

1 AN ACT concerning regulation.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 1. This Act may be referred to as the Emergency
5 Opioid and Addiction Treatment Access Act.

6 Section 3. Findings. The General Assembly finds and
7 declares the following:

8 (1) The opioid epidemic is the most significant public
9 health and public safety crisis in Illinois.

10 (2) Opioid overdoses have killed nearly 11,000 people
11 since 2008 and have now become the leading cause of death
12 nationwide for people under the age of 50.

13 (3) The opioid epidemic has devastated both rural and
14 urban Illinois residents. Families have lost their loved
15 ones to drug overdoses. Incidence of suicide are on the
16 rise. Illinois' criminal justice system is flooded with
17 individuals with critical substance use disorder treatment
18 needs.

19 (4) Speeding access to treatments will ensure that
20 Illinois residents suffering from a substance abuse crisis
21 will obtain the services they need.

22 Section 5. The Illinois Insurance Code is amended by

1 changing Section 370c as follows:

2 (215 ILCS 5/370c) (from Ch. 73, par. 982c)

3 Sec. 370c. Mental and emotional disorders.

4 (a) (1) On and after the effective date of this amendatory
5 Act of the 97th General Assembly, every insurer which amends,
6 delivers, issues, or renews group accident and health policies
7 providing coverage for hospital or medical treatment or
8 services for illness on an expense-incurred basis shall offer
9 to the applicant or group policyholder subject to the insurer's
10 standards of insurability, coverage for reasonable and
11 necessary treatment and services for mental, emotional or
12 nervous disorders or conditions, other than serious mental
13 illnesses as defined in item (2) of subsection (b), consistent
14 with the parity requirements of Section 370c.1 of this Code.

15 (2) Each insured that is covered for mental, emotional,
16 nervous, or substance use disorders or conditions shall be free
17 to select the physician licensed to practice medicine in all
18 its branches, licensed clinical psychologist, licensed
19 clinical social worker, licensed clinical professional
20 counselor, licensed marriage and family therapist, licensed
21 speech-language pathologist, or other licensed or certified
22 professional at a program licensed pursuant to the Illinois
23 Alcoholism and Other Drug Abuse and Dependency Act of his
24 choice to treat such disorders, and the insurer shall pay the
25 covered charges of such physician licensed to practice medicine

1 in all its branches, licensed clinical psychologist, licensed
2 clinical social worker, licensed clinical professional
3 counselor, licensed marriage and family therapist, licensed
4 speech-language pathologist, or other licensed or certified
5 professional at a program licensed pursuant to the Illinois
6 Alcoholism and Other Drug Abuse and Dependency Act up to the
7 limits of coverage, provided (i) the disorder or condition
8 treated is covered by the policy, and (ii) the physician,
9 licensed psychologist, licensed clinical social worker,
10 licensed clinical professional counselor, licensed marriage
11 and family therapist, licensed speech-language pathologist, or
12 other licensed or certified professional at a program licensed
13 pursuant to the Illinois Alcoholism and Other Drug Abuse and
14 Dependency Act is authorized to provide said services under the
15 statutes of this State and in accordance with accepted
16 principles of his profession.

17 (3) Insofar as this Section applies solely to licensed
18 clinical social workers, licensed clinical professional
19 counselors, licensed marriage and family therapists, licensed
20 speech-language pathologists, and other licensed or certified
21 professionals at programs licensed pursuant to the Illinois
22 Alcoholism and Other Drug Abuse and Dependency Act, those
23 persons who may provide services to individuals shall do so
24 after the licensed clinical social worker, licensed clinical
25 professional counselor, licensed marriage and family
26 therapist, licensed speech-language pathologist, or other

1 licensed or certified professional at a program licensed
2 pursuant to the Illinois Alcoholism and Other Drug Abuse and
3 Dependency Act has informed the patient of the desirability of
4 the patient conferring with the patient's primary care
5 physician and the licensed clinical social worker, licensed
6 clinical professional counselor, licensed marriage and family
7 therapist, licensed speech-language pathologist, or other
8 licensed or certified professional at a program licensed
9 pursuant to the Illinois Alcoholism and Other Drug Abuse and
10 Dependency Act has provided written notification to the
11 patient's primary care physician, if any, that services are
12 being provided to the patient. That notification may, however,
13 be waived by the patient on a written form. Those forms shall
14 be retained by the licensed clinical social worker, licensed
15 clinical professional counselor, licensed marriage and family
16 therapist, licensed speech-language pathologist, or other
17 licensed or certified professional at a program licensed
18 pursuant to the Illinois Alcoholism and Other Drug Abuse and
19 Dependency Act for a period of not less than 5 years.

20 (b)(1) An insurer that provides coverage for hospital or
21 medical expenses under a group or individual policy of accident
22 and health insurance or health care plan amended, delivered,
23 issued, or renewed on or after the effective date of this
24 amendatory Act of the 100th General Assembly shall provide
25 coverage under the policy for treatment of serious mental
26 illness and substance use disorders consistent with the parity

1 requirements of Section 370c.1 of this Code. This subsection
2 does not apply to any group policy of accident and health
3 insurance or health care plan for any plan year of a small
4 employer as defined in Section 5 of the Illinois Health
5 Insurance Portability and Accountability Act.

6 (2) "Serious mental illness" means the following
7 psychiatric illnesses as defined in the most current edition of
8 the Diagnostic and Statistical Manual (DSM) published by the
9 American Psychiatric Association:

10 (A) schizophrenia;

11 (B) paranoid and other psychotic disorders;

12 (C) bipolar disorders (hypomanic, manic, depressive,
13 and mixed);

14 (D) major depressive disorders (single episode or
15 recurrent);

16 (E) schizoaffective disorders (bipolar or depressive);

17 (F) pervasive developmental disorders;

18 (G) obsessive-compulsive disorders;

19 (H) depression in childhood and adolescence;

20 (I) panic disorder;

21 (J) post-traumatic stress disorders (acute, chronic,
22 or with delayed onset); and

23 (K) eating disorders, including, but not limited to,
24 anorexia nervosa, bulimia nervosa, pica, rumination
25 disorder, avoidant/restrictive food intake disorder, other
26 specified feeding or eating disorder (OSFED), and any other

1 eating disorder contained in the most recent version of the
2 Diagnostic and Statistical Manual of Mental Disorders
3 published by the American Psychiatric Association.

4 (2.5) "Substance use disorder" means the following mental
5 disorders as defined in the most current edition of the
6 Diagnostic and Statistical Manual (DSM) published by the
7 American Psychiatric Association:

8 (A) substance abuse disorders;

9 (B) substance dependence disorders; and

10 (C) substance induced disorders.

11 (3) Unless otherwise prohibited by federal law and
12 consistent with the parity requirements of Section 370c.1 of
13 this Code, the reimbursing insurer, a provider of treatment of
14 serious mental illness or substance use disorder shall furnish
15 medical records or other necessary data that substantiate that
16 initial or continued treatment is at all times medically
17 necessary. An insurer shall provide a mechanism for the timely
18 review by a provider holding the same license and practicing in
19 the same specialty as the patient's provider, who is
20 unaffiliated with the insurer, jointly selected by the patient
21 (or the patient's next of kin or legal representative if the
22 patient is unable to act for himself or herself), the patient's
23 provider, and the insurer in the event of a dispute between the
24 insurer and patient's provider regarding the medical necessity
25 of a treatment proposed by a patient's provider. If the
26 reviewing provider determines the treatment to be medically

1 necessary, the insurer shall provide reimbursement for the
2 treatment. Future contractual or employment actions by the
3 insurer regarding the patient's provider may not be based on
4 the provider's participation in this procedure. Nothing
5 prevents the insured from agreeing in writing to continue
6 treatment at his or her expense. When making a determination of
7 the medical necessity for a treatment modality for serious
8 mental illness or substance use disorder, an insurer must make
9 the determination in a manner that is consistent with the
10 manner used to make that determination with respect to other
11 diseases or illnesses covered under the policy, including an
12 appeals process. Medical necessity determinations for
13 substance use disorders shall be made in accordance with
14 appropriate patient placement criteria established by the
15 American Society of Addiction Medicine. No additional criteria
16 may be used to make medical necessity determinations for
17 substance use disorders.

18 (4) A group health benefit plan amended, delivered, issued,
19 or renewed on or after the effective date of this amendatory
20 Act of the 97th General Assembly:

21 (A) shall provide coverage based upon medical
22 necessity for the treatment of mental illness and substance
23 use disorders consistent with the parity requirements of
24 Section 370c.1 of this Code; provided, however, that in
25 each calendar year coverage shall not be less than the
26 following:

1 (i) 45 days of inpatient treatment; and
2 (ii) beginning on June 26, 2006 (the effective date
3 of Public Act 94-921), 60 visits for outpatient
4 treatment including group and individual outpatient
5 treatment; and

6 (iii) for plans or policies delivered, issued for
7 delivery, renewed, or modified after January 1, 2007
8 (the effective date of Public Act 94-906), 20
9 additional outpatient visits for speech therapy for
10 treatment of pervasive developmental disorders that
11 will be in addition to speech therapy provided pursuant
12 to item (ii) of this subparagraph (A); and

13 (B) may not include a lifetime limit on the number of
14 days of inpatient treatment or the number of outpatient
15 visits covered under the plan.

16 (C) (Blank).

17 (5) An issuer of a group health benefit plan may not count
18 toward the number of outpatient visits required to be covered
19 under this Section an outpatient visit for the purpose of
20 medication management and shall cover the outpatient visits
21 under the same terms and conditions as it covers outpatient
22 visits for the treatment of physical illness.

23 (5.5) An individual or group health benefit plan amended,
24 delivered, issued, or renewed on or after the effective date of
25 this amendatory Act of the 99th General Assembly shall offer
26 coverage for medically necessary acute treatment services and

1 medically necessary clinical stabilization services. The
2 treating provider shall base all treatment recommendations and
3 the health benefit plan shall base all medical necessity
4 determinations for substance use disorders in accordance with
5 the most current edition of the American Society of Addiction
6 Medicine Patient Placement Criteria.

7 As used in this subsection:

8 "Acute treatment services" means 24-hour medically
9 supervised addiction treatment that provides evaluation and
10 withdrawal management and may include biopsychosocial
11 assessment, individual and group counseling, psychoeducational
12 groups, and discharge planning.

13 "Clinical stabilization services" means 24-hour treatment,
14 usually following acute treatment services for substance
15 abuse, which may include intensive education and counseling
16 regarding the nature of addiction and its consequences, relapse
17 prevention, outreach to families and significant others, and
18 aftercare planning for individuals beginning to engage in
19 recovery from addiction.

20 (6) An issuer of a group health benefit plan may provide or
21 offer coverage required under this Section through a managed
22 care plan.

23 (7) (Blank).

24 (8) (Blank).

25 (9) With respect to substance use disorders, coverage for
26 inpatient treatment shall include coverage for treatment in a

1 residential treatment center licensed by the Department of
2 Public Health or the Department of Human Services.

3 (c) This Section shall not be interpreted to require
4 coverage for speech therapy or other habilitative services for
5 those individuals covered under Section 356z.15 of this Code.

6 (d) The Department shall enforce the requirements of State
7 and federal parity law, which includes ensuring compliance by
8 individual and group policies; detecting violations of the law
9 by individual and group policies proactively monitoring
10 discriminatory practices; accepting, evaluating, and
11 responding to complaints regarding such violations; and
12 ensuring violations are appropriately remedied and deterred.

13 (e) Availability of plan information.

14 (1) The criteria for medical necessity determinations
15 made under a group health plan with respect to mental
16 health or substance use disorder benefits (or health
17 insurance coverage offered in connection with the plan with
18 respect to such benefits) must be made available by the
19 plan administrator (or the health insurance issuer
20 offering such coverage) to any current or potential
21 participant, beneficiary, or contracting provider upon
22 request.

23 (2) The reason for any denial under a group health plan
24 (or health insurance coverage offered in connection with
25 such plan) of reimbursement or payment for services with
26 respect to mental health or substance use disorder benefits

1 in the case of any participant or beneficiary must be made
2 available within a reasonable time and in a reasonable
3 manner by the plan administrator (or the health insurance
4 issuer offering such coverage) to the participant or
5 beneficiary upon request.

6 (f) As used in this Section, "group policy of accident and
7 health insurance" and "group health benefit plan" includes (1)
8 State-regulated employer-sponsored group health insurance
9 plans written in Illinois and (2) State employee health plans.

10 (g) (1) As used in this subsection:

11 "Benefits", with respect to insurers, means the benefits
12 provided for treatment services for inpatient and outpatient
13 treatment of substance use disorders or conditions at American
14 Society of Addiction Medicine levels of treatment 2.1
15 (Intensive Outpatient), 2.5 (Partial Hospitalization), 3.1
16 (Clinically Managed Low-Intensity Residential), 3.3
17 (Clinically Managed Population-Specific High-Intensity
18 Residential), 3.5 (Clinically Managed High-Intensity
19 Residential), and 3.7 (Medically Monitored Intensive
20 Inpatient) and OMT (Opioid Maintenance Therapy) services.

21 "Benefits", with respect to managed care organizations,
22 means the benefits provided for treatment services for
23 inpatient and outpatient treatment of substance use disorders
24 or conditions at American Society of Addiction Medicine levels
25 of treatment 2.1 (Intensive Outpatient), 2.5 (Partial
26 Hospitalization), 3.5 (Clinically Managed High-Intensity

1 Residential), and 3.7 (Medically Monitored Intensive
2 Inpatient) and OMT (Opioid Maintenance Therapy) services.

3 "Substance use disorder treatment provider or facility"
4 means a licensed physician, licensed psychologist, licensed
5 psychiatrist, licensed advanced practice registered nurse, or
6 licensed, certified, or otherwise State-approved facility or
7 provider of substance use disorder treatment.

8 (2) A group health insurance policy, an individual health
9 benefit plan, or qualified health plan that is offered through
10 the health insurance marketplace, small employer group health
11 plan, and large employer group health plan that is amended,
12 delivered, issued, executed, or renewed in this State, or
13 approved for issuance or renewal in this State, on or after the
14 effective date of this amendatory Act of the 100th General
15 Assembly shall comply with the requirements of this Section and
16 Section 370c.1. The services for the treatment and the ongoing
17 assessment of the patient's progress in treatment shall follow
18 the requirements of 77 Ill. Adm. Code 2060.

19 (3) Prior authorization shall not be utilized for the
20 benefits under this subsection. The substance use disorder
21 treatment provider or facility shall notify the insurer of the
22 initiation of treatment. For an insurer that is not a managed
23 care organization, the substance use disorder treatment
24 provider or facility notification shall occur for the
25 initiation of treatment of the covered person within 2 business
26 days. For managed care organizations, the substance use

1 disorder treatment provider or facility notification shall
2 occur in accordance with the protocol set forth in the provider
3 agreement for initiation of treatment within 24 hours. If the
4 managed care organization is not capable of accepting the
5 notification in accordance with the contractual protocol
6 during the 24-hour period following admission, the substance
7 use disorder treatment provider or facility shall have one
8 additional business day to provide the notification to the
9 appropriate managed care organization. Treatment plans shall
10 be developed in accordance with the requirements and timeframes
11 established in 77 Ill. Adm. Code 2060. If the substance use
12 disorder treatment provider or facility fails to notify the
13 insurer of the initiation of treatment in accordance with these
14 provisions, the insurer may follow its normal prior
15 authorization processes.

16 (4) For an insurer that is not a managed care organization,
17 if an insurer determines that benefits are no longer medically
18 necessary, the insurer shall notify the covered person, the
19 covered person's authorized representative, if any, and the
20 covered person's health care provider in writing of the covered
21 person's right to request an external review pursuant to the
22 Health Carrier External Review Act. The notification shall
23 occur within 24 hours following the adverse determination.

24 Pursuant to the requirements of the Health Carrier External
25 Review Act, the covered person or the covered person's
26 authorized representative may request an expedited external

1 review. An expedited external review may not occur if the
2 substance use disorder treatment provider or facility
3 determines that continued treatment is no longer medically
4 necessary. Under this subsection, a request for expedited
5 external review must be initiated within 24 hours following the
6 adverse determination notification by the insurer. Failure to
7 request an expedited external review within 24 hours shall
8 preclude a covered person or a covered person's authorized
9 representative from requesting an expedited external review.

10 If an expedited external review request meets the criteria
11 of the Health Carrier External Review Act, an independent
12 review organization shall make a final determination of medical
13 necessity within 72 hours. If an independent review
14 organization upholds an adverse determination, an insurer
15 shall remain responsible to provide coverage of benefits
16 through the day following the determination of the independent
17 review organization. A decision to reverse an adverse
18 determination shall comply with the Health Carrier External
19 Review Act.

20 (5) The substance use disorder treatment provider or
21 facility shall provide the insurer with 7 business days'
22 advance notice of the planned discharge of the patient from the
23 substance use disorder treatment provider or facility and
24 notice on the day that the patient is discharged from the
25 substance use disorder treatment provider or facility.

26 (6) The benefits required by this subsection shall be

1 provided to all covered persons with a diagnosis of substance
2 use disorder or conditions. The presence of additional related
3 or unrelated diagnoses shall not be a basis to reduce or deny
4 the benefits required by this subsection.

5 (7) Nothing in this subsection shall be construed to
6 require an insurer to provide coverage for any of the benefits
7 in this subsection.

8 (Source: P.A. 99-480, eff. 9-9-15; 100-305, eff. 8-24-17.)

9 Section 99. Effective date. This Act takes effect January
10 1, 2019.