

101ST GENERAL ASSEMBLY State of Illinois 2019 and 2020 HB2373

by Rep. Allen Skillicorn

SYNOPSIS AS INTRODUCED:

625 ILCS 5/11-208.6 625 ILCS 5/11-208.8

Amends the Illinois Vehicle Code. Provides that no agency of the State shall disclose the personal information of a driver with a driver's license issued by the State to another state or an interstate motor vehicle information network for the purpose of imposing or collecting a fine or penalty resulting from an alleged violation committed in another state that was captured by an automated speed enforcement system or automated traffic law enforcement system located in that state. Defines "interstate motor vehicle information network". Effective immediately.

LRB101 08385 TAE 53455 b

16

17

18

19

20

21

1 AN ACT concerning transportation.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Vehicle Code is amended by changing

 Sections 11-208.6 and 11-208.8 as follows:
- 6 (625 ILCS 5/11-208.6)
- Sec. 11-208.6. Automated traffic law enforcement system.
- 8 (a) As used in this Section, "automated traffic law 9 enforcement system" means a device with one or more motor vehicle sensors working in conjunction with a red light signal to produce recorded images of motor vehicles entering an intersection against a red signal indication in violation of Section 11-306 of this Code or a similar provision of a local ordinance.
 - An automated traffic law enforcement system is a system, in a municipality or county operated by a governmental agency, that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance and is designed to obtain a clear recorded image of the vehicle and the vehicle's license plate. The recorded image must also display the time, date, and location of the violation.
- 22 (b) As used in this Section, "recorded images" means images 23 recorded by an automated traffic law enforcement system on:

- 1 (1) 2 or more photographs;
- 2 (2) 2 or more microphotographs;
- 3 (3) 2 or more electronic images; or
- 4 (4) a video recording showing the motor vehicle and, on 5 at least one image or portion of the recording, clearly 6 identifying the registration plate number of the motor 7 vehicle.
 - (b-5) A municipality or county that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance must make the recorded images of a violation accessible to the alleged violator by providing the alleged violator with a website address, accessible through the Internet.
 - (c) Except as provided under Section 11-208.8 of this Code, a county or municipality, including a home rule county or municipality, may not use an automated traffic law enforcement system to provide recorded images of a motor vehicle for the purpose of recording its speed. Except as provided under Section 11-208.8 of this Code, the regulation of the use of automated traffic law enforcement systems to record vehicle speeds is an exclusive power and function of the State. This subsection (c) is a denial and limitation of home rule powers and functions under subsection (h) of Section 6 of Article VII of the Illinois Constitution.
 - (c-5) A county or municipality, including a home rule county or municipality, may not use an automated traffic law

enforcement system to issue violations in instances where the motor vehicle comes to a complete stop and does not enter the intersection, as defined by Section 1-132 of this Code, during the cycle of the red signal indication unless one or more pedestrians or bicyclists are present, even if the motor vehicle stops at a point past a stop line or crosswalk where a driver is required to stop, as specified in subsection (c) of Section 11-306 of this Code or a similar provision of a local ordinance.

- (c-6) A county, or a municipality with less than 2,000,000 inhabitants, including a home rule county or municipality, may not use an automated traffic law enforcement system to issue violations in instances where a motorcyclist enters an intersection against a red signal indication when the red signal fails to change to a green signal within a reasonable period of time not less than 120 seconds because of a signal malfunction or because the signal has failed to detect the arrival of the motorcycle due to the motorcycle's size or weight.
- (d) For each violation of a provision of this Code or a local ordinance recorded by an automatic traffic law enforcement system, the county or municipality having jurisdiction shall issue a written notice of the violation to the registered owner of the vehicle as the alleged violator. The notice shall be delivered to the registered owner of the vehicle, by mail, within 30 days after the Secretary of State

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- notifies the municipality or county of the identity of the owner of the vehicle, but in no event later than 90 days after the violation.
 - The notice shall include:
- 5 (1) the name and address of the registered owner of the vehicle:
 - (2) the registration number of the motor vehicle involved in the violation:
 - (3) the violation charged;
 - (4) the location where the violation occurred;
 - (5) the date and time of the violation;
 - (6) a copy of the recorded images;
 - (7) the amount of the civil penalty imposed and the requirements of any traffic education program imposed and the date by which the civil penalty should be paid and the traffic education program should be completed;
 - (8) a statement that recorded images are evidence of a violation of a red light signal;
 - (9) a warning that failure to pay the civil penalty, to complete a required traffic education program, or to contest liability in a timely manner is an admission of liability and may result in a suspension of the driving privileges of the registered owner of the vehicle;
- 24 (10) a statement that the person may elect to proceed by:
 - (A) paying the fine, completing a required traffic

education program, or both; or

- 2 (B) challenging the charge in court, by mail, or by administrative hearing; and
 - (11) a website address, accessible through the Internet, where the person may view the recorded images of the violation.
 - (e) If a person charged with a traffic violation, as a result of an automated traffic law enforcement system, does not pay the fine or complete a required traffic education program, or both, or successfully contest the civil penalty resulting from that violation, the Secretary of State shall suspend the driving privileges of the registered owner of the vehicle under Section 6-306.5 of this Code for failing to complete a required traffic education program or to pay any fine or penalty due and owing, or both, as a result of a combination of 5 violations of the automated traffic law enforcement system or the automated speed enforcement system under Section 11-208.8 of this Code.
 - (f) Based on inspection of recorded images produced by an automated traffic law enforcement system, a notice alleging that the violation occurred shall be evidence of the facts contained in the notice and admissible in any proceeding alleging a violation under this Section.
 - (g) Recorded images made by an automatic traffic law enforcement system are confidential and shall be made available only to the alleged violator and governmental and law enforcement agencies for purposes of adjudicating a violation

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- of this Section, for statistical purposes, or for other governmental purposes. Any recorded image evidencing a violation of this Section, however, may be admissible in any proceeding resulting from the issuance of the citation.
- 5 (h) The court or hearing officer may consider in defense of a violation:
 - (1) that the motor vehicle or registration plates of the motor vehicle were stolen before the violation occurred and not under the control of or in the possession of the owner at the time of the violation;
 - (2) that the driver of the vehicle passed through the intersection when the light was red either (i) in order to yield the right-of-way to an emergency vehicle or (ii) as part of a funeral procession; and
 - (3) any other evidence or issues provided by municipal or county ordinance.
 - (i) To demonstrate that the motor vehicle or the registration plates were stolen before the violation occurred and were not under the control or possession of the owner at the time of the violation, the owner must submit proof that a report concerning the stolen motor vehicle or registration plates was filed with a law enforcement agency in a timely manner.
 - (j) Unless the driver of the motor vehicle received a Uniform Traffic Citation from a police officer at the time of the violation, the motor vehicle owner is subject to a civil

penalty not exceeding \$100 or the completion of a traffic education program, or both, plus an additional penalty of not more than \$100 for failure to pay the original penalty or to complete a required traffic education program, or both, in a timely manner, if the motor vehicle is recorded by an automated traffic law enforcement system. A violation for which a civil penalty is imposed under this Section is not a violation of a traffic regulation governing the movement of vehicles and may not be recorded on the driving record of the owner of the vehicle.

- (j-3) A registered owner who is a holder of a valid commercial driver's license is not required to complete a traffic education program.
- (j-5) For purposes of the required traffic education program only, a registered owner may submit an affidavit to the court or hearing officer swearing that at the time of the alleged violation, the vehicle was in the custody and control of another person. The affidavit must identify the person in custody and control of the vehicle, including the person's name and current address. The person in custody and control of the vehicle at the time of the violation is required to complete the required traffic education program. If the person in custody and control of the vehicle at the time of the violation completes the required traffic education program, the registered owner of the vehicle is not required to complete a traffic education program.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (k) An intersection equipped with an automated traffic law enforcement system must be posted with a sign visible to approaching traffic indicating that the intersection is being monitored by an automated traffic law enforcement system.
 - (k-3) A municipality or county that has one or more intersections equipped with an automated traffic law enforcement system must provide notice to drivers by posting the locations of automated traffic law systems on the municipality or county website.
 - (k-5) An intersection equipped with an automated traffic law enforcement system must have a yellow change interval that conforms with the Illinois Manual on Uniform Traffic Control Devices (IMUTCD) published by the Illinois Department of Transportation.
 - (k-7) A municipality or county operating an automated traffic law enforcement system shall conduct a statistical analysis to assess the safety impact of each automated traffic enforcement intersection law system at an following installation of the system. The statistical analysis shall be based upon the best available crash, traffic, and other data, and shall cover a period of time before and after installation of the system sufficient to provide a statistically valid comparison of safety impact. The statistical analysis shall be consistent with professional judgment and acceptable industry practice. The statistical analysis also shall be consistent with the data required for valid comparisons of before and

after conditions and shall be conducted within a reasonable period following the installation of the automated traffic law enforcement system. The statistical analysis required by this subsection (k-7) shall be made available to the public and shall be published on the website of the municipality or county. If the statistical analysis for the 36 month period following installation of the system indicates that there has been an increase in the rate of accidents at the approach to the intersection monitored by the system, the municipality or county shall undertake additional studies to determine the cause and severity of the accidents, and may take any action that it determines is necessary or appropriate to reduce the number or severity of the accidents at that intersection.

- (1) The compensation paid for an automated traffic law enforcement system must be based on the value of the equipment or the services provided and may not be based on the number of traffic citations issued or the revenue generated by the system.
- (m) This Section applies only to the counties of Cook, DuPage, Kane, Lake, Madison, McHenry, St. Clair, and Will and to municipalities located within those counties.
- 22 (n) The fee for participating in a traffic education 23 program under this Section shall not exceed \$25.

A low-income individual required to complete a traffic education program under this Section who provides proof of eligibility for the federal earned income tax credit under

- Section 32 of the Internal Revenue Code or the Illinois earned 1
- 2 income tax credit under Section 212 of the Illinois Income Tax
- 3 Act shall not be required to pay any fee for participating in a
- required traffic education program. 4
- 5 (o) A municipality or county shall make a certified report
- 6 to the Secretary of State pursuant to Section 6-306.5 of this
- 7 Code whenever a registered owner of a vehicle has failed to pay
- 8 any fine or penalty due and owing as a result of a combination
- 9 of 5 offenses for automated traffic law or speed enforcement
- 10 system violations.
- 11 (p) No person who is the lessor of a motor vehicle pursuant
- 12 to a written lease agreement shall be liable for an automated
- speed or traffic law enforcement system violation involving 13
- 14 such motor vehicle during the period of the lease; provided
- 15 that upon the request of the appropriate authority received
- 16 within 120 days after the violation occurred, the lessor
- 17 provides within 60 days after such receipt the name and address
- of the lessee. The drivers license number of a lessee may be 18
- 19 subsequently individually requested by the appropriate
- 20 authority if needed for enforcement of this Section.
- Upon the provision of information by the lessor pursuant to 21
- 22 this subsection, the county or municipality may issue the
- 23 violation to the lessee of the vehicle in the same manner as it
- would issue a violation to a registered owner of a vehicle 24
- pursuant to this Section, and the lessee may be held liable for 25
- 26 the violation.

- 1 (q) No agency of the State shall disclose the personal 2 information of a driver with a driver's license issued by this 3 State to another state or an interstate motor vehicle information network for the purpose of imposing or collecting a 4 5 fine or penalty resulting from an alleged violation committed in another state that was captured by an automated traffic law 6 enforcement system located in that state. As used in this 7 subsection, "interstate motor vehicle information network" 8 9 means an interstate network used for the exchange of law 10 enforcement, criminal justice, and public safety-related 11 information. 12 (Source: P.A. 97-29, eff. 1-1-12; 97-627, eff. 1-1-12; 97-672, eff. 7-1-12; 97-762, eff. 7-6-12; 98-463, eff. 8-16-13.) 13
- 14 (625 ILCS 5/11-208.8)

19

20

21

22

23

24

- Sec. 11-208.8. Automated speed enforcement systems in safety zones.
- 17 (a) As used in this Section:
 - "Automated speed enforcement system" means a photographic device, radar device, laser device, or other electrical or mechanical device or devices installed or utilized in a safety zone and designed to record the speed of a vehicle and obtain a clear photograph or other recorded image of the vehicle and the vehicle's registration plate while the driver is violating Article VI of Chapter 11 of this Code or a similar provision of a local ordinance.

2

3

4

5

6

7

8

11

13

14

16

17

18

19

20

21

22

23

24

25

26

An automated speed enforcement system is a system, located in a safety zone which is under the jurisdiction of a municipality, that produces a recorded image of a motor vehicle's violation of a provision of this Code or a local ordinance and is designed to obtain a clear recorded image of the vehicle and the vehicle's license plate. The recorded image must also display the time, date, and location of the violation.

"Owner" means the person or entity to whom the vehicle is 9 10 registered.

"Recorded image" means images recorded by an automated 12 speed enforcement system on:

- (1) 2 or more photographs;
- (2) 2 or more microphotographs;
- 15 (3) 2 or more electronic images; or
 - (4) a video recording showing the motor vehicle and, on at least one image or portion of the recording, clearly identifying the registration plate number of the motor vehicle.

"Safety zone" means an area that is within one-eighth of a mile from the nearest property line of any public or private elementary or secondary school, or from the nearest property line of any facility, area, or land owned by a school district that is used for educational purposes approved by the Illinois State Board of Education, not including school district headquarters or administrative buildings. A safety zone also

includes an area that is within one-eighth of a mile from the nearest property line of any facility, area, or land owned by a park district used for recreational purposes. However, if any portion of a roadway is within either one-eighth mile radius, the safety zone also shall include the roadway extended to the furthest portion of the next furthest intersection. The term "safety zone" does not include any portion of the roadway known as Lake Shore Drive or any controlled access highway with 8 or more lanes of traffic.

- (a-5) The automated speed enforcement system shall be operational and violations shall be recorded only at the following times:
 - (i) if the safety zone is based upon the property line of any facility, area, or land owned by a school district, only on school days and no earlier than 6 a.m. and no later than 8:30 p.m. if the school day is during the period of Monday through Thursday, or 9 p.m. if the school day is a Friday; and
 - (ii) if the safety zone is based upon the property line of any facility, area, or land owned by a park district, no earlier than one hour prior to the time that the facility, area, or land is open to the public or other patrons, and no later than one hour after the facility, area, or land is closed to the public or other patrons.
- (b) A municipality that produces a recorded image of a motor vehicle's violation of a provision of this Code or a

- local ordinance must make the recorded images of a violation accessible to the alleged violator by providing the alleged violator with a website address, accessible through the Internet.
 - (c) Notwithstanding any penalties for any other violations of this Code, the owner of a motor vehicle used in a traffic violation recorded by an automated speed enforcement system shall be subject to the following penalties:
 - (1) if the recorded speed is no less than 6 miles per hour and no more than 10 miles per hour over the legal speed limit, a civil penalty not exceeding \$50, plus an additional penalty of not more than \$50 for failure to pay the original penalty in a timely manner; or
 - (2) if the recorded speed is more than 10 miles per hour over the legal speed limit, a civil penalty not exceeding \$100, plus an additional penalty of not more than \$100 for failure to pay the original penalty in a timely manner.

A penalty may not be imposed under this Section if the driver of the motor vehicle received a Uniform Traffic Citation from a police officer for a speeding violation occurring within one-eighth of a mile and 15 minutes of the violation that was recorded by the system. A violation for which a civil penalty is imposed under this Section is not a violation of a traffic regulation governing the movement of vehicles and may not be recorded on the driving record of the owner of the vehicle. A

- law enforcement officer is not required to be present or to witness the violation. No penalty may be imposed under this Section if the recorded speed of a vehicle is 5 miles per hour or less over the legal speed limit. The municipality may send, in the same manner that notices are sent under this Section, a speed violation warning notice where the violation involves a speed of 5 miles per hour or less above the legal speed limit.
 - (d) The net proceeds that a municipality receives from civil penalties imposed under an automated speed enforcement system, after deducting all non-personnel and personnel costs associated with the operation and maintenance of such system, shall be expended or obligated by the municipality for the following purposes:
 - (i) public safety initiatives to ensure safe passage around schools, and to provide police protection and surveillance around schools and parks, including but not limited to: (1) personnel costs; and (2) non-personnel costs such as construction and maintenance of public safety infrastructure and equipment;
 - (ii) initiatives to improve pedestrian and traffic
 safety;
 - (iii) construction and maintenance of infrastructure within the municipality, including but not limited to roads and bridges; and
 - (iv) after school programs.
 - (e) For each violation of a provision of this Code or a

14

15

16

17

18

19

20

21

22

23

24

25

1	local ordinance recorded by an automated speed enforcement
2	system, the municipality having jurisdiction shall issue a
3	written notice of the violation to the registered owner of the
4	vehicle as the alleged violator. The notice shall be delivered
5	to the registered owner of the vehicle, by mail, within 30 days
6	after the Secretary of State notifies the municipality of the
7	identity of the owner of the vehicle, but in no event later
8	than 90 days after the violation.

- 9 (f) The notice required under subsection (e) of this
 10 Section shall include:
- 11 (1) the name and address of the registered owner of the vehicle;
 - (2) the registration number of the motor vehicle involved in the violation;
 - (3) the violation charged;
 - (4) the date, time, and location where the violation occurred;
 - (5) a copy of the recorded image or images;
 - (6) the amount of the civil penalty imposed and the date by which the civil penalty should be paid;
 - (7) a statement that recorded images are evidence of a violation of a speed restriction;
 - (8) a warning that failure to pay the civil penalty or to contest liability in a timely manner is an admission of liability and may result in a suspension of the driving privileges of the registered owner of the vehicle;

- 1 (9) a statement that the person may elect to proceed 2 by:
 - (A) paying the fine; or
- 4 (B) challenging the charge in court, by mail, or by administrative hearing; and
- 6 (10) a website address, accessible through the
 7 Internet, where the person may view the recorded images of
 8 the violation.
 - (g) If a person charged with a traffic violation, as a result of an automated speed enforcement system, does not pay the fine or successfully contest the civil penalty resulting from that violation, the Secretary of State shall suspend the driving privileges of the registered owner of the vehicle under Section 6-306.5 of this Code for failing to pay any fine or penalty due and owing, or both, as a result of a combination of 5 violations of the automated speed enforcement system or the automated traffic law under Section 11-208.6 of this Code.
 - (h) Based on inspection of recorded images produced by an automated speed enforcement system, a notice alleging that the violation occurred shall be evidence of the facts contained in the notice and admissible in any proceeding alleging a violation under this Section.
 - (i) Recorded images made by an automated speed enforcement system are confidential and shall be made available only to the alleged violator and governmental and law enforcement agencies for purposes of adjudicating a violation of this Section, for

- statistical purposes, or for other governmental purposes. Any 1
- 2 recorded image evidencing a violation of this Section, however,
- 3 may be admissible in any proceeding resulting from the issuance
- of the citation.
- (j) The court or hearing officer may consider in defense of
- 6 a violation:

10

- 7 (1) that the motor vehicle or registration plates of the motor vehicle were stolen before the violation occurred 8
- and not under the control or in the possession of the owner

at the time of the violation;

- 11 (2) that the driver of the motor vehicle received a
- 12 Uniform Traffic Citation from a police officer for a
- speeding violation occurring within one-eighth of a mile 13
- 14 and 15 minutes of the violation that was recorded by the
- 15 system; and
- 16 (3) any other evidence or issues provided by municipal
- 17 ordinance.
- (k) demonstrate that the motor vehicle 18 ТΟ or the
- 19 registration plates were stolen before the violation occurred
- 20 and were not under the control or possession of the owner at
- the time of the violation, the owner must submit proof that a 21
- 22 report concerning the stolen motor vehicle or registration
- 23 plates was filed with a law enforcement agency in a timely
- 24 manner.
- 25 (1) A roadway equipped with an automated speed enforcement
- 26 system shall be posted with a sign conforming to the national

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- 1 Manual on Uniform Traffic Control Devices that is visible to 2 approaching traffic stating that vehicle speeds are being 3 photo-enforced and indicating the speed limit. The municipality shall install such additional signage as it 4 5 determines is necessary to give reasonable notice to drivers as to where automated speed enforcement systems are installed. 6
 - (m) A roadway where a new automated speed enforcement system is installed shall be posted with signs providing 30 days notice of the use of a new automated speed enforcement system prior to the issuance of any citations through the automated speed enforcement system.
 - (n) The compensation paid for an automated speed enforcement system must be based on the value of the equipment or the services provided and may not be based on the number of traffic citations issued or the revenue generated by the system.
 - (o) A municipality shall make a certified report to the Secretary of State pursuant to Section 6-306.5 of this Code whenever a registered owner of a vehicle has failed to pay any fine or penalty due and owing as a result of a combination of 5 offenses for automated speed or traffic law enforcement system violations.
 - (p) No person who is the lessor of a motor vehicle pursuant to a written lease agreement shall be liable for an automated speed or traffic law enforcement system violation involving such motor vehicle during the period of the lease; provided

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

that upon the request of the appropriate authority received within 120 days after the violation occurred, the lessor provides within 60 days after such receipt the name and address of the lessee. The drivers license number of a lessee may be subsequently individually requested by the appropriate authority if needed for enforcement of this Section.

Upon the provision of information by the lessor pursuant to this subsection, the municipality may issue the violation to the lessee of the vehicle in the same manner as it would issue a violation to a registered owner of a vehicle pursuant to this Section, and the lessee may be held liable for the violation.

- (q) A municipality using an automated speed enforcement system must provide notice to drivers by publishing the locations of all safety zones where system equipment is installed on the website of the municipality.
- Α municipality operating an automated enforcement system shall conduct a statistical analysis to assess the safety impact of the system. The statistical analysis shall be based upon the best available crash, traffic, and other data, and shall cover a period of time before and after installation of the system sufficient to provide a statistically valid comparison of safety impact. The statistical analysis shall be consistent with professional judgment and acceptable industry practice. The statistical analysis also shall be consistent with the data required for valid comparisons of before and after conditions and shall be

- 1 conducted within a reasonable period following the
- 2 installation of the automated traffic law enforcement system.
- 3 The statistical analysis required by this subsection shall be
- 4 made available to the public and shall be published on the
- 5 website of the municipality.
- 6 (s) This Section applies only to municipalities with a
- 7 population of 1,000,000 or more inhabitants.
- 8 (t) No agency of the State shall disclose the personal
- 9 information of a driver with a driver's license issued by this
- 10 State to another state or an interstate motor vehicle
- information network for the purpose of imposing or collecting a
- 12 fine or penalty resulting from an alleged violation committed
- in another state that was captured by an automated speed
- 14 enforcement system located in that state. As used in this
- 15 subsection, "interstate motor vehicle information network"
- 16 means an interstate network used for the exchange of law
- 17 enforcement, criminal justice, and public safety-related
- 18 information.
- 19 (Source: P.A. 97-672, eff. 7-1-12; 97-674, eff. 7-1-12; 98-463,
- 20 eff. 8-16-13.)
- 21 Section 99. Effective date. This Act takes effect upon
- 22 becoming law.