

Sen. Patricia Van Pelt

## Filed: 5/24/2018

	10000HB5308sam002         LRB100         18911         SLF         40820         a
1	AMENDMENT TO HOUSE BILL 5308
2	AMENDMENT NO Amend House Bill 5308, AS AMENDED, by
3	replacing everything after the enacting clause with the
4	following:
5	"Section 1. This Act may be referred to as the SAFE Zone
6	Law.
7	Section 5. Legislative findings.
8	(a) The General Assembly finds that some communities of
9	this State are ravaged by violence and that a substantial and
10	disproportionate amount of serious crimes are committed by
11	persons who unlawfully possess firearms. In many of these
12	communities, there is high unemployment and poverty fueled by
13	incarceration and other barriers to employment after release.
14	Aggressive and tailored approaches to address these outcomes
15	are required.

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(b) The General Assembly finds that violence should be

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viewed as a public health crisis that requires identifying and building on community assets leading to investment in job creation, housing, employment training, child care, healthcare and other services.

5 (c) To carry out this intent, the General Assembly declares6 the following purposes of this Law:

- 7 (1) to protect communities from gun violence through
  8 targeted intervention programs, including economic growth
  9 and improving family violence prevention, community trauma
  10 treatment rates, gun injury victim services, and public
  11 health prevention activities;
- 12 (2) to substantially reduce both the total amount of13 gun violence and concentrated poverty in this State;

14 (3) to intervene with persons who violate gun 15 possession laws in a risk-responsive manner that decreases 16 the likelihood of any future violent incidents and equips 17 those who have previously violated gun laws to live 18 responsibly and safely; and

19 (4) to promote employment infrastructure in community 20 areas with the highest concentrations of gun violence and 21 unemployment due to incarceration and resulting criminal 22 records.

(d) The ability of children, teenagers, and young adults to participate freely in education, employment, and civic life without any exposure to illegal weapons or gun violence, facilitating their safe and economically stable future 10000HB5308sam002 -3- LRB100 18911 SLF 40820 a

1 prospects, shall be the central purpose of any initiatives 2 included in this Law.

3 Section 15. The Illinois Criminal Justice Information Act 4 is amended by adding Sections 7.3, 7.3-2, and 7.3-5 as follows:

5	(20 ILCS 3930/7.3 new)
6	Sec. 7.3. Safety and full employment zones. Within 60 days
7	after the effective date of this amendatory Act of the 100th
8	General Assembly, the Authority shall identify those
9	geographic areas eligible to be designated by the Safe and Full
10	Employment Coordinating Board as a Safe and Full Employment
11	Zone ("SAFE Zone"), as outlined in subsection (c) of Section
12	7.3-2 of this Act.
13	(a) Qualifications for a SAFE Zone are as follows:
14	(1) An area of extremely high gun violence and economic
15	destabilization shall be qualified to become a SAFE Zone
16	where, based on analysis of concentrated geographic areas,
17	by census tract if possible, that area:
18	(A) contains high gunshot hospitalization and
19	mortality per capita; and
20	(B) contains a high rate of returning citizens
21	following incarceration at the Department of
22	Corrections.
23	The Authority shall send to the Legislative Audit Commission
24	and make publicly available its analysis and development of the

1	SAFE Zones and shall reevaluate and re-designate SAFE Zones
2	every 4 years.
3	(b) Prioritization of spending in SAFE Zones shall be as
4	follows:
5	(1) In the first full fiscal year after the effective
6	date of this amendatory Act of the 100th General Assembly,
7	the Department of Human Services, Department of Public
8	Health, Department of Juvenile Justice, Illinois Criminal
9	Justice Information Authority, Department of Commerce and
10	Economic Opportunity, Department of Healthcare and Family
11	Services, to the extent permitted by federal law, and other
12	relevant State agencies as designated by the Governor and
13	the Safe and Full Employment Coordinating Board as defined
14	in Section 7.3-2 of this Act shall give first priority,
15	within the agency granting authority, to programs
16	providing services that are effective in violence
17	reduction and trauma recovery for SAFE Zones. Federal,
18	State, and local spending on job creation, housing,
19	employment training, child care, healthcare and services
20	to combat community disinvestment that breeds violence
21	shall be prioritized in SAFE Zones. The Governor shall
22	include and outline SAFE Zone spending in his or her annual
23	State budget submitted under Section 50-5 of the State
24	Budget Law.
25	(2) The recommended prioritization to SAFE Zones for
26	the first 2 fiscal years after the effective date of this

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2	than 5% if otherwise permitted under federal law. Beginning
3	the third fiscal year after the effective date of this
4	amendatory Act of the 100th General Assembly, and every
5	fiscal year thereafter, the prioritization to SAFE Zones
6	shall be no less than 5% if otherwise permitted under
7	federal law. The prioritization to SAFE Zones shall in no
8	case be more than 20% of current programmatic funding if
9	otherwise permitted under federal law.
10	(c) The Authority may adopt rules to implement the SAFE
11	Zone provisions under this Act.
12	(20 ILCS 3930/7.3-2 new)
13	Sec. 7.3-2. Safe and Full Employment Coordinating Board.
14	(a) In this Section, "public health approach" means
15	addressing violence and violence prevention by treating the
16	individual and community symptoms and causes of violence
17	through rigorously researched methods. Treatment shall include
18	multi-tiered and interdisciplinary approaches involving
19	stakeholders from diverse sectors, including the people
20	impacted by violence, public agencies, and community-based
21	organizations.
22	(a-5) There is created a Safe and Full Employment
23	Coordinating Board. The Board shall be composed of the
24	following members:
25	

1 amendatory Act of the 100th General Assembly is no less

1	serve as chair;
2	(2) the Director of Corrections, or his or her
3	<u>designee;</u>
4	(3) the Director of Revenue, or his or her designee;
5	(4) the Director of Juvenile Justice, or his or her
6	<u>designee;</u>
7	(5) the Director of Healthcare and Family Services, or
8	his or her designee;
9	(6) the Secretary of Human Services, or his or her
10	designee;
11	(7) the Director of Public Health, or his or her
12	designee;
13	(8) the Director of Commerce and Economic Opportunity,
14	or his or her designee;
15	(9) the Director of Employment Security, or his or her
16	<u>designee;</u>
17	(10) the Director of State Police, or his or her
18	<u>designee;</u>
19	(11) the Director of the Governor's Office of
20	Management and Budget, or his or her designee;
21	(12) the Director of the Illinois Criminal Justice
22	Information Authority, or his or her designee;
23	(13) the Attorney General, or his or her designee;
24	(14) a member of the Senate, designated by the
25	President of the Senate;
26	(15) a member of the House of Representatives,

1	designated by the Speaker of the House of Representatives;
2	(16) the Minority Leader of the Senate; and
3	(17) the Minority Leader of the House of
4	Representatives.
5	(b) Within 30 days after SAFE Zones have been designated,
6	the following shall be added as members of the Board:
7	(1) the highest elected public officials of all
8	counties and municipal geographic jurisdictions in the
9	State which include a SAFE Zone;
10	(2) 6 providers who receive funds to deliver services
11	to treat violence including, but not limited to, services
12	such as job placement and training, educational services,
13	and workforce development programming, appointed by the
14	Secretary of Human Services, in coordination with the
15	Illinois Criminal Justice Information Authority; and
16	(3) 2 persons who have received services from the
17	providers designated in paragraph (2) of this subsection
18	(b), as designated by those service providers.
19	(c) The Board shall meet quarterly and be staffed by the
20	Governor's Office of Management and Budget. Within 4 months
21	after the effective date of this amendatory Act of the 100th
22	General Assembly, the Board shall develop and implement a plan
23	for designating SAFE Zones under Section 7.3 of this Act and
24	the selection process for local economic growth councils under
25	Section 7.3-5 of this Act. Within 4 months from the date the
26	last council plan is submitted and approved, the Board shall

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1	issue a statewide plan to implement the re-prioritization of
2	funding under subsection (b) of Section 7.3 of this Act. The
3	plan shall follow a public health approach.
4	(d) The Board shall deliver an annual report to the General
5	Assembly and to the Governor and be posted on Governor's Office
6	and General Assembly's website and provide to the public an
7	annual report on its progress. The report to the General
8	Assembly shall be filed with the Clerk of the House of
9	Representatives and the Secretary of the Senate in electronic
10	form only, in the manner that the Clerk and the Secretary shall
11	direct.
12	(e) The Board shall monitor and collect data on
13	intermediate and long-term outcome measures for its statewide
14	plan and include that information in the annual report to the
15	General Assembly, Governor, and the public beginning on
16	<u>December 31, 2019.</u>
17	(f) There shall be a formal evaluation of the SAFE Zone
18	implementation and outcomes every 4 years conducted by a public
19	university selected by the Safe and Full Employment
20	Coordinating Board. The evaluation shall reflect the outcomes
21	incorporated and measured in each council plan and also
22	statewide positive outcomes to be measured for at least 4
23	years. The report shall be sent to the Governor and the General
24	Assembly and be posted on each website.

25 (20 ILCS 3930/7.3-5 new)

1	Sec. 7.3-5. SAFE Zone local economic growth councils.
2	(a) The design of programs and budget requirements in SAFE
3	Zones shall be developed by local economic growth councils.
4	Each local economic growth council shall be supported by
5	technical assistance provided by the State agencies mandated to
6	provide services under Sections 7.3 and 7.3-2 of this Act and
7	by the Governor's Office of Management and Budget.
8	(b) The process for the selection of members of the local
9	economic growth councils shall be designed by the SAFE
10	Coordinating Board, to permit maximum community participation
11	and to result in councils comprised of residents of the
12	community who reflect the assets and strengths of the SAFE
13	Zone.
14	(c) Each local economic growth council shall be established
14 15	(c) Each local economic growth council shall be established within 4 months of the effective date of this amendatory Act of
15	within 4 months of the effective date of this amendatory Act of
15 16	within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20
15 16 17	within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20 members and no more than 25 members as representatives who live
15 16 17 18	within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20 members and no more than 25 members as representatives who live within the SAFE Zone.
15 16 17 18 19	within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20 members and no more than 25 members as representatives who live within the SAFE Zone. (d) Within 6 months after being established, each local
15 16 17 18 19 20	<pre>within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20 members and no more than 25 members as representatives who live within the SAFE Zone. (d) Within 6 months after being established, each local economic growth council shall establish a 2-year plan and</pre>
15 16 17 18 19 20 21	<pre>within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20 members and no more than 25 members as representatives who live within the SAFE Zone. (d) Within 6 months after being established, each local economic growth council shall establish a 2-year plan and budget to address violence, reduce inappropriate</pre>
15 16 17 18 19 20 21 22	<pre>within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20 members and no more than 25 members as representatives who live within the SAFE Zone. (d) Within 6 months after being established, each local economic growth council shall establish a 2-year plan and budget to address violence, reduce inappropriate incarceration, and expand economic opportunity within the SAFE</pre>
15 16 17 18 19 20 21 22 23	<pre>within 4 months of the effective date of this amendatory Act of the 100th General Assembly and be composed of a minimum of 20 members and no more than 25 members as representatives who live within the SAFE Zone. (d) Within 6 months after being established, each local economic growth council shall establish a 2-year plan and budget to address violence, reduce inappropriate incarceration, and expand economic opportunity within the SAFE Zone. The plan shall follow a public health approach and shall</pre>

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## <u>shall be reviewed and approved</u>, or <u>amended after agreement</u> <u>between the local economic growth council and the Safe and Full</u> <u>Employment Coordinating Board</u>.

Section 20. The Unified Code of Corrections is amended by
changing Section 5-6-3.6 as follows:

6 (730 ILCS 5/5-6-3.6)

7 (Section scheduled to be repealed on January 1, 2023)

8 Sec. 5-6-3.6. First Time Weapon Offender Program.

9 (a) The General Assembly has sought to promote public safety, reduce recidivism, and conserve valuable resources of 10 11 the criminal justice system through the creation of diversion programs for non-violent offenders. This amendatory Act of the 12 13 100th General Assembly establishes a pilot program for 14 first-time, non-violent offenders charged with certain weapons offenses. The General Assembly recognizes some persons, 15 particularly young adults in areas of high crime or poverty, 16 may have experienced trauma that contributes to poor decision 17 18 making skills, and the creation of a diversionary program poses 19 a greater benefit to the community and the person than incarceration. Under this program, a court, with the consent of 20 21 the defendant and the State's Attorney, may sentence a 22 defendant charged with an unlawful use of weapons offense under 23 Section 24-1 of the Criminal Code of 2012 or aggravated 24 unlawful use of a weapon offense under Section 24-1.6 of the

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Criminal Code of 2012, if punishable as a Class 4 felony or 1 lower, to a First Time Weapon Offender Program. 2 (b) A defendant is not eligible for this Program if: 3 4 (1) the offense was committed during the commission of 5 a violent offense as defined in subsection (h) of this Section; 6 7 (2) he or she has previously been convicted or placed 8 on probation or conditional discharge for any violent 9 offense under the laws of this State, the laws of any other 10 state, or the laws of the United States; 11 (3) he or she had a prior successful completion of the First Time Weapon Offender Program under this Section; 12 13 (4) he or she has previously been adjudicated a 14 delinquent minor for the commission of a violent offense; 15 (5) he or she is 21 years of age or older; or 16 (6) he or she has an existing order of protection 17 issued against him or her. (b-5) In considering whether a defendant shall be sentenced 18 19 to the First Time Weapon Offender Program, the court shall 20 consider the following: (1) the age, immaturity, or limited mental capacity of 21 the defendant; 22 23 (2) the nature and circumstances of the offense; 24 (3) whether participation in the Program is in the 25 interest of the defendant's rehabilitation, including any 26 employment or involvement in community, educational,

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## training, or vocational programs;

2 (4) whether the defendant suffers from trauma, as
3 supported by documentation or evaluation by a licensed
4 professional; and

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(5) the potential risk to public safety.

(c) For an offense committed on or after the effective date 6 of this amendatory Act of the 100th General Assembly and before 7 8 January 1, 2023, whenever an eligible person pleads guilty to 9 an unlawful use of weapons offense under Section 24-1 of the 10 Criminal Code of 2012 or aggravated unlawful use of a weapon offense under Section 24-1.6 of the Criminal Code of 2012, 11 which is punishable as a Class 4 felony or lower, the court, 12 13 with the consent of the defendant and the State's Attorney, 14 may, without entering a judgment, sentence the defendant to 15 complete the First Time Weapon Offender Program. When a 16 defendant is placed in the Program, the court shall defer further proceedings in the case until the conclusion of the 17 period or until the filing of a petition alleging violation of 18 19 a term or condition of the Program. Upon violation of a term or 20 condition of the Program, the court may enter a judgment on its original finding of guilt and proceed as otherwise provided by 21 22 law. Upon fulfillment of the terms and conditions of the 23 Program, the court shall discharge the person and dismiss the 24 proceedings against the person.

25 (d) The Program shall be at least 18 months and not to 26 exceed 24 months, as determined by the court at the

recommendation of the program administrator and the State's
 Attorney.

3 (e) The conditions of the Program shall be that the 4 defendant:

5 (1) not violate any criminal statute of this State or
6 any other jurisdiction;

7 (2) refrain from possessing a firearm or other
8 dangerous weapon;

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(3) obtain or attempt to obtain employment;

10 (4) attend educational courses designed to prepare the 11 defendant for obtaining a high school diploma or to work 12 toward passing high school equivalency testing or to work 13 toward completing a vocational training program;

(5) refrain from having in his or her body the presence
of any illicit drug prohibited by the Methamphetamine
Control and Community Protection Act, the Cannabis Control
Act, or the Illinois Controlled Substances Act, unless
prescribed by a physician, and submit samples of his or her
blood or urine or both for tests to determine the presence
of any illicit drug;

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(6) perform a minimum of 50 hours of community service;

(7) attend and participate in any Program activities
deemed required by the Program administrator, including
but not limited to: counseling sessions, in-person and over
the phone check-ins, and educational classes; and

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(8) pay all fines, assessments, fees, and costs.

(f) The Program may, in addition to other conditions,
 require that the defendant:

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(1) wear an ankle bracelet with GPS tracking;

4 (2) undergo medical or psychiatric treatment, or
5 treatment or rehabilitation approved by the Department of
6 Human Services; and

(3) attend or reside in a facility established for the instruction or residence of defendants on probation.

9 (g) There may be only one discharge and dismissal under 10 this Section. If a person is convicted of any offense which 11 occurred within 5 years subsequent to a discharge and dismissal 12 under this Section, the discharge and dismissal under this 13 Section shall be admissible in the sentencing proceeding for 14 that conviction as evidence in aggravation.

15 (q-5) The Program shall be implemented by the Safe and Full
 16 Employment Coordinating Board established under Section 7.3-2
 17 of the Illinois Criminal Justice Information Act.

(h) For purposes of this Section, "violent offense" means 18 any offense in which bodily harm was inflicted or force was 19 20 used against any person or threatened against any person; any offense involving the possession of a firearm or dangerous 21 22 weapon; any offense involving sexual conduct, sexual penetration, or sexual exploitation; violation of an order of 23 24 protection, stalking, hate crime, domestic battery, or any 25 offense of domestic violence.

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(i) This Section is repealed on January 1, 2023.

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1 (Source: P.A. 100-3, eff. 1-1-18.)".