

# HB2888



## 100TH GENERAL ASSEMBLY

State of Illinois

2017 and 2018

**HB2888**

by Rep. Brandon W. Phelps

### SYNOPSIS AS INTRODUCED:

35 ILCS 200/15-172

Amends the Property Tax Code. Provides that "household income" does not include wages paid to a member of the household who is a disabled person. Effective immediately.

LRB100 09610 HLH 19778 b

FISCAL NOTE ACT  
MAY APPLY

HOUSING  
AFFORDABILITY  
IMPACT NOTE ACT  
MAY APPLY

A BILL FOR

1 AN ACT concerning revenue.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Property Tax Code is amended by changing  
5 Section 15-172 as follows:

6 (35 ILCS 200/15-172)

7 Sec. 15-172. Senior Citizens Assessment Freeze Homestead  
8 Exemption.

9 (a) This Section may be cited as the Senior Citizens  
10 Assessment Freeze Homestead Exemption.

11 (b) As used in this Section:

12 "Applicant" means an individual who has filed an  
13 application under this Section.

14 "Base amount" means the base year equalized assessed value  
15 of the residence plus the first year's equalized assessed value  
16 of any added improvements which increased the assessed value of  
17 the residence after the base year.

18 "Base year" means the taxable year prior to the taxable  
19 year for which the applicant first qualifies and applies for  
20 the exemption provided that in the prior taxable year the  
21 property was improved with a permanent structure that was  
22 occupied as a residence by the applicant who was liable for  
23 paying real property taxes on the property and who was either

1 (i) an owner of record of the property or had legal or  
2 equitable interest in the property as evidenced by a written  
3 instrument or (ii) had a legal or equitable interest as a  
4 lessee in the parcel of property that was single family  
5 residence. If in any subsequent taxable year for which the  
6 applicant applies and qualifies for the exemption the equalized  
7 assessed value of the residence is less than the equalized  
8 assessed value in the existing base year (provided that such  
9 equalized assessed value is not based on an assessed value that  
10 results from a temporary irregularity in the property that  
11 reduces the assessed value for one or more taxable years), then  
12 that subsequent taxable year shall become the base year until a  
13 new base year is established under the terms of this paragraph.  
14 For taxable year 1999 only, the Chief County Assessment Officer  
15 shall review (i) all taxable years for which the applicant  
16 applied and qualified for the exemption and (ii) the existing  
17 base year. The assessment officer shall select as the new base  
18 year the year with the lowest equalized assessed value. An  
19 equalized assessed value that is based on an assessed value  
20 that results from a temporary irregularity in the property that  
21 reduces the assessed value for one or more taxable years shall  
22 not be considered the lowest equalized assessed value. The  
23 selected year shall be the base year for taxable year 1999 and  
24 thereafter until a new base year is established under the terms  
25 of this paragraph.

26 "Chief County Assessment Officer" means the County

1 Assessor or Supervisor of Assessments of the county in which  
2 the property is located.

3 "Disabled person" means a person who suffers from a  
4 permanent physical or mental impairment resulting from  
5 disease, an injury, a functional disorder, or a congenital  
6 condition that renders the person incapable of adequately  
7 providing for his or her own health or personal care.

8 "Equalized assessed value" means the assessed value as  
9 equalized by the Illinois Department of Revenue.

10 "Household" means the applicant, the spouse of the  
11 applicant, and all persons using the residence of the applicant  
12 as their principal place of residence.

13 "Household income" means the combined income of the members  
14 of a household for the calendar year preceding the taxable  
15 year. Notwithstanding any other provision of law, "household  
16 income" does not include wages paid to a member of the  
17 household who is a disabled person.

18 "Income" has the same meaning as provided in Section 3.07  
19 of the Senior Citizens and Persons with Disabilities Property  
20 Tax Relief Act, except that, beginning in assessment year 2001,  
21 "income" does not include veteran's benefits.

22 "Internal Revenue Code of 1986" means the United States  
23 Internal Revenue Code of 1986 or any successor law or laws  
24 relating to federal income taxes in effect for the year  
25 preceding the taxable year.

26 "Life care facility that qualifies as a cooperative" means

1 a facility as defined in Section 2 of the Life Care Facilities  
2 Act.

3 "Maximum income limitation" means:

- 4 (1) \$35,000 prior to taxable year 1999;
- 5 (2) \$40,000 in taxable years 1999 through 2003;
- 6 (3) \$45,000 in taxable years 2004 through 2005;
- 7 (4) \$50,000 in taxable years 2006 and 2007; and
- 8 (5) \$55,000 in taxable year 2008 and thereafter.

9 "Residence" means the principal dwelling place and  
10 appurtenant structures used for residential purposes in this  
11 State occupied on January 1 of the taxable year by a household  
12 and so much of the surrounding land, constituting the parcel  
13 upon which the dwelling place is situated, as is used for  
14 residential purposes. If the Chief County Assessment Officer  
15 has established a specific legal description for a portion of  
16 property constituting the residence, then that portion of  
17 property shall be deemed the residence for the purposes of this  
18 Section.

19 "Taxable year" means the calendar year during which ad  
20 valorem property taxes payable in the next succeeding year are  
21 levied.

22 (c) Beginning in taxable year 1994, a senior citizens  
23 assessment freeze homestead exemption is granted for real  
24 property that is improved with a permanent structure that is  
25 occupied as a residence by an applicant who (i) is 65 years of  
26 age or older during the taxable year, (ii) has a household

1 income that does not exceed the maximum income limitation,  
2 (iii) is liable for paying real property taxes on the property,  
3 and (iv) is an owner of record of the property or has a legal or  
4 equitable interest in the property as evidenced by a written  
5 instrument. This homestead exemption shall also apply to a  
6 leasehold interest in a parcel of property improved with a  
7 permanent structure that is a single family residence that is  
8 occupied as a residence by a person who (i) is 65 years of age  
9 or older during the taxable year, (ii) has a household income  
10 that does not exceed the maximum income limitation, (iii) has a  
11 legal or equitable ownership interest in the property as  
12 lessee, and (iv) is liable for the payment of real property  
13 taxes on that property.

14 In counties of 3,000,000 or more inhabitants, the amount of  
15 the exemption for all taxable years is the equalized assessed  
16 value of the residence in the taxable year for which  
17 application is made minus the base amount. In all other  
18 counties, the amount of the exemption is as follows: (i)  
19 through taxable year 2005 and for taxable year 2007 and  
20 thereafter, the amount of this exemption shall be the equalized  
21 assessed value of the residence in the taxable year for which  
22 application is made minus the base amount; and (ii) for taxable  
23 year 2006, the amount of the exemption is as follows:

24 (1) For an applicant who has a household income of  
25 \$45,000 or less, the amount of the exemption is the  
26 equalized assessed value of the residence in the taxable

1 year for which application is made minus the base amount.

2 (2) For an applicant who has a household income  
3 exceeding \$45,000 but not exceeding \$46,250, the amount of  
4 the exemption is (i) the equalized assessed value of the  
5 residence in the taxable year for which application is made  
6 minus the base amount (ii) multiplied by 0.8.

7 (3) For an applicant who has a household income  
8 exceeding \$46,250 but not exceeding \$47,500, the amount of  
9 the exemption is (i) the equalized assessed value of the  
10 residence in the taxable year for which application is made  
11 minus the base amount (ii) multiplied by 0.6.

12 (4) For an applicant who has a household income  
13 exceeding \$47,500 but not exceeding \$48,750, the amount of  
14 the exemption is (i) the equalized assessed value of the  
15 residence in the taxable year for which application is made  
16 minus the base amount (ii) multiplied by 0.4.

17 (5) For an applicant who has a household income  
18 exceeding \$48,750 but not exceeding \$50,000, the amount of  
19 the exemption is (i) the equalized assessed value of the  
20 residence in the taxable year for which application is made  
21 minus the base amount (ii) multiplied by 0.2.

22 When the applicant is a surviving spouse of an applicant  
23 for a prior year for the same residence for which an exemption  
24 under this Section has been granted, the base year and base  
25 amount for that residence are the same as for the applicant for  
26 the prior year.

1           Each year at the time the assessment books are certified to  
2 the County Clerk, the Board of Review or Board of Appeals shall  
3 give to the County Clerk a list of the assessed values of  
4 improvements on each parcel qualifying for this exemption that  
5 were added after the base year for this parcel and that  
6 increased the assessed value of the property.

7           In the case of land improved with an apartment building  
8 owned and operated as a cooperative or a building that is a  
9 life care facility that qualifies as a cooperative, the maximum  
10 reduction from the equalized assessed value of the property is  
11 limited to the sum of the reductions calculated for each unit  
12 occupied as a residence by a person or persons (i) 65 years of  
13 age or older, (ii) with a household income that does not exceed  
14 the maximum income limitation, (iii) who is liable, by contract  
15 with the owner or owners of record, for paying real property  
16 taxes on the property, and (iv) who is an owner of record of a  
17 legal or equitable interest in the cooperative apartment  
18 building, other than a leasehold interest. In the instance of a  
19 cooperative where a homestead exemption has been granted under  
20 this Section, the cooperative association or its management  
21 firm shall credit the savings resulting from that exemption  
22 only to the apportioned tax liability of the owner who  
23 qualified for the exemption. Any person who willfully refuses  
24 to credit that savings to an owner who qualifies for the  
25 exemption is guilty of a Class B misdemeanor.

26           When a homestead exemption has been granted under this



1 Section and an applicant then becomes a resident of a facility  
2 licensed under the Assisted Living and Shared Housing Act, the  
3 Nursing Home Care Act, the Specialized Mental Health  
4 Rehabilitation Act of 2013, the ID/DD Community Care Act, or  
5 the MC/DD Act, the exemption shall be granted in subsequent  
6 years so long as the residence (i) continues to be occupied by  
7 the qualified applicant's spouse or (ii) if remaining  
8 unoccupied, is still owned by the qualified applicant for the  
9 homestead exemption.

10 Beginning January 1, 1997, when an individual dies who  
11 would have qualified for an exemption under this Section, and  
12 the surviving spouse does not independently qualify for this  
13 exemption because of age, the exemption under this Section  
14 shall be granted to the surviving spouse for the taxable year  
15 preceding and the taxable year of the death, provided that,  
16 except for age, the surviving spouse meets all other  
17 qualifications for the granting of this exemption for those  
18 years.

19 When married persons maintain separate residences, the  
20 exemption provided for in this Section may be claimed by only  
21 one of such persons and for only one residence.

22 For taxable year 1994 only, in counties having less than  
23 3,000,000 inhabitants, to receive the exemption, a person shall  
24 submit an application by February 15, 1995 to the Chief County  
25 Assessment Officer of the county in which the property is  
26 located. In counties having 3,000,000 or more inhabitants, for

1 taxable year 1994 and all subsequent taxable years, to receive  
2 the exemption, a person may submit an application to the Chief  
3 County Assessment Officer of the county in which the property  
4 is located during such period as may be specified by the Chief  
5 County Assessment Officer. The Chief County Assessment Officer  
6 in counties of 3,000,000 or more inhabitants shall annually  
7 give notice of the application period by mail or by  
8 publication. In counties having less than 3,000,000  
9 inhabitants, beginning with taxable year 1995 and thereafter,  
10 to receive the exemption, a person shall submit an application  
11 by July 1 of each taxable year to the Chief County Assessment  
12 Officer of the county in which the property is located. A  
13 county may, by ordinance, establish a date for submission of  
14 applications that is different than July 1. The applicant shall  
15 submit with the application an affidavit of the applicant's  
16 total household income, age, marital status (and if married the  
17 name and address of the applicant's spouse, if known), and  
18 principal dwelling place of members of the household on January  
19 1 of the taxable year. The Department shall establish, by rule,  
20 a method for verifying the accuracy of affidavits filed by  
21 applicants under this Section, and the Chief County Assessment  
22 Officer may conduct audits of any taxpayer claiming an  
23 exemption under this Section to verify that the taxpayer is  
24 eligible to receive the exemption. Each application shall  
25 contain or be verified by a written declaration that it is made  
26 under the penalties of perjury. A taxpayer's signing a

1 fraudulent application under this Act is perjury, as defined in  
2 Section 32-2 of the Criminal Code of 2012. The applications  
3 shall be clearly marked as applications for the Senior Citizens  
4 Assessment Freeze Homestead Exemption and must contain a notice  
5 that any taxpayer who receives the exemption is subject to an  
6 audit by the Chief County Assessment Officer.

7 Notwithstanding any other provision to the contrary, in  
8 counties having fewer than 3,000,000 inhabitants, if an  
9 applicant fails to file the application required by this  
10 Section in a timely manner and this failure to file is due to a  
11 mental or physical condition sufficiently severe so as to  
12 render the applicant incapable of filing the application in a  
13 timely manner, the Chief County Assessment Officer may extend  
14 the filing deadline for a period of 30 days after the applicant  
15 regains the capability to file the application, but in no case  
16 may the filing deadline be extended beyond 3 months of the  
17 original filing deadline. In order to receive the extension  
18 provided in this paragraph, the applicant shall provide the  
19 Chief County Assessment Officer with a signed statement from  
20 the applicant's physician, advanced practice nurse, or  
21 physician assistant stating the nature and extent of the  
22 condition, that, in the physician's, advanced practice  
23 nurse's, or physician assistant's opinion, the condition was so  
24 severe that it rendered the applicant incapable of filing the  
25 application in a timely manner, and the date on which the  
26 applicant regained the capability to file the application.

1           Beginning January 1, 1998, notwithstanding any other  
2 provision to the contrary, in counties having fewer than  
3 3,000,000 inhabitants, if an applicant fails to file the  
4 application required by this Section in a timely manner and  
5 this failure to file is due to a mental or physical condition  
6 sufficiently severe so as to render the applicant incapable of  
7 filing the application in a timely manner, the Chief County  
8 Assessment Officer may extend the filing deadline for a period  
9 of 3 months. In order to receive the extension provided in this  
10 paragraph, the applicant shall provide the Chief County  
11 Assessment Officer with a signed statement from the applicant's  
12 physician, advanced practice nurse, or physician assistant  
13 stating the nature and extent of the condition, and that, in  
14 the physician's, advanced practice nurse's, or physician  
15 assistant's opinion, the condition was so severe that it  
16 rendered the applicant incapable of filing the application in a  
17 timely manner.

18           In counties having less than 3,000,000 inhabitants, if an  
19 applicant was denied an exemption in taxable year 1994 and the  
20 denial occurred due to an error on the part of an assessment  
21 official, or his or her agent or employee, then beginning in  
22 taxable year 1997 the applicant's base year, for purposes of  
23 determining the amount of the exemption, shall be 1993 rather  
24 than 1994. In addition, in taxable year 1997, the applicant's  
25 exemption shall also include an amount equal to (i) the amount  
26 of any exemption denied to the applicant in taxable year 1995

1 as a result of using 1994, rather than 1993, as the base year,  
2 (ii) the amount of any exemption denied to the applicant in  
3 taxable year 1996 as a result of using 1994, rather than 1993,  
4 as the base year, and (iii) the amount of the exemption  
5 erroneously denied for taxable year 1994.

6 For purposes of this Section, a person who will be 65 years  
7 of age during the current taxable year shall be eligible to  
8 apply for the homestead exemption during that taxable year.  
9 Application shall be made during the application period in  
10 effect for the county of his or her residence.

11 The Chief County Assessment Officer may determine the  
12 eligibility of a life care facility that qualifies as a  
13 cooperative to receive the benefits provided by this Section by  
14 use of an affidavit, application, visual inspection,  
15 questionnaire, or other reasonable method in order to insure  
16 that the tax savings resulting from the exemption are credited  
17 by the management firm to the apportioned tax liability of each  
18 qualifying resident. The Chief County Assessment Officer may  
19 request reasonable proof that the management firm has so  
20 credited that exemption.

21 Except as provided in this Section, all information  
22 received by the chief county assessment officer or the  
23 Department from applications filed under this Section, or from  
24 any investigation conducted under the provisions of this  
25 Section, shall be confidential, except for official purposes or  
26 pursuant to official procedures for collection of any State or

1 local tax or enforcement of any civil or criminal penalty or  
2 sanction imposed by this Act or by any statute or ordinance  
3 imposing a State or local tax. Any person who divulges any such  
4 information in any manner, except in accordance with a proper  
5 judicial order, is guilty of a Class A misdemeanor.

6 Nothing contained in this Section shall prevent the  
7 Director or chief county assessment officer from publishing or  
8 making available reasonable statistics concerning the  
9 operation of the exemption contained in this Section in which  
10 the contents of claims are grouped into aggregates in such a  
11 way that information contained in any individual claim shall  
12 not be disclosed.

13 (d) Each Chief County Assessment Officer shall annually  
14 publish a notice of availability of the exemption provided  
15 under this Section. The notice shall be published at least 60  
16 days but no more than 75 days prior to the date on which the  
17 application must be submitted to the Chief County Assessment  
18 Officer of the county in which the property is located. The  
19 notice shall appear in a newspaper of general circulation in  
20 the county.

21 Notwithstanding Sections 6 and 8 of the State Mandates Act,  
22 no reimbursement by the State is required for the  
23 implementation of any mandate created by this Section.

24 (Source: P.A. 98-104, eff. 7-22-13; 99-143, eff. 7-27-15;  
25 99-180, eff. 7-29-15; 99-581, eff. 1-1-17; 99-642, eff.  
26 7-28-16.)

1           Section 99. Effective date. This Act takes effect upon  
2           becoming law.