



## 104TH GENERAL ASSEMBLY

### State of Illinois

2025 and 2026

HB1256

Introduced 1/28/2025, by Rep. Dan Ugaste

#### SYNOPSIS AS INTRODUCED:

820 ILCS 305/8.2

Amends the Workers' Compensation Act in relation to custom compound medications. Sets forth conditions for approval of payment. Provides that charges shall be based upon the specific amount of each component drug and its original manufacturer's National Drug Code number and also upon specified criteria. Provides that a provider may prescribe a one-time 7-day supply unless a prescription for more than 7 days is preauthorized by the employer. Effective immediately.

LRB104 06147 SPS 16181 b

1 AN ACT concerning employment.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Workers' Compensation Act is amended by  
5 changing Section 8.2 as follows:

6 (820 ILCS 305/8.2)

7 Sec. 8.2. Fee schedule.

8 (a) Except as provided for in subsection (c), for  
9 procedures, treatments, or services covered under this Act and  
10 rendered or to be rendered on and after February 1, 2006, the  
11 maximum allowable payment shall be 90% of the 80th percentile  
12 of charges and fees as determined by the Commission utilizing  
13 information provided by employers' and insurers' national  
14 databases, with a minimum of 12,000,000 Illinois line item  
15 charges and fees comprised of health care provider and  
16 hospital charges and fees as of August 1, 2004 but not earlier  
17 than August 1, 2002. These charges and fees are provider  
18 billed amounts and shall not include discounted charges. The  
19 80th percentile is the point on an ordered data set from low to  
20 high such that 80% of the cases are below or equal to that  
21 point and at most 20% are above or equal to that point. The  
22 Commission shall adjust these historical charges and fees as  
23 of August 1, 2004 by the Consumer Price Index-U for the period

1 August 1, 2004 through September 30, 2005. The Commission  
2 shall establish fee schedules for procedures, treatments, or  
3 services for hospital inpatient, hospital outpatient,  
4 emergency room and trauma, ambulatory surgical treatment  
5 centers, and professional services. These charges and fees  
6 shall be designated by geozip or any smaller geographic unit.  
7 The data shall in no way identify or tend to identify any  
8 patient, employer, or health care provider. As used in this  
9 Section, "geozip" means a three-digit zip code based on data  
10 similarities, geographical similarities, and frequencies. A  
11 geozip does not cross state boundaries. As used in this  
12 Section, "three-digit zip code" means a geographic area in  
13 which all zip codes have the same first 3 digits. If a geozip  
14 does not have the necessary number of charges and fees to  
15 calculate a valid percentile for a specific procedure,  
16 treatment, or service, the Commission may combine data from  
17 the geozip with up to 4 other geozips that are demographically  
18 and economically similar and exhibit similarities in data and  
19 frequencies until the Commission reaches 9 charges or fees for  
20 that specific procedure, treatment, or service. In cases where  
21 the compiled data contains less than 9 charges or fees for a  
22 procedure, treatment, or service, reimbursement shall occur at  
23 76% of charges and fees as determined by the Commission in a  
24 manner consistent with the provisions of this paragraph.  
25 Providers of out-of-state procedures, treatments, services,  
26 products, or supplies shall be reimbursed at the lesser of

1 that state's fee schedule amount or the fee schedule amount  
2 for the region in which the employee resides. If no fee  
3 schedule exists in that state, the provider shall be  
4 reimbursed at the lesser of the actual charge or the fee  
5 schedule amount for the region in which the employee resides.  
6 Not later than September 30 in 2006 and each year thereafter,  
7 the Commission shall automatically increase or decrease the  
8 maximum allowable payment for a procedure, treatment, or  
9 service established and in effect on January 1 of that year by  
10 the percentage change in the Consumer Price Index-U for the 12  
11 month period ending August 31 of that year. The increase or  
12 decrease shall become effective on January 1 of the following  
13 year. As used in this Section, "Consumer Price Index-U" means  
14 the index published by the Bureau of Labor Statistics of the  
15 U.S. Department of Labor, that measures the average change in  
16 prices of all goods and services purchased by all urban  
17 consumers, U.S. city average, all items, 1982-84=100.

18 (a-1) Notwithstanding the provisions of subsection (a) and  
19 unless otherwise indicated, the following provisions shall  
20 apply to the medical fee schedule starting on September 1,  
21 2011:

22 (1) The Commission shall establish and maintain fee  
23 schedules for procedures, treatments, products, services,  
24 or supplies for hospital inpatient, hospital outpatient,  
25 emergency room, ambulatory surgical treatment centers,  
26 accredited ambulatory surgical treatment facilities,

1 prescriptions filled and dispensed outside of a licensed  
2 pharmacy, dental services, and professional services. This  
3 fee schedule shall be based on the fee schedule amounts  
4 already established by the Commission pursuant to  
5 subsection (a) of this Section. However, starting on  
6 January 1, 2012, these fee schedule amounts shall be  
7 grouped into geographic regions in the following manner:

8 (A) Four regions for non-hospital fee schedule  
9 amounts shall be utilized:

10 (i) Cook County;

11 (ii) DuPage, Kane, Lake, and Will Counties;

12 (iii) Bond, Calhoun, Clinton, Jersey,  
13 Macoupin, Madison, Monroe, Montgomery, Randolph,  
14 St. Clair, and Washington Counties; and

15 (iv) All other counties of the State.

16 (B) Fourteen regions for hospital fee schedule  
17 amounts shall be utilized:

18 (i) Cook, DuPage, Will, Kane, McHenry, DeKalb,  
19 Kendall, and Grundy Counties;

20 (ii) Kankakee County;

21 (iii) Madison, St. Clair, Macoupin, Clinton,  
22 Monroe, Jersey, Bond, and Calhoun Counties;

23 (iv) Winnebago and Boone Counties;

24 (v) Peoria, Tazewell, Woodford, Marshall, and  
25 Stark Counties;

26 (vi) Champaign, Piatt, and Ford Counties;

- 1 (vii) Rock Island, Henry, and Mercer Counties;  
2 (viii) Sangamon and Menard Counties;  
3 (ix) McLean County;  
4 (x) Lake County;  
5 (xi) Macon County;  
6 (xii) Vermilion County;  
7 (xiii) Alexander County; and  
8 (xiv) All other counties of the State.

9 (2) If a geozip, as defined in subsection (a) of this  
10 Section, overlaps into one or more of the regions set  
11 forth in this Section, then the Commission shall average  
12 or repeat the charges and fees in a geozip in order to  
13 designate charges and fees for each region.

14 (3) In cases where the compiled data contains less  
15 than 9 charges or fees for a procedure, treatment,  
16 product, supply, or service or where the fee schedule  
17 amount cannot be determined by the non-discounted charge  
18 data, non-Medicare relative values and conversion factors  
19 derived from established fee schedule amounts, coding  
20 crosswalks, or other data as determined by the Commission,  
21 reimbursement shall occur at 76% of charges and fees until  
22 September 1, 2011 and 53.2% of charges and fees thereafter  
23 as determined by the Commission in a manner consistent  
24 with the provisions of this paragraph.

25 (4) To establish additional fee schedule amounts, the  
26 Commission shall utilize provider non-discounted charge

1 data, non-Medicare relative values and conversion factors  
2 derived from established fee schedule amounts, and coding  
3 crosswalks. The Commission may establish additional fee  
4 schedule amounts based on either the charge or cost of the  
5 procedure, treatment, product, supply, or service.

6 (5) Implants shall be reimbursed at 25% above the net  
7 manufacturer's invoice price less rebates, plus actual  
8 reasonable and customary shipping charges whether or not  
9 the implant charge is submitted by a provider in  
10 conjunction with a bill for all other services associated  
11 with the implant, submitted by a provider on a separate  
12 claim form, submitted by a distributor, or submitted by  
13 the manufacturer of the implant. "Implants" include the  
14 following codes or any substantially similar updated code  
15 as determined by the Commission: 0274  
16 (prosthetics/orthotics); 0275 (pacemaker); 0276 (lens  
17 implant); 0278 (implants); 0540 and 0545 (ambulance); 0624  
18 (investigational devices); and 0636 (drugs requiring  
19 detailed coding). Non-implantable devices or supplies  
20 within these codes shall be reimbursed at 65% of actual  
21 charge, which is the provider's normal rates under its  
22 standard chagemaster. A standard chagemaster is the  
23 provider's list of charges for procedures, treatments,  
24 products, supplies, or services used to bill payers in a  
25 consistent manner.

26 (6) The Commission shall automatically update all

1 codes and associated rules with the version of the codes  
2 and rules valid on January 1 of that year.

3 (a-2) For procedures, treatments, services, or supplies  
4 covered under this Act and rendered or to be rendered on or  
5 after September 1, 2011, the maximum allowable payment shall  
6 be 70% of the fee schedule amounts, which shall be adjusted  
7 yearly by the Consumer Price Index-U, as described in  
8 subsection (a) of this Section.

9 (a-3) Prescriptions filled and dispensed outside of a  
10 licensed pharmacy shall be subject to a fee schedule that  
11 shall not exceed the Average Wholesale Price (AWP) plus a  
12 dispensing fee of \$4.18. AWP or its equivalent as registered  
13 by the National Drug Code shall be set forth for that drug on  
14 that date as published in Medi-Span ~~Medispan~~.

15 (a-4) As used in this Section:

16 "Custom compound medication" means a customized medication  
17 prescribed or ordered by a duly licensed prescriber for a  
18 specific patient that is prepared in a pharmacy by a licensed  
19 pharmacist in response to a licensed prescriber's prescription  
20 or order by combining, mixing, or altering of ingredients, but  
21 not reconstituting, to meet the unique needs of a specific  
22 patient.

23 (a-5) A custom compound medication for longer than the  
24 one-time 7-day supply described in subsection (a-6) shall be  
25 approved for payment only if the compound meets all of the  
26 following standards:

1           (1) there is no readily available commercially  
2 manufactured equivalent product;

3           (2) no other Food and Drug Administration approved  
4 alternative drug is appropriate for the patient;

5           (3) the active ingredients of the compound each have a  
6 National Drug Code number, are components of drugs  
7 approved by the Food and Drug Administration, and the  
8 active ingredients in the custom compound medication are  
9 being used for diagnosis or conditions approved use by the  
10 Food and Drug Administration and not being used for  
11 off-label use;

12           (4) the drug has not been withdrawn or removed from  
13 the market for safety reasons; and

14           (5) the prescriber is able to demonstrate to the payer  
15 that the compound medication is clinically appropriate for  
16 the intended use.

17           (a-6) Custom compound medications shall be charged using  
18 the specific amount of each component drug and its original  
19 manufacturer's National Drug Code number included in the  
20 compound. Charges shall be based on a maximum charge of the  
21 average wholesale price based upon the original manufacturer's  
22 National Drug Code number, as published by Red Book or  
23 Medi-Span and prorated for each component amount used. If the  
24 National Drug Code for the compound ingredient is a repackaged  
25 drug, the maximum allowable fee for the repackaged drug shall  
26 be determined by the National Drug Code and the average

1 wholesale price of the underlying original manufacturer.  
2 Components without National Drug Code numbers shall not be  
3 charged. A single dispensing fee for a custom compound  
4 medication as determined by the Commission based on the actual  
5 costs of preparing and dispensing the custom compound  
6 medication shall be paid. The dispensing fee for a compound  
7 prescription shall be billed with code WC 700-C. The provider  
8 may prescribe a one-time 7-day supply. Any custom compound  
9 medication prescriptions for more than 7 days shall be  
10 preauthorized by the employer. Under all circumstances, if the  
11 compound medication meets the requirements in subsection  
12 (a-5), a 7-day supply shall be covered.

13 (a-7) This Section is subject to the other provisions of  
14 this Act, including, but not limited to, Section 8.7.

15 (b) Notwithstanding the provisions of subsection (a), if  
16 the Commission finds that there is a significant limitation on  
17 access to quality health care in either a specific field of  
18 health care services or a specific geographic limitation on  
19 access to health care, it may change the Consumer Price  
20 Index-U increase or decrease for that specific field or  
21 specific geographic limitation on access to health care to  
22 address that limitation.

23 (c) The Commission shall establish by rule a process to  
24 review those medical cases or outliers that involve  
25 extra-ordinary treatment to determine whether to make an  
26 additional adjustment to the maximum payment within a fee

1 schedule for a procedure, treatment, or service.

2 (d) When a patient notifies a provider that the treatment,  
3 procedure, or service being sought is for a work-related  
4 illness or injury and furnishes the provider the name and  
5 address of the responsible employer, the provider shall bill  
6 the employer or its designee directly. The employer or its  
7 designee shall make payment for treatment in accordance with  
8 the provisions of this Section directly to the provider,  
9 except that, if a provider has designated a third-party  
10 billing entity to bill on its behalf, payment shall be made  
11 directly to the billing entity. Providers shall submit bills  
12 and records in accordance with the provisions of this Section.

13 (1) All payments to providers for treatment provided  
14 pursuant to this Act shall be made within 30 days of  
15 receipt of the bills as long as the bill contains  
16 substantially all the required data elements necessary to  
17 adjudicate the bill.

18 (2) If the bill does not contain substantially all the  
19 required data elements necessary to adjudicate the bill,  
20 or the claim is denied for any other reason, in whole or in  
21 part, the employer or insurer shall provide written  
22 notification to the provider in the form of an explanation  
23 of benefits explaining the basis for the denial and  
24 describing any additional necessary data elements within  
25 30 days of receipt of the bill. The Commission, with  
26 assistance from the Medical Fee Advisory Board, shall

1           adopt rules detailing the requirements for the explanation  
2           of benefits required under this subsection.

3           (3) In the case (i) of nonpayment to a provider within  
4           30 days of receipt of the bill which contained  
5           substantially all of the required data elements necessary  
6           to adjudicate the bill, (ii) of nonpayment to a provider  
7           of a portion of such a bill, or (iii) where the provider  
8           has not been issued an explanation of benefits for a bill,  
9           the bill, or portion of the bill up to the lesser of the  
10          actual charge or the payment level set by the Commission  
11          in the fee schedule established in this Section, shall  
12          incur interest at a rate of 1% per month payable by the  
13          employer to the provider. Any required interest payments  
14          shall be made by the employer or its insurer to the  
15          provider within 30 days after payment of the bill.

16          (4) If the employer or its insurer fails to pay  
17          interest within 30 days after payment of the bill as  
18          required pursuant to paragraph (3), the provider may bring  
19          an action in circuit court for the sole purpose of seeking  
20          payment of interest pursuant to paragraph (3) against the  
21          employer or its insurer responsible for insuring the  
22          employer's liability pursuant to item (3) of subsection  
23          (a) of Section 4. The circuit court's jurisdiction shall  
24          be limited to enforcing payment of interest pursuant to  
25          paragraph (3). Interest under paragraph (3) is only  
26          payable to the provider. An employee is not responsible

1 for the payment of interest under this Section. The right  
2 to interest under paragraph (3) shall not delay, diminish,  
3 restrict, or alter in any way the benefits to which the  
4 employee or his or her dependents are entitled under this  
5 Act.

6 The changes made to this subsection (d) by this amendatory  
7 Act of the 100th General Assembly apply to procedures,  
8 treatments, and services rendered on and after the effective  
9 date of this amendatory Act of the 100th General Assembly.

10 (e) Except as provided in subsections (e-5), (e-10), and  
11 (e-15), a provider shall not hold an employee liable for costs  
12 related to a non-disputed procedure, treatment, or service  
13 rendered in connection with a compensable injury. The  
14 provisions of subsections (e-5), (e-10), (e-15), and (e-20)  
15 shall not apply if an employee provides information to the  
16 provider regarding participation in a group health plan. If  
17 the employee participates in a group health plan, the provider  
18 may submit a claim for services to the group health plan. If  
19 the claim for service is covered by the group health plan, the  
20 employee's responsibility shall be limited to applicable  
21 deductibles, co-payments, or co-insurance. Except as provided  
22 under subsections (e-5), (e-10), (e-15), and (e-20), a  
23 provider shall not bill or otherwise attempt to recover from  
24 the employee the difference between the provider's charge and  
25 the amount paid by the employer or the insurer on a compensable  
26 injury, or for medical services or treatment determined by the

1 Commission to be excessive or unnecessary.

2 (e-5) If an employer notifies a provider that the employer  
3 does not consider the illness or injury to be compensable  
4 under this Act, the provider may seek payment of the  
5 provider's actual charges from the employee for any procedure,  
6 treatment, or service rendered. Once an employee informs the  
7 provider that there is an application filed with the  
8 Commission to resolve a dispute over payment of such charges,  
9 the provider shall cease any and all efforts to collect  
10 payment for the services that are the subject of the dispute.  
11 Any statute of limitations or statute of repose applicable to  
12 the provider's efforts to collect payment from the employee  
13 shall be tolled from the date that the employee files the  
14 application with the Commission until the date that the  
15 provider is permitted to resume collection efforts under the  
16 provisions of this Section.

17 (e-10) If an employer notifies a provider that the  
18 employer will pay only a portion of a bill for any procedure,  
19 treatment, or service rendered in connection with a  
20 compensable illness or disease, the provider may seek payment  
21 from the employee for the remainder of the amount of the bill  
22 up to the lesser of the actual charge, negotiated rate, if  
23 applicable, or the payment level set by the Commission in the  
24 fee schedule established in this Section. Once an employee  
25 informs the provider that there is an application filed with  
26 the Commission to resolve a dispute over payment of such

1 charges, the provider shall cease any and all efforts to  
2 collect payment for the services that are the subject of the  
3 dispute. Any statute of limitations or statute of repose  
4 applicable to the provider's efforts to collect payment from  
5 the employee shall be tolled from the date that the employee  
6 files the application with the Commission until the date that  
7 the provider is permitted to resume collection efforts under  
8 the provisions of this Section.

9 (e-15) When there is a dispute over the compensability of  
10 or amount of payment for a procedure, treatment, or service,  
11 and a case is pending or proceeding before an Arbitrator or the  
12 Commission, the provider may mail the employee reminders that  
13 the employee will be responsible for payment of any procedure,  
14 treatment or service rendered by the provider. The reminders  
15 must state that they are not bills, to the extent practicable  
16 include itemized information, and state that the employee need  
17 not pay until such time as the provider is permitted to resume  
18 collection efforts under this Section. The reminders shall not  
19 be provided to any credit rating agency. The reminders may  
20 request that the employee furnish the provider with  
21 information about the proceeding under this Act, such as the  
22 file number, names of parties, and status of the case. If an  
23 employee fails to respond to such request for information or  
24 fails to furnish the information requested within 90 days of  
25 the date of the reminder, the provider is entitled to resume  
26 any and all efforts to collect payment from the employee for

1 the services rendered to the employee and the employee shall  
2 be responsible for payment of any outstanding bills for a  
3 procedure, treatment, or service rendered by a provider.

4 (e-20) Upon a final award or judgment by an Arbitrator or  
5 the Commission, or a settlement agreed to by the employer and  
6 the employee, a provider may resume any and all efforts to  
7 collect payment from the employee for the services rendered to  
8 the employee and the employee shall be responsible for payment  
9 of any outstanding bills for a procedure, treatment, or  
10 service rendered by a provider as well as the interest awarded  
11 under subsection (d) of this Section. In the case of a  
12 procedure, treatment, or service deemed compensable, the  
13 provider shall not require a payment rate, excluding the  
14 interest provisions under subsection (d), greater than the  
15 lesser of the actual charge or the payment level set by the  
16 Commission in the fee schedule established in this Section.  
17 Payment for services deemed not covered or not compensable  
18 under this Act is the responsibility of the employee unless a  
19 provider and employee have agreed otherwise in writing.  
20 Services not covered or not compensable under this Act are not  
21 subject to the fee schedule in this Section.

22 (f) Nothing in this Act shall prohibit an employer or  
23 insurer from contracting with a health care provider or group  
24 of health care providers for reimbursement levels for benefits  
25 under this Act different from those provided in this Section.

26 (g) On or before January 1, 2010 the Commission shall

1 provide to the Governor and General Assembly a report  
2 regarding the implementation of the medical fee schedule and  
3 the index used for annual adjustment to that schedule as  
4 described in this Section.

5 (Source: P.A. 100-1117, eff. 11-27-18; 100-1175, eff.  
6 1-11-19.)

7 Section 99. Effective date. This Act takes effect upon  
8 becoming law.