

## Sen. Heather A. Steans

# Filed: 5/23/2018

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LRB100 05173 HEP 40677 a

1 AMENDMENT TO SENATE BILL 20 2 AMENDMENT NO. . Amend Senate Bill 20 by replacing everything after the enacting clause with the following: 3 "Section 5. The Illinois Human Rights Act is amended by 4 changing Sections 7-109.1, 7A-102, 7B-102, 8-101, 8-102, 5 8-103, 8-110, 8A-103, and 8B-103 as follows: 6 7 (775 ILCS 5/7-109.1) (from Ch. 68, par. 7-109.1) Sec. 7-109.1. Administrative dismissal of charges Federal 8 or State Court Proceedings. For charges filed under this Act, 10 if the charging party has initiated litigation for the purpose of seeking final relief in a State or federal court or before 11 an administrative law judge or hearing officer in an 12 administrative proceeding before a local government 13 administrative agency, and if a final decision on the merits in 14

that litigation or administrative hearing would preclude the

charging party from bringing another action based on the

1 pending charge, the Department shall cease its investigation and dismiss the pending charge by order of the Director, who 2 shall provide the charging party notice of his or her right to 3 4 commence a civil action in the appropriate circuit court or 5 other appropriate court of competent jurisdiction. The 6 Director shall also provide the charging party notice of his or her right to seek review of the dismissal order before the 7 Commission. Any review by the Commission of the dismissal shall 8 9 be limited to the question of whether the charge was properly 10 dismissed pursuant to this Section. Nothing in this Section 11 shall preclude the Department from continuing to investigate an allegation in a charge that is unique to this Act or otherwise 12 13 could not have been included in the litigation or 14 administrative proceeding. The Department may administratively 15 close a charge pending before the Department if the issues 16 which are the basis of the charge are being litigated State or federal court proceeding. 17

(Source: P.A. 86-1343.) 18

19 (775 ILCS 5/7A-102) (from Ch. 68, par. 7A-102)

Sec. 7A-102. Procedures.

21 (A) Charge.

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(1) Within 300 calendar  $\frac{180}{1}$  days after the date that a civil rights violation allegedly has been committed, a charge in writing under oath or affirmation may be filed with the Department by an aggrieved party or issued by the

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1 Department itself under the signature of the Director.

- (2) The charge shall be in such detail as to substantially apprise any party properly concerned as to the time, place, and facts surrounding the alleged civil rights violation.
- (3) Charges deemed filed with the Department pursuant to subsection (A-1) of this Section shall be deemed to be in compliance with this subsection.
- (A-1) Equal Employment Opportunity Commission Charges.
- (1) If a charge is filed with the Equal Employment Opportunity Commission (EEOC) within 300 calendar 180 days after the date of the alleged civil rights violation, the charge shall be deemed filed with the Department on the date filed with the EEOC. If the EEOC is the governmental agency designated to investigate the charge first, the Department shall take no action until the EEOC makes a determination on the charge and after the complainant notifies the Department of the EEOC's determination. In such cases, after receiving notice from the EEOC that a charge was filed, the Department shall notify the parties that (i) a charge has been received by the EEOC and has been sent to the Department for dual filing purposes; (ii) EEOC is the governmental agency responsible for investigating the charge and that the investigation shall be conducted pursuant to the rules and procedures adopted by the EEOC; (iii) it will take no action on the charge

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until EEOC its determination; the issues (iv) complainant must submit a copy of the EEOC's determination within 30 days after service of the determination by the EEOC on complainant; and (v) that the time period to investigate the charge contained in subsection (G) of this Section is tolled from the date on which the charge is t.he EEOC unt i l the EEOC issues its determination.

- (2) If the EEOC finds reasonable cause to believe that there has been a violation of federal law and if the Department is timely notified of the EEOC's findings by complainant, the Department shall notify complainant that the Department has adopted the EEOC's determination of reasonable cause and that complainant has the right, within 90 days after receipt of the Department's notice, to either file his or her own complaint with the Illinois Human Rights Commission or commence a civil action in the appropriate circuit court or other appropriate court of competent jurisdiction. This notice shall be provided to the complainant within 10 business days after the Department's receipt of the EEOC's determination. Department's notice to complainant that the Department has adopted the EEOC's determination of reasonable cause shall Department's Report for purposes constitute the subparagraph (D) of this Section.
  - (3) For those charges alleging violations within the

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jurisdiction of both the EEOC and the Department and for which the EEOC either (i) does not issue a determination, but does issue the complainant a notice of a right to sue, including when the right to sue is issued at the request of the complainant, or (ii) determines that it is unable to establish that illegal discrimination has occurred and issues the complainant a right to sue notice, and if the Department is timely notified of the EEOC's determination by complainant, the Department shall notify the parties, within 10 business days after receipt of the EEOC's determination, that the Department will adopt the EEOC's determination as a dismissal for lack of substantial evidence unless the complainant requests in writing within 35 days after receipt of the Department's notice that the Department review the EEOC's determination.

(a) If the complainant does not file a written request with the Department to review the EEOC's determination within 35 days after receipt of the Department's notice, the Department shall notify complainant, within 10 business days after the expiration of the 35-day period, that the decision of the EEOC has been adopted by the Department as a dismissal for lack of substantial evidence and that the complainant has the right, within 90 days after receipt of the Department's notice, to commence a civil action in the appropriate circuit court or other appropriate

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court of competent jurisdiction. The Department's notice to complainant that the Department has adopted the EEOC's determination shall constitute Department's report for purposes of subparagraph (D) of this Section.

(b) If the complainant does file a written request Department to review the determination, the Department shall review the EEOC's determination and any evidence obtained by the EEOC during its investigation. If, after reviewing the EEOC's determination and any evidence obtained by the EEOC, the Department determines there is no need for further investigation of the charge, the Department shall issue a report and the Director shall determine whether there is substantial evidence that the alleged civil rights violation has been committed pursuant to subsection (D) of Section 7A-102. If, after reviewing the EEOC's determination and any evidence obtained by the EEOC, the Department determines there is a need for further investigation of the charge, the Department may conduct any further investigation it necessary. After reviewing the EEOC's determination, the evidence obtained by the EEOC, and any additional investigation conducted by the Department, Department shall issue a report and the Director shall determine whether there is substantial evidence that

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the alleged civil rights violation has been committed pursuant to subsection (D) of Section 7A-102 of this Act.

- (4) Pursuant to this Section, if the EEOC dismisses the charge or a portion of the charge of discrimination because, under federal law, the EEOC lacks jurisdiction over the charge, and if, under this Act, the Department has jurisdiction over the charge of discrimination, the Department shall investigate the charge or portion of the charge dismissed by the EEOC for lack of jurisdiction pursuant to subsections (A), (A-1), (B), (B-1), (C), (D), (E), (F), (G), (H), (I), (J), and (K) of Section 7A-102 of this Act.
- (5) The time limit set out in subsection (G) of this Section is tolled from the date on which the charge is filed with the EEOC to the date on which the EEOC issues its determination.
- (6) The failure of the Department to meet the 10-business-day notification deadlines set out paragraph (2) of this subsection shall not impair the rights of any party.
- (B) Notice and Response to Charge. The Department shall, within 10 days of the date on which the charge was filed, serve a copy of the charge on the respondent and provide all parties with a notice of the complainant's right to opt out of the investigation within 60 days as set forth in subsection (C-1).

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This period shall not be construed to be jurisdictional. The charging party and the respondent may each file a position statement and other materials with the Department regarding the charge of alleged discrimination within 60 days of receipt of the notice of the charge. The position statements and other materials filed shall remain confidential unless otherwise agreed to by the party providing the information and shall not be served on or made available to the other party during pendency of a charge with the Department. The Department may require the respondent to file a response to the allegations contained in the charge. Upon the Department's request, the respondent shall file a response to the charge within 60 days and shall serve a copy of its response on the complainant or his or her representative. Notwithstanding any request from the Department, the respondent may elect to file a response to the charge within 60 days of receipt of notice of the charge, provided the respondent serves a copy of its response on the complainant or his or her representative. All allegations contained in the charge not denied by the respondent within 60 days of the Department's request for a response may be deemed admitted, unless the respondent states that it is without sufficient information to form a belief with respect to such allegation. The Department may issue a notice of default directed to any respondent who fails to file a response to a charge within 60 days of receipt of the Department's request, unless the respondent can demonstrate good cause as to why such

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notice should not issue. The term "good cause" shall be defined by rule promulgated by the Department. Within 30 days of receipt of the respondent's response, the complainant may file a reply to said response and shall serve a copy of said reply on the respondent or his or her representative. A party shall have the right to supplement his or her response or reply at any time that the investigation of the charge is pending. The Department shall, within 10 days of the date on which the charge was filed, and again no later than 335 days thereafter, send by certified or registered mail written notice to the complainant and to the respondent informing the complainant of the complainant's rights right to either file a complaint with the Human Rights Commission or commence a civil action in the appropriate circuit court under subparagraph (2) of paragraph (G) and under subsection (C-1), including in such notice the dates within which the complainant may exercise these rights this right. In the notice the Department shall notify the complainant that the charge of civil rights violation will be dismissed with prejudice and with no right to further proceed if a written complaint is not timely filed with the Commission or with the appropriate circuit court by the complainant pursuant to subparagraph (2) of paragraph (G) or subsection (C-1) or by the Department pursuant to subparagraph (1) of paragraph (G).

(B-1) Mediation. The complainant and respondent may agree to voluntarily submit the charge to mediation without waiving

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any rights that are otherwise available to either party pursuant to this Act and without incurring any obligation to accept the result of the mediation process. Nothing occurring in mediation shall be disclosed by the Department or admissible in evidence in any subsequent proceeding unless the complainant and the respondent agree in writing that such disclosure be made.

- (C) Investigation.
- (1) If the complainant does not elect to opt out of an investigation pursuant to subsection (C-1), the The Department shall conduct an investigation sufficient to determine whether the allegations set forth in the charge are supported by substantial evidence.
- (2) The Director or his or her designated representatives shall have authority to request any member of the Commission to issue subpoenas to compel the attendance of a witness or the production for examination of any books, records or documents whatsoever.
- (3) If any witness whose testimony is required for any investigation resides outside the State, or through illness or any other good cause as determined by the Director is unable to be interviewed by the investigator or appear at a fact finding conference, his or her testimony or deposition may be taken, within or without the State, in the same manner as is provided for in the taking of depositions in civil cases in circuit courts.

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(4) Upon reasonable notice to the complainant and the respondent, the Department shall conduct a fact finding conference, unless prior to 365 days after the date on which the charge was filed the Director has determined whether there is substantial evidence that the alleged civil rights violation has been committed, the charge has been dismissed for lack of jurisdiction, or the parties voluntarily and in writing agree to waive the fact finding conference. Any party's failure to attend the conference without good cause shall result in dismissal or default. The term "good cause" shall be defined by rule promulgated by the Department. A notice of dismissal or default shall be issued by the Director. The notice of default issued by the Director shall notify the respondent that a request for review may be filed in writing with the Commission within 30 days of receipt of notice of default. The notice of dismissal issued by the Director shall give the complainant notice of his or her right to seek review of the dismissal before the Human Rights Commission or commence a civil action in the appropriate circuit court. If the complainant chooses to have the Human Rights Commission review the dismissal order, he or she shall file a request for review with the Commission within 90 days after receipt of the Director's notice. If the complainant chooses to file a request for review with the Commission, he or she may not later commence a civil action in a circuit court. If the

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1 complainant chooses to commence a civil action in a circuit court, he or she must do so within 90 days after receipt of 2 the Director's notice. 3

(C-1) Opt out of Department's investigation. At any time within 60 days after receipt of notice of the right to opt out, a complainant may submit a written request seeking notice from the Director indicating that the complainant has opted out of the investigation and may commence a civil action in the appropriate circuit court. The Department shall respond to a complainant's opt-out request within 10 business days by issuing the complainant a notice of the right to commence an action in circuit court. The Department shall also notify the respondent that the complainant has elected to opt out of the administrative process within 10 business days of receipt of the complainant's request. If the complainant chooses to commence an action in a circuit court under this subsection, he or she must do so within 90 days after receipt of the Director's notice of the right to commence an action in circuit court. The complainant shall notify the Department and the respondent that a complaint has been filed with the appropriate circuit court and shall mail a copy of the complaint to the Department and the respondent on the same date that the complaint is filed with the appropriate circuit court. Upon receipt of notice that the complainant has filed an action with the appropriate circuit court, the Department shall immediately cease its investigation and dismiss the charge of

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- civil rights violation. Once a complainant has commenced an action in circuit court under this subsection, he or she may not file or refile a substantially similar charge with the Department arising from the same incident of unlawful discrimination or harassment.
  - (D) Report.
    - (1) Each charge investigated under subsection (C) shall be the subject of a report to the Director. The report shall be a confidential document subject to review by the Director, authorized Department employees, the parties, and, where indicated by this Act, members of the Commission or their designated hearing officers.
    - (2) Upon review of the report, the Director shall determine whether there is substantial evidence that the alleged civil rights violation has been committed. The determination of substantial evidence is limited to determining the need for further consideration of the charge pursuant to this Act and includes, but is not limited to, findings of fact and conclusions, as well as the reasons for the determinations on all material issues. Substantial evidence is evidence which a reasonable mind accepts as sufficient to support a particular conclusion and which consists of more than a mere scintilla but may be somewhat less than a preponderance.
    - (3) If the Director determines that there is no substantial evidence, the charge shall be dismissed by

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order of the Director and the Director shall give the complainant notice of his or her right to seek review of the dismissal order before the Commission or commence a civil action in the appropriate circuit court. If the complainant chooses to have the Human Rights Commission review the dismissal order, he or she shall file a request for review with the Commission within 90 days after receipt of the Director's notice. If the complainant chooses to file a request for review with the Commission, he or she may not later commence a civil action in a circuit court. If the complainant chooses to commence a civil action in a circuit court, he or she must do so within 90 days after receipt of the Director's notice.

Ιf the Director determines that there is substantial evidence, he or she shall notify the complainant and respondent of that determination. Director shall also notify the parties that the complainant has the right to either commence a civil action in the appropriate circuit court or request that the Department of Human Rights file a complaint with the Human Rights Commission on his or her behalf. Any such complaint shall be filed within 90 days after receipt of the Director's notice. If the complainant chooses to have the Department file a complaint with the Human Rights Commission on his or her behalf, the complainant must, within 30 days after receipt of the Director's notice, request in writing that

conciliation.

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the Department file the complaint. If the complainant timely requests that the Department file the complaint, the Department shall file the complaint on his or her behalf. If the complainant fails to timely request that the Department file the complaint, the complainant may file his or her complaint with the Commission or commence a civil action in the appropriate circuit court. If the complainant files a complaint with the Human Rights Commission, the complainant shall give notice to the Department of the filing of the complaint with the Human Rights Commission. (E) Conciliation.

- (1) When there is a finding of substantial evidence, the Department may designate a Department employee who is an attorney licensed to practice in Illinois to endeavor to eliminate the effect of the alleged civil rights violation and to prevent its repetition by means of conference and
- (2) When the Department determines that a formal conciliation conference is necessary, the complainant and respondent shall be notified of the time and place of the conference by registered or certified mail at least 10 days prior thereto and either or both parties shall appear at the conference in person or by attorney.
- (3) The place fixed for the conference shall be within 35 miles of the place where the civil rights violation is alleged to have been committed.

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- (4) Nothing occurring at the conference shall be disclosed by the Department unless the complainant and respondent agree in writing that such disclosure be made.
  - (5) The Department's efforts to conciliate the matter shall not stay or extend the time for filing the complaint with the Commission or the circuit court.

## (F) Complaint.

- (1) When the complainant requests that the Department file a complaint with the Commission on his or her behalf, the Department shall prepare a written complaint, under oath or affirmation, stating the nature of the civil rights violation substantially as alleged in the previously filed and the relief sought on behalf of the aggrieved party. The Department shall file the complaint with the Commission.
- (2) If the complainant chooses to commence a civil action in a circuit court, he or she must do so in the circuit court in the county wherein the civil rights violation was allegedly committed. The form of complaint in any such civil action shall be in accordance with the Illinois Code of Civil Procedure.

## (G) Time Limit.

(1) When a charge of a civil rights violation has been properly filed, the Department, within 365 days thereof or within any extension of that period agreed to in writing by all parties, shall issue its report as required by

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subparagraph (D). Any such report shall be duly served upon both the complainant and the respondent.

- (2) If the Department has not issued its report within 365 days after the charge is filed, or any such longer period agreed to in writing by all the parties, the complainant shall have 90 days to either file his or her own complaint with the Human Rights Commission or commence a civil action in the appropriate circuit court. If the complainant files a complaint with the Commission, the form of the complaint shall be in accordance with the provisions of paragraph (F)(1). If the complainant commences a civil action in a circuit court, the form of the complaint shall be in accordance with the Illinois Code of Civil Procedure. The aggrieved party shall notify the Department that a complaint has been filed and shall serve a copy of the complaint on the Department on the same date that the complaint is filed with the Commission or in circuit court. If the complainant files a complaint with the Commission, he or she may not later commence a civil action in circuit court.
- (3) If an aggrieved party files a complaint with the Human Rights Commission or commences a civil action in circuit court pursuant to paragraph (2) of this subsection, or if the time period for filing a complaint has expired, the Department shall immediately cease its investigation and dismiss the charge of civil rights violation. Any final

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order entered by the Commission under this Section is appealable in accordance with paragraph (B)(1) of Section 8-111. Failure to immediately cease an investigation and dismiss the charge of civil rights violation as provided in this paragraph (3) constitutes grounds for entry of an order by the circuit court permanently enjoining the investigation. The Department may also be liable for any costs and other damages incurred by the respondent as a result of the action of the Department.

- (4)(Blank) The Department shall stay any administrative proceedings under this Section after the filing of a civil action by or on behalf of the aggrieved party under any federal or State law seeking relief with respect to the alleged civil rights violation.
- (H) This amendatory Act of 1995 applies to causes of action filed on or after January 1, 1996.
  - (I) This amendatory Act of 1996 applies to causes of action filed on or after January 1, 1996.
  - (J) The changes made to this Section by Public Act 95-243 apply to charges filed on or after the effective date of those changes.
  - (K) The changes made to this Section by this amendatory Act of the 96th General Assembly apply to charges filed on or after the effective date of those changes.
- (L) The changes made to this Section by this amendatory Act of the 100th General Assembly apply to charges filed on or

- 1 after the effective date of this amendatory Act of the 100th
- 2 General Assembly.
- (Source: P.A. 100-492, eff. 9-8-17.) 3
- 4 (775 ILCS 5/7B-102) (from Ch. 68, par. 7B-102)
- Sec. 7B-102. Procedures. 5
- 6 (A) Charge.

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- (1) Within one year after the date that a civil rights violation allegedly has been committed or terminated, a charge in writing under oath or affirmation may be filed with the Department by an aggrieved party or issued by the Department itself under the signature of the Director.
- The charge shall be in such detail as to substantially apprise any party properly concerned as to the time, place, and facts surrounding the alleged civil rights violation.
- (B) Notice and Response to Charge.
- Department shall serve notice upon (1)aggrieved party acknowledging such charge and advising the aggrieved party of the time limits and choice of forums provided under this Act. The Department shall, within 10 days of the date on which the charge was filed or the identification of an additional respondent under paragraph (2) of this subsection, serve on the respondent a copy of the charge along with a notice identifying the alleged civil rights violation and advising the respondent of the

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procedural rights and obligations of respondents under this Act and may require the respondent to file a response to the allegations contained in the charge. Upon the Department's request, the respondent shall file a response to the charge within 30 days and shall serve a copy of its response on the complainant or his or her representative. Notwithstanding any request from the Department, the respondent may elect to file a response to the charge within 30 days of receipt of notice of the charge, provided the respondent serves a copy of its response on the complainant or his or her representative. All allegations contained in the charge not denied by the respondent within 30 days after the Department's request for a response may be deemed admitted, unless the respondent states that it is without sufficient information to form a belief with respect to such allegation. The Department may issue a notice of default directed to any respondent who fails to file a response to a charge within 30 days of Department's request, unless the respondent can demonstrate good cause as to why such notice should not issue. The term "good cause" shall be defined by rule promulgated by the Department. Within 10 days of the date she receives the respondent's response, he complainant may file his or her reply to said response. If he or she chooses to file a reply, the complainant shall serve a copy of said reply on the respondent or his or her

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representative. A party may supplement his or her response or reply at any time that the investigation of the charge is pending.

- (2) A person who is not named as a respondent in a charge, but who is identified as a respondent in the course investigation, may be joined as an additional or substitute respondent upon written notice. subsection (B), to such person, from the Department. Such notice, in addition to meeting the requirements of subsections (A) and (B), shall explain the basis for the Department's belief that a person to whom the notice is addressed is properly joined as a respondent.
- (C) Investigation.
- (1) The Department shall conduct a full investigation of the allegations set forth in the charge and complete such investigation within 100 days after the filing of the unless it is charge, impracticable to do Department's failure to complete the investigation within 100 days after the proper filing of the charge does not deprive the Department of jurisdiction over the charge.
- (2) If the Department is unable to complete the investigation within 100 days after the charge is filed, the Department shall notify the complainant and respondent in writing of the reasons for not doing so.
- (3) The Director or his or her designated representative shall have authority to request any member

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of the Commission to issue subpoenas to compel the attendance of a witness or the production for examination of any books, records or documents whatsoever.

- (4) If any witness whose testimony is required for any investigation resides outside the State, or through illness or any other good cause as determined by the Director is unable to be interviewed by the investigator or appear at a fact finding conference, his or her testimony or deposition may be taken, within or without the State, in same manner as provided for in the taking of depositions in civil cases in circuit courts.
- (5) Upon reasonable notice to the complainant and the respondent, the Department shall conduct a fact finding conference, unless prior to 100 days from the date on which the charge was filed, the Director has determined whether there is substantial evidence that the alleged civil rights violation has been committed or the parties voluntarily and in writing agree to waive the fact finding conference. A party's failure to attend the conference without good cause may result in dismissal or default. A notice of dismissal or default shall be issued by the Director and shall notify the relevant party that a request for review may be filed in writing with the Commission within 30 days of receipt of notice of dismissal or default.
- (D) Report.
  - Each investigated charge investigated under (1)

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subsection (C) shall be the subject of a report to the Director. The report shall be a confidential document subject to review by the Director, authorized Department employees, the parties, and, where indicated by this Act, members of the Commission or their designated hearing officers.

The report shall contain:

- (a) the names and dates of contacts with witnesses;
- (b) a summary and the date of correspondence and other contacts with the aggrieved party and the respondent;
- (c) a summary description of other pertinent records;
  - (d) a summary of witness statements; and
  - (e) answers to questionnaires.

A final report under this paragraph may be amended if additional evidence is later discovered.

(2) Upon review of the report and within 100 days of the filing of the charge, unless it is impracticable to do the Director shall determine whether there so, substantial evidence that the alleged civil violation has been committed or is about to be committed. If the Director is unable to make the determination within 100 days after the filing of the charge, the Director shall notify the complainant and respondent in writing of the reasons for not doing so. The Director's failure to make

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the determination within 100 days after the proper filing  $\circ f$ the charge does not deprive the Department of jurisdiction over the charge.

- (a) If the Director determines that there is no substantial evidence, the charge shall be dismissed and the aggrieved party notified that he or she may seek review of the dismissal order before Commission. The aggrieved party shall have 90 days from receipt of notice to file a request for review by the Commission. The Director shall make public disclosure of each such dismissal.
- If the Director determines that there is substantial evidence, he or she shall immediately issue a complaint on behalf of the aggrieved party pursuant to subsection (F).

# (E) Conciliation.

(1) During the period beginning with the filing of charge and ending with the filing of a complaint or a dismissal by the Department, the Department shall, to the extent feasible, engage in conciliation with respect to such charge.

Department determines the that formal conciliation conference is feasible, the aggrieved party and respondent shall be notified of the time and place of the conference by registered or certified mail at least 7 days prior thereto and either or both parties shall appear

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- at the conference in person or by attorney. 1
  - (2) The place fixed for the conference shall be within 35 miles of the place where the civil rights violation is alleged to have been committed.
  - (3) Nothing occurring at the conference shall be made public or used as evidence in a subsequent proceeding for the purpose of proving a violation under this Act unless the complainant and respondent agree in writing that such disclosure be made.
  - (4) A conciliation agreement arising out of such conciliation shall be an agreement between the respondent and the complainant, and shall be subject to approval by the Department and Commission.
  - (5) A conciliation agreement may provide for binding arbitration of the dispute arising from the charge. Any arbitration that results from a conciliation agreement may award appropriate relief, including monetary relief.
  - (6) Each conciliation agreement shall be made public unless the complainant and respondent otherwise agree and the Department determines that disclosure is not required to further the purpose of this Act.

## (F) Complaint.

(1) When there is a failure to settle or adjust any charge through a conciliation conference and the charge is not dismissed, the Department shall prepare a written

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complaint, under oath or affirmation, stating the nature of the civil rights violation and the relief sought on behalf of the aggrieved party. Such complaint shall be based on the final investigation report and need not be limited to the facts or grounds alleged in the charge filed under subsection (A).

- (2) The complaint shall be filed with the Commission.
- (3) The Department may not issue a complaint under this Section regarding an alleged civil rights violation after the beginning of the trial of a civil action commenced by the aggrieved party under any State or federal law, seeking relief with respect to that alleged civil rights violation. (G) Time Limit.
- (1) When a charge of a civil rights violation has been properly filed, the Department, within 100 days thereof, unless it is impracticable to do so, shall either issue and file a complaint in the manner and form set forth in this Section or shall order that no complaint be issued. Any such order shall be duly served upon both the aggrieved party and the respondent. The Department's failure to either issue and file a complaint or order that no complaint be issued within 100 days after the proper filing the charge does not deprive the Department of jurisdiction over the charge.
- (2) The Director shall make available to the aggrieved party and the respondent, at any time, upon request

- 1 following completion of the Department's investigation,
- information derived from an investigation and any final 2
- 3 investigative report relating to that investigation.
- 4 (H) This amendatory Act of 1995 applies to causes of action
- 5 filed on or after January 1, 1996.
- (I) The changes made to this Section by Public Act 95-243 6
- apply to charges filed on or after the effective date of those 7
- 8 changes.
- 9 (J) The changes made to this Section by this amendatory Act
- 10 of the 96th General Assembly apply to charges filed on or after
- 11 the effective date of those changes.
- (Source: P.A. 100-492, eff. 9-8-17.) 12
- 13 (775 ILCS 5/8-101) (from Ch. 68, par. 8-101)
- 14 Sec. 8-101. Illinois Human Rights Commission.
- 15 (A) Creation; appointments. The Human Rights Commission is
- created to consist of  $\frac{7}{2}$  members appointed by the Governor 16
- with the advice and consent of the Senate. No more than  $\frac{4}{7}$ 17
- members shall be of the same political party. The Governor 18
- 19 shall designate one member as chairperson. All appointments
- 20 shall be in writing and filed with the Secretary of State as a
- 21 public record.
- 22 (B) Terms. Of the members first appointed, 4 shall be
- 23 appointed for a term to expire on the third Monday of January,
- 24 2021  $\frac{1981}{1}$ , and 3  $\frac{5}{1}$  (including the Chairperson) shall be
- 25 appointed for a term to expire on the third Monday of January,

# 2023 1983.

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Notwithstanding any provision of this Section to the contrary, the term of office of each member of the Illinois Human Rights Commission is abolished on January 19, 2019. Incumbent July 29, 1985, but the incumbent members holding a position on the Commission that was created by Public Act 84-115 and whose terms, if not for this amendatory Act of the 100th General Assembly, would have expired January 18, 2021 shall continue to exercise all of the powers and be subject to all of the duties of members of the Commission until June 30, 2019 or until their respective successors are appointed and qualified, whichever is earlier. Subject to the provisions of subsection (A), of the 9 members appointed under Public Act 84 115, effective July 29, 1985, 5 members shall be appointed for terms to expire on the third Monday of January, 1987, and 4 members shall be appointed for terms to expire on the third Monday of January, 1989; and of the 4 additional members appointed under Public Act 84 1084, effective December 2, 1985. two shall be appointed for a term to expire on the third Monday of January, 1987, and two members shall be appointed for a term to expire on the third Monday of January, 1989.

Thereafter, each member shall serve for a term of 4 years and until his or her successor is appointed and qualified; except that any member chosen to fill a vacancy occurring otherwise than by expiration of a term shall be appointed only for the unexpired term of the member whom he or she shall

1 succeed and until his or her successor is appointed and 2 qualified.

### (C) Vacancies.

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- (1) In the case of vacancies on the Commission during a recess of the Senate, the Governor shall make a temporary appointment until the next meeting of the Senate when he or she shall appoint a person to fill the vacancy. Any person so nominated and confirmed by the Senate shall hold office for the remainder of the term and until his or her successor is appointed and qualified.
- (2) If the Senate is not in session at the time this Act takes effect, the Governor shall make temporary appointments to the Commission as in the case of vacancies.
- (3) Vacancies in the Commission shall not impair the right of the remaining members to exercise all the powers of the Commission. Except when authorized by this Act to proceed through a 3 member panel, a majority of the members of the Commission then in office shall constitute a quorum.
- (D) Compensation. On and after January 19, 2019, the The Chairperson of the Commission shall be compensated at the rate of \$125,000  $\frac{$22,500}{}$  per year, or as set by the Compensation Review Board, whichever is greater, during his or her service as Chairperson, and each other member shall be compensated at the rate of \$119,000  $\frac{$20,000}{}$  per year, or as set by the Compensation Review Board, whichever is greater. In addition, all members of the Commission shall be reimbursed for expenses

Τ	actually and necessarily incurred by them in the performance of
2	their duties.
3	(E) Notwithstanding the general supervisory authority of
4	the Chairperson, each commissioner, unless appointed to the
5	special temporary panel created under subsection (H), has the
6	authority to hire and supervise a staff attorney. The staff
7	attorney shall report directly to the individual commissioner.
8	(F) A formal training program for newly appointed
9	commissioners shall be implemented. The training program shall
10	include the following:
11	(1) substantive and procedural aspects of the office of
12	<pre>commissioner;</pre>
13	(2) current issues in employment discrimination and
14	<pre>public accommodation law and practice;</pre>
15	(3) orientation to each operational unit of the Human
16	Rights Commission;
17	(4) observation of experienced hearing officers and
18	commissioners conducting hearings of cases, combined with
19	the opportunity to discuss evidence presented and rulings
20	made;
21	(5) the use of hypothetical cases requiring the newly
22	appointed commissioner to issue judgments as a means of
23	evaluating knowledge and writing ability;
24	(6) writing skills; and
25	(7) professional and ethical standards.
26	A formal and ongoing professional development program

1	including, but not limited to, the above-noted areas shall be
2	implemented to keep commissioners informed of recent
3	developments and issues and to assist them in maintaining and
4	enhancing their professional competence. Each commissioner
5	shall complete 20 hours of training in the above-noted areas
6	during every 2 years the commissioner remains in office.
7	(G) Commissioners must meet one of the following
8	qualifications:
9	(1) licensed to practice law in the State of Illinois;
10	(2) at least 3 years of experience as a hearing officer
11	at the Human Rights Commission; or
12	(3) at least 4 years of professional experience working
13	for or dealing with individuals or corporations affected by
14	this Act or similar laws in other jurisdictions, including,
15	but not limited to, experience with a civil rights advocacy
16	group, a fair housing group, a trade association, a union,
17	a law firm, a legal aid organization, an employer's human
18	resources department, an employment discrimination
19	consulting firm, or a municipal human relations agency.
20	The Governor's appointment message, filed with the
21	Secretary of State and transmitted to the Senate, shall state
22	specifically how the experience of a nominee for commissioner
23	meets the requirement set forth in this subsection. The
24	Chairperson must have public or private sector management and
25	budget experience, as determined by the Governor.

Each commissioner shall devote full time to his or her

- duties and any commissioner who is an attorney shall not engage 1
- in the practice of law, nor shall any commissioner hold any 2
- other office or position of profit under the United States or 3
- 4 this State or any municipal corporation or political
- 5 subdivision of this State, nor engage in any other business,
- employment, or vocation. 6
- (H) Notwithstanding any other provision of this Act, the 7
- 8 Governor shall appoint, by and with the consent of the Senate,
- a special temporary panel of commissioners comprised of 3 9
- 10 members. The members shall hold office until the Commission, in
- 11 consultation with the Governor, determines that the caseload of
- requests for review has been reduced sufficiently to allow 12
- cases to proceed in a timely manner, or for a term of 18 months 13
- 14 from the date of appointment by the Governor, whichever is
- 15 earlier. Each of the 3 members shall have only such rights and
- 16 powers of a commissioner necessary to dispose of the cases
- assigned to the special panel. Each of the 3 members appointed 17
- to the special panel shall receive the same salary as other 18
- commissioners for the duration of the panel. The panel shall 19
- 20 have the authority to hire and supervise a staff attorney who
- 21 shall report to the panel of commissioners.
- 22 (Source: P.A. 99-642, eff. 7-28-16.)
- 23 (775 ILCS 5/8-102) (from Ch. 68, par. 8-102)
- 24 Sec. 8-102. Powers and Duties. In addition to the other
- 25 powers and duties prescribed in this Act, the Commission shall

- 1 have the following powers and duties:
- 2 (A) Meetings. To meet and function at any place within the
- 3 State.
- 4 (B) Offices. To establish and maintain offices in
- 5 Springfield and Chicago.
- (C) Employees. To select and fix the compensation of such 6
- 7 technical advisors and employees as it may deem necessary
- pursuant to the provisions of "The Personnel Code". 8
- 9 (D) Hearing Officers. To select and fix the compensation of
- 10 hearing officers who shall be attorneys duly licensed to
- 11 practice law in this State and full time employees of the
- Commission. 12
- 13 A formal and unbiased training program for hearing officers
- 14 shall be implemented. The training program shall include the
- 15 following:
- 16 (1) substantive and procedural aspects of the hearing
- 17 officer position;
- 18 (2) current issues in human rights law and practice;
- 19 lectures by specialists in substantive areas
- 20 related to human rights matters;
- orientation to each operational unit of the 2.1 (4)
- 22 Department and Commission;
- 23 observation of experienced hearing officers (5)
- 24 of cases, combined with conducting hearings
- 25 opportunity to discuss evidence presented and rulings
- 26 made;

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1	(6)	the	use of	hypothetical	cases	requir	ing	the hearing
2	officer	to	issue	judgments	as a	means	to	evaluating
3	knowled	ge ar	nd writ:	ing ability;				

- (7) writing skills;
- 5 (8) computer skills, including but not limited to word processing and document management.

A formal, unbiased and ongoing professional development program including, but not limited to, the above-noted areas shall be implemented to keep hearing officers informed of recent developments and issues and to assist them in maintaining and enhancing their professional competence.

- (E) Rules and Regulations. To adopt, promulgate, amend, and rescind rules and regulations not inconsistent with the provisions of this Act pursuant to the Illinois Administrative Procedure Act.
- (F) Compulsory Process. To issue and authorize requests for enforcement of subpoenas and other compulsory process established by this Act.
- (G) Decisions. Through a panel of three members designated by the Chairperson on a random basis, to hear and decide by majority vote complaints filed in conformity with this Act and to approve proposed settlements. Decisions by commissioners must be based strictly on neutral interpretations of the law and the facts.
- (H) Rehearings. To order, by a vote of 3 + 6 + 6 members, rehearing of its decisions by the entire Commission in

- 1 conformity with this Act.
- 2 Judicial Enforcement. To authorize requests
- 3 judicial enforcement of its orders in conformity with this Act.
- 4 (J) Opinions. To publish each decision within 180 days of
- 5 the decision its decisions in timely fashion to assure a
- consistent source of precedent. Published decisions shall be 6
- subject to the Personal Information Protection Act. 7
- (K) Public Grants; Private Gifts. To accept public grants 8
- 9 and private gifts as may be authorized.
- 10 Interpreters. To appoint at the expense of the (L)
- 11 Commission a qualified sign language interpreter whenever a
- hearing impaired person is a party or witness at a public 12
- 13 hearing.
- 14 (M) Automated Processing Plan. To prepare an electronic
- 15 data processing and telecommunications plan jointly with the
- 16 Department in accordance with Section 7-112.
- (N) The provisions of this amendatory Act of 1995 amending 17
- 18 subsection (G) of this Section apply to causes of action filed
- 19 on or after January 1, 1996.
- 20 (Source: P.A. 91-357, eff. 7-29-99.)
- 21 (775 ILCS 5/8-103) (from Ch. 68, par. 8-103)
- 22 Sec. 8-103. Request for Review.
- 23 (A) Jurisdiction. The Commission, through a panel of three
- 24 members, shall have jurisdiction to hear and determine requests
- 25 for review of (1) decisions of the Department to dismiss a

1 charge; and (2) notices of default issued by the Department.

2 In each instance, the Department shall be the respondent.

The respondent on the charge, in the case of dismissal, or the

complainant, in the case of default, may file a response to the

request for review.

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- (B) Review. When a request for review is properly filed, the Commission may consider the Department's report, any argument and supplemental evidence timely submitted, and the results of any additional investigation conducted by the Department in response to the request. In its discretion, the Commission may designate a hearing officer to conduct a hearing into the factual basis of the matter at issue. Within 120 days after the effective date of this amendatory Act of the 100th General Assembly, the Commission shall adopt rules of minimum standards for the contents of responses to requests for review, including, but not limited to, proposed statements of uncontested facts and proposed statements of the legal issues.
- (C) Default Order. When a respondent fails to file a timely request for review of a notice of default, or the default is sustained on review, the Commission shall enter a default order and notify the parties that the complainant has the right to either commence a civil action in the appropriate circuit court to determine the complainant's damages or request that the Commission set a hearing on damages before one of its hearing officers. The complainant shall have 90 days after receipt of the Commission's default order to either commence a civil

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- 1 action in the appropriate circuit court or request that the Commission set a hearing on damages. 2
- (D) Time Period Toll. Proceedings on requests for review shall toll the time limitation established in paragraph (G) of Section 7A-102 from the date on which the Department's notice of dismissal or default is issued to the date on which the Commission's order is entered. 7
  - (E) The changes made to this Section by Public Act 95-243 apply to charges or complaints filed with the Department or Commission on or after the effective date of those changes.
  - (F) The changes made to this Section by this amendatory Act of the 96th General Assembly apply to charges or complaints filed with the Department or Commission on or after the effective date of those changes.
  - (G) The changes made to this Section by this amendatory Act of the 100th General Assembly apply to charges filed or pending with the Department or Commission on or after the effective date of this amendatory Act of the 100th General Assembly.
- (Source: P.A. 95-243, eff. 1-1-08; 96-876, eff. 2-2-10.) 19
- 20 (775 ILCS 5/8-110) (from Ch. 68, par. 8-110)
- Sec. 8-110. Publication of Opinions. Decisions of the 21 22 Commission or panels thereof, whether on requests for review or 23 complaints, shall be made available on the Commission's website 24 and to online legal research companies within 14 calendar days after publication by the Commission as required by subsection 25

- 1 (J) of Section 8-102. Published decisions shall be subject to
- the Personal Information Protection Act published within 120 2
- calendar days of the completion of service of the written 3
- 4 decision on the parties to ensure a consistent source of
- 5 precedent.
- This amendatory Act of 1995 applies 6
- 7 filed on or after January 1, 1996.
- 8 The changes made to this Section by this amendatory Act of
- 9 the 95th General Assembly apply to decisions of the Commission
- 10 entered on or after the effective date of those changes.
- (Source: P.A. 95-243, eff. 1-1-08.) 11
- 12 (775 ILCS 5/8A-103) (from Ch. 68, par. 8A-103)
- Sec. 8A-103. Review by Commission. 13
- 14 (A) Exceptions. Within 30 days of the receipt of service of
- 15 the hearing officer's recommended order, a party may file with
- the Commission any written exceptions to any part of the order. 16
- Exceptions shall be supported by argument and served on all 17
- parties at the time they are filed. If no exceptions are filed, 18
- 19 the recommended order shall become the order of the Commission
- without further review. The Commission shall issue a notice 20
- 21 that no exceptions have been filed no later than 30 days after
- 22 the exceptions were due.
- 23 (B) Response. Within 21 days of the receipt of service of
- 24 exceptions, a party may file with the Commission any response
- 25 to the exceptions. Responses shall be supported by argument and

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served on all parties at the time they are filed.

(C) Oral Argument. A party may request oral argument at the time of filing exceptions or a response to exceptions. When any party requests oral argument in this manner, the Commission may schedule oral argument to be heard by a panel of 3 Commission members. If the panel grants oral argument, it shall notify all parties of the time and place of argument. Any party so notified may present oral argument.

## (D) Remand.

- (1) The Commission, on its own motion or at the written request of any party made at the time of filing exceptions or responses, may remand a case to a hearing officer for purposes of a rehearing to reconsider evidence or hear additional evidence in the matter. The Commission shall issue and serve on all parties a written order remanding the cause and specifying the additional evidence.
- (2) The hearing officer presiding at a rehearing shall set a hearing date, in accordance with subsection (B) of Section 8A-102, upon due notice to all parties.
- (3) After conclusion of the rehearing, the hearing officer shall file written findings and recommendations with the Commission and serve copies at the same time on all parties in the same manner as provided in subsection (I) of Section 8A-102. The findings and recommendations shall be subject to review by the Commission as provided in this Section.

(E) Review. 1

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- Following the filing of the findings and recommended order of the hearing officer and any written exceptions and responses, and any other proceedings provided for in this Section, the Commission, through a panel of 3 members, shall decide whether to accept the case for review. If the panel declines to review the recommended order, it shall become the order of the Commission. The Commission shall issue a notice within 30 days after a Commission panel votes to decline review. If the panel accepts the case, it shall review the record and may adopt, modify, or reverse in whole or in part the findings and recommendations of the hearing officer.
- (2) When reviewing a recommended order, the Commission shall adopt the hearing officer's findings of fact if they are not contrary to the manifest weight of the evidence.
- (3) If the Commission accepts a case for review, it shall file its written order and decision in its office and serve copies on all parties together with a notification of the date when it was filed. If the Commission declines to review a recommended order or if no exceptions have been filed, it shall issue a short statement notifying the parties that the recommended order has become the order of the Commission. The statement shall be served on the parties by first class mail.
  - (4) A recommended order authored by a non-presiding

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hearing officer under subparagraph 8A-102(I)(4) of this Act shall be reviewed in the same manner as a recommended order authored by a presiding hearing officer.

## (F) Rehearing.

- (1) Within 30 days after service of the Commission's order or statement declining review, a party may file an application for rehearing before the full Commission. The application shall be served on all other parties. The Commission shall have discretion to order a response to the application. The filing of an application for rehearing is optional. The failure to file an application for rehearing shall not be considered a failure to exhaust administrative remedies. This amendatory Act of 1991 applies to pending proceedings as well as those filed on or after its effective date.
- (2) Applications for rehearing shall be viewed with disfavor and may be granted, by vote of 6 Commission members, only upon a clear demonstration that a matter raises legal issues of significant impact or Commission decisions are in conflict.
- (3) When an application for rehearing is granted, the original order shall be nullified and oral argument before the full Commission shall be scheduled. The Commission may request the parties to file any additional written arguments it deems necessary.
- (G) Modification of Order.

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- (1) At any time before a final order of the court in a 1 proceeding for judicial review under this Act, the 2 3 Commission or the 3-member panel that decided the matter, 4 upon reasonable notice, may modify or set aside in whole or 5 in part any finding or order made by it in accordance with this Section. 6
  - (2) Any modification shall be accomplished by the filing and service of a supplemental order and decision by the Commission in the same manner as provided in this Section.
- (H) Extensions of time. All motions for extensions of time 11 with respect to matters being considered by the Commission 12 13 shall be decided by the full Commission or a 3-member panel. If 14 a motion for extension of time cannot be ruled upon before the 15 filing deadline sought to be extended, the Chairperson of the 16 Commission shall be authorized to extend the filing deadline to 17 the date of the next Commission meeting at which the motion can 18 be considered.
- (Source: P.A. 89-348, eff. 1-1-96; 89-370, eff. 8-18-95; 19 20 89-626, eff. 8-9-96.)
- 21 (775 ILCS 5/8B-103) (from Ch. 68, par. 8B-103)
- 22 Sec. 8B-103. Review by Commission.
- 23 (A) Exceptions. Within 30 days of the receipt of service of 24 the hearing officer's recommended order, a party may file with the Commission any written exceptions to any part of the order. 25

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- 1 Exceptions shall be supported by argument and served on all parties at the time they are filed. If no exceptions are filed, 2 3 the recommended order shall become the order of the Commission 4 without further review. The Commission shall issue a notice 5 that no exceptions have been filed no later than 30 days after the exceptions were due. 6
  - (B) Response. Within 21 days of the receipt of service of exceptions, a party may file with the Commission any response to the exceptions. Responses shall be supported by argument and served on all parties at the time they are filed.
  - (C) Oral Argument. A party may request oral argument at the time of filing exceptions or a response to exceptions. When any party requests oral argument in this manner, the Commission may schedule oral argument to be heard by a panel of 3 Commission members. If the panel grants oral argument, it shall notify all parties of the time and place of argument. Any party so notified may present oral argument.

# (D) Remand.

- (1) The Commission, on its own motion or at the written request of any party made at the time of filing exceptions or responses, may remand a case to a hearing officer for purposes of a rehearing to reconsider evidence or hear additional evidence in the matter. The Commission shall issue and serve on all parties a written order remanding the cause and specifying the additional evidence.
  - (2) The hearing officer presiding at a rehearing shall

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set a hearing date, in accordance with Section 8B-102(C), 1 2 upon due notice to all parties.

- (3) After conclusion of the rehearing, the hearing officer shall file written findings and recommendations with the Commission and serve copies at the same time on all parties in the same manner as provided in Section 8B-102(J). The findings and recommendations shall be subject to review by the Commission as provided in this Section.
- (E) Review.
- Following the filing of the findings (1)recommended order of the hearing officer and any written exceptions and responses, and any other proceedings provided for in this Section, the Commission, through a panel of 3 members, may review the record and may adopt, modify, or reverse in whole or in part the findings and recommendations of the hearing officer.
- (2) When reviewing a recommended order, the Commission shall adopt the hearing officer's findings of fact if they are not contrary to the manifest weight of the evidence.
- (3) If the Commission accepts a case for review, it shall file its written order and decision in its office and serve copies on all parties together with a notification of the date when it was filed. If the Commission declines to review a recommended order or if no exceptions have been filed, it shall issue a short statement notifying the

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- parties that the recommended order has become the order of the Commission. The statement shall be served on the parties by first class mail.
  - (3.1) A recommended order authored by a non-presiding hearing officer under subparagraph 8B-102(J)(4) shall be reviewed in the same manner as a recommended order authored by a presiding hearing officer.
  - (4) The Commission shall issue a final decision within one year of the date a charge is filed with the Department unless it is impracticable to do so. If the Commission is unable to issue a final decision within one year of the date the charge is filed with the Department, it shall notify all parties in writing of the reasons for not doing so.

#### (F) Rehearing.

(1) Within 30 days after service of the Commission's order or statement declining review, a party may file an application for rehearing before the full Commission. The application shall be served on all other parties. The Commission shall have discretion to order a response to the application. The filing of an application for rehearing is optional. The failure to file an application for rehearing shall not be considered a failure to exhaust administrative remedies. This amendatory Act of 1991 applies to pending proceedings as well as those filed on or after its effective date.

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- (2) Applications for rehearing shall be viewed with disfavor, and may be granted, by vote of 6 Commission members, only upon a clear demonstration that a matter raises legal issues of significant impact or Commission decisions are in conflict.
- (3) When an application for rehearing is granted, the original order shall be nullified and oral argument before the full Commission shall be scheduled. The Commission may request the parties to file any additional written arguments it deems necessary.
- (G) Modification of Order.
- (1) At any time before a final order of the court in a proceeding for judicial review under this Act, the Commission or the 3-member panel that decided the matter, upon reasonable notice, may modify or set aside in whole or in part any finding or order made by it in accordance with this Section.
- (2) Any modification shall be accomplished by the filing and service of a supplemental order and decision by the Commission in the same manner as provided in this Section.
- (H) Extensions of time. All motions for extensions of time with respect to matters being considered by the Commission shall be decided by the full Commission or a 3-member panel. If a motion for extension of time cannot be ruled upon before the filing deadline sought to be extended, the Chairperson of the

- Commission shall be authorized to extend the filing deadline to 1
- the date of the next Commission meeting at which the motion can 2
- 3 be considered.
- (Source: P.A. 89-348, eff. 1-1-96; 89-370, eff. 8-18-95; 4
- 89-626, eff. 8-9-96.) 5
- 6 Section 99. Effective date. This Act takes effect upon
- 7 becoming law.".