

ABSTRACTS OF STATE REPORTS

DECEMBER 2021

COMMISSION ON GOVERNMENT FORECASTING AND ACCOUNTABILITY

Abstracts of Reports Required to be Filed With the General Assembly

The CGFA staff is required to prepare abstracts of reports required to be filed with the General Assembly. Legislators may receive copies of entire reports by emailing the form that was delivered to their Springfield office to isinfo@ilsos.net or by mailing it to the State Government Report Distribution Center at the Illinois State Library. This report is posted monthly on our website.

Board of Higher Education *Chief Procurement Office for Institutions of Higher Education annual report, FY 2021*

This office is the independent procurement authority for public universities and the Illinois Math and Science Academy. In FY 2021 it handled 1,579 purchases totaling over \$2.5 billion, consisting of \$1.7 billion in competitive procurements; \$593 million in cooperative purchases; \$219 million in sole-source procurements; and \$14.5 million in emergency purchases. Separately, universities made about \$442 million in purchases exempt from the Procurement Code. Contracts with certified small businesses totaled \$53.5 million—about 3.11% of the total and below the goal of 10%. The office has submitted draft rules for including diversity criteria in its procurement process, as required by law. The report has detailed sections on each procurement type. (30 ILCS 500/45-90(f); undated, rec'd Nov. 2021, 42 pp.)

Capital Development Board *Chief Procurement Office, CDB small business participation report, FY 2021*

In FY 2021, 185 Capital Development Board contracts went to small businesses—60% of all CDB contracts. Spending on those contracts was \$96.2 million (20% of total CDB spending of about \$471.8 million). These amounts do not include subcontractors. CDB does not set aside contracts for small businesses, because its percentage of contracts with them continually exceeds the 10% statewide goal. (30 ILCS 500/45-90(f), Oct. 2021, rec'd Nov. 2021, 2 pp.)

Chief Procurement Office, Higher Education Institutions *Sole-source procurements, FY 2021*

A total of 151 contracts totaling almost \$219.1 million were made by 15 higher education institutions and the Illinois Public Higher Education Cooperative through sole-source procurement. An additional 61 existing sole-source contracts

(totally \$24.9 million) were renewed, and 12 public hearings were conducted. The report identifies contracts by type and institution. (30 ILCS 500/20-25(d); Aug. 2021, rec'd Sept. 2021, 5 pp.)

Commerce Commission *Transportation Regulatory Fund annual report, FY 2021*

In FY 2021 the Fund received \$11.2 million (\$7.1 million from motor carriers and \$4.1 million from railroads) and spent \$11.3 million (\$5.4 million for motor carriers and \$5.9 million for railroads). The report also lists job titles funded from the Fund, and methods for allocating funds. (625 ILCS 5/18c-1604; issued & rec'd Nov. 2021, 10 pp.)

Commerce and Economic Opportunity, Dept. of *Apprenticeship Education Expense Tax Credit Program annual report, 2020*

Under the Program, companies that incur educational expenses for qualified apprentices can apply for income tax

credits. In calendar 2020, 11 applications were received and approved (fewer than expected due to the COVID-19 pandemic). Recipients spent \$86,338 on education for 32 apprentices and received \$81,428 in tax credits. (35 ILCS 5/231(h); June 2021, rec'd Nov. 2021, 3 pp.)

Data Center Investment Program annual report, 2020

The Program aims to attract large-scale data centers through sales and use tax exemptions, and tax credits for projects in underserved areas. In 2020 the Department signed memoranda of understanding with, and issued sales and use tax exemption certificates to, six data center operators, which reported investing \$1.1 billion and creating 75 new jobs. The report also summarizes similar tax incentive programs in other states. (20 ILCS 605/605-1025, June 2021, rec'd Nov. 2021, 10 pp.)

Economic Development for a Growing Economy (EDGE) Tax Credit Program annual report, 2020

The EDGE program gives tax credits to eligible firms to expand or retain jobs, with eligibility based on capital investment and new or retained jobs. In 2020, 15 projects were approved and executed, for projected tax credits of \$11.8 million, \$179.2 million in capital investment, 619 new jobs, and 0 jobs retained. The report profiles projects

approved in 2020; describes the 25 amendments to previously approved projects that were approved in 2020; reports on vendor diversity and sexual harassment policies; shows 2020 pay of new and retained employees; and shows EDGE agreement performance by calendar year. (35 ILCS 10/5-70; June 2021, rec'd Oct. 2021, 22 pp. + 1 table)

Economic Development for a Growing Economy (EDGE) Tax Credit Program biennial evaluation report, 2021

DCEO is to evaluate the program's effectiveness in creating jobs and its revenue impact biennially. In calendar year 2020, companies receiving EDGE tax credits reported creating 36,959 jobs and retaining 20,717. Reported payroll for those employees was \$5.3 billion. Since 2001, the total value of EDGE tax credit certificates issued by DCEO is almost \$2.3 billion. The report also summarizes business incentive tax credits in states with which Illinois often competes to relocate businesses. (35 ILCS 10/5-75; undated, rec'd Nov. 2021, 18 pp.)

Enterprise Zone, High Impact Business, and River Edge Redevelopment Zone Programs annual report, 2020

The Illinois Department of Revenue reports \$114.3 million in forgone state tax revenue from enterprise zones in 2020; almost \$24 million

from the High Impact Business Program; and \$610,000 from the River Edge Redevelopment Zone Program. Businesses participating in the enterprise zone program report investing \$605.7 million but losing 1,955 jobs; High Impact Business participants reported investing \$316.5 million and creating 387 jobs; and River Edge Redevelopment participants reported \$145,000 in investments and 13 new jobs. (20 ILCS 655/6 and 655/5.5(h), and 65 ILCS 115/10-6(a)(1); Aug. 2021, rec'd Oct. 2021, 32 pp.)

Illinois Film Office quarterly report, July-Sept. 2021

The Illinois Film Office estimates that 3,411 technical crew, 283 production office, 488 talent, and 3,122 extra jobs were created or retained. (Figures may be for projects dating back to 2016.) Of 3,625 crew members hired, 31% were minorities and 19% were white women. Reported production spending was \$117.9 million (\$14.7 million commercial; \$87.8 million TV; and \$15.4 million film). The Office is unable to track vendor jobs. It encourages educational opportunities for minorities to be trained for film and TV work. (35 ILCS 16/45(b); undated, rec'd Nov. 2021, 2 pp.)

Live Theater Tax Credit report, July-Sept. 2021

The report lists no live theater spending, production, or jobs brought to Illinois during the

quarter. No hiring diversity assessment can be made since no credits were issued. (35 ILCS 17/10-50(b); undated, rec'd Nov. 2021, 1 p.)

Commission on Government Forecasting and Accountability

Wagering in Illinois, 2021 update

State tax revenues from wagering were \$1.358 billion—up 11.1% from FY 2020, following a 12.9% drop the preceding year due to COVID-19. Total gaming revenues were 57.9% lottery, 36.7% video gaming, 4.9% sports betting, 0.5% horse racing, and 0% casinos. (The absence of any casino transfers was due to COVID-19 shutdowns, a reduced tax structure, and payments required to be made before state transfers.) Preliminary data show that lottery transfers to the Common School Fund increased over 23% from FY 2020; total lottery sales rose almost 22%. Video gaming yielded nearly \$100 million in tax revenues to local governments and \$561 million to the Capital Projects Fund—up 64% from the previous year. The number of video gaming terminals grew to 40,157 (up from 36,145 in 2020), with the largest number (7,576) in Cook County. Gaming-related revenues from riverboat casinos have fallen consistently since FY 2012; but combined with video gaming totals, the two rose to \$2.94

billion in FY 2019. FY 2020 and 2021 totals fell below that due to the pandemic. Horse racing continued to decline; its 2020 levels were 51.2% below amounts two decades ago. Sports betting brought \$380 million in adjusted gross receipts and \$57 million in tax revenues in its first full year. (S. Res. 875 (1991); Sept. 2021, rec'd Oct. 2021, 94 pp.)

Protection of Individuals with Disabilities in the Criminal Justice System Task Force Report, 2021

The Task Force met 5 times during 2020 and 2021. It made over 20 recommendations, including appointing an advocate to assist persons with disabilities in the criminal justice system; expanding training for police to recognize persons with disabilities; and opening a disability and mental health hotline at correctional facilities. (20 ILCS 5150/20; Sept. 2021, rec'd Nov. 2021, 17 pp.)

State Board of Education

English Learners in Illinois, 2019-20 school year

School districts enrolled some 261,454 English Learner students in 2019-20. Transitional Bilingual Education programs were offered by 594 districts, and Transitional Programs of Instruction in 492. Over 7,000 teachers held bilingual endorsements in Spanish, and 16,260 had ESL endorsements (a teacher may have multiple endorsements).

About 87% of English Learner students were enrolled in Cook, DuPage, Kane, Lake, or Will County. Spanish is the most common language spoken by English Learner Students, followed by Arabic and Polish. Most English Learner students were in grades K-4. (105 ILCS 5/2-3.39(7); issued & rec'd Aug. 2021, 13 pp.)

Undesignated epinephrine use, school year 2020-2021

In the 2020-2021 school year, 19 public schools and 4 nonpublic schools reported 23 administrations of undesignated epinephrine. The most uses were reported by Chicago School District 299 (5 incidents). Eight of the students receiving epinephrine had a previous diagnosis of a severe allergy. The report provides age and allergy trigger information. (105 ILCS 5/22-30(j); issued & rec'd Sept. 2021, 6 pp.)

State Police, Illinois

Cannabis Regulation and Tax Act annual report, FY 2021

The State Police is to report annually on effects of the regulation and taxation of cannabis on law enforcement resources and highway safety. The Act affected several ISP divisions, including Forensic Sciences, Patrol, and Criminal Investigation. Impacts included extra costs for personnel and equipment, new programs, and additional training. Other effects included significant growth of the illicit cannabis market, reduced cooperation

from confidential sources, and fewer requests for air operations flights for aerial searches and the like. Several factors are noted as impacting statistics on the effects of the Act on impaired driving, including that the Act did not go into effect until the second half of FY 2020. But the report notes an increase in cannabis-related Driving Under the Influence charges in the last half of FY 2020, and a decrease in the number of crashes involving cannabis in the last half of FY 2021. The ISP used established methods for detecting THC metabolite in blood and urine. Recommendations include removing or replacing the 2-hour limit on the time officers have to obtain an evidentiary sample from a driver suspected of operating under the influence of cannabis. The report also has statistics on cannabis background checks and expungements. (410 ILCS 705/55-80(c); Sept. 2021, rec'd Nov. 2021, 28 pp.)

Transportation, Dept. of Business Assistance and Regulatory Reform Act Report: Review of Rules and Regulations for Small Business
As required by law, the Chief Procurement Officer for Construction reviewed IDOT's rules for small business construction contracting, concluding that they are not unreasonable, unduly burdensome, duplicative, or onerous to small businesses. He recommended allowing small businesses to qualify for low-risk contracts with letters of credit rather than performance bonds. (20 ILCS 608/20(c); Oct. 2021, rec'd Nov. 2021, 2 pp.)

Chief Procurement Office joint purchases report, FY 2020
IDOT Highway Construction did not procure any contracts by joint purchase in FY 2020. (30 ILCS 525/2(a-10); Oct. 2020, rec'd Oct. 2021, 1 p.)

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IDOT Highway Construction did not procure any contracts by joint purchase in FY 2021. (30 ILCS 525/2(a-10); issued & rec'd Oct. 2021, 1 p.)

Chief Procurement Office exempt contracts report, FY 2021
IDOT executed no public-private partnership agreements in FY 2021. Its contracts exempt from the Illinois Procurement Code included buying 32 parcels for almost \$2.6 million. It also had 33 land acquisition legal services contracts, 161 railroad agreements, and 61 utility agreements in place. (30 ILCS 500/1-10(b); issued & rec'd Oct. 2021, 2 pp.)

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