# Judges' Retirement System of Illinois

Annual Actuarial Valuation as of June 30, 2020





October 22, 2020

Board of Trustees Judges' Retirement System of Illinois Springfield, Illinois

Re: Judges' Retirement System of Illinois Actuarial Valuation as of June 30, 2020

#### Dear Board Members:

The results of the June 30, 2020, Annual Actuarial Valuation of the Judges' Retirement System of Illinois ("JRS" or "System") are presented in this report. The purposes of the actuarial valuation are to measure the System's funding status and to determine the State's contribution rate for the fiscal year beginning July 1, 2021, and ending June 30, 2022. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with benefits described in this report, for purposes other than those identified above may be significantly different.

Gabriel, Roeder, Smith & Company ("GRS") has prepared this report exclusively for the Trustees of the Judges' Retirement System of Illinois; GRS in not responsible for reliance upon this report by any other party. This report may be provided to parties other than JRS only in its entirety and only with the permission of the Trustees.

The State's contribution rate has been determined under Illinois statues, in particular under 40 ILCS Section 5/18-131. Information required by GASB Statement Nos. 67 and 68 is provided in a separate report. The System's current contribution rate determined under the statutory funding policy may not conform with the Actuarial Standards of Practice. Therefore, the Board adopted a policy to be used to calculate the Actuarially Determined Contribution ("ADC") under GASB Statement Nos. 67 and 68 for financial reporting purposes.

Although the statutory contribution requirements were met, the statutory funding method generates a contribution requirement that is less than a reasonable actuarially determined contribution. Meeting the statutory requirement does not mean that the undersigned agree that adequate actuarial funding has been achieved. We recommend the adherence to a funding policy, such as the Board policy used to calculate the ADC under GASB Statement Nos. 67 and 68, that finances the normal cost of the plan as well as an amortization payment that seeks to pay off any unfunded accrued liability over a closed period of 25 years.

The contribution requirement in this report is determined using the actuarial assumptions and methods disclosed in Section E of this report. This report includes risk metrics beginning on page 14, but does not include a more robust assessment of the risks if future experience deviates from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

This actuarial valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is a ctually able to do so is outside our scope of expertise and was not performed.

Board of Trustees Judges' Retirement System of Illinois October 22, 2020 Page 2

The findings in this report are based on data and other information through June 30, 2020. The actuarial valuation was based upon information furnished by JRS staff, concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by JRS staff.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report was prepared using actuarial assumptions adopted by the Board as authorized under the Illinois Pension Code. The actuarial assumptions used for the June 30, 2020, actuarial valuation are based on an experience review for the three-year period from July 1, 2015 through June 30, 2018. Pursuant to Public Act 99-0232, JRS is required to conduct an actuarial experience review once every three years. All actuarial assumptions used in this report are reasonable for the purposes of this actuarial valuation. Additional information about the actuarial assumptions is included in the Section E of this report entitled Actuarial Methods and Assumptions.

Public Act 100-0023, effective July 6, 2017, modified the State's funding policy beginning with fiscal year 2018, by phasing in contribution rate variances due to changes in actuarial assumptions over a five-year period. The State's contribution requirements provided in this report are determined in accordance with Public Act 100-0023.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, the information contained in this report is accurate and fairly presents the actuarial position of the JRS as of the actuarial valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Alex Rivera, Heidi G. Barry, and Jeffrey T. Tebeau are Members of the American Academy of Actuaries and are independent of the plan sponsor and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Respectfully submitted,

#### Gabriel, Roeder, Smith & Company

Alex Rivera, FSA, EA, FCA, MAAA Senior Consultant Heidi G. Barry, ASA, FCA, MAAA Senior Consultant

Jeffrey T. Tebeau, FSA, EA, MAAA Consultant

AR/HGB/JTT:bd

C3321



#### **Table of Contents**

		Page
	cation Letter	
<u>Sectio</u>	<u>n A - Summary of Actuarial Valuation Results</u> Introduction	1
	Changes Since Last Valuation	1
	Key Valuation Results	2
	Appropriation Requirements under P.A. 88-0593, P.A. 93-0002, P.A. 93-0839, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023	3
	Development of the Actuarial Value of Assets Based upon the Market Value of Assets	4
	Development of the Actuarial Value of Assets Based upon the Hypothetical Value of Assets	5
	State Contribution Requirement for Fiscal Year 2022	6
	Method of Calculation for Appropriation Requirements	7
	Observations on Actuarial Funding and Statutory Funding	8
	Actuarial Standards of Practice (ASOP) No. 4 Disclosures	12
	Risks Associated with Measuring the Accrued Liability and Contributions	13
Sectio	n B - Funding Results	
Tables		
1	Results of Actuarial Valuation as of June 30, 2020	16
2	Analysis of Change in Unfunded Accrued Actuarial Liability	18
3	Analysis of Financial Gains and Losses in Unfunded Actuarial Liability for Fiscal Year Ended June 30, 2019	19
4a	25-year Projection under P.A. 88-0593, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023	20
4b	25-year Projection under P.A. 88-0593, P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023	22
4c	25-year Projection under P.A. 88-0593, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023 with recognition of deferred gains and losses in the actuarial value of assets	24
4d	25-year Projection under P.A. 88-0593, P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023 with recognition of deferred gains and losses in the actuarial value of assets	26
Sectio	n C - Fund Assets	
5	Statement of Fiduciary Net Position	28
6	Statement of Changes in Fiduciary Net Position	29
7	Development of the Actuarial Value of Assets - Actual Assets	30
8	Development of the Actuarial Value of Assets - Hypothetical Assets	31
Sectio	n D - Participant Data	
9	Active Age and Service Distribution	32
10	Retirees and Beneficiaries by Type of Benefit Being Paid	33
Sectio	n E - Actuarial Methods and Assumptions	34
Sectio	n F - Summary of Plan Provisions	43
	n G - Glossary of Terms	47
Sectio	n H - Additional Projection Details	
11	25-year Projection of Actuarial Accrued Liabilities	50
12	25-year Projection of the Present Value of Future Benefits	51
13	25-year Projection of Benefit Payments Including Administrative Expenses	52
14	25-year Projection of Actives Population, Covered Payroll, Employee Contributions and Normal Costs	53
1-7	25 752. 1. 15,553. 31. Actives 1. Spatiation, Correct 1. dyroll, Employee contributions and Horina Costs	33



#### **SECTION A**

**SUMMARY OF ACTUARIAL VALUATION RESULTS** 

#### **Summary of the Actuarial Valuation**

#### Introduction

The law governing the Judges' Retirement System of Illinois ("JRS" or "System") requires the Actuary, as the technical advisor to the Board of Trustees to:

"...make an annual valuation of the liabilities and reserves of the system, an annual determination of the amount of the required State contributions and certify the results thereof to the board (40 ILCS Section 5/18-152 (2))."

Gabriel, Roeder, Smith & Company has been retained by the Board of Trustees to perform an actuarial valuation as of June 30, 2020. In this report, we present the results of the actuarial valuation and the appropriation requirements under Public Act 88-0593, Public Act 93-0002, Public Act 93-0839, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 for fiscal year ending June 30, 2022.

The actuarial valuation was completed based upon membership and financial data provided by the administrative staff of the System. The actuarial assumptions used were based on an experience review for the three-year period ending June 30, 2018. The cost method used to determine the benefit liabilities is the Projected Unit Credit Cost Method. For actuarial valuation purposes, as well as projection purposes, the actuarial value of assets is based on a five-year smoothing method.

#### **Changes Since Last Valuation**

#### **Recent Legislative Changes**

The following recently passed Public Acts impact JRS as follows.

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018. The fiscal year 2018 State contribution was recertified, pursuant to P.A. 100-0023.

A summary of the JRS plan provisions is included in Section F of this report.

#### **Assumptions and Methods**

The actuarial valuation results summarized in this report involve actuarial calculations that require assumptions about future events. The actuarial assumptions used for the June 30, 2020, actuarial valuation are based on an experience review for the three-year period from July 1, 2015 through June 30, 2018. Pursuant to Public Act 99-0232, JRS is required to conduct an actuarial experience review once every three years.

There have been no changes to the actuarial assumptions and methods since the June 20, 2019 valuation.



#### **Key Valuation Results**

Actuarial Valuation Date:	June 30, 2020	June 30, 2019
Fiscal Year Ending:	June 30, 2022	June 30, 2021
Estimated Statutory Contributions		
· Annual Amount	\$ 152,422,000	\$ 148,618,000
· Percentage of Projected Capped Payroll for Fiscal Year	97.319%	94.246%
Actuarially Determined Contribution <sup>a</sup> (ADC)		
· Annual Amount	\$ 175,823,406	\$ 173,205,430
· Percentage of Projected Capped Payroll for Fiscal Year	112.260%	109.838%
Membership		
· Number of		
- Active Members	947	956
<ul> <li>Members Receiving Payments</li> </ul>	1,276	1,262
- Inactive Members	24	26
- Total	2,247	2,244
· Covered Uncapped Payroll Provided by System	\$ 193,417,986	\$ 190,741,879
· Projected Capped Payroll For Fiscal Year	\$ 156,621,303	\$ 157,691,549
· Annualized Benefit Payments	\$ 166,950,529	\$ 160,510,208
Assets		
· Market Value of Assets (MVA)	\$ 1,112,547,867	\$ 1,073,103,751
· Actuarial Value of Assets (AVA)	\$ 1,121,250,607	\$ 1,068,739,561
· Return on MVA	4.47%	6.41%
· Return on AVA	5.72%	5.95%
· Ratio – AVA to MVA	100.78%	99.59%
Actuarial Information		
· Employer Normal Cost Amount	\$ 34,427,279	\$ 35,869,092
· Actuarial Accrued Liability (AAL)	\$ 2,849,868,826	\$ 2,793,016,352
Unfunded Actuarial Accrued Liability (UAAL)	\$ 1,728,618,219	\$ 1,724,276,791
Funded Ratio based on AVA	39.34%	38.26%
· UAAL as % of Covered Uncapped Payroll	893.72%	903.98%
Funded Ratio based on MVA	39.04%	38.42%

<sup>&</sup>lt;sup>a</sup> For contributions in fiscal years ending on and after June 30, 2017, the Board adopted a recommended policy used to develop the Actuarially Determined Contribution (ADC) as defined in GASB Statements Nos. 67 and 68. The policy adopted by the Board calculates the ADC as the Normal Cost plus a 25-year level percent of capped payroll closed-period amortization of the Unfunded Accrued Liability. As of June 30, 2020, the remaining amortization period is 20 years. The ADC is used for financial reporting purposes only.



## Appropriation Requirements Under P.A. 88-0593, P.A. 93-0002, P.A. 93-0839, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

The law governing the System under P.A. 88-0593 provides that:

For fiscal years 2011 through 2045, the minimum contribution to the System for each fiscal year shall be an amount determined to be sufficient to cause the total assets of the System to equal 90 percent of the total actuarial liabilities of the System by the end of fiscal year 2045. In making these determinations, the required contribution shall be calculated each year as a level-percentage-of-payroll over the years remaining to and including fiscal year 2045 and shall be determined under the projected unit credit actuarial cost method. For fiscal years 1997 through 2010, the minimum contribution to the System, as a percentage of the payroll, shall be increased in equal annual increments so that by fiscal year 2010, the contribution rate is at the same level as the contribution rate for fiscal years 2011 through 2045.

The above calculation provides the basis for calculating the appropriation requirements under P.A. 93-0002. For fiscal years 2005 and later, the contributions under P.A. 93-0002 start with a calculation of the contribution based upon the hypothetical asset value which assumes no infusion from the proceeds of the General Obligation Bond ("GOB") sale that were deposited July 1, 2003 (Table 4a). This contribution is then reduced by the debt service beginning in fiscal year 2005 to produce the maximum contribution. For fiscal years 2006 and 2007, the maximum contribution is equal to the contribution amounts stated in P.A. 94-0004 for each respective year. The contribution amounts stated in P.A. 94-0004 are \$29,189,400 for fiscal year 2006 and \$35,236,800 for fiscal year 2007. A second projection is performed to develop the P.A. 88-0593 formula rate, which includes the GOB deposit. The lower of this formula rate with the GOB assets included and the maximum contribution is the required state appropriation (Table 4b).

Pursuant to Public Act 96-0043, for the calculation of the fiscal year 2011 contribution and beyond, the value of the System's assets shall be equal to the actuarial value of the System's assets. As of June 30, 2008, the actuarial value of the System's assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the five-year period following that fiscal year. Furthermore, for purposes of determining the required State contribution to the System for a particular year, the projected actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018. The development of the contribution rate phase-in schedule that applies to State contribution rates determined on and after fiscal year 2018 is provided on page 42.



## Development of the Actuarial Value of Assets Based upon the Market Value of Assets

The following tables outline the reconciliation of the market value of assets and the development of the hypothetical asset value as of June 30, 2020. Also, the tables show the development of the actuarial value of assets under both the market value and the hypothetical value of assets.

1. Market Value of Assets 6/30/2019	\$ 1,073,103,751
2. Actual State Contribution Amount	144,160,000
3. Employee Contribution Amount	14,508,095
4. Benefit Payouts and Refunds	(165,982,149)
5. Administrative Expenses	(1,031,845)
6. Investment Income	47,790,015
7. Market Value of Assets 6/30/2020	1,112,547,867
8. Expected Investment Return at 6.50%	69,484,772
9. Investment Gain/(Loss) Current Year	(21,694,757)
10. Deferred Investment Gains and (Losses) All Years	(8,702,740)
11. Actuarial Value of Assets 6/30/2020 (7 10.)	\$ 1,121,250,607



#### Development of the Actuarial Value of Assets Based upon the Hypothetical Value of Assets

The hypothetical asset value assumes no infusion from the proceeds of the GOB sale that was deposited July 1, 2003.

1. Hypothetical Value of Assets 6/30/2019	\$ 829,320,440
2. State Contribution Amount <sup>a</sup>	162,069,660
3. Employee Contribution Amount	14,508,095
4. Benefit Payouts and Refunds	(165,982,149)
5. Administrative Expenses	(1,031,845)
6. Investment Income <sup>b</sup>	37,282,037
7. Hypothetical Value of Assets 6/30/2020	876,166,238
8. Expected Investment Return at 6.50%	54,211,758
9. Investment Gain/(Loss) Current Year	(16,929,721)
10. Deferred Investment Gains and (Losses) All Years	(7,255,656)
11. Hypothetical Actuarial Value of Assets 6/30/2020 (7 10.)	\$ 883,421,894

<sup>&</sup>lt;sup>a</sup> Represents FY 2020 no POB basic contribution. This amount was determined as part of the June 30, 2018 actuarial valuation and is based upon the hypothetical asset value which assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.

The development of the actuarial smoothed value of assets with GOB proceeds and the hypothetical smoothed value of assets without GOB proceeds are provided in each respective historical valuation report GRS has produced since the GOB proceeds were deposited into the trust.



<sup>&</sup>lt;sup>b</sup> Investment income assumes hypothetical value of assets earns the Fund's actual rate of return for fiscal year 2020 of 4.47 percent.

#### **State Contribution Requirement for Fiscal Year 2022**

The fiscal year ending June 30, 2021 and June 30, 2022, certified contribution requirements and projected future year required State contribution rates and amounts assuming deferred investments gains and losses are recognized in the assets are as follows:

Fiscal Year Ending June 30,	Base Contribution Rate	Assumed Capped Payroll	Total Required Contribution
2021	94.246%	\$157,692,000	\$148,618,000
2022	97.319%	156,621,000	152,422,000
2023	96.873%	156,547,000	151,652,000
2024	97.035%	156,436,000	151,798,000
2025	96.788%	156,577,000	151,548,000
2026	96.515%	156,771,000	151,308,000
2027	96.290%	157,197,000	151,365,000
2028	95.783%	157,517,000	150,875,000
2029	95.385%	158,613,000	151,293,000
2030	94.738%	159,736,000	151,331,000

For fiscal years 2022 through 2033, the base contribution may be limited by the maximum contribution determined under the assumption that the proceeds of the GOB sale were not deposited; therefore, the contribution rate is not level as a percent of pay.

Pursuant to Public Act 96-0043, the fiscal year 2022 contribution rate is calculated assuming the actuarial value of assets as of July 1, 2020, earns a rate of return equal to the System's actuarially assumed rate of return. Pursuant to Public Act 100-0023, contribution rates for fiscal years on and after 2021 through 2025 include smoothing of contribution rate variances due to changes in actuarial assumptions.

The contributions for fiscal years 2023 and beyond, as presented above, are developed in Tables 4c and 4d in this report. In those projections, the actuarial valuations as of June 30 for years 2021 through 2024 have been projected as though a valuation in each of those years was performed. At each projected valuation, an additional 20 percent of the investment gains and losses are recognized. The market value of assets at June 30, 2020, is assumed to have a rate of return equal to the valuation interest rate going forward. Therefore, the actuarial value of assets is calculated by adjusting the market value at each respective valuation date by the remaining percentage of the investment gains and losses. The actuarial value of assets converges to market value in 2024, when all remaining investment gains and losses have been recognized. Because the deferred asset gains and losses are incorporated into the projections, the projections found in Tables 4c and 4d do not show a stable contribution rate until the impact of the five-year asset smoothing has been fully realized.



#### **Method of Calculation for Appropriation Requirements**

The results are based on the projected unit credit actuarial cost method, the data provided and assumptions used for the June 30, 2020, actuarial valuation. In order to determine projected contribution rates and amounts, the following additional assumptions were used:

- Projected annualized capped payroll of \$157,692,000 for fiscal year 2021.
- Total employer contributions of \$148,618,000 for fiscal year 2021.
- Administrative expenses of \$1,045,220 for fiscal year 2021, as provided by the System.
- New entrants whose average age is 47.57 and average uncapped pay is \$204,387 (2020 dollars) and average capped pay is \$124,630 (2020 dollars). The active member population is assumed to remain level at 947 for all years of the 25-year projection.
- Projected benefits for members hired on or after January 1, 2011, are based on the new provisions established in P.A. 96-0889.

The average increase in total uncapped payroll for the 25-year projection period is approximately 2.50 percent per year. It is important to note that benefits for new hires are based on capped payroll which is ultimately projected to grow at 2.25 percent per year. All results in this valuation assume that State contributions will be made on capped pay.

To determine the contribution rates, the expected 2021 appropriation was converted to a percentage of the expected 2021 payroll. An amortization schedule was then determined on the assumption that:

- The ratio of total assets to total actuarial liabilities will be 90 percent by June 30, 2045.
- The actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.
- The contribution rates for fiscal years 2010 through 2033 will not be uniform, but the rate for any one of these years will be the minimum of: the difference between the "without-GOB" contribution and the debt service, and the underlying formula rate as determined by Public Act 88-0593.
- The contribution rate for fiscal year 2021 will be 94.246 percent based on expected total employer contributions of \$148,618,000.
- The contribution rates for fiscal years 2034 through 2045 will be a uniform percentage of capped payroll.
- The contribution rates for fiscal years 2021 through 2025 are reduced according to the phase-in schedule provided on page 42.

The certified FY 2022 contribution rate of 97.319 percent is applied to expected FY 2022 capped payroll. The resulting amount of \$152,422,000 is budgeted pursuant to the continuing appropriations process and deposited into the System in FY 2022.



GASB Statements Nos. 25, 27, 67 and 68 provide guidance for retirement plans and plan sponsors on the development of an annual expense requirement to be reported in their annual financial statements. Under the prior rules established by GASB Statements Nos. 25 and 27, this expense requirement is called the Annual Required Contribution (ARC). The ARC is the sum of the normal cost and amortization of the unfunded accrued liability and represents the annual employer contributions that are projected to finance benefits for current plan members over a period not to exceed 30 years.

GASB Statements Nos. 67 and 68, which replace GASB Statements Nos. 25 and 27, no longer use the ARC. However, measuring the Statutory Contribution against a policy such as the ARC helps evaluate the funding adequacy of the current statutory funding method. Thus, the Board adopted a policy to calculate the Actuarially Determined Contribution (ADC). Under this funding policy, the ADC is calculated as the Normal Cost plus a 25-year level percent of capped payroll closed-period amortization, as of June 30, 2015, of the Unfunded Accrued Liability. The remaining amortization period as of the June 30, 2020, actuarial valuation is 20 years.

The ADC for fiscal years 2021 and 2022, as well as the statutory contribution for fiscal years 2021 and 2022 are shown below as a percentage of projected capped payroll. The ADC percentage and statutory contribution for 2021 are based on the results of the June 30, 2019, actuarial valuation. The dollar amount of the ADC for 2021 and 2022, and the statutory contribution for 2021 and 2022 will be the product of the actual payroll for 2021 and 2022 and the percentages shown.

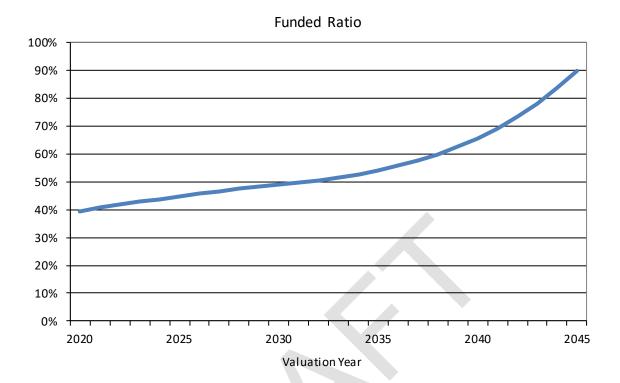
Actuarial Valuation Date:	June 30, 2020	June 30, 2019
Actuarially Determined Contributions for Fiscal Year Ending:	June 30, 2022	June 30, 2021
1. Employer normal cost	\$ 34,427,279	\$ 35,869,092
2. Initial amount to amortize the unfunded liability over a 25-year closed-period, beginning July 1, 2015, as a level percentage of capped payroll	141,396,127	137,336,338
3. ADC [(1) + (2)]	\$ 175,823,406	\$ 173,205,430
4. Projected capped payroll for fiscal year	\$ 156,621,303	\$ 157,691,549
5. ADC as a percentage of projected capped payroll	112.260%	109.838%
6. Estimated statutory contribution	\$ 152,422,000	\$ 148,618,000
7. Estimated statutory contribution as a percentage of projected capped payroll	97.319%	94.246%
8. Estimated statutory contribution as a percentage of ADC [(6) / (3)]	86.690%	85.804%

A key objective of the ADC is to accrue costs over the working lifetime of plan members to ensure that benefit obligations are satisfied and intergenerational equity is promoted. Although the ADC is solely an accounting provision, in certain circumstances it could represent a reasonable annual funding target and therefore is used by some plan sponsors as their "de facto" funding requirement. Given there is no requirement that the accounting provision for pension expense must equal the annual funding requirement, some plan sponsors adopt funding policies that differ from the ADC. However, a funding policy that differs significantly from the ADC approach could result in a potential "back-loading," meaning contributions are deferred into the future. Back-loading could result in an underfunding of the system.

The statutory funding policy adopted for JRS provides for level percent of pay funding that produces a funding target of 90 percent by 2045, assuming an open group projection. The following graph shows the projected funded ratio. A key observation is that the funded ratio does not grow markedly until



after 2033. That is, a majority of the funding occurs between 2034 and 2045. This illustrates how significantly the current funding policy defers or back-loads contributions into the future.





The following graph compares the projected benefits and expenses against employer contributions, employee contributions and investment income. Benefits and expenses currently exceed State and employee contributions. From 2021 to 2033, the percentage of investment income needed to pay ongoing benefits increases from approximately 20 percent to 88 percent. This implies that a lower level of investment income is projected to be available for potential asset growth. After 2033, the percentage of investment income needed to pay ongoing benefits is projected to decrease from approximately 81 percent in 2034 to 14 percent in 2045, which is projected to cause assets to grow at a higher rate.

#### Comparison of Cash Flows 500.0 450.0 400.0 350.0 Dollars in Millions\* 300.0 250.0 200.0 150.0 100.0 50.0 0.0 2021 2028 2035 2042 Valuation Year Base State Contributions ■Employee Contributions Investment Income at 6.50% Benefit Payments and Expenses

\*Future dollar amounts are based on assumed inflationary increases.

The provisions of P.A. 96-0043 develop a theoretical value of assets that does not recognize deferred investment gains and losses in the projection of assets used to develop the statutory contribution. This policy has a tendency to defer contributions when plan assets experience a loss.

Given that JRS funded ratio at June 30, 2020, is only 39 percent on a market value of assets basis, and because the current statutory policy tends to back-load and defer contributions, we advise strengthening the current statutory funding policy. Examples of methods to strengthen the current funding policy include:

- 1. Increasing the 90 percent funding target;
- 2. Reducing the projection period needed to reach the funding target;
- 3. Eliminating the maximum contribution cap; and
- 4. Changing the actuarial cost method for calculating liabilities from the Projected Unit Credit to the Entry Age Normal method.



Also, the statutory contribution policy could be strengthened by changing to an ADC-based funding approach with an appropriate amortization policy for each respective tiered benefit structure.

At the March 27, 2015, Board meeting, the Board adopted a policy, for purposes of financial reporting under GASB Statements Nos. 67 and 68, which provides for the annual financing of JRS' normal cost and amortizing the unfunded liability over a 25-year closed-period, beginning July 1, 2015, as a level percent of capped payroll.

#### Number of Projected Future Active Members

The statutory contribution is based on performing an open group projection through the year 2045. The projection is based on assuming that new active members are hired to replace the current members who leave active membership (through termination, retirement or death). Although the number of active members has fluctuated between 2008 and 2020, the active population has remained stable.

Currently, the actuarial valuation assumes that the total number of active members in the future will be equal to the number of active in the current actuarial valuation. If JRS expects to see a decline of the active population in the near term, the Board may want to consider an update to the population projection assumption to include a decreasing population in the near term before reaching an equilibrium number of active members long-term.

Active Membership					
Fiscal Year Ending		Annual Change in	% Annual Change in	Uncapped Payroll	
June 30,	Total	Membership	Membership	(\$ in Millions)	
2008	957			\$154.14	
2009	968	11	1.15%	161.85	
2010	966	(2)	-0.21%	165.95	
2011	968	2	0.21%	170.74	
2012	968	0	0.00%	172.35	
2013	962	(6)	-0.62%	173.02	
2014	951	(11)	-1.14%	172.85	
2015	961	10	1.05%	177.16	
2016	947	(14)	-1.46%	177.99	
2017	953	6	0.63%	182.24	
2018	936	(17)	-1.78%	182.78	
2019	956	20	2.14%	190.74	
2020	947	(9)	-0.94%	193.42	
<b>Total Change</b>		(10)	-0.09%		



#### **Actuarial Standards of Practice (ASOP) No. 4 Disclosures**

### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 6.50 percent on the actuarial value of assets), it is expected that:

- 1. The State contribution rate will be level as a percentage of payroll beginning in 2034 through 2045 (after all deferred asset gains and losses are fully recognized);
- 2. The unfunded liability will continue to decrease until approximately 2056;
- 3. The unfunded actuarial accrued liabilities will never be fully amortized; and
- 4. The funded status of the plan will increase gradually towards a 90 percent funded ratio in 2045.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- 1. The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, in other words of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- 2. The measurement is dependent upon the actuarial cost method which, in combination with the plan's statutory funding policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100 percent is not synonymous with no required future contributions. If the funded status were 100 percent, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- 3. The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

#### **Limitation of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



## Risks Associated with Measuring the Accrued Liability and Contributions

The determination of the accrued liability and the statutory contribution requires the use of actuarial assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the actuarial assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the total required employer contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Fund's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the Fund's future financial condition include:

- 1. Investment risk actual investment returns may differ from the expected returns;
- 2. **Asset/Liability mismatch** changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- 3. **Contribution risk** actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the Fund's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
- 4. **Salary and Payroll risk** actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 5. **Longevity risk** members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- 6. **Other demographic risks** members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The statutory contribution for fiscal year 2022 shown on page 6 should be considered as the minimum contribution that complies with the funding policy governed by State statute. The timely receipt of the statutory contribution is critical to support the financial health of the System. Users of this report should be aware that contributions made at the statutorily determined amount do not necessarily guarantee benefit security.



## Risks Associated with Measuring the Accrued Liability and Contributions

#### **Plan Maturity Measures**

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	2020	2019
Ratio of the Market Value of Assets to Uncapped Payroll	5.75	5.63
Ratio of Actuarial Accrued Liability to Uncapped Payroll	14.73	14.64
Ratio of Actives to Retirees and Beneficiaries	0.74	0.76
Ratio of Net Cash Flow to Market Value of Assets	-0.75%	-0.38%

#### Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 5.0 times the payroll, a return on assets 5 percent different than assumed would equal 25 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100 percent is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 15 times the payroll, a change in liability 2 percent other than assumed would equal 30 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.



## Risks Associated with Measuring the Accrued Liability and Contributions

#### Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

#### **Additional Risk Assessment**

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability. At the Board's request, we conducted additional risk assessment of investment and contribution risk through stress testing the investment return assumption and future active population growth.



#### **SECTION B**

#### **FUNDING RESULTS**

## Table 1 Results of Actuarial Valuation as of June 30, 2020

1	Number of Members		
	a. Active		947
	b. Inactive:		
	i. Eligible for deferred vested pension benefits		7
	ii. Eligible for return of contributions only		17
	c. Current Benefit Recipients:		
	i. Retirement annuities		931
	ii. Disabilities		-
	iii. Survivor annuities*		345
	d. Total		2,247
2	Covered Uncapped Payroll as of Valuation Date	\$	193,417,986
_			
3	Annualized Benefit Payments Currently Being Made		
	a. Retirement	\$	138,655,045
	b. Disability		1,241,550
	c. Survivor*		27,053,934
	d. Total	\$	166,950,529
4	Actuarial Liability Annuitants		
4	Actuarial Liability—Annuitants		
	a. Current Benefit Recipients:	_	4 000 272 504
	i. Retirement annuities	\$	1,866,372,561
	ii. Disability annuities		-
	iii. Survivor annuities*		275,542,237
	b. Total	\$	2,141,914,798



<sup>\*</sup>Includes 29 alternate payees resulting from QILDROs and one retired member who is also receiving a survivor annuity.

## Table 1 (Continued) Results of Actuarial Valuation as of June 30, 2020

5	Actuarial Liability—Inactive Members		\$ 6,715,864
		Normal Cost	Actuarial Liability
6	Active Members a. Pension Benefits b. Cost-of-Living Adjustments c. Death Benefits d. Disability	\$ 34,920,567 10,824,550 946,624	\$ 520,665,234 165,626,421 11,026,277
	e. Withdrawal	587,879	3,920,232
	f. Expenses g. Total	\$ 1,045,220 48,324,840	\$ 701,238,164
7	Total Actuarial Liability (4 + 5 + 6)		\$ 2,849,868,826
8	Market Value of Assets (MVA)		\$ 1,112,547,867
9	Unfunded Actuarial Liability Based on MVA (7–8)		\$ 1,737,320,959
10	Funded Percentage Based on MVA (8 ÷ 7)		39.04%
11	Actuarial Value of Assets (AVA)		\$ 1,121,250,607
12	Unfunded Actuarial Liability Based on AVA $(7-11)$		\$ 1,728,618,219
13	Funded Percentage Based on AVA (11 $\div$ 7) $^{\rm a}$		39.34%
14	Total Normal Cost	\$ 48,324,840	
15	Employee Contributions	\$ 13,897,561	
16	Annual Employer Normal Cost (% uncapped payroll)	\$ 34,427,279 17.80%	

<sup>&</sup>lt;sup>a</sup> The funded status measure is appropriate for assessing the need for future contributions. The funded status is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.



#### Table 2

#### **Analysis of Change in Unfunded Accrued Actuarial Liability**

In addition to the expected change in the unfunded accrued actuarial liability, changes in membership demographics and fund assets have affected the valuation results. The increase in the unfunded accrued actuarial liability ("UAAL") of \$4,341,428 was due to the following:

1	UAAL at 06/30/2019	\$	1,724,276,791
2	Contributions a. Contributions due (Normal Cost plus Interest on UAAL)		
	i Interest on 1)	\$	112,077,991
	ii Members Contributions		14,508,095
	iii Employer Normal Cost		35,869,092
	iv Interest on ii and iii		1,611,484
	v Total Due	\$	164,066,662
	b. Contributions paid (Actual)		
	i Member Contributions	\$	14,508,095
	ii State Agencies	7	144,160,000
	iii Interest on i and ii		5,075,534
	iv Total Paid	\$	163,743,629
	c. Expected Increase in UAAL	\$	323,033
3	Expected UAAL at 06/30/2020	\$	1,724,599,824
4	(Gains)/Losses		
	a. Investment Income	\$	8,344,155
	b. Demographic		(4,325,760)
	c. Total	\$	4,018,395
5	Plan Provision Changes	\$	-
6	Assumption Changes	\$	-
7	Total Change in UAAL	\$	4,341,428
8	UAAL at 06/30/2020	\$	1,728,618,219



# Table 3 Analysis of Financial Gains and Losses in Unfunded Accrued Actuarial Liability for Fiscal Year Ended June 30, 2020

	Activity	 (Gain)/Loss	% of 06/30/2019 AAL
1	Actuarial (Gain)/Loss		
	a. Retirements	\$ 4,238,995	0.15%
	b. Incidence of Disability	-	0.00%
	c. In-Service Mortality	36,926	0.00%
	d. Retiree Mortality and Other	(15,278,984)	-0.55%
	e. Salary Increases	1,179,778	0.04%
	f. Terminations	(1,948,971)	-0.07%
	g. Investment	8,344,155	0.30%
	h. New Entrant Liability	4,957,524	0.18%
	i. Data/Method Changes	-	0.00%
	j. Other	2,488,972	0.09%
	k. Total Actuarial (Gain)/Loss	\$ 4,018,395	0.14%
2	Plan Provision Changes	\$ -	0.00%
3	Assumption Changes	\$ -	0.00%
4	Contribution (Excess)/Shortfall <sup>a</sup>	\$ 323,033	0.01%
5	Total Financial (Gain)/Loss	\$ 4,341,428	0.15%

<sup>&</sup>lt;sup>a</sup> Represents the increase in the Unfunded Actuarial Accrued Liability due to actual contributions being less than the Normal Cost plus interest on the beginning of year Unfunded Actuarial Accrued Liability.



#### **Table 4a**

## Baseline Projections — State Contributions Determined Under Public Act 88-0593, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023

Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.50% Each Year (\$ in Millions)

								Annual Norr	nal Cost		State Con	tribution	
Plan		Actuarial							Employer				
Year End	Number	Accrued		Unfunded		Total		Employee	Normal	Percent		Percent	Total
6/30	Active	Liability	Assets	Liability	<b>Funded Ratio</b>	Payroll	Total	Cont.	Cost	of Pay	Amount	of Pay	Expenses
2021	947	\$2,901.33	\$942.40	\$1,958.93	32.48%	\$157.69	\$48.32	\$13.90	\$34.42	21.83%	\$165.56	104.99%	\$177.96
2022	947	2,946.98	1,001.49	1,945.49	33.98%	156.62	46.88	13.87	33.01	21.08%	169.43	108.18%	185.39
2023	947	2,985.24	1,055.49	1,929.75	35.36%	156.55	45.06	13.77	31.29	19.99%	169.08	108.00%	193.61
2024	947	3,016.17	1,104.52	1,911.65	36.62%	156.44	43.52	13.90	29.62	18.93%	168.70	107.84%	201.56
2025	947	3,039.22	1,148.18	1,891.04	37.78%	156.58	41.83	13.95	27.88	17.81%	168.26	107.46%	209.48
					22.254								
2026	947	3,054.61	1,187.37	1,867.24		156.77	40.40	14.10		16.78%	168.47	107.46%	216.91
2027	947	3,061.29	1,221.63	1,839.66	39.91%	157.20	38.64	14.05	24.59	15.64%	168.93	107.46%	224.56
2028	947	3,060.94	1,251.87	1,809.07	40.90%	157.52	37.71	13.94	23.77	15.09%	169.27	107.46%	230.86
2029	947	3,053.42	1,279.02	1,774.40	41.89%	158.61	36.92	14.02	22.90	14.44%	170.45	107.46%	237.01
2030	947	3,038.95	1,303.71	1,735.24	42.90%	159.74	36.25	14.29	21.96	13.75%	171.66	107.47%	242.59
2031	947	3,018.37	1,326.82	1,691.55	43.96%	161.10	35.90	14.40	21.50	13.35%	173.13	107.47%	247.25
2032	947	2,991.39	1,349.20	1,642.19	45.10%	162.80	35.50	14.92	20.58	12.64%	174.95	107.46%	251.76
2033	947	2,958.86	1,371.85	1,587.01	46.36%	164.51	35.36	15.47	19.89	12.09%	176.79	107.46%	255.30
2034	947	2,921.34	1,395.94	1,525.40	47.78%	166.54	35.33	16.02	19.31	11.59%	178.97	107.46%	258.06
2035	947	2,879.57	1,422.76	1,456.81	49.41%	168.85	35.50	16.60	18.90	11.19%	181.45	107.46%	259.98

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4a (Continued)**

## Baseline Projections — State Contributions Determined Under Public Act 88-0593, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023

Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.50% Each Year (\$ in Millions)

								<b>Annual Nor</b>	mal Cost		State Cor	tribution	
Plan		Actuarial							Employer				
Year End	Number	Accrued		Unfunded		Total		Employee	Normal	Percent		Percent	Total
6/30	Active	Liability	Assets	Liability	<b>Funded Ratio</b>	Payroll	Total	Cont.	Cost	of Pay	Amount	of Pay	Expenses
2036	947	\$2,834.13	\$1,453.49	\$1,380.64	51.29%	\$171.40	\$35.76	\$17.13	\$18.63	10.87%	\$184.19	107.46%	\$261.16
2037	947	2,785.53	1,489.26	1,296.27	53.46%	174.12	36.09	17.69	18.40	10.57%	187.11	107.46%	261.69
2038	947	2,734.52	1,531.43	1,203.09	56.00%	177.00	36.53	18.25	18.28	10.33%	190.22	107.47%	261.41
2039	947	2,681.80	1,581.47	1,100.33	58.97%	180.13	37.02	18.79	18.23	10.12%	193.57	107.46%	260.33
2040	947	2,628.07	1,640.84	987.23	62.44%	183.48	37.59	19.32	18.27	9.96%	197.17	107.46%	258.57
2041	947	2,574.44	1,711.32	863.12	66.47%	186.93	38.30	19.86	18.44	9.86%	200.88	107.46%	255.79
2042	947	2,521.37	1,794.39	726.98	71.17%	190.64	38.96	20.38	18.58	9.75%	204.87	107.46%	252.54
2043	947	2,469.67	1,891.68	577.99	76.60%	194.45	39.71	20.91	18.80	9.67%	208.96	107.46%	248.62
2044	947	2,419.86	2,004.76	415.10	82.85%	198.42	40.43	21.44	18.99	9.57%	213.23	107.46%	244.26
2045	947	2,372.57	2,135.26	237.31	90.00%	202.54	41.20	21.97	19.23	9.49%	217.66	107.47%	239.44

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



Table 4b

Baseline Projections — State Contributions Determined Under Public Act 88-0593,

Public Act 94-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023

Investment Return of 6.50% Each Year (\$ in Millions)

							Annual Normal Cost						Required State Contribution			_	
											(a)	(b)	(c)=(a)-(b)	(d)	Minimum of	(c) and (d)	
Plan		Actuarial							<b>Employe</b>	r	Without			Formula			
Year End	Number	Accrued		Unfunded	Funded	Total		Employee	Normal	Percent	GOB	Debt	Maximum	Rate With	Required	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Cont.	Cost	of Pay	Cont.	Service	Cont.	GOB	Cont.	of Pay	Expenses
,																	
2021	947	\$2,901.33	\$1,178.20	\$1,723.13	40.61%	\$157.69	\$48.32	\$13.90	\$34.42	21.83%	\$165.56	\$13.84	\$151.72	\$148.62	\$148.62	94.25%	\$177.96
2022	947	2,946.98	1,235.08	1,711.90	41.91%	156.62	46.88	13.87	33.01	21.08%	169.43	14.55	154.88	152.42	152.42	97.32%	185.39
2023	947	2,985.24	1,286.72	1,698.52	43.10%	156.55	45.06	13.77	31.29	19.99%	169.08	15.20	153.88	152.09	152.09	97.15%	193.61
2024	947	3,016.17	1,333.25	1,682.92	44.20%	156.44	43.52	13.90	29.62	18.93%	168.70	16.30	152.40	151.71	151.71	96.98%	201.56
2025	947	3,039.22	1,373.91	1,665.31	45.21%	156.58	41.83	13.95	27.88	17.81%	168.26	17.30	150.96	151.27	150.96	96.41%	209.48
2026	0.47	2.054.64	4 400 45	4 6 4 5 4 6	46 4 40/	456.77	40.40	4440	26.20	46 700/	460.47	47.76	450.74	454.45	450.74	06.440/	24.5.04
2026	947	3,054.61	•	1,645.16	46.14%		40.40	14.10	26.30	16.78%	168.47	17.76	150.71	151.45	150.71	96.14%	216.91
2027	947	3,061.29	1,439.41	1,621.88	47.02%	157.20	38.64	14.05	24.59	15.64%	168.93	18.16	150.77	151.86	150.77	95.91%	224.56
2028	947	3,060.94	1,464.19	1,596.75	47.83%	157.52	37.71	13.94	23.77	15.09%	169.27	18.99	150.28	152.17	150.28	95.40%	230.86
2029	947	3,053.42	1,484.76	1,568.66	48.63%	158.61	36.92	14.02	22.90	14.44%	170.45	19.76	150.69	153.23	150.69	95.01%	237.01
2030	947	3,038.95	1,501.21	1,537.74	49.40%	159.74	36.25	14.29	21.96	13.75%	171.66	20.93	150.73	154.32	150.73	94.36%	242.59
2031	947	3,018.37	1,514.45	1,503.92	50.17%	161.10	35.90	14.40	21.50	13.35%	173.13	22.01	151.12	155.64	151.12	93.80%	247.25
2032	947	2,991.39	1,525.81	1,465.58	51.01%	162.80	35.50	14.92	20.58	12.64%	174.95	22.50	152.45	157.28	152.45	93.65%	251.76
2033	947	2,958.86	1,536.79	1,422.07	51.94%	164.51	35.36	15.47	19.89	12.09%	176.79	22.43	154.36	158.93	154.36	93.83%	255.30
2034	947	2,921.34	1,552.95	1,368.39	53.16%	166.54	35.33	16.02	19.31	11.59%	178.97	0.00	N/A	160.89	160.89	96.61%	258.06
2035	947	2,879.57	1,571.06	1,308.51	54.56%	168.85	35.50	16.60	18.90	11.19%	181.45	0.00	N/A	163.12	163.12	96.61%	259.98

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023. Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4b (Continued)**

# Baseline Projections — State Contributions Determined Under Public Act 88-0593, Public Act 94-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Investment Return of 6.50% Each Year (\$ in Millions)

								Annual N	ormal Cos	st			Required St	ate Contribu	ıtion		_
											(a)	(b)	(c)=(a)-(b)	(d)	Minimum of	(c) and (d)	_
Plan		Actuarial							<b>Employe</b>	r	Without			Formula			
Year End	Number	Accrued		Unfunded	Funded	Total		Employee	Normal	Percent	GOB	Debt	Maximum	Rate With	Required	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Cont.	Cost	of Pay	Cont.	Service	Cont.	GOB	Cont.	of Pay	Expenses
2036	947	\$2,834.13	\$1,592.23	\$1,241.90	56.18%	\$171.40	\$35.76	\$17.13	\$18.63	10.87%	\$184.19	\$0.00	N/A	\$165.58	\$165.58	96.61%	\$261.16
2037	947	2,785.53	1,617.51	1,168.02	58.07%	174.12	36.09	17.69	18.40	10.57%	187.11	0.00	N/A	168.21	168.21	96.61%	261.69
2038	947	2,734.52	1,648.18	1,086.34	60.27%	177.00	36.53	18.25	18.28	10.33%	190.22	0.00	N/A	171.00	171.00	96.61%	261.41
2039	947	2,681.80	1,685.63	996.17	62.85%	180.13	37.02	18.79	18.23	10.12%	193.57	0.00	N/A	174.02	174.02	96.61%	260.33
2040	947	2,628.07	1,731.22	896.85	65.87%	183.48	37.59	19.32	18.27	9.96%	197.17	0.00	N/A	177.26	177.26	96.61%	258.57
			. ====							2 2 2 2 4							
2041	947	2,574.44	1,786.63	787.81	69.40%	186.93	38.30	19.86	18.44	9.86%	200.88	0.00	N/A	180.59	180.59	96.61%	255.79
2042	947	2,521.37	1,853.24	668.13	73.50%	190.64	38.96	20.38	18.58	9.75%	204.87	0.00	N/A	184.17	184.17	96.61%	252.54
2043	947	2,469.67	1,932.57	537.10	78.25%	194.45	39.71	20.91	18.80	9.67%	208.96	0.00	N/A	187.85	187.85	96.61%	248.62
2044	947	2,419.86	2,026.07	393.79	83.73%	198.42	40.43	21.44	18.99	9.57%	213.23	0.00	N/A	191.69	191.69	96.61%	244.26
2045	947	2,372.57	2,135.27	237.30	90.00%	202.54	41.20	21.97	19.23	9.49%	217.66	0.00	N/A	195.67	195.67	96.61%	239.44

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023. Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### Table 4c

# Baseline Projections — State Contributions Determined Under Public Act 88-0593, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.50% Each Year Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

								<b>Annual Nor</b>	mal Cost		State Con	tribution	
Plan		Actuarial							<b>Employer</b>				
Year End	Number	Accrued		Unfunded		Total		Employee	Normal	Percent		Percent	Total
6/30	Active	Liability	Assets	Liability	<b>Funded Ratio</b>	Payroll	Total	Cont.	Cost	of Pay	Amount	of Pay	Expenses
2021	947	\$2,901.33	\$ 944.93	\$1,956.40	32.57%	\$157.69	\$48.32	\$13.90	\$34.42	21.83%	\$165.56	104.99%	\$177.96
2022	947	2,946.98	1,001.17	1,945.81	33.97%	156.62	46.88	13.87	33.01	21.08%	170.02	108.56%	185.39
2023	947	2,985.24	1,051.38	1,933.86	35.22%	156.55	45.06	13.77	31.29	19.99%	169.67	108.38%	193.61
2024	947	3,016.17	1,097.15	1,919.02	36.38%	156.44	43.52	13.90	29.62	18.93%	169.29	108.21%	201.56
2025	947	3,039.22	1,140.93	1,898.29	37.54%	156.58	41.83	13.95	27.88	17.81%	168.86	107.84%	209.48
2026	0.47	2.054.61	1 100 27	1 074 24	20.640/	156.77	40.40	1410	26.20	16 700/	100.07	107.050/	21.001
2026	947	3,054.61	1,180.27	1,874.34		156.77	40.40	14.10	26.30		169.07	107.85%	216.91
2027	947	3,061.29	1,214.68	1,846.61	39.68%	157.20	38.64	14.05	24.59	15.64%	169.53	107.84%	224.56
2028	947	3,060.94	1,245.08	1,815.86	40.68%	157.52	37.71	13.94	23.77	15.09%	169.87	107.84%	230.86
2029	947	3,053.42	1,272.41	1,781.01	41.67%	158.61	36.92	14.02	22.90	14.44%	171.05	107.84%	237.01
2030	947	3,038.95	1,297.29	1,741.66	42.69%	159.74	36.25	14.29	21.96	13.75%	172.26	107.84%	242.59
2024	0.47	2 04 0 27	4 220 64	4 607 76	42.750/	464.40	25.00	4.4.40	24.50	42.250/	472.72	407.040/	247.25
2031	947	3,018.37	1,320.61	1,697.76	43.75%	161.10	35.90	14.40	21.50	13.35%	173.73	107.84%	247.25
2032	947	2,991.39	1,343.23	1,648.16	44.90%	162.80	35.50	14.92	20.58	12.64%	175.57	107.84%	251.76
2033	947	2,958.86	1,366.13	1,592.73	46.17%	164.51	35.36	15.47	19.89	12.09%	177.41	107.83%	255.30
2034	947	2,921.34	1,390.50	1,530.84	47.60%	166.54	35.33	16.02	19.31	11.59%	179.60	107.84%	258.06
2035	947	2,879.57	1,417.63	1,461.94	49.23%	168.85	35.50	16.60	18.90	11.19%	182.09	107.84%	259.98

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4c (Continued)**

## Baseline Projections — State Contributions Determined Under Public Act 88-0593, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023

Maximum Contribution Calculation: Without GOB Proceeds
Investment Return of 6.50% Each Year

Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

								<b>Annual Nor</b>	mal Cost		State Cor	tribution	
Plan		Actuarial							Employer				
Year End	Number	Accrued		Unfunded		Total		Employee	Normal	Percent		Percent	Total
6/30	Active	Liability	Assets	Liability	<b>Funded Ratio</b>	Payroll	Total	Cont.	Cost	of Pay	Amount	of Pay	Expenses
2036	947	\$2,834.13	\$1,448.70	\$1,385.43	51.12%	\$171.40	\$35.76	\$17.13	\$18.63	10.87%	\$184.84	107.84%	\$261.16
2037	947	2,785.53	1,484.84	1,300.69	53.31%	174.12	36.09	17.69	18.40	10.57%	187.77	107.84%	261.69
2038	947	2,734.52	1,527.41	1,207.11	55.86%	177.00	36.53	18.25	18.28	10.33%	190.89	107.85%	261.41
2039	947	2,681.80	1,577.89	1,103.91	58.84%	180.13	37.02	18.79	18.23	10.12%	194.25	107.84%	260.33
2040	947	2,628.07	1,637.75	990.32	62.32%	183.48	37.59	19.32	18.27	9.96%	197.87	107.84%	258.57
2041	947	2,574.44	1,708.75	865.69	66.37%	186.93	38.30	19.86	18.44	9.86%	201.59	107.84%	255.79
2042	947	2,521.37	1,792.40	728.97	71.09%	190.64	38.96	20.38	18.58	9.75%	205.59	107.84%	252.54
2043	947	2,469.67	1,890.32	579.35	76.54%	194.45	39.71	20.91	18.80	9.67%	209.70	107.83%	248.62
2044	947	2,419.86	2,004.08	415.78	82.82%	198.42	40.43	21.44	18.99	9.57%	213.99	107.85%	244.26
2045	947	2,372.57	2,135.34	237.23	90.00%	202.54	41.20	21.97	19.23	9.49%	218.43	107.85%	239.44
2037 2038 2039 2040 2041 2042 2043 2044	947 947 947 947 947 947 947	2,785.53 2,734.52 2,681.80 2,628.07 2,574.44 2,521.37 2,469.67 2,419.86	1,484.84 1,527.41 1,577.89 1,637.75 1,708.75 1,792.40 1,890.32 2,004.08	1,300.69 1,207.11 1,103.91 990.32 865.69 728.97 579.35 415.78	53.31% 55.86% 58.84% 62.32% 66.37% 71.09% 76.54% 82.82%	174.12 177.00 180.13 183.48 186.93 190.64 194.45 198.42	36.09 36.53 37.02 37.59 38.30 38.96 39.71 40.43	17.69 18.25 18.79 19.32 19.86 20.38 20.91 21.44	18.40 18.28 18.23 18.27 18.44 18.58 18.80 18.99	10.57% 10.33% 10.12% 9.96% 9.86% 9.75% 9.67% 9.57%	187.77 190.89 194.25 197.87 201.59 205.59 209.70 213.99	107.84% 107.85% 107.84% 107.84% 107.84% 107.84% 107.83% 107.85%	26 26 26 25 25 25 25 24 24

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023. Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### Table 4d

## Baseline Projections — State Contributions Determined Under Public Act 88-0593, Public Act 94-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023 Investment Return of 6.50% Each Year

## Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

							Annual Normal Cost Required State Contribution										
											(a)	(b)	(c)=(a)-(b)	(d)	Minimum of	(c) and (d)	'
Plan		Actuarial							Employer		Without			Formula			
Year End	Number	Accrued		Unfunded	Funded	Total		Employee	Normal	Percent	GOB	Debt	Maximum	Rate With	Required	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Cont.	Cost	of Pay	Cont.	Service	Cont.	GOB	Cont.	of Pay	Expenses
2021	947	\$2,901.33	\$1,182.06	\$1,719.27	40.74%	\$157.69	\$48.32	\$13.90	\$34.42	21.83%	\$165.56	\$13.84	\$151.72	\$148.62	\$148.62	94.25%	\$177.96
2022	947	2,946.98	1,234.58	1,712.40	41.89%	156.62	46.88	13.87	33.01	21.08%	170.02	14.55	155.47	152.42	152.42	97.32%	185.39
2023	947	2,985.24	1,280.10	1,705.14	42.88%	156.55	45.06	13.77	31.29	19.99%	169.67	15.20	154.47	151.65	151.65	96.87%	193.61
2024	947	3,016.17	1,321.67	1,694.50	43.82%	156.44	43.52	13.90	29.62	18.93%	169.29	16.30	152.99	151.80	151.80	97.04%	201.56
2025	947	3,039.22	1,362.19	1,677.03	44.82%	156.58	41.83	13.95	27.88	17.81%	168.86	17.31	151.55	152.07	151.55	96.79%	209.48
2026	947	3,054.61	1,397.57	1,657.04	/E 7E0/	156.77	40.40	14.10	26.30	16.78%	169.07	17.76	151.31	152.81	151.31	96.52%	216.91
2020	947	3.061.29	1,427.37	1,633.92		157.20	38.64		24.59	15.64%	169.53	18.17	151.36	153.23	151.36	96.29%	224.56
2027	947	3.060.94	1,427.37	1,608.95		157.52	37.71	13.94	23.77	15.04%	169.87	19.00	150.87	153.54	150.87	95.78%	230.86
2029	947	3.053.42	1,472.38	1,581.04		158.61	36.92			14.44%	171.05	19.76	151.29	154.61	151.29	95.39%	237.01
2030	947	3,038.95	1,488.66	1,550.29		159.74	36.25		21.96		172.26	20.93	151.33	155.70	151.33	94.74%	242.59
2030	347	3,030.33	1,400.00	1,550.25	40.5570	133.74	30.23	14.23	21.50	13.7370	172.20	20.55	131.33	155.70	131.33	34.7470	242.55
2031	947	3,018.37	1,501.71	1,516.66	49.75%	161.10	35.90	14.40	21.50	13.35%	173.73	22.00	151.73	157.03	151.73	94.18%	247.25
2032	947	2,991.39	1,512.88	1,478.51	50.57%	162.80	35.50	14.92	20.58	12.64%	175.57	22.50	153.07	158.69	153.07	94.02%	251.76
2033	947	2,958.86	1,523.66	1,435.20	51.49%	164.51	35.36	15.47	19.89	12.09%	177.41	22.43	154.98	160.35	154.98	94.21%	255.30
2034	947	2,921.34	1,540.45	1,380.89	52.73%	166.54	35.33	16.02	19.31	11.59%	179.60	-	N/A	162.33	162.33	97.47%	258.06
2035	947	2,879.57	1,559.26	1,320.31	54.15%	168.85	35.50	16.60	18.90	11.19%	182.09	-	N/A	164.58	164.58	97.47%	259.98

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4d (Continued)**

## Baseline Projections — State Contributions Determined Under Public Act 88-0593, Public Act 94-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023

#### **Investment Return of 6.50% Each Year**

## Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

						Annual Normal Cost Required State Contribution							_				
											(a)	(b)	(c)=(a)-(b)	(d)	Minimum of	(c) and (d)	)
Plan		Actuarial							Employe	r	Without			Formula			
Year End	Number	Accrued		Unfunded	Funded	Total		Employe	e Normal	Percent	GOB	Debt	Maximum	Rate With	Required	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Cont.	Cost	of Pay	Cont.	Service	Cont.	GOB	Cont.	of Pay	Expenses
2036	947	\$2,834.13	\$1,581.19	\$1,252.94	55.79%	\$171.40	\$35.76	\$17.13	\$18.63	10.87%	\$184.84	\$0.00	N/A	\$167.07	\$167.07	97.47%	\$261.16
2037	947	2,785.53	1,607.31	1,178.22	57.70%	174.12	36.09	17.69	18.40	10.57%	187.77	0.00	N/A	169.72	169.72	97.47%	261.69
2038	947	2,734.52	1,638.90	1,095.62	59.93%	177.00	36.53	18.25	18.28	10.33%	190.89	0.00	N/A	172.53	172.53	97.47%	261.41
2039	947	2,681.80	1,677.36	1,004.44	62.55%	180.13	37.02	18.79	18.23	10.12%	194.25	0.00	N/A	175.58	175.58	97.47%	260.33
2040	947	2,628.07	1,724.05	904.02	65.60%	183.48	37.59	19.32	18.27	9.96%	197.87	0.00	N/A	178.84	178.84	97.47%	258.57
2011			4 700 66		60.470/	400.00	22.22			0.000/	224 52					0= 4=0/	255 72
2041	947	2,574.44	1,780.66	793.78	69.17%	186.93	38.30	19.86	18.44	9.86%	201.59	0.00	N/A	182.21	182.21	97.47%	255.79
2042	947	2,521.37	1,848.59	672.78	73.32%	190.64	38.96	20.38	18.58	9.75%	205.59	0.00	N/A	185.83	185.83	97.47%	252.54
2043	947	2,469.67	1,929.35	540.32	78.12%	194.45	39.71	20.91	18.80	9.67%	209.70	0.00	N/A	189.54	189.54	97.47%	248.62
2044	947	2,419.86	2,024.42	395.44	83.66%	198.42	40.43	21.44	18.99	9.57%	213.99	0.00	N/A	193.41	193.41	97.47%	244.26
2045	947	2,372.57	2,135.32	237.25	90.00%	202.54	41.20	21.97	19.23	9.49%	218.43	0.00	N/A	197.43	197.43	97.47%	239.44

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023. Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **SECTION C**

#### **FUND ASSETS**

# Table 5 Statement of Fiduciary Net Position for Years Ended June 30, 2020 and 2019

		2020		2019
Assets				
Cash	\$	35,935,079	\$	27,068,352
Receivables:				
Contributions:				
Participants	\$	46,283	\$	4,565
Employer - GRF Fund		-		5,852,874
Other accounts		128,725		197,710
	\$	175,008	\$	6,055,149
Investments - held in the Illinois State Board of				
	Ļ	1,076,553,749	¢	1 040 122 604
Investment Commingled Fund at fair value	\$		\$	1,040,123,694
Securities lending collateral with State Treasurer		7,574,000		5,630,000
Capital assets, net of accumulated				
depreciation	\$	124,693	\$	101,934
Total Assets	\$	1,120,362,529	\$	1,078,979,129
Liabilities				
Benefits payable	\$	-	\$	335
Refunds payable		63,264		47,913
Administrative expenses payable		177,398		197,130
Participants' deferred service credit accounts		-		-
Due to the State of Illinois		-		-
Securities lending collateral with State Treasurer		7,574,000		5,630,000
Total Liabilities	\$	7,814,662	\$	5,875,378
Net assets held in trust for pension benefits	\$	1,112,547,867	\$	1,073,103,751



# Table 6 Statement of Changes in Fiduciary Net Position for Years Ended June 30, 2020 and 2019

		2020		2019
Additions:				
Contributions:				
Participants	\$	14,508,095	\$	14,610,446
Employing state agencies and appropriations		144,160,000		140,518,962
Total Contributions revenue	\$	158,668,095	\$	155,129,408
Investments income:				
Net investments income	\$	10,493,845	\$	15,334,649
Interest earned on cash balances		359,960		463,878
Net appreciation in fair value of investments		36,936,210		48,942,209
Total Investments income	\$	47,790,015	\$	64,740,736
Other:				
Miscellaneous	\$	_	\$	-
Total Investments income	\$ \$	-	\$ \$	-
Total Additions	\$	206,458,110	\$	219,870,144
Deductions:				
Benefits:				
Retirement annuities	\$	138,594,614	\$	131,239,931
Survivors' annuities		26,949,769		26,021,895
Temporary Disability benefits		-		88,143
Lump-sum benefits		<u>-</u>		
Total Benefits	\$	165,544,383	\$	157,349,969
Refunds		437,766		990,688
Administrative		1,031,845		910,537
Total Deductions	\$	167,013,994	\$	159,251,194
Net increase	\$	39,444,116	\$	60,618,950
Net assets held in trust for pension benefits:				
Beginning of year	\$	1,073,103,751	\$	1,012,484,801
End of year	\$	1,112,547,867	\$	1,073,103,751



## Table 7 Development of the Actuarial Value of Assets – Actual Assets

Year Ending June 30	2020	2021	20	22	2023	2024
Beginning of Year:						
(1) Market Value of Assets	\$ 1,073,103,751					
(2) Actuarial Value of Assets	1,068,739,561					
End of Year:						
(3) Market Value of Assets	1,112,547,867					
(4) Contributions and Disbursements						
(4a) Actual State Contribution Amount	144,160,000					
(4b) Employee Contribution Amount	14,508,095					
(4c) Benefit Payouts & Refunds	(165,982,149)		>			
(4d) Administrative Expenses	(1,031,845)					
(4e) Net of Contributions and Disbursements	(8,345,899)					
(5) Total Investment Income						
=(3)-(1)-(4e)	47,790,015					
(6) Projected Rate of Return	6.50%					
(7) Projected Investment Income						
=(1)x(6)+([1+(6)]^.5-1)x(4e)	69,484,772					
(8) Investment Income in						
Excess of Projected Income	(21,694,757)					
(9) Excess Investment Income Recognized						
This Year (5-year recognition)						
(9a) From This Year	\$ (4,338,951)					
(9b) From One Year Ago	(693,030) \$	(4,338,951)				
(9c) From Two Years Ago	1,270,724	(693,030)	\$ (	4,338,951)		
(9d) From Three Years Ago	8,190,708	1,270,724		(693,030) \$	(4,338,951)	
(9e) From Four Years Ago	(13,057,278)	8,190,709		1,270,722	(693,029) \$	(4,338,953
(9f) Total Recognized Investment Gain	(8,627,827)	4,429,452	(	3,761,259)	(5,031,980)	(4,338,953
(10) Change in Actuarial Value of Assets						
=(4e)+(7)+(9f)	\$ 52,511,046					
End of Year:						
(3) Market Value of Assets	\$ 1,112,547,867					
(11) Actuarial Value of Assets						
=(2)+(10)	\$ 1,121,250,607					



## Table 8 Development of the Actuarial Value of Assets – Hypothetical Assets

Year Ending June 30		2020	2021	2022		2023	2024
Beginning of Year:							
(1) Hypothetical Value of Assets	\$	829,320,440					
(2) Hypothetical Actuarial Value of Assets		825,884,276					
End of Year:							
(3) Hypothetical Value of Assets		876,166,238					
(4) Contributions and Disbursements							
(4a) State Contribution Amount <sup>a</sup>		162,069,660					
(4b) Employee Contribution Amount		14,508,095					
(4c) Benefit Payouts & Refunds		(165,982,149)					
(4d) Administrative Expenses		(1,031,845)					
(4e) Net of Contributions and Disbursements		9,563,761		^			
(5) Total Investment Income <sup>b</sup>					_		
=(3)-(1)-(4e)		37,282,037					
(6) Projected Rate of Return		6.50%					
(7) Projected Investment Income							
=(1)x(6)+([1+(6)]^.5-1)x(4e)		54,211,758					
(8) Investment Income in							
Excess of Projected Income		(16,929,721)					
(9) Excess Investment Income Recognized							
This Year (5-year recognition)							
(9a) From This Year	\$	(3,385,944)					
(9b) From One Year Ago		(525,646)	\$ (3,385,944)				
(9c) From Two Years Ago		945,061	(525,646)	\$ (3,385,94	4)		
(9d) From Three Years Ago		5,974,936	945,061	(525,64	6) \$	(3,385,944)	
(9e) From Four Years Ago		(9,246,308)	5,974,935	945,06	1	(525,644)	\$ (3,385,945)
(9f) Total Recognized Investment Gain		(6,237,901)	3,008,406	(2,966,52	.9)	(3,911,588)	(3,385,945)
(10) Change in Hypothetical Actuarial Value of As:	sets						
=(4e)+(7)+(9f)	\$	57,537,618					
End of Year:							
(3) Hypothetical Market Value of Assets	\$	876,166,238					
(11) Hypothetical Actuarial Value of Assets							
=(2)+(10)	\$	883,421,894					

<sup>&</sup>lt;sup>a</sup> Represents FY 2020 no POB basic contribution. This amount was determined as part of the June 30, 2018 valuation and is based upon the hypothetical asset value which assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.

b Investment income assumes hypothetical value of assets earns the Fund's actual rate of return for fiscal year 2020 of 4.47 percent.



### **SECTION D**

PARTICIPANT DATA

Table 9
Active Age and Service Distribution as of June 30, 2020

Age					Years of Servi	ice				_	Percentage
Group	0-1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35&Up	Total	of Total
Under 20											
20-24											
25-29											
30-34	1									1	0.1%
35-39	5	17	1							23	2.4%
40-44	8	33	4	1						46	4.9%
45-49	8	53	37	9						107	11.3%
50-54	8	45	49	32	13	1				148	15.6%
55-59	4	38	63	58	30	3				196	20.7%
60-64	3	29	54	40	33	16	8	1		184	19.4%
65-69	2	9	25	27	28	13	7	7	2	120	12.7%
70 & Over	1	7	18	16	21	14	15	11	19	122	12.9%
Total	40	231	251	183	125	47	30	19	21	947	100.0%
Percentage of											
Total	4.2%	24.4%	26.5%	19.3%	13.2%	5.0%	3.2%	2.0%	2.2%	100%	

Based on data received from the System, of the 947 active members, 185 were classified as "Single," 714 classified as "Married" and 48 were classified as "Unknown." We assume 80 percent are married and elect survivor benefits when they retire.



## Table 10 Retirees and Beneficiaries by Type of Benefit Being Paid as of June 30, 2020

Type of Benefit Being Paid	<u>Count</u> *	Monthly <u>Payment</u>		Annual <u>Payment</u>		Average <u>Annual Payment</u>
Retirement Annuity	931	\$	11,554,587.08	\$ 138,655,045	\$	148,931.31
QILDRO	29		103,462.50	\$ 1,241,550		42,812.07
Survivor's Annuity	316		2,254,494.50	\$ 27,053,934		85,613.72
Total	1,276	\$	13,912,544.08	\$ 166,950,529	\$	130,838.97



<sup>\*</sup>Counts include one retired member who also has a survivor annuity.

### **SECTION E**

**ACTUARIAL METHODS AND ASSUMPTIONS** 

### Actuarial Cost Method as Mandated by 40 ILCS 5/18-131, Adopted June 30, 1989

The projected unit credit normal cost method is used. Under this method, the projected pension at retirement age is first calculated and the present value at the individual member's current or attained age is determined. The normal cost for the member for the current year is equal to actuarial present value divided by the member's projected service at retirement. The normal cost for the plan for the year is the sum of the individual normal costs.

The actuarial liability at any point in time is the present value of the projected pensions at that time less the value of future normal costs.

For ancillary benefits for active members, in particular death and survivor benefits, termination benefits, and the postretirement increases, the same procedure as outlined above is followed.

Estimated annual administrative expenses are added to the normal cost.

For actuarial valuation purposes, as well as projection purposes, an actuarial value of assets is used.

#### Most Actuarial Assumptions Adopted June 30, 2019

Actuarial assumptions are set by the Board of Trustees. Additional information regarding the rationale for the assumptions may be found in the experience study of the Judges' Retirement System for the three-year period ending June 30, 2018. All actuarial assumptions are expectations of future experience, not market measures.

#### **Mortality**

Post-Retirement Mortality

Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, with scaling factors of 102 percent for males and 98 percent for females, and the MP-2018 two-dimensional generational mortality improvement scale. This assumption provides a margin for future mortality improvements.

Pre-Retirement Mortality, including terminated vested members prior to attaining age 50

Pub-2010 Above-Median Income General Employee Mortality tables, sex distinct, with scaling factors of 99 percent for males and females, and the MP-2018 two-dimensional generational mortality improvement scale. This assumption provides a margin for future mortality improvements.

Future mortality improvements are reflected by projecting the base mortality tables forward from the year 2010 using the MP-2018 projection scale.



#### **Interest**

6.50 percent per year, compounded annually, net of investment expenses.

#### **General Inflation**

2.25 percent per year, compounded annually.

This assumption serves as the basis for the determination of Tier 2 pay cap growth and annual increases that are equal to the lesser of 3.0 percent or the annual change in the Consumer Price Index-U during the preceding 12-month calendar year.

#### **Marriage Assumption**

80.0 percent of active and retired participants are assumed to be married.

#### **Termination**

Illustrative rates of withdrawal from the plan are as follows:

Age Based Withdrawal										
Age	Male	Female								
30	0.0129	0.0162								
35	0.0124	0.0162								
40	0.0108	0.0162								
45	0.0095	0.0162								
50	0.0083	0.0158								
55	0.0071	0.0092								
60	0.0059	0.0074								
65	0.0047	0.0057								

It is assumed that terminated employees will not be rehired. The rates apply only to employees who have not fulfilled the service requirement necessary for retirement at any given age.

#### **Salary Increases**

A salary increase assumption of 2.50 percent per year, compounded annually, was used. This 2.50 percent salary increase assumption includes an inflation component of 2.25 percent per year, and a productivity/merit/promotion component of 0.25 percent.

#### **Disability**

No assumption for disability.



#### Load for Inactive Members Eligible for Deferred Vested Pension Benefits

Deferred vested liability is increased by 10 percent to account for increases in final average salary due to participation in a reciprocal system.

#### **Employee Contribution Election**

For purposes of the actuarial valuation, it is assumed that all judges elect to contribute only on increases in salary when they become eligible for this provision.

#### **Population Projection**

For purposes of determining annual appropriation as a percent of total covered payroll, the size of the active group is assumed to remain level at the number of actives as of the actuarial valuation date. New entrants are assumed to enter with an average age and average pay as disclosed below. The new entrant profile is based on the averages for all current active members. The average increase in uncapped payroll for the projection period is 2.50 percent per year. The average increase in capped payroll for the projection period is 2.25 percent per year.

New Entrant Profile										
Age		Uncapped		Capped						
Group	No.	Salary		Salary						
Under 20										
20-24										
25-29										
30-34	24 \$	5,209,670	\$	2,991,127						
35-39	102	21,029,686		12,712,291						
40-44	200	40,750,650		24,926,060						
45-49	221	45,137,344		27,543,296						
50-54	159	32,337,887		19,816,218						
55-59	126	25,611,915		15,703,418						
60-64	53	10,803,609		6,605,406						
65-69	4	818,924		498,521						
70 & Over										
Total	889 \$	181,699,685	\$	110,796,337						
Avg. Salary	\$	204,387	\$	124,630						
Avg. Age				47.44						
Percent Male				66.03%						



#### Retirement

Employees are assumed to retire in accordance with the rates shown below. The rates apply only to employees who have fulfilled the service requirement necessary for retirement at any given age.

Retirement Rates								
Age	Males & Females							
60	9.00%							
61-65	11.00%							
66-70	12.00%							
70-74	13.00%							
75-79	14.00%							
80+	100.00%							

Early Retirement Rates										
Age	Male	Female								
55	5.50%	8.50%								
56	5.50%	8.50%								
57	5.50%	8.50%								
58	5.50%	8.50%								
59	5.50%	8.50%								

#### **Assets**

Assets available for benefits are determined as described on page 41. The asset valuation method is prescribed by statute, and does not appear to allow a corridor; therefore, a corridor has not been established.

#### **Expenses**

As estimated and advised by JRS staff, based on current expenses and expected to increase in relation to the projected capped payroll. Expenses are included in the service cost.

#### Spouse's Age

The female spouse is assumed to be four years younger than the male spouse.

#### **Decrement Timing**

All decrements are assumed to occur beginning of year.

#### **Decrement Relativity**

Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.



#### **Decrement Operation**

Turnover decrements do not operate after member reaches retirement eligibility.

#### **Eligibility Testing**

Eligibility for benefits is determined based upon the age nearest birthday and service on the date the decrement is assumed to occur.

#### 415(b) and 401(a)(17) Limits

No explicit assumption is made with respect to these items.

#### Assumptions as a result of Public Act 96-0889 – Tier 2 Assumptions

Members hired after December 31, 2010, are assumed to make contributions on salary up to the final average compensation cap in a given year until this plan provision or administrative procedure is clarified. State contributions, expressed as a percentage of pay, are calculated based upon capped pay.

Retirement rates for Tier 2 members to account for the change in retirement age as follows:

Retirement R	Retirement Rates for Tier Two Members							
Age	Male & Female							
67	30.00%							
68-69	12.00%							
70	13.00%							
71	10.00%							
72	11.00%							
73	12.00%							
74	13.00%							
75-79	14.00%							
80	100.00%							

Early Retirement Rates for Tier Two Members						
Age	Males and Females					
62	11.00%					
63	12.00%					
64	13.00%					
65	14.00%					
66	14.00%					



Illustrative rates of withdrawal from the plan for Tier 2 members are as follows:

Age Based Withdrawal for Tier Two Members										
Age	Male	Female								
30	0.0175	0.0150								
35	0.0172	0.0145								
40	0.0157	0.0129								
45	0.0148	0.0129								
50	0.0139	0.0129								
55	0.0124	0.0113								
60	0.0124	0.0095								
65	0.0124	0.0078								



## Projection Methodology and Appropriation Requirements Under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions under P.A. 93-0002

In general, for each year during the life of the GOB program, the state contributions to the System are to be calculated as follows:

#### 1. Calculation of the contribution maximum

- a. A projection of contributions will be made from the valuation date to June 30, 2045. Such projection will be based on hypothetical asset values determined using the following assumptions:
  - That the System had received no portion of the general obligation bond proceeds in excess of the scheduled contributions for the remainder of fiscal 2003 and for the entirety of 2004;
  - ii) That hypothetical state contributions had been made each fiscal year from 2005 through the valuation date, based on the funding process in place prior to P.A. 93-0002 (without regard to prior state minimum requirements);
  - iii) That the actual amounts of member contributions and the actual cash outflows (benefit payments, refunds and administrative expenses) for each year prior to the valuation date were realized; and
  - iv) That the hypothetical fund earned returns in each prior fiscal year equal to the rate of total return actually earned by the retirement fund in that year.
- b. The hypothetical asset values developed in a., above, will not exceed the actual assets of the fund.
- c. A projection of maximum contributions for each year of the GOB program will be performed each year, by reducing the contributions produced in a., above, by the respective amount of debt service allocated to the System for each year.

#### 2. Calculation of the contribution with GOB proceeds

- a. The basic projection of State contributions from the valuation date through June 30, 2045, will be made, taking into account all assets of the System, including the GOB proceeds.
- b. State contribution rates (expressed as a percentage of covered pay), in the pattern required by the funding sections of the statutes, are calculated.
- c. In those projections, the dollars of state contributions which are added to assets each year during the GOB program are limited by the contribution maximum. Because the bonds are to be liquidated by the end of fiscal 2033, there is no contribution maximum thereafter.



## Projection Methodology and Appropriation Requirements Under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions Under P.A. 94-0004

The following is an excerpt from the Illinois Compiled statutes 40 ILCS 5/18-131:

- (c) Notwithstanding any other provision of this Article, the total required State contribution for fiscal year 2006 is \$29,189,400.
  - Notwithstanding any other provision of this Article, the total required State contribution for fiscal year 2007 is \$35,236,800.
  - For each State fiscal year 2008 through 2010, the State contribution to the System, as a percentage of the applicable employee payroll, shall be increased in equal annual increments from the required State contribution for State fiscal year 2007, so that by State fiscal year 2011, the State is contributing at a rate otherwise required under this Section.

#### State Contributions Under P.A. 96-0043

The following is an excerpt from the Illinois Compiled statutes 40 ILCS 5/18-131:

- (d) For purposes of determining the required State contribution to the System, the value of the System's assets shall be equal to the actuarial value of the System's assets, which shall be calculated as follows:
  - As of June 30, 2008, the actuarial value of the System's assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the five-year period following that fiscal year.
- (e) For purposes of determining the required State contribution to the System for a particular year, the actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.

#### State Contributions Under P.A. 100-0023

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018.



### Projection Methodology and Appropriation Requirements Under P.A. 93-0002 P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### **Phase-in of the Financial Impact of Assumption Changes**

Following is a table with the recognition schedule for the phase-in of actuarial assumption changes required under Public Act 100-0023. The following actuarial assumption changes were made:

- 1. Beginning with the June 30, 2013, actuarial valuation, there were changes to the economic and demographic assumptions.
- 2. Beginning with the June 30, 2016, actuarial valuation, there were changes to the economic and demographic assumptions.
- 3. Beginning with the June 30, 2018, actuarial valuation, there were changes to the economic assumptions.
- 4. Beginning with the June 30, 2019, actuarial valuation, there were changes to the economic and demographic assumptions.

Valuation Year Ending June 30,	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Applicable Fiscal Year Ending June 30,	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
						\$ in Millions pact of GOB					
Contribution Before Assumption Change	4 .07 .04			4400		<b>.</b>	<b>.</b>				
(1) Contribution Dollar	\$ 127.624		-	\$ 132.782	\$ -	•	\$ 149.827	•			
(2) Contribution Rate	76.115%	0.000%	0.000%	82.414%	0.000%	91.511%	94.872%	0.000%			
Contribution After Assumption Change											
(3) Contribution Dollar	\$ 133.982	\$ - \$	-	\$ 146.767	\$ -	\$ 145.223	\$ 146.667	\$ -			
(4) Contribution Rate	79.961%	0.000%	0.000%	91.395%	0.000%	92.528%	93.009%	0.000%			
(5) Assumption Change Impact as a Percentage											
of Capped Payroll [(4) - (2)]	3.846%	0.000%	0.000%	8.981%	0.000%	1.017%	-1.863%	0.000%			
(6) Assumption Change Impact Recognized This Year (5-year Recognition)											
(6a) From This Year	0.769%	0.000%	0.000%	1.796%	0.000%	0.203%	-0.373%	0.000%			
(6b) From One Year Ago	0.000%	0.769%	0.000%	0.000%	1.796%	0.000%	0.203%	-0.373%	0.000%		
(6c) From Two Years Ago	0.000%	0.000%	0.769%	0.000%	0.000%	1.796%	0.000%	0.203%	-0.373%	0.000%	
(6d) From Three Years Ago	0.000%	0.000%	0.000%	0.769%	0.000%	0.000%	1.796%	0.000%	0.203%	-0.373%	0.000%
(6e) From Four Years Ago	0.000%	0.000%	0.000%	0.000%	0.770%	0.000%	0.000%	1.797%	0.000%	0.205%	-0.371%
(6f) Total Recognized Assumption Change Impact	0.769%	0.769%	0.769%	2.565%	2.566%	1.999%	1.626%	1.627%	-0.170%	-0.168%	-0.371%



### **SECTION F**

**SUMMARY OF PLAN PROVISIONS** 

- 1. Participation. Participation in the system is mandatory when a person first becomes a judge, unless an "Election Not to Participate" is filed by the judge within 30 days of the date of notification of this option.
- 2. Member Contributions. All members of the system are required to contribute to the system the following percentage of their salaries:

Retirement Annuity 7.5 percent

Automatic Annuity Increase 1.0 Survivor's Annuity 2.5

Total 11.0 percent

All judges who become participants after December 31, 1992, are required to make contributions toward the survivor's annuity unless they file an election not to participate in the survivor's annuity benefit, in which case the total participant contribution rate is 8.5 percent of salary.

- 3. Discontinuance of Contributions. A participant who becomes eligible to receive the maximum rate of annuity may elect to discontinue contributions and have his or her benefits "fixed" based upon the final rate of salary immediately prior to the effective date of such election. This election, once made, is irrevocable.
- 4. Election to Contribute Only on Increases in Salary. A participant who has attained age 60 and continues to serve as a judge after becoming eligible to receive the maximum rate of annuity and has not elected to discontinue contributing to the system may elect to make contributions based only on the amount of the increases in salary received by the judge on or after the date of the election.
- 5. Retirement Annuity Eligibility. A judge who has at least 10 years of service may retire with an unreduced retirement annuity upon attainment of age 60. A judge with at least six years of service may retire with an unreduced retirement annuity upon attainment of age 62.
  - A judge with at least 10 years of service may retire upon attainment of age 55, with the amount of the retirement annuity reduced 1/2 of 1 percent for each month that the judge is under age 60 if the judge has less than 28 years of service. This penalty for retirement before age 60 is reduced by 5/12 of 1 percent for every month of service in the System in excess of 20 years.
- 6. Retirement Annuity Amount. The retirement annuity is determined according to the following formula based upon the final rate of salary:
  - 3 ½ percent for each of the first 10 years of service; plus
  - 5 percent for each year of service in excess of 10

The maximum retirement annuity is 85 percent of the final rate of salary.



- 7. Automatic Increase In Retirement Annuity. Annual automatic increases of 3 percent of the current amount of retirement annuity are provided. The initial increase is effective in the month of January of the year next following the year in which the first anniversary of retirement occurs.
- 8. Temporary Total Disability. A member with at least two years of service who becomes totally disabled and unable to perform his or her duties as a judge is entitled to a temporary disability benefit equal to 50 percent of salary payable during the period of disability but not beyond the end of the term of office.
- 9. Total and Permanent Disability. A member with at least 10 years of service who becomes totally and permanently disabled while serving as a judge is eligible to commence receiving his or her retirement annuity without reduction regardless of age.
- 10. Survivor's Annuity Participation and Eligibility. A married judge, an unmarried judge who becomes a participant after December 31, 1992, or a judge who marries after becoming a participant is subject to the provisions relating to the survivor's annuity unless he or she files a written notice of election not to participate in the survivor's annuity.

An active judge who is not contributing for the survivor's annuity and later marries or remarries may receive partial credit for the survivor's annuity thereby providing a prorated benefit for his or her spouse by contributing to the survivor's annuity benefit prospectively from the date of marriage.

A surviving spouse without children is eligible for survivor benefits at age 50 or over provided marriage to the member had been in effect for at least one year immediately prior to the member's death.

A surviving spouse with unmarried eligible children of the member is eligible for a survivor's annuity benefit at any age provided the above marriage requirements have been met. When all children are disqualified because of death, marriage or attainment of age 18, or age 22 in the case of a full-time student, the spouse's benefit is suspended if the spouse is under age 50 until the attainment of such age.

Children of the member who are under age 18 or under age 22 and a full-time student or who are over age 18 and dependent because of a physical or mental disability are eligible for survivor benefits. Legally adopted children are eligible for survivor benefits on the same basis as other children.

If the member dies in service as a judge, the member must have at least 1 1/2 years of service credit for survivor's annuity eligibility. If death occurs after termination of service, the deceased member must have at least 10 years of service credit for survivor's annuity eligibility.



#### 11. Survivor's Annuity – Amount.

- (a) Upon the death of an annuitant, his or her surviving spouse shall be entitled to a survivor's annuity of 66-2/3 percent of the annuity the annuitant was receiving immediately prior to his or her death.
- (b) Upon the death of a judge while in service, the surviving spouse shall receive a survivor's annuity of 66-2/3 percent of the annuity earned by the judge as of the date of death, or 7-1/2 percent of the judge's last salary, whichever is greater.
- (c) Upon the death of a former judge who had terminated service with at least 10 years of service, his or her surviving spouse shall be entitled to a survivor's annuity of 66-2/3 percent of the annuity earned by the deceased member as of the date of death.
- (d) Upon the death of an annuitant, a judge in service, or a former judge who had terminated service with at least 10 years of service, each surviving child unmarried and under the age of 18, or age 22 in the case of a full-time student, or disabled shall be entitled to a child's annuity in an amount equal to 5 percent of the decedent's final salary, not to exceed in total for all such children the greater of 20 percent of final salary or 66-2/3 percent of the earned retirement annuity.
- (e) Survivor's annuities are subject to annual automatic increases of 3 percent of the current amount of annuity.
- 12. Refund of Contributions. A participant who ceases to be a judge may apply for and receive a refund of his or her total contributions to the system, provided he or she is not then eligible to receive a retirement annuity.

A participant who becomes unmarried, either before or after retirement, is entitled to a refund of contributions made for the survivor's annuity.

#### Judges Who First Become Participants On or After January 1, 2011 ("Tier 2")

The following changes to the above provisions apply to judges who first become participants on or after January 1, 2011:

- 1. The highest salary for annuity purposes is equal to the average monthly salary obtained by dividing the participant's total salary during the 96 consecutive months of service within the last 120 months of service in which the total compensation was the highest by the number of months in that period.
- 2. The required contributions shall not exceed the contributions that would be due on the highest salary for annuity purposes.



- 3. For 2011, the final average salary is limited to the Social Security wage base of \$106,800. Limitations for future years shall automatically be increased or decreased, as applicable, by a percentage change in the Consumer Price Index-U during the preceding 12-month calendar year.
- 4. A participant is eligible to retire with unreduced benefits after attainment of age 67 with at least eight years of service credit. However, a participant may elect to retire at age 62 with at least eight years of service credit and receive a retirement annuity reduced by one-half of 1 percent for each month that his or her age is under 67.
- 5. The annual retirement annuity provided is equal to 3 percent of the participant's final average salary for each year of service. The maximum retirement annuity payable shall be 60 percent of the participant's final average salary.
- 6. Automatic annual increases are provided in the retirement annuity then being paid equal to 3 percent or the annual change in the Consumer Price Index for all Urban Consumers, whichever is less. Such increases are payable in the January next following attainment of age 67 and in January of each year thereafter.
- 7. Automatic annual increases are provided in the survivor annuity then being paid equal to 3 percent or the annual change in the Consumer Price Index for all Urban Consumers, whichever is less. Such increases are payable on each January 1 occurring on or after attainment of age 67.
- 8. The retirement annuity being paid is suspended when an annuitant accepts full time employment in a position covered under the Judges' Retirement System or any other article of the Illinois Pension Code. Upon termination of the employment, the retirement annuity shall resume and, if appropriate, be recalculated.
- 9. Salary and COLA development for members hired on or after January 1, 2011, are shown in the table below:

Year Ending	CPI-U	COLA	Maximum Annual Pensionable Earnings
2011		3.00%	\$106,800.00
2012	3.90%	3.00%	\$110,004.00
2013	2.00%	2.00%	\$112,204.08
2014	1.20%	1.20%	\$113,550.53
2015	1.70%	1.70%	\$115,480.89
2016	0.00%	0.00%	\$115,480.89
2017	1.50%	1.50%	\$117,213.10
2018	2.20%	2.20%	\$119,791.79
2019	2.30%	2.30%	\$122,547.00
2020	1.70%	1.70%	\$124,630.30



### **SECTION G**

**G**LOSSARY OF **T**ERMS

#### **Glossary of Terms**

Actuarial Accrued Liability ("AAL")

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

**Actuarial Assumptions** 

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

**Actuarial Cost Method** 

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.

**Actuarial Equivalent** 

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

Actuarial Present Value ("APV")

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

Actuarial Present Value of Future Benefits ("APVFB") The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, nonretired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation** 

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 67, such as the Funded Ratio and the Actuarially Determined Contribution ("ADC").

**Actuarial Value of Assets** 

The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio or contribution requirement.



#### **Glossary of Terms**

Actuarially Determined Contribution ("ADC")

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ADC consists of the Employer Normal Cost and Amortization Payment.

**Amortization Method** 

A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.

**Amortization Payment** 

That portion of the plan contribution or ADC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

**Amortization Period** 

The period used in calculating the Amortization Payment.

**Closed Amortization Period** 

A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.

**Employer Normal Cost** 

The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.

Equivalent Single
Amortization Period

For plans that do not establish separate amortization bases (separate components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined upon the current UAAL payment.

**Experience Gain/Loss** 

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience; e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience; i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.



#### **Glossary of Terms**

**Funded Ratio** The ratio of the Actuarial Value of Assets to the Actuarial Accrued

Liability.

**GASB** Governmental Accounting Standards Board.

GASB No. 67 and GASB No. 68

These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68, which replaced Statement No. 27 effective with fiscal year ending June 30, 2015, sets the accounting rules for the employers that sponsor or contribute to public retirement systems. Statement No. 67, which replaced Statement No. 25 effective with fiscal year ending June 30, 2014, sets

the rules for the systems themselves.

**Normal Cost** The annual cost assigned, under the Actuarial Cost Method, to the

current plan year.

An open amortization period is one which is used to determine the **Open Amortization Period** 

> Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to

covered payroll.

**Unfunded Actuarial Accrued Liability** 

The difference between the Actuarial Accrued Liability and Actuarial

Value of Assets.

The date as of which the Actuarial Present Value of Future Benefits are Valuation Date

determined. The benefits expected to be paid in the future are

discounted to this date.



### **SECTION H**

**ADDITIONAL PROJECTION DETAILS** 

Table 11
Additional Projection Details — Actuarial Accrued Liability
(\$ in Millions)

	Current Inactives			<b>Current Actives</b>		Grand Totals				
Valuation						Current Retirees,				
Date	Retirees					Beneficiaries				
June 30	& Beneficiaries	Deferreds	Tier 1	Current Tier 2	Future Tier 2	& Deferreds	Actives	Total		
2020	\$2,141.91	\$6.72	\$ 644.25	\$ 56.98	\$ 0.00	\$2,148.63	\$701.24	\$2,849.87		
2021	2,107.28	6.62	715.08	72.35	0.00	2,113.90	787.43	2,901.33		
2022	2,068.90	6.99	781.02	88.73	1.33	2,075.89	871.09	2,946.98		
2023	2,026.79	7.34	841.17	105.96	3.97	2,034.13	951.11	2,985.24		
2024	1,980.98	7.64	895.59	123.80	8.16	1,988.62	1,027.55	3,016.17		
2025	1,931.54	7.92	943.67	142.06	14.03	1,939.45	1,099.76	3,039.22		
2026	1,878.54	8.20	985.31	160.71	21.84	1,886.74	1,167.86	3,054.61		
2027	1,822.09	8.42	1,019.63	179.39	31.76	1,830.50	1,230.78	3,061.29		
2028	1,762.30	8.60	1,048.00	197.88	44.15	1,770.91	1,290.03	3,060.94		
2029	1,699.35	8.79	1,070.02	216.10 59.16		1,708.14	1,345.28	3,053.42		
2030	1,633.41	8.93	1,085.84	233.94	76.83	1,642.34	1,396.61	3,038.95		
2031	1,564.70	9.07	1,095.96	251.33	97.32	1,573.77	1,444.60	3,018.37		
2032	1,493.47	9.12	1,100.02	268.11	120.66	1,502.59	1,488.80	2,991.39		
2033	1,420.04	9.11	1,098.62	284.09	147.00	1,429.15	1,529.71	2,958.86		
2034	1,344.72	9.10	1,092.18	298.93	176.41	1,353.81	1,567.52	2,921.34		
2035	1,267.91	9.06	1,081.10	312.51	208.99	1,276.97	1,602.60	2,879.57		
2036	1,190.03	9.01	1,065.60	324.73	244.76	1,199.04	1,635.09	2,834.13		
2037	1,111.53	8.95	1,045.91	335.39	283.75	1,120.48	1,665.05	2,785.53		
2038	1,032.92	8.86	1,022.44	344.33	325.96	1,041.78	1,692.74	2,734.52		
2039	954.69	8.76	995.63	351.38	371.33	963.46	1,718.35	2,681.80		
2040	877.40	8.64	965.58	356.64	419.80	886.04	1,742.03	2,628.07		
2041	801.57	8.50	932.85	360.27	471.25	810.07	1,764.37	2,574.44		
2042	727.73	8.35	897.60	362.22	525.48	736.07	1,785.30	2,521.37		
2043	656.38	8.17	860.18	362.60	582.35	664.55	1,805.13	2,469.67		
2044	587.99	7.97	820.90	361.32	641.67	595.96	1,823.89	2,419.86		
2045	523.00	7.75	780.03	358.52	703.26	530.76	1,841.81	2,372.57		



Table 12
Additional Projection Details — Present Value of Future Benefits
(\$ in Millions)

	Current In	actives		<b>Current Actives</b>		Grand Totals			
Valuation Date June 30	Retirees & Beneficiaries	Deferreds	Tier 1	Current Tier 2	Future Tier 2	Current Retirees, Beneficiaries & Deferreds	Actives	Total	
2020	\$2,141.91	\$6.72	\$ 848.20	\$180.22	\$ 0.00	\$2,148.63	\$1,028.41	\$3,177.05	
2021	2,107.28	6.62	895.00	191.00	19.82	2,113.90	1,105.83	3,219.73	
2022	2,068.90	6.99	938.52	202.22	38.57	2,075.89	1,179.32	3,255.21	
2023	2,026.79	7.34	978.06	213.85	59.77	2,034.13	1,251.68	3,285.81	
2024	1,980.98	7.64	1,013.55	225.75 82.07		1,988.62	1,321.37	3,309.99	
2025	1,931.54	7.92	1,044.53	237.87	106.82	1,939.45	1,389.22	3,328.67	
2026	1,878.54	8.20	1,070.94	250.15	132.60	1,886.74	1,453.68	3,340.43	
2027	1,822.09	8.42	1,092.12	262.50	162.20	1,830.50	1,516.81	3,347.32	
2028	1,762.30	8.60	1,108.88	274.79	191.91	1,770.91	1,575.58	3,346.49	
2029	1,699.35	8.79	1,120.82	286.90	223.01	1,708.14	1,630.73	3,338.87	
2030	1,633.41	8.93	1,127.96	298.71	256.49	1,642.34	1,683.16	3,325.50	
2031	1,564.70	9.07	1,130.61	310.16	291.33	1,573.77	1,732.10	3,305.86	
2032	1,493.47	9.12	1,128.44	321.12	328.91	1,502.59	1,778.47	3,281.07	
2033	1,420.04	9.11	1,121.83	331.46	368.65	1,429.15	1,821.94	3,251.09	
2034	1,344.72	9.10	1,111.05	340.95	411.17	1,353.81	1,863.17	3,216.99	
2035	1,267.91	9.06	1,096.34	349.51	456.01	1,276.97	1,901.86	3,178.83	
2036	1,190.03	9.01	1,077.83	357.04	503.53	1,199.04	1,938.40	3,137.44	
2037	1,111.53	8.95	1,055.67	363.40	553.97	1,120.48	1,973.04	3,093.52	
2038	1,032.92	8.86	1,030.19	368.46	606.99	1,041.78	2,005.63	3,047.41	
2039	954.69	8.76	1,001.70	372.07	662.81	963.46	2,036.58	3,000.03	
2040	877.40	8.64	970.31	374.28	721.22	886.04	2,065.82	2,951.86	
2041	801.57	8.50	936.48	375.19	781.77	810.07	2,093.44	2,903.51	
2042	727.73	8.35	900.34	374.75	845.29	736.07	2,120.38	2,856.45	
2043	656.38	8.17	862.20	373.02	911.02	664.55	2,146.24	2,810.79	
2044	587.99	7.97	822.37	369.92	979.39	595.96	2,171.67	2,767.64	
2045	523.00	7.75	781.07	365.54	1,050.08	530.76	2,196.69	2,727.44	



Table 13
Additional Projection Details — Benefit Payments Including Administrative Expenses
(\$ in Millions)

	Current In	actives		<b>Current Actives</b>		Grand Totals			
Valuation Date June 30	Retirees & Beneficiaries	Deferreds	Tier 1	Current Tier 2 Future Tier 2		Current Retirees, Beneficiaries & Deferreds	Actives	Total	
2020	\$168.47	\$0.52	\$8.07	\$ 0.90	\$ 0.00	\$168.98	\$ 8.97	\$177.96	
2021	169.92	0.06	14.20	1.16	0.06	169.98	15.41	185.39	
2022	171.12	0.10	20.80	1.47	0.12	171.22	22.39	193.61	
2023	172.05	0.17	27.21	1.94	0.20	172.22	29.35	201.56	
2024	172.68	0.21	33.82	2.47	0.29	172.90	36.58	209.48	
2025	173.01	0.22	40.21	3.08	0.39	173.23	43.68	216.91	
2026	173.02	0.31	46.93	3.79	0.51	173.33	51.23	224.56	
2027	172.69	0.35	52.54	4.62	0.65	173.05	57.81	230.86	
2028	172.00	0.36	58.28	5.57	0.79	172.36	64.64	237.01	
2029	170.93	0.42	63.67	6.63	0.94	171.35	71.24	242.59	
2030	169.46	0.43	68.48	7.72	1.16	169.89	77.36	247.25	
2031	167.57	0.52	73.31	8.91	1.44	168.09	83.66	251.76	
2032	165.23	0.58	77.48	10.21	1.80	165.81	89.49	255.30	
2033	162.42	0.59	81.11	11.68	2.26	163.01	95.04	258.06	
2034	159.13	0.61	84.24	13.18	2.82	159.73	100.24	259.98	
2035	155.33	0.62	86.99	14.71	3.51	155.95	105.21	261.16	
2036	151.02	0.63	89.36	16.33	4.36	151.65	110.05	261.69	
2037	146.19	0.64	91.19	17.99	5.39	146.83	114.57	261.41	
2038	140.85	0.66	92.49	19.71	6.62	141.51	118.82	260.33	
2039	135.03	0.67	93.51	21.29	8.07	135.70	122.87	258.57	
2040	128.74	0.68	93.90	22.69	9.78	129.42	126.37	255.79	
2041	122.04	0.69	94.00	24.06	11.75	122.73	129.81	252.54	
2042	114.97	0.70	93.66	25.29	14.00	115.67	132.94	248.62	
2043	107.61	0.71	92.91	26.50	16.54	108.31	135.94	244.26	
2044	100.01	0.71	91.81	27.54	19.36	100.72	138.72	239.44	
2045	92.27	0.72	90.28	28.53	22.49	92.99	141.30	234.29	



Table 14
Additional Projection Details — Active Population, Covered Payroll,
Employee Contributions and Normal Costs
(\$ in Millions)

Valuation	tion Tier 1 Active Members					Tier 2 Activ	ve Members		Future Tier 2 Active Members			
Date		Covered	Employee			Covered	Employee			Covered	Employee	
June 30	Population	Payroll	Contributions No	rmal Cost	Population	Payroll		Normal Cost	Population	Payroll	Contributions	Normal Cost
2020	483	\$99.78	\$7.53	\$36.12	464	\$57.92	\$6.37	\$12.20	0	\$ 0.00	\$ 0.00	\$ 0.00
2021	429	90.63		33.06	452	57.60		12.48	66	8.39	0.92	1.34
2022	385	83.31	5.72	29.89	441	57.40	6.31	12.57	122	15.84	1.74	2.60
2023	342	75.76	5.03	26.96	426	56.80	6.25	12.55	179	23.87	2.63	4.00
2024	303	68.84	4.29	24.00	410	55.88	6.15	12.37	234	31.87	3.51	5.47
2025	266	61.89	3.66	21.12	391	54.52	6.00	12.20	290	40.36	4.44	7.08
2026	232	55.37	2.85	18.13	373	53.13	5.84	11.76	342	48.70	5.36	8.75
2027	198	48.48	1.94	15.81	350	51.00	5.61	11.24	399	58.04	6.38	10.66
2028	173	43.39	1.34	13.60	326	48.51	5.34	10.77	448	66.71	7.34	12.55
2029	149	38.23	0.93	11.61	304	46.23	5.09	10.30	494	75.28	8.28	14.34
2030	127	33.49	0.36	9.90	282	43.94	4.83	9.84	537	83.67	9.20	16.17
2031	109	29.43	0.25	8.22	262	41.72	4.59	9.35	576	91.64	10.08	17.93
2032	91	25.25	0.15	6.83	243	39.54	4.35	8.80	613	99.72	10.97	19.73
2033	77	21.69	0.09	5.67	224	37.23	4.10	8.16	647	107.62	11.84	21.49
2034	64	18.64	0.07	4.71	204	34.67	3.81	7.52	679	115.55	12.71	23.28
2035	54	15.96	0.04	3.88	185	32.13	3.53	6.87	709	123.30	13.56	25.02
2036	45	13.54	0.03	3.16	167	29.65	3.26	6.20	736	130.92	14.40	26.73
2037	36	11.32	0.02	2.57	149	27.13	2.98	5.53	762	138.54	15.24	28.42
2038	30	9.48	0.02	2.11	133	24.67	2.71	4.85	785	145.97	16.06	30.06
2039	24	8.00	0.02	1.68	117	22.18	2.44	4.25	806	153.30	16.86	31.66
2040	19	6.53	0.01	1.37	102	19.92	2.19	3.74	825	160.48	17.65	33.19
2041	16	5.48	0.01	1.09	90	17.88	1.97	3.25	841	167.28	18.40	34.62
2042	13	4.44	0.01	0.86	78	15.88	1.75	2.83	856	174.13	19.15	36.01
2043	10	3.59	0.01	0.67	68	14.11	1.55	2.42	869	180.73	19.88	37.34
2044	8	2.85	0.01	0.50	58	12.37	1.36	2.07	881	187.33	20.61	38.63
2045	6	2.16	0.00	0.37	50	10.78	1.19	1.73	892	193.84	21.32	39.89



