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1 AN ACT concerning finance.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 1. Short title. This Act may be cited as the Quincy

  Veterans' Home Rehabilitation and Rebuilding Act.
- Section 5. Legislative policy. It is the intent of the 6 7 General Assembly that the Capital Development Board or the Department of Veterans' Affairs be allowed to use 8 9 design-build delivery method for public projects to renovate, restore, rehabilitate, or rebuild the Quincy Veterans' Home, if 10 it is shown to be in the State's best interests for that 11 12 particular project. It shall be the policy of the Capital 13 Development Board and the Department of Veterans' Affairs in 14 the procurement of design-build services to publicly announce all requirements for design-build services for the Quincy 15 16 Veterans' Home and to procure these services on the basis of 17 demonstrated competence and qualifications and with due regard for the principles of competitive selection. 18
  - The Capital Development Board and the Department of Veterans' Affairs shall, prior to issuing requests for proposals, promulgate and publish procedures for the solicitation and award of contracts pursuant to this Act.
- The Capital Development Board and the Department of

- Veterans' Affairs shall, for each public project or projects permitted under this Act, make a written determination, including a description as to the particular advantages of the design-build procurement method, that it is in the best interests of this State to enter into a design-build contract for the project or projects. In making that determination, the following factors shall be considered:
  - (1) The probability that the design-build procurement method will be in the best interests of the State by providing a material savings of time or cost over the design-bid-build or other delivery system.
  - (2) The type and size of the project and its suitability to the design-build procurement method.
  - (3) The ability of the State construction agency to define and provide comprehensive scope and performance criteria for the project.
  - No State construction agency may use a design-build procurement method unless the agency determines in writing that the project will comply with the disadvantaged business and equal employment practices of the State as established in the Business Enterprise for Minorities, Women, and Persons with Disabilities Act and Section 2-105 of the Illinois Human Rights Act.
- The Capital Development Board or the Department of Veterans' Affairs shall, within 15 days after the initial determination, provide an advisory copy to the Procurement

- 1 Policy Board and maintain the full record of determination for
- 2 5 years.
- 3 Section 10. Definitions. As used in this Act:
- 4 "State construction agency" means the Capital Development
- 5 Board or the Department of Veterans' Affairs.
- 6 "Delivery system" means the design and construction
- 7 approach used to develop and construct a project.
- 8 "Design-bid-build" means the traditional delivery system
- 9 used on public projects in this State that incorporates the
- 10 Architectural, Engineering, and Land Surveying Qualifications
- 11 Based Selection Act and the principles of competitive selection
- in the Illinois Procurement Code, subject to the provisions of
- 13 Section 1-35 of the Code.
- "Design-build" means a delivery system that provides
- 15 responsibility within a single contract for the furnishing of
- architecture, engineering, land surveying and related services
- 17 as required, and the labor, materials, equipment, and other
- 18 construction services for the project.
- "Design-build contract" means a contract for a public
- 20 project under this Act between the State construction agency
- 21 and a design-build entity to furnish architecture,
- 22 engineering, land surveying, and related services as required,
- and to furnish the labor, materials, equipment, and other
- 24 construction services for the project. The design-build
- 25 contract may be conditioned upon subsequent refinements in

scope and price and may allow the State construction agency to make modifications in the project scope without invalidating

3 the design-build contract.

"Design-build entity" means any individual, sole proprietorship, firm, partnership, joint venture, corporation, professional corporation, or other entity that proposes to design and construct any public project under this Act. A design-build entity and associated design-build professionals shall conduct themselves in accordance with the laws of this State and the related provisions of the Illinois Administrative Code, as referenced by the licensed design professional Acts of this State.

"Design professional" means any individual, sole proprietorship, firm, partnership, joint venture, corporation, professional corporation, or other entity that offers services under the Illinois Architecture Practice Act of 1989, the Professional Engineering Practice Act of 1989, the Structural Engineering Licensing Act of 1989, or the Illinois Professional Land Surveyor Act of 1989.

"Evaluation criteria" means the requirements for the separate phases of the selection process as defined in this Act and includes the specialized experience, technical qualifications and competence, capacity to perform, past performance, experience with similar projects, assignment of personnel to the project, and other appropriate factors. Price may not be used as a factor in the evaluation of Phase I

- 1 proposals.
- 2 "Proposal" means the offer to enter into a design-build
- 3 contract as submitted by a design-build entity in accordance
- 4 with this Act.
- 5 "Request for proposal" means the document used by the State
- 6 construction agency to solicit proposals for a design-build
- 7 contract.
- 8 "Scope and performance criteria" means the requirements
- 9 for the public project, including, but not limited to, the
- 10 intended usage, capacity, size, scope, quality and performance
- 11 standards, life-cycle costs, and other programmatic criteria
- 12 that are expressed in performance-oriented and quantifiable
- specifications and drawings that can be reasonably inferred and
- 14 are suited to allow a design-build entity to develop a
- 15 proposal.
- Section 12. Scope of authority. The authority granted under
- 17 this Act may only be used for services and public projects
- 18 directly related to the renovation, restoration,
- 19 rehabilitation, or rebuilding of the Quincy Veterans' Home.
- 20 Section 15. Solicitation of proposals.
- 21 (a) When the State construction agency elects to use the
- design-build delivery method, it must issue a notice of intent
- 23 to receive requests for proposals for the project at least 14
- 24 days before issuing the request for proposal. The State

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construction agency must publish the advance notice in the official procurement bulletin of the State or the professional services bulletin of the State construction agency, if any. The agency is encouraged to use publication of the notice in related construction industry service publications. A brief description of the proposed procurement must be included in the notice. The State construction agency must provide a copy of the request for proposal to any party requesting a copy.

- (b) The request for proposal shall be prepared for each project and must contain, without limitation, the following information:
  - (1) The name of the State construction agency.
- 13 (2) A preliminary schedule for the completion of the contract.
  - (3) The proposed budget for the project, the source of funds, and the currently available funds at the time the request for proposal is submitted.
  - (4)Prequalification criteria for design-build entities wishina to submit proposals. The State construction agency shall include, at a minimum, its normal pregualification, licensing, registration, and requirements, but nothing contained herein precludes the use of additional prequalification criteria by the State construction agency.
  - (5) Material requirements of the contract, including, but not limited to, the proposed terms and conditions,

required performance and payment bonds, insurance, and the entity's plan to comply with the utilization goals for business enterprises established in the Business Enterprise for Minorities, Women, and Persons with Disabilities Act, and with Section 2-105 of the Illinois Human Rights Act.

- (6) The performance criteria.
- (7) The evaluation criteria for each phase of the solicitation.
- (8) The number of entities that will be considered for the technical and cost evaluation phase.
- (c) The State construction agency may include any other relevant information that it chooses to supply. The design-build entity shall be entitled to rely upon the accuracy of this documentation in the development of its proposal.
- (d) The date that proposals are due must be at least 21 calendar days after the date of the issuance of the request for proposal. In the event the cost of the project is estimated to exceed \$10,000,000, then the proposal due date must be at least 28 calendar days after the date of the issuance of the request for proposal. The State construction agency shall include in the request for proposal a minimum of 30 days to develop the Phase II submissions after the selection of entities from the Phase I evaluation is completed.
  - Section 20. Development of scope and performance criteria.

- (a) The State construction agency shall develop, with the assistance of a licensed design professional, a request for proposal, which shall include scope and performance criteria. The scope and performance criteria must be in sufficient detail and contain adequate information to reasonably apprise the qualified design-build entities of the State construction agency's overall programmatic needs and goals, including criteria and preliminary design plans, general budget parameters, schedule, and delivery requirements.
- (b) Each request for proposal shall also include a description of the level of design to be provided in the proposals. This description must include the scope and type of renderings, drawings, and specifications that, at a minimum, will be required by the State construction agency to be produced by the design-build entities.
  - (c) The scope and performance criteria shall be prepared by a design professional who is an employee of the State construction agency, or the State construction agency may contract with an independent design professional selected under the Architectural, Engineering, and Land Surveying Qualifications Based Selection Act to provide these services.
- (d) The design professional that prepares the scope and performance criteria is prohibited from participating in any design-build entity proposal for the project.

- (a) When the State construction agency elects to use the design-build delivery method, it shall establish a committee to evaluate and select the design-build entity. The committee, under the discretion of the State construction agency, shall consist of at least 5 but no more than 7 members and shall include at least one licensed design professional and 2 members of the public, one of whom shall be a resident of the Quincy Veterans' Home and one of whom shall be a resident of the City of Quincy. Public members may not be employed or associated with any firm holding a contract with the State construction agency.
- (b) The members of the selection committee must certify for each request for proposal that no conflict of interest exists between the members and the design-build entities submitting proposals. If a conflict is discovered before proposals are reviewed, the member must be replaced before any review of proposals.
- If a conflict is discovered after proposals are reviewed, the member with the conflict shall be removed and the committee may continue with only one public member.
- 21 If at least 5 members remain, the remaining committee 22 members may complete the selection process.
- 23 Section 30. Procedures for selection.
- 24 (a) The State construction agency must use a two-phase 25 procedure for the selection of the successful design-build

- entity. Phase I of the procedure will evaluate and shortlist the design-build entities based on qualifications, and Phase II
- 3 will evaluate the technical and cost proposals.
  - (b) The State construction agency shall include in the request for proposal the evaluating factors to be used in Phase I. These factors are in addition to any prequalification requirements of design-build entities that the agency has set forth. Each request for proposal shall establish the relative importance assigned to each evaluation factor and subfactor, including any weighting of criteria to be employed by the State construction agency. The State construction agency must maintain a record of the evaluation scoring to be disclosed in the event of a protest regarding the solicitation.

The State construction agency shall include the following criteria in every Phase I evaluation of design-build entities:

(1) experience of personnel; (2) successful experience with similar project types; (3) financial capability; (4) timeliness of past performance; (5) experience with similarly sized projects; (6) successful reference checks of the firm; (7) commitment to assign personnel for the duration of the project and qualifications of the entity's consultants; and (8) ability or past performance in meeting or exhausting good faith efforts to meet the utilization goals for business enterprises established in the Business Enterprise for Minorities, Women, and Persons with Disabilities Act and with Section 2-105 of the Illinois Human Rights Act. The State construction agency may

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include any additional relevant criteria in Phase I that it deems necessary for a proper qualification review.

State construction agency may not consider The design-build entity for evaluation or award if the entity has any pecuniary interest in the project or relationships or circumstances, including, but not limited to, leasehold, mutual performance, or development long-term contracts with the State construction agency, that may give the design-build entity a financial or tangible advantage over other design-build entities in the preparation, evaluation, or performance of the design-build contract or that create the appearance of impropriety. No proposal shall be considered that include an entity's plan to comply with not requirements established in the Business Enterprise Minorities, Women, and Persons with Disabilities Act, for both the design and construction areas of performance, and with Section 2-105 of the Illinois Human Rights Act.

Upon completion of the qualifications evaluation, the State construction agency shall create a shortlist of the most highly qualified design-build entities. The State construction agency, in its discretion, is not required to shortlist the maximum number of entities as identified for Phase II evaluation, so long as no less than 2 design-build entities nor more than 6 design-build entities are selected to submit Phase II proposals.

The State construction agency shall notify the entities

selected for the shortlist in writing. This notification shall commence the period for the preparation of the Phase II technical and cost evaluations. The State construction agency must allow sufficient time for the shortlist entities to prepare their Phase II submittals considering the scope and

6 detail requested by the State agency.

(c) The State construction agency shall include in the request for proposal the evaluating factors to be used in the technical and cost submission components of Phase II. Each request for proposal shall establish, for both the technical and cost submission components of Phase II, the relative importance assigned to each evaluation factor and subfactor, including any weighting of criteria to be employed by the State construction agency. The State construction agency must maintain a record of the evaluation scoring to be disclosed in the event of a protest regarding the solicitation.

The State construction agency shall include the following criteria in every Phase II technical evaluation of design-build entities: (1) compliance with objectives of the project; (2) compliance of proposed services to the request for proposal requirements; (3) quality of products or materials proposed; (4) quality of design parameters; (5) design concepts; (6) innovation in meeting the scope and performance criteria; and (7) constructability of the proposed project. The State construction agency may include any additional relevant technical evaluation factors it deems necessary for proper

1 selection.

The State construction agency shall include the following criteria in every Phase II cost evaluation: the total project cost, the construction costs, and the time of completion. The State construction agency may include any additional relevant technical evaluation factors it deems necessary for proper selection. The total project cost criteria weighing factor shall be 25%.

The State construction agency shall directly employ or retain a licensed design professional to evaluate the technical and cost submissions to determine if the technical submissions are in accordance with generally accepted industry standards.

Upon completion of the technical submissions and cost submissions evaluation, the State construction agency may award the design-build contract to the highest overall ranked entity.

Section 35. Small projects. In any case where the total overall cost of the project is estimated to be less than \$10,000,000, the State construction agency may combine the two-phase procedure for selection described in Section 30 into one combined step, if all the requirements of evaluation are performed in accordance with Section 30.

Section 40. Submission of proposals. Proposals must be properly identified and sealed. Proposals may not be reviewed

until after the deadline for submission has passed as set forth
in the request for proposal. All design-build entities
submitting proposals shall be disclosed after the deadline for
submission, and all design-build entities who are selected for
Phase II evaluation shall also be disclosed at the time of that
determination.

Proposals shall include a bid bond in the form and security as designated in the request for proposal. Proposals shall also contain a separate sealed envelope with the cost information within the overall proposal submission. Proposals shall include a list of all design professionals and other entities as defined in Section 30-30 of the Illinois Procurement Code to which any work may be subcontracted during the performance of the contract. Any entity that will perform any of the 5 subdivisions of work defined in Section 30-30 of the Illinois Procurement Code must meet prequalification standards of the State construction agency.

Proposals must meet all material requirements of the request for proposal or they may be rejected as non-responsive. The State construction agency shall have the right to reject any and all proposals.

The drawings and specifications of the proposal shall remain the property of the design-build entity.

The State construction agency shall review the proposals for compliance with the performance criteria and evaluation factors.

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Proposals may be withdrawn prior to evaluation for any cause. After evaluation begins by the State construction agency, clear and convincing evidence of error is required for withdrawal.

Section 45. Award. The State construction agency may award the contract to the highest overall ranked entity. Notice of award shall be made in writing. Unsuccessful entities shall also be notified in writing. The State construction agency may not request a best and final offer after the receipt of proposals. The State construction agency may negotiate with the selected design-build entity after award but prior to contract execution for the purpose of securing better terms than originally proposed, if the salient features of the request for proposal are not diminished.

Section 46. Reports and evaluation. At the end of every 6-month period following the contract award, and again prior to final contract payout and closure, a selected design-build entity shall detail, in a written report submitted to the State agency, its efforts and success in implementing the entity's plan to comply with the utilization goals for business enterprises established in the Business Enterprise for Minorities, Women, and Persons with Disabilities Act and Section 2-105 of the Illinois Human Rights Act. If the entity's performance in implementing the plan falls short of the

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performance measures and outcomes set forth in the plans 1 2 submitted by the entity during the proposal process, the entity 3 shall, in a detailed written report, inform the General Assembly and the Governor whether and to what degree each 5 design-build contract authorized under this Act promoted the utilization goals for business enterprises established in the 6 7 Business Enterprise for Minorities, Women, and Persons with 8 Disabilities Act and Section 2-105 of the Illinois Human Rights 9 Act.

Section 50. Administrative Procedure Act. The Illinois Administrative Procedure Act applies to all administrative rules and procedures of the State construction agency under this Act except that nothing herein shall be construed to render any prequalification or other responsibility criteria as a "license" or "licensing" under that Act.

Section 55. Federal requirements. In the procurement of design-build contracts, the State construction agency shall comply with federal law and regulations and take all necessary steps to adapt its rules, policies, and procedures to remain eligible for federal aid for the renovation, restoration, rehabilitation, or rebuilding of the Quincy Veterans' Home.

Section 60. Correspondence and communications.

Notwithstanding any provision of law to the contrary, the

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- Office of the Governor, the Capital Development Board, and the 1 2 Illinois Department of Veterans' Affairs shall provide the 3 General Assembly with unredacted copies of all correspondence and communications with the United States Department of Affairs related to securing funding for the 5 6 renovation, restoration, rehabilitation, or rebuilding of the 7 Quincy Veterans' Home within 10 days of receipt or within 5 business days upon request of the Speaker of the House of 8 9 Representatives, the Minority Leader of the House 10 Representatives, the President of the Senate, the Minority 11 Leader of the Senate, or the chair of any committee of the 12 House of Representatives or the Senate.
- Section 65. Repealer. This Act is repealed 5 years after 1.3 14 becoming law.
- 15 Section 100. The Capital Development Board Act is amended by changing Section 9.02a as follows: 16
- (20 ILCS 3105/9.02a) (from Ch. 127, par. 779.02a) 17
  - Sec. 9.02a. To charge contract administration fees used to administer and process the terms of contracts awarded by this State. Contract administration fees shall not exceed 3% of the amount. Contract administration fees administer contracts associated with the legislative complex, as defined in Section 8A-15 of the Legislative Commission

- 1 Reorganization Act of 1984, shall be deposited into the Capitol
- 2 Restoration Trust Fund for the use of the Architect of the
- 3 Capitol in the performance of his or her powers or duties.
- 4 Notwithstanding the provisions of this Section, or any other
- 5 provision of law to the contrary, no administration or other
- 6 fee may be charged for contracts awarded under the Quincy
- 7 <u>Veterans' Home Rehabilitation and Re</u>building Act.
- 8 (Source: P.A. 99-523, eff. 6-30-16.)
- 9 Section 105. The General Obligation Bond Act is amended by
- 10 changing Section 15 as follows:
- 11 (30 ILCS 330/15) (from Ch. 127, par. 665)
- 12 Sec. 15. Computation of Principal and Interest; transfers.
- 13 (a) Upon each delivery of Bonds authorized to be issued
- under this Act, the Comptroller shall compute and certify to
- the Treasurer the total amount of principal of, interest on,
- and premium, if any, on Bonds issued that will be payable in
- order to retire such Bonds, the amount of principal of,
- interest on and premium, if any, on such Bonds that will be
- 19 payable on each payment date according to the tenor of such
- 20 Bonds during the then current and each succeeding fiscal year,
- 21 and the amount of sinking fund payments needed to be deposited
- 22 in connection with Oualified School Construction Bonds
- authorized by subsection (e) of Section 9. With respect to the
- interest payable on variable rate bonds, such certifications

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shall be calculated at the maximum rate of interest that may be

2 payable during the fiscal year, after taking into account any

credits permitted in the related indenture or other instrument

against the amount of such interest required to be appropriated

5 for such period pursuant to subsection (c) of Section 14 of

this Act. With respect to the interest payable, such

certifications shall include the amounts certified by the

Director of the Governor's Office of Management and Budget

under subsection (b) of Section 9 of this Act.

On or before the last day of each month the State Treasurer and Comptroller shall transfer from (1) the Road Fund with respect to Bonds issued under paragraph (a) of Section 4 of this Act, or Bonds issued under authorization in Public Act 98-781, or Bonds issued for the purpose of refunding such bonds, and from (2) the General Revenue Fund, with respect to all other Bonds issued under this Act, to the General Obligation Bond Retirement and Interest Fund an amount sufficient to pay the aggregate of the principal of, interest on, and premium, if any, on Bonds payable, by their terms on the next payment date divided by the number of full calendar months between the date of such Bonds and the first such payment date, and thereafter, divided by the number of months between each succeeding payment date after the first. Such computations and transfers shall be made for each series of Bonds issued and delivered. Interest payable on variable rate bonds shall be calculated at the maximum rate of interest that

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may be payable for the relevant period, after taking into account any credits permitted in the related indenture or other instrument against the amount of such interest required to be appropriated for such period pursuant to subsection (c) of Section 14 of this Act. Computations of interest shall include the amounts certified by the Director of the Governor's Office of Management and Budget under subsection (b) of Section 9 of this Act. Interest for which moneys have already been deposited into the capitalized interest account within the General Obligation Bond Retirement and Interest Fund shall not be included in the calculation of the amounts to be transferred under this subsection. Notwithstanding any other provision in Section, the transfer provisions provided in paragraph shall not apply to transfers made in fiscal year 2010 or fiscal year 2011 with respect to Bonds issued in fiscal year 2010 or fiscal year 2011 pursuant to Section 7.2 of this Act. In the case of transfers made in fiscal year 2010 or fiscal year 2011 with respect to the Bonds issued in fiscal year 2010 or fiscal year 2011 pursuant to Section 7.2 of this Act, on or before the 15th day of the month prior to the required debt service payment, the State Treasurer and Comptroller shall transfer from the General Revenue Fund to the General Obligation Bond Retirement and Interest Fund an sufficient to pay the aggregate of the principal of, interest on, and premium, if any, on the Bonds payable in that next month.

The transfer of monies herein and above directed is not required if monies in the General Obligation Bond Retirement and Interest Fund are more than the amount otherwise to be transferred as herein above provided, and if the Governor or his authorized representative notifies the State Treasurer and Comptroller of such fact in writing.

- (b) After the effective date of this Act, the balance of, and monies directed to be included in the Capital Development Bond Retirement and Interest Fund, Anti-Pollution Bond Retirement and Interest Fund, Transportation Bond, Series A Retirement and Interest Fund, Transportation Bond, Series B Retirement and Interest Fund, and Coal Development Bond Retirement and Interest Fund shall be transferred to and deposited in the General Obligation Bond Retirement and Interest Fund. This Fund shall be used to make debt service payments on the State's general obligation Bonds heretofore issued which are now outstanding and payable from the Funds herein listed as well as on Bonds issued under this Act.
- (c) The unused portion of federal funds received <u>for or as</u> <u>reimbursement</u> for a capital facilities project, as authorized by Section 3 of this Act, for which monies from the Capital Development Fund have been expended shall remain in the Capital Development Board Contributory Trust Fund and shall be used for capital projects and for no other purpose, subject to appropriation and as directed by the Capital Development Board. Any federal funds received as reimbursement for the completed

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1 construction of a capital facilities project, as authorized by

Section 3 of this Act, for which monies from the Capital

Development Fund have been expended <u>may be used for any expense</u>

or project necessary for implementation of the Quincy Veterans'

Home Rehabilitation and Rebuilding Act for a period of 5 years

from the effective date of this amendatory Act of the 100th

General Assembly, and any remaining funds shall be deposited in

the General Obligation Bond Retirement and Interest Fund.

9 (Source: P.A. 100-23, eff. 7-6-17.)

10 Section 110. The Capital Development Bond Act of 1972 is

amended by changing Section 9a as follows:

12 (30 ILCS 420/9a) (from Ch. 127, par. 759a)

Sec. 9a. The unused portion of federal funds received <u>for or as reimbursement</u> for a capital improvement project for which moneys from the Capital Development Fund have been expended shall remain in the Capital Development Board Contributory Trust Fund and shall be used for capital projects and for no other purpose, subject to appropriation and as directed by the Capital Development Board. Any federal funds received as reimbursement for the completed construction of a capital improvement project for which moneys from the Capital Development Fund have been expended <u>may be used for any expense or project necessary for implementation of the Quincy Veterans'</u> Home Rehabilitation and Rebuilding Act for a period of 5 years

- 1 from the effective date of this amendatory Act of the 100th
- 2 General Assembly, and any remaining funds shall be deposited in
- 3 the Capital Development Bond Retirement and Interest Fund.
- 4 (Source: P.A. 98-245, eff. 1-1-14.)
- 5 Section 115. The Illinois Procurement Code is amended by
- 6 adding Section 1-35 as follows:
- 7 (30 ILCS 500/1-35 new)
- 8 Sec. 1-35. Application to Quincy Veterans' Home. This Code
- 9 does not apply to any procurements related to the renovation,
- 10 restoration, rehabilitation, or rebuilding of the Quincy
- 11 Veterans' Home under the Quincy Veterans' Home Rehabilitation
- 12 and Rebuilding Act, provided that the process shall be
- 13 conducted in a manner substantially in accordance with the
- 14 requirements of the following Sections of the Illinois
- 15 Procurement Code: 20-160, 25-60, 30-22, 50-5, 50-10, 50-10.5,
- 16 50-12, 50-13, 50-15, 50-20, 50-21, 50-35, 50-36, 50-37, 50-38,
- and 50-50; however, for Section 50-35, compliance shall apply
- only to contracts or subcontracts over \$100,000.
- 19 This Section is repealed 3 years after becoming law.
- 20 Section 999. Effective date. This Act takes effect upon
- 21 becoming law.