes effect upon  
19 becoming law.