

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the
5 Prescription Drug Pricing Transparency Act.

6 Section 5. Definitions. In this Act:

7 "Department" means the Department of Public Health.

8 "Manufacturer" means any entity that is engaged in the
9 production, preparation, propagation, compounding, conversion,
10 or processing of prescription drugs, whether directly or
11 indirectly by extraction from substances of natural origin,
12 independently by means of chemical synthesis, or by a
13 combination of extraction and chemical synthesis, or any entity
14 engaged in the packaging, repackaging, labeling, relabeling,
15 or distribution of prescription drugs. "Manufacturer" does not
16 include a wholesale distributor of prescription drugs, a
17 retailer, or a pharmacist licensed under the Pharmacy Practice
18 Act.

19 "Prescription drug" means a drug as defined in 21 U.S.C.
20 321.

21 Section 10. Disclosures to the Department.

22 (a) A health insurer shall disclose to the Department:

1 (1) for all covered prescription drugs, including
2 generic drugs, brand-name drugs excluding specialty drugs,
3 and specialty drugs dispensed at a pharmacy, network
4 pharmacy, or mail-order pharmacy for outpatient use:

5 (A) the percentage of the premium rate
6 attributable to prescription drug costs for the prior
7 year for each category of prescription drugs;

8 (B) the year-over-year increase or decrease,
9 expressed as a percentage, in per-member, per-month
10 total health plan spending on each category of
11 prescription drugs; and

12 (C) the year-over-year increase or decrease in
13 per-member, per-month costs for prescription drugs
14 compared to other components of the premium rate; and

15 (2) the specialty tier formulary list.

16 (b) The health insurer shall provide, if available, the
17 percentage of the premium rate attributable to prescription
18 drugs administered by a health care provider in an outpatient
19 setting that are part of the medical benefit as separate from
20 the pharmacy benefit.

21 (c) The health insurer shall include information on its use
22 of a pharmacy benefit manager, if any, including which
23 components of the prescription drug coverage described in
24 subsections (a) and (b) are managed by the pharmacy benefit
25 manager, as well as the name of the pharmacy benefit manager or
26 pharmacy benefit managers used.

1 Section 15. Impact of prescription drug costs on health
2 insurance premiums; report.

3 (a) Each health insurer with more than 1,000 covered lives
4 in this State for major medical health insurance shall report
5 to the Department for all covered prescription drugs, including
6 generic drugs, brand-name drugs, and specialty drugs, provided
7 in an outpatient setting or sold in a retail setting:

8 (1) the 25 most frequently prescribed drugs and the
9 average wholesale price for each drug;

10 (2) the 25 most costly drugs by total plan spending and
11 the average wholesale price for each drug; and

12 (3) the 25 drugs with the highest year-over-year price
13 increases and the average wholesale price for each drug.

14 (b) A health insurer shall not be required to provide to
15 the Department the actual price paid, net of rebates, for any
16 prescription drug.

17 (c) The Department shall compile the information reported
18 pursuant to subsection (a) into a consumer-friendly report that
19 demonstrates the overall impact of drug costs on health
20 insurance premiums. The data in the report shall be aggregated
21 and shall not reveal information specific to a particular
22 health benefit plan.

23 (d) The Department shall publish the report required
24 pursuant to subsection (a) on its website on or before January
25 1 of each year.

1 Section 20. Prescription drug cost transparency.

2 (a) The Department shall create annually a list of 10
3 prescription drugs on which the State spends significant health
4 care dollars and for which the wholesale acquisition cost has
5 increased by 50% or more over the past 5 years or by 15% or more
6 during the previous calendar year, creating a substantial
7 public interest in understanding the development of the drugs'
8 pricing. The list shall include at least one generic drug and
9 one brand-name drug and shall indicate each of the drugs on the
10 list that the Department considers to be specialty drugs. The
11 Department shall include the percentage of the wholesale
12 acquisition cost increase for each drug on the list; rank the
13 drugs on the list from those with the largest increase in
14 wholesale acquisition cost to those with the smallest increase;
15 indicate whether each drug was included on the list based on
16 its cost increase over the past 5 years or during the previous
17 calendar year, or both; and provide the State's total
18 expenditure for each drug on the list during the most recent
19 calendar year.

20 (b) The Department shall create annually a list of 10
21 prescription drugs on which the State spends significant health
22 care dollars and for which the cost to the State, net of
23 rebates and other price concessions, has increased by 50% or
24 more over the past 5 years or by 15% or more during the
25 previous calendar year, creating a substantial public interest

1 in understanding the development of the drugs' pricing. The
2 list shall include at least one generic drug and one brand-name
3 drug and shall indicate each of the drugs on the list that the
4 Department considers to be specialty drugs. The Department
5 shall rank the drugs on the list from those with the greatest
6 increase in net cost to those with the smallest increase and
7 indicate whether each drug was included on the list based on
8 its cost increase over the past 5 years or during the previous
9 calendar year, or both.

10 (c) Each health insurer with more than 5,000 covered lives
11 in this State for major medical health insurance shall create
12 annually a list of 10 prescription drugs on which its health
13 insurance plans spend significant amounts of their premium
14 dollars and for which the cost to the plans, net of rebates and
15 other price concessions, has increased by 50% or more over the
16 past 5 years or by 15% or more during the previous calendar
17 year, or both, creating a substantial public interest in
18 understanding the development of the drugs' pricing. The list
19 shall include at least one generic drug and one brand-name drug
20 and shall indicate each of the drugs on the list that the
21 health insurer considers to be specialty drugs. The health
22 insurer shall rank the drugs on the list from those with the
23 greatest increase in net cost to those with the smallest
24 increase and indicate whether each drug was included on the
25 list based on its cost increase over the past 5 years or during
26 the previous calendar year, or both.

1 (d) Each health insurer creating a list pursuant to
2 subsection (c) shall provide to the Office of the Attorney
3 General the percentage by which the net cost to its plans
4 increased over the applicable period or periods for each drug
5 on the list, as well as the health insurer's total expenditure,
6 net of rebates and other price concessions, for each drug on
7 the list during the most recent calendar year. Information
8 provided to the Office of the Attorney General pursuant to this
9 subsection is exempt from public inspection and copying under
10 the Freedom of Information Act and shall not be released.

11 (e) The Department and the health insurers shall provide to
12 the Office of the Attorney General the lists of prescription
13 drugs developed pursuant to subsections (a), (b), and (c)
14 annually on or before June 1. The Office of the Attorney
15 General shall make all of the information available to the
16 public on its website.

17 (f) Of the prescription drugs listed by the Department and
18 the health insurers pursuant to subsections (a), (b), and (c),
19 the Office of the Attorney General shall:

20 (1) of the drugs appearing on more than one payer's
21 list, identify the top 15 drugs on which the greatest
22 amount of money was spent across all payers during the
23 previous calendar year, to the extent information is
24 available; and

25 (2) if fewer than 15 drugs appear on more than one
26 payer's list, rank the remaining drugs based on the amount

1 of money spent by any one payer during the previous
2 calendar year, in descending order, and select as many of
3 the drugs at the top of the list as necessary to reach a
4 total of 15 drugs.

5 (g) For the 15 drugs identified by the Office of the
6 Attorney General pursuant to subsection (f), the Office of the
7 Attorney General shall require the manufacturer of each such
8 drug to provide all of the following:

9 (1) justification for the increase in the net cost of
10 the drug to the Department, to one or more health insurers,
11 or both, which shall be provided to the Office of the
12 Attorney General in a format that the Office of the
13 Attorney General determines to be understandable and
14 appropriate and shall be provided in accordance with a
15 timeline specified by the Office of the Attorney General;
16 the manufacturer shall submit to the Office of the Attorney
17 General all relevant information and supporting
18 documentation necessary to justify the manufacturer's net
19 cost increase to the Department, to one or more health
20 insurers, or both during the identified period of time,
21 including:

22 (A) each factor that specifically caused the net
23 cost increase to the Department, to one or more health
24 insurers, or both during the specified period of time;

25 (B) the percentage of the total cost increase
26 attributable to each factor; and

1 (C) an explanation of the role of each factor in
2 contributing to the cost increase; and

3 (2) a separate version of the information submitted
4 pursuant to subparagraph (A) of paragraph (1), which shall
5 be made available to the public by the Office of the
6 Attorney General pursuant to subsection (i); if the
7 manufacturer believes it necessary to redact certain
8 information in the public version as proprietary or
9 confidential, the manufacturer shall provide an
10 explanation for each such redaction to the Office of the
11 Attorney General; the information, format, and any
12 redactions shall be subject to approval by the Office of
13 the Attorney General; and

14 (3) additional information in response to all requests
15 for such information by the Office of the Attorney General.

16 (h) Nothing in this Section shall be construed to restrict
17 the legal ability of a prescription drug manufacturer to change
18 prices to the extent permitted under federal law.

19 (i) The Attorney General shall provide a report to the
20 General Assembly on or before December 1 of each year based on
21 the information received from manufacturers pursuant to this
22 Section. The report to the General Assembly shall be filed with
23 the Clerk of the House of Representatives and the Secretary of
24 the Senate in electronic form only, in the manner that the
25 Clerk and the Secretary shall direct. The Attorney General
26 shall post the report and the public version of each

1 manufacturer's information submitted pursuant to paragraph (2)
2 of subsection (g) on the Office of the Attorney General's
3 website.

4 (j) The Department shall post on its website the report
5 prepared by the Attorney General pursuant to subsection (i) and
6 the public version of each manufacturer's information
7 submitted pursuant to paragraph (2) of subsection (g) and may
8 inform the public of the availability of the report and the
9 manufacturers' justification information.

10 (k) Information provided to the Office of the Attorney
11 General pursuant to subsection (g) is exempt from public
12 inspection and copying under the Freedom of Information Act and
13 shall not be released in a manner that allows for the
14 identification of an individual drug or manufacturer or that is
15 likely to compromise the financial, competitive, or
16 proprietary nature of the information, except for the
17 information prepared for release to the public pursuant to
18 paragraph (2) of subsection (g).

19 (l) The Attorney General may bring an action in the circuit
20 court of Sangamon County for injunctive relief, costs, and
21 attorney's fees and to impose on a manufacturer that fails to
22 provide any of the information required by subsections (f) and
23 (g), in the format requested by the Office of the Attorney
24 General and in accordance with the timeline specified by the
25 Office of the Attorney General, a civil penalty of not more
26 than \$10,000 per violation. Each unlawful failure to provide

1 information shall constitute a separate violation.

2 Section 25. Notice of introduction of new high-cost
3 prescription drugs.

4 (a) A manufacturer shall notify the Office of the Attorney
5 General in writing if it is introducing a new prescription drug
6 to market at a wholesale acquisition cost that exceeds the
7 threshold set for a specialty drug under the Medicare Part D
8 program. The manufacturer shall provide the written notice
9 within 3 calendar days following the release of the drug in the
10 commercial market. A manufacturer may make the notification
11 pending approval by the United States Food and Drug
12 Administration if commercial availability is expected within 3
13 calendar days following the approval.

14 (b) Not later than 30 calendar days following notification
15 pursuant to subsection (a), the manufacturer shall provide all
16 of the following information to the Office of the Attorney
17 General in a format that the Office of the Attorney General
18 prescribes:

19 (1) a description of the marketing and pricing plans
20 used in the launch of the new drug in the United States and
21 internationally;

22 (2) the estimated volume of patients who may be
23 prescribed the drug;

24 (3) whether the drug was granted breakthrough therapy
25 designation or priority review by the United States Food

1 and Drug Administration prior to final approval; and

2 (4) the date and price of acquisition if the drug was
3 not developed by the manufacturer.

4 (c) The manufacturer may limit the information reported
5 pursuant to subsection (b) to that which is otherwise in the
6 public domain or publicly available.

7 (d) The Office of the Attorney General shall publish on its
8 website at least quarterly the information reported to it
9 pursuant to this Section. The information shall be published in
10 a manner that identifies the information that is disclosed on a
11 per-drug basis and shall not be aggregated in a manner that
12 would not allow identification of the drug.

13 (e) The Attorney General may bring an action in the circuit
14 court of Sangamon County for injunctive relief, costs, and
15 attorney's fees and to impose on a manufacturer that fails to
16 provide the information required by subsection (b) a civil
17 penalty of not more than \$1,000 per day for every day after the
18 notification period described in subsection (a) that the
19 required information is not reported.

20 Section 900. The Freedom of Information Act is amended by
21 changing Section 7.5 as follows:

22 (5 ILCS 140/7.5)

23 Sec. 7.5. Statutory exemptions. To the extent provided for
24 by the statutes referenced below, the following shall be exempt

1 from inspection and copying:

2 (a) All information determined to be confidential
3 under Section 4002 of the Technology Advancement and
4 Development Act.

5 (b) Library circulation and order records identifying
6 library users with specific materials under the Library
7 Records Confidentiality Act.

8 (c) Applications, related documents, and medical
9 records received by the Experimental Organ Transplantation
10 Procedures Board and any and all documents or other records
11 prepared by the Experimental Organ Transplantation
12 Procedures Board or its staff relating to applications it
13 has received.

14 (d) Information and records held by the Department of
15 Public Health and its authorized representatives relating
16 to known or suspected cases of sexually transmissible
17 disease or any information the disclosure of which is
18 restricted under the Illinois Sexually Transmissible
19 Disease Control Act.

20 (e) Information the disclosure of which is exempted
21 under Section 30 of the Radon Industry Licensing Act.

22 (f) Firm performance evaluations under Section 55 of
23 the Architectural, Engineering, and Land Surveying
24 Qualifications Based Selection Act.

25 (g) Information the disclosure of which is restricted
26 and exempted under Section 50 of the Illinois Prepaid

1 Tuition Act.

2 (h) Information the disclosure of which is exempted
3 under the State Officials and Employees Ethics Act, and
4 records of any lawfully created State or local inspector
5 general's office that would be exempt if created or
6 obtained by an Executive Inspector General's office under
7 that Act.

8 (i) Information contained in a local emergency energy
9 plan submitted to a municipality in accordance with a local
10 emergency energy plan ordinance that is adopted under
11 Section 11-21.5-5 of the Illinois Municipal Code.

12 (j) Information and data concerning the distribution
13 of surcharge moneys collected and remitted by carriers
14 under the Emergency Telephone System Act.

15 (k) Law enforcement officer identification information
16 or driver identification information compiled by a law
17 enforcement agency or the Department of Transportation
18 under Section 11-212 of the Illinois Vehicle Code.

19 (l) Records and information provided to a residential
20 health care facility resident sexual assault and death
21 review team or the Executive Council under the Abuse
22 Prevention Review Team Act.

23 (m) Information provided to the predatory lending
24 database created pursuant to Article 3 of the Residential
25 Real Property Disclosure Act, except to the extent
26 authorized under that Article.

1 (n) Defense budgets and petitions for certification of
2 compensation and expenses for court appointed trial
3 counsel as provided under Sections 10 and 15 of the Capital
4 Crimes Litigation Act. This subsection (n) shall apply
5 until the conclusion of the trial of the case, even if the
6 prosecution chooses not to pursue the death penalty prior
7 to trial or sentencing.

8 (o) Information that is prohibited from being
9 disclosed under Section 4 of the Illinois Health and
10 Hazardous Substances Registry Act.

11 (p) Security portions of system safety program plans,
12 investigation reports, surveys, schedules, lists, data, or
13 information compiled, collected, or prepared by or for the
14 Regional Transportation Authority under Section 2.11 of
15 the Regional Transportation Authority Act or the St. Clair
16 County Transit District under the Bi-State Transit Safety
17 Act.

18 (q) Information prohibited from being disclosed by the
19 Personnel Record ~~Records~~ Review Act.

20 (r) Information prohibited from being disclosed by the
21 Illinois School Student Records Act.

22 (s) Information the disclosure of which is restricted
23 under Section 5-108 of the Public Utilities Act.

24 (t) All identified or deidentified health information
25 in the form of health data or medical records contained in,
26 stored in, submitted to, transferred by, or released from

1 the Illinois Health Information Exchange, and identified
2 or deidentified health information in the form of health
3 data and medical records of the Illinois Health Information
4 Exchange in the possession of the Illinois Health
5 Information Exchange Authority due to its administration
6 of the Illinois Health Information Exchange. The terms
7 "identified" and "deidentified" shall be given the same
8 meaning as in the Health Insurance Portability and
9 Accountability Act of 1996, Public Law 104-191, or any
10 subsequent amendments thereto, and any regulations
11 promulgated thereunder.

12 (u) Records and information provided to an independent
13 team of experts under the Developmental Disability and
14 Mental Health Safety Act (also known as Brian's Law).

15 (v) Names and information of people who have applied
16 for or received Firearm Owner's Identification Cards under
17 the Firearm Owners Identification Card Act or applied for
18 or received a concealed carry license under the Firearm
19 Concealed Carry Act, unless otherwise authorized by the
20 Firearm Concealed Carry Act; and databases under the
21 Firearm Concealed Carry Act, records of the Concealed Carry
22 Licensing Review Board under the Firearm Concealed Carry
23 Act, and law enforcement agency objections under the
24 Firearm Concealed Carry Act.

25 (w) Personally identifiable information which is
26 exempted from disclosure under subsection (g) of Section

1 19.1 of the Toll Highway Act.

2 (x) Information which is exempted from disclosure
3 under Section 5-1014.3 of the Counties Code or Section
4 8-11-21 of the Illinois Municipal Code.

5 (y) Confidential information under the Adult
6 Protective Services Act and its predecessor enabling
7 statute, the Elder Abuse and Neglect Act, including
8 information about the identity and administrative finding
9 against any caregiver of a verified and substantiated
10 decision of abuse, neglect, or financial exploitation of an
11 eligible adult maintained in the Registry established
12 under Section 7.5 of the Adult Protective Services Act.

13 (z) Records and information provided to a fatality
14 review team or the Illinois Fatality Review Team Advisory
15 Council under Section 15 of the Adult Protective Services
16 Act.

17 (aa) Information which is exempted from disclosure
18 under Section 2.37 of the Wildlife Code.

19 (bb) Information which is or was prohibited from
20 disclosure by the Juvenile Court Act of 1987.

21 (cc) Recordings made under the Law Enforcement
22 Officer-Worn Body Camera Act, except to the extent
23 authorized under that Act.

24 (dd) Information that is prohibited from being
25 disclosed under Section 45 of the Condominium and Common
26 Interest Community Ombudsperson Act.

1 (ee) Information that is exempted from disclosure
2 under Section 30.1 of the Pharmacy Practice Act.

3 (ff) Information that is exempted from disclosure
4 under the Revised Uniform Unclaimed Property Act.

5 (gg) Information that is prohibited from being
6 disclosed under Section 7-603.5 of the Illinois Vehicle
7 Code.

8 (hh) Records that are exempt from disclosure under
9 Section 1A-16.7 of the Election Code.

10 (ii) Information which is exempted from disclosure
11 under Section 2505-800 of the Department of Revenue Law of
12 the Civil Administrative Code of Illinois.

13 (jj) Information and reports that are required to be
14 submitted to the Department of Labor by registering day and
15 temporary labor service agencies but are exempt from
16 disclosure under subsection (a-1) of Section 45 of the Day
17 and Temporary Labor Services Act.

18 (kk) Information prohibited from disclosure under the
19 Seizure and Forfeiture Reporting Act.

20 (ll) Information the disclosure of which is restricted
21 and exempted under Section 5-30.8 of the Illinois Public
22 Aid Code.

23 (mm) ~~(ll)~~ Records that are exempt from disclosure under
24 Section 4.2 of the Crime Victims Compensation Act.

25 (nn) ~~(ll)~~ Information that is exempt from disclosure
26 under Section 70 of the Higher Education Student Assistance

1 Act.

2 (oo) Information provided to the Office of the Attorney
3 General under subsections (d) and (g) of Section 20 of the
4 Prescription Drug Pricing Transparency Act, except for the
5 information prepared for release to the public pursuant to
6 paragraph (2) of subsection (g) of Section 20 of the
7 Prescription Drug Pricing Transparency Act.

8 (Source: P.A. 99-78, eff. 7-20-15; 99-298, eff. 8-6-15; 99-352,
9 eff. 1-1-16; 99-642, eff. 7-28-16; 99-776, eff. 8-12-16;
10 99-863, eff. 8-19-16; 100-20, eff. 7-1-17; 100-22, eff. 1-1-18;
11 100-201, eff. 8-18-17; 100-373, eff. 1-1-18; 100-464, eff.
12 8-28-17; 100-465, eff. 8-31-17; 100-512, eff. 7-1-18; 100-517,
13 eff. 6-1-18; 100-646, eff. 7-27-18; 100-690, eff. 1-1-19;
14 100-863, eff. 8-14-18; 100-887, eff. 8-14-18; revised
15 10-12-18.)

16 Section 999. Effective date. This Act takes effect upon
17 becoming law.

1 INDEX

2 Statutes amended in order of appearance

3 New Act

4 5 ILCS 140/7.5

5 215 ILCS 5/356z.33 new

6 225 ILCS 85/16d new

7 225 ILCS 85/19.5

8 225 ILCS 85/19.7 new

9 225 ILCS 85/25 from Ch. 111, par. 4145

10 225 ILCS 85/41