

101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

HB3630

by Rep. Kelly M. Burke

SYNOPSIS AS INTRODUCED:

110 ILCS 979/30 110 ILCS 979/35

Amends the Illinois Prepaid Tuition Act. Makes a change to a reference to the Illinois Pension Code with respect to subjecting the Illinois Student Assistance Commission to the same investment requirements as are imposed upon the board of trustees of a retirement system. Provides for an irrevocable and continuing appropriation (and the irrevocable and continuing authority for and direction to the State Comptroller and the State Treasurer to make the necessary transfers out of and disbursements from the revenues and funds of the State) if for any reason the General Assembly fails to make appropriations of amounts sufficient for the State to pay contractual obligations, and provides that the full faith and credit of the State of Illinois is pledged for the punctual payment of such obligations.

LRB101 08449 AXK 53523 b

FISCAL NOTE ACT MAY APPLY

A BILL FOR

AN ACT concerning education.

Be it enacted by the People of the State of Illinois, 2 represented in the General Assembly: 3

4 Section 5. The Illinois Prepaid Tuition Act is amended by 5 changing Sections 30 and 35 as follows:

6 (110 ILCS 979/30)

7 Sec. 30. Investment Advisory Panel duties and 8 responsibilities.

9 (a) Advice and review. The panel shall offer advice and counseling regarding the investments of the Illinois prepaid 10 tuition program with the objective of obtaining the best 11 possible return on investments consistent with actuarial 12 13 soundness of the program. The panel is required to annually 14 review and advise the Commission on provisions of the strategic investment plan for the prepaid tuition program. The panel is 15 also charged with reviewing and advising the Commission with 16 17 regard to the annual report that describes the current financial condition of the program. The panel at its own 18 19 discretion also may advise the Commission on other aspects of the program. 20

21 (b) Investment plan. The Commission annually shall adopt a 22 comprehensive investment plan for purposes of this Section. The comprehensive investment plan shall specify the investment 23

1

policies to be utilized by the Commission in its administration 1 2 of the Illinois Prepaid Tuition Trust Fund created by Section 35. The Commission may direct that assets of those Funds be 3 placed in savings accounts or may use the same to purchase 4 5 fixed or variable life insurance or annuity contracts, securities, evidence of indebtedness, or other investment 6 7 products pursuant to the comprehensive investment plan and in 8 such proportions as may be designated or approved under that 9 plan. The Commission shall invest such assets with the care, 10 skill, prudence, and diligence under the circumstances then 11 prevailing that a prudent man acting in a like capacity and 12 familiar with such matters would use in the conduct of an 13 enterprise of a like character with like aims, and the 14 Commission shall diversify the investments of such assets so as 15 to minimize the risk of large losses, unless under the 16 circumstances it is clearly prudent not to do so. Those 17 insurance, annuity, savings, and investment products shall be underwritten and offered in compliance with applicable federal 18 19 and State laws, rules, and regulations by persons who are 20 authorized thereunder to provide those services. The 21 Commission shall delegate responsibility for preparing the 22 comprehensive investment plan to the Executive Director of the 23 Commission. Nothing in this Section shall preclude the 24 Commission from contracting with a private corporation or 25 institution to provide such services as may be a part of the 26 comprehensive investment plan or as may be deemed necessary for

implementation of the comprehensive investment plan,
including, but not limited to, providing consolidated billing,
individual and collective record keeping and accounting, and
asset purchase, control, and safekeeping.

5 (b-5) Investment duties. Beginning January 1, 2015, with respect to any investments for which it is responsible under 6 7 this Section or any other law, the Commission shall be subject 8 to the same requirements as are imposed upon the board of 9 trustees of a retirement system under subsections (5) and (9) 10 of Section 1-109.1 of the Illinois Pension Code and Section 11 Sections 1-109.1(5.1), 1-109.1(9), and 1-113.21 of the 12 Illinois Pension Code, to the extent that those requirements 13 are not in direct conflict with any other requirement of law to 14 which the Commission is subject.

15 (c) Program management. The Commission may not delegate its 16 management functions, but may arrange to compensate for 17 personalized investment advisory services rendered with respect to any or all of the investments under its control an 18 investment advisor registered under Section 8 of the Illinois 19 20 Securities Law of 1953 or any bank or other entity authorized by law to provide those services. Nothing contained herein 21 22 shall preclude the Commission from subscribing to general 23 investment research services available for purchase or use by others. The Commission also shall have authority to compensate 24 25 for accounting, computing, and other necessary services.

(d) Annual report. The Commission shall annually prepare or

HB3630

26

cause to be prepared a report setting forth in appropriate 1 2 detail an accounting of all Illinois prepaid tuition program funds and a description of the financial condition of the 3 program at the close of each fiscal year. Included in this 4 5 report shall be an evaluation by at least one nationally recognized actuary of the financial viability of the program. 6 7 This report shall be submitted to the Governor, the President 8 of the Senate, the Speaker of the House of Representatives, the 9 Auditor General, and the Board of Higher Education on or before 10 March 1 of the subsequent fiscal year. This report also shall 11 be made available to purchasers of Illinois prepaid tuition 12 contracts and shall contain complete Illinois prepaid tuition 13 contract sales information, including, but not limited to, 14 projected postsecondary enrollment data for qualified 15 beneficiaries.

16 (e) Marketing plan. Selection of a marketing agent for the 17 Illinois prepaid tuition program must be approved by the Commission. At least once every 3 years, the Commission shall 18 solicit proposals for marketing of the Illinois prepaid tuition 19 program in accordance with the Illinois Securities Law of 1953 20 and any applicable provisions of federal law. The entity 21 22 designated pursuant to this paragraph shall serve as a 23 centralized marketing agent for the program and shall have exclusive responsibility for marketing the program. 24 No 25 contract for marketing the Illinois prepaid tuition program shall extend for longer than 3 years. Any materials produced 26

for the purpose of marketing the program shall be submitted to 1 2 the Executive Director of the Commission for approval before 3 they are made public. Any eligible institution may distribute marketing materials produced for the program, so long as the 4 5 Executive Director of the Commission approves the distribution in advance. Neither the State nor the Commission shall be 6 7 liable for misrepresentation of the program by a marketing 8 agent.

9 (f) Accounting and audit. The Commission shall annually 10 cause to be prepared an accounting of the trust and shall 11 transmit a copy of the accounting to the Governor, the 12 President of the Senate, the Speaker of the House, and the 13 minority leaders of the Senate and House of Representatives. The Commission shall also make available this accounting of the 14 15 trust to any purchaser of an Illinois prepaid tuition contract, 16 upon request. The accounts of the Illinois prepaid tuition 17 program shall be subject to annual audits by the Auditor General or a certified public accountant appointed by the 18 19 Auditor General.

20 (Source: P.A. 98-1022, eff. 1-1-15.)

21 (110 ILCS 979/35)

22 Sec. 35. Illinois Prepaid Tuition Trust Fund.

(a) The Illinois Prepaid Tuition Trust Fund is created as
the repository of all moneys received by the Commission in
conjunction with the Illinois prepaid tuition program. The

Illinois Prepaid Tuition Trust Fund also shall be the official 1 repository of all contributions, appropriations, interest and 2 3 dividend payments, gifts, or other financial assets received by the Commission in connection with operation of the Illinois 4 5 prepaid tuition program. All such moneys shall be deposited in the Illinois Prepaid Tuition Trust Fund and held by the State 6 7 Treasurer as ex-officio custodian thereof, outside of the State 8 Treasury, separate and apart from all public moneys or funds of 9 this State.

10 All interest or other earnings accruing or received on 11 amounts in the Illinois Prepaid Tuition Trust Fund shall be 12 credited to and retained by the Fund. Moneys, interest, or 13 other earnings paid into the Fund shall not be transferred or 14 allocated by the Commission, the State Treasurer, or the State 15 Comptroller to any other fund, nor shall the Governor authorize 16 any such transfer or allocation, while any contracts are 17 outstanding. The State Comptroller shall not offset moneys paid to institutions from the Illinois Prepaid Tuition Trust Fund 18 19 (unless the Trust Fund moneys are used for child support). In 20 addition, no moneys, interest, or other earnings paid into the Fund shall be used, temporarily or otherwise, for interfund 21 22 borrowing or be otherwise used or appropriated except as 23 expressly authorized in this Act.

The Illinois Prepaid Tuition Trust Fund and each individual participant account that may be created in that Fund in conjunction with the Illinois prepaid tuition program shall be

subject to audit in the same manner as funds and accounts
belonging to the State of Illinois and shall be protected by
the official bond given by the State Treasurer.

4 (b) The Commission from time to time shall direct the State 5 Treasurer to invest moneys in the Illinois Prepaid Tuition 6 Trust Fund that are not needed for immediate disbursement, in 7 accordance with provisions of the investment plan approved by 8 the Commission.

9 (c) The Executive Director of the Commission shall, at such 10 times and in such amounts as shall be necessary, prepare and 11 send to the State Comptroller vouchers requesting payment from 12 the Illinois Prepaid Tuition Trust Fund for: (i) registration fee payments to eligible institutions on behalf of qualified 13 beneficiaries of Illinois prepaid tuition contracts, and (ii) 14 payments associated with administration of the 15 Illinois 16 prepaid tuition program.

17 (d) The Governor shall indicate in a separate document submitted concurrent with each annual State budget 18 the 19 estimated amount of moneys in the Illinois Prepaid Tuition 20 Trust Fund which shall be necessary and sufficient, during that State fiscal year, to discharge all obligations anticipated 21 22 under Illinois prepaid tuition contracts. The Governor also 23 shall indicate in a separate document submitted concurrent with each annual State budget the amount of moneys from the Illinois 24 25 Prepaid Tuition Trust Fund necessary to cover anticipated 26 expenses associated with administration of the program. The

1 Commission shall obtain concurrence from a nationally 2 recognized actuary as to all amounts necessary for the program 3 to meet its obligations. These amounts shall be certified 4 annually to the Governor by the Commission no later than 5 January 30.

During the first 18 months of operation of the Illinois 6 7 prepaid tuition program, the Governor shall request an 8 appropriation to the Commission from general funds sufficient 9 to pay for start-up costs associated with establishment of the program. This appropriation constitutes a loan that shall be 10 11 repaid to the General Revenue Fund within 5 years by the 12 Commission from prepaid tuition program contributions. 13 Subsequent program administrative costs shall be provided from 14 reasonable fees and charges equitably assessed to purchasers of 15 prepaid tuition contracts.

16 (e) If the Commission determines that there are 17 insufficient moneys in the Illinois Prepaid Tuition Trust Fund to pay contractual obligations in the next succeeding fiscal 18 19 year, the Commission shall certify the amount necessary to meet 20 these obligations to the Board of Higher Education, the Governor, the President of the Senate, and the Speaker of the 21 22 House of Representatives. The Governor shall submit the amount 23 so certified to the General Assembly as soon as practicable, but no later than the end of the current State fiscal year. 24

25 (f) (Blank). In the event the Commission, with the
26 concurrence of the Governor, determines the program to be

financially infeasible, the Commission may discontinue, 1 2 prospectively, the operation of the program. Any qualified beneficiary who has been accepted by and is enrolled or will 3 4 within 5 years enroll at an eligible institution shall be 5 entitled to exercise the complete benefits specified in the 6 Illinois prepaid tuition contract. All other contract holders 7 shall receive an appropriate refund of all contributions 8 accrued interest up to the time that the program 9 discontinued. 10 (q) If for any reason the General Assembly fails to make 11 appropriations of amounts sufficient for the State to pay 12 contractual obligations or any other obligation under this Act, this subsection shall constitute an irrevocable and continuing 13 appropriation of all amounts necessary for that purpose and the 14 irrevocable and continuing authority for and direction to the 15 16 Comptroller and to the Treasurer of this State to make the 17 necessary transfers out of and disbursements from the revenues and funds of the State for that purpose, and the full faith and 18 credit of the State of Illinois is pledged for the punctual 19 20 payment of such obligations.

21 (Source: P.A. 96-1282, eff. 7-26-10.)