



101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

HB4241

Introduced 1/27/2020, by Rep. Mark L. Walker

SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185

Amends the Property Tax Extension Limitation Law in the Property Tax Code. Provides that, for levy year 2021 and thereafter, the limiting rate shall include 50% of the value of new property (currently, 100% of the value of new property is excluded). Effective immediately.

LRB101 16768 HLH 66161 b

FISCAL NOTE ACT
MAY APPLY

HOUSING
AFFORDABILITY
IMPACT NOTE ACT
MAY APPLY

1 AN ACT concerning revenue.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Property Tax Code is amended by changing
5 Section 18-185 as follows:

6 (35 ILCS 200/18-185)

7 Sec. 18-185. Short title; definitions. This Division 5 may
8 be cited as the Property Tax Extension Limitation Law. As used
9 in this Division 5:

10 "Consumer Price Index" means the Consumer Price Index for
11 All Urban Consumers for all items published by the United
12 States Department of Labor.

13 "Extension limitation" means (a) the lesser of 5% or the
14 percentage increase in the Consumer Price Index during the
15 12-month calendar year preceding the levy year or (b) the rate
16 of increase approved by voters under Section 18-205.

17 "Affected county" means a county of 3,000,000 or more
18 inhabitants or a county contiguous to a county of 3,000,000 or
19 more inhabitants.

20 "Taxing district" has the same meaning provided in Section
21 1-150, except as otherwise provided in this Section. For the
22 1991 through 1994 levy years only, "taxing district" includes
23 only each non-home rule taxing district having the majority of

1 its 1990 equalized assessed value within any county or counties
2 contiguous to a county with 3,000,000 or more inhabitants.
3 Beginning with the 1995 levy year, "taxing district" includes
4 only each non-home rule taxing district subject to this Law
5 before the 1995 levy year and each non-home rule taxing
6 district not subject to this Law before the 1995 levy year
7 having the majority of its 1994 equalized assessed value in an
8 affected county or counties. Beginning with the levy year in
9 which this Law becomes applicable to a taxing district as
10 provided in Section 18-213, "taxing district" also includes
11 those taxing districts made subject to this Law as provided in
12 Section 18-213.

13 "Aggregate extension" for taxing districts to which this
14 Law applied before the 1995 levy year means the annual
15 corporate extension for the taxing district and those special
16 purpose extensions that are made annually for the taxing
17 district, excluding special purpose extensions: (a) made for
18 the taxing district to pay interest or principal on general
19 obligation bonds that were approved by referendum; (b) made for
20 any taxing district to pay interest or principal on general
21 obligation bonds issued before October 1, 1991; (c) made for
22 any taxing district to pay interest or principal on bonds
23 issued to refund or continue to refund those bonds issued
24 before October 1, 1991; (d) made for any taxing district to pay
25 interest or principal on bonds issued to refund or continue to
26 refund bonds issued after October 1, 1991 that were approved by

1 referendum; (e) made for any taxing district to pay interest or
2 principal on revenue bonds issued before October 1, 1991 for
3 payment of which a property tax levy or the full faith and
4 credit of the unit of local government is pledged; however, a
5 tax for the payment of interest or principal on those bonds
6 shall be made only after the governing body of the unit of
7 local government finds that all other sources for payment are
8 insufficient to make those payments; (f) made for payments
9 under a building commission lease when the lease payments are
10 for the retirement of bonds issued by the commission before
11 October 1, 1991, to pay for the building project; (g) made for
12 payments due under installment contracts entered into before
13 October 1, 1991; (h) made for payments of principal and
14 interest on bonds issued under the Metropolitan Water
15 Reclamation District Act to finance construction projects
16 initiated before October 1, 1991; (i) made for payments of
17 principal and interest on limited bonds, as defined in Section
18 3 of the Local Government Debt Reform Act, in an amount not to
19 exceed the debt service extension base less the amount in items
20 (b), (c), (e), and (h) of this definition for non-referendum
21 obligations, except obligations initially issued pursuant to
22 referendum; (j) made for payments of principal and interest on
23 bonds issued under Section 15 of the Local Government Debt
24 Reform Act; (k) made by a school district that participates in
25 the Special Education District of Lake County, created by
26 special education joint agreement under Section 10-22.31 of the

1 School Code, for payment of the school district's share of the
2 amounts required to be contributed by the Special Education
3 District of Lake County to the Illinois Municipal Retirement
4 Fund under Article 7 of the Illinois Pension Code; the amount
5 of any extension under this item (k) shall be certified by the
6 school district to the county clerk; (l) made to fund expenses
7 of providing joint recreational programs for persons with
8 disabilities under Section 5-8 of the Park District Code or
9 Section 11-95-14 of the Illinois Municipal Code; (m) made for
10 temporary relocation loan repayment purposes pursuant to
11 Sections 2-3.77 and 17-2.2d of the School Code; (n) made for
12 payment of principal and interest on any bonds issued under the
13 authority of Section 17-2.2d of the School Code; (o) made for
14 contributions to a firefighter's pension fund created under
15 Article 4 of the Illinois Pension Code, to the extent of the
16 amount certified under item (5) of Section 4-134 of the
17 Illinois Pension Code; and (p) made for road purposes in the
18 first year after a township assumes the rights, powers, duties,
19 assets, property, liabilities, obligations, and
20 responsibilities of a road district abolished under the
21 provisions of Section 6-133 of the Illinois Highway Code.

22 "Aggregate extension" for the taxing districts to which
23 this Law did not apply before the 1995 levy year (except taxing
24 districts subject to this Law in accordance with Section
25 18-213) means the annual corporate extension for the taxing
26 district and those special purpose extensions that are made

1 annually for the taxing district, excluding special purpose
2 extensions: (a) made for the taxing district to pay interest or
3 principal on general obligation bonds that were approved by
4 referendum; (b) made for any taxing district to pay interest or
5 principal on general obligation bonds issued before March 1,
6 1995; (c) made for any taxing district to pay interest or
7 principal on bonds issued to refund or continue to refund those
8 bonds issued before March 1, 1995; (d) made for any taxing
9 district to pay interest or principal on bonds issued to refund
10 or continue to refund bonds issued after March 1, 1995 that
11 were approved by referendum; (e) made for any taxing district
12 to pay interest or principal on revenue bonds issued before
13 March 1, 1995 for payment of which a property tax levy or the
14 full faith and credit of the unit of local government is
15 pledged; however, a tax for the payment of interest or
16 principal on those bonds shall be made only after the governing
17 body of the unit of local government finds that all other
18 sources for payment are insufficient to make those payments;
19 (f) made for payments under a building commission lease when
20 the lease payments are for the retirement of bonds issued by
21 the commission before March 1, 1995 to pay for the building
22 project; (g) made for payments due under installment contracts
23 entered into before March 1, 1995; (h) made for payments of
24 principal and interest on bonds issued under the Metropolitan
25 Water Reclamation District Act to finance construction
26 projects initiated before October 1, 1991; (h-4) made for

1 stormwater management purposes by the Metropolitan Water
2 Reclamation District of Greater Chicago under Section 12 of the
3 Metropolitan Water Reclamation District Act; (i) made for
4 payments of principal and interest on limited bonds, as defined
5 in Section 3 of the Local Government Debt Reform Act, in an
6 amount not to exceed the debt service extension base less the
7 amount in items (b), (c), and (e) of this definition for
8 non-referendum obligations, except obligations initially
9 issued pursuant to referendum and bonds described in subsection
10 (h) of this definition; (j) made for payments of principal and
11 interest on bonds issued under Section 15 of the Local
12 Government Debt Reform Act; (k) made for payments of principal
13 and interest on bonds authorized by Public Act 88-503 and
14 issued under Section 20a of the Chicago Park District Act for
15 aquarium or museum projects; (l) made for payments of principal
16 and interest on bonds authorized by Public Act 87-1191 or
17 93-601 and (i) issued pursuant to Section 21.2 of the Cook
18 County Forest Preserve District Act, (ii) issued under Section
19 42 of the Cook County Forest Preserve District Act for
20 zoological park projects, or (iii) issued under Section 44.1 of
21 the Cook County Forest Preserve District Act for botanical
22 gardens projects; (m) made pursuant to Section 34-53.5 of the
23 School Code, whether levied annually or not; (n) made to fund
24 expenses of providing joint recreational programs for persons
25 with disabilities under Section 5-8 of the Park District Code
26 or Section 11-95-14 of the Illinois Municipal Code; (o) made by

1 the Chicago Park District for recreational programs for persons
2 with disabilities under subsection (c) of Section 7.06 of the
3 Chicago Park District Act; (p) made for contributions to a
4 firefighter's pension fund created under Article 4 of the
5 Illinois Pension Code, to the extent of the amount certified
6 under item (5) of Section 4-134 of the Illinois Pension Code;
7 (q) made by Ford Heights School District 169 under Section
8 17-9.02 of the School Code; and (r) made for the purpose of
9 making employer contributions to the Public School Teachers'
10 Pension and Retirement Fund of Chicago under Section 34-53 of
11 the School Code.

12 "Aggregate extension" for all taxing districts to which
13 this Law applies in accordance with Section 18-213, except for
14 those taxing districts subject to paragraph (2) of subsection
15 (e) of Section 18-213, means the annual corporate extension for
16 the taxing district and those special purpose extensions that
17 are made annually for the taxing district, excluding special
18 purpose extensions: (a) made for the taxing district to pay
19 interest or principal on general obligation bonds that were
20 approved by referendum; (b) made for any taxing district to pay
21 interest or principal on general obligation bonds issued before
22 the date on which the referendum making this Law applicable to
23 the taxing district is held; (c) made for any taxing district
24 to pay interest or principal on bonds issued to refund or
25 continue to refund those bonds issued before the date on which
26 the referendum making this Law applicable to the taxing

1 district is held; (d) made for any taxing district to pay
2 interest or principal on bonds issued to refund or continue to
3 refund bonds issued after the date on which the referendum
4 making this Law applicable to the taxing district is held if
5 the bonds were approved by referendum after the date on which
6 the referendum making this Law applicable to the taxing
7 district is held; (e) made for any taxing district to pay
8 interest or principal on revenue bonds issued before the date
9 on which the referendum making this Law applicable to the
10 taxing district is held for payment of which a property tax
11 levy or the full faith and credit of the unit of local
12 government is pledged; however, a tax for the payment of
13 interest or principal on those bonds shall be made only after
14 the governing body of the unit of local government finds that
15 all other sources for payment are insufficient to make those
16 payments; (f) made for payments under a building commission
17 lease when the lease payments are for the retirement of bonds
18 issued by the commission before the date on which the
19 referendum making this Law applicable to the taxing district is
20 held to pay for the building project; (g) made for payments due
21 under installment contracts entered into before the date on
22 which the referendum making this Law applicable to the taxing
23 district is held; (h) made for payments of principal and
24 interest on limited bonds, as defined in Section 3 of the Local
25 Government Debt Reform Act, in an amount not to exceed the debt
26 service extension base less the amount in items (b), (c), and

1 (e) of this definition for non-referendum obligations, except
2 obligations initially issued pursuant to referendum; (i) made
3 for payments of principal and interest on bonds issued under
4 Section 15 of the Local Government Debt Reform Act; (j) made
5 for a qualified airport authority to pay interest or principal
6 on general obligation bonds issued for the purpose of paying
7 obligations due under, or financing airport facilities
8 required to be acquired, constructed, installed or equipped
9 pursuant to, contracts entered into before March 1, 1996 (but
10 not including any amendments to such a contract taking effect
11 on or after that date); (k) made to fund expenses of providing
12 joint recreational programs for persons with disabilities
13 under Section 5-8 of the Park District Code or Section 11-95-14
14 of the Illinois Municipal Code; (l) made for contributions to a
15 firefighter's pension fund created under Article 4 of the
16 Illinois Pension Code, to the extent of the amount certified
17 under item (5) of Section 4-134 of the Illinois Pension Code;
18 and (m) made for the taxing district to pay interest or
19 principal on general obligation bonds issued pursuant to
20 Section 19-3.10 of the School Code.

21 "Aggregate extension" for all taxing districts to which
22 this Law applies in accordance with paragraph (2) of subsection
23 (e) of Section 18-213 means the annual corporate extension for
24 the taxing district and those special purpose extensions that
25 are made annually for the taxing district, excluding special
26 purpose extensions: (a) made for the taxing district to pay

1 interest or principal on general obligation bonds that were
2 approved by referendum; (b) made for any taxing district to pay
3 interest or principal on general obligation bonds issued before
4 March 7, 1997 (the effective date of Public Act 89-718) ~~this~~
5 ~~amendatory Act of 1997~~; (c) made for any taxing district to pay
6 interest or principal on bonds issued to refund or continue to
7 refund those bonds issued before March 7, 1997 (the effective
8 date of Public Act 89-718) ~~this amendatory Act of 1997~~; (d)
9 made for any taxing district to pay interest or principal on
10 bonds issued to refund or continue to refund bonds issued after
11 March 7, 1997 (the effective date of Public Act 89-718) ~~this~~
12 ~~amendatory Act of 1997~~ if the bonds were approved by referendum
13 after March 7, 1997 (the effective date of Public Act 89-718)
14 ~~this amendatory Act of 1997~~; (e) made for any taxing district
15 to pay interest or principal on revenue bonds issued before
16 March 7, 1997 (the effective date of Public Act 89-718) ~~this~~
17 ~~amendatory Act of 1997~~ for payment of which a property tax levy
18 or the full faith and credit of the unit of local government is
19 pledged; however, a tax for the payment of interest or
20 principal on those bonds shall be made only after the governing
21 body of the unit of local government finds that all other
22 sources for payment are insufficient to make those payments;
23 (f) made for payments under a building commission lease when
24 the lease payments are for the retirement of bonds issued by
25 the commission before March 7, 1997 (the effective date of
26 Public Act 89-718) ~~this amendatory Act of 1997~~ to pay for the

1 building project; (g) made for payments due under installment
2 contracts entered into before March 7, 1997 (the effective date
3 of Public Act 89-718) ~~this amendatory Act of 1997~~; (h) made for
4 payments of principal and interest on limited bonds, as defined
5 in Section 3 of the Local Government Debt Reform Act, in an
6 amount not to exceed the debt service extension base less the
7 amount in items (b), (c), and (e) of this definition for
8 non-referendum obligations, except obligations initially
9 issued pursuant to referendum; (i) made for payments of
10 principal and interest on bonds issued under Section 15 of the
11 Local Government Debt Reform Act; (j) made for a qualified
12 airport authority to pay interest or principal on general
13 obligation bonds issued for the purpose of paying obligations
14 due under, or financing airport facilities required to be
15 acquired, constructed, installed or equipped pursuant to,
16 contracts entered into before March 1, 1996 (but not including
17 any amendments to such a contract taking effect on or after
18 that date); (k) made to fund expenses of providing joint
19 recreational programs for persons with disabilities under
20 Section 5-8 of the Park District Code or Section 11-95-14 of
21 the Illinois Municipal Code; and (l) made for contributions to
22 a firefighter's pension fund created under Article 4 of the
23 Illinois Pension Code, to the extent of the amount certified
24 under item (5) of Section 4-134 of the Illinois Pension Code.

25 "Debt service extension base" means an amount equal to that
26 portion of the extension for a taxing district for the 1994

1 levy year, or for those taxing districts subject to this Law in
2 accordance with Section 18-213, except for those subject to
3 paragraph (2) of subsection (e) of Section 18-213, for the levy
4 year in which the referendum making this Law applicable to the
5 taxing district is held, or for those taxing districts subject
6 to this Law in accordance with paragraph (2) of subsection (e)
7 of Section 18-213 for the 1996 levy year, constituting an
8 extension for payment of principal and interest on bonds issued
9 by the taxing district without referendum, but not including
10 excluded non-referendum bonds. For park districts (i) that were
11 first subject to this Law in 1991 or 1995 and (ii) whose
12 extension for the 1994 levy year for the payment of principal
13 and interest on bonds issued by the park district without
14 referendum (but not including excluded non-referendum bonds)
15 was less than 51% of the amount for the 1991 levy year
16 constituting an extension for payment of principal and interest
17 on bonds issued by the park district without referendum (but
18 not including excluded non-referendum bonds), "debt service
19 extension base" means an amount equal to that portion of the
20 extension for the 1991 levy year constituting an extension for
21 payment of principal and interest on bonds issued by the park
22 district without referendum (but not including excluded
23 non-referendum bonds). A debt service extension base
24 established or increased at any time pursuant to any provision
25 of this Law, except Section 18-212, shall be increased each
26 year commencing with the later of (i) the 2009 levy year or

1 (ii) the first levy year in which this Law becomes applicable
2 to the taxing district, by the lesser of 5% or the percentage
3 increase in the Consumer Price Index during the 12-month
4 calendar year preceding the levy year. The debt service
5 extension base may be established or increased as provided
6 under Section 18-212. "Excluded non-referendum bonds" means
7 (i) bonds authorized by Public Act 88-503 and issued under
8 Section 20a of the Chicago Park District Act for aquarium and
9 museum projects; (ii) bonds issued under Section 15 of the
10 Local Government Debt Reform Act; or (iii) refunding
11 obligations issued to refund or to continue to refund
12 obligations initially issued pursuant to referendum.

13 "Special purpose extensions" include, but are not limited
14 to, extensions for levies made on an annual basis for
15 unemployment and workers' compensation, self-insurance,
16 contributions to pension plans, and extensions made pursuant to
17 Section 6-601 of the Illinois Highway Code for a road
18 district's permanent road fund whether levied annually or not.
19 The extension for a special service area is not included in the
20 aggregate extension.

21 "Aggregate extension base" means the taxing district's
22 last preceding aggregate extension as adjusted under Sections
23 18-135, 18-215, 18-230, and 18-206. An adjustment under Section
24 18-135 shall be made for the 2007 levy year and all subsequent
25 levy years whenever one or more counties within which a taxing
26 district is located (i) used estimated valuations or rates when

1 extending taxes in the taxing district for the last preceding
2 levy year that resulted in the over or under extension of
3 taxes, or (ii) increased or decreased the tax extension for the
4 last preceding levy year as required by Section 18-135(c).
5 Whenever an adjustment is required under Section 18-135, the
6 aggregate extension base of the taxing district shall be equal
7 to the amount that the aggregate extension of the taxing
8 district would have been for the last preceding levy year if
9 either or both (i) actual, rather than estimated, valuations or
10 rates had been used to calculate the extension of taxes for the
11 last levy year, or (ii) the tax extension for the last
12 preceding levy year had not been adjusted as required by
13 subsection (c) of Section 18-135.

14 Notwithstanding any other provision of law, for levy year
15 2012, the aggregate extension base for West Northfield School
16 District No. 31 in Cook County shall be \$12,654,592.

17 "Levy year" has the same meaning as "year" under Section
18 1-155.

19 "New property" means (i) the assessed value, after final
20 board of review or board of appeals action, of new improvements
21 or additions to existing improvements on any parcel of real
22 property that increase the assessed value of that real property
23 during the levy year multiplied by the equalization factor
24 issued by the Department under Section 17-30, (ii) the assessed
25 value, after final board of review or board of appeals action,
26 of real property not exempt from real estate taxation, which

1 real property was exempt from real estate taxation for any
2 portion of the immediately preceding levy year, multiplied by
3 the equalization factor issued by the Department under Section
4 17-30, including the assessed value, upon final stabilization
5 of occupancy after new construction is complete, of any real
6 property located within the boundaries of an otherwise or
7 previously exempt military reservation that is intended for
8 residential use and owned by or leased to a private corporation
9 or other entity, (iii) in counties that classify in accordance
10 with Section 4 of Article IX of the Illinois Constitution, an
11 incentive property's additional assessed value resulting from
12 a scheduled increase in the level of assessment as applied to
13 the first year final board of review market value, and (iv) any
14 increase in assessed value due to oil or gas production from an
15 oil or gas well required to be permitted under the Hydraulic
16 Fracturing Regulatory Act that was not produced in or accounted
17 for during the previous levy year. In addition, the county
18 clerk in a county containing a population of 3,000,000 or more
19 shall include in the 1997 recovered tax increment value for any
20 school district, any recovered tax increment value that was
21 applicable to the 1995 tax year calculations.

22 "Qualified airport authority" means an airport authority
23 organized under the Airport Authorities Act and located in a
24 county bordering on the State of Wisconsin and having a
25 population in excess of 200,000 and not greater than 500,000.

26 "Recovered tax increment value" means, except as otherwise

1 provided in this paragraph, the amount of the current year's
2 equalized assessed value, in the first year after a
3 municipality terminates the designation of an area as a
4 redevelopment project area previously established under the
5 Tax Increment Allocation Redevelopment ~~Development~~ Act in the
6 Illinois Municipal Code, previously established under the
7 Industrial Jobs Recovery Law in the Illinois Municipal Code,
8 previously established under the Economic Development Project
9 Area Tax Increment Act of 1995, or previously established under
10 the Economic Development Area Tax Increment Allocation Act, of
11 each taxable lot, block, tract, or parcel of real property in
12 the redevelopment project area over and above the initial
13 equalized assessed value of each property in the redevelopment
14 project area. For the taxes which are extended for the 1997
15 levy year, the recovered tax increment value for a non-home
16 rule taxing district that first became subject to this Law for
17 the 1995 levy year because a majority of its 1994 equalized
18 assessed value was in an affected county or counties shall be
19 increased if a municipality terminated the designation of an
20 area in 1993 as a redevelopment project area previously
21 established under the Tax Increment Allocation Redevelopment
22 ~~Development~~ Act in the Illinois Municipal Code, previously
23 established under the Industrial Jobs Recovery Law in the
24 Illinois Municipal Code, or previously established under the
25 Economic Development Area Tax Increment Allocation Act, by an
26 amount equal to the 1994 equalized assessed value of each

1 taxable lot, block, tract, or parcel of real property in the
2 redevelopment project area over and above the initial equalized
3 assessed value of each property in the redevelopment project
4 area. In the first year after a municipality removes a taxable
5 lot, block, tract, or parcel of real property from a
6 redevelopment project area established under the Tax Increment
7 Allocation Redevelopment ~~Development~~ Act in the Illinois
8 Municipal Code, the Industrial Jobs Recovery Law in the
9 Illinois Municipal Code, or the Economic Development Area Tax
10 Increment Allocation Act, "recovered tax increment value"
11 means the amount of the current year's equalized assessed value
12 of each taxable lot, block, tract, or parcel of real property
13 removed from the redevelopment project area over and above the
14 initial equalized assessed value of that real property before
15 removal from the redevelopment project area.

16 Except as otherwise provided in this Section, "limiting
17 rate" means a fraction the numerator of which is the last
18 preceding aggregate extension base times an amount equal to one
19 plus the extension limitation defined in this Section and the
20 denominator of which is the current year's equalized assessed
21 value of all real property in the territory under the
22 jurisdiction of the taxing district during the prior levy year.
23 For those taxing districts that reduced their aggregate
24 extension for the last preceding levy year, except for school
25 districts that reduced their extension for educational
26 purposes pursuant to Section 18-206, the highest aggregate

1 extension in any of the last 3 preceding levy years shall be
2 used for the purpose of computing the limiting rate. For levy
3 years prior to levy year 2021, the ~~The~~ denominator shall not
4 include new property or the recovered tax increment value. For
5 levy year 2021 and thereafter, the denominator shall not
6 include the recovered tax increment value but shall include 50%
7 of the value of new property. If a new rate, a rate decrease,
8 or a limiting rate increase has been approved at an election
9 held after March 21, 2006, then (i) the otherwise applicable
10 limiting rate shall be increased by the amount of the new rate
11 or shall be reduced by the amount of the rate decrease, as the
12 case may be, or (ii) in the case of a limiting rate increase,
13 the limiting rate shall be equal to the rate set forth in the
14 proposition approved by the voters for each of the years
15 specified in the proposition, after which the limiting rate of
16 the taxing district shall be calculated as otherwise provided.
17 In the case of a taxing district that obtained referendum
18 approval for an increased limiting rate on March 20, 2012, the
19 limiting rate for tax year 2012 shall be the rate that
20 generates the approximate total amount of taxes extendable for
21 that tax year, as set forth in the proposition approved by the
22 voters; this rate shall be the final rate applied by the county
23 clerk for the aggregate of all capped funds of the district for
24 tax year 2012.

25 (Source: P.A. 99-143, eff. 7-27-15; 99-521, eff. 6-1-17;
26 100-465, eff. 8-31-17; revised 8-12-19.)

1 Section 99. Effective date. This Act takes effect upon
2 becoming law.