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Speaker Blair: "...Ah, the First Special Session...Fred, am I turned on?" Clerk Selcke: "Yeah. Yeah."

Speaker Blair: "Huh? The, ah, First Special Session will be in order. The invocation will be by Dr. Johnson."

Dr. Johnson: "Mr. Speaker, Members of the House, we have a guest chaplain this afternoon in the person of the Reverend Lavonne Baylor who is pastor of St. Timothy Methodist Church in Litchfield."

Reverend Baylor: "Let us pray. Almighty God, we pause now for a moment

to recognize the fact that you are the Supreme Being. We know sometimes, we don't always act that way. Sometimes we have our own that give...away and sometimes we think we're a little bit better than we really are. But we pause for a moment now as brothers and sisters under your great canopy asking that through Your Holy Spirit You would touch our lives. ...Would ask that You slow us down now just for a little moment that we might be able to think clearly that You'd help each one of us through all of our deliberations we might think as You would want us to think but right now, Our -Father as we come, we may come from real pressed situations; there may be some problems in our homes; there may be some problems in our lives; problems that those we represent. But we ask now Our Father that You might minister to all of those that we represent here today. Now may the presence of Your Holy Spirit be with this Session and direct everything that goes on here we place

it in your hands. In the name of Jesus we pray. Amen." Speaker Blair: "Roll call for attendance. Introductions First Reading." Clerk Selcke: "House Bill...House Bill 27. Williams. A Bill for an act

to amend the Illinois Governmental Ethics Act. First Reading of the Bill."

Speaker Blair: "Ah, the gentleman from Cook, Mr. William Walsh. William Walsh."

Walsh: "Mr. Speaker, I move that the First Special Session stand in recess until after the adjournment of the Regular Session." Speaker Blair: "You got him on?"

Clerk Selcke: "Yeah, he's on. Come on down here."



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Speaker Blair: "It's not on at all."

Clerk Selcke: "Well, I'm getting a guy down here..."

Speaker Blair: "All right. The gentleman's motion, can you hear me? The gentleman's...the gentleman's motion was that the First Special Session be in recess until after the adjournment of the Regular Session today. All those in favor of the gentleman's motion say aye. Opposed no. The ayes have it and...(unintelligible). Does it pick it up now? Can't hear?

Speaker Telcser: "The Special Session will now come to order. That's the First Special Session. The Gentleman from Cook, Representative William Walsh."

Walsh: "Mr. Speaker, I move that the First Special Session adjourn until immediately after adjournment of the Regular Session tomorrow."
Speaker Telcser: "The Gentleman has moved that the First Special Session do now stand adjourned until the Regular Session adjourns tommorrow.
All in favor of the Gentleman's motion signify by saying aye, the opposed by no. Special Session stands adjourned."



Speaker Blair: "All right. The Regular Session will be in order. Ah, is there leave to use the same roll call that we had in the Special Session as the attendance roll call? All right, hearing no objections leave has been given. We'll use that as the attendance roll call in the Regular Session. Messages from the Senate." Clerk Selcke: "Regular Session same roll call. Message from the Senate by Mr. Fernandes, Secretary. Mr. Speaker, I am directed to inform the House of Representatives the Senate has passed a Bill of the following title the passage of which I am directed to ask concurrence of the House, Senate Bill 20...tape cut off." Speaker Blair: "Committee Reports."

Clerk Selcke: "Ah, Mr. Blair from the Committee...just a minute, Pat. Mr. Blair from the Committee on Rules to which Senate Bill 166 was referred reported the same back with the recommendation that the Bill be returned to the calendar on the order of Second Reading. Mr. Blair from Rules to which House Bill 2217, 2268, 2368, 2369, 2381, 2484, 2545, 2546, 2633, 2692 referred the same back with the recommendation that the Bills be referred to the Committee on Assignment of Bills for assignment to Standing Committee. Mr. Blair from the Committee on Rules to which Senate Bill 678 was referred reported the same back with the recommendation that the Bill be returned to the calendar on the order of Third Reading. Mr. Blair from Rules to which Senate Bill 1128 was referred reported the same back with the recommendation that the Bill be returned to the Committee on Insurance from which it was transferred. Ah, introduction to First Reading."

Speaker Blair: "Introduction to First Reading."

Clerk Selcke: "Ah, House Bill 2817, Grotberg, et al, requires certain state publications to send statement of promulgation of cause. First Reading of the Bill. House Bill 2818, Grotberg. Appropriate \$25,000 State Comptroller. First Reading of the Bill. House Bill 2819, Kennedy, recreate contingency Illinois Commission on Labor Laws. First Reading of the Bill. House Bill 2820, Kennedy, et al. Appropriate \$40,000 Illinois Commission on Labor Laws. First Read-



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ing of the Bill. Yeah."

Speaker Blair: "Gentleman from Cook, Mr. William Walsh."

Walsh: "Ah, Mr. Speaker, in the gallery over the Speaker's rostrum are members of the League of Women Voters from Park Forest and Park Forest South and they're in the district represented by Representative Mahar, Representative Kelly and Representative Rayson. Mr. Speaker...Mr. Speaker..."

Speaker Blair: "Yeah. Mr. Walsh."

Walsh: "Almost a terrible oversight, also by Representatives Blair, Leinenweber and Sangmeister. But in addition to that, Mr. Speaker, I'd like to, ah, ah, move to table Senate Joint Resolution 67 which is the Adjournment Resolution for last week. We substituted a House Joint Resolution for that purpose and so I move to table Senate Joint Resolution 67."

Speaker Blair: "Gentleman from Union, Mr. Choate."

Choate: "Ah, yes, Mr. Speaker...I noticed there's several people taking pictures from the gallery without the light being on, I wondered if this had been approved in accordance with the Rules of this House by the Speaker?"

Speaker Blair: "Well, no...no request has been made..."

Choate: "Then I would advise those, Mr. Speaker, that until such time in accordance with the Rules of this House that they receive permission from the Speaker of the House to...photograph activities that they are subject to being removed from the gallery."

Speaker Blair: "All right. The Chair has now advised that the gentleman that's taking...that...that desires to take pictures is Chairman from Chicago Association of Commerce and Industry and refresh my memory that...that last week they had...they had requested, ah, permission and I did in fact give them permission. I simply didn't know that that's who was...they were. So, it is the Chicago Association of Commerce and Industry. They have...they did request permission last week, I didn't know that that's who they were, so we'll turn that light on so they may take...take pictures. All right, now we're on House Bills Second Reading and we left off just prior to House Bill 2244. So we'll read that a second time.



Yeah. House Bill 2244."

Clerk Selcke: "Ah, House Bill 2244. A Bill for an act to amend Section

2.13 ft .04 and so forth. The Regional Transportation Authority Act. Second Reading of the Bill. Ah, no committee amendments." Speaker Blair: "Any amendments from the Floor?"

Clerk Selcke: "Ah, Amendment #1, Lundy. Amend, ah, ah, House Bill 2244 on page 8 line 34 and so forth. Lundy."

Speaker Blair: "The gentleman from Cook, Mr. Lundy."

Lundy: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House, Amendment #1 to House Bill 2244 of...and by the way I'm a cosponsor of the Bill is an amendment which would add a provision clarifying the definition of parking facility in the Regional Transportation Authority Act which was enacted by this General Assembly last fall. I don't know of anybody, opponent or proponent, of the RTA concept who doesn't agree that the definition of parking facility is needed in the act as it presently stands. Ah, what this Amendment would do in effect is limit the applicability of the RTA Parking Tax Authority to commercial parking authority. I move the adoption of the amendment."

Speaker Telcser: "Is there any discussion? Gentleman from Cook, Representative Peters."

Peters: "Will the Sponsor yield for a question?"

Speaker Telcser': "Indicates he will."

Peters: "Representative Lundy, ah, would this apply to suburban area shopping center parking lots?..."

Lundy: "...Representative Peters, this Amendment does not change the...

the scope of the parking tax in geographic terms. It...it merely defines a parking facility. Wherever the parking tax would have... presently applies under the existing RTA Act it will continue to apply under this Act...under this Amendment. All this does is define what a parking facility is."

Peters: "For the purposes of this Act then is the parking facility in a suburban parking center come under the provisions of this Act?" Lundy: "It would not if this Amendment was adopted."

Speaker Telscer:"Is there further discussion? Gentleman from Cook,



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4 Representative Shea, you have your...no? The gentleman wish to close, Representative Lundy? Gentleman from Lake, Representative Deuster." Deuster: "Would the Sponsor yield for a question?" Speaker Telcser: "He indicates that he will." Deuster: "Is there any limit, ah, in this parking tax if the Amendment is adopted is there any limit as to amount? Dollar amount or any kind of amount?" Lundy: "There is no limit in the present law and this Amendment does not add a limit, ah, it simply does not address itself to that problem. If the gentleman would care to offer such an amendment I would be happy to support it if it's a reasonable limitation but this amendment limits itself to the sole purpose of defining a parking facility it does not attempt to impose a limit on the amount of the parking tax." Deuster: "I see. During the course of the referendum debate does some... speaking on the RTA said the parking tax was unlimited and this makes no change in that, as far as unlimited as to amount or area. That, do I understand that correctly?" Lundy: "This...this amendment makes...makes no change in that aspect of the parking tax, that's right." Deuster: "Thank you." Speaker Telcser: "Gentleman from Cook, Representative Miller. Tom Miller." Miller: "Thank you, Mr. Speaker. Will the Sponsor yield?" Speaker Telcser: "He indicates that he will." Miller: "Ah, could you tell us what annual revenue yield...what the annual revenue yield might be?" Lundy: "I'm sorry, I didn't understand the question." Miller: "Ah, do you have any idea what the annual revenue yield might be from your amendment?" Lundy: "All I can tell you, Representative Miller, are the estimates which were made by the original sponsors of the...of the RTA Act and that was that the parking tax authority they were providing would produce for the RTA approximately \$10,000,000 per year. It's not my figure, those were the figures which the Speaker and



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other supporters of the original RTA Act, uh, produced at the time that the Act was originally considered by the House." Niller: "Ah, all right, the last question then I have is with regard to the administration of that particular aspect of it, do you have any idea what the administrative costs might be to enforce...?"

Lundy: "No, I do not."

Speaker Telcser: "Is there...have you finished, Representative Miller? Gentleman from Cook, Representative Juckett."

Juckett: "Thank you, Mr. Speaker. Will the Sponsor yield for a..." Speaker Telcser: "He indicates that he will."

Juckett: "...Question? I notice in the wording of this...of this Amendment

that you're going to tax those areas where cars are permitted to park in return for an hour daily or other periodic fee. Now this, ah, is it your intention to tax all of the suburban commuter parking lots?" Lundy: "This Amendment would permit, ah, suburban commuter parking lots

to be taxed under the definition of parking facility in the Amendment. As I indicated at the time we debated, ah, a related amendment to Speaker Blair's Bill it is not my belief that the RTA Board would impose a tax on such commuter parking lots simply not in the interest of promoting mass transportation which is their business. Ah, I would also point out that in that respect the Bill is no different than the existing...the Amendment is no different than the existing law, ah, which permits the RTA Board to impose the parking tax on commuter parking lots and many other things as well which would be excluded under this Amendment."

Juckett: "Well, Mr. Speaker and Ladies and Gentlemen of the House, while the Sponsor of this Amendment is...is true when he indicates that... well, I just say he's partially true in that he indicates that it's no different than the Bill as it now stands. The Bill as it now stands has no definition at all. However this Amendment would be worse than the present definition because it specifically includes, it specifically includes, all of the commuter parking lots. And so we're asking people to use the mass transportation system and we're going to tax them again for using it. I think that the Amendment is very poorly worded. I think it ought to go back to the



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drafting board and I think he oughta get at what he wants to tax. Unless he truly does want to tax commuter parking lots. Now I don't know how many commuter parking lots there are in his district but there are many of them in our areas; in the suburban areas, in the outlying areas and in the outlying areas of the city of Chicago and this one, this Amendment will put an additional tax on those who are using mass transit systems. And I think it's a bad amendment and should be defeated."

Speaker Telcser: "Lady from Lake, Representative Geo-Karis." Geo-Karis: "Ah, Mr. Speaker, would...will the Sponsor yield to a question?" Speaker Telcser: "He indicates that he will."

Geo-Karis: "Ah, Mr. Sponsor, will this Amendment add an additional tax?" Lundy: ."No. The last speaker was absolutely wrong when he says that this

will add any additional tax or taxing authority which the RTA does not already have. What it does in fact is to more...is to define what a parking facility is and to exclude a number of types of parking facilities which were of great concern to people during the RTA debate such as supermarket parking lots, ah, street parking spaces, using parking meters and so forth. So it substantially cuts back on the parking tax authority that the RTA now has."

Geo-Karis: "Ah, one more question. Ah, the synopsis of the Bill refers to the removal of the reference to the imposition of other taxes.

Does your Amendment have any reference to that?"

Lundy: "No, it does not."

Geo-Karis: "And does your Bill tax all of the commuter lots?" Lundy: "The Amendment makes no change in the present law in that respect,

Representative Geo-Karis."

Geo-Karis: "Pardon?"

Lundy: "The Amendment makes no change in the present law in that respect." Geo-Karis: "In other words the commuter lots then if it makes no change

on it would be taxable anyway. Is that right?" Lundy: "Just as they are under the present RTA Act." Geo-Karis: "But not as they are not under the Blair Amendment. Right?" Lundy: "Well, under..." Geo-Karis: "Under the Blair Amendment there is no tax on parking lots,



isn't that right?"

Lundy: "Under...under the Blair Bill, as I understand it, uh, the parking tax is removed entirely so you don't even have a question of what it applies to because the RTA Board is apprised of the authority to levy a tax."

Geo-Karis: "But your Amendment does not remove the taxation on parking lots?"

Lundy: "No. That isn't the objection of the Amendment. The Amendment... the objective of the Amendment is to clarify the definition of parking facilities...someone else wants to offer an amendment to delete the parking tax authority..."

Speaker Telcser: "One...one moment...Representative Lundy."

Lundy: "...Amendment. But that isn't this amendment."

Speaker Telcser: "...Representative Lundy, Representative Martin, for

what purpose do you arise?"

Martin: "Mr. Speaker, a point of personal privilege, please. I'm very

interested in the debate and I cannot hear at all and I wish you

would call to order. Thank you." Speaker Telcser: "Proceed, Representative Lundy."

Lundy: "I was responding to Representative Geo-Karis' question as to whether, uh, how this Amendment compares to the Speaker's Bill, uh, as far as the parking tax is concerned and I was saying that the Speaker's Bill in its present form removes the RTA parking tax levying authority entirely. This Amendment does not go to that problem. All it does is to attempt to provide something which I think we're universally agreed is needed and that is a definition of what a parking facility is."

Geo-Karis: "In other words, what we're just trying to do is you're not taking away the parking tax but you're defining where it has to apply. Right?"

Lundy: "I am defining as to what types of facilities the RTA Board may apply to parking tax., that's right."

Geo-Karis: "Thank you."

Speaker Telcser: "Gentleman from DuPage, Representative Hudson." Hudson: "Ah, would the Sponsor yield?"



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Speaker Telcser: "Indicates that he will."

Hudson: "Ah, Represe...Representative Lundy, one of the...one of the fears I might say that some have had relative to the parking tax is that it might for example permit the, uh, taxing of church facilities or property. Now, the church parking lot, I presume, would be considered private property which would fall under the provisions of your Amendment. There are some churches that do charge a fee to businessmen for example who want to park in that area. Now if they were charging a fee, if the church were charging a fee, would it fall under the provisions of this Amendment and therefore be subject to tax, in your opinion?"

Lundy: "No, Representative Hudson, in my opinion unless the fee is paid 'by the person doing the parking, uh, the...that type of parking facility would not come within the scope of this Amendment."

Speaker Telcser: "Representative Lundy to close."

Lundy: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House, I really don't think there...there ought to be any serious debate about this Amendment. We can disagree on what the definition of a parking facility ought to be; we can disagree about whether the RTA ought to have parking authority or not. But this Amendment does not attempt to solve all those problems. It does a very simple thing which I think is universally acknowledged by opponent and proponents of RTA needs to be done. And that is to define what a parking facility is so that we can know and our constituents can know what it is that the RTA has authority to tax when it levies a parking tax. Ah, that's all the Amendment does. It doesn't attempt to deal with the problem of how much the tax should be or whether the RTA should have such a parking tax authority at all. It seems to me that if you're an opponent of the RTA parking tax authority you would especially want to vote for this Amendment because it considerably narrows the kinds of facilities to which the RTA parking tax can be applied. And I ask for a favorable vote."

Speaker Telcser: "Gentleman has offered to move the adoption of Amendment #1 to House Bill 2244. All in favor of adoption signify by saying aye. The opposed no. All in favor of the gentleman's motion signify



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by voting aye, the opposed by voting no. Have all voted who wish? Tom Miller, no. Have all voted who wish? Take the record. Susie Catania, aye. Leinenweber, no. This question...Blair, no...Mr. Speaker, no. Record Representative Barry as voting present. Roscoe Cunningham, no. You want to take another one? All right, the Clerk would like to take another roll call. Question is Amendment #1 to House Bill 2244 be adopted. All in favor signify by voting aye, the opposed by voting no. All right, now, have all voted who wish? Let's get on the roll call. Have all voted who wish? Take the record. This question 66 ayes, 36 nays, 5 answering present. The gentleman's motion to adopt Amendment #1 prevails. Further amendments?" Clerk O'Brien: "Amendment #2. Katz. Amend House Bill 2244 on page 20..." Speaker Telcser: "Gentleman from Cook, Representative Katz. Harold, could you take the one over, uh...Bob Mann for the microphone? Could you use Representative Mann's microphone, Representative Katz, here..."

Katz: "Ah, yes, I would move to table Amendment #2, it is dealt with in Amendment #3 and, uh, uh, a better way, I think."

Speaker Telcser: "Is there any discussion? Gentleman has moved to table Amendment #2. All in favor aye, opposed no. Amendment #2 is tabled. Further amendments?"

Clerk O'Brien: "Amendment #3. Katz, amends House Bill 2244..." Speaker Telcser: "Gentleman from Cook, Representative Katz."

Katz: "Ah, Amendment #3 provides that any transportation agency as a condition in entering a purchase of service agreement must not increase its fares before July 1, 1975. In the case of railroads it is absolute...uh, since they have mandatory purchase service agreement. In the case bus carriers they cannot increase their fares without the approval of the RTA Board. I would move the adoption of Amendment #3."

Speaker Telscer:"Gentleman from Cook, Speaker Blair. Gentleman from Will, Speaker Blair."

Blair: "Ah, would the gentleman yield?"

Speaker Telcser: "Indicates he will."

Katz: "Yes."

Blair: "I want to make sure that we understand what this language does



because as I read it it was basically taken from my Bill..." Katz: "Uh, yes, I...I acknowledge my indebtedness to you for this and other ideas, Mr. Speaker."

Blair: "Okay. Now, you've referred to purchase of service and this language has nothing to do with purchase of service. It has to do with grants that could and probably will be made during the first year of operation and it was felt that, uh, the RTA would not be able to probably have entered into purchase of service contracts so in order for the carriers to have, uh, uh, subsidy we provided for the authority making grants to them indistinct and to purchase of service. Now, uh, I of course am in support of this situation. Certainly we should not be giving the carriers, uh, taxpayer money by way of subsidy and at the same time allowing them to increase their rate or decrease their service and that's what this Amendment addresses itself to. You broadened it slightly to..."

Speaker Telcser: "One moment. Representative Shea for what purpose do you rise, sir?"

Shea: "I wonder if you could get some order in here. I think these are extremely important amendments and I can't hear the debate." Speaker Telcser: "I think your point is well taken, sir. Proceed,

Speaker Blair."

Blair: "All right. With, uh, you have added some additional language, uh, which would appear to allow, uh, a flexible situation with regards to nonrail carriers in the RTA Board, is that correct?"

Katz: "Uh, yes, what it does is to adopt the language that is contained in your Bill, 2640, which presents the transportation, uh, uh, agency from if it gives a grant from it exacts from the carrier a requirement that it not increase its fare. Now you have provided, as I understand it, in your Bill that the RTA could agree to permit the fare to be increased in addition to the grant. I follow your language as regards bus carriers but because of the more favorable treatment given rail carriers I do not give the RTA Board the power to both makes grants and also permit fare increases in the case of railroads."

Blair: "Okay. I...I don't think that the addition of the language as



Katz is proposing in addition to language that was in the Bill that I had that's on Third Reading is objectionable."

Katz: "Thank you, Mr. Speaker."

Speaker Telcser: "Is there further discussion? Gentleman has offered to move the adoption of Amendment #3 to House Bill 2244. All in favor of adoption signify by saying aye, the opposed no. Amendment's adopted. Further amendments?"

Clerk O'Brien: "Amendment #4. Katz. Amends House Bill 2244..." Speaker Telcser: "Gentleman from Cook, Representative Katz."

the Illinois Purchasing Act. I would move the adoption of Amendment #4."

Katz: "Amendment #4 simply makes any purchases made by the RTA subject to

Speaker Telcser: "Any discussion? Is there any discussion? Gentleman

, has offered to move the adoption of Amendment #4 to House Bill 2244... gentleman from_NcHenry, Representative Skinner."

Skinner: "Is this including, uh, computer services?"

Katz: "Well, this simply picks up the experience and the language that is contained in the present purchasing act. The present purchasing act covers all kinds of state agencies, uh, it seems to me that it was desireable to utilize the experience we have in the Illinois Purchasing Act and make it applicable to the RTA. My recollection is that there was an amendment added by Representative Shea that in fact with Representative Blair's Bill made the Illinois Purchasing Act applicable to the RTA and this does the same thing." Skinner: "May I assume the answer is no?"

Katz: "The answer is that there is no special treatment of computers. They are handled in the same way as other items that are purchased by any state agency."

Skinner: "They are handled on...on a negotiated basis then?" Katz: "Uh, I am not certain of the way in which the Illinois Purchasing Act deals with a myriad of situations but it is currently being applied to computers as regards any number of state agencies and it would apply to the RTA in precisely the same way it already applies to a large number of state agencies. We are picking the experience that we have had in dealing with a large number of state agencies



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and making the making the same rules applicable to the RTA. I've heard of no special problem as regards all the other state agencies.

I am sure there would be no special problems with regards to the RTA." Skinner: "I...I would merely observe that the Representative from Cook

has an engaging way of answer yes or no questions in five minutes." Speaker Telcser: "Gentleman from Cook, Representative Juckett. Think

you're on Representative."

Juckett: "Thank you, Mr. Speaker, will the Sponsor yield for a question?" Speaker Telcser: "Indicates that he will." Katz: "Yes."

Juckett: "As I understand, the present RTA law there are no exceptions to the bidding procedures and this Amendment will then make exceptions `to public bidding? "

Katz: "Ah, I...I do not believe that what you're saying is exactly correct. My understanding is that the present RTA Act does make a few exceptions..."

Juckett: "Could you name those exceptions, please?"

Katz: "Well, I would have to proceed to dig out those exceptions that currently appear. All that this Bill does however is to uniformly treat the RTA in the same way that every state agency is treated and so all of the protection that we have given to all state agencies to insure competitive bidding would be applicable to the RTA as a result to this Amendment. Now as I indicated to you the same Amendment appears in Speaker Blair's Bill..."

Juckett: "We're talking about your Bill not Speaker Blair's Bill, please." Katz: "That is correct."

Juckett: "Do you consider the RTA to be a state agency rather than a

...law...unit of local government?"

Katz: "No, I do not and that is the reason that it was necessary to draft that Amendment. If it were a state agency it would automatically be subject to the Illinois Purchasing Act."

Juckett: "Are other local units of government, are they...do they...are

they subject to the State Purchasing Act?"

Katz: "I do not believe so."

Juckett: "Then why are we making this unit of local government different



from all other units of local government?" Katz: "Because there is such tremendous public interest in this particular unit of government because it has been described in the R.T.A. debate as the second largest unit of government in the State of Illinois covering six counties, sixty-five percent of the population of Illinois, recognizing the tremendous interest that applies, we are treating it due to its own importance which has been emphasized continually by those who have opposed the R.T.A. I would think that those who have questions about the R. T. A. would be very happy to have it subject to the restrictions that we have imposed upon all State agencies and that is all that this Amendment does."

Juckett: "Well Mr. Speaker and Ladies and Gentlemen of the House, I think the words of the sponsor of this Amendment should serve due notice to all Members that he is making a great exception in a unit of local government and he really does not classify this as a unit of local government and I think this is a dangerous precedent that we are setting because he could not give us the exceptions to the Purchasing Act or...the bidding procedures in the current Act and he could not give us the examples that this would effect by this Amendment and I think under those circumstances we should vote no and if he later gets the answers and he later comes up with all the exceptions and he can fully explain and document this Amendment, then it should be considered, but under these circumstances, I urge you to vote no."

Speaker Telcser: "The Gentleman from Cook, Representative Schlickman." Schlickman: "Would the sponsor of this Amendment yield?" Speaker Telcser: "He indicates that he will."

Schlickman: "Representative, I read in the paper today that the R.T.A. Board has retained the services of a law firm to represent it in the defense of a couple of suits. Now as I read the existing R.T.A. law, those..that kind of professional service is exempt from competitive bidding. Is that correct?" Katz: "It can be if the Board determines." Schlickman: "Furthermore, as I read the existing law, when the R.T.A.



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Board retains such exempt services, it is not required to have reduced to writing the terms of the contract and place them on file for public inspection. Is that correct?"

Katz: "Under the R.T.A. Act, that is the case."

Schlickman: "Now I further understand, I believe and I would hope that you would affirm what I am about to say, that by making the R.T.A. subject to the State Purchasing Act, any such contracts, which are exempt from competitive bidding will have to be filed for public inspection. Is that correct?"

Katz: "That is correct and that is the great advantage of this Amendment."

Schlickman: "Representative, I think you have an excellent Amendment , and I encourage its adoption."

Speaker Telcser: "The Gentleman from Kane, Representative Hill." Hill: "I wonder if the sponsor would yield." Speaker Telcser: "He indicates he will."

Hill: "Is this the same Amendment that Representative Shea had the other day and put on Speaker Blair's Bill?"

Katz: "It is my understanding, and I think this was said a few moments ago, that I belive that this Amendment was offered and adopted, offered by Representative Shea and adopted and attached to Speaker Blair's Bill."

Hill: "Aren't there many more exemptions on this particular piece of legislation than on the present one as it says in the Bill?"

Katz: "This is more restrictive, the present Bill simply lets the Board, itself, the R.T.A. Board, define the exemption whereas the Illinois Purchasing Act sets them out specifically and thus curbs or limits the R.T.A. Board in what can be exempt from competitive bidding requirements. This is, as I understand it, more restrictive and is designed to reassure the public as to the way in which the R.T.A. matters will be carried out."

Hill: "Well, I have...I have read the one last week that was in here and certainly, it doesn't follow through with what you are now saying. It seems to me that you are putting more exemptions in the R. T. A. piece of legislation that you have. I was told that the



one that's in there now is the C.T.A. Act...is in the C. T. A. Act. Is that correct?"

- Katz: "Well I'm not...this is not the C.T.A. Act and I'm not sure that I know the specific provisions in the C.T.A. Act, but I think it is fair to believe, Representative Hill, that if any of us felt that the Illinois Purchasing Act had loop holes in it, we would be in with Amendments to amend the Illinois Purchasing Act. This is the same Act that we applied to all State agencies and all that I am doing is applying it to the R.T.A. and as the distinguished Gentleman from Cook just mentioned, this makes more restrictive the practices of the R.T.A. Board, but it does not permit them simply to define their own exceptions. From that point of view, I would think that both the proponents and the opponents of the present R.T.A. 'Board would favor this Amendment."
- Hill: "I'd appreciate it if that staff man would come over here and show me that in the present piece of legislation. I was lead to believe that the...in the present piece of legislation that you have, the C.T.A. bidding procedure is in that and it's a much more stringent piece of legislation than you are trying to insert in this piece of legislation. And I don't...you heard the discussion last week, it seems to me, being an attorney, you should have taken the two and you should have been up on it in order to answer the questions, but you get up here and say you know nothing about this C.T.A. Act, well that is what's in the R.T.A. Bill now and if you're presenting an Amendment to eliminate it, it seems to me you should have studied up on it just a little."

Katz: "Representative Hill, and fans, the Bill in question is the R.T.A. Bill. It is not the C.T.A. Bill and I have tried to define what the Amendment does. We are not talking about the Amendment out in outer space, this is an Amendment that has already been attached to House Bill 2640, the Speaker's Bill. It is an Amendment that makes the R.T.A. subject to exactly the same restrictions that every State agency in Illinois is subject to. From that point of view, I am not able to understand the considerable concern that has been expressed and that is really all that I can say about it."



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Speaker Telcser: "Is there further discussion? If not, Representative Katz, to close."
Katz: "Yes, I would only say that this Amendment applies the Illinois Purchasing Act, the R.T.A., applies the procedures that have been set up in the Illinois Purchasing Act...it is...and will provide additional assurance to the public as to the propriety of the way in which the business affairs and practices of the R.T.A. is conducted and I would accordingly urge the adoption of Amendment #4."
Speaker Telcser: "The Gentleman has offered to move the adoption of Amendment #4 to House Bill 2244. All in favor of the adoption signify by saying aye; the opposed, no. Signify by voting aye, the opposed by voting no. Have all voted who wished? The Gentleman from Cook, Representative Richard Walsh."

Walsh: "Mr. Speaker, just briefly in explaining my vote, it is my understanding from the explanation of the Gentleman from Cook, that in trying to have the R.T.A. subject to the Illinois Purchasing Act, it's less stringent than the language that is presently in the R.T.A. Act. Now the Gentleman tells me that is not the case and maybe he will explain it to me as he explains his vote. However, it seems to me what we should do is have the most stringent purchasing requirement since the R.T.A., after all, is au appointive agency, while the Illinois Purchasing Act is subject to action that we will take and we are constantly reviewing agencies of Illinois government so that if they make an error, we're going to be able to correct it. Purchasing requirements and standards should be much more stringent for the R.T.A., I believe, than they are for the State and if the Gentleman would explain his vote, I would appreciate it."

Speaker Telcser: "The Gentleman from Cook, Representative Katz." Katz: "In explaining my vote, Mr. Speaker, Section 406 of the current R.T.A. Act would permit the Board to provide exceptions to the competitive bidding requirement just by the process of adopting the exception. Hence, in my view and as so well expressed by Representative Schlickman, rather than loosening the provision, this Amendment considerably tightens the provision. It prevents the



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Board simply by the Act of its own regulation from excluding areas in competitive bidding. The only areas that would be excluded are those which we, the General Assembly, have excluded, but exclusions cannot be engrafted simply by the agency, itself. Hence, this is a tightening provision and I urge its adoption." Speaker Telcser: "Have all voted who wished? Take the record. On this question there are 71 ayes, 27 nays, 7 answering present, and Amendment #4 to House Bill 2244 is adopted. Are there further Clerk O'Brien: "Amendment #5. Katz. Amends House Bill 2244..." Speaker Telcser: "...the Gentleman from Cook, Representative Katz." Katz: "One of the provisions of House Bill 2244 is the establishment of a Metropolitan Area Transportation Council. As set up in the original Bill, it consists of twenty-five members, twelve from Chicago, six from the suburbs of Cook...seven from the suburbs of Cook, five from the outlying counties. I have concluded from a study of the matter that the area that is perhaps under-represented, is the suburban and exurban areas, particularly the five counties. And it seems to me that the Board should be made smaller in size so that the influence of those counties is considerable. Hence, the effect of this Amendment is to reduce the size of the Board to nine of the Advisory Board, five, one from each of the counties, one from the City of Chicago, two from the suburbs, and a Chairman appointed by the Governor. And I would urge the adoption of Amendment #5 to House Bill 2244, the effect of the Amendment being to increase the proportionate representation of the Metropolitan Tranportation Counties of the representatives from the Speaker Telcser: "The Gentleman from Cook, Representative Schlickman." Schlickman: "Will the sponsor yield for a couple of questions?" Speaker Telcser: "He said he will." Schlickman: "Representative, you provide in your Bill, as it was originally introduced, an Advisory Council in lieu of changing the composition of the Board. Is that correct?" Katz: "That is correct."

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Schlickman: "Now with regards to your Amendment, you have deleted th	at
provision that would give to this Advisory Council, the authoria	ty
to adopt resolutions. Is that correct?"	
Katz: "Yes, that is correct."	

Schlickman: "Why do you take away from the Advisory Council that authority?"

Katz: "Well, for two reasons. First of all, it seems to me that it does not make for good administration to have two separate Boards in the same agency, each adopting different kinds of resolutions. Second of all, the Advisory Board, by virtue of the fact that five of the representatives will now be only a twelve-member board, this will mean that from areas that represent only twenty-one percent of the population of the six county area, they will have five of twelve representatives. This, in my view, is grossly disproportionate to what one would find on any kind of one-may, one-vote concept. As I understand the purpose of the Advisory Board, it is to provide an opportunity for input. Thus, the Bill provides that the full R.T.A. Board must meet at least twice a year with the members of this Advisory Board so that the representatives from each of the counties can be heard directly by the R.T.A. Board, since they are forced to meet with them. I believe in that situation, resolutions are not appropriate, they are ways of communication meeting together as a Board as required twice a year to do this and not to do it formally in the way of resolutions and that is the reason for the Amendment."

Schlickman: "Well, you do provide that this Advisory Board would have among its authorities that of making recommendations to the Board and I wonder how you on one hand could give to this Advisory Board the authority to make recommendations, but on the other hand, take away from the Advisory Board, the mechanical way by which it would present its recommendations and that is tthrough the adoption of resolutions."

Katz: "Well it would prevent it...present its recommendations by a personal meeting with the full R.T.A. Board, the Bill requires the Bill to meet with them and the individual members of that



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Metropolitan Transportation Council would thus have the opportunity to directly express to the R.T.A. Board members the feelings they have and the feelings the constituents from their area have on the matter. That is the most effective way in my opinion, of influencing the deliberations and considerations of the R.T.A. Board in a constructive and non-competitive way. I believe that it would work, that it is eminently fair and that it would accomplish what is viewed as one of those problems with regard to the present Board, the fact of no representation from each of the counties." Schlickman: "It seems to me, Representative, in conclusion, that by

your Amendment #5, you are simply weakening what I consider to be an already a weak provision."

Speaker Telcser: "Is there further discussion? The Lady from Lake, Representative:Geo-Karis."

Geo-Karis: "Mr. Speaker, will the sponsor yield to a question?" Speaker Telcser: "Yes, he will."

Geo-Karis: "Mr. Sponsor, do I understand, by your Bill, that you are permitting the original structure of the R.T.A. Bill to remain at nine governing members?"

Katz: "That is correct. The present structure, as passed by this General Assembly, and ratified by the majority provided under that Bill, remains the governing authority of the R.T.A."

Geo-Karis: "So actually, the twenty-five members that you have provided for in your Bill and now wish to ...and the authority which you gave them...that you wish to amend, really is...has no authority, this twenty-five member council. Isn't that correct?"

Katz: "They have no authority to govern the R.T.A. They have the authority to meet with the R.T.A. Board. The R.T.A. Board is required to meet and listen to them, one person from your county is on that Advisory Board, but all they can do is to communicate their ideas. Now it happens in your case, that one of the members of the R.T.A. Board, itself, is from your county and so your county would thus have one member on the R.T.A. Board, itself, and one member on this twelve-member advisory...on this Advisory Board. Is's a nine member Advisory Board, incidentally."



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Geo-Karis: "Uh, however, you will admit then...it is my member who, my county member who happens to be on the R.T.A. Board that died tomorrow, there's no guarantee of course his replacement will be from my county. So therefore what you are allowing the council that you have in here is 25 member advisory board. Now I'd like... is that correct?"

Katz: "Well, it's now a nine member Advisory Board so that the collar counties rather than being five of twenty-five are now five of nine hence they are in a...in a position where they can be I think more influential with the other board members which will always include two members from the collar counties."

- Geo-Karis: "Well, I still don't understand one point then, Mr. Sponsor. What authority does that...that Advisory Council of nine have before this Amendment of yours takes place"
- Katz: "Well, the Advisory Council has no authority before or after the Amendment to control, direct or run the R.T.A. That is lodged in the R.T.A. Board but this new advisory group which includes one person from each of the collar counties on the nine man Advisory Board will have the statutory right to meet at least semi-annually with the nine members of the full R.T.A. Board. The full R.T.A. Board must meet with them and listen to them and hear their views. So it is only a requirement to sit and listen. I do not pretend that the authority is changed in terms of what we lawyers would call the power of control. But the power of being heard of speaking, of being able to communicate, of providing a mechanism for that is added by virtue of the provision in House Bill 2244."

Geo-Karis: "Ah, Mr. Speaker, I'd like to speak on the Amendment." Speaker Telcser: "Proceed."

Geo-Karis: "I am speaking against the Amendment because frankly Advisory Council does nothing. The fact that they have a right to be heard is the same right that is shared by any other citizen whether they do it in writing or appearing at the meeting of the nine member governing. And what this Amendment would do is really take away anything that has been...has given to this Advisory Council. I think it's a nullity. I think it's bad enough...Advisory Council's



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only advisory. It can't force any action whatsoever on the governing board and therefore I urge a no vote on this Amendment." Speaker Telcser: "...Gentleman from Cook, Representative Peters." Peters: "Mr. Speaker, I respectfully move the previous question." Speaker Telcser: "Gentleman has moved the previous question. All in

favor signify by saying aye. Opposed no. This gentleman's motion prevails. Representative Katz to close. "

Katz: "Ah, from the point of view of everyone, opponent or proponent of the R.T.A., this Amendment in my view improves the situation. It may not provide all that some people feel should be done but at the very least it would guarantee a representative from each of the collar counties officially designated representatives from 'each of the collar counties on a small board with which the R.T.A. Board is required to meet. In that sense it will, I think, afford some opportunity for the citizens of those counties to speak and to be heard and I would urge the adoption of Amendment #5."

ment #5 to House Bill 2244. All in favor of adoption signify by voting aye, the opposed by voting no. Gentleman from McHenry, Representative Skinner."

Skinner: "Mr...Mr. Speaker, I'd like to explain my no vote by observing that this Amendment will provide nothing more than perception of representation. We want actual representation and that means that we're going to have to have a twenty-one man board. Ah, I would...I would suggest that tokenism has gone on long enough and it's time to actually make some meaningful compromises and this is not one of them."

Speaker Telcser: "Gentleman from Cook, Representative Palmer." Palmer: "To explain my vote, Mr. Speaker and Ladies and Gentlemen of

the House, I think that the Advisory Board would be best served with a great number of members. The Advisory Board itself can act as a balance against the R.T.A. Board and probably can generate more public opinion one way or another than could a nine member board. There was one other thing I...I didn't quite understand, the...the deletion of the language which adopt resolutions found



on pages 26 and 27. It seems to me quite picayunish. I don't know of a board or advisory or otherwise that does not have the power to enact a resolution of any kind. And to me it doesn't make any sense at all whether the language is superfluous or whether it is not. In any event, I think it should be taken out. But the big advantage of a large board of course is that it would control and would generate the public opinion should act as a balance against the operations of the R.T.A. itself. For that reason I vote no."

Speaker Telcser: "Gentleman from Will, Speaker Blair."

Blair: "Well, Mr. Speaker, it seems to me that we all better look very very carefully at what we're doing here because in my judgment a vote for this Amendment is a vote against guaranteed representation for each of the outlying five counties. A vote for this Amendment is a vote against guaranteed representation on the Board in each of the outlying five counties. This is a sop and so I would like to see some no votes up there. Thank you." Speaker Telcser: "Have all voted who wish? Have all voted who wish?

Okay, everybody on? Okay. Have all voted who wish? Let's go now. The switches are still changing. Take the record. Arnell, no. ...Are we on now? What? This question are 68 ayes, ah, Springer, no...68 ayes, 69 nays, Richard Walsh, no. Katz, no. Kennedy, aye. LaFleur, no. Yourell, aye. What is that now, Jack? ...Pretty good. Okay, the Clerk will check the total now before I announce it. Hudson, no. Ron Hoffman, no. That was Epton, no. Ron Hoffman, no. Ah, McCormick, no. Neff, no. Kenny Miller, no. Fleck, no. Fleck, no. Bob Holloway, no. J. Wolf, no. This question 67 ayes, 78 nays. And the gentleman's motion to adopt Amendment #5 fails. Further amendments? Representative Cunningham, what purpose do you rise, sir?"

Cunningham: "Mr. Speaker, I rise on a point of personal pleasure..." Speaker Telcser: "State your point."

Cunningham: "...We are honored in this House today to have distinguished delegation from Clay County. The Clay County Republican Women's Organization in the Speaker's gallery. Edith Daley is the president.



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And Mr. Speaker they come over very bad roads to be here to visit the House. Thank you."

Speaker Telcser: "Are there further amendments?" Clerk O'Brien: "Amendment #6. Leinenweber. Amend House Bill 2244..." Speaker Telcser: "Gentleman from Will, Representative Leinenweber." Leinenweber: "Thank you, Mr. Speaker. Amendment #6 is quite similar to

the Dyer Amendment to House Bill 2640 which was offered last week. It provides that of the six county metropolitan area, provides for a method of disconnection of the back door referendum variety. Ten... a petition of ten percent of the registered voters in each of the counties, or in the suburban Cook or the city of Chicago, can put up the question of disconnection on the R.T.A. on the ballot for the November 5 general election. The only differences between this and the Dyer Amendment is based upon the fact that in House Bill 2244 the board size remains the same of eight. So the Bill provides that if all five counties opt out there will be of course four from the city and two from suburban Cook. If more than two and less than five opt out there will be four from the city of Chicago, two from suburban Cook and one from the areas remaining outside of the metropolitan area. I think it is important that Members of this House adopt Amendment #6 to put a disconnection method in an R.T.A. amendment which will give the opportunity to this House on Third Reading to have both alternatives; they can amend the R.T.A. either without an opt out or they can amend an R.T.A. with an opt out. Because of the fact that the opt out was removed from House Bill 2640, I think it is extremely important that we adopt an opt out amendment to House Bill 2244. Certainly the size of the vote on the March primary outside of the city of Chicago, in opposition to the R.T.A., the people in those areas certainly deserve this opportunity to have their representatives have an opportunity on Third Reading to make such a choice whether to go disconnect or not go disconnect. Certainly this appears to be the last opportunity, the last vehicle available. So I would certainly urge the adoption of Amendment #6 to House Bill 2244 to give those people outside of the city of Chicago the opportunity to reconsider whether



they should or should not be a part of an R.T.A. I move its adoption?"

Speaker Telcser: "Is there any discussion? Gentleman has offered to move the adoption of Amendment #6 to House Bill 2244. All in favor of adoption signify by saying aye. The opposed no. All in favor of the gentleman's motion signify by voting aye, the opposed by voting no. Gentleman from Cook, Representative Katz." Katz: "Ah, this is the Amendment that the House extensively debated. It is the provision that would permit counties to opt out of the R.T.A. We voted on this twice the other day it was decisively voted down. It is a critically important amendment. I would hope that we would have the same kind of overwhelming vote we had the other day so that we are not spent to a verification and polling the absentees. The House has been heard on the issue. There is no...point in westing the time of the House so let us vote no and vote down this opt out amendment which could in fact destroy the R.T.A."

Speaker Telcser: "Gentleman from Cook, Representative Collins." Collins: "Well, thank you Mr. Speaker and Ladies and Gentlemen of the House. Ah, in explaining my vote I'd just like to say that this ... this Amendment goes right to the heart of the question on R.T.A. Do the people of the metropolitan area want R.T.A. or don't they? Now we hear a lot pious platitudes around here about the rights of the people and one man and one vote et cetera and then we have the temerity to vote against this Amendment which goes to the people of the six county area, we don't care what you want, you're going to be in whether you like it or not. And we're saying, yes, people, you don't know what's good for you, we do. Well, this is ridiculous. The people have told us in overwhelming terms in the outlying area that they don't want R.T.A. and we stand here ignoring those wishes. I think this is the only reasonable amendment to this Bill. Let's give the people the opportunity to be heard. Let's give the people the opportunity to speak. And if they don't want this monster imposed on them then let them get out. If Chicago wants it, well and good, but let's let the people who don't want to be included in



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this...in this terrible plan let them out as they have told us in uncertain terms on the March 19th election. Let's be fair, let...let the people have the opportunity to be heard. The question will be debated again. I'm certain that there will be a larger turnout now that the people are aware of the dangers in this horrible plan. Let's go to referendum, let's give the people the opportunity to be heard and if they don't want to be in then let's not force them against their will."

Speaker Telcser: "Gentleman from Cook, Representative Epton." Epton: "Mr. Speaker, Ladies and Gentlemen, I certainly concur with

many of the remarks of my colleague. I think that the people should be heard. Unfortunately he forgot to mention that they already have been heard not only through their vote but in this . House. We have previously passed on this issue. I certainly con-·cur with the fact that every issue should be thoroughly debated. But there must be some...something wrong in our procedures when the same item can come up time and again. The representatives of the people here have voted against this previously and 'may I' remind my colleagues although cognizant of the vote of the men and women in the outlying counties who voted against this, we are sent here not to represent one individual district. We are sent here represent the people of the state of Illinois. Our people only elect us from our district but we are here to see what is good for the entire state. The polarization which has been created by this devisive amendment is wrong, although I don't for a moment question the sincerity of the individual who presented it. All of you know of my affection, my fondness for Speaker Blair. I think he is trying and is trying hard to answer the people in his area. Unfortunately he is wrong and my respect for him does not lessen in any way. I... I regret those who impugn his motivation . By the same token those of us who feel differently, those of us who represent the people of the state of Illinois feel that this is a bad bill, a bad amendment and I urge you again to vote against this Amendment." Speaker Telcser: "Gentleman from Lake, Representative Pierce." Pierce: "Mr. Speaker, I come from a county devoted three to one against



26. the R.T.A. and I've tried to talk to people in Lake County and have been talking to them who voted against the R.T.A. and what they tell is they're not opposed to the Regional Transportation Authority in concept. They're not opposed to it. They're opposed to some provision of the Bill that we passed last fall. Those provisions were the ones not having competitive bidding on bonds. We can take care of that. The one allowing condemnation of park land; we've already taken that ... care of that in the Blair Bill and the Katz Bill and representation in the suburban area and in Lake County we have a member on the R.T.A. Board. I'm convinced that the overwhelming majority of those who voted against the R.T.A. were not against them in concept but only against a particular provision of the Bill. We're taking care of those problems; . we're curing the parking tax ambiguity; the competitive bidding on bonds and with this in mind I have no hesitancy at all in going back to Lake County and saying we have created an R.T.A. that you can support and I can support and I'm not at all ashamed to vote against this Amendment and then to go back into Lake County and face the election in November. I urge you to vote no. We've created the R.T.A. let's give it a chance to work. Let's be courageous."

Speaker Telcser: "Gentleman from Cook, Representative Totten."
Totten: "Thank you, Mr. Speaker and Members of the House, just to be brief in explaining my vote. Since we last debated an opt out amendment there have been changes that I think seriously deserve the attention of the members of this House and that is the fact of the union settlement on the C.T.A. which is going to cost the R.T.A. an additional \$20,000,000 a year over and above what we originally planned in that R.T.A. proposal. Instead of \$171,000,000 this insidious cancer called R.T.A. now will cost us...\$191,000,000 the first year. I think these facts are illuminating those facts that we brought out during this campaign that the cost of this for services we will never see is catastrophic and we respectively urge an aye vote on the Amendment. Thank you."



27. Deuster: "Ah, Mr. Speaker and Ladies and Gentlemen of the House, ah what we are trying to do is to lay the foundation for a transit system that isn't going ... going to enjoy popular support because it has been fair and good in the way it was established and in the way it runs. I think anybody who believes in enslaving people and going out to the people of any county and saying you're going to be paying a gas tax, not just for today, for next month but for eternity and we don't care whether you want to pay or not, that's just plain not consistent with the American concept of fair play and that is going to undermine the future of R.T.A. forever. There are going to be many representatives who will...vote to appropriate them money unless they are treated fairly. Now those of us who studied this know that everywhere in America they gave counties an opportunity to look over their plan as they did in Atlanta, Georgia and as'they did in San Francisco. The people of California and the people of Georgia were given a chance to look at the plan and say yes we want it or no we don't. But the people here have not had that opportunity. I think we ought to amend this Bill and then send it back to the people, let them take another look. The representative, my distinguished colleague, Representative Pierce from Lake County and I debated this all over Lake County and neither one of us know what the people wanted or what the people really think 'cause they're going to have a new R.T.A. They should have an opportunity just as the people everywhere in America have because if you force them in...force them into dictatorship you're going to be sorry in years to come because the votes for appropriation are not going to be forthcoming. So let's do unto others as we'd have them do unto us, treat everybody fairly and give the people and the taxpayers are going to be paying for eternity a chance to vote yes or no on this very important matter in their lives."

Speaker Telcser: "The lady from DuPage, Representative Dyer. You want to use..." Dyer: "Ah, Mr. Speaker and Ladies and Gentlemen of the House, I urge everyone to vote yes for this...very proper Amendment. I want to take you all the way back to the words of Thomas Jefferson when he



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was, uh, writing the foundations of our... of our country. He said 'A democracy with out of decent respect for the opinion of mankind' and I want to point out to you that 671,387 people voted no on the referendum on March 19th. In DuPage County the ratio was three-and-a-half to one against it. In Lake County, three to one against it. Will County, nine to one. Kane County, nine to one. McHenry County, thirteen to one. Now when I was...the margin of victory was less than one percent of the vote cast and there's some thousands of votes that really haven't yet been...been counted. Now I crusaded on the idea of sending us back to the drawing board to draw a better R.T.A. I really am confident that if some of the good amendments that are in this Bill are adopted that the people of DuPage County and possibly Lake will decide to stay in. I'm sure the city of Chicago will and suburban Cook County will decide to stay in but I think the people of McHenry County who voted so overwhelmingly against it and some of the other counties ought to have a chance to express themselves on this amended R.T.A. We are changing it, we are making other changes. Now I do think we should take it back to the people again for a referendum vote. So I do urge a yes vote. "

Speaker Telcser: "Representative Shea, do you still seek recognition, sir?" The gentleman from DuPage, Representative Hudson."

Hudson: "Well, Mr. Speaker and Ladies and Gentlemen of the House, it...

it would seem to me that one of the unresolved questions to emerge from this entire debate on R.T.A. is what the people actually did say on March 19 in voting overwhelmingly, at least in the outlying counties, against the R.T.A. and some will say they voted against it because they wanted a few changes in the Bill and others will say no they voted against it because they didn't want any R.T.A. at all. And it would seem to me that what this Amendment would do would be to present an avenue, a vehicle, a means of deciding that question once and for all. We were also told that if we voted for, some of our people were told if they voted for this R.T.A. the changes would be made in the Bill to make it more easy to live with. Let's give the people, and this may be one of our



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last opportunities, a chance to resolve the question once and for all. I'm not saying anything really that hasn't been said before by preceding speakers except that this may be the last chance we have to give these people a voice and not impose upon something, even the proponents admit that this will be the second largest unit of government in the state outside of the state of Illinois, it would seem to me that they should get another...be able to have another one more final look at this before they have it imposed upon them permanently and are called upon to pay for it. And unless we do this it would seem to me that we are going to have an uneasy peace. The R.T.A. proponents may win but it may be a...appear a victory. It may be one in which the people will go on for years, resentful feeling that they did not have a fair chance to vote upon this Bill in its final form and decide clearly whether they want this new unit of government imposed upon them and whether or not they truly want to support it and all...with all of its ramifications. Inasmuch as this may be the last real chance the people are given to have their voice expressed in these five outlying counties, I would urge you, my colleagues, to give another thought in the interest of fairness to passing this Amendment and giving them a chance to have one final look at this measure."

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Speaker Telcser: "Lady from Lake, Representative Geo-Karis." Geo-Karis: "Mr. Speaker and Ladies and Gentlemen of the House, last week

we heard what a cancer this Amendment...Amendment and similar...this one was. And we forgot to tell the people what a cancer the original bill providing for no rights for each of these outlying counties to come in or out but when the C.T.A. was established in '46 the municipalities around...surrounding Chicago had the right to come in on their own, not forced in. When you compare the votes of Chicago to the votes of the six outlying counties you are comparing pineapples with grapes. You know very well that they had the majority of votes in Chicago to make this pass and yet in spite of it all it passed out by less than 1% majority. Doesn't that tell us something? I...Are we really representing the people of Illinois? And one of the prior speakers whose...is Lake County said he didn't



think the people of our county resented the fact that they didn't have the right to opt out. Well, I...I differ with him. I spoke to many of the people in my county, they said they'd like to have the right to do that in a general election not in a primary where half the people don't vote. Another thing that we keep forgetting, we are not going to have a successful R.T.A. if we don't have participation by heart of the people involved. And we don't seem to care, do we, about the outlying six counties. Well you can have your own R.T.A. even if they do opt out. You have the law on the books passed by Representative Redmond in Chicago and in Cook, so why don't you give us the courtesy of letting the people decide by 10% of the petition. There are...you know very well this opting out referendum is a very difficult one to get and I have confidence in the people if they want the R.T.A. in our counties will go for it. So let's stop talking 'platitisms', let's really help the people in the other six counties as you're not going to get by with all this all the time. One of these days you're going to find out and it's...this way going to go. I certainly ask you to vote yes on this Amendment."

Speaker Telcser: "Let's see, the gentleman from Will, Representative Leinenweber. By the way, the Chair has been informed that the softball practice for tonight has been cancelled. Representative Leinenweber." Leinenweber: "Thank you, Mr. Speaker. I'd like to explain my aye vote on this. And I.v.I'd like to see some more ayes from downstate Representatives from the other side of the aisle because I don't know if they've fully read the entire R.T.A. package to see what effect it has on the ... their constituents because they're paying a good piece of this Bill. This Bill provides-the R.T.A. package itself provides for \$96,000,000 from General Revenue; \$80,000,000 from the General Revenue and \$16,000,000 from the Road Fund so you're paying 35 to 40% of that and I wonder whether or not your constituents really realize that how much of this they're paying. It's not only the outer side counties are getting stuck with the bill but the other 100 and...other 96, 97 counties are paying their share of this. So I... I do think in behalf of your own constituents



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you ought to follow the lead of some of the downstate Members and go from red to green on this. I do think that as I said before that this will give an opportunity to this House on Third Reading to make a decision whether they want to give the people in the outer five counties and suburban Cook the right to opt in or opt out. They do not currently have that right because of the fact that 2640 was amended by the Katz Amendment. So I would certainly urge the other few votes that are necessary to put this Amendment over the top so that it...makes this Bill a good Bill. Thank you."

Speaker Telcser: "Is there further discussion? Representative... Representative Caldwell, did you want recognition? Gentleman from Cook, Representative Caldwell. You want to move over one mike, there, Louie? Which way, whose did you want him on, Ronnie? Move over either way, Louie. All right, gentleman from Will, Speaker Blair."

Blair: "Mr. Speaker, it seems to me that if we consider this matter in a rational and dispassionate fashion we would understand that we have established a number of local authorities around the state and we have provided the opportunity for people within those areas the right to disconnect on petition and that's exactly what the gentleman from Will proposes with this Amendment. Now we don't actually know whether the people out there said they didn't want this particular R.T.A. or they didn't want R.T.A. at all. But we do know that they were overwhelmingly opposed in answer to the question shall a Regional Transportation Authority be created for the six counties. I don't know why those of you who are voting no won't give the people outside the city of Chicago an opportunity to have their wishes worked on this matter. The vote wasn't 55-45 no; it wasn't 60-40 no; it wasn't 65-35; it was 85 to 90% no. All we're asking is the opportunity if those people so choose by petition have a referendum to disconnect."

Speaker Telcser: "Okay, Representative Leinenweber to close debate. ...I'm sorry, Ron, explanation of vote. Have all voted who wish? Take the record. Okay. This...Representative Leinenweber what



purpose do you rise, sir?"

Leinenweber: "The appropriate time wants to poll the absentees."

Speaker Telcser: "Okay. The Roll Call currently stands at 72 ayes, 90 nays, 4 answering present. And the gentleman's request to poll of the absentees...okay, Representative Schraeder, wishes to be recorded as voting no. Record Represen... Okay a poll of the absentees has been requested. Will the Members please be in their seats, it'll take a few more seconds before the Clerk can start it. Representative Schraeder wishes to be recorded as...he's recorded? Schraeder wants to go from yes to no. That right? From yes to no. Poll the absentees, Mr. Clerk."

Clerk Selcke: "Capuzi, Carter, Dee, R. L. Dunn, Garmisa, Giglio,...

Giglio, no..."

Speaker Telcser: "Giglio, no."

Clerk Selcke: "Krause, McLendon, McPartlin, Philip, Schisler." Speaker Telcser: "There are currently 71 ayes and 92 nays. Representative Leinenweber."

Leinenweber: "Mr. Speaker, that seems to be an all-time vote with only

ll present. I can't believe it so I would ask that the Negative be verified."

Speaker Telcser: "All right. The Gentleman has asked for a verification of the negative roll call. The Members please be in their seats

and the Clerk will poll the Negative Roll Call."

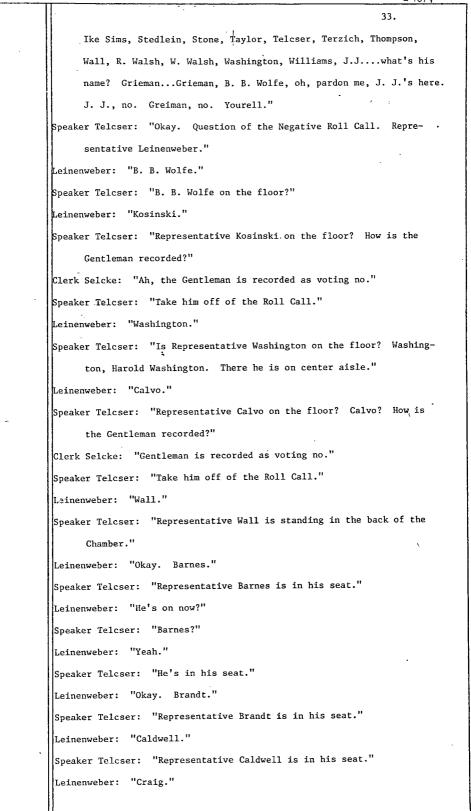
Clerk Selcke: "McPartlin, no."

Speaker Telcser: "McPartlin, no.

Clerk Selcke: "The Negative: Barnes, Beatty, Beaupre, Berman, Bluthardt, Bradley, Brandt, Erummet, Caldwell, Calvo, Capparelli, Catania, Chapman, Choate, Craig, D'Arco, Davis, DiPrima, Douglas, Duff, Epton, Ewell, Farley, Fary, Fleck, Flinn, Getty, Giglio, Giorgi, Hart, R. Holloway, D. Houlihan, J. Houlihan, Hyde, Jacobs, Jaffe, Emil Jones,...oh, you'll have to ask now...Katz, Kelly, Kosinski, Kozubowski, Kucharski, Laurino, Lechowicz, Lemke, Leon, Londrigan, Lundy, Madigan, Mahar, Mann, Maragos, Martin, Matijevich, McAuliffe, McAvoy, McCourt, McGah, McPartlin, Merlo, Molloy, Mugalian, Nardulli, Palmer, Patrick, Peters, Pierce, Porter, Randolph, Rayson, Redmond, Rose, Schlickman, Schneider, Schraeder, Sevcik, Sharp, Shea,



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34. Speaker Telcser: "Craig? Representative Craig on the floor? How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Leinenweber: "Davis." Speaker Telcser: "Who was that, Representative?" Leinenweber: "Davis, okay. Ewell." Speaker Telcser: "Representative Ewell on the floor? He's in his seat." Leinenweber: "Farley." Speaker Telcser: "Representative Farley is in his seat." Leinenweber: "Fleck." Speaker Telcser: "Representative Fleck. Representative Fleck on the floor? How is the Gentleman recorded?" Clerk Selcke: "The Gentleman is recorded as voting no." Speaker Telcser: "Take him off of the Roll Call." Leinenweber; "Redmond." Speaker Telcser: "Representative Redmond on the floor? Redmond? 'How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Leinenweber: "Lechowicz. Lechowicz." Speaker Telcser: "Representative Lechowicz on the floor? Lechowicz? How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Leinenweber: "McAuliffe." Speaker Telcser: "Representative McAuliffe? McAuliffe on the floor? How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call. Representative Wall, for what purpose do you rise, sir? Representative Wall. How is the Gentleman recorded?" Clerk Selcke: "The Gentleman is recorded as voting no." Wall: "Change...no to present, Mr. Speaker." Speaker Telcser: "What?" Wall: "No to present."



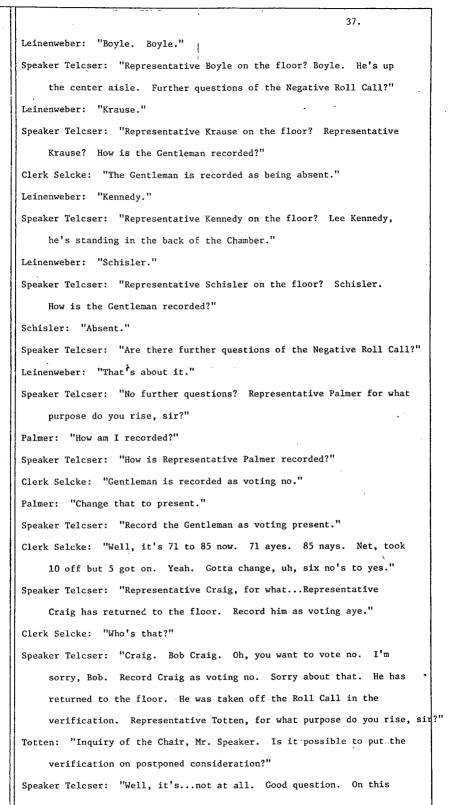
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35. Speaker Telcser: "Change it from no to present. Representative McAvoy for what purpose do you rise, sir?" McAvoy: "How am I recorded?" Speaker Telcser: "How is the Gentleman recorded?" Clerk Selcke: "McAvoy...Gentleman is recorded as voting no." McAvoy: "Change it to present." Speaker Telcser: "Vote the Gentleman as voting present. Are there further questions of the Negative Roll Call?" Leinenweber: "Kucharski." Speaker Telcser: "Representative Kucharski is in his seat." Leinenweber: "Garmisa." Speaker Telcser: "Representative Rose. How is Representative Rose recorded?" Clerk Selcke: "Who?" Speaker Telcser: "Rose. Tom Rose." Clerk Selcke: "The Gentleman is recorded as voting no." Speaker Telcser: "Record the Gentleman as voting present. Record Representative Rose as voting present." Leinenweber: "...Dan Houlihan." Speaker Telcser: "Representative Dan Houlihan on the floor? There he is in the center aisle." Leinenweber: "McPartlin." Speaker Telcser: "Representative McPartlin on the floor? McPartlin? How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call. Further questions?" Leinenweber: "Kelly." Speaker Telcser: "Representative Kelly on the floor? He's right here by the podium. McPartlin has returned." Clerk Selcke: "Wait a minute. Wait a minute. Let's get a little order ... Leinenweber: "J. Houlihan." Speaker Telcser: "He just came here, yeah. All right, now. McPartlin has returned. All right, Representative Dee for what purpose you rise, sir?" Dee: "Mr. Speaker, how am I recorded?"



36. Speaker Telcser: "How is Representative Dee recorded?" Clerk Selcke: "Gentleman is recorded as being absent." Dee: "I vote no, please." Speaker Telcser: "Record the Gentleman as voting no." Leinenweber: "J. Houlihan." Speaker Telcser: "D. Houlihan was already verified, he was in the center aisle a moment ago." Clerk Selcke: "Can't hear. Wait a minute, don't... you're taken off, got to get recognition to get back on." Speaker Telcser: "All right. All right, Mr. Clerk, Representative Kosinski has returned." Clerk Selcke: "Nine." Speaker Telcser: "Representative Martin for what purpose do you rise?" Martin: "Mr. Speaker, how am I recorded?" Speaker Telcser: "How is Representative Martin recorded?" Clerk Selcke: "The Lady is recorded as voting no." Martin: "Thank you." Speaker Telcser: "Representative Dunn, for what purpose do you rise, sir? Record Representative Robert Dunne as voting no. Representative ... who is that Patrick back there? Oh, Representative Jones wishes to vote no." Clerk Selcke: "Who?" Speaker Telcser: "Jones. Emil Jones, no." Clerk Selcke: "...Gentleman is already recorded." Speaker Telcser: "You have already been recorded, sir. Further questions, Leinenweber?" Leinenweber: "Von. Von Boeckman." Speaker Telcser: "Representative Von Boeckman on the floor? Von Boeckman? How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting yes." Speaker Telcser: "Well, take him off the Roll Call." Leinenweber: "Boyle." Speaker Telcser: "You're verifying the Negative Roll Call aren't you?" Leinenweber: "Yeah." Speaker Telcser: "He had voted yes. Any further questions?"





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question 71 ayes, 86 nays, 8 answering present. The Gentleman's motion to adopt Amendment #6 to House Bill 2244 failed. Further amendments?"

Clerk Selcke: "Amendment #7. Day. Amend House Bill 2244..." Speaker Telcser: "Gentleman from Peoria, Representative Day." · Day: "Mr. Speaker and Ladies and Gentlemen of the House, this is the

... exactly the same Amendment that we had on House Bill 2640. It deals with the question of whether or not the state should authorize the R.T.A. to pledge the State's obligation in the bonds which the R.T.A. is authorized to issue in the amount of \$500,000,000. Now as you all know the State is going to provide some \$96,000,000 from the General Fund and from the Road Fund to finance the R.T.A. Spelled out very clearly in the Bill, 182nd of the bill as collected in the R.T.A. area and \$5 per vehicle registration from the Gity of Chicago. The Bill itself and this Bill, ah this language appears on page 15, it's the same ... language that was in the original Bill and it specifically provides that the State of Illinois pledges that it will never alter or change the financial pages for financing the R.T.A. as it is spelled out in the Bill. And it goes further than that we have authorized the R.T.A. Board to print that pledge on the face of the bond so that what we are doing by this Bill is authorizing a nine man appointed board to pledge the future sales tax and motor vehicle registration fees, uh, as security for these bonds. Now the Bill clearly authorizes \$500,000,000 in bonds with maturity up to 40 years and once those bonds are issued I think it is apparent from the wording of the Bill that it would not be possible for this Legislature to make any changes in the sales tax or to, in any way alter, the motor vehicle registration fee because they would have the effect of impairing the obligation of the bondholders. We are going to make a contract if we're going to authorize the R.T.A. Board to bind the State of Illinois we are going to have to abide by the pledge and a promise that we have made to those bondholders. Now as a Representative from downstate Illinois I'm not opposed to the R.T.A. I think that something has to be done about the mass transit problem in the



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greater Chicago area. Think this is obvious to everyone but I am opposed to establishing a precedent whereby this Legislature would give to a nine man appointed board the authority to find future revenues of the State of Illinois. I'm sure that there must be other more appropriate ways of providing security for these bondholders. The financing arrangements between the State and the R.T.A. as spelled out in this Bill is very similar, very similar to the revenue sharing provisions which we wrote into the Illinois Income Tax Law whereby the cities and the counties would get onetwelfth of the Illinois Income Tax. It's very similar in concept to the Federal Revenue Sharing Program but I call your attention to the fact that in neither of those cases, neither did the State of Illinois Legislature and Revenue Sharing Program find or attempt to bind future Legislature, nor did Congress in the Revenue Sharing Program attempt in any way to bind future Members of Congress. So I think that we are establishing a very dangerous precedent here and I think that it is a precedent which is wholly unnecessary 'cause as I say I'm sure that there are other ways to provide adequate security for these bondholders and I think that these people, uh, who are in favor of a strong R.T.A. should take a close look at Article IX of the Illinois Constitution because I think this method of financing clearly violates the debt provision set forth in that article. So we're not really doing anyone a favor by passing a Mickey Mouse type of bond financing such as this and we are establishing a very, very dangerous precedent and I urge you to support the amendment which would strike out the language dealing with the state pledge for these bonds."

Speaker Telcser: "Gentleman from Cook, Representative Katz." Katz: "Ah, Mr. Speaker and Ladies and Gentlemen of the House, I rise in strong opposition to the Amendment proposed by my good friend from Peoria County. I believe that contrary to what may appear on the surface that the effect of this Amendment is really the bondholder's delight. Now if the R.T.A. in fact has the authority to issue bonds which we give them the authority to do and you are a bondholder, you will buy that bond only if there is security



40. or if the interest you receive is high enough to take account of the risk involved. Now one way that we might have provided security was to pledge the full faith and credit of the State behind R.T.A. bonds. We did not do that. I think that ...s a fine idea. But if we do not do that then we have to in some way reassure those who purchase R.T.A. bonds that their investment will not suddenly be torn asunder and that is the reason for the insertion of the language in question. Now, the language in the R.T.A. Bill does not preclude changes in the authority of the State of Illinois or of the R.T.A. except in one situation and that is that we cannot act so as to impair the terms of any contract made between the authority and the bondholder. Would you buy R.T.A. bonds if you did not have the assurance that the source of income for the R.T.A. is not going to be undercut day after tomorrow? You would only do it in one circumstance and that circumstance would be that the interest you receive on the bonds rather than being a small rate of interest would be a high rate of interest. So all the Day Amendment does is to saddle the R.T.A. with a greatly increased cost of floating bonds so that we, the Ladies and Gentlemen of the Legislature, will have to give them more money because of the increased cost of those bonds and the R.T.A. will pay more money for those bonds because we have deleted any reasonable reassurance to the people who purchased the bonds that we will not act in such a way as to impair the solvency of their investment. And so that the Day Amendment simply shovels more state money and more R.T.A. money into the pockets of bondholders because the rates of interest that are going to have to be paid for the floating of those bonds is going to be greatly increased and all of that is money that is wholly unnecessary. You and I know well enough that when the R.T.A. was set up that the State of Illinois did not have in mind that they were going to withdraw the authority of the R.T.A. to continue but the effect of this Amendment even though we know that we are not going to undercut the R.T.A.'s financial structure without that assurance in the Bill itself the effect of this Amendment is going to be to make the bondholders happier because they are going to



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41. have to be substantially increased amounts of interest paid in order that people will buy bonds where there is the slightest question about impairing the solvency of that body that is going to repay the bonds. It is no different than if you purchase bonds. Would you go out today and purchase bonds in something that might be out of existence tomorrow? Would you do it? And if you would not do it why would you expect that people in the investment bond community would? The effect of this language.is to save the money of the people of the State of Illinois. It is to enable the R.T.A. to float bonds as cheaply as possible. It is to enable the R.T.A. not to waste precious funds in lining the pockets of bondholders because of increased interest rates that are going to have to be paid if this language is deleted and so I urge you not to saddle the R.T.A. and this Legislature with the additional cut that is going to be involved in this useless and in my opinion senseless Amendment because the only effect of this Amendment will be to line the pockets of bondholders all over the United States with increased interest payments that will be required because we eliminate this language which was put in in the first place after serious consultation with bond counsel who advised the State of Illinois that this was the way with this language to save money in terms of floating bonds cheaply. I strongly urge you not to waste the money of the state and the people of the six county area with needless interest payments. Let us defeat this Amendment however well intentioned." Speaker Telcser: "Gentleman from Lake, Representative Deuster." Deuster: "Mr. Speaker, Ladies and Gentlemen of the House, this is a

good Amendment and I urge you to support it because what it does is it eliminates some confusing and unenforceable language from the Bill. Actually the language that Representative Day is deleting is language that says you and I and all of us here in the House, the Senators over on the other side of the Capitol, and the Governor, all of us promised that we'll never change the R.T.A.'s basis of funding ever because we want to look out for who, the taxpayers, the people? No. We want to look out for some special interests, the bondholders. Now during the R.T.A. referendum we asked some of the



42. lawyers who had drawn this language whether it was enforceable and the...language was no, the answer is no. It's not enforceable to express our moral commitment that we'll never change the taxes or we'll never change the financial foundation. They said it's standard language. I said where is it standard. I have in my hand the...the act of the California General Assembly setting up the San Francisco-Bay Area Rapid Transit District. This language isn't in there, they didn't need it in California, we don't need it here. The only thing this language is is it's an invitation to a lawsuit. It's an invitation to judicial chaos and we should eliminate it. Actually the bonds are going to be, ah, rather weak bonds anyway because everybody knows the R.T.A. is going to be depending upon our appropriation of 56% of the budget every year and it's a little shaky to begin with. But the only poeple who want this language are the bond lawyers and they say it's desirable. But I think we ought to, on behalf of the people and the taxpayers strike this bad language which just invites our state to get into some lawsuit and just satisfy some special interests. It is a, uh, good Amendment, it eliminates bad language and it brings the Gentleman, Representative Katz's Bill into line with Representative Blair's Bill because we...we should be consistent and put this Amendment on both Bills. Thank you."

Speaker Telcser: "Gentleman from Cook, Representative Schlickman." Schlickman: "Mr. Speaker, Members of the House, I have considerable respect for the Sponsor of this Amendment; however, I must disagree with the three principal points that he made in support of this Amendment. Number one, he stated that the present R.T.A. law provides that the General Assembly shall never, shall never, change or alter the powers and duties of the R.T.A. Board, period. What the law says is that the General Assembly shall not change the powers and duties of the R.T.A. Board so as to not impair the integrity of the bonds. Mr. Speaker, Members of the House, the matter of impairment is involved and this is a basic contractual obligation which the state has by having established the R.T.A. in the first instance. Now the Sponsor of this Amendment also made reference



43. matter of revenue sharing, both state and federal. But what he neglected to state and mention is that federal and state general revenue sharing is in addition to general taxing authority that the recipients of revenue sharing have and by general taxing authority I refer specifically to real estate property tax levying authority which the R.T.A. does not have. And then he made reference to Section IX of Article IX of the State Constitution and said that this provision is in violation of...that this provision that he wants to see stricken is in violation of the Constitution. Well, what he didn't point out to you is that Section IX deals with state debt and defines it and says that state debt may not be incurred except as provided in this section. Now he didn't say whether the obligation to be incurred by the General Assembly by the State is state debt or not within the defintion of the Constitution. If it isn't then what are we worrying about? If it is, then we must answer the question, is this state debt as provided in the Section? And in subsection b of Section IX defines that state debt can be incurred either by a three-fifths majority of the Legislature or by referendum. And that's exactly what was done in the case of R.T.A. So the point that he makes with regard to state debt escapes me and is thrown out by him, I'm afraid to say, as something that is not revelant but matter intended to scare off some Members of the House. What I'd like to do, Mr. Speaker, Members of the House, is to read from a staff report as to the effect of this Amendment. And I'll read verbatim, it says, 'as a result of elimination of this facet of the state pledge, it is entirely possible that the R.T.A. will be able to sell no bonds at all'. However, even if the sale were possible bonding experts advise that elimination of the state pledge would very likely lower the rating R.T.A. bonds from triple A to to A-double-B which result in from two million to two-and-a-half million per year or sixty to seventy-five million over a thirty year life of \$500,000,000 worth of bonds in unnecessarily increased interests costs to the public. Now, Mr. Speaker, Members of the House, there is a moderate course here. We certainly don't want to tie the hands of the General Assembly specifically and there was and I



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understand there is an amendment that would remove that specific prohibition relative to the General Assembly changing the powers and duties of the Board but...but which would maintain the constitutionally required principle and one that is supported by contract law but the General Assembly won't change the rights and duties of the Board but will, will, commit itself to not impairing the integrity of the bonds or the interest of the bondholders. For that reason, Mr. Speaker, Members of the House, I urge you to defeat this Bill to beat this specific amendment because by its adoption we will have converted the R.T.A. into a paraplegic unable to do the task at hand."

Speaker Telcser: "Okay. Does McGrew want...do you seek recognition, Representative McGrew? No? Okay. Whose Amendment was...is there further discussion? Okay. Representative Day to close." Day: "Well, Mr. Speaker and Ladies and Gentlemen of the House, the gentleman from Cook who is the Sponsor of this Bill stated to you that the way to make bondholders happy is to reduce the security . provided for their bonds. This is a new a concept-I've never heard of this before. He said also, don't waste the taxpayers money because it's going to cost more interest for these bonds so don't waste the taxpayers money by voting against this Amendment. Instead of that he's asking you to pledge that the state will never make any alterations or change in the financial basis spelled out in the act. Well I tell you this, we would be much better off to risk the chance of wasting some state money than we would be to tie our own hands and to tie the hands of future legislative bodies so far as the tax policy of this state is concerned. You all know of the strong movement that is...there is under way to lower the tax or eliminate the tax on food and drugs. If you were a bondholder and your security was in the sales tax collected in the R.T.A. area would you object if an attempt was made to reduce the sales tax on food and drugs? Of course you would. Because a substantial portion of the sales tax. Now, it's not the R.T.A. that is making the pledge to the bondholders. It's this Legislature that's making a pledge to the bondholders and if you read the language as it's spelled out



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in the Bill it's very definite, nothing ambiguous about it. It says this, in addition the state pledges to and agrees with the holders of the bonds and notes to the authority-issued pursuant to this section that the state will not limit or alter the basis on which state funds are to be paid to the authorities as provided in this act or the use of such funds so as to impair the terms of any such contract. The Bill authorizes....the Bill authorizes the issuance of \$500,000,000 in bonds. Those bonds can be sold at a 5% rate. I call your attention to the fact that the interest at 5% on \$500,000,000 is \$25,000,000 a year. So if they're going to get \$96,000,000 from the state, you take the \$25,000,000 off of that, you have only \$71,000,000 to pay principal and operating costs on those bonds. So once those bonds are issued, ah, the chances are they're going to be issued and renewed and renewed ad infinitum in the...the hands of state government and Legislature are going to be tied as far as making any changes in the tax provision provided for by this Bill. So I would strongly urge to vote for this Amendment to strike that state pledge with an open mind that others suitable means can be provided, and I think they can, to provide security for these bonds."

Speaker Telcser: "Gentleman has offered to move the adoption of Amendment #7 to House Bill 2244. All in favor of adpotion signify by voting aye, the opposed by voting no. Okay. Have all voted who wish? Well, let's get up to your seats and vote. All right. Have all voted who wish? Want to get to those switches? Just your own, mind it. Okay. Okay. Here we go. Have all voted who wish? Representative Schraeder, are you seeking... Representative...Schraeder for what purpose do you rise, sir?"

Schraeder: "It's on. Mr. Speaker, Members of the House, I'd to explain my vote if I may. This apparently is one of the most crucial amendments that we have on the R.T.A. series of Bills. And while Representative Day comes from my district, he happens to be on the other side of the aisle, it makes no difference to my viewpoints on this Amendment. It is absolutely essential that the State of Illinois is not obligated for years and years and years to come. We can't



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obligate our children for those, uh, bonding requirements and I think we should take a very serious look at this. Anytime the state is foreclosed from reducing any kind of tax now on the books just because we write in the lack of amendment on the bonding of the R.T.A. bonds we're in serious trouble. I supported the R.T.A. on a regular basis ever since I came down in this last Session and it seems to me that those 30 votes up there should not be 30 votes in that extension, they should be 30 votes in favor of it. If you want to reduce the sales tax on food, drugs and other items in January or even yet in this Session then you must realize if you don't vote for this Amendment your hands are tied. And I would just ask if you are in favor of tax reduction then you'll have to support this Amendment and put an aye vote up there."

Speaker Telcser: "Okay. Have all voted who wish? Representative Catania, no. Cetania, no. Representative Lundy to explain his vote. Yes. Rodney, Lundy."

Lundy: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House, I did not speak on Representative Day's Amendment, uh, to the Speaker's Bill, uh, because frankly I don't think the Speaker's Bill is going to pass this House but this Bill very well...very well may pass the House and it may become the vehicle by which those of us who favor moderate responsible changes in the R.T.A. Act put those, put those changes into effect. And I would plead with those Members who would like to see those kinds of responsible and moderate changes made not to support this Amendment because, because this Amendment will in a very important sense cripple the R.T.A. It will cost the taxpayers of the six county area more money and it will not really provide any greater protection to the taxpayers outside of the six county area. When the Sponsor of this Amendment talked about what the bond issuing authority of the R.T.A. will do. He consistently failed to quote the entire pertinent language because what the state pledges to do in the R.T.A. Act is to not alter the sources of financing of the R.T.A. so as to impair its contract with the bondholders. What that means as a legal matter is that the burden of proof is on the bondholder to show that any action by the Gen-



47. eral Assembly will impair their contracts. They must go to court to show that any tax of the Legislature will have an adverse impact on the R.T.A.'s ability to meet its commitment to the bondholders. Now that's, that's a very tough burden of proof. It is a burden which I think any court would be very reluctant to say that a bondholder had carried because courts are notoriously reluctant to strike down the enactments of Legislatures and I don't think they would do so in this case. What I'm saying is that if the General Assembly felt that in its judgment he ought to...to change a sales tax or any other sources of revenue given to the R.T.A. that this state pledge would not really as a practical matter be an...be an obstacle to doing so. I urge a no vote on the Amendment." Speaker Telcser: "Have all voted who wish? Take the record. Representative Katz, for what purpose do you rise? Representative Katz, do you seek recognition, sir?"

Katz: "Ah, Mr. Speaker and Ladies and Gentlemen of the House, explaining my vote. Ah, the...those who believe in the R.T.A. and who say that they want to make constructive changes in the R.T.A. had better very seriously consider this Amendment because of the effect of this Amendment, if it stays on this Bill in my opinion, is going to be to insure that no improvements can be made in the R.T.A. this Session. And so it is a self defeating Amendment. It will hurt even those who oppose the R.T.A. because it will prevent needed changes in the R.T.A. and I would strongly urge a no vote on this Amendment."

Speaker Telcser: "Record Representative Dyer as voting no. All right, now, record Representative Duff from yes to no. Someone, he said he inadvertently pushed the wrong button on his console. Okay, Dyer, no. Okay? This question there are...Representative Katz, what purpose do you rise? On this question there are 87 ayes, 74 nays and the...Gentleman's motion to adopt Amendment #7...Representative Katz, what purpose you rise, sir? "

Katz: "I rise to request that you poll the absentees and for verification. ."
Speaker Telcser: "Gentleman has asked for a poll..."
Katz: "...Too critical an Amendment."
Speaker Telcser: "Poll of the absentees. Remember. Record Represen-



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tative Dee as voting no. Clerk, please read the absentees." Clerk Selcke: "Beaupre, Capuzi, Carter, Douglas, Huskey, Emil Jones, Kucharski...."

Speaker Telcser: "Jones, no. Emil Jones."

Clerk Selcke: "Kucharski, McAvoy, Philip, Sevcik, Stone, Wall." Speaker Telcser: "On this question there are 87 ayes, 76 nays. Repre-

sentative Katz, what purpose do you rise, sir?"

Katz: "Verification."

Speaker Telcser: "Gentleman has asked for a verification of the Roll

Call. The Affirmative Roll Call."

Clerk Selcke: "Alsup, Anderson, Arnell, hunt him up..."

Speaker Telcser: "Mr. Clerk, would you record Representative Robert Dunne as voting, from present to aye. Robert Dunne, from present to aye."

Clerk Selcke: "Barıı, Borchers, Borchers, Boyle, Brinkmeier, Campbell, Clabaugh, Collins, Cunningham,..."

Speaker Telcser: "Could you go a little slower, sir?" Clerk Selcke: "Day, Deavers, Deuster, Ralph Dunn, R. L. Dunne, Ebbesen,

Fennessey, Flinn, Friedland, Geo-Karis, Gibbs, Giorgi, Griesheimer, Grotberg, Hanahan, Harpstrite, Hart, Hill, Hirschfeld, Gene Hoffman, Ron Hoffman, Jimmy Holloway, Hudson, Hunsicker, Jacobs, Jenison, Dave Jones, Juckett, Keller, Kempiners, Kent, Klosak, Kriegsman, LaFleur, Lauer, Leinenweber, MacDonald, McAuliffe, McClain, McCormick, McGrew, McMaster, Kenny Miller, Tom Miller, Murphy, Neff, North, Palmer, Pappas, Polk, Porter, Rigney, Rose, Ryan, Sangmeister, Schisler, Schoeberlein, Schraeder, Sharp, Shurtz, Timothy Simms, Skinner, Soderstrom, Springer, Stedelin, Stiehl, Tipsword, Totten, Tuerk, Von Boeckman, Waddell, Richard Walsh, Walters, Washburn, J. J. Wolf and Mr. Speaker."

Speaker Telcser: "All right. Now record Representative Douglas and Capuzi as voting no. Douglas and Capuzi, no. Representative Huskey, aye. Huskey, aye. Stiehl, she's on already. You're on, Cissy. Is Mary Lou on? Record Representative Kent as voting aye. Kent... it'll get to you, Harold. Kent, aye. Anyone else want..." Clerk Selcke: "He's already recorded."

Speaker Telcser: "You're already recorded. All right, Representative



49. Katz, questions of the Affirmative Roll Call. All, one minute ... now Representative Capuzi wants to vote yes instead of no. Record Representative Capuzi as voting yes." Clerk Selcke: "Wait a minute." Speaker Telcser: "Capuzi goes from no to yes. Little bit of action over there. All right, Representative Mahar...one second, Mahar goes from present to aye. From present to aye, Mahar. Okay. One ... now...oh...Representative Garmisa was recorded as voting no, apparently the switch is stuck but he's not on the floor and Representative Garmisa should not be recorded either way. He was recorded as voting no. Representative Shea, for what purpose do you rise, sir?" Shea: "Ah, what happened to the lights on the board?" Clerk Selcke: "I dumped 'em. It's here." Shea: "It's hard to follow when it's there." Speaker Telcser: "Representative Katz with questions of the Affirmative Roll Call. One second, Harold. Representative Flinn wants to be recorded as voting no. Flinn, no. From yes to no. Flinn goes . from yes to no. Representative Katz." Katz: "Collins." Speaker Telcser: "Ah, he's sitting in Randolph's seat, Harold." Katz: "Ah, Ralph Dunn." Speaker Telcser: "Representative Ralph Dunn. Representative Dunn on the floor? Ralph. How is the Gentleman recorded?" Clerk Selcke: "The Gentleman is recorded as voting yes." Speaker Telcser: "Take him off the Roll Call. Further questions ... " Katz: "Ebbesen." Speaker Telcser: "Representative Ebbesen is in his seat all the way in the back." Katz: "Griesheimer." Speaker Telcser: "Representative Griesheimer is in his seat." Katz: "Harpstrite." Speaker Telcser: "Representative Harpstrite is in his seat." Katz: "Ah, Lauer." Speaker Telcser: "Representative Lauer. He's in his seat." Katz: "Ah, Neff." Speaker Telcser: "Representative Neff is in his seat."

50 Katz: "Pappas." Speaker Telcser: "Representative Pappas is standing in the middle aisle." Katz: "Ah, Mr...is Mr. Porter over there?" Speaker Telcser: "Representative Porter is in his seat." Katz: "Ah, W. T. Simms." Speaker Telcser: "Representative Tim Simms, Timothy Simms, how is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting aye." Speaker Telcser: "Take him off the Roll Call." Katz: "Shurtz." Speaker Telcser: "Representative Shurtz? He's standing in the back, Harold." Katz: "Ah, Brinkmeier." Speaker Telcser: "Representative Brinkmeier is standing by his seat." Katz: "Friedland." Speaker Telcser: "Representative Friedland is sitting in his seat." Katz: "J. D. Holloway." Speaker Telcser: "Jim Holloway, he's standing in the back by the center aisle." Katz: "Ah, Mr. Keller." Speaker Telcser: "Representative Keller, he's standing on...sitting at his desk." Katz: "Ah, Mr...." Speaker Telcser: "All right. Representative Timothy Simms has returned. Tim Simms has returned." Katz: "Mr. McAuliffe." Speaker Telcser: "Representative McAuliffe is in his seat." Katz: "K. W. Miller." Speaker Telcser: "Kenny Miller is in his seat." Katz: "Ah, did I get Mr. Neff" Speaker Telcser: "You got Representative Neff once already, Harold." Katz: "All right. Ah, Mr. Rose." Speaker Telcser: "Representative Rose. Representative Tom Rose? How is the Gentleman recorded?" Clerk Selcke: "Gentleman's recorded as voting aye."



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51.
Speaker Telcser: "Take him off,"
Katz: "Mr. Schisler."
Speaker Telcser: "Representative Schisler on the floor? Gale Schisler?
     How is Representative Schisler recorded?"
Clerk Selcke: "Gentleman is recorded as voting aye."
Speaker Telcser: "Take him off the Roll Call."
Katz: "Mr. Sharp."
Speaker Telcser: "Representative Sharp? There he is standing right
     near you, Harold."
Katz: "Ah, Mr. Springer?"
Speaker Telcser: "Representative Springer on the floor? He's in his
     seat."
Katz: "Mr. Stedelin."
Speaker Telcser: "Representative Stedelin on the floor? Representative
    Stedelin. How'is the Gentleman recorded?"
Clerk Selcke: "The Gentleman's recorded as voting aye."
Speaker Telcser: "Take him off the Roll Call."
Katz: "Mr. Tuerk."
Speaker Telcser: "Representative Tuerk on the floor? He's standing
     by Ed Bluthardt, Harold."
Katz: "Ah, Mr. Totten over there?"
Speaker Telcser: "Representative Totten? He's sitting next to Tom
    Miller."
Katz: "Ah, Mr. Polk, is he in his seat?"
Speaker Telcser: "Representative Polk, he's sitting in his seat."
Katz: "Ah, Mr. Klosak."
Speaker Telcser: "Representative Klosak on the floor? Representative
    Klosak. How is the Gentleman recorded?"
Clerk Selcke: "Gentleman is recorded as voting aye."
Speaker Telcser: "Take him off of the Roll Call."
Katz: "Mr. Gibbs."
Speaker Telcser: "Representative Gibbs on the floor? There he is in
    the center aisle."
Katz: "Ah, Mr. Cunningham."
Speaker Telcser: "Representative Cunningham is in his seat."
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52. Katz: "Mr. Brummet." Speaker Telcser: "Representative Brummet on the floor? Representative Brummet. How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting aye." Speaker Telcser: "Take him off the Roll Call. Further questions, sir?" Katz: "Mr. Boyle." Speaker Telcser : "Kenny Boyle. There he is where he ought to be. Standing by Thomas Master, Harold." Katz: "Ah, Mr. Jacobs." Speaker Telcser: "Representative Jacobs on the floor? Representative Jacobs, how is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting aye." Speaker Telcser: "Take him off of the Roll Call. Further questions, sir?" Katz: "Ah, Ron Hoffman." Speaker Telcser: "He's in his seat." Katz: "Ah, Mr. McClain." Speaker Telcser: "Representative McClain. There he is right down your aisle." Katz: "Ah, I have no...I have no further..." Speaker Telcser: "What's the count, ah, Clerk? This question there are 83 ayes, 77 nays, 83 ayes, 77 nays and Amendment #7 to House Bill 2244 is adopted. Representative Collins what purpose do you rise, sir?" Collins: "Ah, Mr. Speaker, I would move the vote by which Amendment #7 was adopted be reconsidered." Speaker Telcser: "Representative Leinenweber, for what purpose do you rise, sir?" Leinenweber: "Move that motion lie on the table." Speaker Telcser: "Gentleman has moved the motion lie upon the table. All in favor aye, the opposed no. Gentleman's motion prevails. Further amendments?" Clerk Selcke: "Amendment #8...tape not clear...Amend House Bill 2244... page 13 and so forth." Speaker Telcser: "Gentleman from Cook, Representative Katz." Katz: "Amendment #8 to House Bill 2244 provides that in the case of



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private issuance of bonds it...the present statute provides for two methods of sale; either a public sale or a private sale. What this does is to set forth the terms under which a private or negotiated sale may be made. It is...it restricts and limits the present provisions of the Act. First of all it requires that a negotiated sale cannot be made with a simple majority of the Board. It requires an extraordinary majority before there may be a negotiated sale of bonds. Second of all it says that if a negotiated sale is going to be made that there must be prior notice given by publication of the fact that a negotiated sale is being considered so that all interested bidders may come in with negotiated sales. This provision thus restricts and limits the ability to make private placement under the present R.T.A. Act and I would urge the adoption of the Amendment."

Speaker Telcser: "Is there any discussion? The Gentleman from Will, Speaker Blair."

Blair: "Ah, would the Gentleman yield?" Speaker Telcser: "Indicates that he will."

Blair: "Ah, are you aware of any, uh, acts on our books other than the present R.T.A. Act that has a provision for negotiated sale?"

Katz: "Well, I understand that Illinois Housing Authority Bonds are

frequently sold in the negotiated sales. And I would assume, Mr. Speaker, that since the present provision came from the deliberations that you and the other leaders and the Governor had that you are aware of the fact that there were legitimate purposes to a private or negotiated sale. And all I have tried to do is to put some restrictions on the language that you agreed upon that is in the present Bill. I think that from all I can discover there is a legtimate place for negotiated sale of bonds. That is why the present is in the Act. However, in my opinion the present provision is not essentially restrictive and so I have thought to put some restrictions on it while still permitting negotiations...negotiated sale of bonds to take place because I am told and I have investigated the matter that there are times when there will be a higher yield, more money to the authority from a negotiated sale than from a public



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sale. That's the reason the present provision is in the Act. That's why the Illinois Housing Authority negotiates sales and all this does is try to put some restrictions on it without destroying the advantages that it has to the R.T.A. from being able to do it because anything that costs the R.T.A. more money costs us more money because we appropriate the money for and they raise their money from taxes in our area."

Blair: "Thank you very much for that answer. Now, uh, what I wanted to point out is simply this that the Illinois Transportation Bond Act provides only for competitive bidding at public sale. The Capital Development Act provides only for competitive bidding and public sale. Ah, it seems to me that the criticisms that we heard all during the campaign with respect to the bond situation was that the act did provide for and allow a private sale of bonds. And the Bill which I introduced addressed itself to that question and it has the language in it now from the Transportation Bond Act and from the Capital Development Act which provides only for competitive bidding at public sale and while there might be some merit to your contention concerning negotiated sale I think in order to remove any question on the part of the public with regard to a private or negotiated sale the bond situation that this state can live with open competitive bidding, uh, uh, in the Transportation Bond Act if it can live with competitive bidding in the Capital Development Bond Act then I think it can live with that in the, ah, R.T.A. Act. And since your position allows negotiated sales to continue, I would be in opposition to it."

Speaker Telcser: "Okay, the Gentleman from, ah, Cook, Representative Richard Walsh. Your light is on Richard, you want recognition? No? Gentleman from McHenry, Representative Skinner." Skinner: "Would the Sponsor yield to a question?" Speaker Telcser: "He indicates that he will." Skinner: "It seems to me that the question before us at the present

time is whether we like your private sale mechanism in the Bill or whether we like it better in the Amendment. And in the Bill you say that if the R.T.A. has to go to a private sale that sale can



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be only at a price at least as high as the best bid received at a public offering. Now why did you remove that language from your Amendment - in your Amendment?"

Katz: "I discovered upon investigation that the actual practical effect of the language of requiring a public sale would be that in some situations it would result in the loss of revenue to the R.T.A. That...that is the reason the original provision was put in and that there is validity to that contention and so what I did was to add the requirement of an extraordinary majority before they could do it. In other words, I did not want them to do it frivolously I wanted it to be a serious step. You will recall that the Act requires an extraordinary majority in certain important situations. The imposition of the tax, the levying...the levying of any kind of tax or the election of a chairman, the condemnation of property of a public body, there are certain situations being so important that an extraordinary majority would be required and that is the way I have done it. I have added a requirement that no private sale or no negotiated sale as it is put in the trade, that no negotiated sale may be made except upon the approval of six of the nine members of the R.T.A. and only then can it be done if publication has been made in a newspaper of general circulation in the Chicago area advising the bond community that the R.T.A. is considering a negotiated sale because it believes it can get more money from such a sale than from a public sale and only, and inviting every interested underwriter to submit bids for such a negotiated sale. So what you have is really the public knowledge that a negotiated sale is taking place, the opportunity for competition, the fact is that without it and without the privilege of a negotiated sale we will in some instances be paying more money for nothing. I do not see any advantage to be derived from that either from us or to us or to the people of the State of Illinois. And so what I have done is to substantially improve the present language to not eliminate the possibility of a negotiated sale but to permit it only upon a showing of an extraordinary vote and after due publication admitting, permitting everyone to in effect bid for the negotiated sale. With those restrictions, it would save money to



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the bonding authority. In my opinion it would save money for us and accordingly that is why I would recommend it. It's a decided improvement over the present Bill."

Skinner: "May I speakthe Bill then, or to the Amendment?" Speaker Telcser: "Proceed, sir."

Skinner: "Ah, I like the original version better than the Amendment because the original version requires that there be an attempt at a public sale first and the Amendment does not. Now the latter part of the Katz Amendment might be superior to the latter part of this particular section in his Bill, that is allowing a negotiated sale after a public sale. But unfortunately he hasn't put the two parts together so it seems to me what he has in the Bill is better than the Amendment."

Speaker Telcser: "Okay. Gentleman from Cook, Representative Peters." Peters: "Mr. Speaker, I move the previous question."

Speaker Telcser: "Gentleman has moved the previous question. All in favor aye, opposed no. Representative Katz to close."

Katz: "Ah, what my good friend seems to not be aware of is that a public

sale under some circumstances with a low bid depresses the market for bonds and in that situation if you have in fact had a competitive sale and the bids are low no underwriter in that situation is prepared to come up with a higher bid and take the risk that is involved in making such a bid. And that is why in some situations the requirement of a competitive bid in the bond market will serve to depress the amount of money that may be raised and to make it impossible to have a great yield from a negotiated sale because no underwriter is going to be prepared to come in with a bid in a negotiated sale when they have already had a public offering for which the bids were very low. And so if we had any competence in the nine men who are on an R.T.A. Board the requirement that there be six of the nine that must concur is a sufficient safeguard in my opinion that it will not be misused and will only be sparingly used accordingly I would urge the adoption of Amendment #8."

Speaker Telcser: "Gentleman has offered to move the adoption of Amendment #8 to House Bill 2244. All in favor of adoption signify



58 a 100%. I oppose his Amendment because I believe that it is unduly restrictive of the R.T.A. and that it will tie their hand and prevent them from providing some of the things that we want them to provide. For example let us say that they want to run a bus from Kane County to Joliet; from Aurora to Joliet; so that money will not be spent within the county. It will be spent to benefit the people of the county but it will not be spent technically within the county. For that reason that seems to me to be an unwise limitation. The requirement of 100% is also an unwise limitation because it removes any power to move equipment and other things within areas so 100% provision for example would prevent a bus that had been purchased, if it is required to be used within a county, then it could not be used within another county. Accordingly, what it would do would be to vulcanize the R.T.A. territory. The fact of the matter is that running bus service is not confined to within each area. The most important bus service is between areas. The most important bus service may be from Waukegan, for example, to Crystal Lake and then on over to Joliet. With the way that Amendment is worded, the use of the word within is too restrictive and accordingly I think it is a step backward and I oppose the Amendment." Speaker Telcser: "Gentleman from Lake, Representative Deuster." Deuster: "I think the Sponsor is well meaning and sincere but he doesn't understand the total financing picture at all. This won't restrict R.T.A. whatsoever. You must remember that the R.T.A. is going to have all the revenue from the fare box, everybody that buys their commuter railroad tickets, all the C.T.A. fares, all of the fare boxes can be spent anywhere; no limit on it whatsoever. Likewise, the General Revenue; 16,000,000 out of the Road Fund can be spent anywhere; 80,000,000 out of the General Revenue can be spent anywhere. The only thing this guarantees that Representative Skinner has suggested to us is with respect to the new tax. It means that all of us can go out and tell our people , yes, there's going to

be a new tax. We all got elected promising no more taxes. The Governor got elected, most of us got elected, we've broken our promise we've got a new tax but at least, at least we can guarantee



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that a 100% of that tax extracted out of your pocket wherever you live, Chicago or any of the counties, is going to be spent within that area. It's a very miminal guarantee that we owe to the taxpayers, it will not limit or hamstring R.T.A. in the least." Speaker Telcser: "Gentleman from McHenry, Representative Skinner." Skinner: "Mr. Speaker, I believe that the previous speaker has pretty well made the point. What we're talking about here is 11% of the total revenues of R.T.A. Now if you can't guarantee that 11% of

the revenues are going to be spent in our areas, I would suggest that you are not really interested in doing anything except picking our pockets. I really don't think this is going, is going unnecessarily hinder the R.T.A. I know the proponents during the debate all, all promised they were going to give us more than twothirds. Well, I'm giving the proponents an opportunity to put their votes where their mouth was. If they really don't want to discriminate against us they can vote in favor of this referendum." Speaker Telcser: "Okay. Have all voted who wish? Have all voted who

wish? Well, I like...like everybody to get on who wishes to get on before we take the record. Have all voted who wish? The last time. Take the record. Okay. On this question there are 73 ayes, 78 nays, 3 answering present and Representative Skinner, with a worried look..."

Skinner: "May...may I ask that the absentees be called?" Speaker Telcser: "Yes, you may, sir. All right the Gentleman has asked

for a poll of the absentees." Clerk Selcke: "Beaupre, Boyle, Brummet, Carter, R. L. Dunne, Garmisa,

Hirschfeld, Jimmy Holloway, Jacobs, Keller, Klosak..." Speaker Telcser: "...Record Representative Jimmy Holloway as voting aye.

Brummet, aye. Brummet, aye." Clerk Selcke: "Jacobs, Keller, Klosak, LaFleur, Mann..." Speaker Telcser: "Record Representative LaFleur as voting aye.

Record Representative Mann as voting no." Clerk Selcke: "Matijevich, McAuliffe, how you votin'?" Speaker Telcser: "Record...record Representative McAuliffe as voting no." Clerk Selcke: "McAvoy, McCormick, Philip, Rose, Schisler, Sevcik, Wall,



60. J. J. Wolfe." Speaker Telcser: "Record Representative J. J. Wolfe-as voting no. Record Representative William Walsh as voting aye from present. Record Representative Kenny Boyle as voting no. ...Let's see what we have first. Let's see what we have now." Clerk Selcke: "Stand-off, same thing, four on and four off." Speaker Telcser: "What do we have 77 and 82 ... " Clerk Selcke: "It is now 78...77 nay to 80...77..." Speaker Telcser: "77 ayes." Clerk Selcke: "77 ayes to 82 nays." Speaker Telcser: "There are currently 77 ayes and 82 nays. Representative. Skinner, do you seek a verification, sir?" Skinner: "I certainly would." Speaker Telcser: "Representative McCormick, do you wish to ... record Representative McCormick as voting aye. Switch Representative Jim Holloway from aye to no." Clerk Selcke: "Holloway. Holloway. Holloway." Speaker Telcser: "Anyone else want to wiggle around a little bit? What do we have now? B. B. Wolfe, aye. What do we have now, Fred?" Clerk Selcke: "Well, right now, 77 ayes, 83 nay..." Speaker Telcser: "There are currently 77 ayes and 83 nays. Representative Skinner, do you wish...record Representative Mugalian as voting no. Mugalian, no. 77 ayes, 84 nays." Clerk Selcke: "Wait a minute, Mugalian, went from " Speaker Telcser: "No. From yes to no. Mugalian. Representative Skinner, do you..." Skinner: "Well, Mr. Speaker, I believe in giving those Representatives who are opposed to my position as much opportunity as possible to achieve reconcilation in this House so I would ask for verification." Speaker Telcser: "All right. Representative Clabaugh. Record Representative Clabaugh as voting aye." Clerk Selcke: "From no..." Speaker Telcser: "From no to aye. Okay. Representative Skinner has asked for a verification of the Roll Call. Want to take the negative first? Is that all right? Any objections to that? We could save

time with that. All right the Negative Roll Call will be affirmed first."

Clerk Selcke: "Barnes, Beatty, Berman, Bluthardt, Boyle, Brandt, Brinkmeier, Caldwall, Calvo, Capparelli, Catania, Chapman, Choate, Craig, D'Arco, Davis, Dee, DiPrima, Douglas, Duff, Ewell, Farley, Fary, Fennessey, Fleck, Flinn, Getty, Giglio, Hart, Jimmy Holloway, Robert Holloway, D. Houlihan, J. Houlihan, Hyde, Jaffe, Emil Jones, Katz, Kelly, Kennedy, Kosinski, Kozubowski, Krause, Kucharski, Laurino, Lechowicz, Lemke, Leon, Lundy, Madigan, Mann, Maragos, Martin, McAuliffe, McClain, McCourt, McGah, McLendon, McPartlin, Merlo, Molloy, Mugalian, Nardulli, Patrick, Peters, Randolph, Rayson, Schlickman, Schneider, Schraeder, Sharp, Shea, Ike Simms, Stone, Taylor, Telscer, Terzich, Thompson, Richard Walsh, Washington, Williams, Greiman, Yourell."

Speaker Telcser: "Representative Skinner, for what purpose do you rise,

sir? Ah, you, you have questions of the negative vote, sir?" Skinner: "Conceivable. Is Representative Schlickman here, I haven't

seen him. Representative Schlickman. Schlickman, I don't see him." Speaker Telcser: "Representative Schlickman on the floor? He's in

the press box."

Skinner: "Representative Douglas."

Speaker Telcser: "Douglas? Representative Douglas on the floor?

How is Representative Douglas recorded?"

Clerk Selcke: "The Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call."

Skinner: "Representative Jaffe."

Speaker Telcser: "Representative Jaffe on the floor? Oh, here he is

right up here."

Skinner: "Representative Schneider."

Speaker Telcser: "Who was that?"

Skinner: "Schneider."

Speaker Telcser: "Representative Schneider on the floor? Schneider.

How is the Gentleman recorded?"

Clerk Selcke: "The Gentleman is recorded as voting no."

Speaker Telcser: "Take him off the Roll Call."

Skinner: "Representative Krause."



62. Speaker Telcser: "Representative Krause? He's above ya. He's standing... Skinner: "Repesentative Laurino." Speaker Telcser: "Laurino? Representative Laurino on the floor? How is the Gentleman recorded?" Clerk Selcke: "The Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Skinner: "Representative Fennessey." Speaker Telcser: "Did you say Fennessey?" Skinner: "I...I can't see back that far. Ah, Representative Brinkmeier back there too?" Speaken Telcser: "Brinkmeier. Fennessey is there. Is Representative Brinkmeier on the floor? How is Representative Brinkmeier recorded?" Clerk Selcke: "The Gentleman is recorded as voting no." Speaker Telcser: "Take him off of the Roll Call." Skinner: "Representative Calvo." Speaker Telcser: "And Representative Laurino has returned." . Skinner: "Representative Calvo." Speaker Telcser: "Calvo is in his seat." Skinner: "Representative Davis." Speaker Telcser: "Representative Davis on the floor? Corneal Davis. How is the Gentleman recorded?" Clerk Selcke: "The Centleman is recorded as voting no." Speaker Telcser: "All right, Representative Douglas has returned to the floor. Put him on the Roll Call." Skinner: "Representative Flinn." Clerk Selcke: "Now wait just a minute." Speaker Telcser: "Douglas has come...all right, Douglas and Schneider have returned." Skinner: "Representative J. Holloway." Speaker Telcser: "Is Representative Jim Holloway on the floor? Jim Holloway? How is the Gentleman recorded?" Clerk Selcke: "Ah, the Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Skinner: "Representative Jim Houlihan." Speaker Telcser: "Representative Jim Houlihan on the floor? Jim



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Houlihan on the floor? Jim Houlihan. How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Skinner: "Representative Yourell." Speaker Telcser: "Representative Yourell on the floor? Yourell. How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Skinner: "Representative Martin." Speaker Telcser: "Who was that?" Skinner: "Martin." Speaker Telcser: "Repesentative Martin on the floor? Martin. There she is on her side." Skinner: "Representative McClain." Speaker Telcser: "Representative McClain is right here." Skinner: "Representative McPartlin." Speaker Telcser: "McPartlin. Representative McPartlin on the floor? How is the Gentleman recorded?" Clerk Selcke: "Gentleman is recorded as voting no." Speaker Telcser: "Take him off the Roll Call." Skinner: "Representative Schraeder may be back there but I can't see him." Speaker Telcser: "He's in his seat." Skinner: "Representative D'Arco." Speaker Telcser: "Representative D'Arco on the floor? Standing in the back." Skinner: "Representative Rayson." Speaker Telcser: "Representative Rayson is in his seat. Are there further questions?" Skinner: "Representative Robert Thompson." Speaker Telcser: "Representative Bob Thompson on the floor? Representative Bob, he's in the center aisle." Clerk Selcke: "Huh?" Speaker Telcser: "Thompson's here." Skinner: "Representative Kosinski." Speaker Telcser: "Is Representative Kosinski, right here."



64. Skinner: "Representative Lechowicz." Speaker Telcser: "Lechowicz is right here." Skinner: "Representative McCourt." Speaker Telcser: "Representative McCourt on the floor? McCourt? There he is. Up in the balcony with some of his constituents." Skinner: "Is Representative Taylor back there (unintelligible) in his seat?" Speaker Telcser: "Jim Taylor?" Skinner: "Yeah." Speaker Telcser: "He's in his seat." Skinner: "Representative Grieman." Speaker Telcser: "Representative Greiman on the floor? He's up there in the center aisle." Skinner: "Uh, Representative...is Representative Sharp on the floor?" Speaker Telcser: "Representative Sharp. He's in the back." Skinner: "Oh. Okay." Speaker Telcser: "Are there further questions?" Skinner: "Representative Jacobs." Speaker Telcser: "Representative Oral Jacobs on the floor? Representative Jacobs. How is he recorded?" Clerk Selcke: "Who?" Speaker Telcser: "Jacobs." Clerk Selcke: "Gentleman is recorded as being absent." Speaker Telcser: "Are there further questions?" Skinner: "That's all. Thank you." Speaker Telcser: "Okay. Put down Jimmy Holloway. Representative Jim Holloway has returned to the floor. Jim Holloway has returned. So has McPartlin." Clerk Selcke: "Wait a minute, now." Speaker Telcser: "McPartlin and Holloway have returned. I don't know. I think so but I'm not sure. This question there are 77 ayes, 80 nays, 2 answering present. And the Gentleman's motion to adopt Amendment #9 to House Bill 2244 has failed. Further amendments?" Clerk Selcke: "That's it." Speaker Telcser: "Third Reading. Huzzah. Yeah. Repre...All right. Representative Miller for what purpose do you rise, sir?"



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Miller: "Mr. Speaker, for the purpose of a Motion, if I might,

in regard to hearing a Bill in Committee tomorrow." Speaker Telcser: "Proceed sir."

Miller: "Thank you. Mr. Speaker and Members of the House. House Bill 2108, which increases the death benefits for policemen and firemen killed inthe line of duty, was originally scheduled to be heard in the Executive Committee tomorrow. Due to an oversight in scheduling the Bill, it is presently unposted and I would ask leave of the House for the necessary number of votes to have the Bill heard in Executive Committee tomorrow morning at 9:00. House Bill 2108."

Speaker Telcser: "All right, the Gentleman has moved to...ah... suspend the provisions of Rule 18 for the purposes of having House Bill 2108 heard in Exec. tomorrow morning. Are there any objections to using the attendance Roll Call? Hearing none, that will be the Roll Call. Representative Campbell, for what purpose do you rise sir?"

Campbell: "Mr. Speaker and Ladies and Gentlemen of the House. I move to suspend the provisions of Rule 18, for the purposes of hearing Senate Bills 1421, 22 and 23 in the Appropriations Committee tomorrow morning. I've checked it from both sides of the aisle and find no objections."

Speaker Telcser: "All right, Representative Campbell, could

you restate those Bill numbers for the Clerk please?" Campbell: "Senate Bill 1421, 1422 and 1423."

Speaker Telcser: "All right the Gentleman has moved to suspend the provisions of Rule 18 for the purpose of hearing, in Appropriations tomorrow, the Senate Bills, 1421, 1422, 1423. Are there any objections to the Attendance Roll Call? Hearing none, those Bills will be heard in Appropriations tomorrow. Representative Mann, for what purpose do you rise sir?" Mann: "Thank you Mr. Speaker, I would like to suspend Rule 18, for the purpose of hearing a Bill in Executive...ah...a Resolution



in Executive tomorrow. House Resolution 914. Due to an oversight it was not posted and with leave of the House, I would like to have it heard."

- Speaker Telcser: "The Gentleman has moved to suspend the provisions of Rule 18, for the purpose of hearing House Resolution 914 in Exec. tomorrow. Objections to the Attendance Roll Call? Hearing none, that rule will be suspended. Representative Duff, for what purpose do you rise sir?"
- Duff: "Mr. Speaker, Ladies and Gentlemen of the House...ah...because of the hour and the schedule that many Members have tonight and because we have scheduled the Judiciary Committee meeting tomorrow, there will not be a meeting of the House Judiciary Committee today. The Bills that were to be heard today will be heard tomorrow."

Speaker Telcser: "Representative Washburn, for what purpose do you rise sir?"

Washburn: "Thank you Mr. Speaker and Ladies and Gentlemen of the House. The Appropriations Committee will meet now, in room 400 until 8:00 tonight. They'll meet now in room 400 until 8:00 p.m. and then we will meet tomorrow morning at 8:00 in room M-5. So, please go to room M...room 400 hundred tonight and room M-5 at 8:00 in the morning."

Speaker Telcser: "Representative McMaster, do you have a motion sir?"

McMaster: "Am I on? Mr. Speaker and Ladies and Gentlemen of the House. I am the House Sponsor of Senate Bill 1227. I understand that it is agreed on between the Leadership on both sides of the aisle. That if Senate Bill 1227 can be taken from the Committee on Assignment of Bills and moved to Second Reading without reference of Committee. I would like to make that motion."

Speaker Telcser: "The Centleman from Cook, Representative Shea." Shea: "Could you tell us what Bills you want to move?" McMaster: "This is Senate Bill 1227...ah...that...ah...I understand



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Clyde Choate has agreed to, 'uh, moving it to Second Reading, Jerry, it, uh..." Shea: "What does the Bill do?" McMaster: "It cleans up the case of what happens in case townships vote to consolidate this fall. When that law was passed there was nothing done about how you formed the new township government. Senate Bill 1227, Clyde, I believe, uh..." Choate: "Yes." McMaster: "Senator Vadalabene's Bill, Clyde." Shea: "Would you hold this motion for a minute?" McMaster: "All right, let's...yeah, I'll hold it. I understood it was agreed on." Speaker Telcser: "All right, let's hold that until the Democrat staff can check on the Bill. Representative Neff, for what purpose do you rise, sir?" Neff: "Ah, Mr. Speaker, for the purpose of announcement the Transportation Committee Meeting which was set up at 4 o'clock this afternoon will still meet immediately after adjournment in...in Room C-1 and I hope that all Committee Members...can...can we have about ten... bills that we need to be heard we have witness over there to testify on these Bills and so we will meet immediately after the Session is over in C-1." Speaker Telcser: "Representative Dyer, for what purpose do you rise?" Dyer: "Ah, I have an announcement. Representative Beaupre has asked me to announce that the Subcommittee of Higher Education, the Subcommittee on Women in Athletics, will meet tomorrow morning at 8 o'clock for breakfast at the Mansion View. Thank you." Speaker Telcser: "Are there further announcements? Representative Martin, for what purpose do you rise? Martin." Martin: "Thank you very much, Mr. Speaker. Insomuch as tomorrow is my birthday and I will not be here, we have decided to celebrate it today. It has been being celebrated since early this morning and I would certainly hope that before today is over that everyone here will stop by Room 2112 in the State Office Building, ah, to help in the festivities and celebration of my birthday. And for your infor-



mation as far the age is concerned, I'm 21 and holding all the rest of the years. Thank you."

Speaker Telcser: "You're holding very well, Peggy. Representative Washburn, for what purpose do you rise?"

Washburn: "Ah, Mr. Speaker and Ladies and Gentlemen of the House, I just found out that the Senate is still in Room 400 so the

Appropriations Committee will meet in M-5, now. M-5, now."

Speaker Telcser: "Further announcements. All right, Committee Reports. Committee Reports."

Clerk Selcke: "Ah, Mr. Washburn from Appropriations which House Bills 2349, 2362 and 2416 referred and reported the same back with Amendments thereto,....recommended the Amendments be adopted and the Bills adopted do pass. Mr. Washburn from Appropriation to which House Bill 2316 and 2608 were referred reported the same back with the recommendation the Bills do pass."

Speaker Telcser: "Ah, introduction to First Reading."

Clerk Selcke: "Ah, House Bill 2821, Neff, et al. Appropriate \$200,000 from the Road Fund. First Reading of the Bill. House Bill 2822, Catania. Appropriates 200,000 to Superintendent of Public Instruction. First Reading of the Bill. House Bill 2823, Catania. Appropriates 1,820,000 to Superintendent of Public Instruction. First Reading of the Bill."

Speaker Telcser: "...Gentleman from Knox, Representative Neff." Neff: "Ah, Mr. Speaker, Ladies and Gentlemen of the House, I have been

over and cleared this with the, ah, leadership on the other side of the aisle and we are in agreement to move that motion at this time." Speaker Telcser: "Gentleman from Cook, Representative Shea." Shea: "I've got one question of the Gentleman if I might." Speaker Telcser: "Proceed, sir."

Shea: "Mr. McMaster, I...I read what it says in the Digest but does this

Bill have any...anything to do with the extension of terms of elected township officials?"

McMaster: "Yes, that is also in there, Jerry." Shea: "It is...it is in there?" McMaster: "Yes."



Shea: "Then there's going to be an objection from this side of the aisle. I...there...I'm...I'm just telling you, Tom. Ah, Mr. Kennedy is objecting."

McMaster: "I don't care, Jerry, it's all right with me to go to Committee." Speaker Telcser: "Okay, Gentlemen withdraws his...you withdraw your

motion, sir? Or do you persist in putting it?" McMaster: "Let's go ahead with it and see how the vote goes." Speaker Telcser: "Okay. The Gentleman has moved to take Senate Bill

1227 from the Committee on Assignments and placed on the order of Second Reading. This vote will take 107 votes. All in favor of the Gentleman's motion signify by voting aye, the opposed by voting no. Have all voted who wish? Have all voted who wish? Hit those switches. Representative Hart, for what purpose do you rise, sir? Dick Hart."

Hart: "I'd just like to explain my vote. This Bill just puts into the statutes what the Constitution of the State of Illinois requires and that is that in the event there's a referendum to consolidate townships the referendum must carry in each of the townships that's involved. So the statute that we passed originally was not clear on it and all this does is to clear it up and make the language of ...of the statute the same as the Constitution of Illinois. I think it's a merely Bill and we ought to vote for it."

Speaker Telcser: "Okay. Have all voted who wish? Take the record. On this question there are 85 ayes, 12 nays. Gentleman's motion fails. Representative Neff wishes to be recorded as voting aye. McLendon, aye. Londrigan, aye. Okay, Londrigan, aye. MacDonald, Bob Holloway, these are aye votes. Cissy Stiehl, aye. Chuck Keller, aye. Oh, you want to take this again? ...Let's do it again, but let's get on it, huh? Gentleman has moved to take Senate Bill 1227 from the Committee on Assignment and place it on the order of Second Reading. All in favor of the Gentleman's motion signify by voting aye; the opposed by voting no. This will take 107 votes. ...that. All right now let's all get on who wish to get on, the switches that is. We need 107 votes. Okay. Have all voted who wish? Representative Hill, the Gentleman from Kane,



Representative Hill."

Hill: "Ah, Mr. Speaker and Ladies and Gentlemen of the House, this is a similar Bill that we had up in the last Session of the General Assembly and this is the first time it ever received this many votes. I certainly would appreciate very much if you would vote in opposition to this motion. It's a...it's a...a Bill that would the terms and we have consistently voted in opposition to it. I would appreciate very much a no vote."

- Speaker Telcser: "Have all voted who wish? Clabaugh, go ahead, Charlie, we'll put you on. Clabaugh, aye. Someone push Charlie, you're on already. Okay. Have all voted who wish? John Porter, aye. You're on already, John. Have all voted who wish? Take the record. Need five more. This question 102 ayes, Hudson, aye, 103 ayes, Dave Jones, aye, 104 ayes, this question 104 ayes, 11 nays, 12 answering present. You don't care? The Gentleman's motion to suspend the Rules fails. Indicates that's okay by him. Gentleman from Cook, Representative William Walsh."
- Walsh: "Mr. Speaker and Ladies and Gentlemen of the House, we're going to adjourn shortly. I'd first like to make the announcement that the Rules Committee will not meet tonight but will meet tomorrow morning at 10 o'clock in Room M-3. So Rules tomorrow at 10 in Room M-3. We're going to adjourn now shortly because the Appropriations Committee is scheduled to meet and we'll get to the R.T.A. Bill on Second Reading tomorrow. And now, Mr. Speaker, I move that the Regular Session adjourn until the hour of 11 a.m. tomorrow."
- Speaker Telcser: "Gentleman has moved Regular Session now stand adjourned for the hour of 11 a.m. tomorrow morning. All in favor of the Gentleman's motion signify by saying aye, the opposed no. Regular Session stands adjourned."



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HOUSE OF REPRESENTATIVES

SEVENTY-EIGHTH GENERAL ASSEMBLY

ONE HUNDRED THIRTIETH LEGISLATIVE DAY

MAY 21, 1974

1:30 O'CLOCK P. M.

THE HONORABLE W. ROBERT BLAIR, SPEAKER

IN THE CHAIR



HOUSE OF REPRESENTATIVES

SEVENTY-EIGHTH GENERAL ASSEMBLY

TWENTY-NINTH LEGISLATIVE DAY

MAY 21, 1974

12:00 O'CLOCK NOON

THE HONORABLE W. ROBERT BLAIR, SPEAKER

IN THE CHAIR



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	χ.	Leinenweber	Moves motion lie on table
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		Speaker Telcser	Leave granted
		Duff	Announcement
		Speaker Telcser	
	*	Washburn	Announcement
		Speaker Telcser	
		McMaster	Refers to SB 1227

GENERAL ASSEMBLY

HOUSE OF REPRESENTATIVES

DATE: _______

Page	Time	Speaker	12.
		Speaker Telcser	
		Shea	Inquiry
67		McMaster	Discussion
		Shea	Asks to hold motion
		McMaster	Agrees to hold
		Speaker Telcser	
		Neff	Announcement
s		Speaker' Telcser	
		Dyer	Announcement
•		Speaker Telcser	
68		Martin	
		Speaker Telcser	
		Washburn	Announcement
		Speaker Telcser	Committee reports
		Clerk Selcke	
		Speaker Telcser	
		Clerk Selcke	Reads introductions, 1st
		Speaker Telcser	
		McMaster	Asks to move his motion agai
		Speaker Telcser	
69		Shea	Question
		McMaster	Discussion
		Speaker Telcser	
,		McMaster	Go ahead with motion
		Speaker Telcser	Vote on SB 1227 motion
		Hart	Explains vote
70			McMaster's motion fails



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TRANS	CRIPTION	INDEX	DATE: <u>5-21-74</u>
Page	Time	Speaker	13. <u>Information</u>
		Hill	Opposes
		Speaker Telcser	Notion fails
		Walsh, W.	Announcement, moves reg.
		Speaker Telcser	session adjourn House is adjourned, 1st sp.
		Walsh, W.	in order Moves 1st sp. adjourn
		Speaker Telcser	
		Speaker leicser	ist sp. stands aujourned
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