

STATE OF ILLINOIS  
87th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

87th Legislative Day

July 10, 1991

Speaker Keane: "The House will come to order. Members be in their seats. Our guests in the gallery may wish to rise for the invocation. We'll be led in prayer today by Representative Nelson Rice."

Rice: "Please bow your heads. Dear Father, we thank Thee for being our sounding board, and listening to our woes. We recognize that we rise this morning to the bright sun, to the rain, we thank Thee. We are healthy, we thank Thee. We understand that our situation is near resolution, we will so surely thank Thee. We thank Thee for the many understanding constituents that we have in our various districts that understand what is going on and taking place, we thank Thee. Finally, we thank Thee for the renewal of faith and spirit that You have endowed in each of us, in the system that we work in. We thank Thee again. Finally, we thank Thee for the blessing in Your Son Jesus' name. Amen."

Speaker Keane: "We'll be led in the Pledge by Representative Hartke."

Hartke - et al: "I pledge allegiance to the flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all."

Speaker Keane: "Roll Call for Attendance. Representative Stern, for what purpose do you rise?"

Stern: "Mr. Speaker, and Members of the House. It never occurred to me that I would spend a July 10th birthday with you all, but I am, God help us. Since we have nothing more substantive to do, I hope you will join me in eating the day away. There is some fruit at the back near the Ladies retiring room. Yes. Thank you."

Speaker Keane: "We wish to welcome you back from your hospital

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stay, and I hope you've paid the bill. Excused absences, Representative Matijevich."

Matijevich: "Yes, Mr. Speaker. On this side of the aisle, excused absence is Mary Flowers." tfh;7 Speaker Keane: "Representative Kubik, excused absences."

Kubik: "Thank you, Mr. Speaker. Excused absences are Representative Ewing who is now a Congressman, Representative Klemm, and Representative Myron Olson."

Speaker Keane: "Mr. Clerk, take the record. 114 Members answering the Call, a quorum is present. I'll begin on page 4 with the Conference Committee reports. Any that are ready to go. House Bill 2, Representative Novak."

Novak: "Yes, Mr. Speaker, and Ladies and Gentlemen of the House. I move that we now accept the Second Conference Committee Report on House Bill 2. Just to reiterate what the Bill does, the original House Bill 2 provides for extended veteran's preference for state employees...state employment testing for veterans that have served honorably after December 31st, 1975, which is the end of the Vietnam War era, all the way through the current time, including the Gulf Desert Storm conflict, and any future conflicts, peacetime and veterans who have served in conflicts. Also we rewrite the Bogartus Act which helps indigent veterans with respect to veterans assistance commissions which are budgeted in around 35 counties around the state, the First Conference Committee was exactly correct, the Second Conference Committee did not change at all, it has an immediate effective date, and I ask for your approval."

Speaker Keane: "Is there any discussion? Representative Hultgren."

Hultgren: "Will the Sponsor yield?"

Speaker Keane: "Indicates he will."

Hultgren: "Thank you, Mr. Speaker. Representative Novak, in your

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explanation you said, I believe, that this rewrites the Bogartus Act. Can you tell me, does it change in any way the relationship between the county board and the County Veteran's Assistance Commission?"

Novak: "In the original Amendment that was added to the House Bill 2, the language indicated that the salaries of the Veterans Assistance Commission superintendents and employees would be set by the VACs to accommodate the objections of the Urban Council. We took that language out, and the language specifically states that the county boards where VACs are instituted will have control over setting the salaries."

Hultgren: "So, there is no change at all in the relationship between the county board and the VAC?"

Novak: "No, there is no change."

Hultgren: "Thank you, Mr. Speaker, and thank you, Representative, for your succinct answers."

Speaker Keane: "Representative Ropp."

Ropp: "Thank you, Mr. Speaker. Will the Sponsor yield?"

Speaker Keane: "Indicates he will."

Ropp: "Representative, just kind of a follow-up to the previous question. By removing the provisions that the Veterans Assistance Commission, now their budget does not have to be approved by the county board, who approves their budget, if anyone?"

Novak: "Representative Ropp, the VAC budgets still have to be approved by the county board. That has not changed."

Ropp: "I thought...this is one of the provisions that was removed."

Novak: "No. What we removed, Representative, was the ability of the Veterans Assistance Commission superintendents to set their own salaries regardless of what the county board thinks, and to accommodate the urban counties council that

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represents many of the counties that have VACs, we restored the language back to where it was before."

Ropp: "Oh, so the county boards still have some authority over salaries, budgets, et cetera."

Novak: "Yes. They have complete authority over salaries and budgets."

Ropp: "Thank you."

Speaker Keane: "Any further discussion? There being none, the question is, Shall the House adopt Conference Committee Report #2 to House Bill 2?" All those in favor vote 'aye', all opposed vote 'no'. The voting is open. This is final action. Have all voted who wish? Have all voted who wish? Mr. Clerk, take the record. On this Bill, there are 112 voting 'aye', none voting 'no', none voting 'present', and the House does adopt Conference Committee Report #2 to House Bill 2, and the Bill, having received the required Constitutional Majority, is hereby declared passed. House Bill 56, Representative Santiago. Out of the record. House Bill 121, Representative Currie. Out of the record. House Bill 175. Out of the record. House Bill 971, Representative Wolf. Out of the record. House Bill 1109, Representative Giorgi. Representative Giorgi on House Bill 1109."

Giorgi: "Mr. Speaker, can you pull it out of the record for just a moment while I get my file?"

Speaker Keane: "Yes. We'll come right back to it. House Bill 1415, Representative Homer. Out of the record. House Bill 1499, Representative Curran. Out of the record. Senate Bill 37 Representative Granberg. Out of the record. Senate Bill 446, Representative Burke."

Burke: "Mr. Speaker, I would move that we not approve the First Conference Committee."

Speaker Keane: "The Gentleman moves that we not adopt the

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Conference Committee Report #1 and requests a Second Conference Committee Report. All those in favor say 'aye', all opposed, 'no'. The 'ayes' have it, and we do not approve Conference Committee Report #1, and a Conference Committee for #2 will be appointed. We'll go back to House Bill 1109, Representative Giorgi."

Giorgi: "Mr. Speaker, House Bill 1109 deals with charitable gains. This Bill was a shell Bill when it left the House, went to the Senate and they put some Amendments on it we didn't like, but what we ended up with is three or four changes that I think the Republicans are aware, but anyway, the first change is in...bingo can be conducted at facilities owned by housing authorities, but the highest price that that bingo license could give is a dollar, and the most they could charge for a bingo card is 5¢. That's for housing authorities that deal with the elderly and the handicapped. Then we had a request from the Republican Leader in the Senate who wanted to strengthen the language in allowing veteran's auxiliaries to be allowed to have bingo licenses. Now, the other thing we found throughout the State of Illinois are that there are better facilities that aren't available to people, because the people that have a license have to be a provider, so we provide that a bingo facility, a very desirable one, can become a provider, and rent their facilities to people that have less desirable facilities, and that's the only changes we have."

Speaker Keane: "Is there any discussion? Representative Black."

Black: "Thank you very much, Mr. Speaker. Will the Sponsor yield?"

Speaker Keane: "Indicates he will."

Giorgi: "Yes."

Black: "Thank you. Representative, is...in this report you're

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asking us to concur with...have you removed the limit on the number of casino night licenses that may be available throughout the state?"

Giorgi: "No, Sir. It still remains four."

Black: "Alright. Let me ask you one more question. There appears to be some confusion in the Bill dealing with the Las Vegas night by VFW organizations that it be...specifically be on a not-for-profit basis, with no personal profit inuring to anyone as the result of the operation as is required of parent veteran organizations. The Department of Revenue has asked that that be clarified on the floor as to your intent."

Giorgi: "This Bill does not deal with that subject. There's no part of this Bill that was ever intended to deal with that subject, Mr. Black. The only thing this Bill does at the request of Senator 'Pate' Philip, there seem to be some doubt as to whether an auxiliary organization of a veteran's group could be allowed to be licensed for bingo. This allows them to be licensed, emphatically."

Black: "Alright. What the confusion is, is that there does not seem to be language that says that there can be no personal profit inuring to anyone as a result of the operation as is required of a parent veteran organization, and I think that that is the clarification they're looking for."

Giorgi: "Well, that never was the subject of any Bill that was introduced, and it's been the subject...a mandate from the Speaker's Office that we entertain nothing that hasn't gone through the Committee process or hearing process. That has never been the main thrust of any Bill as far as I know."

Black: "The Las Vegas nights for VFW is still in the Bill, right?"

Giorgi: "How's that?"

Black: "The Las Vegas nights for VFW organizations is still in

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the Bill."

Giorgi: "Nothing's been changed except what we've added."

Black: "Alright. Thank you."

Speaker Giglio: "Representative Giorgi to close."

Giorgi: "The Bill is...I think everyone understands what we're trying to do. The main thrust of this Bill is to allow facilities that are desirable to be leased out to those that have less desirable facilities, but those people have to become providers. And that's the reason for most of the Bill, and the other is that there was some doubt as to whether auxiliary organizations of veterans organization could be bingo licensed, and the other requests I think it was from Representative Wennlund, so that housing authorities that deal with the elderly and handicapped could have 5¢ bingo games and dollar prizes. I urge everybody's support on this good Bill."

Speaker Giglio: "Question is, 'Shall the House adopt the First Conference Committee Report to House Bill 1109?' This is final action. All those in favor vote 'aye', opposed, 'no'. The voting is open. Representative Black."

Black: "Thank you very much, Mr. Speaker. Just to explain my vote. The Sponsor was absolutely correct, we had some language in our staff analysis that would indicate it might be an expansion of licensing. The Sponsor was absolutely correct, there is no expansion of licensing, no change in how the games are run, and I am just wanting to clarify that, and the Sponsor was absolutely correct."

Speaker Giglio: "Have all voted who wish? Have all voted who wish? Take the record, Mr. Clerk. On this question there are 90 voting 'yes', 12 voting 'no', and the House does adopt the First Conference Committee Report to House Bill 1109, and this Bill, having received the Three-Fifths Constitutional Majority, is hereby declared passed."

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Representative Homer, House Bill 1415. Out of the record.

Representative Curran, Representative Curran on House Bill 1499. Not ready. Senate Bill 37, Representative Granberg. Representative Granberg. Out of the record. Representative Kulas.

Kulas: "On Senate Bill 923, Mr. Speaker."

Speaker Giglio: "It's not ready yet. Senate Bill 1016, Representative Obrzut. Jeffrey Obrzut. 1016. Out of the record. Representative Kulas.

Kulas: "Senate Bill 923, Mr. Speaker."

Speaker Giglio: "Representative Kulas."

Kulas: "I understand Senate Bill 923, the First Conference Committee Report failed in the Senate, so I would ask for a Second Conference Committee to be appointed."

Speaker Giglio: "You heard the Gentleman's Motion. All those in favor signify by saying 'aye', opposed 'nay'. In the opinion of the Chair, the 'ayes' have it, and the second Conference Committee is requested on Senate Bill 923. Page 3 of the Calendar appears Senate Bill 1421. Representative Younge requests leave that the Bill be brought back to the Order of Second for purposes of an Amendment. Does the Lady have leave by the Attendance Roll Call? Hearing none, leave is granted. Read the Bill, Mr. Clerk."

Clerk O'Brien: "Senate Bill 1421, this Bill's been read a second time previously. Floor Amendment #4, offered by Representative Wyvetter Younge."

Speaker Giglio: "The Lady from Sinclair, Representative Younge."

Younge: "Thank you, Mr. Speaker, Amendment #4 takes out any reference to changing the way that the sales tax increment finance is calculated, and I move for the adoption of the Amendment."

Speaker Giglio: "Any discussion? The Gentleman from Vermilion, Representative Black."



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Black: "Thank you very much, Mr. Speaker. Just an inquiry of the Chair. Amendment #4 has been filed, correct?"

Speaker Giglio: "And printed and distributed."

Black: "Yeah. I think it has. Just wanted to make sure. I needed to ask the Sponsor one question."

Speaker Giglio: "Proceed."

Black: "Thank you. Representative, Amendment #4, as I understand it, takes out some of the language that was in Amendment #2 that had created some problems. Is that your understanding?"

Younge, W.: "That's correct."

Black: "Thank you very much."

Speaker Giglio: "All those in favor of Amendment #4 signify by saying 'aye', opposed 'nay'. In the opinion of the Chair, the 'ayes' have it, the Amendment's adopted. Are there further Amendments?"

Clerk O'Brien: "No further Amendments."

Speaker Giglio: "Third Reading. Representative Keane...Conference Committee Report, page 5 of the Calendar, appears Senate Bill 37. Representative Granberg."

Granberg: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House. Senate Bill 37 includes a provision on the veterans agreement similar to what Representative Novak passed, two differences. This adds veterans preference, 5% of the total dollar award on state contracts, it also provides for the authority of the county Veterans Assistance Commissions to be expanded to allow the provision of financial assistance to other peacetime veterans. There is one additional provision here in regards to legislation on the Animal Welfare Act, and I'd be happy to answer any questions."

Speaker Giglio: "Any discussion? The Gentleman from Vermilion,

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Representative Black."

Black: "Thank you very much, Mr. Speaker. Will the Sponsor yield?"

Speaker Giglio: "Indicates he will."

Black: "What provisions are in this Conference Committee Report that deal with the Animal Welfare Act?"

Granberg: "Representative Black, it's my understanding that new provisions are added to legislation which defines the terms dog trainer and guard dog service in the Act, adds fraud, negligence, incompetence and cruelty to animals on the grounds on which the Department of Professional Regulation may deny a license, and it also increases the penalty for violation of that Act."

Black: "In other words, we're revisiting the licensure of dog trainers and dog dealers, right?"

Granberg: "Representative, it's my understanding that the provisions in this Conference Committee Report were watered down versions of that legislation, but I'm not sure that's accurate."

Black: "Well, when we're talking about dogs, I'm not going to touch the line about watered down, Representative, but I appreciate your patience very much. Mr. Speaker and Ladies and Gentlemen of the House, we have visited this dog trainer licensure Bill, whether it was watered down or not, some time ago, and I think there were approximately 100 'no' votes on this measure. Now it pops up in a Conference Committee Report dealing with veterans. Now at first, maybe I thought it meant returning veterans could keep their canine dogs, I don't know, but as I read this report I find out it doesn't have anything to do with veterans and canine dogs, it has to do with those hard working people, many of whom in my district train dogs for hunting, or field trials, or otherwise like to run dogs out in the

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fields and train them to fetch and do things. Now, I'm not going to sit here and tell you that folks back in my district are going to cotton to training or licensing dog trainers. If I train my dog to sit up and beg for a cookie, does that mean I have to be licensed? I don't think so. Ladies and Gentlemen, I urge a 'present' vote on this. I think we need another Conference Committee Report. This is a dog Bill, and it deserves to go to doggie heaven."

Speaker Giglio: "Representative Novak."

Novak: "Yes, Mr. Speaker, and Ladies and Gentlemen of the House. The previous speaker was certainly eloquent in what he indicated about the dog Bill, but I certainly hope this Conference Committee Report doesn't hang around any fire plugs around here, but I would like to say that I would urge my colleagues on my side of the aisle to vote 'present' on this and request a Second Conference Committee Report so we can get these differences ironed out and get this Bill passed on to the Governor."

Speaker Giglio: "Gentleman from Warren, Representative Hultgren."

Hultgren: "Thank you, Mr. Speaker. You know, I am somewhat reluctant to take issue with my good friend and colleague from Vermilion County, but in this instance I think that he is...has not read closely Conference Committee Report #1 to Senate Bill 37. It is correct that earlier this year we considered a Bill that would have required the licensing of dog trainers. It is also correct that that Bill received a great deal of opposition on the floor of this House, and I was among those who opposed it, and I think it should have been defeated, but the folks who are concerned about this issue compromise with the folks in the dog training industry, and this Bill represents that compromise, and it contains no language...I repeat, it contains no language

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that requires the training or the licensing of dog trainers, and so I think that this Bill has met the objections of the industry. It does not require licensure, and with all due respect to my colleague from Vermilion County, I believe that that dog won't hunt any more."

Speaker Giglio: "The Gentleman from Rock Island, Representative DeJaegher."

DeJaegher: "Thank you, Mr. Chairman. Senate Bill basically responds to the Persian Gulf veterans compensation. What I can't understand, and I wish someone would make me knowledgeable...I can't understand how this issue could be germane to the issue that we're discussing, which is the Persian Gulf veteran's compensation. I don't believe it's germane, and I'd like a ruling from the Chair to see if this is germane. Mr. Speaker, I'd like to know if this is germane to the question we're dealing with."

Speaker Giglio: "Parliamentarian informs the Chair, Representative, that it's a Conference Committee Report and it's all together and it's germane. You can't separate...as long as it...the Parliamentarian informs the Chair that it's part of the whole report. It's not like an Amendment where it's assigned to the particular chapter, this is a report that has to be accepted or rejected, and it's therefore germane."

DeJaegher: "Well, thank you, Mr. Speaker, for making me knowledgeable, and possibly the other Members of the Assembly knowledgeable, that basically, when you have a Conference Committee that germane has nothing to do with the content of the Bill. Thank you."

Speaker Giglio: "The Gentleman from Logan, Representative Robert Olson."

Olson, B.: "Thank you, Mr. Speaker, and Members of the House. In light of your ruling on germaneness, it would be my

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suggestion that the Sponsor take this Bill out of the record, and go for a Second Conference Committee Report. I'm bothered by the cruelty to animals as expressed in here. There's a movement across this nation today to tell farmers how they should take care of their poultry, their beef, their pork, their sheep. Farmers care for their animals, they do take care of them. This is initial step, a foot in the door, a 'camel's nose under the tent', if you will, on cruelty to animals. I think this is legislation that should be considered separately. I would suggest that if it remains as is, we give it a 'no' vote, a 'present' vote. I am reminded to alert the Sponsor that this should go on separate issues, and take it back to the Second Conference Committee Report. Thank you."

Speaker Giglio: "Gentleman from Fulton, Representative Homer."

Homer: "Mr. Speaker, a Parliamentary Inquiry. I respect the Chair's ruling on the issues of germaneness. However, I would request a ruling as to whether the report is violative of the state constitutional requirement that Bills contain only a single subject matter. I would submit that it would take a very strange interpretation of that constitutional provision in order to combine in the same Bill provisions providing veterans benefits along with those that have to do with the training of dogs, and I specifically identify Article 4, Section 8 of the Illinois State Constitution and would request the Chair to make a specific ruling on my request."

Speaker Giglio: "The Parliamentarian informs the Chair that the single subject rule is a matter of judicial interpretation. The Chair rules on germaneness."

Homer: "Then...alright. Then Mr. Speaker, I would encourage the Sponsor to take the Bill out and ask for a Second Report on the grounds that the passage of this Bill would certainly

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be subject to a court challenge of the constitutional requirement of single subject matter, and I think that allowing this other unrelated part of the Bill to be left in the Bill would jeopardize the very important purpose for which the Gentleman promoted the Bill, and that's to provide benefits to our veterans."

Speaker Giglio: "Representative Granberg."

Granberg: "Thank you, Mr. Speaker, and Ladies and Gentlemen of the House. I would just request a favorable vote on Senate Bill 37, First Conference Committee Report."

Speaker Giglio: "You heard the Gentleman's Motion. All those in favor signify by voting 'aye', opposed 'no'. The voting is open. One minute to explain your vote. Representative Weaver."

Weaver: "Well, thank you, Mr. Speaker, I had a couple of questions, simply for the record, maybe he can nod his head so it will go into the record. As I understand the way the Conference Committee Report is worded, there is no intent to license dog trainers, they are simply clarifying... simply attempting to clarify and also increase from a... up to a class C misdemeanor offense, dog abuse. Is that correct? He's not sure. He thinks so. This basically, then, sets out restrictions as to what dog abuse is. Well, obviously the Sponsor's not really sure about what this provision on dog trainers does for the Bill. I think the best vote at this point is going to be a 'present' vote until we can get this straightened out."

Speaker Giglio: "Representative Ropp."

Ropp: "Thank you, Mr. Speaker. I was going to ask a question of the Sponsor to merely describe who in the world reports this cruelty to an animal. I mean, does the dog report it, or who actually does the reporting? And to whom does he report, and maybe you want to find that out when the Second

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Conference Committee Report comes around."

Speaker Giglio: "Have all voted who wish? Take the record, Mr. Clerk. On this question, there are 20 voting 'yes', 4 voting 'no', and the Gentleman's Motion fails. Representative Granberg."

Granberg: "Mr. Speaker, I'd like to request a Second Conference Committee be appointed."

Speaker Giglio: "Gentleman requests a second Conference Committee. Alright, the House is prepared to recess until 4:00 p.m. and the Chair would like to inform the Members that the Leaders have met with the Governor this morning and they are going to meet with the Governor again this afternoon. In the meantime, on both sides of the aisle, the Republicans are going to have a Caucus in room 118 immediately, and the Democrats a Caucus in room 114. After the Caucus, we'll be in recess then until 4:00 p.m."

Speaker Giglio: "Giglio in the Chair. Alright, we've got a Nonconcurrance here on page 4 of the Calendar, Senate Bill 445, Representative Hicks."

Hicks: "Thank you very much, Mr. Speaker, Ladies and Gentlemen of the House. I would move to refuse to recede from House Amendment #30 on Senate Bill 445, and ask that a Conference Committee be appointed. Let me give you the reasons for this. There is not an effective date in the Bill and it's our intent to have a Conference Committee and simply put an effective date in the Bill, and would ask the House to concur."

Speaker Giglio: "You heard the Gentleman's Motion. Any discussion? Hearing none, all those in favor signify by saying 'aye', opposed 'no'. In the opinion of the Chair the 'ayes' have it, and the House refuses to recede from House Amendment #30, and Gentleman asks for a Conference Committee. Representative Dunn, for what purpose do you

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rise, Sir?"

Dunn: "Thank you, Mr. Speaker, and Ladies and Gentlemen of the House. Before the media gets back up here, there's some concern about what John Dunn melts down and goes ballistic, so I hereby define this as the moment Dunn melts down and goes ballistic. Thank you very much."

Speaker Giglio: "Representative John Dunn, under our rules, that does not qualify as a John Dunn meltdown. There has to be objects flying, there has to be screaming, there has to be hollering, take your shoes off... We'll give you a few more days, Representative Dunn. Speaker Madigan will be coming out for an announcement. Representative Davis, for what purpose do you arise?"

Davis: "I just wanted to take this opportunity to wish my seatmate, Grace Mary Stern a happy birthday, and thank her for that wonderful fruit that she supplied to the House, and also let everyone know she declares she will never be fifty."

Speaker Giglio: "Speaker Madigan."

Madigan: "Mr. Speaker and Ladies and Gentlemen, I rise for the purpose of an Adjournment Motion to 10:00 a.m. tomorrow, and I'm pleased to tell you that those of our Members who have been working on the negotiations concerning the budget have narrowed our differences to under \$100,000,000, so you may recall when we started this process there was a budget shortfall, a money shortfall of about 1.7 billion dollars. That has now been narrowed down to under \$100,000,000, which in my mind is very encouraging, so if all of you will continue to be patient with those of us who are involved in these negotiations, particularly those who are involved in the budget negotiations, it would be greatly appreciated. So the Motion is to adjourn until 10:00 a.m. tomorrow morning."



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Speaker Giglio: "All those in favor of the Motion, signify by saying 'aye', opposed 'nay', in the opinion of the Chair, the 'ayes' have it. The House stands adjourned until 10:00 a.m. tomorrow. Special Session will come to order. The Attendance Roll Call for the General Session will be used for the Special Session. All those in favor, say 'aye', opposed 'no'. In the opinion of the Chair, the 'ayes' have it, the Special Session is now in order, Representative Matijevich now moves that the Special Session be adjourned until 10:05 tomorrow. All those in favor signify by saying 'aye', opposed 'no, and the Special Session stands adjourned until 10:05 tomorrow."

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