

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET

COMPLIANCE EXAMINATION For the Two Years Ended June 30, 2019

Performed as Special Assistant Auditors for the Auditor General, State of Illinois

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AGENCY OFFICIALS

Director

January 14, 2019 to present	Alexis Sturm
January 16, 2018 to January 13, 2019	Hans Zigmund
Through January 15, 2018	Scott Harry

Chief of Staff

February 5, 2019 to present December 1, 2017 to February 4, 2019 Through November 30, 2017

General Counsel

October 16, 2017 to present Through November 30, 2017

Deputy General Counsel

Director of Capital Markets

August 13, 2019 to present May 7, 2019 to August 12, 2019 Through May 6, 2019

Deputy Director, IT and Fiscal Operations

Chief Information Officer

Fiscal Manager

Zigmund Harry

Cameron Mock Jim Foys Alexis Sturm

Robert Steere Kim Fowler

Roma Larson

Paul Chatalas Vacant Kelly Hutchinson

Jennifer Cavanaugh

Aaron Doty

Layla McLean

AGENCY OFFICES

The Governor's Office of Management and Budget's primary administrative offices are located at:

401 S. Spring Street 601, 603, and 605 Stratton Office Building Springfield, IL 62706

James R. Thompson Center Suite 15-100 100 W. Randolph Chicago, Illinoi 60601



STATE OF ILLINOIS EXECUTIVE OFFICE OF THE GOVERNOR GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET SPRINGFIELD 62706

JB PRITZKER GOVERNOR ALEXIS STURM DIRECTOR

March 6, 2020

Adelfia LLC 400 E. Randolph Street, Suite 700 Chicago, Illinois 60601

Ladies and Gentlemen:

We are responsible for the identification of, and compliance with, all aspects of laws, regulations, contracts, or grant agreements that could have a material effect on the operations of the Governor's Office of Management and Budget. We are responsible for and we have established and maintained an effective system of internal controls over compliance requirements. We have performed an evaluation of the Governor's Office of Management and Budget's compliance with the following specified requirements during the two-year period ended June 30, 2019. Based on this evaluation, we assert that during the years ended June 30, 2018, and June 30, 2019, the Governor's Office of Management and Budget has materially complied with the specified requirements listed below.

- A. The Governor's Office of Management and Budget has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The Governor's Office of Management and Budget has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions, or mandatory directions imposed by law upon such obligation, expenditure, receipt, or use.
- C. The Governor's Office of Management and Budget has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.

- D. State revenues and receipts collected by the Governor's Office of Management and Budget are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate, and in accordance with law.
- E. Money or negotiable securities or similar assets handled by the Governor's Office of Management and Budget on behalf of the State or held in trust by the Governor's Office of Management and Budget have been properly and legally administered, and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Yours truly,

State of Illinois, Governor's Office of Management and Budget

SIGNED ORIGINAL ON FILE

Alexis Sturm, Director

SIGNED ORIGINAL ON FILE

Jennifer Cavanaugh, Deputy Director, IT and Fiscal Operations

SIGNED ORIGINAL ON FILE

Roma Larson, Deputy General Counsel

COMPLIANCE REPORT

SUMMARY

The compliance testing performed during this examination was conducted in accordance with *Government Auditing Standards* and the Illinois State Auditing Act.

ACCOUNTANT'S REPORT

The Independent Accountant's Report on State Compliance, on Internal Control Over Compliance, and on Supplementary Information for State Compliance Purposes does not contain scope limitations or disclaimers, but does contain a modified opinion on compliance and identifies material weaknesses over internal control over compliance.

SUMMARY OF FINDINGS

	Current	Prior
Number of	<u>Report</u>	<u>Report</u>
Findings	7	3
Repeated Findings	-	1
Prior Recommendations Implemented or Not Repeated	3	1

SCHEDULE OF FINDINGS

Item No.	Page	Last <u>Reported</u>	Description	Finding Type
		FIN	NDINGS (STATE COMPLIANCE)	
2019-001	11	New	Inadequate Controls over Accounts Receivable	Material Weakness and Material Noncompliance
2019-002	14	New	Incomplete Transfer of Funds to the Department of Human Services Community Services Fund	Material Weakness and Material Noncompliance
2019-003	15	New	Lack of Adequate Controls over the Review of Internal Controls over Service Providers	Material Weakness and Material Noncompliance

SCHEDULE OF FINDINGS

.		Last		
<u>Item No.</u>	<u>Page</u>	<u>Reported</u>	Description	Finding Type
		IDINGS (STATE COMPLIANCE)		
2019-004	17	New	Noncompliance with the Grant Accountability and Transparency Act's Approved Exceptions	Significant Deficiency and Noncompliance
2019-005	19	New	Inadequate Controls over the Submission of Reports on Capital Spending	Significant Deficiency and Noncompliance
2019-006	21	New	Failure to Submit the Annual Letter on Estimated Revenues to the Regional Transportation Authority	Significant Deficiency and Noncompliance
2019-007	22	New	Inadequate Controls over Contracts	Significant Deficiency and Noncompliance
		PR	OR FINDINGS NOT REPEATED	
А	24	2017	Inadequate Control over Collection of Federal Interest Subsidy Receipts	
В	24	2017	Inaccurate Locally Held Fund Reports	
С	24	2017	Contracts Lack Required Subcontractor Agreements	

EXIT CONFERENCE

The findings and recommendations appearing in this report were discussed with the Governor's Office of Management and Budget personnel at an exit conference on March 3, 2020.

Attending were:

Governor's Office of Management and Budget

Alexis Sturm, Director Jim Foys, Senior Deputy Director Robert Steere, General Counsel Roma Larson, Deputy General Counsel Jennifer Cavanaugh, Deputy Director, IT and Fiscal Operations Jennifer Butler, Deputy Director Carol Kraus, Director – GATU Lori Beeler, Manager – GATU

Office of the Auditor General

Peggy Hartson, Senior Audit Manager

Adelfia LLC Stella Marie Santos, Partner Gilda Priebe, Partner Annabelle Abueg, Principal

The responses to the recommendations were provided by Jennifer Cavanaugh, Deputy Director, IT and Fiscal Operations, in a correspondence dated March 6, 2020.



INDEPENDENT ACCOUNTANT'S REPORT ON STATE COMPLIANCE, ON INTERNAL CONTROL OVER COMPLIANCE, AND ON SUPPLEMENTARY INFORMATION FOR STATE COMPLIANCE PURPOSES

Honorable Frank J. Mautino Auditor General State of Illinois

Compliance

As Special Assistant Auditors for the Auditor General, we have examined compliance by the State of Illinois, Governor's Office of Management and Budget with the specified requirements listed below, as more fully described in the *Audit Guide for Financial Audits and Compliance Attestation Engagements of Illinois State Agencies (Audit Guide)* as adopted by the Auditor General, during the two years ended June 30, 2019. Management of the State of Illinois, Governor's Office of Management and Budget is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the State of Illinois, Governor's Office of Management and Budget's compliance with the specified requirements based on our examination.

The specified requirements are:

- A. The State of Illinois, Governor's Office of Management and Budget has obligated, expended, received, and used public funds of the State in accordance with the purpose for which such funds have been appropriated or otherwise authorized by law.
- B. The State of Illinois, Governor's Office of Management and Budget has obligated, expended, received, and used public funds of the State in accordance with any limitations, restrictions, conditions, or mandatory directions imposed by law upon such obligation, expenditure, receipt, or use.
- C. The State of Illinois, Governor's Office of Management and Budget has complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operations.
- D. State revenues and receipts collected by the State of Illinois, Governor's Office of Management and Budget are in accordance with applicable laws and regulations and the accounting and recordkeeping of such revenues and receipts is fair, accurate, and in accordance with law.

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E. Money or negotiable securities or similar assets handled by the State of Illinois, Governor's Office of Management and Budget on behalf of the State or held in trust by the State of Illinois, Governor's Office of Management and Budget have been properly and legally administered and the accounting and recordkeeping relating thereto is proper, accurate, and in accordance with law.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants, the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Illinois State Auditing Act (Act), and the *Audit Guide*. Those standards, the Act, and the *Audit Guide* require that we plan and perform the examination to obtain reasonable assurance about whether the State of Illinois, Governor's Office of Management and Budget complied with the specified requirements in all material respects. An examination involves performing procedures to obtain evidence about whether the State of Illinois, Governor's Office of Management and Budget complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance with the specified requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the State of Illinois, Governor's Office of Management and Budget's compliance with the specified requirements.

Our examination disclosed material noncompliance with the following specified requirements applicable to the State of Illinois, Governor's Office of Management and Budget during the two years ended June 30, 2019. As described in the accompanying Schedule of Findings as item 2019-001, the State of Illinois, Governor's Office of Management and Budget had not ensured the State revenues and receipts collected by the State of Illinois, Governor's Office of Management and regulations and the accounting and recordkeeping of such revenues and receipts was fair, accurate, and in accordance with law. As described in the accompanying Schedule of Findings as items 2019-002 and 2019-003, the State of Illinois, Governor's Office of Management and Budget had not complied, in all material respects, with applicable laws and regulations, including the State uniform accounting system, in its financial and fiscal operation.

In our opinion, except for the material deviations from the specified requirements described in the preceding paragraph, the State of Illinois, Governor's Office of Management and Budget complied with the specified requirements during the two years ended June 30, 2019, in all material respects. However, the results of our procedures disclosed instances of noncompliance with the specified requirements, which are required to be reported in accordance with criteria established by the *Audit Guide* and are described in the accompanying Schedule of Findings as items 2019-004 through 2019-007.

The State of Illinois, Governor's Office of Management and Budget's responses to the compliance findings identified in our examination are described in the accompanying Schedule of Findings. The State of Illinois, Governor's Office of Management and Budget's responses were

not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the responses.

The purpose of this report is solely to describe the scope of our testing and the results of that testing in accordance with the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Internal Control Over Compliance

Management of the State of Illinois, Governor's Office of Management and Budget is responsible for establishing and maintaining effective internal control over compliance with the specified requirements (internal control).

In planning and performing our examination, we considered the State of Illinois, Governor's Office of Management and Budget's internal control to determine the examination procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the State of Illinois, Governor's Office of Management and Budget's compliance with the specified requirements and to test and report on the State of Illinois, Governor's Office of Management and Budget's internal control in accordance with the *Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the State of Illinois, Governor's Office of Management and Budget's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with the specified requirements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material noncompliance with the specified requirements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items 2019-001 through 2019-003 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items 2019-004 through 2019-007 to be significant deficiencies.

As required by the *Audit Guide*, immaterial findings excluded from this report have been reported in a separate letter.

The State of Illinois, Governor's Office of Management and Budget's responses to the internal control findings identified in our examination are described in the accompanying Schedule of Findings. The State of Illinois, Governor's Office of Management and Budget's responses were not subjected to the procedures applied in the examination and, accordingly, we express no opinion on the responses.

The purpose of this report is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the *Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Supplementary Information for State Compliance Purposes

Our examination was conducted for the purpose of forming an opinion on the State of Illinois, Governor's Office of Management and Budget's compliance with the specified requirements. The accompanying supplementary information for the years ended June 30, 2018, and June 30, 2019 in Schedules 1 through 6 and the Analysis of Operations section are presented for purposes of additional analysis. Such information is the responsibility of the State of Illinois, Governor's Office of Management and Budget management. We have applied certain limited procedures as prescribed by the *Audit Guide* to the accompanying supplementary information for the years ended June 30, 2018, and June 30, 2019 in Schedules 1 through 6. We have not applied procedures to the accompanying supplementary information for the years ended June 30, 2017, in Schedules 3 and 4 and in the Analysis of Operations Section. We do not express an opinion, a conclusion, nor provide any assurance on the accompanying supplementary information in Schedules 1 through 6 or the Analysis of Operations Section.

SIGNED ORIGINAL ON FILE

Chicago, Illinois March 6, 2020

CURRENT FINDINGS – STATE COMPLIANCE

2019-001. **FINDING** (Inadequate Controls over Accounts Receivable)

The Governor's Office of Management and Budget (Office) did not have adequate controls over its accounts receivable billing, collection, and reporting.

The Grant Accountability and Transparency Act (GATA) requires the Office's Grant Accountability Transparency Unit (GATU) to provide technical assistance and annual training to State grant making agencies and their grantees and subrecipients. State agencies are then billed quarterly by the Office for services related to GATA and Budgeting for Results (BFR). Total Office billings for Fiscal Years 2018 and 2019 were \$1,639,038 and \$2,019,016, respectively.

The Office reported accounts receivable totaling \$761,412 for the quarter ended June 30, 2018 and \$1,165,647 for the quarter ended June 30, 2019 in its *Quarterly Summary of Accounts Receivable - Accounts Receivable Activity Report* (Form C-97) and *Quarterly Summary of Accounts Receivable - Aging of Total Gross Receivables Report* (Form C-98) on its Grant Accountability and Transparency Revolving Fund (Fund 407) submitted to the Illinois Office of the Comptroller (Comptroller).

During our testing of accounts receivable, we noted the following:

- The Office's GATA/BFR billings for the 3rd and 4th quarters of Fiscal Year 2019 totaling \$436,776 and \$830,812, respectively, were not sent to State agencies until September 2019, and these billings were not included in the Form C-97 and Form C-98 submitted to the Comptroller. This resulted in a \$1,267,588 understatement of reported accounts receivable as of June 30, 2019.
- Differences were noted between the Office's breakdown of accounts receivable and the amounts reported on the C-98 Form for the last quarters of Fiscal Year 2018 and 2019:

In Thousands	Fiscal Year 2018			Fiscal Year 2019			19
Past Due Receivables Outstanding	Per C98 Form	Per Office Breakdown	Difference		Per C98 Form	Per Office Breakdown	Difference
1-30 Days	\$-	\$186	\$186		\$393	\$-	(\$393)
31-90 Days	285	-	(285)		-	437	437
91-180 Days	178	76	(102)		-	-	-
181 Days to 1							
Year	162	72	(90)		638	240	(\$398)
Over 1 Year	136	427	291		135	489	354
Total	\$761	\$761	-		\$1,166	\$1,166	-

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-001. **FINDING** (Inadequate Controls over Accounts Receivable) (Continued)

• The Office did not have a formal policy or procedure for the collection of outstanding accounts receivable. Based on the Forms C-98 for the last quarters of Fiscal Year 2018 and 2019, 9% and 21% of the total accounts receivable were outstanding for 180 days to 1 year, respectively. Further, 56% and 42% of the total accounts receivable were outstanding for over 1 year as of June 30, 2018 and 2019, respectively. The Office did not make sufficient attempts to collect on these past due accounts.

The Statewide Accounting Management System Manual (SAMS) Procedure (26.20.10) defines the criteria by which receivables are to be created - if the transaction is complete to the extent that payment is the only unconsummated act, and the claim is measurable in terms of assignment of a monetary value established by State law and administrative regulations. SAMS Procedure (26.30.10) requires State agencies to report their receivable information on the Form C-97.

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the Office to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance revenues and resources applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial and statistical reports and to maintain accountability over the State's resources. Good internal controls require due care be used in preparing the accounts receivable reports submitted to the Comptroller to ensure information used to complete the form is accurate and reliable.

The Illinois State Collection Act of 1986 (30 ILCS 210/3) states it is the public policy of this State to aggressively pursue the collection of accounts or claims due to the State of Illinois through all reasonable means. SAMS Procedure (26.10.10) assigns responsibility to the Office for development of its internal procedures for collection of outstanding accounts receivable. SAMS Procedure (26.40.10) requires the Office to individually pursue all reasonable and appropriate procedures available to effectuate collection.

Office officials stated the issues noted were due to oversight.

Failure to establish and maintain accurate reporting procedures and controls over accounts receivable increases the risk the Office's accounts receivable balances could be inaccurate and represents noncompliance with State laws and

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-001. **FINDING** (Inadequate Controls over Accounts Receivable) (Continued)

regulations. In addition, failure to timely pursue collections of outstanding accounts reduces available funds that could be used to fund current expenditures of the Office. (Finding Code No. 2019-001)

RECOMMENDATION

We recommend the Office implement the necessary internal controls to consistently and accurately report accounts receivable. In addition, the Office should ensure accounts receivables are timely pursued for collection.

OFFICE RESPONSE

The Office accepts auditor's finding and recommendation. The Office will review the internal process to establish the proper internal controls regarding the proper accounting and collection for accounts receivables. The Office will develop a process regarding the collection of past due accounts. However, in this situation the accounts receivables are not due from external parties; all receivables are due from other State of Illinois agencies. As a result, the process for collection of these past due accounts must be researched to determine the appropriate course of action.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-002. **<u>FINDING</u>** (Incomplete Transfer of Funds to the Department of Human Services Community Services Fund)

The Governor's Office of Management and Budget (Office) did not make the required annual transfer of funds to the Department of Human Services (DHS) Community Services Fund (Fund 509) in Fiscal Year 2018.

The Public Aid Code (Code) (305 ILCS 5/5B-8(b)(6)) requires the Office Director, during each fiscal year beginning on or after July 1, 2011, to transfer to other State funds in an annual amount of \$20 million of the tax collected pursuant to this Article for purpose of enforcement of nursing home standards, support of ombudsman program, and efforts to expand home and community-based services.

During testing, we noted the Office annually transfers from the Long-Term Care Provider Fund (Fund 0345) the following amounts: \$1.25 million to the Long-Term Care Ombudsman Fund (Fund 698) of the Department on Aging, \$4 million to the Long-Term Care Monitor/Receiver Fund (Fund 285) of the Department of Public Health, and the remaining amount, totaling \$14.75 million, to the DHS Community Services Fund (Fund 509). The Office generally transfers \$10 million twice each year. However, for Fiscal Year 2018, the Office only transferred \$4.75 million of the \$14.75 million to the DHS Community Services Fund (Fund 509).

Office officials stated the additional \$10 million transfer was overlooked by the Office. Additionally, Office officials stated no request was made by DHS for the additional \$10 million.

Failure to transfer the required amount from the DHS Community Services Fund is noncompliance with provisions of the Code and could result in less funding for services provided such as the enforcement of nursing home standards, support of the ombudsman program, and efforts to expand home and community based services. (Finding Code No. 2019-002)

RECOMMENDATION

We recommend the Office implement procedures to ensure the required transfers are made as required by the Code.

OFFICE RESPONSE

The Office accepts the auditor's finding and recommendation. A recurring annual calendar reminder has been setup so that the transfer is not missed in the future.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-003. **<u>FINDING</u>** (Lack of Adequate Controls over the Review of Internal Controls over Service Providers)

The Governor's Office of Management and Budget (Office) did not obtain or conduct timely independent internal control reviews over its external service providers.

The Office utilized third-party service providers (banks) to invest and manage the investments of funds or bonds and related revenues earned on behalf of the State and bondholders.

We requested the Office provide the population of service providers utilized in order to determine if the Office had reviewed the internal controls over the service providers. In response to our request, the Office was not able to provide a listing of service providers utilized during the examination period. During our examination, we determined the banks to be service providers.

Due to these conditions, we were unable to conclude the Office's population records were complete and accurate under the Professional Standards promulgated by the American Institute of Certified Public Accountants (AU-C § 500, AU-C § 530). *Even given the population limitations noted above, which hindered the ability of the accountants to conclude whether the population was complete,* we performed testing on the two service providers identified by us, noting:

- The Office received two Service Organization Control (SOC) Reports; however, the SOC reports did not cover the entire examination period.
- The Office did not conduct an analysis of the reports to determine the impact of the opinions and noted deviations.
- The Office had not conducted an analysis of the complementary user entity controls documented in the SOC reports.
- The agreements between the Office and the external service providers did not contain a requirement for an independent review to be completed.

The Office is responsible for the design, implementation, and maintenance of internal controls related to information systems and operations to ensure resources and data are adequately protected from unauthorized or accidental disclosure, modifications, or destruction. This responsibility is not limited due to the process being outsourced.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-003. <u>**FINDING**</u> (Lack of Adequate Controls over the Review of Internal Controls over Service Providers) (Continued)

The Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires all State agencies to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance that revenues, expenditures, and transfers of assets, resources, or funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial and statistical reports and to maintain accountability over the State's resources. In addition, generally accepted information technology guidance endorses the review and assessment of internal controls related to information systems and operations to assure the accurate processing and security of information.

Office officials stated they were not aware of the need to obtain, review and document its review of the SOC reports for this type of service providers. The Office has relied on them being federally-regulated, with a good reputation, and fulfilling transactional reporting responsibilities.

Without having obtained and reviewed a SOC report or another form of independent internal controls review, the Office does not have assurance the external service providers' internal controls are adequate to ensure program payments and claims are accurate and secure. (Finding Code No. 2019-003)

RECOMMENDATION

We recommend the Office identify all third party service providers and determine and document if a review of controls is required. If required, the Office should:

- Obtain SOC reports or (perform independent reviews) of internal controls at least annually.
- Monitor and document the operation of the complementary user entity controls relevant to the Office's operations.
- Review contracts with service providers to ensure applicable requirements over the independent review of internal controls are included.

OFFICE RESPONSE

The Office accepts the auditor's finding and recommendation. The Office will obtain and review SOC reports annually in the future. When we enter into new service agreements for trust services, we will include a provision requiring SOC reports be made available annually.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-004. **<u>FINDING</u>** (Noncompliance with the Grant Accountability and Transparency Act's Approved Exceptions)

The Governor's Office of Management and Budget (Office) did not fully comply with provisions of the Grant Accountability and Transparency Act (Act) regarding program specific exceptions and exemptions.

The accountants noted the Office enacted rules that detail the requirements and procedures for program specific exceptions and exemptions to the *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Requirements (UR)) and the Act. The Illinois Administrative Code (Code) (44 Ill. Adm. Code 7000.60) contains the procedures for State agencies to follow to apply for exceptions. However, the Code does not require the exceptions to be published within 30 days as required by the Act.

The Act (30 ILCS 708/75 thru 708/85) states, with the exception of the audit requirements set forth in the Code of Federal Regulations (2 CFR 200.102), exceptions to the Act may be allowed for classes of State or federal pass-through awards or non-federal entities subject to the requirements of the Act when such exceptions are not prohibited by State or federal law. The Act also required the Office, with the advice and technical assistance of the Illinois Single Audit Commission, to adopt rules governing the criteria to be used to determine when an exception may be issued and to publish any allowed exceptions in the Catalog of State Financial Assistance (CSFA) within 30 days of the exception being allowed.

The accountants requested the Office to provide the population of all requests for exceptions for Fiscal Years 2018 and 2019 in order to test compliance with certain provisions of the Act. The Office's Grant Accountability and Transparency Unit (GATU) provided a listing of all exceptions State agencies posted in the CSFA during Fiscal Years 2018 and 2019. We noted 15 of 40 (38%) allowed exceptions tested were published in the CSFA from 40 to 1,001 days late. The Grant Accountability and Transparency Act (Act) (30 ILCS 708/75) requires the Office to publish any allowed exceptions in the CSFA within 30 days of the exception being allowed.

Office officials stated the Chief Accountability Officers of the State agencies, not the Office, are responsible for ensuring the State agency's compliance on the timely publishing of approved exceptions in the CSFA as this responsibility was delegated to the State Agencies in the Code.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-004. **<u>FINDING</u>** (Noncompliance with the Grant Accountability and Transparency Act's Approved Exceptions) (Continued)

Failure to ensure the Administrative Code's requirements for allowing exceptions complied with the timing requirements of the Grant Accountability and Transparency Act is noncompliance with the Act and could result in exceptions being posted late. (Finding Code No. 2019-004)

RECOMMENDATION

We recommend the Office ensures its enacted rules comply with the Act to facilitate the timely posting of Notice of Exceptions as required by the Act.

OFFICE RESPONSE

The Office accepts the recommendation. The Office will revise its rules to facilitate the timely posting of Notices of Exception as required by the Act.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-005. **<u>FINDING</u>** (Inadequate Controls over the Submission of Reports on Capital Spending)

The Governor's Office of Management and Budget (Office) did not have adequate controls over the submission of Reports on Capital Spending.

During our testing, we noted all 8 (100%) quarterly reports on the status of all capital projects in the State of Illinois for Fiscal Years 2018 and 2019 were submitted from 23 to 145 days late, respectively. In addition, we also noted the quarterly reports did not contain the following required elements in the report:

- The date the appropriation bill relating to each project was signed by the Governor.
- The date of the submission of the written release of the Governor for each project to the Comptroller.
- The amount of expenditures to date by the State relating to each project.
- The proposed schedule of future State expenditures relating to each project.
- The summary report of the status of all projects.
- The amount of undisbursed funds intended to be held or used in the next quarter.

The Capital Spending Accountability Law (Law) (20 ILCS 3020/805) requires the Office to provide to the Comptroller, the Treasurer, the President and the Minority Leader of the Senate, and the Speaker and the Minority Leader of the House of Representatives, a report on the status of all capital projects in the State by the first day of each quarterly period in each fiscal year. The report should include all elements specified by the Law.

Office officials stated the Law created a burden on them with regard to the current deadline in the statute (first day after the end of the quarter). Additionally, Office officials stated, due to the need to collect data from agencies that have capital projects, it is impossible to produce the report within the required timeline. Office officials believe the report requirements cannot be met due to how the language in the statute is currently written.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-005. **<u>FINDING</u>** (Inadequate Controls over the Submission of Reports on Capital Spending) (Continued)

Failure to submit complete quarterly reports on the State's capital projects in a timely manner could prevent the appropriate oversight authorities from receiving timely feedback and monitoring of programs. (Finding Code No. 2019-005)

RECOMMENDATION

We recommend the Office comply with the requirements of the Capital Spending Accountability Law or seek a legislative remedy.

OFFICE RESPONSE

The Office accepts the auditor's recommendation. The Office is currently seeking a legislative remedy through two channels: one, the Office's Budgeting For Results unit is seeking inclusion of a date change in its mandate relief process; two, the Office has drafted a comprehensive revision to the statute that would adjust all required elements to an appropriation code basis rather than a projectlevel basis, as that data is more readily and accurately available.

Until a legislative remedy is in place, the Office will complete the reports in a timely manner and with all elements available. Some components required by the report will continue to be impossible to obtain in a timely and accurate way until a legislative fix is passed and implemented.

All Fiscal Year 2020 reports have been filed within the required timeline and have contained all of the required elements that were available to the Office.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-006. **<u>FINDING</u>** (Failure to Submit the Annual Letter on Estimated Revenues to the Regional Transportation Authority)

The Governor's Office of Management and Budget (Office) failed to submit the annual letters on estimated revenues for Fiscal Years 2018 and 2019 to the Regional Transportation Authority (Authority).

The Regional Transportation Authority Act (Act) (70 ILCS 3615/4.01) requires the Director of the Office to submit to the Authority, by July 1st of each year, an estimate of revenues for the next fiscal year of the Authority to be collected from the taxes imposed by the Authority and amounts to be available in the Public Transportation Fund, the Regional Transportation Authority Occupation and the Use Tax Replacement Fund and the amounts otherwise to be appropriated by the State to the Authority for its purposes.

During our testing, we noted the Office did not submit the annual letters on the estimated revenues for the next fiscal years in Fiscal Years 2018 and Fiscal Year 2019 as required.

Office officials stated the failure to submit the annual letter on estimated revenues to the Authority was due to oversight.

Failure to submit the annual letter on estimated revenues is noncompliance with the Act. (Finding Code No. 2019-006)

RECOMMENDATION

We recommend the Office ensure annual letters on estimated revenues are submitted to the Authority as required.

OFFICE RESPONSE

The Office accepts the auditor's finding and recommendation. The Office notes that it took corrective action once it learned of the reporting oversight and sent reports for both Fiscal Year 2018 and Fiscal Year 2019 to the Authority.

The Office has established a protocol to comply with this mandate, including a process document that details timing of the report, those responsible for completing the report, and all steps required to maintain compliance.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-007. **<u>FINDING</u>** (Inadequate Controls over Contracts)

The Governor's Office of Management and Budget (Office) did not file contracts with the Office of the Comptroller (Comptroller) as required.

During our testing of contractual agreements, we noted one of 3 (33%) contracts tested, totaling \$103,000, was submitted to the Comptroller 146 days late. No late filing affidavit was filed. In addition one of 3 (33%) contracts tested, totaling \$28,000, was not submitted to the Comptroller. The original contract totaled \$18,000, but it was subsequently amended for an additional \$10,000.

The Illinois Procurement Code (Code) (30 ILCS 500/20-80(b)) requires, when a grant or contract liability (except contracts paid from personal services and contracts between the State and its employees to defer compensation) exceeding \$20,000 is incurred by any State agency, a copy of the contract to be filed with the Comptroller within 30 calendar days thereafter. The Code also requires any cancellation or modification to any such contract liability to be filed with the Comptroller within 30 calendar days after its execution. Further, the Code (30 ILCS 500/20-80(c)) requires, when a contract has not been filed within 30 calendar days of execution, the agency should file with the Comptroller, an affidavit, signed by the chief executive officer of the agency, setting forth an explanation of why the contract liability was not filed within the required due date.

Office officials stated they were not familiar with the process of contracts and obligations being filed with the Comptroller as they had very few contracts that needed to be filed with the Comptroller for many years. In addition, the issue with the late filing affidavit was partially due to implementation of the new ERP system.

Failure to file a contract and a late filing affidavit with the Comptroller is noncompliance with the Code. (Finding Code No. 2019-007)

RECOMMENDATION

We recommend the Office implement procedures to ensure contracts are filed with the Comptroller on a timely basis as required. In addition, we recommend if contracts are not filed timely, the Office should ensure a late filing affidavit is submitted as required.

CURRENT FINDINGS – STATE COMPLIANCE (Continued)

2019-007. **FINDING** (Inadequate Controls over Contracts) (Continued)

OFFICE RESPONSE

The Office accepts the auditor's finding and recommendation. The Office agrees that the contract was filed late due to challenges with implementation of the ERP system, and the Office of the Comptroller informed us that no late filing affidavit was needed for this specific contract. The Office will ensure all late filing affidavits are sent in the future, should they be needed.

Filing the amended contract was due to an oversight since the original contract totaled \$18,000 and was subsequently amended for an additional \$10,000, neither amount being over the \$20,000 threshold, it was inadvertently missed. The Office has implemented two corrective action items. We added a field to the contract tracking file that will total all contract and amendment amounts, as well as a flag to the vendor's voucher file.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET SCHEDULE OF FINDINGS - PRIOR FINDINGS NOT REPEATED For the Two Years Ended June 30, 2019

A. <u>FINDING</u> (Inadequate Control over Collection of Federal Interest Subsidy Receipts)

During the prior examination, the Governor's Office of Management and Budget (Office) did not exercise adequate controls over the collection of federal interest subsidy receipts. One rebate was not received from the federal government and only partial payments were received for other rebate receipts. Further, there was no documentation of collection efforts.

During the current examination, our sample testing showed the Office tracked rebates and sent out quarterly inquiry letters to the federal government for any outstanding rebates. (Finding Code No. 2017-001)

B. **<u>FINDING</u>** (Inaccurate Locally Held Fund Reports)

During the prior examination, the Office did not submit accurate Report of Receipts and Disbursements for Locally Held Funds reports (C-17s) to the Office of the Comptroller and the Office's monthly disclosures on its website contained misstatements and did not contain all required disclosures.

During the current examination, our sample testing showed the Office submitted accurate C-17s and reported accurate and complete monthly disclosures on its website. (Finding Code No. 2017-002, 2015-001, 2013-001, 11-2)

C. **<u>FINDING</u>** (Contracts Lack Required Subcontractor Agreements)

During the prior examination, the Office did not obtain all statutorily required information related to subcontractors.

During the current year examination, our sample testing showed vendors of contracts having an annual value of more than \$50,000 for its subcontractors obtained and provided the Office with the required Financial Disclosures and Conflicts of Interest. (Finding Code No. 2017-003)

	Sixteen Month	s Ended October 31, 20)19			
Public Act 100-586 FISCAL YEAR 2019	Appropriations (Net of Transfers)	Expenditures Through June 30	Lapse Period Expenditures July 1 to October 31	Total Expenditures 16 Months Ended October 31	Balances Lapsed October 31	
FISCAL FEAR 2019	Transfers)	June 30	October 31	October 31		
APPROPRIATED FUNDS						
GENERAL REVENUE FUND - 001						
Youth Budget Commission	\$ 150,000	\$ 20,559	\$ 38,172	\$ 58,731	\$ 91,269	
Operational Expenses	1,272,700	1,209,151	30,061	1,239,212	33,488	
Subtotal fund - 001	1,422,700	1,229,710	68,233	1,297,943	124,757	
ILLINOIS CIVIC CENTER BOND RETIREMEN	<u>Γ</u>					
AND INTEREST FUND - 105						
Principal, interest and premium	14,500,000	14,434,063		14,434,063	65,937	
CAPITAL DEVELOPMENT FUND - 141						
Expenses for the sale and administration of						
State bonds	1,590,000	958,611	8,166	966,777	623,223	
GRANT ACCOUNTABILITY AND						
TRANSPARENCY FUND - 407						
Implementation and administration costs of the						
Grant Accountability Act and Transparency and the Budgeting for Results initiative	4,300,000	1,800,660	312,889	2,113,549	2,186,451	
and the Dudgeting for Results initiative	+,500,000	1,000,000	512,009	2,113,349	2,100,401	

Sixteen Months Ended October 31, 2019					
Public Act 100-586 FISCAL YEAR 2019	Appropriations (Net of Transfers)	Expenditures Through June 30	Lapse Period Expenditures July 1 to October 31	Total Expenditures 16 Months Ended October 31	Balances Lapsed October 31
SCHOOL INFRASTRUCTURE FUND - 568					
Operational expenses related to the School					
Infrastructure Program	113,400	111,002	-	111,002	2,398
<u>BUILD ILLINOIS BOND RETIREMENT</u> <u>AND INTEREST FUND - 970</u> Trustee payments under Master Indenture as defined by Build Illinois Bond Act Continuing Appropriation	480,000,000 60,230,047	448,365,543 60,230,046	-	448,365,543 60,230,046	31,634,457
Subtotal fund - 970	540,230,047	508,595,589		508,595,589	31,634,458
BUILD ILLINOIS BOND FUND - 971 Expenses for the sale and administration of State bonds	650,000	524,073	_	524,073	125,927
TOTAL - ALL APPROPRIATED FUNDS	\$ 562,806,147	\$ 527,653,708	\$ 389,288	\$ 528,042,996	\$ 34,763,151

Sixteen Months Ended October 31, 2019						
Public Act 100-586	Appropriations (Net of	Expenditures Through	Lapse Period Expenditures July 1 to	Total Expenditures 16 Months Ended	Balances Lapsed	
FISCAL YEAR 2019	Transfers)	June 30	October 31	October 31	October 31	
NON-APPROPRIATED FUNDS						
FEDERAL FINANCING COST REIMBURSEMEN FUND - 212	<u>T</u>					
Other interest penalty		\$ 6,151,351	\$ -	\$ 6,151,351		
TOTAL - ALL NON-APPROPRIATED FUNDS		\$ 6,151,351	\$ -	\$ 6,151,351		
GRAND TOTAL - ALL FUNDS		\$ 533,805,059	\$ 389,288	\$ 534,194,347		

Note 1: Appropriations, expenditures, and lapsed balances were obtained from the State Comptroller's records as of October 31, 2019, and have been reconciled to the Governor's Office of Management and Budget (Office) records.

Note 2: Expenditure amounts are vouchers approved for payment by the Office and submitted to the State Comptroller for payment to the vendor.

	Fifteen Months E	nded September 30, 20			
Public Act 100-0021	Appropriations (Net of	Expenditures Through	Lapse Period Expenditures July 1 to	Total Expenditures 15 Months Ended	Balances Lapsed
FISCAL YEAR 2018	Transfers)	June 30	September 30	September 30	September 30
APPROPRIATED FUNDS					
<u>GENERAL REVENUE FUND - 001</u> Operational Expenses	\$ 1,311,100	\$ 1,255,392	\$ 24,257	\$ 1,279,649	\$ 31,451
<u>ILLINOIS CIVIC CENTER BOND RETIREMENT</u> <u>AND INTEREST FUND - 105</u> Principal, interest and premium	14,500,000	14,425,579		14,425,579	74,421
CAPITAL DEVELOPMENT FUND - 141 Expenses for the sale and administration of State bon State bonds	ds 1,590,000	1,056,176	7,674	1,063,850	526,150
<u>GRANT ACCOUNTABILITY AND</u> <u>TRANSPARENCY FUND - 407</u> Implementation and administration costs of the Grant Accountability Act and Transparency and the Budgeting for Results initiative	4,000,000	1,313,318	352,138	1,665,456	2,334,544

	Fifteen Months Er	ded September 30, 20	018		
Public Act 100-0021	Appropriations (Net of	Expenditures Through	Lapse Period Expenditures July 1 to	Total Expenditures 15 Months Ended	Balances Lapsed
FISCAL YEAR 2018	Transfers)	June 30	September 30	September 30	September 30
<u>SCHOOL INFRASTRUCTURE FUND - 568</u> Operational expenses related to the School Infrastructure Program	113,400	106,267	79	106,346	7,054
School millastructure i rogram	115,400	100,207		100,540	7,034
BUILD ILLINOIS BOND RETIREMENT AND INTEREST FUND - 970 Trustee payments under Master Indenture					
as defined by Build Illinois Bond Act	480,000,000	480,000,000	-	480,000,000	-
Continuing Appropriation	3,841,218	3,841,217		3,841,217	1
Subtotal fund - 970	483,841,218	483,841,217		483,841,217	1
<u>BUILD ILLINOIS BOND FUND - 971</u> Expenses for the sale and administration of					
State bonds	650,000	496,875	237	497,112	152,888
TOTAL - ALL APPROPRIATED FUNDS	\$ 506,005,718	\$ 502,494,824	\$ 384,385	\$ 502,879,209	\$ 3,126,509

Fifteen Months Ended September 30, 2018					
Public Act 100-0021	Appropriations (Net of	Expenditures Through	Lapse Period Expenditures July 1 to	Total Expenditures 15 Months Ended	Balances Lapsed
FISCAL YEAR 2018	Transfers)	June 30	September 30	September 30	September 30
NON-APPROPRIATED FUNDS					
FEDERAL FINANCING COST REIMBURSEMENT FUND - 212					
Other interest penalty		\$ 1,819,033	\$ -	\$ 1,819,033	
TOTAL - ALL NON-APPROPRIATED FUNDS		\$ 1,819,033	\$ -	\$ 1,819,033	
GRAND TOTAL - ALL FUNDS		\$ 504,313,857	\$ 384,385	\$ 504,698,242	

Note 1: Appropriations, expenditures, and lapsed balances were obtained from the State Comptroller's records as of September 30, 2018, and have been reconciled to Governor's Office of Management and Budget (Office) records.

Note 2: Expenditure amounts are vouchers approved for payment by the Office and submitted to the State Comptroller for payment to the vendor.

Note 3: Notwithstanding anything within Public Act 100-0021 to the contrary, Public Act 100-0021 authorized the Office to pay for all costs incurred prior to July 1, 2018, using either its Fiscal Year 2017 or Fiscal Year 2018 appropriations for non-payroll expenditures.

	FISCAL YEAR						
	2019 P.A. 100-0586		 P.A. 100-0021		2017 P.A. 99-0524, P.A. 100-0021, and Court-Ordered Expenditures		
	1.5	. 100-0500	1.2	1. 100-0021		xpenditures	
APPROPRIATED FUNDS							
GENERAL REVENUE FUND - 001							
Appropriations (net after transfers)	\$	1,422,700	\$	1,311,100	\$	-	
Youth Budget Commission		58,731		-		-	
Operational expenses		1,239,212		1,279,649		-	
Personal services State contribution to social security		-		-		1,073,506 78,945	
Ordinary and contingent expenses, not						70,910	
including personal services		-		-		94,399	
For Deposit into GATA Fund		-		-		1,000,000	
Total expenditures	\$	1,297,943	\$	1,279,649	\$	2,246,850	
Lapsed balances fund - 001	\$	124,757	\$	31,451	\$		
ILLINOIS CIVIC CENTER BOND RETIREMENT AND INTEREST FUND - 105							
Appropriations (net after transfers)	\$	14,500,000	\$	14,500,000	\$	14,500,000	
Principal, interest and premium		14,434,063		14,425,579		14,427,083	
Lapsed Balances fund - 105	\$	65,937	\$	74,421	\$	72,917	
CAPITAL DEVELOPMENT FUND - 141							
Appropriations (net after transfers)	\$	1,590,000	\$	1,590,000	\$	1,590,000	
Expenses for the sale and administration of State bonds		066 777		1 062 850		094 254	
or state bonus		966,777		1,063,850		984,254	
Lapsed balances fund - 141	\$	623,223	\$	526,150	\$	605,746	

	FISCAL YEAR					
	2019 P.A. 100-0586		 P.A. 100-0021		2017 P.A. 99-0524, P.A. 100-0021, and Court-Ordered Expenditures	
						1
<u>GRANT ACCOUNTABILITY AND</u> <u>TRANSPARENCY FUND - 407</u>						
Appropriations (net after transfers)	\$	4,300,000	\$	4,000,000	\$	4,000,000
Implementation and administration costs of the Grant Accountability and Transparency Act and the						
Budgeting for Results initiative		2,113,549		1,665,456		1,794,588
Lapsed balances fund - 407	\$	2,186,451	\$	2,334,544	\$	2,205,412
<u>SCHOOL INFRASTRUCTURE</u> <u>FUND - 568</u>						
Appropriations (net after transfers)	\$	113,400	\$	113,400	\$	113,400
Operational expenses related to the School Infrastructure Program		111,002		106,346		112,583
Lapsed balances fund - 568	\$	2,398	\$	7,054	\$	817
<u>FUND FOR ILLINOIS' FUTURE</u> <u>FUND - 611</u>						
Appropriations (net after transfers)	\$		\$		\$	2,150,000
For Deposit into Grant Accountability and Transparency Fund						2,100,401
Lapsed balances fund - 611	\$		\$		\$	49,599

	FISCAL YEAR						
	2019 P.A. 100-0586			2018	2017		
			P.A. 100-0021		P.A. 99-0524, P.A. 100-0021, and Court-Ordered Expenditures		
BUDGET STABILIZATION FUND - 686							
Appropriations (net after transfers)	\$		\$		\$	150,000	
Ordinary and contingent expenses, not including personal services						117,664	
Lapsed balances fund - 686	\$		\$		\$	32,336	
BUILD ILLINOIS BOND RETIREMENT AND INTEREST FUND - 970							
Appropriations (net after transfers)	\$	540,230,047	\$	483,841,218	\$	480,000,000	
Trustee payments under Master Indenture as defined by Build Illinois Bond Act		508,595,589		483,841,217		455,230,487	
Lapsed balances fund - 970	\$	31,634,458	\$	1	\$	24,769,513	
BUILD ILLINOIS BOND FUND - 971							
Appropriations (net after transfers)	\$	650,000	\$	650,000	\$	391,328,507	
Expenses for the sale and administration of State bonds In accordance with the Build Illinois Bond Act		524,073		497,112		580,846 390,678,507	
Total expenditures	\$	524,073	\$	497,112	\$	391,259,353	
Lapsed balances fund - 971	\$	125,927	\$	152,888	\$	69,154	

	FISCAL YEAR						
	2019		2018		2017		
	P.A. 100-0586		P.A. 100-0021		P.A. 99-0524, P.A. 100-0021, and Court-Ordered Expenditures		
<u>GRAND TOTAL - ALL APPROPRIATED</u> <u>FUNDS</u>							
Appropriations (net after transfers)	\$	562,806,147	\$	506,005,718			
Total appropriated funds expenditures	\$	528,042,996	\$	502,879,209	\$	868,273,263	
Lapsed balances appropriated funds	\$	34,763,151	\$	3,126,509			
NON-APPROPRIATED FUNDS							
FEDERAL FINANCING COST REIMBURSEMENT FUND - 212							
Other interest penalty	\$	6,151,351	\$	1,819,033	\$	407,100	
GRAND TOTAL - ALL FUNDS							
Total expenditures - all funds	\$	534,194,347	\$	504,698,242	\$	868,680,363	

Note 1: For Fiscal Years 2019, 2018, and 2017, appropriations, expenditures, and lapsed balances were obtained from the State Comptroller's records as of October 31, 2019, September 30, 2018, and September 30, 2017, respectively, and have been reconciled to the Governor's Office of Management and Budget (Office) records.

Note 2: Expenditure amounts are vouchers approved for payment by the Office and submitted to the State Comptroller for payment to the vendor.

- Note 3: During Fiscal Year 2017, the Circuit Court of St. Clair County in AFSCME Council 31 v. Munger (15 CH 475) ordered the State Comptroller, in the absence of enacted annual appropriations, to "draw and issue warrants accomplishing payment of wages [for all State employees] at their normal rates of pay." As Public Act 100-0021 states appropriation authority granted by the General Assembly does not supersede any court order directing the expenditures of funds and states such payments are added to the appropriations granted by the General Assembly, the Office was able to submit vouchers to pay its employees in full from Fund 001 without a maximum expenditure limit for personal service costs during Fiscal Year 2017.
- Note 4: During Fiscal Year 2017, the Office operated without enacted appropriations until Public Act 100-0021 was approved on July 6, 2017. During the impasse, the Office incurred non-payroll obligations within Fund 001 and Fund 686, which the Office was unable to pay until the passage of Public Act 100-0021.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET COMPARATIVE SCHEDULE OF NET APPROPRIATIONS, EXPENDITURES AND LAPSED BALANCES For the Fiscal Years Ended June 30, 2019, 2018, and 2017

- Note 5: Public Act 99-0524 authorized the Office to pay Fiscal Year 2016 costs using its Fiscal Year 2017 appropriations for non-payroll expenditures.
- Note 6: Notwithstanding anything within Public Act 100-0021 to the contrary, Public Act 100-0021 authorized the Office to pay for all costs incurred prior to July 1, 2018, using either its Fiscal Year 2017 or Fiscal Year 2018 appropriations for non-payroll expenditures.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET COMPARATIVE SCHEDULE OF CASH RECEIPTS AND RECONCILIATION OF CASH RECEIPTS TO DEPOSIT REMITTED TO THE STATE COMPTROLLER For the Fiscal Years Ended June 30, 2019, 2018, and 2017

	2019	2018	2017
<u>GENERAL REVENUE FUND - 001</u>			
Miscellaneous	\$ 625,000	\$ 505,746	\$ 418,196
Prior year refunds			
Total cash receipts per Agency	625,000	505,746	418,196
Less - In transit at End of Year	-	-	-
Plus - In transit at Beginning of Year			
Total cash receipts per State Comptroller's records	\$ 625,000	\$ 505,746	\$ 418,196
GENERAL OBLIGATION BR&I FUND - 101			
Federal Interest Subsidy Build America Bonds Miscellaneous	\$ 47,492,981 	\$ 49,657,730 	\$ 54,116,494
Total cash receipts per Agency	47,492,981	49,657,730	54,116,494
Less - In transit at End of Year	-	-	-
Plus - In transit at Beginning of Year			
Total cash receipts per State Comptroller's records	\$ 47,492,981	\$ 49,657,730	\$ 54,116,494
CAPITAL DEVELOPMENT FUND - 141			
Miscellaneous	\$ -	\$ -	\$ -
Prior year refunds	32,144		
Total cash receipts per Agency	32,144	-	-
Less - In transit at End of Year	-	-	-
Plus - In transit at Beginning of Year			
Total cash receipts per State Comptroller's records	\$ 32,144	\$ -	\$ -

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET COMPARATIVE SCHEDULE OF CASH RECEIPTS AND RECONCILIATION OF CASH RECEIPTS TO DEPOSIT REMITTED TO THE STATE COMPTROLLER For the Fiscal Years Ended June 30, 2019, 2018, and 2017

		FISCAL YEAR	
	2019	2018	2017
<u>GRANT ACCOUNTABILITY AND TRANSPARENCY</u> <u>FUND - 407</u>			
Other Illinois State Agencies Fund for Illinois' Future	\$ 1,406,611	\$ 1,845,444	\$ 520,479 3,083,544
Prior year refunds	27,182	16,858	
Total cash receipts per Agency Less - In transit at End of Year Plus - In transit at Beginning of Year	1,433,793	1,862,302	3,604,023 43,690
Total cash receipts per State Comptroller's records	\$ 1,433,793	\$ 1,862,302	\$ 3,647,713
SCHOOL INFRASTRUCTURE FUND - 568			
Miscellaneous Prior year refunds	\$ - 3,250	\$ - -	\$ - -
Total cash receipts per Agency Less - In transit at End of Year Plus - In transit at Beginning of Year	3,250	- - -	
Total cash receipts per State Comptroller's records	\$ 3,250	\$	\$
BUILD ILLINOIS BOND FUND - 971			
Miscellaneous Prior year refunds	\$ - 16,510	\$ - -	\$ - -
Total cash receipts per Agency Less - In transit at End of Year Plus - In transit at Beginning of Year	16,510 - -	- - 	-
Total cash receipts per State Comptroller's records	\$ 16,510	\$	\$ -

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET COMPARATIVE SCHEDULE OF CASH RECEIPTS AND RECONCILIATION OF CASH RECEIPTS TO DEPOSIT REMITTED TO THE STATE COMPTROLLER For the Fiscal Years Ended June 30, 2019, 2018, and 2017

	FISCAL YEAR			
<u>GRAND TOTAL - ALL FUNDS</u>	2019	2018	2017	
Total cash receipts per Agency Less - In transit at End of Year Plus - In transit at Beginning of Year	\$ 49,603,678 - -	\$ 52,025,778 - -	\$ 58,138,713 43,690	
Total cash receipts per State Comptroller's records	\$ 49,603,678	\$ 52,025,778	\$ 58,182,403	

	FISCAL YEAR			
<u> 1995A COP CAPITAL PROJECTS FUND - 1319</u>	20)19		2018
Beginning cash balance	\$	-	\$	4,024
Cash receipts:				
Investment income		-		19
Cash disbursements:				
Transfers to other funds		-		4,043
Ending cash balance fund - 1319	\$	_	\$	
1995A COP DEBT SERVICE FUND - 1320				
Beginning cash balance	\$	-	\$	1,733,867
Cash receipts:				
Investment income		-		629
Transfers from other funds		-		543
Cash disbursements:				
Debt service		-		1,733,865
Transfers to other funds				1,174
Ending cash balance fund - 1320	\$	_	\$	-

	FISCAL YEAR			
1996A COP DEBT SERVICE FUND - 1324	2019			2018
Beginning cash balance	\$	-	\$	1,501,379
Cash receipts:				
Investment income		-		496
Cash disbursements:				
Debt service		-		1,501,379
Transfers to other funds		-		496
Ending cash balance fund - 1324	\$	-	\$	-
BUILD ILLINOIS FUND - 1231				
Beginning cash balance	\$	119,897,808	\$	115,318,840
Cash receipts:				
Investment income		6,658,815		3,308,686
Transfers from other funds		508,595,589		483,841,217
Bond issue proceeds		357,500		-
Other		200		-
Cash disbursements:				
Contractual services		401,167		63,300
Debt service		318,800,168		322,816,315
Transfers to other funds		213,227,137		159,691,321
Other				(1)
Ending cash balance fund - 1231	\$	103,081,440	\$	119,897,808

	FISCAL YEAR			
<u>CIVIC CENTER 1985 & 2000 FUND - 1230</u>	 2019		2018	
Beginning cash balance	\$ 16,988,895	\$	16,825,245	
Cash receipts:				
Investment income	365,418		184,982	
Transfers from other funds	14,434,063		14,425,579	
Other	(1)		-	
Cash disbursements:				
Contractual services	11,990		13,786	
Debt service	 14,434,063		14,433,125	
Ending cash balance fund - 1230	\$ 17,342,322	\$	16,988,895	
OCTOBER 2003 FUND - 2101				
Beginning cash balance	\$ 5,720,171	\$	5,525,475	
Cash receipts:				
Investment income	38,750		81,120	
Transfers from other funds	12,150,000		50,850,000	
Cash disbursements:				
Contractual services	4,550		147,550	
Debt service	11,334,015		46,027,406	
Transfers to other funds	6,570,357		4,561,467	
Other	 (1)		1	
Ending cash balance fund - 2101	\$ 	\$	5,720,171	

	FISCAL YEAR				
RAILSPLITTER FUND - 1403		2019		2018	
Beginning cash balance	\$	169,399,820	\$	230,378,420	
Cash receipts:					
Investment income		3,799,116		2,399,059	
Transfers from other funds		275,031,583		307,653,487	
Other		1		1	
Cash disbursements:					
Contractual services		109,300		99,600	
Debt service		142,544,706		143,279,796	
Transfers to other funds		138,032,951		226,597,326	
Cost of Sales		-		1,054,426	
Other		-		(1)	
Ending cash balance fund - 1403	\$	167,543,563	\$	169,399,820	

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET SCHEDULE OF CHANGES IN STATE PROPERTY For the Two Years Ended June 30, 2019

	Equipment	
Balance at July 1, 2017	\$	189,265 *
Additions		35,377
Deletions		(22,595)
Net transfers		(1,210)
Balance at June 30, 2018	\$	200,837
Balance at July 1, 2018	\$	200,837
Additions		32,930
Deletions		(13,577)
Net transfers		(30,599)
Balance at June 30, 2019	\$	189,591

Note: The above schedule has been derived from Office records which have been reconciled to property reports submitted to the State Comptroller.

*Beginning balance includes capital lease assets amounting to \$22,595 which was not included in the ending balance reported in the Fiscal Year 2017 compliance report.

AGENCY FUNCTIONS

Originally created as the Bureau of the Budget in 1969, the agency's name was formally changed to the Governor's Office of Management and Budget (Office) in 2003 by Public Act 093-0025 of the General Assembly. The major functions of the Office, as prescribed by law, include:

- a) To assist the Governor in submitting a recommended annual operating budget, conduct detailed studies of the State agencies to enable the Governor to determine what changes should be made, and evaluate for the Governor programs proposed by State agencies;
- b) To advise and assist the Governor in the development of policies, plans and programs for improving intergovernmental cooperation and coordinating federal, state and local fiscal relationships; and
- c) To prepare and submit to the General Assembly long-range capital expenditure plans for all State agencies;
- d) To coordinate the preparation of annually updated five-year capital improvement programs and yearly capital budgets based on those programs. Prepare and submit an assessment of the State's capital needs, which shall be included in the Governor's annual State budget;
- e) To prepare and submit to the General Assembly by November 15 of each year an economic and fiscal policy report, outlining the economic and fiscal policy objectives of the State, the economic and fiscal policy intentions for the upcoming fiscal year, and the economic and fiscal policy intentions for the following two fiscal years and highlighting the total level of revenue, expenditure, deficit or surplus and debt with respect to each of the reporting categories.
- f) To establish and manage the Grant Accountability and Transparency Unit pursuant to the Grant Accountability and Transparency Act. Manage and direct agencies' compliance with the Act.
- g) To assist and guide the Budgeting for Results Commission. Manage and direct agencies' compliance with the Budgeting for Results statute.

To enable the Office to perform its duties, under such regulations as the Governor may prescribe, every State agency is required to furnish the Office with any information it might require to perform its duties. In addition, the Office shall have access to, and the right to examine, all documents or records of any agency.

The functions of the Office are spread over several units. While each unit has a particular area of responsibility, the various groups must work closely together.

AGENCY FUNCTIONS (Continued)

The Office is organized into several units, which are responsible for its various functions, which are:

<u>Debt Management</u>: Issues the debt of the State, including general obligation and Build Illinois. Also oversees Statewide and regional bonding authorities.

<u>Revenue</u>: Reviews national and state economic conditions, forecasts and monitors the collection of revenues, tracks the flow of funds through state accounts, and works with the pension systems of the State. This unit is responsible for the budgets of the Departments of Revenue, Lottery, Gaming Board, Racing Board, Labor, Employment Security; the Civil Service Commission, the Illinois Labor Relations Board, Property Tax Appeal Board, Prisoner Review Board, Illinois Educational Labor Relations Board, the Office of the Governor and the Office.

<u>Capital</u>: Reviews, coordinates and prioritizes capital requests and capital appropriations of all agencies. Prepares a long-range capital plan and is responsible for the budget of the Capital Development Board.

<u>Environment</u>: Responsible for the budgets of the Departments of Natural Resources, Agriculture, Environmental Protection Agency, Drycleaner Environmental Response Trust Fund, Abraham Lincoln Presidential Library and Museum, and the Illinois Arts Council.

<u>Government Services</u>: Responsible for managing the budgets of the Court of Claims, State Board of Elections, Office of the Lieutenant Governor, Office of the Attorney General, Office of the Secretary of State, State Comptroller, Office of the State Treasurer, Office of the State Appellate Defender, Office of the Auditor General, Office of the State's Attorneys Appellate Prosecutor, Supreme Court and Illinois Court System, General Assembly and Legislative Agencies, Commission on Government Forecasting and Accountability, Legislative Audit Commission, Legislative Information System, Legislative Ethics Commission, Legislative Printing Unit, Judicial Inquiry Board, and the Office of the Architect of the Capital.

<u>Education and Public Safety</u>: The unit is responsible for the budgets of the State's education authorities including the State Board of Education and the Board of Higher Education. Responsible for managing the budgets of the Illinois State Police, Illinois Criminal Justice Information Authority, Illinois Emergency Management Agency, Law Enforcement Training Standards Board, State Police Merit Board, Corrections, Department of Juvenile Justice, and Prisoner Review Board.

<u>Human Services</u>: Responsible for managing the budgets of the Departments of Aging, Human Services, Veterans' Affairs, Public Health, the Deaf and Hard of Hearing Commission, Guardianship and Advocacy Commission, Council on Development Disabilities, Military Affairs and State Fire Marshal.

AGENCY FUNCTIONS (Continued)

<u>Healthcare, Regulatory and Transportation</u>: Responsible for managing the budgets of Healthcare and Family Services, Comprehensive Health Insurance Plan, and the five State Retirement Systems. Departments of Central Management Services, Transportation, Tollway, Commerce and Economic Opportunity, Workers Compensation Commission, Illinois Power Agency, Executive Ethics Commission, Procurement Policy Board and the Office of the Executive Inspector General, Departments of Financial and Professional Regulation, Human Rights, Human Rights Commission, and Illinois Commerce Commission.

<u>Accountability and Results</u>: Responsible for the Grant Accountability and Transparency Unit (GATU) and Budgeting for Results (BFR) Unit. The Grant Accountability and Transparency Act (Public Act 98-0706) became effective July 16, 2014 and created the GATU within the Office. The BFR process became law (Public Act 96-0958) on July 1, 2010 and the BFR Unit provides staff assistance to the BFR Commission which was created on February 16, 2011 (Public Act 96-1529).

<u>Legal</u>: Responsible for providing legal representation to the Office. The legal division manages all litigation involving the Office, oversees the Office's Freedom of Information Act responses, ethics training and compliance, drafts and/or approves the legal content of all contracts and intergovernmental agreements, reviews proposed legislation concerning the office and coordinates the State's preparation of and interactions with federal agencies on the federal OMB A-133 Statewide Single Audit.

<u>Operations Unit</u>: Responsible for providing overall training and employee development, administrative and electronic data processing support for the Office. Includes fiscal, information technology and human resources responsibilities. The unit is also responsible for statewide headcount tracking, eTravel, legislative affairs (ILTS), Office's website application development and support, managing the planning and performance management and the coordination of the annual budget book process.

PLANNING PROGRAM

Since the Office is part of the Executive Office of the Governor, many of its short-term goals and objectives are requests and directives issued by the Governor. These requests are often part of policy formation and confidential in nature.

The Office's long-term goals and objectives are established in general terms by the statutes that define its duties and responsibilities. Management has developed a planning document containing the Office's statement of purpose, its goals and statutory mandates (outlined above), and its strategies and schedules to achieve these goals. The Office reviews its progress toward these goals, at a minimum, on an annual basis.

PLANNING PROGRAM (Continued)

The Office priorities and the allocation and monitoring of work is conducted by the Director and Chief of Staff at regularly scheduled weekly senior staff during meetings.

BUDGET PROCESS

Every year during November and December, the Office conducts a detailed financial and programmatic review of agency budgets and works with other agencies to develop a State budget. Once budget options are developed, they are presented to the Governor for his final decisions. The Governor then presents his recommended budget in the form of an appropriation bill to a joint session of the Illinois General Assembly. The recommended budget is then subject to hearings before the House and Senate appropriation committees and must be adopted by each committee before it moves to the full House or Senate for debate. Both legislative chambers must pass the appropriation bill before it returns to the Governor for his signature. The Office monitors each step of the legislative process and any amendments as well as substantive legislation to identify any potential fiscal impacts.

The Office has identified the following key financial and performance data that are significant to the operations, functions, and responsibilities of the Office:

GENERAL OBLIGATION BONDS, BUILD ILLINOIS BONDS AND OTHER CAPITAL MARKET ISSUANCES

As provided in the General Obligation Bond Act, the Governor is authorized to issue General Obligation bonds for specific purposes pursuant to the Act. The State issues these bonds from time to time in amounts as directed by the Governor upon recommendation from the Director of the Governor's Office of Management and Budget.

As provided in the Build Illinois Bond Act, the Governor is authorized to issue Build Illinois bonds for specific purposes pursuant to the Act. The State issues these bonds from time to time in amounts as directed by the Governor upon recommendation from the Director of the Governor's Office of Management and Budget.

As provided in the Short Term Borrowing Act, the Governor may issue General Obligation Certificates maturing within one year to provide cash flow relief.

The Railsplitter Tobacco Settlement Authority Act (30 ILCS 171 et. seq.) was created to securitize tobacco settlement payments received by the State. Pursuant to that Act, the Governor's Office of Management and Budget was responsible for managing that capital markets transaction and the Authority's ongoing fiscal management of the bonds.

GENERAL OBLIGATION BONDS, BUILD ILLINOIS BONDS AND OTHER CAPITAL MARKET ISSUANCES (Continued)

The related bond issuances described above for Fiscal Years 2018 and 2019 are shown on the following schedules.

FISCAL YEAR 2018 BOND ISSUES	Amount	Closing
State of Illinois General Obligation Bonds, Series of		
November 2017	\$ 6,000,000,000	11/08/2017
State of Illinois General Obligation Bonds, Series of	750 000 000	12/12/2017
December 2017 Railsplitter Revenue Refunding Bonds, Series of	750,000,000	12/13/2017
December 2017	670,965,000	12/27/2017
State of Illinois General Obligation Bonds, Series of	070,905,000	12/2//2017
May 2018	500,000,000	05/09/2018
Total	\$ 7,920,965,000	
FISCAL YEAR 2019 BOND ISSUES	Amount	Closing
State of Illinois General Obligation Refunding Bonds,		
Series of September 2018	\$ 965,770,000	09/05/2018
State of Illinois Build Illinois Tax Revenue Bonds,	250 000 000	11/01/0010
Series of October 2018 State of Illingia Communal Obligation Day to Series of	250,000,000	11/01/2018
State of Illinois General Obligation Bonds, Series of April 2019A	300,000,000	04/09/2019
State of Illinois General Obligation Refunding Bonds,	300,000,000	04/09/2019
Series of April 2019B	140,280,000	04/09/2019
Total	\$ 1,656,050,000	
	<u>·</u>	

PERFORMANCE INDICATORS

	FISCAL YEAR	
	2019	2018
General Obligation Bond Rating (as of June 30):		
Moody's Investors Service	Baa3	Baa3
Standard & Poor's	BBB-	BBB-
Fitch, Inc.	BBB	BBB
Special Obligation Bond Ratings (as of June 30):		
Build Illinois Bonds:		
Moody's Investors Service	Baa3	Baa3
Standards & Poor's	BBB	AA-
Fitch, Inc.	A-	A-
Kroll Bond Rating Agency	AA+	N/A

OUTSTANDING DEBT MANAGEMENT

In November 2017, the Office issued \$6 billion in General Obligation bonds to pay down the State's backlog of bills. These overdue bills were accruing interest at rates of 9 or 12 percent annually. The issuance achieved an all-in interest cost of 3.5 percent, resulting in significant annual savings in interest costs. The bond sale was the largest the State had done since 2003. Proceeds from the sale helped reduce the State's backlog by nearly 50 percent.

In December 2017 and May 2018, the Office issued \$750 million and \$500 million in General Obligation bonds respectively, which were issued to finance capital projects. Also in December 2017, the Office issued \$671 million in Railsplitter Tobacco Settlement Revenue refunding bonds to achieve debt service savings. The sale achieved total debt service savings of \$68.6 million over the life of the bonds. In September 2018, the Office issued \$965.8 million of General Obligation Refunding bonds, which achieved \$127.2 million in debt service savings over the life of the bonds. The bonds refunded the State's variable rate bonds and terminated the associated swaps. The bonds also refunded fixed rate debt for savings. In October 2018, the Office issued \$250 million in Build Illinois bonds to finance capital projects.

In April 2019, the office issued \$140.3 million in General Obligation Refunding bonds, which achieved \$15.5 million in debt service savings over the life of the bonds by refunding outstanding fixed rate debt. The office simultaneously issued \$300 million in Pension Obligation Acceleration Bonds, which provided the initial financing for the State's pension buyout program.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES (NOT EXAMINED) For the Two Years Ended June 30, 2019

A comparative schedule of net appropriations, expenditures and lapsed balances is presented on pages 31 through 35. We considered fluctuations in excess of \$100,000 and 20% in expenditures to be significant. Explanation of significant expenditures fluctuations are as follows:

Fiscal Year 2019

GRANT ACCOUNTABILITY AND TRANSPARENCY FUND – 407

Implementation and administration costs of the Grant Accountability and Transparency Act (GATA) and the Budgeting for Results initiative

The expenditures increased by \$448,093 or 27% due to the additional expenses related mainly to a contract for grantee audit report review which began in 2018 and pushed into 2019 with a larger expense as the project had more needs. GATA is a fairly new program that was still continuing to become established. Expenses ramped up from year to year with continued implementation.

FEDERAL FINANCING COST REIMBURSEMENT FUND – 212

Other interest penalty

The expenditures increased by \$4,332,318 or 238%. Cash Management Improvement Act (CMIA) interest payments vary significantly from year to year due to several factors affecting the timing of federal fund transfers and related State expenditures, and interest rates. The increase was due to higher interest rate in Fiscal Year 2019 compared to Fiscal Year 2018.

Fiscal Year 2018

GENERAL REVENUE FUND – 001

Operational expenses

The expenditures increased by \$1,279,649 or 100% due to the budget impasse. Operational expenses for Fiscal Year 2017 were paid from the personal services line in the General Revenue Fund and the ordinary and contingent expenses, not including personal services in the Budget Stabilization Fund.

Personal services

The expenditures decreased by \$1,073,506 or 100% due to the budget impasse. Operational expenses for Fiscal Year 2017 were paid from the personal services line in the General Revenue Fund.

For Deposit into GATA Fund

The expenditures increased by \$1,000,000 or 100% due to a one-time appropriation in Fiscal Year 2017 to implement the Grant Accountability and Transparency Act.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET ANALYSIS OF SIGNIFICANT VARIATIONS IN EXPENDITURES (NOT EXAMINED) For the Two Years Ended June 30, 2019

FUND FOR ILLINOIS' FUTURE FUND - 611

For Deposit into Grant Accountability and Transparency Fund

The expenditures decreased by \$2,100,401 or 100% due to the one-time transfer into the GATA Fund in Fiscal Year 2017 from Fund for Illinois' Future Fund. No expenditures were incurred in Fiscal Year 2018.

BUDGET STABILIZATION FUND - 686

Ordinary and Contingent Expenses, not including Personal Services

The expenditures decreased by \$117,664 or 100% due to the Budget Stabilization Fund being utilized only during the budget impasse in Fiscal Year 2017. No expenditures were incurred in Fiscal Year 2018.

BUILD ILLINOIS BOND FUND - 971

In accordance with the Build Illinois Bond Act

The expenditures decreased by \$390,678,507 or 100% due to the Office paying off previously issued bonds and costs incurred in Fiscal Year 2017.

FEDERAL FINANCING COST REIMBURSEMENT FUND – 212

Other interest penalty

The expenditures increased by \$1,411,933 or 347%. CMIA interest payments vary significantly from year to year due to several factors affecting the timing of federal fund transfers and related State expenditures, and interest rates. The increase was due to higher interest rate in Fiscal Year 2018 compared to Fiscal Year 2017.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET ANALYSIS OF SIGNIFICANT VARIATIONS IN RECEIPTS (NOT EXAMINED) For the Two Years Ended June 30, 2019

A comparative schedule of cash receipts and reconciliation of cash receipts to deposit remitted to the State comptroller is presented on pages 36 through 38. We considered fluctuations in excess of \$100,000 and 20% in receipts to be significant. Explanation of significant expenditures fluctuations are as follows:

Fiscal Year 2019

GENERAL REVENUE FUND - 001

Miscellaneous

The receipts increased by \$119,254 or 24%. In Fiscal Year 2019, receipts increased due to higher jury duty payments, certificates of deposit, reimbursements, and for moral obligation debt service payments picked up by the State in previous years when an entity was in default.

GRANT ACCOUNTABILITY AND TRANSPARENCY FUND - 407

Other Illinois State Agencies

The receipts decreased by \$438,833 or 24% due to lower receipts coming from the GATA billings in Fiscal Year 2019 (\$1.41M) as compared to Fiscal Year 2018 (\$1.85M). See Finding 2019-001 regarding the Office failing to bill State agencies for GATA services timely.

Fiscal Year 2018

GRANT ACCOUNTABILITY AND TRANSPARENCY FUND – 407

Other Illinois State Agencies

The receipts increased by \$1,324,965 or 255% due to the fluctuations in receipts received by the Office for the billings for the Grant Accountability and Transparency Act. There were credits issued in Fiscal Year 2017 due to the change in billing methodology resulting to lower receipts.

Fund for Illinois' Future

The receipts decreased by \$3,066,686 or 99% due to the one-time transfer of remaining funds from Fund for Illinois Future to the GATA Fund in Fiscal Year 2017.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET ANALYSIS OF SIGNIFICANT LAPSE PERIOD SPENDING (NOT EXAMINED) For the Two Years Ended June 30, 2019

A schedule of appropriations, expenditures and lapsed balances is presented on pages 25 through 30. We considered lapse expenditures in excess of 20% of the total expenditures for the year to be significant. Explanation of significant expenditures fluctuations follows:

Fiscal Year 2019

GENERAL REVENUE FUND – 001

Youth Budget Commission

Significant lapse period spending totaling \$38,172, 65% of the total expenditures, was due to the payment for a fiscal scan of Illinois public investments in children and youth totaling \$37,000. These expenditures were billed to the Office towards the end of Fiscal Year 2019.

Fiscal Year 2018

GRANT ACCOUNTABILITY AND TRANSPARENCY FUND – 407

Implementation and administration costs of the Grant Accountability and Transparency Act (Act) and the Budgeting for Results initiative

Significant lapse period spending totaling \$352,138, 21% of the total expenditures, was due to payment of invoices totaling \$301,000 for a contract for grantee audit report review. These expenditures were billed to the Office towards the end of Fiscal Year 2018.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET ANALYSIS OF ACCOUNTS RECEIVABLE (NOT EXAMINED) For the Two Years Ended June 30, 2019 (amounts expressed in thousands)

GRANT ACCOUNTABILITY AND TRANSPARENCY FUND - 407

Aging Schedule	2019	2018
Current	\$ -	\$ -
1-30 days	393	-
31-90 days	-	285
91-180 days	-	178
181 days to 1 year	638	162
Over 1 year	135	136
Accounts receivable gross balance	1,166	761
Less: estimated uncollectible accounts		
Accounts receivable net balance	\$1,166	\$ 761

Note 1: These amounts represent receivables related to billings to other State Agencies for the cost of services rendered pursuant to the Grant Accountability and Transparency Act.

Note 2: The Office utilizes internal collection techniques to collect unpaid receivables. During testing, the accountants noted several deficiencies regarding the Office's policies for the collection of receivables, as described in Finding 2019-001.

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET AVERAGE NUMBER OF EMPLOYEES (NOT EXAMINED) For the Fiscal Years Ended June 30, 2019, 2018, and 2017

The following table, prepared from Office records, presents the average number of employees, by function, for the fiscal years ended June 30,

	FISCAL YEAR			
	2019	2018	2017	
Director's Office	8	6	9	
Operations	10	10	8	
Budget Analyst	13	13	13	
Debt & Capital	2	2	3	
Framework	6	10	6	
Grant Accountability and Transparency Act	9	8	6	
Total average number of employees	48	49	45	

STATE OF ILLINOIS GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET CASH MANAGEMENT IMPROVEMENT ACT SUMMARY (NOT EXAMINED) For the Fiscal Years Ended June 30, 2018 and 2017

The purpose of the Cash Management Improvement Act of 1990 (CMIA) and 31 CFR Part 205 is to provide requirements for the timely transfer of funds between a federal agency and a state, and for the exchange of interest where transfers of funds between a federal agency and a state, and for the exchange of interest where transfers are not made in a timely manner. It is also designed to encourage the development of efficient cash management systems and to ensure efficiency, effectiveness, and equity in the transfer of funds between the federal government and the states.

The first agreement between the U.S. Department of the Treasury and the State of Illinois, called the Treasury-State Agreement (TSA), was in effect for the State's Fiscal Year 1994 and covered 18 programs in nine different State agencies. The Fiscal Year 2017 TSA covered 27 programs in nine different State agencies, and the Fiscal Year 2018 TSA covered 27 programs in nine different State agencies.

Each year the State must submit an annual report to the U.S. Department of the Treasury by December 31 for its most recently completed fiscal year. This report summarizes by program the interest due to or owed by the State. An authorized State official shall certify the accuracy of the State's annual report. In the State of Illinois, the Director of the Governor's Office of Management and Budget is the State official responsible for making this certification.

State Agency/ Development	Total State Interest Liability		Total Federal Interest Liability		Direct State Cost	Net State Liability	
Department of Human Services	\$	7,148	\$	-	\$ 5,036	\$	2,112
Department of Healthcare and Family							
Services	1,	675,664		-	-	1,	675,664
Department of Employment Security		57,878		-	2,433		55,445
Department of Commerce & Economic							
Öpportunity		1,735		-	-		1,735
State Board of Education		86,857		-	2,780		84,077
	\$1,8	329,282	\$	-	\$ 10,249	\$1,	819,033

The Fiscal Year 2017 net State liability under the Treasury-State is as follows:

The Fiscal Year 2018 net State liability under the Treasury-State is as follows:

State Agency/ Development	Total State Interest Liability	Total Federal Interest Liability	Direct State Cost	Net State Liability	
Department of Human Services	\$ 48,594	\$ -	\$ 4,536	\$ 44,058	
Department of Healthcare and Family					
Services	5,709,392	-	-	5,709,392	
Department of Employment Security	190,642	-	2,343	188,299	
Department of Commerce & Economic					
Opportunity	6,206	-	-	6,206	
State Board of Education	205,684	-	2,288	203,396	
	\$ 6,160,518	\$ -	\$ 9,167	\$6,151,351	

State of Illinois Governor's Office of Management and Budget General Obligation Indebtedness Summary (Not Examined) June 30,2019 (expressed in thousands)

GENERAL OBLIGATION BONDS

	Capital Development	Transpo Series A	ortation Series B	School Construction	Anti- Pollution	Coal Development	Multi- Purpose	Multi-Purpose Pension	Section 7.6 Bonds	Section 7.7 Bonds	Special Purpose	Refunding ¹	Total
Bonds Authorized by Statute	\$ 1,737,000	\$ 1,326,000	\$ 403,000	\$ 330,000	\$ 599,000	\$ 35,000	\$ 51,513,492	\$ 17,562,348	\$ 7,200,000	\$ 1,000,000	\$ 250,000	\$ 4,839,025	\$ 86,794,865
Bonds Issued (by Fiscal Year):												
Prior to 1986	1,737,000	1,326,000	403,000	330,000	599,000	35,000	200,000	-	-	-	-	-	4,630,000
1986	-	-	-	-	-	-	440,000	-	-	-	-	199,915	639,915
1987	-	-	-	-	-	-	240,000	-	-	-	-	249,990	489,990
1988	-	-	-	-	-	-	340,003	-	-	-	-	-	340,003
1989	-	-	-	-	-	-	340,000	-	-	-	-	-	340,000
1990	-	-	-	-	-	-	340,000	-	-	-	-	100,000	440,000
1991	-	-	-	-	-	-	375,000	-	-	-	-		375,000
1992	-		-	_	_		312,794		_	_		297,000	609,794
1992	_		_	_	_	_	428,452		_	_		485,944	914,396
1995	-	_	-	-	-	_	519,379	_	-	-	_	249,525	768,904
1994	-	-	-	-	-	-	649,816	-	-	-	-	249,323	649,816
	-	-	-	-	-	-		-	-	-	-	-	
1996	-	-	-	-	-	-	659,205	-	-	-	-	315,795	975,000
1997	-	-	-	-	-	-	350,055	-	-	-	-	84,945	435,000
1998	-	-	-	-	-	-	598,480	-	-	-	-	119,850	718,330
1999	-	-	-	-	-	-	603,079	-	-	-	-	169,255	772,334
2000	-	-	-	-	-	-	860,000	-	-	-	-	-	860,000
2001	-	-	-	-	-	-	1,165,045	-	-	-	-	112,810	1,277,855
2002	-	-	-	-	-	-	1,500,000	-	-	-	-	398,470	1,898,470
2003	-	-	-	-	-	-	1,712,079	10,000,000	-	-	-	564,900	12,276,979
2004	-	-	-	-	-	-	1,175,000	-	-	-	-	617,175	1,792,175
2005	-	-	-	-	-	-	875,000	-	-	-	-	-	875,000
2006	-	-	-	-	-	-	925,000	-	-	-	-	274,950	1,199,950
2007	-	-	-	-	-	-	258,000	-	-	-	-	329,000	587,000
2008	-	-	-	-	-	-	125,000	-	-	-	-	-	125,000
2009	-			_	_		150,000		-	_		-	150,000
2010	-		-	_	_		2,456,000	3,466,000	_	_	246,095	1,501,300	7,669,395
2010	-	_	-	-	-	_	1,200,000	3,700,000	-	-	240,095	1,501,500	4,900,000
2011	-	-	-	-	-	-	1,375,000	3,700,000	-	-	-	1,797,740	3,172,740
2012	-	-	-	-	-	-		-	-	-	-	1,797,740	850,000
	-	-	-	-	-	-	850,000	-	-	-	-	-	
2014	-	-	-	-	-	-	3,675,000	-	-	-	-	-	3,675,000
2015	-	-	-	-	-	-	-	-	-	-	-	-	-
2016	-	-	-	-	-	-	1,030,000	-	-	-	-	-	1,030,000
2017	-	-	-	-	-	-	480,000	-	-	-	-	1,303,145	1,783,145
2018	-	-	-	-	-	-	1,250,000	-	6,000,000	-	-	-	7,250,000
2019	-									300,000		1,106,050	1,406,050
Total Bonds Issued	\$ 1,737,000	\$ 1,326,000	\$ 403,000	\$ 330,000	\$ 599,000	\$ 35,000	\$ 27,457,387	\$ 17,166,000	\$ 6,000,000	\$ 300,000	\$ 246,095	\$ 10,277,759	\$ 65,877,241
Issued (Comptroller's													
View) ²	-						24,056,105	396,348	1,200,000	700,000	3,905	1,198,465	27,554,823
Bonds Authorized But Not Issued (Attorney General's													
View)	s -	\$	¢	¢	¢	¢	\$ 23,237,113	\$ 396,348	\$ 1,200,000	\$ 700,404	\$ 2	\$ 911,679	\$ 26,445,547

¹Bonds Authorized But Not Issued (Attorney General's View) is equal to \$4,839,025,000 minus the amount of refunding bonds outstanding as of June 30, 2019 per Section 16 of the GO Bond Act. The amount of refunding bonds outstanding is calculated as the amount of par and premium outstanding.

² The Comptroller's View of bonds authorized by unissued includes total authorized less the par issued, whereas the Attorney General's view subtracts from the authorized amount not only the par issued but also the premium issued. It is with the Attorney General's view that the State tracks remaining authorization.

State of Illinois Governor's Office of Management and Budget Build Illinois Indebtedness Summary (Not Examined) June 30, 2019

BUILD ILLINOIS BONDS

	Sales	Tax Based Revenue	Refunding ¹	Total	
Bonds Authorized by Statue	\$	9,484,681,100	Unlimited	\$ 9,484,681,100	
Bonds Issued (by Fiscal Year):					
1986		100,000,000	-	100,000,000	
1987		120,000,000	95,475,000	215,475,000	
1988		220,000,000	-	220,000,000	
1989		197,003,615	<u>-</u>	197,003,615	
1990		269,298,879	-	269,298,879	
1991		255,000,000	-	255,000,000	
1992		215,782,796	150,057,611	365,840,407	
1993		99,606,693	447,986,247	547,592,940	
1994		174,830,000	256,815,000	431,645,000	
1995		135,000,000		135,000,000	
1996		70,000,000	-	70,000,000	
1997		70,000,000	-	70,000,000	
1998		-	145,475,000	145,475,000	
1999		60,000,000	-	60,000,000	
2000		125,000,000	-	125,000,000	
2001		125,000,000	125,165,000	250,165,000	
2002		150,000,000	255,575,000	405,575,000	
2003		182,225,000	130,125,000	312,350,000	
2004		350,000,000	-	350,000,000	
2005		200,000,000	-	200,000,000	
2006		215,000,000	-	215,000,000	
2007		-	-	-	
2008		50,000,000	-	50,000,000	
2009		-	-	-	
2010		529,920,000	455,080,000	985,000,000	
2011		-	-	-	
2012		725,040,000	-	725,040,000	
2013		300,000,000	604,110,000	904,110,000	
2014		402,000,000	-	402,000,000	
2015		-	-	-	
2016		-	-	-	
2017		210,035,000	338,755,000	548,790,000	
2018		-	-	-	
2019		250,000,000		250,000,000	
Total Bonds Issued	\$	5,800,741,983	\$ 3,004,618,858	\$ 8,805,360,841	
Bonds Authorized But Not Issued (Comptroller's view) ²	\$	3,683,939,117	Unlimited	\$ 3,683,939,117	
Bonds Authorized But Not Issued (Attorney General's View)	\$	3,611,283,139	Unlimited	\$ 3,611,283,139	

(1) The Build Illinois Bond Act does not place a limit on issuing Build Illinois refunding bonds.

(2) The Comptroller's View of bonds authorized by unissued includes total authorized less the par issued, whereas the Attorney General's view subtracts from the authorized amount not only the par issued but also the premium issued. It is with the Attorney General's view that the State tracks remaining authorization.