STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS

COMPLIANCE EXAMINATION FOR THE TWO YEARS ENDED JUNE 30, 2019

Performed as Special Assistant Auditors for the Auditor General, State of Illinois

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS COMPLIANCE EXAMINATION FOR THE TWO YEARS ENDED JUNE 30, 2019

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STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS COMPLIANCE EXAMINATION FOR THE TWO YEARS ENDED JUNE 30, 2019

DEPARTMENT OFFICIALS

Director (January 21, 2019 to present)

Mr. James L. Bennett

Acting Director (July 1, 2017 to January 20, 2019)

Ms. Janice Glenn

Deputy Director Mr. H. Alex Bautista

Chief Fiscal Officer Mr. Alan Brazil

Chief Legal Counsel (November 1, 2017 to present)

Ms. Mary. M. Madden

Acting Chief Legal Counsel (September 7, 2017 to October 31, 2017) Mr. Lon Meltesen

Chief Legal Counsel (September 5, 2017 to September 6, 2017) Vacant

Chief Legal Counsel (July 1, 2017 to September 4, 2017)

Ms. Ngozi Okorafor

Department offices are located at:

100 West Randolph Street Suite 10-100 Chicago, Illinois 60601

535 West Jefferson 1st Floor Springfield, IL 62702

2309 West Main Street Suite 112 Marion, Illinois 62959



MANAGEMENT ASSERTION LETTER

March 6, 2020

Borschnack, Pelletier & Co. Certified Public Accountants 200 E. Court St., Suite 608 Kankakee, IL 60901

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, regulations, contracts, or grant agreements that could have a material effect on the operations of the Illinois Department of Human Rights (Department). We are responsible for and we have established and maintained an effective system of internal controls over compliance requirements. We have performed an evaluation of the Department's compliance with the following specified requirements during the two-year period ended June 30, 2019. Based on this evaluation, we assert that during the years ended June 30, 2018, and June 30, 2019, the Department has materially complied with the specified requirements listed below.

- A. The Department has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Department has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions, or mandatory directions imposed by law upon such obligation, expenditure, receipt, or use.
- C. The Department has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. State revenues and receipts collected by the Department are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate, and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the Department on behalf of the State or held in trust by the Department have been properly and legally administered, and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Yours truly,

Illinois Department of Human Rights

SIGNED ORIGINAL ON FILE

James L. BennettAlan BrazilMary M. MaddenDirectorChief Fiscal OfficerChief Legal Counsel

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS COMPLIANCE EXAMINATION FOR THE TWO YEARS ENDED JUNE 30, 2019

COMPLIANCE REPORT

SUMMARY

The compliance testing performed during this examination was conducted in accordance with *Government Auditing Standards* and in accordance with the Illinois State Auditing Act.

ACCOUNTANT'S REPORT

The Independent Accountant's Report on State Compliance, on Internal Control Over Compliance, and on Supplementary Information for State Compliance Purposes does not contain scope limitations, disclaimers, or other significant non-standard language.

SUMMARY OF FINDINGS

	Current	Prior
Number of	<u>Report</u>	Report
Findings	8	3
Repeated findings	3	1
Prior recommendations		
implemented or not repeated	0	5

SCHEDULE OF FINDINGS

Item No.	<u>Page</u>	Last Reported	Description	Finding Type
			FINDINGS (STATE COMPLIANCE)	
2019-001	8	2017	Noncompliance with Statutorily Mandated Time Limits	Significant Deficiency and Noncompliance
2019-002	10	2017	Failure to Maintain an Internal Audit Program	Significant Deficiency and Noncompliance
2019-003	11	New	Lack of Access Reviews	Significant Deficiency and Noncompliance
2019-004	13	New	Noncompliance with Report Filing Requirements	Significant Deficiency and Noncompliance
2019-005	15	New	Failure to Evaluate and Report on Sexual Harassment Helpline	Significant Deficiency and Noncompliance
2019-006	17	New	Lack of Adequate File Storage Capacity	Significant Deficiency and Noncompliance

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS COMPLIANCE EXAMINATION FOR THE TWO YEARS ENDED JUNE 30, 2019

COMPLIANCE REPORT

SUMMARY

Item No.	<u>Page</u>	Last <u>Reported</u>	<u>Description</u>	Finding Type
			FINDINGS (STATE COMPLIANCE)	
2019-007	19	2017	Inadequate Controls over State Property and Equipment	Significant Deficiency and Noncompliance
2019-008	22	New	Inadequate Controls over Voucher Processing	Significant Deficiency and Noncompliance

EXIT CONFERENCE

The Department waived having an exit conference in a communication dated February 18, 2020 from the Department's Deputy Director, Mr. H. Alex Bautista.

The responses to the recommendations were provided by the Department's Deputy Director, Mr. H. Alex Bautista, in a communication dated February 18, 2020.



200 East Court Street • Suite 608 • Kankakee, IL 60901 815.933.1771 • fax: 815.933.1163

INDEPENDENT ACCOUNTANT'S REPORT ON STATE COMPLIANCE, ON INTERNAL CONTROL OVER COMPLIANCE, AND ON SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

Honorable Frank J. Mautino Auditor General State of Illinois

Compliance

As Special Assistant Auditors for the Auditor General, we have examined compliance by the State of Illinois, Department of Human Rights (Department) with the specified requirements listed below, as more fully described in the Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide) as adopted by the Auditor General, during the two years ended June 30, 2019. Management of the Department is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the Department's compliance based on our examination.

The specified requirements are:

- A. The Department has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Department has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions, or mandatory directions imposed by law upon such obligation, expenditure, receipt, or use.
- C. The Department has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. State revenues and receipts collected by the Department are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate, and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the Department on behalf of the State or held in trust by the Department have been properly and legally administered and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the Department complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the Department complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Department's compliance with the specified requirements.

In our opinion, the Department complied with the specified requirements during the two years ended June 30, 2019, in all material respects. However, the results of our procedures disclosed instances of noncompliance with the specified requirements, which are required to be reported in accordance with criteria established by the *Audit Guide* and are described in the accompanying Schedule of Findings as items 2019-001 through 2019-008.

The Department's responses to the compliance findings identified in our examination are described in the accompanying Schedule of Findings. The Department's responses were not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the responses.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Internal Control Over Compliance

Management of the Department is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control).

In planning and performing our examination, we considered the Department's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Department's compliance with the specified requirements and to test and report on the Department's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our examination, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings as items 2019-001 through 2019-008 that we consider to be significant deficiencies.

As required by the *Audit Guide*, immaterial findings excluded from this report have been reported in a separate letter.

The Department's responses to the findings identified in our examination are described in the accompanying Schedule of Findings. The Department's responses were not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the responses.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Supplementary Information for State Compliance Purposes

Our examination was conducted for the purpose of forming an opinion on the Department's compliance with the specified requirements. The accompanying supplementary information for the years ended June 30, 2019, and June 30, 2018, in Schedules 1 through 5 and the Analysis of Operations Section are presented for purposes of additional analysis. Such information is the responsibility of the Department's management. We have applied certain limited procedures as prescribed by the *Audit Guide* to the accompanying supplementary information for the years ended June 30, 2019, and June 30, 2018, in Schedules 1 through 5. We have not applied procedures to the accompanying supplementary information for the year ended June 30, 2017, in Schedules 3 through 5 and in the Analysis of Operations Section. We do not express an opinion, a conclusion, nor provide any assurance on the accompanying supplementary information in Schedules 1 through 5 or the Analysis of Operations Section.

SIGNED ORIGINAL ON FILE

Kankakee, IL

March 6, 2020

CURRENT FINDINGS (STATE COMPLIANCE)

2019-001 **FINDING** Noncompliance with Statutorily Mandated Time Limits

The Illinois Department of Human Rights (Department) did not meet the procedural time limits set forth when a charge of a civil rights violation had been filed.

In our review of 40 employment cases filed with the Department, we noted the following:

- In 21 (53%) employment cases tested, the Department did not serve a copy of the charge to the respondent within 10 days of the day the charge was filed. The charges were served on the respondent from 2 to 97 days late.
- In 21 (53%) employment cases tested, the Department did not serve a notice to the complainant of the complainant's rights to file a complaint with the Human Rights Commission or commence a civil action in the appropriate circuit court within 10 days of the day the charge was filed. These notices were served on the complainant from 2 to 97 days late.
- In 20 (50%) employment cases tested, the Department did not serve a notice to the respondent of the complainant's rights to file a complaint with the Human Rights Commission or commence a civil action in the appropriate circuit court within 10 days of the day the charge was filed. These notices were served on the respondent from 2 to 97 days late.
- In one (3%) employment case tested, the Department did not serve a notice to the respondent of the complainant's rights to file with the Human Rights Commission or commence a civil action in the appropriate circuit court within 10 days of the day the charge was filed.

The Illinois Human Rights Act (Act) (775 ILCS 5/7A-102(B)), which deals with employment and other civil rights cases, requires the Department, within 10 days of the date on which the charge was filed, serve a copy of the charge to the respondent. The Act further requires the Department, within 10 days of the date on which the charge was filed, and again no later than 335 days thereafter, send by certified or registered mail written notice to the complainant and to the respondent informing the complainant of the complainant's right to either file a complaint with the Human Rights Commission or commence a civil action in the appropriate circuit court.

During the prior examination period, the Department indicated the untimely issuance of notices was due to a lack of personnel, information technology, and equipment, charges received by mail, and the number of cases filed in the Charge Processing Division. In the current examination period, Department management indicated the same challenges persist.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-001 **FINDING** Noncompliance with Statutorily Mandated Time Limits (continued)

Failure to provide the notification or untimely notifying the complainant and respondent of a charge as outlined in statute may compromise the complainant and respondent's time to respond or prepare for the charge. (Finding Code No. 2019-001, 2017-001)

RECOMMENDATION

We recommend the Department timely notify the appropriate parties as mandated by the Illinois Human Rights Act.

DEPARTMENT RESPONSE

The Department agrees with this recommendation. The Department is implementing a new state-of-the art case management system that will improve efficiency and timeliness in the issuance of notices to parties.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-002 **FINDING** Failure to Maintain an Internal Audit Program

The Illinois Department of Human Rights (Department) failed to maintain a full-time program of internal auditing.

We noted the Department did not employ a Chief Internal Auditor or any internal audit staff during the examination period. On August 18, 2017, the Department entered into an agreement with the Department of Central Management Services (CMS) to provide the Department with internal auditing services.

The Fiscal Control and Internal Auditing Act (Act) (30 ILCS 10/2001(a)) states, "Each designated State agency as defined in section 1003(a) shall maintain a full-time program of internal auditing." Section 1003(a) defines designated State agencies to include each Department of State government created in the Civil Administrative Code of Illinois (20 ILCS 5/5-15) which includes the Department of Human Rights.

In the prior examination period, Department management indicated the Department had not maintained an in-house internal audit staff due to the small size of the Department and budgetary constraints. In the current examination period, the Department believed the agreement with CMS and the internal audit services received would satisfy the underlying intent of the Act.

Failure to maintain a full-time program of internal auditing increases the risk the Department would not timely identify significant deficiencies and material weaknesses in internal control within the Department's operations. (Finding Code No. 2019-002, 2017-002)

RECOMMENDATION

We recommend the Department comply with the required provisions of the Act by appointing a chief internal auditor and implementing a full-time program of internal auditing.

DEPARTMENT RESPONSE

The Department agrees with this recommendation. The Department will hire a Chief Internal Auditor who will be responsible for the Department's Internal Audit Program.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-003 **FINDING** Lack of Access Reviews

The Department of Human Rights (Department) had not performed a current review of access rights to applications and data.

During the examination period, the Department maintained an intergovernmental agreement with the Department of Innovation & Technology (DoIT) to formalize the relationship between the Department and DoIT. The Department was also a user of DoIT's Central Inventory System, Central Time and Attendance System, Central Payroll System, Accounting Information System, eTime System and ERP System. As a user of these systems, the Department is ultimately responsible for ensuring access to and input of data is appropriate.

During our examination, we noted the Department had not performed a review to ensure access to the applications and their data was appropriate. In addition, the Department was unable to provide security reports for the systems noted above and therefore, we were unable to determine if access rights were appropriate.

Generally accepted information technology guidance endorses the development of well-designed and well-managed controls to protect computer systems and data. Effective computer security controls provide for safeguarding, securing, and controlling access to hardware, software, and the information stored in the computer system.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance that revenues, expenditures, and transfers of assets, resources, or funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial and statistical reports and to maintain accountability over the State's resources.

Department management indicated the Department believed reviewing access rights was the responsibility of DoIT. In addition, the Department's Operations Manager position was vacant beginning June 1, 2019 and the Department had not permanently filled that position as of the date of our examination.

Without proper review of access, there is a greater risk of unauthorized access to Department resources. (Finding Code No. 2019-003)

RECOMMENDATION

We recommend the Department review access rights to its information systems on a regular basis to ensure the access rights to the systems are appropriate.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-003 **FINDING** Lack of Access Reviews (continued)

DEPARTMENT RESPONSE

The Department agrees with this recommendation. The Department agrees to develop a protocol to conduct periodic reviews of access rights provided by DOIT to Department employees for applications and data maintained by DOIT on behalf of the Department.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-004 **FINDING** Noncompliance with Report Filing Requirements

The Illinois Department of Human Rights (Department) did not comply with several requirements for filing reports and publications.

During our examination, we noted the Department did not:

• Timely make and deliver a report of its acts and doings to the Governor for the fiscal year at least 10 days prior to the General Assembly convening in the following calendar year. Department management stated they delivered a Fiscal Year 2017 and 2018 report but did not have evidence of when the reports were submitted. Department management indicated they were not aware of the deadline for submitting the Department's annual report.

The State Finance Act (30 ILCS 105/3) requires each officer of the executive department to make and deliver an annual report of their acts and doings for the fiscal year at least 10 days prior to the convening of the General Assembly in the following calendar year.

 Provide copies of its Annual Report for Fiscal Years 2017 and 2018 or any other reports to the State Government Report Distribution Center at the State Library.
 Department management indicated it did not have procedures in place for submitting copies of its publications with the State Library.

The State Library Act (15 ILCS 320/7(t)) created a State Government Report Distribution Center for the General Assembly. The Center is to receive all reports in all formats available required by law or resolution to be filed with the General Assembly and furnish copies of such reports on the same day on which the report is filed with the Clerk of the House of Representatives and the Secretary of the Senate, as required by the General Assembly Organization Act, without charge to members of the General Assembly upon request.

Provide and deposit with the State Library, sufficient copies of all publications issued
by the Department, including electronic publications, for its collection and exchange
purposes. Department management indicated it did not have procedures in place for
submitting copies of its publications with the State Library.

The State Library Act (15 ILCS 320/21(a)) requires, all State agencies to provide and deposit with the Illinois State Library, sufficient copies of all publications issued by such State agencies for its collection and for exchange purposes.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-004 **FINDING** Noncompliance with Report Filing Requirements (continued)

• Inform the Government Documents Section of the State Library in writing of the Department's person(s) responsible for the distribution of documents annually by January 15 and within two weeks after any changes. Department management indicated it did not have procedures in place for making this notification.

During the current examination period, the Illinois Administrative Code (23 Ill. Admin. Code 3020.150) required each State agency inform the Government Documents Section in writing of the person, persons, or positions responsible for distribution of publications of that agency by January 15 of each year, and within two weeks after any changes. Effective January 7, 2020, agencies are required to provide the information by July 15 of each year.

Failure to file reports and publications or inform the State Library of the person or persons responsible for distribution of documents deprives the Governor and the General Assembly of valuable information needed to manage the operations of the State. (Finding Code No. 2019-004)

RECOMMENDATION

We recommend the Department implement procedures to ensure all reports and publications are timely submitted to the appropriate parties as required by State statute and administrative rule.

DEPARTMENT RESPONSE

The Department agrees with this recommendation and will prepare and submit reports as required by State Finance Act, the State Library Act, and the Illinois Administrative Code.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-005 **FINDING** Failure to Evaluate and Report on Sexual Harassment Helpline

The Illinois Department of Human Rights (Department) did not formally evaluate and report on the sexual harassment helpline as required.

Public Act 100-554 as amended by Public Act 100-0588 required the Department to establish and maintain a sexual harassment and discrimination helpline by February 16, 2018. The Department issued a competitive procurement request on January 9, 2018 and contracted with the successful vendor to provide this service effective February 16, 2018. The purpose of the helpline is to help persons who contact the Department through the helpline to find necessary resources, including counseling services, and to assist in the filing of sexual harassment and discrimination complaints with the Department or other applicable agencies. As of December 17, 2019, we noted the Department had not completed its evaluation or submitted the reports.

The Illinois Human Rights Act (Act) (775 ILCS 5/2-107(e)), requires the Department to annually evaluate the helpline and report to the Clerk of the House of Representatives and the Secretary of the Senate in electronic form only, in the manner that the Clerk and the Secretary shall direct, the following information: (i) the total number of calls received, including messages left during non-business hours; (ii) the number of calls reporting sexual discrimination claims; (iii) the number of calls reporting harassment claims; (iv) the number of calls reporting sexual harassment claims; (v) the number of calls that were referred to each Executive Inspector General; and (vi) the number of calls that were referred to the Legislative Inspector General.

Department management indicated it has informally evaluated the processes for the helpline on an ongoing basis by holding regularly scheduled biweekly telephone conferences with the Call Center and has made adjustments where needed; however, due to competing Department priorities, an uncertain due date for reporting, and staff turnover the Department was finalizing the compilation of data for its first annual report.

Failure to timely evaluate and report on the sexual harassment and discrimination helpline limits the General Assembly's access to information needed to assess the status of sexual harassment and discrimination cases reported to the State. (Finding Code No. 2019-005)

RECOMMENDATION

We recommend the Department comply with the Act and submit its report on the sexual harassment and discrimination helpline to the Clerk of the House of Representatives and the Secretary of the Senate as required by the Act.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-005 **FINDING** (continued) Failure to Evaluate and Report on Sexual Harassment Helpline

DEPARTMENT RESPONSE

The Department agrees with this recommendation. The Department will finalize its draft report and submit it to the General Assembly.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-006 **FINDING** Lack of Adequate File Storage Capacity

The Illinois Department of Human Rights (Department) did not have adequate file storage capabilities to properly secure all case files.

During our examination, we noted the Department did not have adequate storage capacity to properly secure all case files processed by the Department's Chicago Office. The volume of case files located in the Intake Unit and the Case Disposition Unit (CDU) has become very large and the Department does not have enough file cabinets or locking storage space to secure all case files. Throughout our examination, we noted numerous closed case files stacked on top of file cabinets. These files were noted to be in the same location on multiple visits and it was evident that they had remained unsecured during that time.

The Department's Chicago office is located in the James R Thomson Center (JRTC). In order to enter the Department's Chicago Office, an individual must first present a valid form of identification and pass through a security check point located in the lower level of the building. The Department's office is located on the 10th floor of the building but does not have locking doors to limit access to the office. A receptionist is on duty during business hours; however, if she is not at her desk, anyone who had passed through the building's security check could walk into the Department's office. In addition, janitorial staff and employees of other State agencies located in the building have the ability to access the building after hours and potentially could access the Department's office as well.

The Personal Information Protection Act (815 ILCS 530/45) requires data collectors which maintain or store records that contain personal information concerning an Illinois resident to implement and maintain reasonable security measures to protect those records from unauthorized access, acquisition, destruction, use, modification, or disclosure. In accordance with the Illinois Human Rights Act (775 ILCS 5/7A-102(B), the Department's case files are confidential.

Department management indicated they were aware of the problem and had already considered two separate proposals for securing the Department's files. Department management stated that neither proposal has advanced due to the costs involved and the uncertain future of the JRTC.

Failure to adequately secure Department case files increases the risk of unauthorized access of personal information of Illinois residents. (Finding Code No. 2019-006)

RECOMMENDATION

We recommend the Department take appropriate measures to properly secure all case files.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-006 **FINDING** Lack of Adequate File Storage Capacity (continued)

DEPARTMENT RESPONSE

The Department agrees with this recommendation. The Department will develop a three point plan to: (a) implement "additional" and "temporary" security measures to further secure physical files during the period of time the State arrives at a final decision on the sale of the JRTC; (b) implement additional permanent measures to optimally secure physical files should the State decide not to sell the JRTC; and (c) ensure new offices procured for the Department contain appropriate safeguards to secure physical files.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-007 **FINDING** Inadequate Controls over State Property and Equipment

The Illinois Department of Human Rights (Department) did not have adequate controls over its property and equipment.

We noted the following:

- We tested all 8 (100%) Agency Reports of State Property (C-15) and noted the following:
 - Three items totaling \$1,617 were approved to be scrapped in December of 2017, but were not reported as deletions until the June 2018 report.
 - Three chairs totaling \$2,438 were scrapped and reported as deletions on the December 2018 report; however, the Department was unable to provide any documentation of obtaining approval from the Department of Central Management Services (DCMS) to scrap the items.
 - The Department stated a desk totaling \$1,293 was sent to surplus when the Springfield Office moved at the beginning of Fiscal Year 2019; however, 1) the Department could not provide any paperwork evidencing such transfer, and 2) the Department did not remove it from its property control records until the final quarter of Fiscal Year 2019 after not being located during the annual inventory.
 - The June 2019 report included deletions of 4 items totaling \$2,000. Three of the items were items that could not be located during the Department's physical inventory. The Department was unable to provide a Request for Deletion from Inventory Form IL-401-1353 or any other paperwork noting DCMS approvals for the deletions.
 - Three iPads totaling \$2,050 were removed from C-15 reporting on the December 2018 C-15 report as being assets under \$1,000 and not high-theft items. The auditors noted numerous other Department owned iPhones and iPads were identified as high-theft items while these 3 iPads were not considered high-theft items.

The Statewide Accounting Management System (SAMS) Manual (Procedure 29.10.30) requires items with an individual value of less than \$1,000 that are highly susceptible to theft to be reported on the C-15 report. SAMS Manual (Procedure 29.20.10) requires agencies to enter, on the appropriate line of the C-15, all additions, deletions and net transfers that occurred during the quarter being reported.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-007 **FINDING** Inadequate Controls over State Property and Equipment (continued)

The Illinois Administrative Code (Code) (44 Ill. Admin. Code 5010.920) states no item of equipment valued at \$100 or more may be scrapped without the permission of the DCMS. The Code (Ill. Admin. Code 5010.310) requires all deletions from agency property records (except transfers within and outside of the agency) to be approved by DCMS prior to completing the transaction. In addition, the Code (Ill. Admin. Code 5010.610) states that agencies may not dispose of transferable equipment without the knowledge and approval of DCMS.

Department management indicated the noted errors were due to administrative oversight of the reporting process, and the changeover of processes and thresholds from the old system to the new system. The Department further indicated the high-theft indicator for the 3 iPads was inadvertently not enabled in the property tracking system.

• The Department also indicated that 2 laptops had gone missing during the examination period. These two laptops were owned by the Department of Innovation and Technology (DoIT) and were not included on the Department's Property Control records. The Department did not immediately perform a complete assessment of missing computers to determine whether they contained confidential information and whether notifications were required as outlined in the Personal Information Protection Act (815 ILCS 530/25).

Department management indicated the Department's practices include saving case information to the Department's shared network rather than the hard drive of individual computers. The noted computers were used by employees in the Department's training division and should not have included any confidential information; however, a documented assessment was not performed.

Failure to exercise proper controls over property and equipment increases the risk of its loss and misappropriation, increases the risk of potential exposure of confidential information, and results in inaccurate information being submitted to the State Comptroller. (Finding Code No. 2019-007, 2017-003, 2015-003, 2013-004, 11-4, 09-3, 07-3)

RECOMMENDATION

We recommend the Department improve its controls over property and equipment to ensure compliance with the Code, the Personal Information Protection Act, and the SAMS Manual.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-007 **FINDING** Inadequate Controls over State Property and Equipment (continued)

DEPARTMENT RESPONSE

The Department agrees with this recommendation. The Chief Fiscal Officer will update internal controls over property and equipment including: (a) monthly review of reports used to prepare quarterly C-15s and (b) detailed quarterly review of all information supporting C-15s to ensure accuracy of classification of data reported and preparation of appropriate reports as required by statute, when applicable.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-008 **FINDING** Inadequate Controls over Voucher Processing

The Illinois Department of Human Rights (Department) did not have adequate controls over voucher processing.

We tested 181 vouchers for expenditures coded to contractual services, travel, commodities, printing, equipment, telecommunications, operation of automotive equipment, or paid during the lapse period and noted the following:

• 36 (20%) vouchers tested totaling \$138,373 were approved for payment more than 30 days after receipt of the vendor's invoice. The vouchers were approved for payment from 1 to 306 days late.

The Illinois Administrative Code (74 Ill. Adm. Code 900.70(b)) requires State agencies to approve proper bills or deny bills with defects, in whole or in part, within 30 days after receipt. In addition, the Illinois Administrative Code (74 Ill. Adm. Code 1000.50) requires user agencies to process payments within 30 days after physical receipt of internal service fund bills.

• One (1%) voucher tested totaling \$715, where the Department failed to process an additional voucher to pay the vendor required interest, totaling \$6.

The State Prompt Payment Act (30 ILCS 540/3-2) requires a State Agency to pay an invoice within 90 days after receiving a proper invoice for goods or services that were furnished to the State. If payment is not issued within 90 days, an interest penalty of 1.0% of any amount approved and unpaid shall be added for each month or 0.033% for each day, after the end of this 90-day period, until final payment is made.

Department management indicated the Department historically grouped multiple internal service fund bills for payment due to budgetary concerns. The other delays and failure to pay required interest were due to oversight.

Failure to review and approve vouchers timely could lead to errors or subject the State to unnecessary interest charges. Failure to pay required interest may result in vendors choosing to stop doing business with the State. (Finding Code No. 2019-008)

RECOMMENDATION

We recommend the Department strengthen controls over voucher processing to ensure vouchers are approved timely and that required interest is paid.

CURRENT FINDINGS (STATE COMPLIANCE)

2019-008 **FINDING** Inadequate Controls over Voucher Processing (continued)

DEPARTMENT RESPONSE

The Department agrees with this recommendation. Management will review and revise its processes to address the following: (a) timely approval of invoice vouchers and (b) payment of interest for overdue invoices.

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES APPROPRIATIONS FOR FISCAL YEAR 2019

SIXTEEN MONTHS ENDED OCTOBER 31, 2019

	-	opropriations (Net of Transfers)	xpenditures Through 6/30/19	E	apse Period expenditures 11 - 10/31/19	_E	Total expenditures	 Balances Lapsed
Public Acts 100-0586 and 101-0007 <u>APPROPRIATED FUNDS</u>								
General Revenue Fund - 0001								
Ordinary and Contingent Expenses Operational Expenses Previously Unpaid Wage Increases for Personal Services, Social Security and Related	\$	204,600 9,918,900	\$ 8,261,240	\$	86,999 1,313,345	\$	86,999 9,574,585	\$ 117,601 344,315
Interest Costs		795,500			726,972		726,972	68,528
Total Fund 0001	\$	10,919,000	\$ 8,261,240	\$	2,127,316	\$	10,388,556	\$ 530,444
Special Projects Division Fund - 0607								
Operational Expenses	\$	4,537,800	\$ 2,270,736	\$	39,184	\$	2,309,920	\$ 2,227,880
Total Fund 0607	\$	4,537,800	\$ 2,270,736	\$	39,184	\$	2,309,920	\$ 2,227,880
DHR Training and Development Fund - 0778	-							
Administrative Expenses	\$	100,000	\$ 19,884	\$	1,759	\$	21,643	\$ 78,357
Total Fund 0778	\$	100,000	\$ 19,884	\$	1,759	\$	21,643	\$ 78,357
DHR Special Fund - 0797								
Funding Expenses of DHR	\$	500,000	\$ 237,307	\$	14,964	\$	252,271	\$ 247,729
Total Fund 0797	\$	500,000	\$ 237,307	\$	14,964	\$	252,271	\$ 247,729
GRAND TOTAL ALL FUNDS	\$	16,056,800	\$ 10,789,167	\$	2,183,223	\$	12,972,390	\$ 3,084,410

Note 1: Appropriations, total expenditures, and lapsed balances were obtained from the State Comptroller's records and have been reconciled to the records of the Department as of October 31, 2019.

Note 2: Expenditure amounts are vouchers approved for payment by the Department and submitted to the State Comptroller for payment to the vendor.

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS SCHEDULE OF APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES APPROPRIATIONS FOR FISCAL YEAR 2018

SIXTEEN MONTHS ENDED OCTOBER 31, 2018

	•	propriations (Net of Γransfers)	xpenditures Through 6/30/18	E	apse Period expenditures 1 - 10/31/18	E	Total xpenditures	Balances Lapsed
Public Acts 100-0021 and 100-0586 <u>APPROPRIATED FUNDS</u>								
General Revenue Fund - 0001								
Investigation & Processing of Human Rights Cases and Expenses of Elementary & Higher Education Processing Operational Expenses Personal Services & Social Security	\$	929,300 8,594,400 30,010	\$ 776,585 7,525,972	\$	331,210 5,334	\$	776,585 7,857,182 5,334	\$ 152,715 737,218 24,676
Total Fund 0001	\$	9,553,710	\$ 8,302,557	\$	336,544	\$	8,639,101	\$ 914,609
Special Projects Division Fund - 0607								
Personal Services State Contributions to State Employees Retirement System State Contributions to Social Security Group Insurance Contractual Services Travel Commodities Printing	\$	2,377,600 1,284,200 181,900 464,000 177,000 37,000 6,800 9,300	\$ 715,004 339,051 52,189 184,008 49,048 22,030 5,989 3,277	\$	368,077 174,532 26,937 89,270 22,126 8,590	\$	1,083,081 513,583 79,126 273,278 71,174 30,620 5,989 5,719	\$ 1,294,519 770,617 102,774 190,722 105,826 6,380 811 3,581
Total Fund 0607	\$	4,537,800	\$ 1,370,596	\$	691,974	\$	2,062,570	\$ 2,475,230
DHR Training and Development Fund - 0778								
Administrative Expenses	\$	100,000	\$ 6,356	\$	1,214	\$	7,570	\$ 92,430
Total Fund 0778	\$	100,000	\$ 6,356	\$	1,214	\$	7,570	\$ 92,430
DHR Special Fund - 0797								
Funding Expenses of DHR	\$	500,000	\$ 117,609	\$	15,000	\$	132,609	\$ 367,391
Total Fund 0797	\$	500,000	\$ 117,609	\$	15,000	\$	132,609	\$ 367,391
GRAND TOTAL ALL FUNDS	\$	14,691,510	\$ 9,797,118	\$	1,044,732	\$	10,841,850	\$ 3,849,660

Note 1: Appropriations, total expenditures, and lapsed balances were obtained from the State Comptroller's records and have been reconciled to the records of the Department as of October 31, 2018.

Note 2: Expenditure amounts are vouchers approved for payment by the Department and submitted to the State Comptroller for payment to the vendor.

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES FOR THE FISCAL YEARS ENDED JUNE 30,

	2019	2018	2017
	P.A. 100-0586	P.A. 100-0021	Court Order
	P.A. 101-0007	P.A. 100-0586	P.A. 99-0524
General Revenue Fund - 0001			
Appropriations (Net After Transfers)	\$ 10,919,000	\$ 9,553,710	\$ -
Expenditures			
Ordinary and Contingent Expenses	\$ 86,999	\$ -	\$ -
Investigation & Processing of Human Rights			
Cases and Expenses of Elementary & Higher			
Education Processing	-	776,585	-
Operational Expenses	9,574,585	7,857,182	9,224,440
Personal Services & Social Security	-	5,334	-
Previously Unpaid Wage Increases for Personal			
Services, Social Security and Related Interest			
Costs	726,972		
Total Expenditures	\$ 10,388,556	\$ 8,639,101	\$ 9,224,440
Lapsed Balances	\$ 530,444	\$ 914,609	\$ -
Special Projects Division Fund - 0607 Appropriations (Net After Transfers)	\$ 4,537,800	\$ 4,537,800	\$ 4,537,800
	Ψ 4,337,000	Ψ 4,337,000	Ψ,337,000
Expenditures			
Personal Services	\$ -	\$ 1,083,081	\$ 1,103,562
State Contributions to State Employees			
Retirement System	-	513,583	492,946
State Contributions to Social Security	-	79,126	80,614
Group Insurance	-	273,278	311,490
Contractual Services	-	71,174	76,042
Travel	-	30,620	30,966
Commodities	-	5,989	6,604
Printing		5,719	6,667
Operational Expenses	2,309,920	-	
Total Expenditures	\$ 2,309,920	\$ 2,062,570	\$ 2,108,891
Lapsed Balances	\$ 2,227,880	\$ 2,475,230	\$ 2,428,909
Budget Stabilization Fund - 0686			
Appropriations (Net After Transfers)	\$ -	\$ -	\$ 500,000
Expenditures			
Ordinary and Contingent Expenses	\$ -	\$ -	\$ 499,996
Total Expenditures	\$ -	\$ -	\$ 499,996
Lapsed Balances	\$ -	\$ -	\$ 4
-			

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES FOR THE FISCAL YEARS ENDED JUNE 30,

	Fiscal Year						
	2019	2018	2017				
DHR Training and Development Fund - 0778	P.A. 100-0586 P.A. 101-0007	P.A. 100-0021 P.A. 100-0586	Court Order P.A. 99-0524				
DIK Tranning and Development Fund - 0770							
Appropriations (Net After Transfers)	\$ 100,000	\$ 100,000	\$ 100,000				
Expenditures Administrative Expenses Total Expenditures	\$ 21,643 \$ 21,643	\$ 7,570 \$ 7,570	\$ 6,407 \$ 6,407				
Total Expenditures	Ψ 21,043	Ψ 7,370	ψ 0,407				
Lapsed Balances	\$ 78,357	\$ 92,430	\$ 93,593				
DHR Special Fund - 0797 Appropriations (Net After Transfers)	\$ 500,000	\$ 500,000	\$ 500,000				
Expenditures							
Funding Expenses of DHR	\$ 252,271	\$ 132,609	\$ 83,365				
Total Expenditures	\$ 252,271	\$ 132,609	\$ 83,365				
Lapsed Balances	\$ 247,729	\$ 367,391	\$ 416,635				
GRAND TOTAL, ALL FUNDS Appropriations (Net After Transfers) Total Expenditures Lapsed Balances	\$ 16,056,800 12,972,390 \$ 3,084,410	\$ 14,691,510 10,841,850 \$ 3,849,660	\$ 5,637,800 11,923,099 \$ 2,939,141				

The comparative schedule of net appropriations, expenditures, and lapsed balances does not include State Officer's salaries paid by the Office of the Comptroller. For the years ended June 30, 2019, 2018, and 2017, State Officer's salaries were as follows:

General Revenue Fund - 0001 State Comptroller	P.A. 100-0586	P.A. 100-0021	P.A. 100-0021
Appropriations (Net After Transfers)	\$ 115,700	\$ 115,700	\$ 115,700
Expenditures Director's Salary	\$ 123,546	\$ 115,613	\$ 115,613
Total Expenditures	\$ 123,546	\$ 115,613	\$ 115,613
Lapsed Balances	\$ (7,846)	\$ 87	\$ 87

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES FOR THE FISCAL YEARS ENDED JUNE 30,

- Note 1: Fiscal Year 2018 and 2019 appropriations, total expenditures, and lapsed balances were obtained from the State Comptroller's records as of October 31, 2018 and 2019 and have been reconciled to the Department's records.
- Note 2: Fiscal Year 2017 expenditure authority, appropriations, total expenditures, and lapsed balances were obtained from the State Comptroller's records as of September 30, 2017 and have been reconciled to the Department's records.
- Note 3: Expenditure amounts are vouchers approved for payment by the Department and submitted to the State Comptroller for payment to the vendor.
- Note 4: The Circuit Court of St. Clair County in AFSCME Council 31 v. Munger (15 CH 475) ordered the State Comptroller, in the absence of enacted annual appropriations, to "draw and issue warrants accomplishing payment of wages [for all State employees] at their normal rates of pay." As the Department never received an enacted personal services appropriation for Fund 0001, the Department was able to submit vouchers to pay its employees in full without a maximum expenditure limit for personal service costs during Fiscal Year 2017.
- Note 5: During Fiscal Year 2017, the Department operated from Fiscal Year 2017 appropriations granted by Public Act 99-0524 for Funds 0607, 0686, 0778, and 0797.

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS

COMPARATIVE SCHEDULE OF CASH RECEIPTS AND RECONCILIATION OF CASH RECEIPTS TO DEPOSITS REMITTED TO THE STATE COMPTROLLER FOR THE FISCAL YEARS ENDED JUNE 30, 2019, 2018 AND 2017

	2019	2018	2017
General Revenue Fund - 0001			
Jury Duty and Reimbursements	\$ 1,306	\$ 195	\$ 305
Total Cash Receipts per Department	1,306	195	305
Less - In Transit at End of Year	40	-	-
Add - In Transit at Beginning of Year	-	-	25
Total Cash Receipts per State Comptroller's Records	\$ 1,266	\$ 195	\$ 330
Special Projects Division Fund - 0607			
Equal Employment Opportunity Commission (EEOC)	\$ 1,369,110	\$ 1,457,310	\$ 577,000
U.S. Department of Housing and Urban Development	895,906	984,029	890,244
Prior Year Refund	-	· -	2,145
Total Cash Receipts per Department	2,265,016	2,441,339	1,469,389
Less - In Transit at End of Year	-	-	-
Add - In Transit at Beginning of Year	-	-	8
Total Cash Receipts per State Comptroller's Records	\$ 2,265,016	\$ 2,441,339	\$ 1,469,397
DHR Training and Development Fund - 0778			
Training Fees	\$ 16,554	\$ 15,987	\$ 13,998
Total Cash Receipts per Department	16,554	15,987	13,998
Less - In Transit at End of Year	68	32	· -
Add - In Transit at Beginning of Year	32	-	2,157
Total Cash Receipts per State Comptroller's Records	\$ 16,518	\$ 15,955	\$ 16,155
DHR Special Fund - 0797			
Registration Fees	\$ 146,775	\$ 120,000	\$ 133,875
Prior Year Refund	-	105	- -
Total Cash Receipts per Department	146,775	120,105	133,875
Less - In Transit at End of Year	5,700	5,850	2,850
Add - In Transit at Beginning of Year	5,850	2,850	5,100
Total Cash Receipts per State Comptroller's Records	\$ 146,925	\$ 117,105	\$ 136,125
GRAND TOTAL - ALL FUNDS			
Total Cash Receipts per Department	\$ 2,429,651	\$ 2,577,626	\$ 1,617,567
Less - In Transit at End of Year	5,808	5,882	2,850
Add - In Transit at Beginning of Year	5,882	2,850	7,290
Total Cash Receipts per State Comptroller's Records - All Funds	\$ 2,429,725	\$ 2,574,594	\$ 1,622,007

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS SCHEDULE OF CHANGES IN STATE PROPERTY FOR THE TWO YEARS ENDED JUNE 30, 2019

	Sta	ite Property
Balance at July 1, 2017	\$	415,077
Additions Deletions Net Transfers Adjustments		4,289 (1,617) -
Balance at June 30, 2018	\$	417,749
Balance at July 1, 2018	\$	417,749
Additions Deletions Net Transfers Adjustments		7,754 (364,241) -
Balance at June 30, 2019	\$	61,262

Note: This schedule has been reconciled to the Agency Reports of State Property (C-15) submitted to the Office of the Comptroller.

AGENCY FUNCTIONS AND PLANNING PROGRAM (Not Examined)

FUNCTIONS

Introduction

The Department of Human Rights (Department) administers the Illinois Human Rights Act (Act), which prohibits discrimination because of race, color, religion, sex, sexual orientation, national origin, ancestry, citizenship status (with regard to employment), age 40 and over, marital status, physical or mental disability, military service or unfavorable military discharge. The Act prohibits discrimination in connection with employment opportunities, real estate transactions, access to financial credit, and the availability of public services and public accommodations. It also provides protection from sexual harassment in employment, sexual harassment of students in education, and retaliation for having filed a discrimination charge. A discrimination charge can be initiated by calling, writing, or appearing in person at the Department's Chicago or Springfield office within 300 days of the date of the alleged discrimination took place in all cases except housing discrimination (one year filing deadline).

Administration Division

The Administration Division is the managerial and administrative body for the Department and is responsible for the following functions: Financial Management, Fiscal Planning, Procurement, Inventory, Auditing, Legislative Bill Review and Analysis, Governmental Relations, Personnel, Public Information/Communications, General Office Services, Information Systems and Operational Planning.

Organizationally, the Administrative Division consists of the following program areas: Fiscal, Legislative Operations, Management Operations, Personnel, Public information and Research Planning and Development.

Charge Processing Division

The Charge Processing Division receives and investigates charges of discrimination in connection with employment opportunities, access to financial credit, or the availability of public services and public accommodations, sexual harassment in employment, sexual harassment of students in education, and retaliation for having opposed discrimination. The Charge Processing Division receives about 30,000 inquiries and processes an average of 4,000 cases per year. The Charge Processing Division is the largest division in the Department, consisting of the Intake Unit, Investigation groups, and Quality Control Unit.

AGENCY FUNCTIONS AND PLANNING PROGRAM (Not Examined) (Continued)

Fair Housing Division

The Fair Housing Division investigates charges of discrimination involving housing and real estate transactions on the basis of race, color, religion, sex (including sexual harassment), pregnancy, national origin, familial status (children under 18), ancestry, age (40 and over), marital status, physical and mental disability, sexual orientation (including gender-related identity), military status, unfavorable discharge from military service, and order of protection status.

Legal Division

The Legal Division reviews the investigative work of the Department, provides legal guidance, and monitors the Liaison Unit and the Public Contracts Unit.

Staff attorneys review all investigation reports that recommend a finding of Substantial Evidence and approve the findings before they become final and the parties are notified. Attorneys also conciliate these cases, and file Complaints with the Illinois Human Rights Commission, ("Commission"). Fair Housing Unit staff attorneys also litigate Fair Housing cases before the Commission. If the investigator recommends a finding of Lack of Substantial Evidence, the complainant may file a Request for Review with the Commission to which the Department's attorneys file a response.

The Legal Division also provides investigators with technical advice, responds to inquiries from the public on a daily basis by staffing the "Attorney of the Day" post, and responds to requests under the Freedom of Information Act.

Liaison Unit

The Liaison Unit of the Legal Division ensures compliance by State entities with the equal employment opportunity/affirmative action (EEO/AA) provisions of the Illinois Human Rights Act. The Liaison Unit provides ongoing technical assistance and ensures compliance by State entities with requirements to submit affirmative action plans, quarterly reports, and layoff reports to the Department. The Liaison Unit reviews the reports and monitors State entities to assure compliance with goals established in their affirmative action plans.

Public Contracts Unit

The Public Contracts Unit ("PCU") of the Legal Division registers entities seeking to establish eligibility status for competitively bidding on State contracts. The PCU provides technical assistance and training on how to develop equal employment opportunity policies and procedures. Additionally, the PCU reviews affirmative action plans to ensure compliance with established equal employment opportunity laws and guidelines. The PCU conducts audits to examine policies, procedures and efforts expended by the contractor toward meeting its EEO/AA obligations.

AGENCY FUNCTIONS AND PLANNING PROGRAM (Not Examined) (Continued)

Other Services

Institute for Training and Development

The Institute for Training and Development provides a broad range of workshops and seminars in the areas of equal employment opportunity and fair housing, etc., to enhance the sensitivity and technical knowledge of human rights organization, municipal agencies, and the business sector.

Disability Program

The Disability Program provides information and advice to individuals and organizations around the State about disability issues and the requirements of related laws. The program coordinator also serves as internal expert concerning matters relating to disability issues.

PLANNING PROGRAM

The Department's mission is to secure for all individuals within the State of Illinois freedom from unlawful discrimination, and to establish and promote equal opportunity and affirmative action as the policy of the State for all its residents.

The priorities set forth by the Department are as follows:

- I. Prohibit discrimination in employment, housing, public accommodations, financial credit and sexual harassment in higher education.
- II. Enhance State agencies' compliance with equal employment opportunity / affirmative action guidelines and public contractor and eligible bidder compliance with non-discrimination and affirmative action legal requirements.
- III. Promote public outreach, education and training regarding unlawful discrimination.
- IV. Promote the mission of the Commission on Discrimination and Hate Crimes to combat discrimination based on ethnicity, religion, skin color, gender, gender identification, disability or sexual orientation.
- V. Generate revenue for the identified Department programs.

AGENCY FUNCTIONS AND PLANNING PROGRAM (Not Examined) (Continued)

The Department has summarized the number of employment and housing cases that were completed and the programs that were implemented to achieve the objectives of the strategic plan. The following caseload information and Department statistics were prepared from Department records and have not been examined.

<u>Charge Processing Division</u> – Annual Caseload Statistics

<u>Caseload Information – Charge Processing Division</u>

	<u>2019</u>	2018	<u>2017</u>
Docketed	2,561	2,601	2,919
Completed	2,717	3,017	3,069
Complainant filings at Human Rights Commission	44	13	29
Average monthly charges completed per month per investigator	6.1	5.6	7.1
Investigators employed at end of year	37	45	36

Employment Charges by Basis

Basis of Discrimination

		<u>% of</u>			<u>% of</u>		<u>% of</u>
	<u>2019</u>	<u>Total</u>	<u>2018</u>		Total	<u>2017</u>	Total
Sex	790	17%	361		9%	539	20%
Race	709	16%	670)	16%	768	28%
Retaliation	967	21%	889)	21%	948	34%
Age	482	11%	526	5	13%	628	23%
Physical Disability	463	10%	474	ļ.	11%	558	20%
National Origin	279	6%	342	2	8%	382	14%
Sexual Harassment	416	9%	425	;	10%	410	15%
Other	66	1%	149)	4%	51	19%
Mental Disability	164	4%	141		3%	156	6%
Sexual Orientation/Gender Id	55	1%	59)	1%	77	3%
Religion	54	1%	51	-	1%	77	3%
Arrest Record	29	1%	20)	0%	31	1%
Color	61	1%	24	ļ.	1%	28	1%
Marital Status	23	1%	10)	0%	14	1%
Military Discharge	1	0%	18	3	0%	10	0%
Coercion	5	0%	2	2	0%	1	0%
Total Employment Charges Filed	4,564		4,161			2,748	

Note: Number of charges by basis is greater than total employment charges filed because some charges were filed under more than one basis. Percent of total charges filed is also greater than 100% because charges can be filed on more than one basis.

AGENCY FUNCTIONS AND PLANNING PROGRAM (Not Examined) (Continued)

Housing Discrimination Charges By Basis:

Basis of Discrimination

	2019	% of Total	2018	% of Total	2017	% of Total
Physical Disability	55	16%	63	17%	87	31%
Race	97	29%	101	28%	75	27%
Mental Disability	67	20%	81	22%	61	22%
National Origin	24	7%	20	6%	42	15%
Familial Status	30	9%	32	9%	34	12%
Sex	23	7%	15	4%	8	3%
Retaliation	18	5%	17	5%	14	5%
Sexual Orientation/Gender Id	0	0%	7	2%	10	4%
Age	2	1%	2	1%	5	2%
Religion	4	1%	8	2%	3	1%
Marital Status	4	1%	3	1%	7	2%
Color	0	0%	0	0%	1	0%
Other	15	4%	12	3%	3	1%
Total Housing Charges Filed	340		361		282	

Note: Number of charges by basis is greater than total charges filed because some charges were filed under more than one basis.

Disposition of Completed Investigations for both Charge Processing and Fair Housing Divisions:

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Inquiries received	15,811	11,161	12,550
Charges filed	2,871	2,914	3,201
Completed Investigations	3,175	3,319	3,378

AGENCY FUNCTIONS AND PLANNING PROGRAM (Not Examined) (Continued)

Disposition of Completed Cases

	2019	% of Total	201	8	% of Total	2017	% of Total
Substantial evidence	190	6%	2	14	6%	201	6%
Settlements	805	25%	8	15	25%	869	26%
Withdrawn by complainant	266	8%	3	74	11%	352	10%
Dismissals:							
Lack of substantial evidence	1,352	43%	1,4	53	44%	1,562	46%
Lack of jurisdiction	166	5%	1	73	5%	155	5%
Failure to proceed	286	9%	2	21	7%	188	6%
Administrative closures	110	3%		69	2%	51	1%

Compliance Division – Annual Bidder Registration Activity Summary:

	2019	<u>2018</u>	<u>2017</u>
Forms received during year	1,894	1,738	2,026
Forms processed during the year	1,764	N/A	1,852
Forms responded to during the year	N/A	827	1,087

N/A – The Department did not have this information available.

ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES (Not Examined)

Management of the Department of Human Rights (Department) provided the following explanations for the significant variations (\$10,000 and 20%) in expenditures.

FISCAL YEAR 2019

General Revenue Fund - 0001

		Fisc	al Y	<i>Y</i> ear	Increase			
		Ended	l Ju	ne 30,		(Decrease)		
Expenditure Item	_	2019	_	2018		Amount	%	
Ordinary and Contingent Expenses	\$	86,999	\$	-	\$	86,999	n/a	
Investigation & Processing of Human								
Rights Cases and Expenses of Element	ary	7						
& Higher Education Processing	\$	-	\$	776,585	\$	(776,585)	-100%	
Operational Expenses	\$	9,574,585	\$	7,857,182	\$	1,717,403	22%	
Previously Unpaid Wage Increases for								
Personal Services, Social Security and								
Related Interest Costs	\$	726,972	\$	-	\$	726,972	n/a	

Ordinary and Contingent Expenses, Investigation & Processing of Human Rights Cases and Expenses of Elementary & Higher Education Processing, and Previously Unpaid Wage Increases for Personal Services, Social Security and Related Interest Costs

The Ordinary and Contingent Expenses and the Previously Unpaid Wage Increases for Personal Services, Social Security and Related Interest Costs increased because the Department did not receive this appropriation line item in Fiscal Year 2018. Investigation & Processing of Human Rights Cases and Expenses of Elementary & Higher Education Processing decreased because the Department did not receive this appropriation line item in Fiscal Year 2019.

Operational Expenses

Operational Expenses increased primarily due to the payroll step increases in effect for Fiscal Year 2019 and prompt payment interest paid.

Special Projects Division Fund – 0607

	Fisca	al Year	Increase			
	Ended	June 30,	(Decrease)			
Expenditure Item	2019	2018	Amount	%		
Operational Expenses	\$ 2,309,920	\$ -	\$ 2,309,920	n/a		
All Other Line Items	\$ -	\$ 2,062,570	\$(2,062,570)	-100%		

Operational Expenses and All Other Line Items

Operational Expenses increased and All Other Line Items decreased because the Department received a lump sum appropriation in Fiscal Year 2019 as compared to line item appropriations in Fiscal Year 2018.

ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES (Not Examined) (Continued)

DHR Training and Development Fund – 0778

	Fisc	al Yea	Increase				
	 Ended	June	30,	(Decrease)			
Expenditure Item	 2019	2018			Amount	<u>%</u>	
Administrative Expenses	\$ 21,643	\$	7,570	\$	14,073	186%	

Administrative expenses increased \$14,073 (186%) in Fiscal Year 2019 due to acquisition of training materials for Real Colors (personality styles), Once and For All (sexual harassment) and Accountability That Matters. Additionally, training staff incurred significant travel expenses for Rapid Results training in Springfield.

DHR Special Fund – 0797

	Fisc	al Ye	Increase				
	 Ended	June	20,	(Decrease)			
Expenditure Item	 2019		2018		Amount		
Funding Expenses of DHR	\$ 252,271	\$	132,609	\$	119,662	90%	

Funding expenses for DHR increased \$119,662 (90%) primarily due to increases in contractual services, rent payments for a new office in Springfield and office equipment acquisitions.

<u>ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES (Not Examined)</u> (Continued)

FISCAL YEAR 2018

General Revenue Fund - 0001

	Fiscal Year			r	Increase			
	Ended June 30,			30,	(Decrease)			
Expenditure Item		2018		2017		Amount	%	
Investigation and Processing of Human Rights Cases and Expenses of Elements	arv							
and Higher Education Processing	\$	776,585	\$	-	\$	776,585	n/a	

<u>Investigation and Processing of Human Rights Cases and Expenses of Elementary and Higher Education Processing</u>

Expenses of Investigation and Processing of Human Rights Cases increased due to lack of an appropriation for this line item in Fiscal Year 2017.

Budget Stabilization Fund - 0686

		Fisc	al Year			Increase			
		Ended	l June 30),	(Decrease)				
Expenditure Item	20	2018		017		Amount	%		
Ordinary and Contingent Expenses	\$	-	\$ 4	99,996		\$ (499,996)	-100%		

Ordinary and Contingent Expenses

Passage of Public Act 100-0021 eliminated the necessity for an appropriation from the Budget Stabilization Fund in Fiscal Year 2018.

DHR Special Fund – 0797

·	Fisca	al Yea	Increase				
	 Ended	June	30,	(Decrease)			
Expenditure Item	 2018		2017		Amount	<u>%</u>	
Funding Expenses of DHR	\$ 132,609	\$	83,365	\$	49,244	59%	

Funding Expenses of DHR

Funding expenses of DHR increased \$49,244. (59%) primarily due to increased contractual services expenditures for the mandated Sexual Harassment Helpline which commenced in Fiscal Year 2018.

ANALYSIS OF SIGNIFICANT VARIATIONS IN RECEIPTS (Not Examined)

Management of the Department of Human Rights (Department) provided the following explanations for the significant variations (\$10,000 and 20%) in receipts.

Special Projects Division Fund – 0607

Equal Employment Opportunity Commission (EEOC)

EEOC receipts increased \$880,310 (153%) in Fiscal Year 2018 compared to Fiscal Year 2017.

Federal Grant receipts fluctuate from year to year depending upon the cases closed by the Department and the timing of federal drawdowns. The Fiscal Year 2018 receipts relate to cases closed October 2016 through September 2017. The Fiscal Year 2017 receipts relate to cases closed May 2016 through September 2016.

DHR Special Fund – 0797

Registration Fees

Registration fees increased \$26,775 (22%) in Fiscal Year 2019 compared to Fiscal Year 2018. The Department collects registration fees from vendors applying for or renewing a public contractor number in order to bid on State contracts. Public contract registrations are required to be renewed every five years. Revenues vary depending on the number of contracts the State is offering and renewal dates.

ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING (Not Examined)

FISCAL YEAR 2019

Our testing of lapse period expenditures for Fiscal Year 2019 disclosed the following significant (\$10,000 and 20%) lapse period expenditures:

<u>General Revenue Fund – 0001</u>

Expenditure Item	Ex	Total penditures	ose Period penditures	<u>%</u>
Ordinary and Contingent Expenses Proviously Unpoid Wage Increases for Personal Services	\$	86,999	\$ 86,999	100%
Previously Unpaid Wage Increases for Personal Serv Social Security and Related Interest Costs	s (1008)	726,972	\$ 726,972	100%

Ordinary and Contingent Expenses

Lapse period expenditures for ordinary and contingent expenses related to back payments of step increases dating back to Fiscal Year 2016. These payments were calculated, scheduled and paid by September 15, 2019 as directed by the Department of Central Management Services (CMS) pursuant to legislation signed into law on June 5, 2019. The lapse period was extended during fiscal 2019 to accommodate these special one-time payments.

Previously Unpaid Wage Increases for Personal Services, Social Security and Related Interest Costs Lapse period expenditures for previously unpaid wage increases for personal services, social security and related interest costs related to back payments of step increases dating back to Fiscal Year 2016. These payments were calculated, scheduled and paid by September 15, 2019 as directed by The Department of Central Management Services (CMS) pursuant to legislation signed into law on June 5, 2019. The lapse period was extended during fiscal 2019 to accommodate these special one-time payments.

ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING (Not Examined) (Continued)

FISCAL YEAR 2018

Our testing of lapse period expenditures for Fiscal Year 2018 disclosed the following significant (\$10,000 and 20%) lapse period expenditures:

Special Projects Division Fund – 0607

Expenditure Item	<u>E</u> x	Total apenditures	ose Period penditures	<u>%</u>
Personal Services	\$	1,083,081	\$ 368,077	34%
State Contributions to State Employees				
Retirement System	\$	513,583	\$ 174,532	34%
State Contributions to Social Security	\$	79,126	\$ 26,937	34%
Group Insurance	\$	273,278	\$ 89,270	33%
Contractual Services	\$	71,174	\$ 22,126	31%

<u>Personal Services, State Contributions to State Employees Retirement System, State Contributions to Social Security, and Group Insurance</u>

Lapse period expenditures for personal services, State contributions to State employees retirement system, State contributions to social security and group insurance related to fourth quarter payroll paid in the lapse period.

Contractual Services

Expenditure payouts in the lapse period for contractual services were primarily for temporary office staff.

STATE OF ILLINOIS DEPARTMENT OF HUMAN RIGHTS ANALYSIS OF OPERATIONS FOR THE FISCAL YEARS ENDED JUNE 30, 2019, 2018 and 2017

ANALYSIS OF ACCOUNTS RECEIVABLE (Not Examined)

	U.S. I	Department of	Equal Employment				
	He	ousing and	C	Opportunity			
	Urban	Development	C	Commission			
		(HUD) (EEOC)		(EEOC)		TOTAL	
Accounts Receivable 6/30/17	\$	982,749	\$	977,900	\$	1,960,649	
Revenues		842,916		1,153,510		1,996,426	
Collections		(984,029)		(1,457,310)		(2,441,339)	
Accounts Receivable 6/30/18	\$	841,636	\$	674,100	\$	1,515,736	
Revenues	'	992,051		1,563,010		2,555,061	
Collections		(895,906)		(1,369,110)		(2,265,016)	
Accounts Receivable 6/30/19	\$	937,781	\$	868,000	\$	1,805,781	

The accounts receivable generated by the Illinois Department of Human Rights primarily represents billings to the U.S. Department of Housing and Urban Development (HUD) and the Equal Employment Opportunity Commission (EEOC) for work sharing agreements for which the Department incurs costs, that are substantially personal services related in nature, for which it is paid fees based on case volume. Reimbursements for work sharing costs are deposited into the Speical Projects Division Fund. The Department calculated receivables at the end of each fiscal year and billed HUD and EEOC according to the federal fiscal year. All accounts receivable are and have historically been current. As such, the Department does not provide for, nor has it presented, an allowance for doubtful accounts.

AVERAGE NUMBER OF EMPLOYEES (Not Examined)

The following table, prepared from Department records, presents the average number of employees by division, for the fiscal years ended June 30,

		Fiscal Year			
		2019	2018	2017	
Administration		23	25	26	
Charge Processing		72	75	74	
Fair Housing		10	10	12	
Legal		17	16	15	
	Total	122	126	127	

MEMORANDUMS OF UNDERSTANDING (Not Examined)

During the examination period, the Department did not have any "Memorandums of Understanding", however, other agreements of similar nature existed including:

Other Party	<u>Purpose</u>	<u>Term</u>	
FISCAL YEAR 2018			
Office of the Governor	Interagency agreement to share the employment costs of employees working in the Office of the Governor who perform policy, legal, operational, legislative or similar work which also benefit the Department.	July 1, 2017 to June 30, 2018.	
Department of Innovation and Technology (DoIT)	Interagency agreement in connection with the Information Technology Transformation project for the State of Illinois.	July 1, 2017 to June 30, 2018	
FISCAL YEAR 2019			
Office of the Governor	Interagency agreement to share the employment costs of employees working in the Office of the Governor who perform policy, legal, operational, legislative or similar work which also benefit the Department.	July 1, 2018 to June 30, 2019.	
Department of Central Management Services (DCMS)	Interagency agreement for the DCMS Bureau of Internal Audit to provide Internal Auditing Functions to IDHR pursuant to the Fiscal Control and Internal Auditing Act.	August 18, 2018 until terminated by either party.	
Illinois Human Rights Commission and DCMS	Interagency agreement implementing the Governor's Executive Order 2018-08 Reforming the Administration and Eliminating the Backlog of Matters at the Human Rights Commission.	August 17, 2018 until December 20, 2019	
DoIT	Interagency agreement in connection with the Information Technology Transformation project for the State of Illinois.	July 1, 2018 to June 30, 2019	