### State Employees' Retirement System of Illinois

Annual Actuarial Valuation as of June 30, 2019







November 1, 2019

Board of Trustees State Employees' Retirement System of Illinois Springfield, Illinois

Re: State Employees' Retirement System of Illinois Actuarial Valuation as of June 30, 2019

**Dear Board Members:** 

The results of the June 30, 2019, Annual Actuarial Valuation of the State Employees' Retirement System of Illinois ("SERS" or "System") are presented in this report. The purposes of the actuarial valuation are to measure the System's funding status and to determine the State's contribution rate for the fiscal year beginning July 1, 2020, and ending June 30, 2021. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with benefits described in this report for purposes other than those identified above, may be significantly different.

Gabriel, Roeder, Smith & Company ("GRS") has prepared this report exclusively for the Trustees of the State Employees' Retirement System of Illinois; GRS is not responsible for reliance upon this report by any other party. This report may be provided to parties other than SERS only in its entirety and only with the permission of the Trustees.

The State's contribution rate has been determined under Illinois statues, in particular under 40 ILCS Section 5/14-131. Information required by GASB Statement Nos. 67 and 68 are provided in a separate report. The System's current contribution rate determined under the statutory funding policy may not conform to the Actuarial Standards of Practice. Therefore, the Board adopted an actuarial funding policy to be used to calculate the Actuarially Determined Contribution ("ADC") under GASB Statement Nos. 67 and 68 for financial reporting purposes.

Although the statutory contribution requirements were met, the statutory funding method generates a contribution requirement that is less than a reasonable actuarially determined contribution. Meeting the statutory requirement does not mean that the undersigned agree that adequate actuarial funding has been achieved. We recommend the adherence to a funding policy, such as the Board policy used to calculate the ADC under GASB Statement Nos. 67 and 68 that funds the normal cost of the plan as well as an amortization payment that seeks to pay off any unfunded accrued liability over a closed-period of 25 years.

The contribution requirement in this report is determined using the actuarial assumptions and methods disclosed in Section E of this report. This report includes risk metrics beginning on page 17, but does not include a more robust assessment of the risks if future experience deviates from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

This actuarial valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

Board of Trustees State Employees' Retirement System of Illinois Page 2

The findings in this report are based on data and other information through June 30, 2019. The actuarial valuation was based upon information furnished by SERS staff, concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by SERS staff.

This report was prepared using actuarial assumptions adopted by the Board as authorized under the Illinois Pension Code. The actuarial assumptions used for the June 30, 2019, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018. Pursuant to Public Act 99-0232, SERS is required to conduct an actuarial experience review once every three years. All actuarial assumptions used in this report are reasonable for the purposes of this actuarial valuation. Additional information about the actuarial assumptions is included in Section E of this report entitled Actuarial Methods and Assumptions.

Public Act 100-0023, effective July 6, 2017, modified the State's funding policy beginning with fiscal year 2018, by phasing in contribution rate variances due to changes in actuarial assumptions over a five-year period. Additionally, Public Act 100-0023 created a new benefit plan option (Optional Hybrid Plan – "Tier 3") for certain current and future active members not covered by Social Security. The State's contribution requirements provided in this report are determined in accordance with Public Act 100-0023.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the SERS as of the actuarial valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Alex Rivera, Heidi G. Barry, and Jeffrey T. Tebeau are Members of the American Academy of Actuaries and are independent of the plan sponsor and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions herein.

Respectfully submitted,

Gabriel, Roeder, Smith & Company

Alex Rivera, FSA, EA, MAAA, FCA Senior Consultant Heidi G. Barry, ASA, MAAA, FCA Senior Consultant Jeffrey T. Tebeau, FSA, EA, MAAA Consultant



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Section I - Stress Testing Scenarios

### **SECTION A**

**SUMMARY OF ACTUARIAL VALUATION RESULTS** 

### Introduction

The law governing the State Employees' Retirement System of Illinois ("SERS" or "System") requires the Actuary, as the technical advisor to the Board of Trustees to:

"...make an annual valuation of the liabilities and reserves of the System, make an annual determination of the amount of contributions required from the State under this Article, and certify the results thereof to the board. (40 ILCS Section 5/14 - 138(c))."

Gabriel, Roeder, Smith & Company has been retained by the Board of Trustees to perform an actuarial valuation as of June 30, 2019. In this report, we present the results of the actuarial valuation and the appropriation requirements under Public Act 88-0593, Public Act 93-0002, Public Act 93-0839, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 for the fiscal year ending June 30, 2021.

The actuarial valuation was completed based upon membership and financial data provided by the administrative staff of the System. The actuarial assumptions used for the June 30, 2019, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018. The cost method used to determine the benefit liabilities for statutory funding is the Projected Unit Credit Cost Method. For actuarial valuation purposes, as well as projection purposes, the actuarial value of assets is based on a five-year smoothing method.

### **Changes Since the Last Actuarial Valuation**

### **Recent Legislative Changes**

The following recently passed Public Acts impact SERS as follows.

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy and created a new tier of benefits for certain current and future active members not covered by Social Security. The State's funding policy was amended to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018. The fiscal year 2018 State contribution was recertified, pursuant to P.A. 100-0023.

P.A. 100-0023 created a Hybrid ("Tier 3") plan comprised of a defined benefit plan and a defined contribution plan to serve as an optional plan in lieu of the traditional Tier 2 defined benefit plan for current and future Tier 2 active members not covered by Social Security. The Tier 3 plan is expected to be available to applicable members beginning in fiscal year 2020. The election process for current Tier 2 members will be developed by the System.

Public Act 100-0587, effective June 4, 2018, created two voluntary buyout programs (Accelerated Pension Benefit Payment Program) for eligible members beginning on the implementation date and



ending on June 1, 2021. The two accelerated pension benefit payment options offered include: (1) for vested inactive members, a payment equal to 60 percent of the present value of the member's pension benefit in lieu of receiving any pension benefit, and (2) for active Tier 1 members eligible for retirement, a payment equal to 70 percent of the difference between: (i) the present value of the automatic annual increases (AAI) to a Tier 1 member's retirement annuity under the current AAI provisions and (ii) the present value of the automatic annual increases to the Tier 1 member's retirement annuity under revised AAI provisions. The fiscal year 2019 State contribution rate was recertified from 51.614% to 51.152% of payroll, pursuant to P.A. 100-0587.

P.A. 101-0010 extended the Accelerated Pension Benefit Program from June 1, 2021, to June 1, 2024. The actuarial liability as of June 30, 2019, decreased by \$241 million due to P.A. 100-0587 and \$164 million due to P.A. 101-0010.

A summary of the SERS plan provisions is included in Section F of this report.

#### **Actuarial Assumptions and Methods**

The actuarial valuation results summarized in this report involve actuarial calculations that require assumptions about future events. Most of the actuarial assumptions used for the June 30, 2019, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018.

As a result of the 2018 actuarial experience review, the Board approved the following changes to the assumptions which became effective for the June 30, 2019, actuarial valuation.

#### **Economic Assumptions**

- **Price inflation:** The rate of price inflation was decreased from 2.50 percent to 2.25 percent.
- **Investment return:** The investment return assumption, net of investment expenses, compounded annually, was lowered from 7.00 percent to 6.75 percent, which reflects an underlying price inflation assumption of 2.25 percent.
- Payroll growth assumption: The general payroll growth assumption was decreased from 3.00 percent to 2.75 percent, which reflects an underlying general price inflation assumption of 2.25 percent.
- Salary increase: The wage inflation component of the salary increase assumption was changed to 2.75 percent per year, compounded annually, and is consistent with the payroll growth assumption. The age-based component of the salary increase assumption was not changed since observed experience is not reflective of future expectation.

#### **Mortality Assumptions**

The post-retirement mortality tables were updated to the Pub-2010 General Healthy Retiree
Mortality tables for Regular Formula members and the Pub-2010 Public Safety Healthy Retiree
Mortality tables for Alternative Formula members.



- The pre-retirement mortality tables were updated to the Pub-2010 General Employee Mortality tables for Regular Formula members and the Pub-2010 Public Safety Employee Mortality tables for Alternative Formula members.
- The mortality improvement factors were updated to the most recently published projection scale, MP-2018.
- Scaling factors are applied to the base mortality tables; i.e., Pub-2010 General Tables and Public Safety tables, to partially reflect observed mortality experience to the extent it is credible.

#### **Other Demographic Assumptions**

- **Normal retirement rates:** The overall rates were increased to better reflect observed experience, especially for Regular Formula members.
- **Early retirement rates:** The overall rates were decreased to better reflect observed experience.
- Turnover rates: The overall rates were increased to better reflect observed experience.
- Load for inactive members eligible for deferred vested pension benefits: The load was changed to 11 percent for Regular Formula members and 9 percent for Alternative Formula members.

The change in the actuarial assumptions detailed above decreased the actuarial accrued liability as of June 30, 2019, by \$294.0 million.

Under the Accelerated Pension Benefit Payment Program, 21 percent of eligible Regular formula members and 28 percent of eligible Alternative formula members are assumed to elect the "COLA Buyout" at retirement. Five percent of eligible inactive members are assumed to elect the "Total Buyout."

Pursuant to Public Act 99-0232, SERS is required to conduct an actuarial experience review once every three years. Under this schedule, an experience review for the period from July 1, 2018 through June 30, 2021, will be performed after completion of the June 30, 2021, actuarial valuation with expected implementation of the recommended assumptions beginning with the June 30, 2022, actuarial valuation.

### **Tier 3 Participation Assumptions for Funding Projections**

As of June 30, 2019, the System has approximately 640 Tier 2 active members not covered by Social Security that may irrevocably elect the Tier 3 plan. Given the uncertainty of the election behavior and small population size of this group, we have assumed these members would remain in Tier 2. We will review emerging experience for future Tier 3 members in subsequent actuarial valuations and if necessary, will provide recommended assumptions.

In order to determine the State's contribution rate, open-group projections through fiscal year 2045 are performed. The open group includes current and future plan members. The active member population is assumed to remain level at its current state of 62,026 members over the 26-year projection period. Currently, there are approximately 2,300 active members not covered by Social



Security. As these members leave active population, they are assumed to be replaced by new entrants at the rate necessary to keep the population constant at 2,300 members. Future members of this group may elect to participate in either the Tier 2 or Tier 3 benefit plan. Given the uncertainty of Tier 3 participation, we have assumed all future members not covered by Social Security would participate in Tier 2.





The following is a summary of the key actuarial valuation results for the current and prior plan years.

Actuarial Valuation Date:		June 30, 2019		June 30, 2018		
Fiscal Year Ending:	June 30, 2021		June 30, 2020			
		Julie 30, 2021		Julie 30, 2020		
Estimated Statutory Contributions:	۸ ـ	2 240 400 000	,	2 202 074 000		
Annual Amount <sup>a</sup>	\$	2,348,499,000	\$	2,293,074,000		
Percentage of Projected Capped Payroll for Fiscal Year		52.604%		52.150%		
Actuarially Determined Contribution <sup>b</sup> (ADC):						
Annual Amount	\$	2,918,467,212	\$	2,834,360,456		
· Percentage of Projected Capped Payroll for Fiscal Year		65.371%		64.460%		
Membership						
· Number of						
- Active Members		62,026		61,397		
- Inactives - Eligible for Deferred Vested Benefit		3,843		3,925		
- Inactives - Eligible for Return of Contributions		21,682		20,817		
- Members Receiving Payments		74,589		73,179		
- Members Eligible for Deferred Benefits		181		201		
- Total		162,321		159,519		
· Covered Payroll Provided by the System	\$	4,601,378,610	\$	4,243,741,707		
· Projected Capped Payroll for Fiscal Year <sup>c</sup>	\$	4,464,487,887	\$	4,397,073,921		
· Annualized Benefit Payments	\$	2,635,943,083	\$	2,498,801,118		
Assets						
· Market Value of Assets (MVA)	\$	18,478,303,106	\$	17,463,278,241		
· Actuarial Value of Assets (AVA)	\$	18,429,185,637	\$	17,478,139,578		
· Return on MVA		6.42%		7.68%		
· Return on AVA		6.05%		7.58%		
· Ratio – AVA to MVA		99.73%		100.09%		
Actuarial Information						
· Employer Normal Cost Amount	\$	620,113,733	\$	632,803,896		
· Actuarial Accrued Liability (AAL)	\$	48,731,439,198	\$	47,925,682,793		
<ul> <li>Unfunded Actuarial Accrued Liability (UAAL)</li> </ul>	\$	30,302,253,561	\$	30,447,543,215		
<ul> <li>Funded Ratio based on AVA</li> </ul>		37.82%		36.47%		
· UAAL as % of Covered Payroll Provided by the System		658.55%		717.47%		
<ul> <li>Funded Ratio based on MVA</li> </ul>		37.92%		36.44%		

<sup>&</sup>lt;sup>a</sup>The estimated statutory contribution amounts for fiscal years 2020 and 2021 are based on projected capped payrolls for fiscal years 2020 and 2021, respectively, using June 30, 2019, census data.

 $<sup>^{</sup>c}$ Based on June 30, 2019, census data.



<sup>&</sup>lt;sup>b</sup>For fiscal years ending on and after June 30, 2017, the Board adopted a recommended policy used to develop the Actuarially Determined Contribution (ADC) as defined in GASB Statement Nos. 67 and 68. The policy adopted by the Board calculates the ADC as the Normal Cost plus a 25-year level percent of capped payroll closed-period amortization of the Unfunded Accrued Liability. As of June 30, 2019, the remaining amortization period is 21 years. The ADC is used for financial reporting purposes only.

### Appropriation Requirements under P.A. 88-0593, P.A. 93-0002, P.A. 93-0839, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

The law governing the System under P.A. 88-0593 provides that:

For fiscal years 2011 through 2045, the minimum contribution to the System for each fiscal year shall be an amount determined to be sufficient to cause the total assets of the System to equal 90 percent of the total actuarial liabilities of the System by the end of fiscal year 2045. In making these determinations, the required contribution shall be calculated each year as a level-percentage-of-payroll over the years remaining to and including fiscal year 2045 and shall be determined under the projected unit credit actuarial cost method. For fiscal years 1997 through 2010, the minimum contribution to the System, as a percentage of the payroll, shall be increased in equal annual increments so that by fiscal year 2010, the contribution rate is at the same level as the contribution rate for fiscal years 2011 through 2045.

The above calculation provides the basis for calculating the appropriation requirements under P.A. 93-0002. For fiscal years 2005 and later, the contributions under P.A. 93-0002 start with a calculation of the contribution based upon the hypothetical asset value which assumes no infusion from the proceeds of the General Obligation Bond ("GOB") sale that were deposited July 1, 2003 (Table 4a). This contribution is then reduced by the debt service beginning in fiscal year 2005 to produce the maximum contribution. For fiscal years 2006 and 2007, the maximum contribution is equal to the contribution amounts stated in P.A. 94-0004 for each respective year. The contribution amounts stated in P.A. 94-0004 are \$203,783,900 for fiscal year 2006 and \$344,164,400 for fiscal year 2007. A second projection is performed to develop the P.A. 88-0593 formula rate, which includes the GOB deposit. The lower of this formula rate with the GOB assets included and the maximum contribution is the required state appropriation (Table 4b).

Pursuant to Public Act 96-0043, \$723,703,100 of the total required State contribution for fiscal year 2010 will be paid from the proceeds of a GOB sale.

Pursuant to Public Act 96-0043, for the calculation of the fiscal year 2011 contribution and beyond, the value of the System's assets shall be equal to the actuarial value of the System's assets. As of June 30, 2008, the actuarial value of the System's assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the five-year period following that fiscal year. Furthermore, for purposes of determining the required State contribution to the System for a particular year, the projected actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018. The development of the contribution rate phase-in schedule that applies to State contribution rates determined on and after fiscal year 2018 is provided on page 51.



### Development of the Actuarial Value of Assets Based upon the Market Value of Assets

The following tables outline the reconciliation of the market value of assets and the development of the hypothetical asset value as of June 30, 2019. Also, the tables show the development of the actuarial value of assets under both the market value and the hypothetical value of assets.

1.	Market Value of Assets 6/30/2018	\$ 17,463,278,241
2.	Actual State Contribution Amount <sup>a</sup>	2,269,765,627
3.	Employee Contribution Amount	274,320,312
4.	Benefit Payouts & Refunds	(2,632,595,480)
5.	Administrative Expenses	(14,894,504)
6.	Investment Income	1,118,428,910
7.	Market Value of Assets 6/30/2019	\$ 18,478,303,106
8.	Expected Investment Return at 7.00%	1,218,871,546
9.	Investment Gain/(Loss) Current Year	(100,442,636)
10.	Deferred Investment Gains and (Losses) All Years	49,117,469
11.	Actuarial Value of Assets 6/30/2019 (7 10.)	\$ 18,429,185,637

<sup>&</sup>lt;sup>a</sup> The fiscal year 2019 State contribution rate was recertified from 51.614% to 51.152% of payroll, pursuant to P.A. 100-0587.



### Development of the Actuarial Value of Assets Based upon the Hypothetical Value of Assets

The hypothetical asset value assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.

1. Hypothetical Value of	of Assets 6/30/2018	\$ 15,981,348,628
2. State Contribution A	mount <sup>a</sup>	2,387,057,182
3. Employee Contribut	ion Amount	274,320,312
4. Benefit Payouts & Re	efunds	(2,632,595,480)
5. Administrative Expe	nses	(14,894,504)
6. Investment Income <sup>b</sup>		1,026,441,437
7. Hypothetical Value of	of Assets 6/30/2019	\$ 17,021,677,575
8. Expected Investmen	t Return at 7.00%	1,119,172,246
9. Investment Gain/(Lo	oss) Current Year	(92,730,809)
10. Deferred Investmen	t Gains and (Losses) All Years	45,697,480
11. Hypothetical Actuari	al Value of Assets 6/30/2019 (7 10.)	\$ 16,975,980,095

<sup>&</sup>lt;sup>a</sup> Represents 51.877 percent of covered payroll provided by the System for the basic contribution. This rate was determined as part of the June 30, 2017, actuarial valuation, and recertified, pursuant to P.A. 100-0023 and P.A. 100-0587, and is based upon the hypothetical asset value which assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.

The development of the actuarial smoothed value of assets with GOB proceeds and the hypothetical smoothed value of assets without GOB proceeds are provided in each respective historical actuarial valuation report since the GOB proceeds were deposited into the trust.



b Investment income assumes hypothetical value of assets earns the Fund's actual rate of return for fiscal year 2019 of 6.42 percent.

### **State Contribution Requirement for Fiscal Year 2021**

The fiscal years ending June 30, 2020, and June 30, 2021, certified contribution requirements and projected future year required State contribution rates and amounts, assuming deferred investments gains and losses are recognized in the assets, are as follow:

Fiscal Year Ending June 30,	Base Contribution	Debt Service Contribution	Total Contribution	Assumed Payroll (billions)	Total Required Contribution	Total Required Contribution Including Debt Service
2020	52.150%	2.140%	54.290%	\$4.397	\$2,293,074,000	\$2,387,171,000
2021	52.604%	2.227%	54.831%	4.464	2,348,499,000	2,447,924,000
2022	54.098%	2.305%	56.403%	4.533	2,452,461,000	2,556,955,000
2023	53.822%	2.373%	56.195%	4.603	2,477,685,000	2,586,925,000
2024	53.706%	2.504%	56.210%	4.677	2,511,958,000	2,629,076,000
2025	53.570%	2.617%	56.187%	4.753	2,545,993,000	2,670,370,000
2026	53.539%	2.639%	56.178%	4.834	2,588,257,000	2,715,836,000
2027	53.522%	2.651%	56.173%	4.921	2,633,782,000	2,764,236,000
2028	53.425%	2.723%	56.148%	5.012	2,677,602,000	2,814,076,000
2029	53.352%	2.777%	56.129%	5.112	2,727,387,000	2,869,349,000

Assumed projected payroll is based on census data as of June 30, 2019.

For fiscal years 2021 through 2033, the base contribution is limited by the maximum contribution determined under the assumption that the proceeds of the GOB sale were not deposited; therefore, the contribution rate is not level as a percent of pay.

Pursuant to Public Act 96-0043, the fiscal year 2021 contribution rate is calculated assuming the actuarial value of assets as of July 1, 2019, earns a rate of return equal to the System's actuarially assumed rate of return. Pursuant to Public Act 100-0023, contribution rates for fiscal years 2020 through 2025 include smoothing of contribution rate variances due to changes in actuarial assumptions.

The contributions for fiscal years 2022 and beyond, as presented above, are developed in Tables 4c and 4d in this report. In those projections, the actuarial valuations as of June 30 for years 2020 through 2023 have been projected as though an actuarial valuation in each of those years was performed. At each projected actuarial valuation, an additional 20 percent of the investment gains and losses are recognized. The market value of assets at June 30, 2019, is assumed to have a rate of return equal to the actuarial valuation interest rate going forward. Therefore, the actuarial value of assets is calculated by adjusting the market value at each respective actuarial valuation date by the remaining percentage of the investment gains and losses. The actuarial value of assets converges to market value in 2023, when all remaining investment gains and losses have been recognized. Because the deferred asset gains and losses are incorporated into the projections, the projections found in Tables 4c and 4d do not show a stable contribution rate until the impact of the five-year asset smoothing has been fully realized.



### **Method of Calculation for Appropriation Requirements**

The results are based on the projected unit credit actuarial cost method, the data provided and assumptions used for the June 30, 2019, actuarial valuation. In order to determine projected contribution rates and amounts, the following additional assumptions were used:

- Projected annualized payroll of \$4,397,100,000 for fiscal year 2020.
- Total employer contributions of \$2,293,074,000 (including no payments from the unclaimed property fund) for fiscal year 2020.
- Administrative expenses of \$19,047,135 for fiscal year 2020, as provided by the System.
- New entrants whose average age is 36.04 and average pay is \$50,335 (2019 dollars). These values are based on the average age and average pay of new entrants over the last 15 years.
- The active member population is assumed to remain level at 62,026 for all years of the 26-year projection.
- Current and future members not covered by Social Security are assumed to participate in Tier 2.
- Projected benefits for members hired on or after January 1, 2011, are based on the provisions established in P.A. 96-0889.

The average increase in total uncapped payroll for the 26-year projection period is approximately 2.75 percent per year. It is important to note that benefits for new hires are based on capped payroll which is ultimately projected to grow at 1.125 percent per year. All results in this actuarial valuation assume that State contributions will be made on capped pay.

To determine the contribution rates, the expected 2020 appropriation was converted to a percentage of the expected 2020 payroll. An amortization schedule was then determined on the assumption that:

- The ratio of total assets to total actuarial liabilities will be 90 percent by June 30, 2045.
- The actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.
- The contribution rates for fiscal years 2010 through 2033 will not be uniform, but the rate for any one of these years will be the minimum of the difference between the "without-GOB" contribution and the debt service, and the underlying formula rate as determined by Public Act 88-0593.
- The contribution rate for fiscal year 2020 will be 52.150 percent based on the certification of the June 30, 2018, actuarial valuation results issued November 15, 2018.
- The contribution rates for fiscal years 2034 through 2045 will be a uniform percentage of capped payroll.



### **Method of Calculation for Appropriation Requirements**

• The contribution rates for fiscal years 2020 through 2025 are reduced according to the phase-in schedule provided on page 51.

Finally, the certified FY 2021 contribution rate of 52.604 percent is applied to actual FY 2021 capped payroll.





GASB Statements Nos. 25, 27, 67 and 68 provide guidance for retirement plans and plan sponsors on the development of an annual expense requirement to be reported in their annual financial statements. Under the prior rules established by GASB Statements Nos. 25 and 27, this expense requirement is based on the Annual Required Contribution ("ARC"). The ARC is the sum of the normal cost and amortization of the unfunded accrued liability and represents the annual employer contributions that are projected to finance benefits for current plan members over a period not to exceed 30 years.

GASB Statements Nos. 67 and 68, which replaced GASB Statements Nos. 25 and 27, no longer use the ARC. However, measuring the Statutory Contribution against a policy such as the ARC helps evaluate the funding adequacy of the current statutory funding method. Thus, the Board adopted a policy to calculate the Actuarially Determined Contribution ("ADC"). Under this policy, the ADC is calculated as the Normal Cost plus a 25-year level percent of capped payroll closed-period amortization, as of June 30, 2015, of the Unfunded Accrued Liability.

The ADC for fiscal years 2020 and 2021, as well as the statutory contribution for fiscal years 2020 and 2021, are shown below as a percentage of projected capped payroll. The ADC and statutory contribution for 2020 are based on the results of the June 30, 2018, actuarial valuation. The dollar amount of the ADC for 2020 and 2021 and the statutory contribution for 2020 and 2021 will be the product of the actual payroll for 2020 and 2021 and the percentages shown.

Actuarial Valuation Date:	June 30, 2019	June 30, 2018
Actuarially Determined Contributions for Fiscal Year Ending:	June 30, 2021	June 30, 2020
1. Employer normal cost	\$ 620,113,733	\$ 632,803,896
2. Initial Amount to amortize the unfunded liability over a 25-year closed-period, beginning July 1, 2015, as a level percentage of capped payroll	 2,298,353,479	 2,201,556,560
3. ADC [(1) + (2)]	\$ 2,918,467,212	\$ 2,834,360,456
4. Projected capped payroll for fiscal year <sup>a</sup>	\$ 4,464,487,887	\$ 4,397,073,921
5. ADC as a percentage of projected capped payroll	65.371%	64.460%
6. Estimated statutory contribution	\$ 2,348,499,000	\$ 2,293,074,000
7. Estimated statutory contribution as a percentage of projected capped payroll	52.604%	52.150%
8. Estimated statutory contribution as a percentage of ADC [(6) / (3)]	80.470%	80.903%

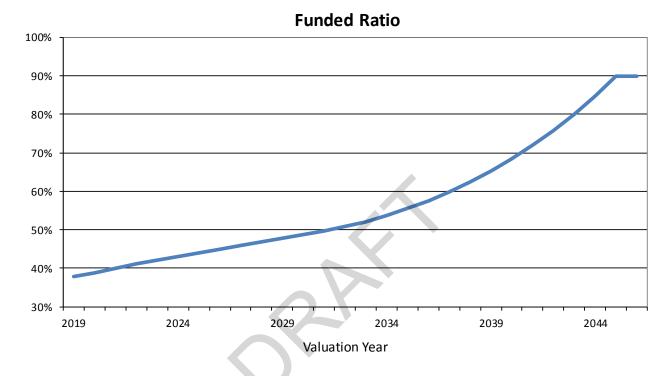
<sup>&</sup>lt;sup>a</sup>Projected capped payroll for each fiscal year is based on census data as of June 30, 2019.

A key objective of the ADC is to accrue costs over the working lifetime of plan members to ensure that benefit obligations are satisfied, and intergenerational equity is promoted. Although the ADC is solely an accounting provision, in certain circumstances it could represent a reasonable annual funding target and therefore is used by some plan sponsors as their "de facto" funding requirement. Given there is no requirement that the accounting provision for pension expense must equal the annual funding requirement, some plan sponsors adopt funding policies that differ from the ADC. However, a funding policy that differs significantly from the ADC approach could result in a potential "back-loading,"



meaning contributions are deferred into the future. Back-loading could result in an underfunding of the System.

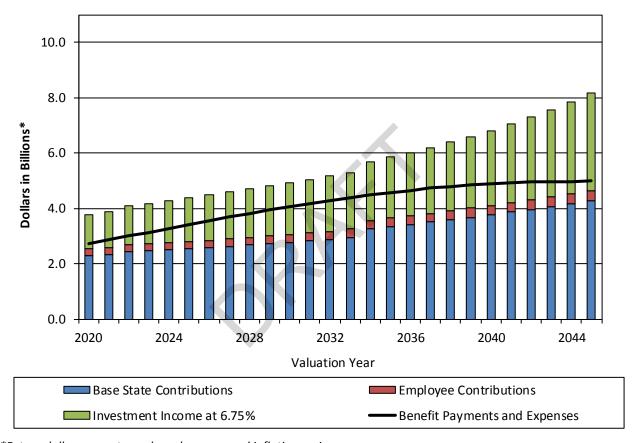
The statutory funding policy adopted for SERS provides for level percent of pay funding that produces a funding target of 90 percent by 2045, assuming an open group projection. The following graph shows the projected funded ratio. A key observation is that the funded ratio does not grow markedly until after 2033. That is, a majority of the funding occurs between 2034 and 2045. This illustrates how significantly the current funding policy defers or back-loads contributions into the future.





The following graph compares the projected benefits and expenses against employer contributions, employee contributions and investment income. Beginning in 2020, benefits exceed State and employee contributions. From 2020 to 2033, the percentage of investment income needed to pay ongoing benefits increases from approximately 15.2 percent to 55.6 percent. This implies that a lower level of investment income is projected to be available for potential asset growth. After 2033, the percentage of investment income needed to pay ongoing benefits is projected to decrease from approximately 43.1 percent in 2034 to 9.4 percent in 2045, which is projected to cause assets to grow at a faster rate.

#### **Comparison of Cash Flows**



<sup>\*</sup>Future dollar amounts are based on assumed inflationary increases.

The provisions of P.A. 96-0043 develop a theoretical value of assets that do not recognize deferred investment gains and losses in the projection of assets used to develop the statutory contribution. This policy tends to defer contributions when plan assets experience a loss.

Given that SERS funded ratio at June 30, 2019, is only 38 percent on a market value of assets basis, and because the current statutory policy tends to back-load and defer contributions, we advise strengthening the current statutory funding policy. The Board has taken steps to strengthen the current statutory funding policy by adopting a lower assumed rate of return and more conservative assumptions. Examples of other methods to strengthen the current funding policy include:



- 1. Increasing the 90 percent funding target to 100 percent;
- 2. Reducing the projection period needed to reach the funding target;
- 3. Eliminating the maximum contribution cap; and
- 4. Changing the actuarial cost method for calculating liabilities from the Projected Unit Credit cost method to the Entry Age Normal cost method.

The statutory contribution policy could also be strengthened by changing to an ADC based funding approach with an appropriate amortization policy for each respective tiered benefit structure.

At the April 21, 2015, Board meeting, the Board adopted a policy, for purposes of financial reporting under GASB Statement Nos. 67 and 68, which provides for the annual payment of SERS' normal cost and amortizing the unfunded liability over a 25-year closed-period, beginning July 1, 2015, as a level percent of capped payroll.

#### **Number of Projected Future Active Members**

The statutory contribution is based on performing an open group projection through the year 2045. The projection is based on assuming that new active members are hired to replace the current members who leave active membership (through termination, retirement or death). The number of active members has decreased by about 5.4 percent between 2009 and 2019, which is an average annualized decrease of about 0.5 percent. However, in 2018 and 2019 the number of active members has increased which indicates a positive growth trend.

Currently, the actuarial valuation assumes that the total number of active members in the future will be equal to the number active in the current actuarial valuation. Given the decrease in the number of active members over the past ten years, if SERS expects a decline of the active population in the near term the Board may want to consider an update to the population projection assumption to include a decreasing population in the near-term before reaching an equilibrium number of active member's long term.

	Active Membership							
Fiscal Year		Annual	% Annual	Covered				
Ending		Change in	Change in	Payroll				
June 30,	Total	Membership	Membership	(\$ in Millions)				
2009	65,599			\$4,027.26				
2010	64,143	(1,456)	-2.22%	4,119.36				
2011	66,363	2,220	3.46%	4,211.19				
2012	62,729	(3,634)	-5.48%	4,329.08				
2013	61,545	(1,184)	-1.89%	4,236.19				
2014	62,844	1,299	2.11%	4,416.15				
2015	63,273	429	0.68%	4,453.68				
2016	61,317	(1,956)	-3.09%	4,284.36				
2017	60,612	(705)	-1.15%	4,195.78				
2018	61,397	785	1.30%	4,243.74				
2019	62,026	629	1.02%	4,601.38				
<b>Total Change</b>		(3,573)	-0.53%					



### **Actuarial Standards of Practice (ASOP) No. 4 Disclosures**

### **General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status**

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 6.75 percent on the actuarial value of assets), it is expected that:

- 1. The State contribution rate will be level as a percentage of payroll beginning in 2033 through 2045 (after all deferred asset gains and losses are fully recognized);
- 2. The unfunded liability will increase in dollar amount through 2026 before it begins to decrease;
- 3. The unfunded actuarial accrued liabilities will never be fully amortized; and
- 4. The funded status of the plan will increase gradually towards a 90 percent funded ratio in 2045.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- 1. The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- 2. The measurement is dependent upon the actuarial cost method which, in combination with the plan's funding policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100 percent is not synonymous with no required future contributions. If the funded status were 100 percent, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- 3. The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

### **Limitation of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



### Risk Associated with Measuring the Accrued Liability and Contributions

The determination of the accrued liability and the statutory contribution requires the use of actuarial assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the actuarial assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the total required employer contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Fund's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the Fund's future financial condition include:

- 1. Investment risk actual investment returns may differ from the expected returns;
- 2. Asset/Liability mismatch changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- Contribution risk actual contributions may differ from expected future contributions. For
  example, actual contributions may not be made in accordance with the Fund's funding policy or
  material changes may occur in the anticipated number of covered employees, covered payroll, or
  other relevant contribution base;
- 4. Salary and Payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 5. Longevity risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- 6. Other demographic risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The statutory contribution for fiscal year 2020 shown on page 9 should be considered as the minimum contribution that complies with the funding policy governed by State statute. The timely receipt of the statutory contribution is critical to support the financial health of the System. Users of this report should be aware that contributions made at the statutorily determined amount do not necessarily guarantee benefit security.



### Risk Associated with Measuring the Accrued Liability and Contributions

### **Plan Maturity Measures**

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	2019	2018
Ratio of the Market Value of Assets to Covered Payroll	4.02	4.12
Ratio of Actuarial Accrued Liability to Covered Payroll	10.59	11.29
Ratio of Actives to Retirees and Beneficiaries	0.83	0.84
Ratio of Net Cash Flow to Market Value of Assets	-0.56%	-1.85%

### **Ratio of Market Value of Assets to Payroll**

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 4.0 times the payroll, a return on assets 5 percent different than assumed would equal 20 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

### **Ratio of Actuarial Accrued Liability to Payroll**

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100 percent is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 11 times the payroll, a change in liability 2 percent other than assumed would equal 22 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.



### Risk Associated with Measuring the Accrued Liability and Contributions

#### **Ratio of Actives to Retirees and Beneficiaries**

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

#### **Additional Risk Assessment**

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability. At the Board's request, we conducted additional risk assessment of investment and contribution risk through stress testing the investment return assumption and future active population growth.



### **SECTION B**

### **FUNDING RESULTS**

### Table 1 Results of Actuarial Valuation as of June 30, 2019

1	Number of Members	
	a. Active	62,026
	b. Inactive:	
	i. Eligible for deferred vested pension benefits (3,417	
	based on SERS service alone. An additional 426 are	
	eligible when reciprocal service is added to SERS service)	3,843
	ii. Eligible for return of contributions only	21,682
	c. Current Benefit Recipients:	
	i. Retirement annuities	61,007
	ii. Survivor annuities	11,573
	iii. Disability annuities	2,009
	d. Eligible for Deferred Benefits:	
	i. Retirement annuities	59
	ii. Survivor annuities	 122
	e. Total	162,321
2	Covered Payroll Provided by System	\$ 4,601,378,610
3	Annualized Benefit Payments Currently Being Made	
	a. Retirement (Includes those eligible for deferred benefits)	\$ 2,410,803,219
	b. Survivor (Includes those eligible for deferred benefits)	170,318,457
	c. Disability	54,821,407
	d. Total	\$ 2,635,943,083
4	Actuarial Liability—Annuitants	
	a. Current Benefit Recipients:	
	i. Retirement annuities	\$ 32,193,517,247
	ii. Survivor annuities	1,783,052,169
	iii. Disability annuities	481,322,992
	b. Eligible for Deferred Benefits:	, ,
	i. Retirement annuities	5,916,932
	ii. Survivor annuities	8,553,489



### Table 1 (continued) Results of Actuarial Valuation as of June 30, 2019

5	Actuarial Liability—Inactive Members			
	a. Eligible for Deferred Vested Pension Benefits		\$	666,899,056
	b. Eligible for Return of Contributions Only		•	49,031,853
	c. Total		\$	715,930,909
		Normal		Actuarial
		Cost		Liability
6	Active Members			
	a. Pension Benefits	\$ 532,293,569	\$	9,338,673,142
	b. Cost-of-Living Adjustments	193,573,572		3,714,627,947
	c. Death Benefits			
	i. Occupational	\$ 1,026,808	\$	9,388,455
	ii. Non-occupational	7,643,044		84,227,615
	iii. Refund	 12,972,573		42,623,153
	iv. Total	\$ 21,642,425	\$	136,239,223
	d. Disability			
	i. Occupational	\$ 10,289,153	\$	-
	ii. Non-occupational	58,305,200		-
	iii. Total	\$ 68,594,353	\$	-
	e. Withdrawal	33,987,187		353,605,148
	f. Expenses	 19,047,135		
	g. Total	\$ 869,138,241	\$	13,543,145,460
7	Total Actuarial Liability (4 + 5 + 6)		\$	48,731,439,198
8	Market Value of Assets (MVA)		\$	18,478,303,106
9	Unfunded Actuarial Liability Based on MVA (7 – 8)		\$	30,253,136,092
10	Funded Percentage Based on MVA (8 ÷ 7) <sup>a</sup>			37.92%
11	Actuarial Value of Assets (AVA)		\$	18,429,185,637
12	Unfunded Actuarial Liability Based on AVA (7 – 11)		\$	30,302,253,561
13	Funded Percentage Based on AVA (11 ÷ 7) <sup>a</sup>			37.82%
14	Total Normal Cost	\$ 869,138,241		
15	Employee Contributions	\$ 249,024,508		
16	Annual Employer Normal Cost	\$ 620,113,733		
	(% covered payroll provided by the System)	13.48%		

<sup>&</sup>lt;sup>a</sup> The funded status measure is appropriate for assessing the need for future contributions. The funded status is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.



### Table 2 Analysis of Change in Unfunded Accrued Actuarial Liability

In addition to the expected change in the unfunded accrued actuarial liability, changes in membership demographics, investment performance, plan provisions and assumptions have affected the actuarial valuation results. The increase in the unfunded actuarial accrued liability (UAAL) of \$18,290,865 was due to the following:

1	UAAL at 06/30/2018	\$ 30,447,543,215
2	Contributions  a. Contributions due (Normal Cost plus Interest on UAAL)  i interest on 1)  ii members contributions  iii employer normal cost  iv interest on ii and iii  v total due	\$ 2,131,328,025 274,320,312 632,803,896 31,212,369 3,069,664,602
	b. Contributions paid (Actual) i member contributions ii state agencies iii interest on i and ii	\$ 274,320,312 2,269,765,627 87,537,019
	iv total paid  c. Expected increase in UAAL	\$ 2,631,622,958 438,041,644
3	Expected UAAL at 06/30/2019	\$ 30,885,584,859
4	(Gains)/Losses a. investment income b. salary increases c. demographic d. total	\$ 164,421,442 (22,147,976) (27,036,676) 115,236,790
5	Plan Provision Changes <sup>a</sup>	\$ (404,655,016)
6	Assumption Changes <sup>b</sup>	\$ (293,913,072)
7	Total Change in UAAL	\$ (145,289,654)
8	UAAL at 06/30/2019	\$ 30,302,253,561

<sup>&</sup>lt;sup>a</sup> Plan provision changes due to Buyout Program under P.A. 100-0587 and Buyout Program Extension under P.A. 101-0010.

<sup>&</sup>lt;sup>b</sup> Assumption changes due to experience study from July 1, 2015 to June 30, 2018.



Table 3
Analysis of Financial Gains and Losses in Unfunded Accrued
Actuarial Liability for Fiscal Year Ended June 30, 2019

	Activity	 (Gain)/Loss	% of 06/30/2018 AAL
1	Actuarial (Gain)/Loss		
	a. Retirements	\$ 138,765,532	0.30%
	b. In-Service Mortality	76,322	0.00%
	c. Retiree Mortality and Benefit Changes	(180,886,183)	-0.38%
	d. Salary Increases	(22,147,976)	-0.05%
	e. Terminations	(40,140,042)	-0.08%
	f. Investment	164,421,442	0.34%
	g. New Entrant Liability	68,874,726	0.14%
	h. Other	(13,727,031)	-0.03%
	i. Total Actuarial (Gain)/Loss	\$ 115,236,790	0.24%
2	Plan Provision Changes	\$ (404,655,016)	-0.84%
3	Assumption Changes	\$ (293,913,072)	-0.61%
4	Contribution (Excess)/Shortfall <sup>a</sup>	\$ 438,041,644	0.91%
5	Total Financial (Gain)/Loss	\$ (145,289,654)	-0.30%

<sup>&</sup>lt;sup>a</sup>Represents the increase in the Unfunded Actuarial Accrued Liability due to actual contributions being less than the Normal Cost plus interest on the beginning of year Unfunded Actuarial Accrued Liability.



### Table 4a

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-004, Public Act 96-0043 and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

										Anr	nual Nor	mal	Cost			State Contribution			
Plan		Actuarial										Emp	loyer						
Year End	Number	Accrued		Unfunded		-	Total			Em	ployee	No	rmal	Percent			Percent	1	otal
6/30	Active	Liability	Assets	Liability	Funded Ratio	Р	ayroll	T	otal	C	Cont.	C	ost	of Pay	Aı	nount	of Pay	Ex	enses
2020	62,026	\$ 50,098	\$ 18,060	\$ 32,038	36.05%	\$	4,397	\$	869	\$	249	\$	620	14.10%	\$	2,421	55.06%	\$	2,730
2021	62,026	51,410	19,142	32,268	37.23%		4,464		864		251		613	13.72%		2,484	55.63%		2,868
2022	62,026	52,663	20,268	32,395	38.49%		4,533		858		254		604	13.32%		2,589	57.11%		3,003
2023	62,026	53,853	21,377	32,476	39.70%		4,603		850		256		594	12.90%		2,632	57.17%		3,139
2024	62,026	54,972	22,469	32,504	40.87%		4,677		841		259		582	12.44%		2,677	57.23%		3,276
2025	62,026	56,009	23,534	32,475	42.02%		4,753		829		261		568	11.95%		2,719	57.22%		3,417
2026	62,026	56,957	24,578	32,380	43.15%		4,834		817		264		552	11.43%		2,766	57.22%		3,558
2027	62,026	57,813	25,602	32,211	44.28%		4,921		804		267		537	10.91%		2,816	57.22%		3,697
2028	62,026	58,583	26,619	31,963	45.44%		5,012		794		271		524	10.45%		2,868	57.22%		3,827
2029	62,026	59,269	27,640	31,629	46.63%		5,112		788		275		513	10.03%		2,925	57.22%		3,951
2030	62,026	59,879	28,679	31,200	47.90%		5,218		783		279		504	9.66%		2,985	57.22%		4,064
2031	62,026	60,410	29,742	30,668	49.23%		5,329		780		284		496	9.31%		3,049	57.22%		4,179
2032	62,026	60,859	30,836	30,023	50.67%		5,445		777		289		488	8.96%		3,115	57.22%		4,289
2033	62,026	61,231	31,973	29,258	52.22%		5,565		775		294		481	8.65%		3,184	57.22%		4,392
2034	62,026	61,530	33,170	28,360	53.91%		5,691		776		299		477	8.37%		3,256	57.22%		4,486

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



### **Table 4a (continued)**

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

										An	nual No	rmal	Cost			State Con			
Plan		Actuarial										Em	ployer						
Year End	Number	Accrued		U	nfunded	Tot		Total		Em	nployee	N	ormal	Percent			Percent		Total
6/30	Active	Liability	Assets		Liability	Funded Ratio		Payroll	 Total		Cont.	(	Cost	of Pay	Α	mount	of Pay	Ex	penses
2035	62,026	\$ 61,759	\$ 34,440	\$	27,319	55.77%	\$	5,823	\$ 776	\$	305	\$	471	8.09%	\$	3,332	57.22%	\$	4,575
2036	62,026	61,918	35,796		26,123	57.81%		5,958	777		311		466	7.83%		3,409	57.22%		4,658
2037	62,026	62,015	37,256		24,760	60.07%		6,098	780		317		464	7.60%		3,489	57.22%		4,731
2038	62,026	62,058	38,840		23,217	62.59%		6,245	786		323		463	7.41%		3,573	57.22%		4,796
2039	62,026	62,054	40,571		21,483	65.38%		6,397	794		329		464	7.26%		3,660	57.22%		4,851
2040	62,026	62,017	42,476		19,541	68.49%		6,556	805		336		469	7.15%		3,751	57.22%		4,895
2041	62,026	61,958	44,579		17,378	71.95%		6,722	820		344		476	7.08%		3,846	57.22%		4,929
2042	62,026	61,885	46,908		14,978	75.80%		6,893	837		351		485	7.04%		3,944	57.22%		4,954
2043	62,026	61,810	49,488		12,322	80.06%		7,070	856		359		497	7.02%		4,045	57.22%		4,972
2044	62,026	61,742	52,349		9,392	84.79%		7,253	877		368		509	7.02%		4,150	57.22%		4,982
2045	62,026	61,685	55,517		6,168	90.00%		7,441	899		376		523	7.03%		4,257	57.22%		4,987

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



### **Table 4b**

# Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Investment Return of 6.75% Each Year (\$ in Millions)

						_		Annual No	rmal Cost Required State Contribution								
											(a)	(b)	(c)=(a)-(b)	(d)	Minimum of	(c) and (d)	
Plan		Actuarial							Employe	r	Without			Formula			
Year End	Number	Accrued		Unfunded	Funded	Total		Employee	Normal	Percent	GOB	Debt	Maximum	Rate With	Required	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Cont.	Cost	of Pay	Cont.	Service	Cont.	GOB	Cont.	of Pay	Expenses
2020	62,026	\$ 50,098	\$ 19,479	\$ 30,619	38.88%	\$ 4,397	\$ 869	\$ 249	\$ 620	14.10%	\$ 2,421	\$ 128	\$ 2,293	\$ 2,313	\$ 2,293	52.15%	\$ 2,730
2021	62,026	51,410	20,517	30,893	39.91%	4,464	864	251	613	13.72%	2,484	135	2,348	2,503	2,348	52.60%	2,868
2022	62,026	52,663	21,590	31,073	41.00%	4,533	858	254	604	13.32%	2,589	142	2,447	2,609	2,447	53.97%	3,003
2023	62,026	53,853	22,635	31,219	42.03%	4,603	850	256	594	12.90%	2,632	148	2,483	2,652	2,483	53.94%	3,139
2024	62,026	54,972	23,646	31,326	43.02%	4,677	841	259	582	12.44%	2,677	159	2,518	2,697	2,518	53.83%	3,276
2025	62,026	56,009	24,617	31,392	43.95%	4,753	829	261	568	11.95%	2,719	169	2,550	2,740	2,550	53.66%	3,417
2026	62,026	56,957	25,554	31,403	44.87%	4,834	817	264	552	11.43%	2,766	173	2,593	2,787	2,593	53.63%	3,558
2027	62,026	57,813	26,462	31,352	45.77%	4,921	804	267	537	10.91%	2,816	177	2,638	2,837	2,638	53.61%	3,697
2028	62,026	58,583	27,345	31,238	46.68%	5,012	794	271	524	10.45%	2,868	185	2,682	2,889	2,682	53.52%	3,827
2029	62,026	59,269	28,215	31,053	47.61%	5,112	788	275	513	10.03%	2,925	193	2,732	2,947	2,732	53.44%	3,951
2030	62,026	59,879	29,082	30,797	48.57%	5,218	783	279	504	9.66%	2,985	204	2,781	3,008	2,781	53.30%	4,064
2031	62,026	60,410	29,950	30,460	49.58%	5,329	780	284	496	9.31%	3,049	215	2,834	3,072	2,834	53.18%	4,179
2032	62,026	60,859	30,831	30,028	50.66%	5,445	777	289	488	8.96%	3,115	220	2,896	3,139	2,896	53.18%	4,289
2033	62,026	61,231	31,742	29,489	51.84%	5,565	775	294	481	8.65%	3,184	219	2,965	3,208	2,965	53.28%	4,392
2034	62,026	61,530	32,949	28,581	53.55%	5,691	776	299	477	8.37%	3,256	\$ -	N/A	3,281	3,281	57.65%	4,486

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



### **Table 4b (continued)**

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Investment Return of 6.75% Each Year (\$ in Millions)

						_		Ann	ual No	rmal	Cost		Required State Contribution									
						-								(a)	(b)	(b) (c)=(a)-(b)		(d)	Mir	nimum of	(c) and (d)	-
Plan		Actuarial								Emp	oloyer	•	W	ithout			Fo	rmula				
Year End	Number	Accrued		Unfunded	Funded	Total		Emp	oloyee	No	rmal	Percent		GOB	Debt	Maximum	Rat	te With	Re	quired	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	C	ont.	С	ost	of Pay	(	Cont.	Service	Cont.		GOB	(	Cont.	of Pay	Expenses
2035	62,026	\$ 61,759	\$ 34,230	\$ 27,529	55.43%	\$ 5,823	\$ 776	\$	305	\$	471	8.09%	\$	3,332	\$ -	N/A	\$	3,357	\$	3,357	57.65%	\$ 4,575
2036	62,026	61,918	35,598	26,320	57.49%	5,958	777		311		466	7.83%		3,409	-	N/A		3,435		3,435	57.65%	4,658
2037	62,026	62,015	37,072	24,943	59.78%	6,098	780		317		464	7.60%		3,489	-	N/A		3,516		3,516	57.65%	4,731
2038	62,026	62,058	38,673	23,385	62.32%	6,245	786		323		463	7.41%		3,573	-	N/A		3,600		3,600	57.65%	4,796
2039	62,026	62,054	40,421	21,633	65.14%	6,397	794		329		464	7.26%		3,660	-	N/A		3,688		3,688	57.65%	4,851
2040	62,026	62,017	42,345	19,673	68.28%	6,556	805		336		469	7.15%		3,751	-	N/A		3,780		3,780	57.65%	4,895
2041	62,026	61,958	44,469	17,488	71.77%	6,722	820		344		476	7.08%		3,846	-	N/A		3,875		3,875	57.65%	4,929
2042	62,026	61,885	46,821	15,064	75.66%	6,893	837		351		485	7.04%		3,944	-	N/A		3,974		3,974	57.65%	4,954
2043	62,026	61,810	49,428	12,383	79.97%	7,070	856		359	_,	497	7.02%		4,045	-	N/A		4,076		4,076	57.65%	4,972
2044	62,026	61,742	52,317	9,424	84.74%	7,253	877		368		509	7.02%		4,150	-	N/A		4,181		4,181	57.65%	4,982
2045	62,026	61,685	55,516	6,169	90.00%	7,441	899	١.	376		523	7.03%		4,257	-	N/A		4,290		4,290	57.65%	4,987

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



### Table 4c

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

										An	nual Nor	mal (	ost		State Contribution				
Plan		Actuarial										Empl	oyer						
Year End	Number	Accrued		Unfunded			Total			Em	ployee	Nor	mal	Percent			Percent	Т	otal
6/30	Active	Liability	Assets	Liability	Funded Ratio	Р	ayroll	<u>T</u>	otal	(	Cont.	Co	st	of Pay	Ar	nount	of Pay	Exp	enses
2020	62,026	\$ 50,098	\$ 17,984	\$ 32,115	35.90%	\$	4,397	\$	869	\$	249	\$	620	14.10%	\$	2,421	55.06%	\$	2,730
2021	62,026	51,410	19,211	32,199	37.37%		4,464		864		251		613	13.72%		2,484	55.63%		2,868
2022	62,026	52,663	20,348	32,315	38.64%		4,533		858		254		604	13.32%		2,594	57.23%		3,003
2023	62,026	53,853	21,437	32,416	39.81%		4,603		850		256		594	12.90%		2,626	57.05%		3,139
2024	62,026	54,972	22,526	32,446	40.98%		4,677		841		259		582	12.44%		2,671	57.11%		3,276
2025	62,026	56,009	23,592	32,418	42.12%		4,753		829		261		568	11.95%		2,715	57.13%		3,417
2026	62,026	56,957	24,634	32,323	43.25%		4,834		817		264		552	11.43%		2,762	57.13%		3,558
2027	62,026	57,813	25,658	32,155	44.38%		4,921		804		267		537	10.91%		2,811	57.13%		3,697
2028	62,026	58,583	26,674	31,908	45.53%		5,012		794		271		524	10.45%		2,863	57.13%		3,827
2029	62,026	59,269	27,694	31,575	46.73%		5,112		788		275		513	10.03%		2,920	57.13%		3,951
2030	62,026	59,879	28,732	31,147	47.98%		5,218		783		279		504	9.66%		2,981	57.13%		4,064
2031	62,026	60,410	29,793	30,617	49.32%		5,329		780		284		496	9.31%		3,044	57.13%		4,179
2032	62,026	60,859	30,885	29,974	50.75%		5,445		777		289		488	8.96%		3,110	57.13%		4,289
2033	62,026	61,231	32,021	29,210	52.30%		5,565		775		294		481	8.65%		3,179	57.13%		4,392
2034	62,026	61,530	33,216	28,315	53.98%		5,691		776		299		477	8.37%		3,275	57.13%		4,486

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023. Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



### **Table 4c (continued)**

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

												Ann	ual Nor	mal	Cost			State Con	tribution	•	
Plan		Act	tuarial											Emp	loyer						
Year End	Number	Ac	crued		U	nfunded			Total			Em	ployee	No	rmal	Percent			Percent		Total
6/30	Active	Lia	ability	Assets		Liability	Funded Ratio	P	ayroll		Total	C	ont.	(	ost	of Pay	Aı	mount	of Pay	Ex	penses
2035	62,026	\$	61,759	\$ 34,483	\$	27,276	55.84%	\$	5,823	\$	776	\$	305	\$	471	8.09%	\$	3,327	57.13%	\$	4,575
2036	62,026		61,918	35,836		26,082	57.88%		5,958		777		311		466	7.83%		3,404	57.13%		4,658
2037	62,026		62,015	37,293		24,722	60.14%		6,098		780		317		464	7.60%		3,484	57.13%		4,731
2038	62,026		62,058	38,875		23,183	62.64%		6,245		786		323		463	7.41%		3,568	57.13%		4,796
2039	62,026		62,054	40,602		21,452	65.43%		6,397		794	~	329		464	7.26%		3,654	57.13%		4,851
2040	62,026		62,017	42,502		19,515	68.53%		6,556		805		336		469	7.15%		3,745	57.13%		4,895
2041	62,026		61,958	44,601		17,356	71.99%		6,722	•	820		344		476	7.08%		3,840	57.13%		4,929
2042	62,026		61,885	46,925		14,961	75.83%		6,893		837		351		485	7.04%		3,938	57.13%		4,954
2043	62,026		61,810	49,500		12,310	80.08%		7,070		856		359		497	7.02%		4,039	57.13%		4,972
2044	62,026		61,742	52,355		9,387	84.80%		7,253		877		368		509	7.02%		4,143	57.13%		4,982
2045	62,026		61,685	55,516		6,169	90.00%		7,441		899		376		523	7.03%		4,250	57.13%		4,987

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



### **Table 4d**

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023

**Investment Return of 6.75% Each Year** 

### Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

								Annual Normal Cost Required State Contribution										
						·					(a)	(b)	(c)=(a)-(b)	(d)	Minimum o	of (c) and (d)	•	
Plan		Actuarial								Employe		Without			Formula			
Year End	Number	Accrued		Unfunded	Funded	Total		Emp	loyee	Normal	Percent	GOB	Debt	Maximum	Rate With	Required	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	C	ont.	Cost	of Pay	Cont.	Service	Cont.	GOB	Cont.	of Pay	Expenses
2020	62,026	\$ 50,098	\$ 19,393	\$ 30,705	38.71%	\$ 4,397	\$ 869	\$	249	\$ 620	14.10%	\$ 2,421	\$ 128	\$ 2,293	\$ 2,313	\$ 2,293	52.15%	\$ 2,730
2021	62,026	51,410	20,591	30,819	40.05%	4,464	864		251	613	13.72%	2,484	135	2,348	2,503	2,348	52.60%	2,868
2022	62,026	52,663	21,675	30,988	41.16%	4,533	858		254	604	13.32%	2,594	142	2,452	2,618	2,452	54.10%	3,003
2023	62,026	53,853	22,699	31,154	42.15%	4,603	850		256	594	12.90%	2,626	148	2,478	2,647	2,478	53.82%	3,139
2024	62,026	54,972	23,709	31,263	43.13%	4,677	841		259	582	12.44%	2,671	159	2,512	2,692	2,512	53.71%	3,276
2025	62,026	56,009	24,679	31,330	44.06%	4,753	829		261	568	11.95%	2,715	169	2,546	2,735	2,546	53.57%	3,417
2026	62,026	56,957	25,616	31,341	44.97%	4,834	817		264	552	11.43%	2,762	173	2,588	2,782	2,588	53.54%	3,558
2027	62,026	57,813	26,523	31,290	45.88%	4,921	804		267	537	10.91%	2,811	177	2,634	2,832	2,634	53.52%	3,697
2028	62,026	58,583	27,406	31,177	46.78%	5,012	794		271	524	10.45%	2,863	185	2,678	2,884	2,678	53.42%	3,827
2029	62,026	59,269	28,276	30,993	47.71%	5,112	788		275	513	10.03%	2,920	193	2,727	2,942	2,727	53.35%	3,951
2030	62,026	59,879	29,142	30,737	48.67%	5,218	783		279	504	9.66%	2,981	204	2,776	3,002	2,776	53.21%	4,064
2031	62,026	60,410	30,009	30,401	49.68%	5,329	780		284	496	9.31%	3,044	215	2,830	3,067	2,830	53.09%	4,179
2032	62,026	60,859	30,889	29,970	50.75%	5,445	777		289	488	8.96%	3,110	220	2,891	3,133	2,891	53.09%	4,289
2033	62,026	61,231	31,798	29,432	51.93%	5,565	775		294	481	8.65%	3,179	219	2,960	3,202	2,960	53.19%	4,392
2034	62,026	61,530	33,003	28,528	53.64%	5,691	776		299	477	8.37%	3,275	-	N/A	3,275	3,275	57.54%	4,486

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4d (continued)**

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023

**Investment Return of 6.75% Each Year** 

## Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

								Ann	nual No	rmal Cos	t			Required St	ate	Contribu	tion			
						•						(a)	(b)	(c)=(a)-(b)		(d)	Mir	nimum of	(c) and (d)	_
Plan		Actuarial								Employe	er	Without			Fo	rmula				
Year End	Number	Accrued		Unfunded	Funded	Total		Emp	ployee	Normal	Percent	GOB	Debt	Maximum	Ra	te With	Re	quired	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	С	ont.	Cost	of Pay	Cont.	Service	Cont.		GOB	(	Cont.	of Pay	Expenses
2035	62,026	\$ 61,759	\$ 34,281	\$ 27,478	55.51%	\$ 5,823	\$ 776	\$	305	\$ 471	8.09%	\$ 3,351	\$ -	N/A	\$	3,351	\$	3,351	57.54%	\$ 4,575
2036	62,026	61,918	35,646	26,272	57.57%	5,958	777		311	466	7.83%	3,428	-	N/A		3,428		3,428	57.54%	4,658
2037	62,026	62,015	37,116	24,899	59.85%	6,098	780		317	464	7.60%	3,509	-	N/A		3,509		3,509	57.54%	4,731
2038	62,026	62,058	38,713	23,345	62.38%	6,245	786		323	463	7.41%	3,594	-	N/A		3,594		3,594	57.54%	4,796
2039	62,026	62,054	40,457	21,597	65.20%	6,397	794		329	464	7.26%	3,681	-	N/A		3,681		3,681	57.54%	4,851
2040	62,026	62,017	42,376	19,642	68.33%	6,556	805		336	469	7.15%	3,773	-	N/A		3,773		3,773	57.54%	4,895
2041	62,026	61,958	44,495	17,463	71.82%	6,722	820		344	476	7.08%	3,868	-	N/A		3,868		3,868	57.54%	4,929
2042	62,026	61,885	46,841	15,044	75.69%	6,893	837		351	485	7.04%	3,967	-	N/A		3,967		3,967	57.54%	4,954
2043	62,026	61,810	49,441	12,369	79.99%	7,070	856		359	497	7.02%	4,068	-	N/A		4,068		4,068	57.54%	4,972
2044	62,026	61,742	52,323	9,418	84.75%	7,253	877		368	509	7.02%	4,174	-	N/A		4,174		4,174	57.54%	4,982
2045	62,026	61,685	55,515	6,171	90.00%	7,441	899		376	523	7.03%	4,282	-	N/A		4,282		4,282	57.54%	4,987

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023. Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.

Total payroll is capped for members hired after December 31, 2010, as defined in Public Act 96-0889.



### **SECTION C**

**FUND ASSETS** 

# Table 5 Statement of Fiduciary Net Position for Years Ended June 30, 2019, and 2018

Assets	2019	2018
Assets		
Cash	\$ 211,289,280	\$ 204,856,059
Receivables:		
Contributions:		
Participants	\$ 32,911,069	\$ 16,945,386
Employing state agencies	230,235,730	79,595,654
Other accounts	16,358,140	5,274,892
	\$ 279,504,939	\$ 101,815,932
Investments - held in the Illinois State Board of		
Investment Commingled Fund at fair value	\$ 18,025,048,500	\$ 17,268,137,475
Securities lending collateral with State Treasurer	43,142,000	66,204,000
-		
Capital Assets, net of accumulated		
depreciation	\$ 10,710,395	\$ 8,662,595
		 _
Total Assets	\$ 18,569,695,114	\$ 17,649,676,061
Liabilities		
Benefits payable	\$ 18,183,074	\$ 6,102,668
Refunds payable	2,620,460	2,540,010
Administrative expenses payable	2,183,906	1,585,093
Participants' deferred service credit accounts	792,174	591,626
Due to State of Illinois	24,470,394	109,374,423
Securities lending collateral with State Treasurer	43,142,000	 66,204,000
Total Liabilities	\$ 91,392,008	\$ 186,397,820
Net assets held in trust for pension benefits	\$ 18,478,303,106	\$ 17,463,278,241



# Table 6 Statement of Changes in Fiduciary Net Position for Years Ended June 30, 2019, and 2018

		2019	2018
Additions:			
Contributions:			
Participants	\$	274,320,312	\$ 254,442,466
Employing state agencies and appropriations		2,269,765,627	1,929,175,044
Total Contributions revenue	\$	2,544,085,939	\$ 2,183,617,510
Investments income:			
Net investments income	\$	268,044,834	\$ 352,866,811
Interest earned on cash balances		4,517,885	1,507,697
Net appreciation in fair value of investments		845,866,191	902,665,327
Total Investments income	\$	1,118,428,910	\$ 1,257,039,835
Total Additions	\$	3,662,514,849	\$ 3,440,657,345
Deductions:			
Benefits:			
Retirement annuities	\$	2,368,679,904	\$ 2,240,156,641
Survivors' annuities		153,161,557	144,671,705
Disability benefits		62,214,438	64,708,865
Lump-sum benefits	\ X	17,250,694	 15,294,811
Total Benefits	\$	2,601,306,593	\$ 2,464,832,022
Refunds		31,288,887	27,469,348
Administrative		14,894,504	 15,257,526
Total Deductions	\$	2,647,489,984	\$ 2,507,558,896
Net increase	\$	1,015,024,865	\$ 933,098,449
Net assets held in trust for pension benefits:			 
Beginning of year	\$	17,463,278,241	\$ 16,530,179,792
End of year	\$	18,478,303,106	\$ 17,463,278,241



## Table 7 Development of the Actuarial Value of Assets — Actual Assets

Year Ending June 30	 2019	2020	2021	2022	2023
Beginning of Year:					
(1) Market Value of Assets	\$ 17,463,278,241				
(2) Actuarial Value of Assets	17,478,139,578				
End of Year:					
(3) Market Value of Assets	18,478,303,106				
(4) Contributions and Disbursements					
(4a) Actual State Contribution Amount	2,269,765,627				
(4b) Employee Contribution Amount	274,320,312				
(4c) Benefit Payouts & Refunds	(2,632,595,480)				
(4d) Administrative Expenses	(14,894,504)		>		
(4e) Net of Contributions and Disbursements	(103,404,045)				
(5) Total Investment Income					
=(3)-(1)-(4e)	1,118,428,910				
(6) Projected Rate of Return	7.00%		*		
(7) Projected Investment Income					
=(1)x(6)+([1+(6)]^.5-1)x(4e)	1,218,871,546				
(8) Investment Income in					
Excess of Projected Income	(100,442,636)				
(9) Excess Investment Income Recognized					
This Year (5-year recognition)					
(9a) From This Year	\$ (20,088,527)				
(9b) From One Year Ago	22,214,688 \$	(20,088,527)			
(9c) From Two Years Ago	154,246,855	22,214,688 \$	(20,088,527)		
(9d) From Three Years Ago	(245,666,197)	154,246,855	22,214,688 \$	(20,088,527)	
(9e) From Four Years Ago	 (75,128,261)	(245,666,196)	154,246,856	22,214,687 \$	(20,088,528)
(9f) Total Recognized Investment Gain	(164,421,442)	(89,293,180)	156,373,017	2,126,160	(20,088,528)
(10) Change in Actuarial Value of Assets					
=(4e)+(7)+(9f)	\$ 951,046,059				
End of Year:					
(3) Market Value of Assets	\$ 18,478,303,106				
(11) Actuarial Value of Assets					
=(2)+(10)	\$ 18,429,185,637				



## Table 8 Development of the Actuarial Value of Assets — Hypothetical Assets

Year Ending June 30		2019	2020	2021	2022	2023
Beginning of Year:						
(1) Hypothetical Value of Assets	\$	15,981,348,628				
(2) Hypothetical Actuarial Value of Assets		15,989,904,354				
End of Year:						
(3) Hypothetical Value of Assets		17,021,677,575				
(4) Contributions and Disbursements						
(4a) State Contribution Amount <sup>a</sup>		2,387,057,182				
(4b) Employee Contribution Amount		274,320,312				
(4c) Benefit Payouts & Refunds		(2,632,595,480)				
(4d) Administrative Expenses		(14,894,504)				
(4e) Net of Contributions and Disbursements		13,887,510				
(5) Total Investment Income <sup>b</sup>						
=(3)-(1)-(4e)		1,026,441,437				
(6) Projected Rate of Return		7.00%				
(7) Projected Investment Income						
=(1)x(6)+([1+(6)]^.5-1)x(4e)		1,119,172,246				
(8) Investment Income in						
Excess of Projected Income		(92,730,809)				
(9) Excess Investment Income Recognized						
This Year (5-year recognition)						
(9a) From This Year	\$	(18,546,162)				
(9b) From One Year Ago		20,321,657 \$	(18,546,162)			
(9c) From Two Years Ago		140,265,721	20,321,657 \$	(18,546,162)		
(9d) From Three Years Ago		(221,614,287)	140,265,721	20,321,657 \$	(18,546,162)	
(9e) From Four Years Ago		(67,410,944)	(221,614,288)	140,265,722	20,321,658 \$	(18,546,161)
(9f) Total Recognized Investment Gain		(146,984,015)	(79,573,072)	142,041,217	1,775,496	(18,546,161)
(10) Change in Hypothetical Actuarial Value of Asse	ets					
=(4e)+(7)+(9f)	\$	986,075,741				
End of Year:						
(3) Hypothetical Market Value of Assets	\$	17,021,677,575				
(11) Hypothetical Actuarial Value of Assets						
=(2)+(10)	\$	16,975,980,095				

<sup>&</sup>lt;sup>a</sup> Represents 51.877 percent of covered payroll provided by the System for the basic contribution. This rate was determined as part of the June 30, 2017, actuarial valuation, and recertified, pursuant to P.A. 100-0023 and P.A. 100-0587, and is based upon the hypothetical asset value which assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.

<sup>&</sup>lt;sup>b</sup> Investment income assumes hypothetical value of assets earns the Fund's actual rate of return for fiscal year 2019 of 6.42 percent.



### **SECTION D**

PARTICIPANT DATA

Table 9
Active Age and Service Distribution as of June 30, 2019

Age					Years of Servi	ice				_	Percentage
Group	0-1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35 & Up	Total	of Total
Under 20	158	7								165	
20-24	574	881	12	1						1,468	2%
25-29	534	3,193	832	3						4,562	8%
30-34	399	2,887	2,652	366	9					6,313	10%
35-39	366	2,171	2,361	1,184	604	27				6,713	11%
40-44	386	1,694	1,641	996	1,785	938	22			7,462	12%
45-49	437	1,562	1,524	943	1,719	2,416	734	59		9,394	15%
50-54	498	1,302	1,280	819	1,389	1,749	1,521	791	39	9,388	15%
55-59	412	1,083	1,065	761	1,339	1,246	1,142	908	310	8,266	13%
60-64	220	596	809	612	903	719	508	502	450	5,319	9%
65-69	109	164	329	289	363	253	194	165	213	2,079	3%
70 & Over	81	76	104	104	168	111	74	69	110	897	2%
Total	4,174	15,616	12,609	6,078	8,279	7,459	4,195	2,494	1,122	62,026	100%
Porcontago of											
Percentage of		250/	200/	100/	420/	120/	70/	40/	20/	1000/	
Total	7%	25%	20%	10%	13%	12%	<b>7</b> %	4%	2%	100%	



Table 10
Retirees and Beneficiaries by Type of Benefit Being Paid as of June 30, 2019

Type of Benefit Being Paid	<u>Count</u>	Monthly <u>Payment</u>	Annual <u>Payment</u>	Average Annual Payment
Retirement Annuity	61,007	\$ 200,872,375.74	\$ 2,410,468,508.88	\$ 39,511.34
Survivors	10,534	12,785,135.10	153,421,621.20	14,564.42
Widows	31	37,963.47	455,561.64	14,695.54
Occupational Death	50	65,245.76	782,949.12	15,658.98
QILDRO	936	1,226,380.18	14,716,562.16	15,722.82
Reversionary Annuity	22	52,932.89	635,194.68	28,872.49
Non-Occupational Disability	1,008	2,213,393.07	26,560,716.84	26,349.92
Occupational Disability	591	1,844,080.89	22,128,970.68	37,443.27
Temporary Disability	301	259,219.51	3,110,634.12	10,334.33
Total Temporary Disability - Occupational	109	251,757.09	3,021,085.08	27,716.38
Eligible for Deferred Retirement Annuity	59	27,892.50	334,710.00	5,673.05
Eligible for Deferred Survivor Annuity	122	25,547.40	306,568.80	2,512.86
Total	74,770	\$ 219,661,923.60	\$ 2,635,943,083.20	\$ 35,254.02



### **SECTION E**

**ACTUARIAL METHODS AND ASSUMPTIONS** 

## Actuarial Cost Method as Mandated by 40 ILCS 5/14-131, Adopted June 30, 1989

The projected unit credit normal cost method is used. Under this method, the projected pension at retirement age is first calculated and the present value at the individual member's current or attained age is determined. The normal cost for the member for the current year is equal to the actuarial present value divided by the member's projected service at retirement. The normal cost for the plan for the year is the sum of the individual normal costs.

The actuarial liability at any point in time is the present value of the projected pensions at that time less the present value of future normal costs.

For ancillary benefits for active members, in particular death and survivor benefits, termination benefits and the postretirement increases, the same procedure as outlined above is followed.

Estimated annual administrative expenses are added to the normal cost.

For actuarial valuation purposes, as well as projection purposes, an actuarial value of assets is used.

#### Most Actuarial Assumptions Adopted June 30, 2019

Actuarial assumptions are set by the Board of Trustees. The actuarial assumptions used for the June 30, 2019, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018. All actuarial assumptions are expectations of future experience, not market measures.



#### **Mortality**

Mortality assumptions for general employees and retirees covered under the Regular Benefit Formula are shown in the following table.

General Employees		Male Set Back	Female Set Back	Male Scaling	Female Scaling
and Retirees	Proposed Mortality Table	Years	Years	Factor	Factor
Pre-retirement	Pub-2010 General Employee, sex distinct	2	1	89%	95%
Post-retirement	Pub-2010 General Healthy Retiree sex distinct	0	-1	111%	111%

Mortality assumptions for Public Safety employees and retirees covered under the Alternative Benefit Formula are shown in the following table.

Public Safety Employees and		Male Set Back	Female Set Back	Male Scaling	Female Scaling
Retirees	Proposed Mortality Table	Years	Years	Factor	Factor
Pre-retirement	Pub-2010 Public Safety Employee, sex distinct	0	0	96%	108%
Post-retirement	Pub-2010 Public Safety Healthy Retiree, sex distinct	0	0	110%	105%

#### **Interest**

6.75 percent per year, compounded annually, net of investment expenses.

#### **General Inflation**

2.25 percent per year, compounded annually.

This assumption serves as the basis for the determination of Tier Two annual increases that are equal to the lesser of 3.0 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year and are not compounded.

#### **Marriage Assumption**

85.0 percent of active male participants and 65.0 percent of active female participants are assumed to be married. Actual marital status at benefit commencement is used for retirees.

#### **Social Security Offset for Survivor Benefits**

No offset assumption for male surviving spouses because it is assumed their own PIA is as great as their spouses' PIA. Sixty percent of married male members are assumed to have a dual income household. For the dual income household, it is assumed the offset at age 60 is 45.0 percent of the original survivor benefit. It is assumed the offset at age 62 is 10.0 percent of the original survivor benefit. Furthermore, it is assumed that 50 percent of retirees on or after July 1, 2009, will elect to



remove the offset provision. In exchange for the removal, the member's retirement annuity is reduced by 3.825 percent monthly as mandated by Statutes.

#### **Termination**

Illustrative rates of withdrawal from the plan are as follows for Tier One members:

	Service Based Withdrawal Regular Formula Employees Alternate Formula Employees												
	Regular Form	ula Employees	Alternate Form	nula Employees									
Service (Beginning													
of Year)	Males	Females	Males	Females									
0	0.2400	0.2200	0.0525	0.0700									
1	0.0900	0.0900	0.0425	0.0700									
2	0.0750	0.0650	0.0425	0.0650									
3	0.0650	0.0550	0.0425	0.0600									
4	0.0600	0.0450	0.0425	0.0600									
5	0.0460	0.0450	0.0300	0.0500									
6	0.0450	0.0400	0.0300	0.0400									
7	0.0400	0.0400	0.0300	0.0300									
8	0.0300	0.0350	0.0200	0.0200									
9	0.0300	0.0350	0.0200	0.0200									
10	0.0300	0.0300	0.0150	0.0200									
11	0.0250	0.0300	0.0150	0.0175									
12	0.0250	0.0250	0.0150	0.0175									
13	0.0250	0.0250	0.0150	0.0175									
14	0.0200	0.0250	0.0150	0.0175									
15	0.0200	0.0250	0.0150	0.0175									
16	0.0200	0.0200	0.0150	0.0150									
17	0.0200	0.0200	0.0150	0.0150									
18	0.0200	0.0200	0.0150	0.0150									
19	0.0200	0.0200	0.0125	0.0125									
20	0.0200	0.0150	0.0125	0.0125									
21	0.0200	0.0150	0.0125	0.0125									
22	0.0200	0.0150	0.0125	0.0125									
23	0.0200	0.0150	0.0125	0.0125									
24	0.0150	0.0150	0.0100	0.0100									
25	0.0150	0.0100	0.0100	0.0100									
26	0.0150	0.0100	0.0100	0.0100									
27	0.0150	0.0100	0.0100	0.0100									
28	0.0150	0.0100	0.0100	0.0100									
29	0.0150	0.0100	0.0100	0.0100									
30+	0.0150	0.0100	0.0100	0.0100									

It is assumed that terminated employees will not be rehired. The rates apply only to employees who have not fulfilled the service requirement necessary for retirement at any given age.



#### **Salary Increases**

Illustrative rates of increase per individual employee per year, compounded annually:

Age	Annual Increase
25	7.17%
30	5.70%
35	4.80%
40	4.47%
45	4.08%
50	3.76%
55	3.55%
60	3.35%
65	2.97%
70	2.75%

The underlying salary increase assumption is based on a wage inflation assumption of 2.75 percent per year, comprised of 2.25 percent for general inflation plus 0.50 percent for productivity increases. The rates shown above include wage inflation plus an age-based component for merit, promotion and longevity.

#### Disability

Because members who receive disability benefits typically spend less than one year on disability, they are considered active members. Therefore a load of 1.65 percent of pay on the normal cost is applied to reflect the near-term cash flow. This assumption is based on 110 percent of the most recent disability benefit payment information as a percent of payroll and will be updated at each actuarial valuation date as experience emerges.

#### 415(b) and 401(a)(17) Limits

No explicit assumption is made with respect to these items.

#### **Accelerated Pension Benefit Payment Program Election Assumption**

In accordance with Public Act 100-0587 and Public Act 101-0010,

- Eligible Tier 1 active members may elect the "COLA Buyout", through June 1, 2024, in which
  the member receives reduced and delayed COLA benefits at retirement and an accelerated
  pension benefit payment.
- Eligible inactive Tier 1 and Tier 2 members may elect the "Total Buyout", through May 31, 2024, in which the member receives an accelerated pension benefit payment in lieu of an annuity at retirement.

With respect to the COLA Buyout, 21 percent of Regular Formula members and 28 percent of Alternative Formula members are assumed to elect the COLA Buyout. The election percentages are based on experience through March 2019, as provided by SERS. With respect to the Total Buyout, 5 percent are assumed to elect the Total Buyout. The election percentages apply until the end of each Buyout Program; i.e., June 1, 2024, for the COLA Buyout and May 31, 2024, for the Total Buyout.



#### **Population Projection**

For purposes of determining annual appropriation as a percent of total covered payroll, the size of the active group is assumed to remain level at the number of actives as of the actuarial valuation date. New entrants are assumed to enter with an average age and an average pay as disclosed below. New entrants are assumed to have the same demographic profile as new entrants in the 15 years prior to the actuarial valuation date. The average increase in uncapped payroll for the projection period is 2.75 percent per year. New entrants not covered by Social Security are assumed to participate in the Tier 2 defined benefit plan.

						New En	trant Benef	fit Groups						
New Entrants Eligible for Regular Formula Benefits Regular Formula Benefits Age who are Covered by Social Group Security Social Security		New Entrants in Positions Formerly Eligible for Alternate Formula Benefits who are Covered by Social Security and are now Eligible for Regular Formula Benefits		New Entrants Eligible for		New Entrants in Positions Formerly Eligible for Alternate Formula Benefits who are not Covered by Social Security and are now Eligible for Regular Formula Benefits		New Entrants Eligible for Alternate Formula Benefits who are not			Total			
	No.	Salary	No.	Salary	No.	Salary	No.	Salary	No.	Salary	No.	Salary	No.	Salary
Under 20	107	\$ 3,467,106			70	\$ 3,087,903	20	\$ 899,602					197	\$ 7,454,611
20-24	2,340	89,896,000	14	\$ 573,273	1,665	76,696,614	390	19,035,748	299	\$ 19,059,814	5	\$ 155,406	4,713	205,416,855
25-29	4,264	189,630,010	29	1,488,543	1,908	91,779,003	494	25,848,452	444	29,167,700	6	169,233	7,145	338,082,941
30-34	3,767	182,629,462	20	1,164,670	1,035	52,685,593	370	21,123,541	190	13,126,925			5,382	270,730,191
35-39	3,238	165,836,007	6	295,704	674	36,678,476	309	18,070,299	72	5,116,806			4,299	225,997,292
40-44	3,085	161,170,605	8	496,889	553	31,869,496	231	14,091,502	32	2,282,806			3,909	209,911,298
45-49	2,682	144,162,169	7	454,181	423	24,318,375	194	11,870,774	10	736,763			3,316	181,542,262
50-54	2,219	119,995,100	9	642,834	272	16,011,951	111	7,113,127	11	826,979			2,622	144,589,991
55-59	1,439	74,742,248	7	497,474	142	8,279,311	61	3,514,353	11	787,657			1,660	87,821,043
60-64	503	25,911,618			44	2,615,363	19	1,347,230	3	255,428			569	30,129,639
65-69	31	1,795,974			4	214,472	1	56,274					36	2,066,720
70 & Over														
Total	23,675 \$	1,159,236,299	100 \$	5,613,568	6,790 \$	344,236,557	2,200 \$	122,970,902	1,072 \$	71,360,878	11 \$	324,639	33,848	\$ 1,703,742,843
Avg. Salary	\$	48,965	\$	56,136	\$	50,698	\$	55,896	\$	66,568	\$	29,513		\$ 50,335
Avg. Age		37.80		34.83		31.79		33.97		33.07		27.14		36.04
Percent Male		42%		93%		72%		68%		89%		100%		52%



#### **Retirement – Tier 1**

Employees are assumed to retire in accordance with the rates shown below. The rates apply only to employees who have fulfilled the service requirement necessary for retirement at any given age.

Retirement Rat	es for Regular Fori	mula Employees
Age	Males	Females
50	15.00%	27.50%
51	25.00%	27.50%
52	25.00%	35.00%
53	25.00%	27.50%
54	25.00%	22.50%
55	25.00%	25.00%
56	18.00%	24.00%
57	18.00%	19.00%
58	18.00%	19.00%
59	18.00%	19.00%
60	13.00%	17.00%
61	12.00%	13.50%
62	20.00%	23.00%
63	17.50%	19.00%
64	17.50%	20.00%
65	25.00%	25.00%
66	25.00%	29.00%
67	25.00%	27.00%
68	25.00%	27.00%
69	25.00%	22.00%
70	25.00%	22.00%
71	20.00%	22.00%
72	20.00%	22.00%
73	20.00%	22.00%
74	20.00%	22.00%
75	100.00%	100.00%

Early Retirement Rates for Regular Formula Employees												
Age	Males	Females										
55	3.50%	2.00%										
56	3.50%	3.00%										
57	5.00%	4.00%										
58	6.00%	5.00%										
59	6.50%	6.00%										



	Retireme	ent Rates for Alternate	Formula Employees	
	Eligible for Alternate I	Formula Benefits Only	Eligible for Regular Fo	ormula Benefits Only
Age	Males	Females	Males	Females
50	65.00%	42.50%	N/A	N/A
51	50.00%	30.00%	N/A	N/A
52	40.00%	25.00%	N/A	N/A
53	40.00%	25.00%	N/A	N/A
54	35.00%	25.00%	N/A	N/A
55	42.00%	45.00%	N/A	N/A
56	30.00%	30.00%	N/A	N/A
57	30.00%	30.00%	N/A	N/A
58	30.00%	30.00%	N/A	N/A
59	30.00%	20.00%	N/A	N/A
60	30.00%	30.00%	4.00%	5.00%
61	30.00%	25.00%	4.00%	5.00%
62	30.00%	40.00%	10.00%	18.00%
63	35.00%	30.00%	11.00%	18.00%
64	35.00%	40.00%	12.00%	15.00%
65	35.00%	50.00%	14.00%	25.00%
66	35.00%	50.00%	20.00%	15.00%
67	35.00%	50.00%	20.00%	20.00%
68	35.00%	50.00%	20.00%	30.00%
69	45.00%	50.00%	20.00%	30.00%
70	50.00%	50.00%	20.00%	30.00%
71	50.00%	50.00%	20.00%	30.00%
72	100.00%	100.00%	100.00%	100.00%

#### **Assets**

Assets available for benefits are determined as described on page 50. The asset valuation method is prescribed by statute, and does not appear to allow a corridor; therefore, a corridor has not been established.

#### **Expenses**

As estimated and advised by SERS staff, based on current expenses and are expected to increase in relation to the projected capped payroll.

#### Spouse's Age

The female spouse is assumed to be three years younger than the male spouse.



#### Children

It is assumed that married members have 2.2 children, one year apart in age.

The age of the youngest child of a deceased employee at his date of death is assumed to be as follows:

Age at Death of Employee	Age of Youngest Child	Age at Death of Employee	Age of Youngest Child
20	2	40	6
25	3	45	8
30	4	50	10
35	5	55	12
		60	14

#### **Overtime and Shift Differentials**

Reported earnings include base pay alone. It is assumed that overtime and shift differentials will increase total payroll by 3.5 percent over reported earnings.

#### **Load for Inactive Members Eligible for Deferred Vested Pension Benefits**

Load of 11 percent for Regular Formula members and 9 percent for Alternative Formula members. The load reflects a liability attributable to inactive members eligible for deferred vested pension benefits for potential increases in final average salary due to participation in a reciprocal system after termination.

#### **Unused Sick Leave and Optional Service Purchases**

Current and future active member's service is increased 4.5 months to account for increases of service at retirement due to converting unused sick leave and vacation days and purchasing applicable optional service.

#### **Missing Data**

If year-to-date earnings were not available, then the monthly pay rate is used. If both year-to-date earnings and the monthly pay rate are not available, the annual rate of pay is assumed to be the rate of pay for the population as a whole on the actuarial valuation date. For members with less than a year of service, the annual rate of pay is based on the greater of year-to-date earnings or annualized pay rate. If a birth date was not available, the member was assumed to be age 35.



#### **Decrement Timing**

All decrements are assumed to occur mid-year.

#### **Decrement Relativity**

Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

#### **Decrement Operation**

Disability and turnover decrements do not operate after a member reaches retirement eligibility.

#### **Eligibility Testing**

Eligibility for benefits is determined based upon the age nearest birthday and service on the date the decrement is assumed to occur.

#### Assumptions as a Result of Public Act 96-0889 Adopted June 30, 2016

Members hired after December 31, 2010, are assumed to make contributions on salary up to the final average compensation cap in a given year until this plan provision or administrative procedure is clarified.

State contributions, expressed as a percentage of pay, are calculated based upon capped pay.

Members hired after December 31, 2010, eligible for the regular formula benefits will retire according to the following age-based retirement rates:

Retireme	nt Rates for Regular Form	mula Emplo	yees - Tier 2 Members
	<b>Employees Eligible For</b>		<b>Employees Eligible For</b>
Age	Normal Retirement	Age	Early Retirement
67	50.00%	62	30.00%
68	35.00%	63	15.00%
69	35.00%	64	15.00%
70	35.00%	65	15.00%
71	20.00%	66	15.00%
72	20.00%		
73	20.00%		
74	20.00%		
75	100.00%		



Members hired after December 31, 2010, eligible for the alternate formula benefits will retire according to the following age-based retirement rates:

Retireme	nt Rates for Alternate	Formula Employees
Age	Males	Females
60	50.00%	50.00%
61	30.00%	25.00%
62	30.00%	40.00%
63	35.00%	30.00%
64	35.00%	40.00%
65	35.00%	50.00%
66	35.00%	50.00%
67	35.00%	50.00%
68	35.00%	50.00%
69	45.00%	50.00%
70	50.00%	50.00%
71	50.00%	50.00%
72	100.00%	100.00%



Illustrative rates of withdrawal from the plan are as follows for members hired after December 31, 2010:

	Sei	rvice Based Withdra	wal	
	Regular Form	ula Employees	Alternate Form	rula Employees
Service (Beginning				
of Year)	Males	Females	Males	Females
0	0.3000	0.2700	0.0800	0.1100
1	0.1650	0.1600	0.0700	0.0800
2	0.0700	0.0900	0.0575	0.0700
3	0.0700	0.0800	0.0550	0.0600
4	0.0650	0.0750	0.0325	0.0500
5	0.0550	0.0650	0.0300	0.0500
6	0.0500	0.0600	0.0300	0.0500
7	0.0500	0.0500	0.0300	0.0325
8	0.0300	0.0350	0.0200	0.0200
9	0.0300	0.0350	0.0200	0.0200
10	0.0300	0.0300	0.0150	0.0200
11	0.0250	0.0300	0.0150	0.0175
12	0.0250	0.0250	0.0150	0.0175
13	0.0250	0.0250	0.0150	0.0175
14	0.0200	0.0250	0.0150	0.0175
15	0.0200	0.0250	0.0150	0.0175
16	0.0200	0.0200	0.0150	0.0150
17	0.0200	0.0200	0.0150	0.0150
18	0.0200	0.0200	0.0150	0.0150
19	0.0200	0.0200	0.0125	0.0125
20	0.0200	0.0150	0.0125	0.0125
21	0.0200	0.0150	0.0125	0.0125
22	0.0200	0.0150	0.0125	0.0125
23	0.0200	0.0150	0.0125	0.0125
24	0.0150	0.0150	0.0100	0.0100
25	0.0150	0.0100	0.0100	0.0100
26	0.0150	0.0100	0.0100	0.0100
27	0.0150	0.0100	0.0100	0.0100
28	0.0150	0.0100	0.0100	0.0100
29	0.0150	0.0100	0.0100	0.0100
30+	0.0150	0.0100	0.0100	0.0100



## Projection Methodology and Appropriation Requirements under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions under P.A. 93-0002

In general, for each year during the life of the GOB program, the state contributions to the System are to be calculated as follows:

- 1. Calculation of the contribution maximum
  - a. A projection of contributions will be made from the actuarial valuation date to June 30, 2045. Such projection will be based on hypothetical asset values determined using the following assumptions:
    - That the System had received no portion of the general obligation bond proceeds in excess of the scheduled contributions for the remainder of fiscal 2003 and for the entirety of 2004,
    - ii) That hypothetical state contributions had been made each fiscal year from 2005 through the actuarial valuation date, based on the funding process in place prior to P.A. 93-0002 (without regard to prior state minimum requirements),
    - iii) That the actual amounts of member contributions and the actual cash outflows (benefit payments, refunds and administrative expenses) for each year prior to the actuarial valuation date were realized, and
    - iv) That the hypothetical fund earned returns in each prior fiscal year equal to the rate of total return actually earned by the retirement fund in that year.
  - b. The hypothetical asset values developed in a., above, will not exceed the actual assets of the fund.
  - c. A projection of maximum contributions for each year of the GOB program will be performed each year, by reducing the contributions produced in a., above, by the respective amount of debt service allocated to the System for each year.
- 2. Calculation of the contribution with GOB proceeds
  - a. The basic projection of state contributions from the actuarial valuation date through June 30, 2045, will be made, taking into account all assets of the System, including the GOB proceeds.
  - b. State contribution rates (expressed as a percentage of covered pay), in the pattern required by the funding sections of the statutes, are calculated.
  - c. In those projections, the dollars of state contributions which are added to assets each year during the GOB program are limited by the contribution maximum. Because the bonds are to be liquidated by the end of fiscal 2033, there is no contribution maximum thereafter.



## Projection Methodology and Appropriation Requirements under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions under P.A. 94-0004

The following is an excerpt from the Illinois Compiled statutes 40 ILCS 5/14-108.3 (f)-(g):

- (f) The System shall determine the amount of the increase in the present value of future benefits resulting from the granting of early retirement incentives under this Section and shall report that amount to the Governor and the Commission on Government Forecasting and Accountability on or after the effective date of this amendatory Act of the 93rd General Assembly and on or before November 15, 2004. Beginning with State fiscal year 2008, the increase reported under this subsection (f) shall be included in the calculation of the required State contribution under Section 14-131.
- (g) In addition to the contributions otherwise required under this Article, the State shall appropriate and pay to the System an amount equal to \$70,000,000 in State fiscal years 2004 and 2005.

#### State Contributions under P.A. 96-0043

The following is an excerpt from the Illinois Compiled statutes 40 ILCS 5/14-131:

(g) For purposes of determining the required State contribution to the System, the value of the System's assets shall be equal to the actuarial value of the System's assets, which shall be calculated as follows:

As of June 30, 2008, the actuarial value of the System's assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the five-year period following that fiscal year.

(h) For purposes of determining the required State contribution to the System for a particular year, the actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.



## Projection Methodology and Appropriation Requirements under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions under P.A. 100-0023

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018.

Following the preceding legislation we have calculated the required contribution and the results are shown in the summary section of this report.

#### **Phase-in of the Financial Impact of Assumption Changes**

Following is a table with the recognition schedule for the phase-in of actuarial assumption changes required under Public Act 100-0023. The following actuarial assumption changes were made:

- 1. Beginning with the June 30, 2014, actuarial valuation, there were changes to the economic and demographic assumptions.
- 2. Beginning with the June 30, 2016, actuarial valuation, there were changes to the economic and demographic assumptions.
- 3. Beginning with the June 30, 2018, actuarial valuation, there were changes to the economic assumptions.
- 4. Beginning with the June 30, 2019, actuarial valuation, there were changes to the economic and demographic assumptions.

Valuation Year Ending June 30,	2014	2	015	2016	2017	2018	2	.019	2020	2021	2022	2023
Applicable Fiscal Year Ending June 30,	2016	2	017	2018	2019	2020	2	021	2022	2023	2024	2025
							,	\$ in Millions	i			
						, ,	After Imp	pact of GOB I	Proceeds			
Contribution Before Assumption Change												
(1) Contribution Dollar	\$ 1.822.0	)47 Ś	-	\$ 2,018.671	\$ -	\$ 2,291.303	Š 2	2.393.439				
(2) Contribution Rate	38.8	30%	0.000%	45.027%	0.000%	52.026%		53.337%				
Contribution After Assumption Change												
(3) Contribution Dollar	\$ 2,044.8	868 \$	-	\$ 2,327.633	\$ -	\$ 2,302.720	\$ 2	2,377.901				
(4) Contribution Rate	43.8	30%	0.000%	52.095%	0.000%	52.411%		53.263%				
(5) Assumption Change Impact as a Percentage												
of Capped Payroll [(4) - (2)]	5.0	50%	0.000%	7.068%	0.000%	0.385%		-0.074%				
(6) Assumption Change Impact Recognized												
This Year (5-year Recognition)												
(6a) From This Year	1.0	L0%	0.000%	1.414%	0.000%	0.077%		-0.015%				
(6b) From One Year Ago	0.0	00%	1.010%	0.000%	1.414%	0.000%		0.077%	-0.015%			
(6c) From Two Years Ago	0.0	00%	0.000%	1.010%	0.000%	1.414%		0.000%	0.077%	-0.015%		
(6d) From Three Years Ago	0.0	00%	0.000%	0.000%	1.010%	0.000%		1.414%	0.000%	0.077%	-0.015%	
(6e) From Four Years Ago	0.0	00%	0.000%	0.000%	0.000%	1.010%		0.000%	1.412%	0.000%	0.077%	-0.0149
(6f) Total Recognized Assumption Change Impact	1.0	10%	1.010%	2.424%	2.424%	2.501%		1.476%	1.474%	0.062%	0.062%	-0.0149



### **SECTION F**

**SUMMARY OF PLAN PROVISIONS** 

#### **Purpose**

The State Employees' Retirement System of Illinois, a State Agency, provides an orderly means whereby aged or disabled employees may be retired from active service without prejudice or hardship and enables the employees to accumulate reserves for old age, disability, death and termination of employment.

#### **Administration**

Responsibility for the operation of the System and the direction of its policies is vested in a Board of Trustees of seven members. The administration of the detailed affairs of the System is the responsibility of the Executive Secretary who is appointed by the Board of Trustees. Administrative policies and procedures are designed to ensure an accurate accounting of funds of the System and prompt payment of claims for benefits within the applicable statute.

#### Membership

All persons entering State service on or after January 1, 1984, become members upon completion of six months of continuous service except that, beginning July 1, 1991, employees in police positions become members on their first day of employment. Persons entering State service from January 1, 1972 to January 1, 1984, became members on their first day of employment. Excluded from membership are: any employee whose position is subject to membership under another State-supported system, any person who becomes an employee after June 30, 1979, as a public service employment program participant under the federal CETA program or any enrollee of the Young Adult Conservation Corps. Prior to January 1, 1984, emergency and temporary employees were excluded from membership. Persons appointed by the Governor with the advice and consent of the Senate may elect to become members of the System. Other exceptions are identified in State law.



#### **Membership Service**

Membership service includes all service rendered while a member of the System for which credit is allowable. Persons entering service on or after January 1, 1984, or after July 1, 1982, in the case of emergency or temporary employees, may also receive membership service credit for periods of employment prior to membership by making contributions for such periods.

#### **Member Contributions**

Members are required to contribute a percentage of salary as their share of meeting the cost of the various benefits. Contribution rates are as shown below:

- Members covered by Social Security 4.0 percent of Salary.
- Members not covered by Social Security 8.0 percent of Salary.
- Members covered by Social Security who are serving in a position in which service toward the Alternative Retirement Annuity may be earned – 8.5 percent of Salary.
- Members not covered by Social Security who are serving in a position in which service toward the Alternative Retirement Annuity may be earned 12.5 percent of Salary.

Members covered by Social Security also pay the current Social Security tax rate.

Credit for regular interest each fiscal year on a member's individual contribution account is computed on the accumulated balance in the account at the beginning of each fiscal year.

#### **Retirement Pension**

#### **Qualification of Member**

Upon termination of State service, a member is eligible for a pension at age 60 with at least eight years of pension credit or at any age with 35 or more years of credit.

General formula members are eligible for a retirement annuity if the sum of the member's age plus years (and whole months) of pension credit equals or exceeds 85. General formula members between ages 55 and 60 with at least 25 years of pension credit are eligible for a retirement annuity reduced by one-half of 1 percent for each month the member is under age 60. Certain positions in the Department of Corrections were placed under the general formula effective July 1, 2005.

Members serving in a position in which service toward the Alternative Retirement Annuity may be earned are eligible to receive the alternative retirement annuity at age 50 with at least 25 years of pension credit or at age 55 with at least 20 years of pension credit in such a position. Security employees of the Department of Human Services were placed under the alternative formula effective



January 1, 2001. Certain members of the Department of Transportation and the Toll Highway Authority were placed under the alternative formula effective August 1, 2001.

#### **Amount of Pension**

The pension is based on the member's final average compensation and the number of years of pension credit that has been established.

Final Average Compensation is the average of the highest 48 consecutive months in the last 10 years. All employees whose benefit is calculated under the alternative formula will have their benefit based on the greater of (i) the salary rate in effect on their last day of service, provided the last day salary does not exceed 115 percent of the average monthly compensation received by the member for the last 24 months of service, or (ii) the average monthly compensation for the last 48 months prior to retirement.

The general formula for members retiring on or after January 1, 1998, (regardless of termination date) is as follows:

- 1.67 percent of final average salary per year of credited service for members covered by Social Security.
- 2.20 percent of final average salary per year of credited service for members not covered by Social Security.

The alternative formula for members retiring on or after January 1, 2001 (regardless of termination date) is as follows:

- 2.50 percent of final average salary per year of credited service for members covered by Social Security.
- 3.00 percent of final average salary per year of credited service for members not covered by Social Security.

The maximum pension payable is 75 percent of final average compensation for general formula members and 80 percent of final average compensation for alternative formula members.

#### **Optional Forms of Payment**

<u>Reversionary Annuity</u>—A member may elect to receive a smaller pension during his lifetime in order to provide a spouse or a designated dependent with a lifetime income. That payment would be in addition to any other benefit payable by the System.

<u>Level Income</u>—A member who contributes to Social Security as a State employee may elect to have his pension payments increased before Social Security Normal Retirement Age and reduced thereafter. To be eligible for this election the member must have established eligibility for a Social Security pension.



#### **Annual Increases in Pension**

Postretirement increases of 3.0 percent of the current pension (i.e., increases are compounded) are granted to members effective each January 1 occurring on or after the first anniversary of the pension.

#### **Survivors Annuity**

#### **Qualification of Survivor**

If death occurs while in State employment, the member must have established at least 18 months of pension credit. If death occurs after termination of State service and the member was not receiving a retirement pension, the member must have established at least eight years of pension credit.

An eligible spouse qualifies at age 50 or at any age if there is, in the care of the spouse, any unmarried children of the member under age 18 (age 22 if full-time student); unmarried children under age 18 (age 22 if full-time student) qualify if no spouse survives; dependent parents at age 50 qualify if neither an eligible spouse nor children survive the member.

#### **Amount of Payment**

If the member's death occurs before retirement, the named beneficiary receives a lump sum refund of all of the member's pension contributions plus interest, excluding contributions for widows and survivors benefits. A single lump sum payment of \$1,000 is also made immediately to the survivor beneficiary of the member.

An eligible spouse receives a monthly annuity equal to 30 percent of the member's final average compensation subject to a maximum of \$400. If children of the member are under the care of the spouse, the annuity is increased for each child, subject to a monthly maximum of \$600 or 80 percent of final average compensation. If only eligible children survive, the monthly annuity may not exceed the lesser of \$600 or 80 percent of final average compensation. The maximum combined monthly payment to parents may not exceed \$400. If the member's death occurs after retirement or after termination of State employment but before the member receives a pension, the monthly benefit is further limited to 80 percent of the pension received or earned by the member. Monthly benefits payable to survivors of a member who was covered by Social Security as a State employee are reduced by one-half of the Social Security benefits for which the survivors are eligible. For benefits granted on or after January 1, 1992, the reduction may not exceed 50 percent of the amount of survivor's annuity otherwise payable. If death of the member occurs on or after January 1, 1984, the minimum total survivor's annuity benefit payable (before any reduction for Social Security benefits) is equal to 50 percent of the member's earned pension without regard to the member's age at death. Any member who retires on or after July 1, 2009, will have the option at the time of retirement to remove the offset provision. In exchange for the removal, SERS will reduce the member's retirement annuity by 3.825 percent.

#### **Duration of Payment**

The monthly annuity payable to a spouse continues for his/her lifetime without regard to remarriage. The monthly annuity to children terminates upon death, marriage or attainment of age 18 (age 22 if



full-time student). However, the monthly annuity will continue for a child who, at age 18, is physically or mentally disabled and unable to accept gainful employment.

#### **Annual Increases in Annuity**

If the member's death occurs before retirement, increases of 3.0 percent of the current annuity are granted to survivors effective each January 1 occurring on or after the first anniversary of the annuity (i.e., increases are compounded). If the member's death occurs after retirement, the initial 3.0 percent increase applies on the January 1 on or after the survivor annuity begins.

#### **Widow's Annuity Option**

The widow of a male member who was a participant in the System prior to July 19, 1961, may have the option of taking a Widow's Annuity rather than the Survivor's Annuity.

#### **Qualification of Widow**

An eligible widow receives a Widow's Annuity if she is age 50 or over or has in her care any of the member's unmarried children under age 18. If she is not age 50 and has no such children in her care, she becomes eligible at age 50.

#### **Amount of Payment**

The Widow's Annuity consists of a lump sum payment of \$500, plus a monthly annuity equal to 50 percent of the pension earned or received by the member at the date of death. If the widow has in her care eligible children of the member, the monthly annuity is increased because of each child, subject to a maximum payment equal to 66-2/3 percent of the earned pension. Monthly benefits payable to a widow of a member who was covered by Social Security as a State employee are reduced by one-half of the amount of benefits she is entitled to as a widow from Social Security (reduced by one-half of the amount of benefits she is entitled to based on her own Primary Insurance Amount). For benefits granted on or after January 1, 1992, the reduction may not exceed 50 percent of the amount of widow's annuity otherwise payable. Any member who retires on or after July 1, 2009, will have the option at the time of retirement to remove the offset provision. In exchange for the removal, SERS will reduce the member's retirement annuity by 3.825 percent.

#### **Duration of Payment**

The monthly payment to the widow continues for her lifetime whether or not she remarries. If the amount of benefit was increased because of eligible children, it is adjusted downward as these children's benefits are terminated (death, marriage or attainment of age 18 or 22).

#### **Annual Increases in Annuity**

If the member's death occurs before retirement, increases of 3.0 percent of the current annuity are granted to widows effective each January 1 occurring on or after the first anniversary of the annuity (i.e., increases are compounded). If the member's death occurs after retirement, the initial 3.0 percent increase applies on the January 1 on or after the widow's annuity begins.



#### **Occupational Death Benefit**

#### **Qualification of Survivors**

If a member's death results from an injury on the job or a job related cause, the spouse may be eligible for an Occupational Death benefit. If only unmarried children under age 18 (age 22 if full-time student) survive, they would be eligible for the benefit. If neither a spouse nor eligible children survive, a dependent father or mother would be eligible.

#### **Amount and Duration of Payment**

The nominated beneficiary receives a lump sum payment consisting of all contributions made by the member plus interest credited to his account.

A surviving spouse is entitled to a monthly benefit equal to 50 percent of the member's final average compensation. The benefit is payable for the remaining lifetime of the spouse without regard to remarriage. If children under age 18 (age 22 if full-time student) also survive, the annuity is increased by 15 percent of such average because of each child, subject to a maximum of 75 percent. If there is no spouse, or if the spouse dies before all children have attained age 18 (age 22 if full-time student), each child receives a monthly allowance of 15 percent of final average compensation.

The combined payment to children may not exceed 50 percent of the member's final average compensation. Payments to or on account of children terminate upon their death, marriage or attainment of age 18 (age 22 if full-time student).

If there is no spouse or eligible children, a benefit of 25 percent of final average compensation is payable to each surviving dependent parent for life.

#### **Annual Increases in Annuity**

Increases of 3.0 percent of the current annuity are granted effective each January 1 occurring on or after the first anniversary of the annuity (i.e., increases are compounded).

#### Reductions

The monthly benefit is reduced by any payments awarded under the Workmen's Compensation or Occupational Diseases Acts.

#### **Other Death Benefits**

If the survivor beneficiaries of the member do not qualify for any of the previously described death benefits, one of the following benefits is payable to the nominated beneficiary on file with the System at the date of death.

#### **Before Retirement**

If the member's death occurred while in State service the benefit consists of: (1) a refund of all contributions plus interest credited to the member's account; and (2) a payment equal to one month's



salary for each full year of pension credit not to exceed six month's salary. The minimum payment is equal to one month's salary.

If the member had terminated State service but not yet qualified for a pension, the benefit consists of a refund of all of the member's contributions to the System plus the interest credited to the member's account.

#### **After Retirement**

The benefit consists of a lump sum payment equal to the excess of contributions plus interest credited to the member's account over the total amount of pension payments made to the member. The minimum payment is \$500.00.

#### **Non-Occupational Disability Benefits**

#### **Qualification and Amount of Payment**

Available to any member who has established at least one and one-half years of creditable service and who has been granted a disability leave of absence by his employing agency. The benefit is 50 percent of the member's final average compensation plus a credit to the member's account of service and contributions. It begins on the 31<sup>st</sup> day of absence from service on account of disability.

If the member has Social Security coverage as a State employee, the benefit payable by the System is reduced by the amount of any disability payment to which he is entitled under Social Security.

#### **Duration of Payment**

The member is eligible for the monthly benefit until the occurrence of any of the following events: (1) disability ceases; (2) resumption of gainful employment; (3) payments are made for a period of time equal to one-half of the service credit established as of the date disability began; or (4) attainment of age 65 if the benefit commences prior to age 60, or payment for 5 years if benefit commences after age 60.

If termination of the benefit is due to the member receiving benefits for a period of time equal to one-half of the service credit established at the date of disability, he shall be eligible for a retirement annuity if he has attained age 55 and has 15 years of service, or if he has attained age 50 and has 20 years of service.

#### **Annual Increases in Annuity**

A one-time increase of 7.0 percent of the original annuity is granted to members on the January 1 following the fourth anniversary of the annuity. Increases of 3.0 percent of the current annuity are then granted to members each January 1 following the 7.0 percent increase (i.e., the 3.0 percent increases are compounded).



#### **Occupational Disability Benefit**

#### **Qualification and Amount of Payment**

Provided for any member who becomes disabled as the direct result of injury or diseases arising out of and in the course of State employment.

The benefit is 75 percent of final average compensation plus a credit to the member's account of service and contributions. The cash benefit is reduced by any payment received under the Workmen's Compensation or Occupational Diseases Acts.

#### **Duration of Payment**

Monthly benefits are payable until the occurrence of any of the following events: (1) disability ceases; (2) resumption of gainful employment; or (3) attainment of age 65 if the benefit commences prior to age 60, or payment for five years if the benefit commences after age 60.

If termination of the benefit is due to the member having attained age 65 or having received benefits for five years after age 60, the member is entitled to a retirement pension based upon service credit established as of that date.

#### **Annual Increases in Annuity**

A one-time increase of 7.0 percent of the original annuity is granted to members on the January 1 following the fourth anniversary of the annuity. Increases of 3.0 percent of the current annuity are then granted to members each January 1 following the 7.0 percent increase (i.e., the 3.0 percent increases are compounded).

#### **Temporary Disability Benefit**

A member who is initially denied Workers' Compensation benefits and is appealing the denial may receive payment at the non-occupational rate, 50 percent of pay, providing all eligibility requirements for the non-occupational benefit are met, until the determination is made.

#### **Separation Benefits**

Upon termination of State employment by resignation, discharge, dismissal or layoff, a member may obtain a refund of the contributions made to the System. By accepting a refund, a member forfeits all accrued rights and benefits in the System for himself and his beneficiaries.



### Provisions Applicable to Members Hired after December 31, 2010, as a result of Public Act 96-0889 ("Tier 2")

#### **Final Average Compensation**

Based on last eight years of service and may not exceed \$106,800, as automatically increased by the lesser of 3 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year.

Retirement Eligibility – All Members Except State policemen, fire fighters in the fire protection service of a department or security employees of the Department of Corrections or the Department of Juvenile Justice

Normal retirement – 67 years old with 10 years of service.

Early Retirement – 62 years old with 10 years of service with a 6.0 percent per year reduction in benefit for each year age is under 67.

Retirement Eligibility – State policemen, fire fighters in the fire protection service of a department or security employees of the Department of Corrections or the Department of Juvenile Justice

Normal retirement – 60 years old with 20 years of service.

#### **Annual Increases in Annuity**

Annual increases begin at the later of the first anniversary of retirement or age 67. The annual increases are equal to the lesser of 3.0 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year and are not compounded.

#### **Survivor Benefits**

Benefit equal to 66.67 percent of the earned retirement benefit at death. Survivor benefits are increased by the lesser of 3.0 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year and are not compounded.

#### Miscellaneous

State policeman, a fire fighter in the fire protection service of a department or a security employee of the Department of Corrections or the Department of Juvenile are still eligible for Alternate formula benefits as defined in Section 14-110 of the Illinois Pension Code.



#### Salary and COLA Development for Members Hired on or After January 1, 2011

Year Ending	CPI-U	1/2 CPI-U	COLA	Maximum Annual Pensionable Earnings
2011			3.00%	\$106,800.00
2012	3.90%	1.95%	1.95%	\$108,882.60
2013	2.00%	1.00%	1.00%	\$109,971.43
2014	1.20%	0.60%	0.60%	\$110,631.26
2015	1.70%	0.85%	0.85%	\$111,571.63
2016	0.00%	0.00%	0.00%	\$111,571.63
2017	1.50%	0.75%	0.75%	\$112,408.42
2018	2.20%	1.10%	1.10%	\$113,644.91
2019	2.30%	1.15%	1.15%	\$114,951.83

Provisions Applicable to Certain Current and Future Members not covered by Social Security, as a result of Public Act 100-0023 ("Tier 3")

#### **Defined Benefit Provisions**

#### **Final Average Compensation**

Based on last 10 years of service and may not exceed the federal Social Security Wage Base, currently \$132,900 for calendar year 2019.

#### Retirement Eligibility

The greater of Normal Retirement Age under Social Security or age 67 years old with 10 years of service.

#### **Benefit Formula**

The member's benefit is equal to 1.25 percent for each year of service.

#### **Annual Increases in Annuity**

Annual increases begin on the first anniversary of retirement. The annual increases are equal to the one-half of the annual increase in the consumer price index-w during the preceding 12-month calendar year and are not compounded.

#### **Survivor Benefits**

Benefit equal to 66.67 percent of the earned retirement benefit at death. Survivor benefits are increased by one-half of the annual increase in the consumer price index-w during the preceding 12-month calendar year and are not compounded.



#### **Member Contributions**

Members contribute the lesser of 6.2 percent of pensionable compensation and the total normal cost rate for the Tier 3 plan.

#### **Defined Contribution Provisions**

Plan consists of employee and employer contributions and investment income earned on such contributions.

Administrative fees will be deducted as a uniform percentage of each participating member's employee contributions.

#### **Employer Contributions**

Employer contributions are at a rate between 2.0 percent and 6.0 percent of salary.

Employer contributions vest immediately.

#### **Member Contributions**

Member contribution rate equals 4.0 percent of salary.

Provisions Applicable to the Accelerated Pension Benefit Payment Program, as a result of Public Act 100-0587 and Public Act 101-0010

#### Vested Inactive Accelerated Pension Benefit Payment Option – Tiers 1 and 2

Eligibility requirements for an accelerated pension benefit payment:

- Member must have terminated service;
- Member must have enough service credit to qualify for a retirement annuity; and
- Member cannot have received a retirement annuity.

Members who elect this option will forfeit all rights to future benefit payments, but retain access to state retiree healthcare. The payment will equal 60 percent of the present value of the retirement benefits which the member is entitled to at the date they elect this payment, including automatic annual increases (AAI), survivor benefits and disability benefits. The System will calculate the present value of the benefit using actuarial factors.

Members forfeit all service credit for all purposes under the Illinois Pension Code, including benefits provided under the Illinois Reciprocal Act. However, the years of service credit may be considered when determining eligibility for retiree healthcare benefits and the member's share of retiree healthcare premiums.



This election is irrevocable and any member who elects this option and later returns to service will be eligible for a benefit based solely on future service and will not have the option to repay the amount received under this program to reestablish the previous service credit.

#### Accelerated Pension Benefit Payment at Retirement Option – Tier 1 Only

Eligibility requirements for this payment option:

- Member must have terminated service;
- Member must be eligible for a retirement annuity; and
- Member cannot have received a retirement annuity.

At retirement, Tier 1 members could elect to forfeit the Tier 1, 3 percent compounded AAI and instead receive 1.5 percent non-compounded AAIs, beginning the January 1<sup>st</sup> following the 1<sup>st</sup> anniversary of retirement or the 67<sup>th</sup> birthdate, whichever is later. Survivors of members that elect this option will also receive 1.5 percent non-compounded AAIs beginning on the January 1<sup>st</sup> following the anniversary of the start of the survivor annuity.

Members who elect to forego the Tier 1 AAIs will receive a lump sum payment equal to 70 percent of the difference in the present value of the Tier 1 AAI and the 1.5 percent non-compounded AAI, as calculated by the System. In the calculation, the System will use current actuarial assumptions and all relevant member information. Buyout payments are subject to applicable withholding and taxation provisions and must be transferred to a qualified retirement plan authorized by the IRS.

Accelerated Pension Benefit Program expires June 1, 2024, or if earlier, the date funds are no longer available. The State finances the program by issuing bonds up to certain limits. Lump sum payments will be made directly from the bond proceeds.



### **SECTION G**

**GLOSSARY OF TERMS** 

#### **Glossary of Terms**

Actuarial Accrued Liability ("AAL")

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

**Actuarial Assumptions** 

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

**Actuarial Cost Method** 

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.

**Actuarial Equivalent** 

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

Actuarial Present Value ("APV")

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

Actuarial Present Value of Future Benefits ("APVFB")

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits and inactive, nonretired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the actuarial valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation** 

The determination, as of an actuarial valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 67, such as the Funded Ratio and the Actuarially Determined Contribution ("ADC").

**Actuarial Value of Assets** 

The value of the assets as of a given date, used by the actuary for actuarial valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio, or contribution requirement.



#### **Glossary of Terms**

Actuarially Determined Contribution ("ADC")

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ADC consists of the Employer Normal Cost and Amortization Payment.

**Amortization Method** 

A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.

**Amortization Payment** 

That portion of the plan contribution or ADC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

**Amortization Period** 

The period used in calculating the Amortization Payment.

**Closed Amortization Period** 

A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.

**Employer Normal Cost** 

The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.

Equivalent Single
Amortization Period

For plans that do not establish separate amortization bases (separate components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined upon the current UAAL payment.

Experience Gain/Loss

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience; e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience; i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.



#### **Glossary of Terms**

Funded Ratio The ratio of the Actuarial Value of Assets to the Actuarial Accrued

Liability.

**GASB** Governmental Accounting Standards Board.

GASB No. 67 and GASB No. 68 These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68, which replaced Statement No. 27 effective with the fiscal year ending June 30, 2015, sets the accounting rules for the employers that sponsor or contribute to public retirement systems. Statement No. 67, which replaced Statement No. 25 effective with fiscal year ending June 30, 2014, sets the rules for the systems themselves.

**Normal Cost** The annual cost assigned, under the Actuarial Cost Method, to the

current plan year.

Open Amortization Period An open amortization period is one which is used to determine the

Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to

covered payroll.

Unfunded Actuarial Accrued

Liability

The difference between the Actuarial Accrued Liability and Actuarial

Value of Assets.

Valuation Date The date as of which the Actuarial Present Value of Future Benefits are

determined. The benefits expected to be paid in the future are

discounted to this date.



### **S**ECTION **H**

**ADDITIONAL PROJECTION DETAILS** 

Table 11
Additional Projection Details — Actuarial Accrued Liability
(\$ in Millions)

	Cur	rent In	actives	ives Actives (Including Disabilities)							Grand Totals						
Valuation	,									Current Retirees,							
Date	Retirees									Beneficiaries							
June 30	& Beneficiar	ries	Deferreds		Tier 1	Cu	rrent Tier 2	Future Tier 2		& Deferreds		Actives		Total			
2019	\$ 33,991	04	\$ 715.93	\$	13,598.91	\$	425.56	\$ .	- \$	34,706.97	\$	14,024.47	\$	48,731.44			
2020	33,638	3.49	750.76		15,163.26		545.95	-	-	34,389.24		15,709.21		50,098.46			
2021	33,229	9.96	779.25		16,709.75		677.12	13.73	3	34,009.21		17,400.60		51,409.81			
2022	32,765	5.30	805.24		18,230.66		820.46	41.53	3	33,570.54		19,092.65		52,663.19			
2023	32,244	1.42	828.78		19,717.02		977.63	85.43	3	33,073.20		20,780.08		53,853.28			
2024	31,667	7.41	849.88		21,158.46		1,149.69	146.75	5	32,517.29		22,454.90		54,972.20			
2025	31,034	1.63	867.84		22,542.10		1,337.23	227.55	5	31,902.47		24,106.88		56,009.34			
2026	30,346	5.79	882.60		23,857.04		1,541.38	329.62	2	31,229.39		25,728.04		56,957.44			
2027	29,605	5.00	894.41		25,095.64		1,763.10	455.16	5	30,499.40		27,313.90		57,813.31			
2028	28,810	).72	903.46		26,256.89		2,002.66	608.98	3	29,714.18		28,868.54		58,582.72			
2029	27,965	5.89	909.67		27,340.07		2,259.30	793.69	Э	28,875.56		30,393.06		59,268.62			
2030	27,072	2.96	919.78		28,341.82		2,532.65	1,012.09	9	27,992.74		31,886.56		59,879.30			
2031	26,134	1.92	927.39		29,257.95		2,823.32	1,266.23	3	27,062.31		33,347.50		60,409.81			
2032	25,155	5.25	932.41		30,081.79		3,130.93	1,558.62	2	26,087.66		34,771.34		60,859.00			
2033	24,137	7.89	934.83		30,810.65	X	3,455.57	1,891.70	)	25,072.72		36,157.92		61,230.64			
2034	23,087	7.30	934.70		31,443.29		3,797.23	2,267.89	9	24,022.00		37,508.40		61,530.40			
2035	22,008	3.47	931.94		31,973.22		4,155.33	2,690.08	3	22,940.41		38,818.63		61,759.05			
2036	20,906	5.84	926.54		32,393.76		4,529.57	3,161.47	7	21,833.38		40,084.79		61,918.17			
2037	19,788	3.20	918.65		32,704.50		4,918.92	3,685.18	3	20,706.86		41,308.60		62,015.46			
2038	18,658	3.67	908.28		32,906.27		5,320.24	4,264.25	5	19,566.95		42,490.76		62,057.70			
2039	17,524	1.57	895.36		33,000.64		5,731.39	4,902.21	1	18,419.93		43,634.24		62,054.17			
2040	16,392	2.37	879.90		32,990.73		6,153.69	5,600.57	7	17,272.27		44,744.99		62,017.26			
2041	15,268	3.55	862.01		32,879.85		6,587.35	6,359.89	9	16,130.57		45,827.09		61,957.65			
2042	14,159	9.51	841.85		32,672.57		7,030.03	7,181.40	)	15,001.37		46,884.00		61,885.36			
2043	13,071	.46	819.47		32,373.72		7,479.19	8,066.55	5	13,890.93		47,919.46		61,810.39			
2044	12,010	).31	794.99		31,987.65		7,932.18	9,016.55	5	12,805.30		48,936.38		61,741.68			
2045	10,981	63	768.52		31,518.31		8,384.32	10,032.66	5	11,750.15		49,935.28		61,685.43			



Table 12
Additional Projection Details — Present Value of Future Benefits (\$ in Millions)

	Cu	Current Inactives Actives (Including Disabilities)											Gr	and Totals	
Valuation												ent Retirees,			
Date	Retirees											neficiaries			
June 30	& Beneficia	ries	Def	ferreds		Tier 1	Curi	rent Tier 2	Futu	re Tier 2	& Deferreds			Actives	Total
2019	\$ 33,991	1.04	\$	715.93	\$	19,156.09	\$	2,595.27	\$	-	\$	34,706.97	\$	21,751.36	\$ 56,458.33
2020	33,638	8.49		750.76		20,332.74		2,726.93		267.23		34,389.24		23,326.91	57,716.15
2021	33,229	9.96		779.25		21,493.30		2,868.40		575.58		34,009.21		24,937.29	58,946.50
2022	32,765	5.30		805.24		22,632.50		3,019.80		920.42		33,570.54		26,572.72	60,143.26
2023	32,244	4.42		828.78		23,743.90		3,182.10		1,295.41		33,073.20		28,221.40	61,294.60
2024	31,667	7.41		849.88		24,820.34		3,355.93		1,705.78		32,517.29		29,882.05	62,399.34
2025	31,034	4.63		867.84		25,853.30		3,541.53		2,140.92		31,902.47		31,535.75	63,438.22
2026	30,346	6.79		882.60		26,835.19		3,739.55		2,606.48		31,229.39		33,181.22	64,410.61
2027	29,605	5.00		894.41		27,760.44		3,950.56		3,099.45		30,499.40		34,810.46	65,309.86
2028	28,810	0.72		903.46		28,627.05		4,174.75		3,614.54		29,714.18		36,416.34	66,130.53
2029	27,965	5.89		909.67		29,432.81		4,411.24		4,163.08		28,875.56		38,007.12	66,882.68
2030	27,072	2.96		919.78		30,174.14		4,659.19		4,739.39		27,992.74		39,572.73	67,565.47
2031	26,134	4.92		927.39		30,846.98		4,918.69		5,352.08		27,062.31		41,117.74	68,180.06
2032	25,155	5.25		932.41		31,446.32		5,189.27		6,001.12		26,087.66		42,636.70	68,724.36
2033	24,137	7.89		934.83		31,969.51	X	5,470.85		6,684.71		25,072.72		44,125.06	69,197.78
2034	23,087	7.30		934.70		32,414.68		5,763.18		7,411.44		24,022.00		45,589.29	69,611.29
2035	22,008	8.47		931.94		32,777.03		6,065.73		8,188.24		22,940.41		47,031.00	69,971.41
2036	20,906	5.84		926.54		33,051.81		6,378.09		9,011.23		21,833.38		48,441.13	70,274.51
2037	19,788	8.20		918.65		33,237.69		6,699.38		9,879.00		20,706.86		49,816.08	70,522.93
2038	18,658	8.67		908.28		33,334.06		7,027.42		10,800.48		19,566.95		51,161.96	70,728.91
2039	17,524	4.57		895.36		33,341.02		7,360.77		11,769.55		18,419.93		52,471.34	70,891.27
2040	16,392	2.37		879.90		33,259.61		7,699.96		12,794.77		17,272.27		53,754.34	71,026.61
2041	15,268	8.55		862.01		33,091.18		8,044.63		13,875.69		16,130.57		55,011.50	71,142.06
2042	14,159	9.51		841.85		32,837.90		8,392.79		15,014.55		15,001.37		56,245.24	71,246.61
2043	13,071	1.46		819.47		32,502.36		8,742.34		16,213.48		13,890.93		57,458.18	71,349.11
2044	12,010	0.31		794.99		32,087.13		9,091.01		17,476.32		12,805.30		58,654.45	71,459.75
2045	10,981	1.63		768.52		31,594.69		9,435.15		18,806.20		11,750.15		59,836.04	71,586.19



Table 13
Additional Projection Details — Benefit Payments Including Administrative Expenses and Disability Payments

(\$ in Millions)

		Current	Inactive	s	Activ	uding Disabil		Grand Totals								
Valuation										Cur	rent Retirees,					
Date	R	etirees								В	eneficiaries					
June 30	& Be	neficiaries	De	ferreds	Tier 1		Current Tier 2		ture Tier 2	& Deferreds		Actives			Total	
2019	\$	2,561.90	\$	13.07	\$ 112.65	\$	42.12	\$	0.00	\$	2,574.96	\$	154.76	\$	2,729.72	
2020		2,593.04		21.47	205.09		41.23		7.10		2,614.51		253.42		2,867.93	
2021		2,620.68		25.75	301.59		40.87		14.27		2,646.43		356.72		3,003.16	
2022		2,644.74		29.83	402.92		40.20		21.14		2,674.56		464.27		3,138.83	
2023		2,665.03		33.72	509.36		39.64		28.48		2,698.75		577.48		3,276.23	
2024		2,681.32		38.14	621.77		39.61		36.18		2,719.46		697.56		3,417.02	
2025		2,693.26		42.41	738.68		39.72		44.05		2,735.67		822.45		3,558.12	
2026		2,700.55		46.24	857.65		40.07		52.21		2,746.78		949.94		3,696.73	
2027		2,702.88		49.67	974.85		41.11		58.13		2,752.55		1,074.10		3,826.65	
2028		2,699.92		53.01	1,090.38		43.85		63.83		2,752.94		1,198.06		3,951.00	
2029		2,691.28		49.65	1,205.36		48.21		69.74		2,740.92		1,323.30		4,064.23	
2030		2,676.61		52.72	1,320.09		53.23		76.03		2,729.33		1,449.35		4,178.68	
2031		2,655.62		55.73	1,435.19		59.45		82.88		2,711.35		1,577.53		4,288.87	
2032		2,628.09		58.57	1,548.04		66.49		90.52		2,686.66		1,705.05		4,391.71	
2033		2,593.79		61.20	1,657.74		74.47		98.83		2,654.99		1,831.04		4,486.04	
2034		2,552.48		63.73	1,766.97		83.69		107.98		2,616.21		1,958.64		4,574.85	
2035		2,504.07		66.12	1,875.41		93.96		118.18		2,570.19		2,087.56		4,657.74	
2036		2,448.56		68.16	1,979.40		105.72		129.38		2,516.72		2,214.50		4,731.22	
2037		2,386.03		70.05	2,078.19		120.18		141.72		2,456.08		2,340.09		4,796.17	
2038		2,316.65		71.84	2,171.01		136.48		155.35		2,388.49		2,462.84		4,851.33	
2039		2,240.72		73.46	2,257.00		152.59		171.26		2,314.18		2,580.84		4,895.02	
2040		2,158.64		74.80	2,335.91		169.46		190.24		2,233.44		2,695.61		4,929.04	
2041		2,070.91		75.83	2,407.02		188.59		212.07		2,146.74		2,807.67		4,954.42	
2042		1,978.15		76.66	2,470.09		209.99		236.72		2,054.81		2,916.80		4,971.61	
2043		1,881.02		77.24	2,525.31		233.68		264.45		1,958.26		3,023.44		4,981.70	
2044		1,780.27		77.56	2,572.90		260.84		295.52		1,857.83		3,129.26		4,987.09	
2045		1,676.71		77.61	2,612.82		292.42		330.07		1,754.33		3,235.31		4,989.63	



# Table 14 Additional Projection Details — Active Population, Covered Payroll, Employee Contributions and Normal Costs (\$ in Millions)

Valuation		Current Tier 2 Active Members							Future Tier 2 Active Members									
Date		Covered	Employee			Covered		Employee				Covered		Employee				
June 30	Population	Payroll	Contributions	Normal Cost	Population		Payroll	Contr	ributions	No	ormal Cost	Population	Payroll		Contributions		Normal Cost	
2019	37,364	\$ 3,017.18	\$ 172.86	\$ 738.30	24,662	\$	1,379.90	\$	76.16	\$	130.84	_	\$	0.00	\$	0.00	\$	0.00
2020	34,085	2,853.19	164.16	711.26	22,564	·	1,333.57	·	74.35	·	132.51	5,378	·	277.73		12.96	•	20.39
2021	31,129	2,697.00	155.43	681.96	21,172		1,314.33		73.75		135.37	9,725		522.04		24.76		40.28
2022	28,327	2,538.59	146.27	650.49	20,038		1,303.47		73.60		138.73	13,661		761.42		36.49		60.92
2023	25,692	2,380.53	136.94	616.35	19,063		1,297.43		73.72		142.30	17,270		999.28		48.27		82.25
2024	23,172	2,217.85	126.99	578.65	18,186		1,293.64		73.98		146.01	20,668		1,241.16		60.44		104.79
2025	20,832	2,059.82	117.33	538.66	17,406		1,292.73		74.38		149.95	23,788		1,481.79		72.55		127.99
2026	18,630	1,902.83	107.62	497.85	16,714		1,294.57		74.94		153.97	26,682		1,723.53		84.82		152.18
2027	16,581	1,748.54	98.08	459.27	16,066		1,296.43		75.52		157.79	29,379		1,966.92		97.13		177.27
2028	14,770	1,607.67	89.59	423.36	15,420		1,296.53		76.03		161.41	31,836		2,207.86		109.15		202.82
2029	13,084	1,469.64	81.35	388.76	14,781		1,294.87		76.47		165.17	34,161		2,453.18		121.36		229.27
2030	11,549	1,338.96	73.80	355.19	14,216		1,295.06		76.97		169.10	36,261		2,695.45		133.33		255.87
2031	10,122	1,210.28	66.26	321.10	13,674		1,293.85		77.28		172.72	38,230		2,940.89		145.49		283.16
2032	8,819	1,086.10	58.84	288.20	13,139		1,289.86		77.40		176.16	40,068		3,189.05		157.77		311.07
2033	7,645	969.69	52.06	257.16	12,631		1,284.88		77.42		179.40	41,750		3,436.80		169.91		339.35
2034	6,577	859.16	45.61	225.66	12,126	·	1,276.92		77.21		182.21	43,323		3,687.32		182.21		368.44
2035	5,573	748.43	38.95	193.59	11,632		1,266.51		76.81		184.70	44,821		3,943.19		194.88		398.68
2036	4,669	644.14	32.69	163.84	11,148		1,253.30		76.21		186.64	46,208		4,200.89		207.63		429.73
2037	3,879	549.83	27.25	136.85	10,662		1,235.91		75.31		187.25	47,485		4,459.38		220.30		461.42
2038	3,179	462.79	22.30	112.54	10,139		1,210.68		73.75		186.84	48,708		4,723.43		233.23		494.24
2039	2,584	386.35	18.12	91.44	9,647		1,185.20		72.21		186.89	49,795		4,984.94		245.95		526.90
2040	2,074	318.34	14.54	73.27	9,205		1,161.35		70.82		187.15	50,748		5,242.63		258.38		559.28
2041	1,649	259.86	11.59	58.32	8,765		1,133.59		69.21		186.69	51,611		5,499.91		270.69		591.68
2042	1,302	211.05	9.25	46.32	8,318		1,101.23		67.30		185.44	52,406		5,758.12		282.93		624.25
2043	1,021	170.30	7.37	36.63	7,878		1,066.38		65.19		183.49	53,127		6,016.46		295.13		656.94
2044	796	136.66	5.85	28.85	7,436		1,027.46		62.83		180.24	53,795		6,276.51		307.36		689.91
2045	616	108.99	4.62	22.61	6,971		982.25		59.98		175.30	54,439		6,541.19		319.78		723.37

Total payroll is capped for members hired after December 31, 2010, as defined in Public Act 96-0889. Active member population includes disabilities.



### **SECTION I**

**STRESS TESTING SCENARIOS**