## State Employees' Retirement System of Illinois

Annual Actuarial Valuation as of June 30, 2020

### **DRAFT**





October 20, 2020

Board of Trustees State Employees' Retirement System of Illinois Springfield, Illinois

Re: State Employees' Retirement System of Illinois Actuarial Valuation as of June 30, 2020

Dear Board Members:

The results of the June 30, 2020, Annual Actuarial Valuation of the State Employees' Retirement System of Illinois ("SERS" or "System") are presented in this report. The purposes of the actuarial valuation are to measure the System's funding status and to determine the State's contribution rate for the fiscal year beginning July 1, 2021, and ending June 30, 2022. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with benefits described in this report for purposes other than those identified above, may be significantly different.

Gabriel, Roeder, Smith & Company ("GRS") has prepared this report exclusively for the Trustees of the State Employees' Retirement System of Illinois; GRS is not responsible for reliance upon this report by any other party. This report may be provided to parties other than SERS only in its entirety and only with the permission of the Trustees.

The State's contribution rate has been determined under Illinois statutes, in particular under 40 ILCS Section 5/14-131. Information required by GASB Statement Nos. 67 and 68 are provided in a separate report. The System's current contribution rate determined under the statutory funding policy may not conform to the Actuarial Standards of Practice. Therefore, the Board adopted an actuarial funding policy to be used to calculate the Actuarially Determined Contribution ("ADC") under GASB Statement Nos. 67 and 68 for financial reporting purposes.

Although the statutory contribution requirements were met, the statutory funding method generates a contribution requirement that is less than a reasonable actuarially determined contribution. Meeting the statutory requirement does not mean that the undersigned agree that adequate actuarial funding has been achieved. We recommend the adherence to a funding policy, such as the Board policy used to calculate the ADC under GASB Statement Nos. 67 and 68 that funds the normal cost of the plan as well as an amortization payment that seeks to pay off any unfunded accrued liability over a closed-period of 25 years.

The contribution requirement in this report is determined using the actuarial assumptions and methods disclosed in Section E of this report. This report includes risk metrics beginning on page 16, but does not include a more robust assessment of the risks if future experience deviates from the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

Board of Trustees State Employees' Retirement System of Illinois Page 2

This actuarial valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data and other information through June 30, 2020. The actuarial valuation was based upon information furnished by SERS staff, concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees, and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by SERS staff.

This report was prepared using actuarial assumptions adopted by the Board as authorized under the Illinois Pension Code. The actuarial assumptions used for the June 30, 2020, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018. Pursuant to Public Act 99-0232, SERS is required to conduct an actuarial experience review once every three years. All actuarial assumptions used in this report are reasonable for the purposes of this actuarial valuation. Additional information about the actuarial assumptions is included in Section E of this report entitled "Actuarial Methods and Assumptions."

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

Public Act 100-0023, effective July 6, 2017, modified the State's funding policy beginning with fiscal year 2018, by phasing in contribution rate variances due to changes in actuarial assumptions over a five-year period. Additionally, Public Act 100-0023 created a new benefit plan option (Optional Hybrid Plan – "Tier 3") for certain current and future active members not covered by Social Security. The State's contribution requirements provided in this report are determined in accordance with Public Act 100-0023.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the SERS as of the actuarial valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Alex Rivera, Heidi G. Barry, and Jeffrey T. Tebeau are Members of the American Academy of Actuaries and are independent of the plan sponsor and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions herein.

Respectfully submitted,

Gabriel, Roeder, Smith & Company

Alex Rivera, FSA, EA, MAAA, FCA Senior Consultant Heidi G. Barry, ASA, MAAA, FCA Senior Consultant Jeffrey T. Tebeau, FSA, EA, MAAA Consultant



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#### **SECTION A**

#### **SUMMARY OF ACTUARIAL VALUATION RESULTS**



#### Introduction

The law governing the State Employees' Retirement System of Illinois ("SERS" or "System") requires the Actuary, as the technical advisor to the Board of Trustees to:

"...make an annual valuation of the liabilities and reserves of the System, make an annual determination of the amount of contributions required from the State under this Article, and certify the results thereof to the board. (40 ILCS Section 5/14 - 138(c))."

Gabriel, Roeder, Smith & Company has been retained by the Board of Trustees to perform an actuarial valuation as of June 30, 2020. In this report, we present the results of the actuarial valuation and the appropriation requirements under Public Act 88-0593, Public Act 93-0002, Public Act 93-0839, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023 for the fiscal year ending June 30, 2022.

The actuarial valuation was completed based upon membership and financial data provided by the administrative staff of the System. The actuarial assumptions used for the June 30, 2020, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018. The cost method used to determine the benefit liabilities for statutory funding is the Projected Unit Credit Cost Method. For actuarial valuation purposes, as well as projection purposes, the actuarial value of assets is based on a five-year smoothing method.

#### **Changes Since the Last Actuarial Valuation**

#### **Recent Legislative Changes**

The following recently passed Public Acts impact SERS as follows.

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy and created a new tier of benefits for certain current and future active members not covered by Social Security. The State's funding policy was amended to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018. The fiscal year 2018 State contribution was recertified, pursuant to P.A. 100-0023.

P.A. 100-0023 created a Hybrid ("Tier 3") plan comprised of a defined benefit plan and a defined contribution plan to serve as an optional plan in lieu of the traditional Tier 2 defined benefit plan for current and future Tier 2 active members not covered by Social Security. The Tier 3 plan is expected to be available to applicable members beginning in fiscal year 2020. The election process for current Tier 2 members will be developed by the System.

Public Act 100-0587, effective June 4, 2018, created two voluntary buyout programs (Accelerated Pension Benefit Payment Program) for eligible members beginning on the implementation date and ending on June 1, 2021. The two accelerated pension benefit payment options offered include: (1) for



vested inactive members, a payment equal to 60 percent of the present value of the member's pension benefit in lieu of receiving any pension benefit, and (2) for active Tier 1 members eligible for retirement, a payment equal to 70% of the difference between: (i) the present value of the automatic annual increases (AAI) to a Tier 1 member's retirement annuity under the current AAI provisions and (ii) the present value of the automatic annual increases to the Tier 1 member's retirement annuity under revised AAI provisions. The fiscal year 2020 State contribution rate was certified as 54.290% of payroll.

P.A. 101-0010 extended the Accelerated Pension Benefit Program from June 1, 2021, to June 1, 2024. The actuarial liability as of June 30, 2019, decreased by \$241 million due to P.A. 100-0587 and \$164 million due to P.A. 101-0010.

A summary of the SERS plan provisions is included in Section F of this report.

#### **Actuarial Assumptions and Methods**

The actuarial valuation results summarized in this report involve actuarial calculations that require assumptions about future events. Most of the actuarial assumptions used for the June 30, 2020, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018.

There have been no changes to the actuarial assumptions and methods since the June 30, 2019, actuarial valuation.

The actuarial valuation reflects retroactive pay increases for the period July 1, 2015, to June 30, 2019, and updated pay for plan year end June 30, 2020. This retroactive pay was included in the reported year-to-date earnings for active members causing the appearance of very large pay increases from one year to the next. While the retroactive pay is subject to pension benefits, the apparent increase in the plan year 2019 and 2020 year-to-date earnings is not expected to be representative of projected future pays. Consequently, projected pay was based on the last available pay rate for 2020. Our approach for projecting future pays is described in Section E of this report.

Under the Accelerated Pension Benefit Payment Program, 21 percent of eligible Regular formula members and 28 percent of eligible Alternative formula members are assumed to elect the "COLA Buyout" at retirement. Five percent of eligible inactive members are assumed to elect the "Total Buyout."

Pursuant to Public Act 99-0232, SERS is required to conduct an actuarial experience review once every three years. Under this schedule, an experience review for the period from July 1, 2018, through June 30, 2021, will be performed after completion of the June 30, 2021, actuarial valuation with expected implementation of the recommended assumptions beginning with the June 30, 2022, actuarial valuation.

#### **Tier 3 Participation Assumptions for Funding Projections**

As of June 30, 2020, the System has approximately 800 Tier 2 active members not covered by Social Security that may irrevocably elect the Tier 3 plan. Given the uncertainty of the election behavior and



small population size of this group, we have assumed these members would remain in Tier 2. We will review emerging experience for future Tier 3 members in subsequent actuarial valuations and if necessary, will provide recommended assumptions.

In order to determine the State's contribution rate, open-group projections through fiscal year 2045 are performed. The open group includes current and future plan members. The active member population is assumed to remain level at its current state of 62,621 members over the 25-year projection period. Currently, there are approximately 2,300 active members not covered by Social Security. As these members leave active population, they are assumed to be replaced by new entrants at the rate necessary to keep the population constant at 2,300 members. Future members of this group may elect to participate in either the Tier 2 or Tier 3 benefit plan. Given the uncertainty of Tier 3 participation, we have assumed all future members not covered by Social Security would participate in Tier 2.





The following is a summary of the key actuarial valuation results for the current and prior plan years.

Actuarial Valuation Date:	June 30, 2020	June 30, 2019
Fiscal Year Ending:	June 30, 2022	June 30, 2021
Estimated Statutory Contributions:		
Annual Amount <sup>a</sup>	\$ 2,470,303,000	\$ 2,377,937,000
· Percentage of Projected Capped Payroll for Fiscal Year	53.889%	52.604%
Actuarially Determined Contribution <sup>b</sup> (ADC):		
· Annual Amount	\$ 2,976,657,067	\$ 2,918,467,212
· Percentage of Projected Capped Payroll for Fiscal Year	64.935%	64.561%
Membership		
Number of		
- Active Members	62,621	62,026
- Inactives - Eligible for Deferred Vested Benefit	3,774	3,843
<ul> <li>Inactives - Eligible for Return of Contributions</li> </ul>	23,478	21,682
- Members Receiving Payments	75,355	74,589
<ul> <li>Members Eligible for Deferred Benefits</li> </ul>	172	181
- Total	165,400	162,321
· Covered Payroll Provided by the System	\$ 4,523,879,064	\$ 4,601,378,610
· Projected Capped Payroll for Fiscal Year <sup>c</sup>	\$ 4,584,057,550	\$ 4,520,449,762
· Annualized Benefit Payments  Assets	\$ 2,754,503,416	\$ 2,635,943,083
· Market Value of Assets (MVA)	\$ 19,191,432,889	\$ 18,478,303,106
· Actuarial Value of Assets (AVA)	\$ 19,389,500,950	\$ 18,429,185,637
Return on MVA	4.47%	6.42%
· Return on AVA	5.90%	6.05%
· Ratio – AVA to MVA	101.03%	99.73%
Actuarial Information		
· Employer Normal Cost Amount	\$ 622,063,879	\$ 620,113,733
· Actuarial Accrued Liability (AAL)	\$ 50,145,830,802	\$ 48,731,439,198
· Unfunded Actuarial Accrued Liability (UAAL)	\$ 30,756,329,852	\$ 30,302,253,561
· Funded Ratio based on AVA	38.67%	37.82%
· UAAL as % of Covered Payroll Provided by the System	679.87%	658.55%
· Funded Ratio based on MVA	38.27%	37.92%

<sup>&</sup>lt;sup>a</sup> The estimated statutory contribution amounts for fiscal years 2021 and 2022 are based on projected capped payrolls for fiscal years 2021 and 2022, respectively, using June 30, 2020, census data.

<sup>&</sup>lt;sup>c</sup> Based on June 30, 2020, census data.



<sup>&</sup>lt;sup>b</sup> For fiscal years ending on and after June 30, 2017, the Board adopted a recommended policy used to develop the Actuarially Determined Contribution (ADC) as defined in GASB Statement Nos. 67 and 68. The policy adopted by the Board calculates the ADC as the Normal Cost plus a 25-year level percent of capped payroll closed-period amortization of the Unfunded Accrued Liability. As of June 30, 2020, the remaining amortization period is 20 years. The ADC is used for financial reporting purposes only.

### Appropriation Requirements under P.A. 88-0593, P.A. 93-0002, P.A. 93-0839, P.A. 94-0004, P.A. 96-0043, and P.A. 100-0023

The law governing the System under P.A. 88-0593 provides that:

For fiscal years 2011 through 2045, the minimum contribution to the System for each fiscal year shall be an amount determined to be sufficient to cause the total assets of the System to equal 90 percent of the total actuarial liabilities of the System by the end of fiscal year 2045. In making these determinations, the required contribution shall be calculated each year as a level-percentage-of-payroll over the years remaining to and including fiscal year 2045 and shall be determined under the projected unit credit actuarial cost method. For fiscal years 1997 through 2010, the minimum contribution to the System, as a percentage of the payroll, shall be increased in equal annual increments so that by fiscal year 2010, the contribution rate is at the same level as the contribution rate for fiscal years 2011 through 2045.

The above calculation provides the basis for calculating the appropriation requirements under P.A. 93-0002. For fiscal years 2005 and later, the contributions under P.A. 93-0002 start with a calculation of the contribution based upon the hypothetical asset value which assumes no infusion from the proceeds of the General Obligation Bond ("GOB") sale that were deposited July 1, 2003 (Table 4a). This contribution is then reduced by the debt service beginning in fiscal year 2005 to produce the maximum contribution. For fiscal years 2006 and 2007, the maximum contribution is equal to the contribution amounts stated in P.A. 94-0004 for each respective year. The contribution amounts stated in P.A. 94-0004 are \$203,783,900 for fiscal year 2006 and \$344,164,400 for fiscal year 2007. A second projection is performed to develop the P.A. 88-0593 formula rate, which includes the GOB deposit. The lower of this formula rate with the GOB assets included and the maximum contribution is the required state appropriation (Table 4b).

Pursuant to Public Act 96-0043, \$723,703,100 of the total required State contribution for fiscal year 2010 will be paid from the proceeds of a GOB sale.

Pursuant to Public Act 96-0043, for the calculation of the fiscal year 2011 contribution and beyond, the value of the System's assets shall be equal to the actuarial value of the System's assets. As of June 30, 2008, the actuarial value of the System's assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the five-year period following that fiscal year. Furthermore, for purposes of determining the required State contribution to the System for a particular year, the projected actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018. The development of the contribution rate phase-in schedule that applies to State contribution rates determined on and after fiscal year 2018 is provided on page 50.



## Development of the Actuarial Value of Assets Based upon the Market Value of Assets

The following tables outline the reconciliation of the market value of assets and the development of the hypothetical asset value as of June 30, 2020. Also, the tables show the development of the actuarial value of assets under both the market value and the hypothetical value of assets.

1. Market Value of Assets 6/30/2019	\$ 18,478,303,106
2. Market Value Adjustment	13,585,546
3. Market Value of Assets 6/30/2019 - Adjusted	18,491,888,652
4. Actual State Contribution Amount <sup>a</sup>	2,368,905,396
5. Employee Contribution Amount	271,749,009
6 Benefit Payouts & Refunds	(2,747,186,862)
7. Administrative Expenses	(17,412,562)
8. Investment Income	823,489,256
9. Market Value of Assets 6/30/2020	\$ 19,191,432,889
10. Expected Investment Return at 6.75%	1,244,087,644
11. Investment Gain/(Loss) Current Year	(420,598,388)
12. Deferred Investment Gains and (Losses) All Years	(198,068,061)
13. Actuarial Value of Assets 6/30/2020 (9 12.)	\$ 19,389,500,950

 $<sup>^{\</sup>it a}$  The fiscal year 2020 State contribution rate is 52.150% without debt service and 54.290% with debt service.



#### Development of the Actuarial Value of Assets Based upon the Hypothetical Value of Assets

The hypothetical asset value assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.

1.	Hypothetical Value of Assets 6/30/2019	\$ 17,021,677,575
2.	State Contribution Amount <sup>a</sup>	2,490,754,194
3.	Employee Contribution Amount	271,749,009
4.	Benefit Payouts & Refunds	(2,747,186,862)
5.	Administrative Expenses	(17,412,562)
6.	Investment Income <sup>b</sup>	760,822,649
7.	Hypothetical Value of Assets 6/30/2020	\$ 17,780,404,003
8.	Expected Investment Return at 6.75%	1,148,893,644
9.	Investment Gain/(Loss) Current Year	(388,070,995)
10.	Deferred Investment Gains and (Losses) All Years	(185,186,244)
11.	Hypothetical Actuarial Value of Assets 6/30/2020 (7 10.)	\$ 17,965,590,247

<sup>&</sup>lt;sup>a</sup> Represents 55.058 percent of covered payroll provided by the System for the basic contribution. This rate was determined as part of the 6/30/2018 actuarial valuation, and is based upon the hypothetical asset value which assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.

The development of the actuarial smoothed value of assets with GOB proceeds and the hypothetical smoothed value of assets without GOB proceeds are provided in each respective historical actuarial valuation report since the GOB proceeds were deposited into the trust.



<sup>&</sup>lt;sup>b</sup> Investment income assumes hypothetical value of assets earns the Fund's actual rate of return for fiscal year 2020 of 4.47 percent.

#### **State Contribution Requirement for Fiscal Year 2022**

The fiscal years ending June 30, 2021, and June 30, 2022, certified contribution requirements and projected future year required State contribution rates and amounts, assuming deferred investments gains and losses are recognized in the assets, are as follow:

Fiscal Year Ending June 30,	Base Contribution	Debt Service Contribution	Total Contribution	Assumed Payroll (billions)	Total Required Contribution	Total Required Contribution Including Debt Service
2021	52.604%	2.227%	54.831%	\$4.520	\$2,377,937,000	\$2,478,608,000
2022	53.889%	2.280%	56.169%	4.584	2,470,303,000	2,574,820,000
2023	53.775%	2.347%	56.122%	4.654	2,502,498,000	2,611,719,000
2024	53.812%	2.478%	56.290%	4.726	2,543,129,000	2,660,238,000
2025	53.822%	2.591%	56.413%	4.800	2,583,599,000	2,707,974,000
2026	53.930%	2.614%	56.544%	4.881	2,632,455,000	2,760,051,000
2027	53.912%	2.627%	56.539%	4.966	2,677,516,000	2,807,985,000
2028	53.814%	2.699%	56.513%	5.056	2,720,956,000	2,857,424,000
2029	53.740%	2.754%	56.494%	5.155	2,770,093,000	2,912,051,000
2030	53.595%	2.860%	56.455%	5.258	2,817,883,000	2,968,254,000

Assumed projected payroll is based on census data as of June 30, 2020.

For fiscal years 2022 through 2033, the base contribution is limited by the maximum contribution determined under the assumption that the proceeds of the GOB sale were not deposited; therefore, the contribution rate is not level as a percent of pay.

Pursuant to Public Act 96-0043, the fiscal year 2022 contribution rate is calculated assuming the actuarial value of assets as of July 1, 2020, earns a rate of return equal to the System's actuarially assumed rate of return. Pursuant to Public Act 100-0023, contribution rates for fiscal years 2021 through 2025 include smoothing of contribution rate variances due to changes in actuarial assumptions.

The contributions for fiscal years 2023 and beyond, as presented above, are developed in Tables 4c and 4d in this report. In those projections, the actuarial valuations as of June 30 for years 2021 through 2024 have been projected as though an actuarial valuation in each of those years was performed. At each projected actuarial valuation, an additional 20 percent of the investment gains and losses are recognized. The market value of assets at June 30, 2020, is assumed to have a rate of return equal to the actuarial valuation interest rate going forward. Therefore, the actuarial value of assets is calculated by adjusting the market value at each respective actuarial valuation date by the remaining percentage of the investment gains and losses. The actuarial value of assets converges to market value in 2024, when all remaining investment gains and losses have been recognized. Because the deferred asset gains and losses are incorporated into the projections, the projections found in Tables 4c and 4d do not show a stable contribution rate until the impact of the five-year asset smoothing has been fully realized.



#### **Method of Calculation for Appropriation Requirements**

The results are based on the projected unit credit actuarial cost method, the data provided, and assumptions used for the June 30, 2020, actuarial valuation. In order to determine projected contribution rates and amounts, the following additional assumptions were used:

- Projected annualized payroll of \$4,520,400,000 for fiscal year 2021.
- Total employer contributions of \$2,377,937,000 (including no payments from the unclaimed property fund) for fiscal year 2021.
- Administrative expenses of \$19,291,324 for fiscal year 2021, as provided by the System.
- New entrants whose average age is 36.04 and average pay is \$51,104 (2020 dollars). These values are based on the average age and average pay of new entrants over the last 15 years.
- The active member population is assumed to remain level at 62,621 for all years of the 25-year projection.
- Current and future members not covered by Social Security are assumed to participate in Tier 2.
- Projected benefits for members hired on or after January 1, 2011, are based on the provisions established in P.A. 96-0889.

The average increase in total uncapped payroll for the 25-year projection period is approximately 2.75 percent per year. It is important to note that benefits for new hires are based on capped payroll which is ultimately projected to grow at 1.125 percent per year. All results in this actuarial valuation assume that State contributions will be made on capped pay.

To determine the contribution rates, the expected 2021 appropriation was converted to a percentage of the expected 2021 payroll. An amortization schedule was then determined on the assumption that:

- The ratio of total assets to total actuarial liabilities will be 90 percent by June 30, 2045.
- The actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.
- The contribution rates for fiscal years 2010 through 2033 will not be uniform, but the rate for any one of these years will be the minimum of the difference between the "without-GOB" contribution and the debt service, and the underlying formula rate as determined by Public Act 88-0593.
- The contribution rate for fiscal year 2021 will be 52.604 percent based on the certification of the June 30, 2019, actuarial valuation results issued November 1, 2019.
- The contribution rates for fiscal years 2034 through 2045 will be a uniform percentage of capped payroll.



#### **Method of Calculation for Appropriation Requirements**

• The contribution rates for fiscal years 2021 through 2025 are reduced according to the phase-in schedule provided on page 50.

Finally, the certified FY 2022 contribution rate of 53.889 percent is applied to actual FY 2022 capped payroll.





GASB Statements Nos. 25, 27, 67, and 68 provide guidance for retirement plans and plan sponsors on the development of an annual expense requirement to be reported in their annual financial statements. Under the prior rules established by GASB Statements Nos. 25 and 27, this expense requirement is based on the Annual Required Contribution ("ARC"). The ARC is the sum of the normal cost and amortization of the unfunded accrued liability and represents the annual employer contributions that are projected to finance benefits for current plan members over a period not to exceed 30 years.

GASB Statements Nos. 67 and 68, which replaced GASB Statements Nos. 25 and 27, no longer use the ARC. However, measuring the Statutory Contribution against a policy such as the ARC helps evaluate the funding adequacy of the current statutory funding method. Thus, the Board adopted a policy to calculate the Actuarially Determined Contribution ("ADC"). Under this policy, the ADC is calculated as the Normal Cost plus a 25-year level percent of capped payroll closed-period amortization, as of June 30, 2015, of the Unfunded Accrued Liability.

The ADC for fiscal years 2021 and 2022, as well as the statutory contribution for fiscal years 2021 and 2022, are shown below as a percentage of projected capped payroll. The ADC and statutory contribution for 2021 are based on the results of the June 30, 2019, actuarial valuation. The dollar amount of the ADC for 2021 and 2022 and the statutory contribution for 2021 and 2022 will be the product of the actual payroll for 2021 and 2022 and the percentages shown.

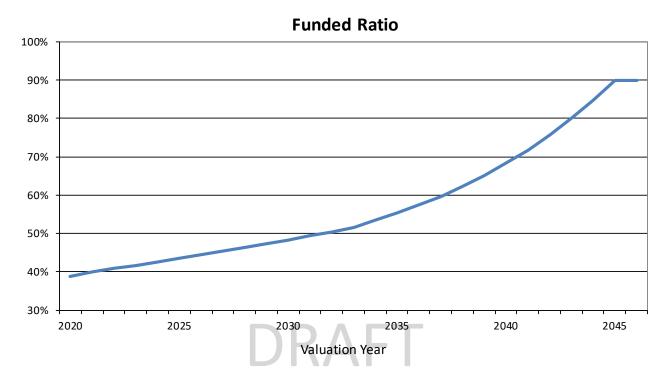
Actuarial Valuation Date:		June 30, 2020	June 30, 2019
Actuarially Determined Contributions for Fiscal Year Ending:		June 30, 2022	June 30, 2021
1. Employer normal cost	\$	622,063,879	\$ 620,113,733
2. Initial Amount to amortize the unfunded liability over a 25-year			
closed-period, beginning July 1, 2015, as a level percentage of capped payroll		2,354,593,188	 2,298,353,479
3. ADC [(1) + (2)]	\$	2,976,657,067	\$ 2,918,467,212
4. Projected capped payroll for fiscal year <sup>a</sup>	\$	4,584,057,550	\$ 4,520,449,762
5. ADC as a percentage of projected capped payroll		64.935%	64.561%
6. Estimated statutory contribution	\$	2,470,303,000	\$2,377,937,000
7. Estimated statutory contribution as a percentage of projected capped payroll		53.889%	52.604%
8. Estimated statutory contribution as a percentage of ADC [(6) / (3)]		82.989%	81.479%

 $<sup>^</sup>a$  Projected capped payroll for each fiscal year is based on census data as of June 30, 2020.

A key objective of the ADC is to accrue costs over the working lifetime of plan members to ensure that benefit obligations are satisfied, and intergenerational equity is promoted. Although the ADC is solely an accounting provision, in certain circumstances it could represent a reasonable annual funding target and therefore is used by some plan sponsors as their "de facto" funding requirement. Given there is no requirement that the accounting provision for pension expense must equal the annual funding requirement, some plan sponsors adopt funding policies that differ from the ADC. However, a funding policy that differs significantly from the ADC approach could result in a potential "back-loading," meaning contributions are deferred into the future. Back-loading could result in an underfunding of the System.



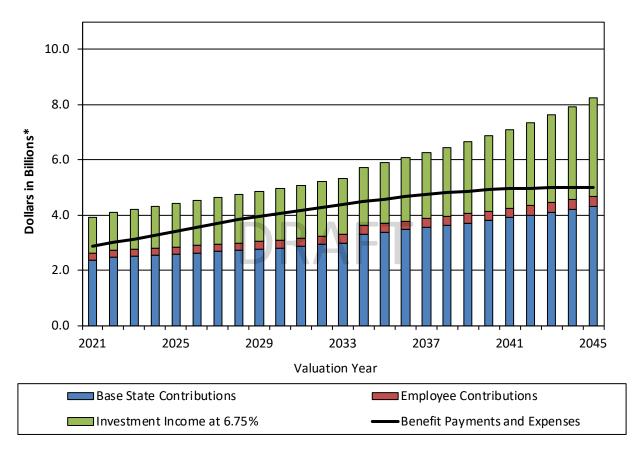
The statutory funding policy adopted for SERS provides for level percent of pay funding that produces a funding target of 90 percent by 2045, assuming an open group projection. The following graph shows the projected funded ratio. A key observation is that the funded ratio does not grow markedly until after 2033. That is, a majority of the funding occurs between 2034 and 2045. This illustrates how significantly the current funding policy defers or back-loads contributions into the future.





The following graph compares the projected benefits and expenses against employer contributions, employee contributions, and investment income. Benefits and expenses will continue to exceed State and employee contributions through 2045. From 2021 to 2033, the percentage of investment income needed to pay ongoing benefits increases from approximately 17.1 percent to 53.7 percent. This implies that a lower level of investment income is projected to be available for potential asset growth. After 2033, the percentage of investment income needed to pay ongoing benefits is projected to decrease from approximately 41.4 percent in 2034 to 9.3 percent in 2045, which is projected to cause assets to grow at a faster rate.

#### **Comparison of Cash Flows**



<sup>\*</sup> Future dollar amounts are based on assumed inflationary increases.

The provisions of P.A. 96-0043 develop a theoretical value of assets that do not recognize deferred investment gains and losses in the projection of assets used to develop the statutory contribution. This policy tends to defer contributions when plan assets experience a loss.

Given that the SERS funded ratio at June 30, 2020, is only 38 percent on a market value of assets basis, and because the current statutory policy tends to back-load and defer contributions, we advise strengthening the current statutory funding policy. The Board has taken steps to strengthen the current statutory funding policy by adopting a lower assumed rate of return and more conservative assumptions. Examples of other methods to strengthen the current funding policy include:



- 1. Increasing the 90 percent funding target to 100 percent;
- 2. Reducing the projection period needed to reach the funding target;
- 3. Eliminating the maximum contribution cap; and
- 4. Changing the actuarial cost method for calculating liabilities from the Projected Unit Credit cost method to the Entry Age Normal cost method.

The statutory contribution policy could also be strengthened by changing to an ADC based funding approach with an appropriate amortization policy for each respective tiered benefit structure.

At the April 21, 2015, Board meeting, the Board adopted a policy, for purposes of financial reporting under GASB Statement Nos. 67 and 68, which provides for the annual payment of SERS' normal cost and amortizing the unfunded liability over a 25-year closed-period, beginning July 1, 2015, as a level percent of capped payroll.

#### Number of Projected Future Active Members

The statutory contribution is based on performing an open group projection through the year 2045. The projection is based on assuming that new active members are hired to replace the current members who leave active membership (through termination, retirement, or death). The number of active members has decreased by about 2.3 percent between 2010 and 2020, which is an average annualized decrease of about 0.21 percent. However, in 2019 and 2020 the number of active members has increased which indicates a positive growth trend.

Currently, the actuarial valuation assumes that the total number of active members in the future will be equal to the number active in the current actuarial valuation. Given the decrease in the number of active members over the past 10 years, if SERS expects a decline of the active population in the near term the Board may want to consider an update to the population projection assumption to include a decreasing population in the near term before reaching an equilibrium number of active member's long term.

Active Membership							
Fiscal Year		Annual	% Annual	Covered			
Ending		Change in	Change in	Payroll			
June 30,	Total	Membership	Membership	(\$ in Millions)			
2010	64,143			\$4,119.36			
2011	66,363	2,220	3.46%	4,211.19			
2012	62,729	(3,634)	-5.48%	4,329.08			
2013	61,545	(1,184)	-1.89%	4,236.19			
2014	62,844	1,299	2.11%	4,416.15			
2015	63,273	429	0.68%	4,453.68			
2016	61,317	(1,956)	-3.09%	4,284.36			
2017	60,612	(705)	-1.15%	4,195.78			
2018	61,397	785	1.30%	4,243.74			
2019	62,026	629	1.02%	4,601.38			
2020	62,621	595	0.96%	4,523.88			
<b>Total Change</b>		(1,522)	-0.21%				



#### **Actuarial Standards of Practice (ASOP) No. 4 Disclosures**

### **General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status**

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning 6.75 percent on the actuarial value of assets), it is expected that:

- 1. The State contribution rate will be level as a percentage of payroll beginning in 2033 through 2045 (after all deferred asset gains and losses are fully recognized);
- 2. The unfunded liability will increase in dollar amount through 2026 before it begins to decrease;
- 3. The unfunded actuarial accrued liabilities will never be fully amortized; and
- 4. The funded status of the plan will increase gradually towards a 90 percent funded ratio in 2045.

#### **Limitations of Funded Status Measurements**

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- 1. The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations; in other words, of transferring the obligations to an unrelated third party in an arm's length market value type transaction.
- 2. The measurement is dependent upon the actuarial cost method which, in combination with the plan's funding policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100 percent is not synonymous with no required future contributions. If the funded status were 100 percent, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
- 3. The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets.

#### **Limitation of Project Scope**

Actuarial standards do not require the actuary to evaluate the ability of the plan sponsor or other contributing entity to make required contributions to the plan when due. Such an evaluation was not within the scope of this project and is not within the actuary's domain of expertise. Consequently, the actuary performed no such evaluation.



### Risk Associated with Measuring the Accrued Liability and Contributions

The determination of the accrued liability and the statutory contribution requires the use of actuarial assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the actuarial assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the total required employer contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Fund's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the Fund's future financial condition include:

- 1. **Investment Risk** actual investment returns may differ from the expected returns;
- 2. **Asset/Liability Mismatch** changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- Contribution Risk actual contributions may differ from expected future contributions. For
  example, actual contributions may not be made in accordance with the Fund's funding policy or
  material changes may occur in the anticipated number of covered employees, covered payroll, or
  other relevant contribution base;
- 4. **Salary and Payroll Risk** actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 5. **Longevity Risk** members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- 6. **Other Demographic Risks** members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The statutory contribution for fiscal year 2022 shown on page 9 should be considered as the minimum contribution that complies with the funding policy governed by State statute. The timely receipt of the statutory contribution is critical to support the financial health of the System. Users of this report should be aware that contributions made at the statutorily determined amount do not necessarily guarantee benefit security.



### Risk Associated with Measuring the Accrued Liability and Contributions

#### **Plan Maturity Measures**

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	2020	2019
Ratio of the Market Value of Assets to Covered Payroll	4.24	4.02
Ratio of Actuarial Accrued Liability to Covered Payroll	11.08	10.59
Ratio of Actives to Retirees and Beneficiaries	0.83	0.83
Ratio of Net Cash Flow to Market Value of Assets	-0.65%	-0.56%

#### **Ratio of Market Value of Assets to Payroll**

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 4.0 times the payroll, a return on assets 5 percent different than assumed would equal 20 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### **Ratio of Actuarial Accrued Liability to Payroll**

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100 percent is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 11 times the payroll, a change in liability 2 percent other than assumed would equal 22 percent of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.



### Risk Associated with Measuring the Accrued Liability and Contributions

#### **Ratio of Actives to Retirees and Beneficiaries**

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

#### **Additional Risk Assessment**

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability. At the Board's request, we conducted additional risk assessment of investment, and contribution risk through stress testing the investment return assumption and future active population growth.



#### **SECTION B**

#### **FUNDING RESULTS**

## DRAFT

## Table 1 Results of Actuarial Valuation as of June 30, 2020

1	Number of Members a. Active		62,621
	b. Inactive:		,
	i. Eligible for deferred vested pension benefits (3,347		
	based on SERS service alone. An additional 427 are		
	eligible when reciprocal service is added to SERS service)		3,774
	ii. Eligible for return of contributions only		23,478
	c. Current Benefit Recipients:		
	i. Retirement annuities		61,819
	ii. Survivor annuities		11,613
	iii. Disability annuities		1,923
	d. Eligible for Deferred Benefits:		
	i. Retirement annuities		53
	ii. Survivor annuities		119
	e. Total		165,400
2	Covered Payroll Provided by System	\$	4,523,879,064
3	Annualized Benefit Payments Currently Being Made		
	a. Retirement (Includes those eligible for deferred benefits)		\$2,521,718,952
	b. Survivor (Includes those eligible for deferred benefits)		178,810,596
	c. Disability		53,973,868
	d. Total		\$2,754,503,416
4	Actuarial Liability—Annuitants		
	a. Current Benefit Recipients:		
	i. Retirement annuities	\$	33,353,285,578
	ii. Survivor annuities		1,856,560,352
	iii. Disability annuities		550,342,937
	b. Eligible for Deferred Benefits:		
	i. Retirement annuities		6,227,206
	ii. Survivor annuities		8,185,655
	c. Total	\$	35,774,601,728
5	Actuarial Liability—Inactive Members		
J	a. Eligible for Deferred Vested Pension Benefits	\$	686,408,111
	b. Eligible for Return of Contributions Only	Ą	53,861,956
	c. Total	\$	
	C. TULAI	Ş	740,270,067



## Table 1 (Concluded) Results of Actuarial Valuation as of June 30, 2020

			Normal	Actuarial
			Cost	Liability
6	Active Members			
	a. Pension Benefits	\$	535,553,007	\$ 9,284,218,535
	b. Cost-of-Living Adjustments		195,600,152	3,845,230,555
	c. Death Benefits			
	i. Occupational	\$	1,076,016	\$ 9,631,826
	ii. Non-occupational		7,966,099	86,033,886
	iii. Refund		13,653,874	46,862,312
	iv. Total	\$	22,695,989	\$ 142,528,024
	d. Disability			
	i. Occupational	\$	10,355,109	\$ -
	ii. Non-occupational		58,678,951	
	iii. Total	\$	69,034,060	\$ -
	e. Withdrawal		35,413,554	358,981,893
	f. Expenses		19,291,324	-
	g. Total	\$	877,588,086	\$ 13,630,959,007
7	Total Actuarial Liability (4 + 5 + 6)	_		\$ 50,145,830,802
8	Market Value of Assets (MVA)			\$ 19,191,432,889
9	Unfunded Actuarial Liability Based on MVA (7 – 8)			\$ 30,954,397,913
10	Funded Percentage Based on MVA (8 ÷ 7) <sup>a</sup>			38.27%
11	Actuarial Value of Assets (AVA)			\$ 19,389,500,950
12	Unfunded Actuarial Liability Based on AVA (7 – 11)			\$ 30,756,329,852
13	Funded Percentage Based on AVA (11 $\div$ 7) $^{a}$			38.67%
14	Total Normal Cost	\$	877,588,086	
15	Employee Contributions	\$	255,524,207	
16	Annual Employer Normal Cost (% covered payroll provided by the System)	\$	622,063,879 13.75%	

<sup>&</sup>lt;sup>a</sup> The funded status measure is appropriate for assessing the need for future contributions. The funded status is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.



## Table 2 Analysis of Change in Unfunded Accrued Actuarial Liability

In addition to the expected change in the unfunded accrued actuarial liability, changes in membership demographics, investment performance, plan provisions, and assumptions have affected the actuarial valuation results. The increase in the unfunded actuarial accrued liability (UAAL) of \$454,076,291 was due to the following:

1	UAAL at 06/30/2019	\$	30,302,253,561
2	Contributions  a. Contributions due (Normal Cost plus Interest on UAAL)  i interest on 1)  ii members contributions  iii employer normal cost  iv interest on ii and iii  v total due	\$	2,045,402,115 271,749,009 620,113,732 29,608,876 2,966,873,732
	<ul> <li>b. Contributions paid (Actual)</li> <li>i member contributions</li> <li>ii state agencies</li> <li>iii interest on i and ii</li> <li>iv total paid</li> </ul>	\$	271,749,009 2,368,905,396 87,666,864 2,728,321,269
3	c. Expected increase in UAAL  Expected UAAL at 06/30/2020	\$ \$	238,552,463
4	(Gains)/Losses a. investment income b. salary increases c. demographic d. total	\$	158,910,288 52,104,683 4,508,857 215,523,828
5	Plan Provision Changes	\$	-
6	Assumption Changes	\$	-
7	Total Change in UAAL	\$	454,076,291
8	UAAL at 06/30/2020	\$	30,756,329,852



Table 3
Analysis of Financial Gains and Losses in Unfunded Accrued
Actuarial Liability for Fiscal Year Ended June 30, 2020

	Activity	 (Gain)/Loss	% of 06/30/2019 AAL
1	Actuarial (Gain)/Loss		
	a. Retirements	\$ 34,318,676	0.08%
	b. In-Service Mortality	(575,193)	0.00%
	c. Retiree Mortality and Benefit Changes	(69,470,380)	-0.14%
	d. Salary Increases	52,104,683	0.11%
	e. Terminations	(47,042,729)	-0.10%
	f. Investment	158,910,288	0.33%
	g. New Entrant Liability	75,543,251	0.16%
	h. Other	11,894,722	0.02%
	i. Total Actuarial (Gain)/Loss	\$ 215,523,828	0.46%
2	Plan Provision Changes	\$ Π.	0.00%
3	Assumption Changes	\$ -	0.00%
4	Contribution (Excess)/Shortfall <sup>a</sup>	\$ 238,552,463	0.49%
5	Total Financial (Gain)/Loss	\$ 454,076,291	0.95%

<sup>&</sup>lt;sup>a</sup> Represents the increase in the Unfunded Actuarial Accrued Liability due to actual contributions being less than the Normal Cost plus interest on the beginning of year Unfunded Actuarial Accrued Liability.



#### Table 4a

# Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-004, Public Act 96-0043, and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

										Ann	ual Nor	mal	Cost			tate Con	tribution	_	
Plan		Actuarial										Emp	loyer						
Year End	Number	Accrued		Unfunded			Total			Emp	oloyee	No	rmal	Percent			Percent	7	Γotal
6/30	Active	Liability	Assets	Liability	Funded Ratio	1	Payroll	T	otal	С	ont.	С	ost	of Pay	A	nount	of Pay	Ex	penses
2021	62,621	\$ 51,487	\$ 19,090	\$ 32,397	37.08%	\$	4,520	\$	878	\$	256	\$	622	13.76%	\$	2,513	55.63%	\$	2,856
2022	62,621	52,759	20,243	32,516	38.37%		4,584		869		258		611	13.33%		2,612	56.99%		3,001
2023	62,621	53,966	21,378	32,588	39.61%		4,654		860		260		600	12.90%		2,655	57.05%		3,139
2024	62,621	55,102	22,494	32,607	40.82%		4,726		851		262		588	12.45%		2,699	57.11%		3,277
2025	62,621	56,157	23,587	32,570	42.00%		4,800		839		265		575	11.97%		2,741	57.10%		3,418
2026	62,621	57,124	24,658	32,467	43.17%		4,881		827		267		559	11.45%		2,787	57.10%		3,559
2027	62,621	58,001	25,711	32,290	44.33%		4,966		814		270		544	10.94%		2,836	57.10%		3,698
2028	62,621	58,790	26,755	32,035	45.51%		5,056		804		274		530	10.49%		2,887	57.10%		3,830
2029	62,621	59,496	27,803	31,692	46.73%		5,155		797		278		519	10.07%		2,943	57.10%		3,954
2030	62,621	60,120	28,863	31,257	48.01%		5,258		792		282		510	9.70%		3,002	57.10%		4,074
2031	62,621	60,671	29,953	30,718	49.37%		5,368		788		287		502	9.35%		3,065	57.10%		4,183
2032	62,621	61,141	31,074	30,067	50.82%		5,482		785		292		493	9.00%		3,130	57.10%		4,294
2033	62,621	61,534	32,238	29,296	52.39%		5,600		783		296		487	8.69%		3,197	57.10%		4,398
2034	62,621	61,854	33,460	28,394	54.10%		5,724		783		302		481	8.41%		3,268	57.10%		4,493
2035	62,621	62,103	34,754	27,349	55.96%		5,854		783		307		476	8.13%		3,342	57.10%		4,583

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4a (Concluded)**

# Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

												An	nual No	rma	l Cost			State Con	tribution		
Plan		Actuarial												Em	ployer						
Year End	Number	Accrued			ι	Jnfunded			Total			Em	ployee	Ν	ormal	Percent			Percent	7	Γotal
6/30	Active	Liability		Assets		Liability	Funded Ratio	F	Payroll	1	otal	1	Cont.		Cost	of Pay	A	mount	of Pay	Ex	penses
2036	62,621	\$ 62,28	2 \$	36,133	\$	26,149	58.01%	\$	5,986	\$	783	\$	313	\$	470	7.86%	\$	3,418	57.10%	\$	4,667
2037	62,621	62,39	8	37,614		24,784	60.28%		6,124		786		318		467	7.63%		3,497	57.10%		4,742
2038	62,621	62,46	0	39,219		23,241	62.79%		6,269		791		325		466	7.44%		3,579	57.10%		4,808
2039	62,621	62,47	3	40,968		21,506	65.58%		6,419		798		331		467	7.28%		3,665	57.10%		4,865
2040	62,621	62,45	1	42,887		19,565	68.67%		6,576		809		338		471	7.17%		3,754	57.10%		4,911
2041	62,621	62,40	5	45,002		17,403	72.11%		6,739		822		345		478	7.09%		3,848	57.10%		4,947
2042	62,621	62,34	5	47,339		15,005	75.93%		6,908		839		352		486	7.04%		3,945	57.10%		4,974
2043	62,621	62,27	9	49,926		12,354	80.16%		7,082		857		360		497	7.02%		4,044	57.10%		4,993
2044	62,621	62,21	8	52,787		9,431	84.84%		7,260		877		368		509	7.02%		4,145	57.10%		5,005
2045	62,621	62,16	6	55,947		6,219	90.00%		7,439		898		376		522	7.02%		4,247	57.10%		5,013

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### Table 4b

# Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023 Investment Return of 6.75% Each Year (\$ in Millions)

						_		Annual I	Iormal	Cost				Required St	ate C	ontribut	tion			
												(a)	(b)	(c)=(a)-(b)		(d)	Min	nimum of	(c) and (d)	
Plan		Actuarial							Empl	loyer		Without			Fo	rmula				
Year End	Number	Accrued		Unfunded	Funded	Total		Employe	e Nor	mal	Percent	GOB	Debt	Maximum	Rat	e With	Re	quired	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Cont.	Co	ost	of Pay	Cont.	Service	Cont.	(	GOB	C	Cont.	of Pay	Expenses
2021	62,621	\$ 51,487	\$ 20,468	\$ 31,018	39.75%	\$ 4,520	\$ 878	\$ 25	6 \$	622	13.76%	\$ 2,513	\$ 135	\$ 2,378	\$	2,534	\$	2,378	52.60%	\$ 2,856
2022	62,621	52,759	21,568	31,191	40.88%	4,584	869	25	8	611	13.33%	2,612	142	2,470		2,632		2,470	53.89%	3,001
2023	62,621	53,966	22,639	31,327	41.95%	4,654	860	26	0	600	12.90%	2,655	148	2,506		2,675		2,506	53.86%	3,139
2024	62,621	55,102	23,676	31,425	42.97%	4,726	851	26	2	588	12.45%	2,699	159	2,540		2,719		2,540	53.74%	3,277
2025	62,621	56,157	24,674	31,483	43.94%	4,800	839	26	5	575	11.97%	2,741	169	2,572		2,761		2,572	53.58%	3,418
2026	62,621	57,124	25,639	31,485	44.88%	4,881	827	26	7	559	11.45%	2,787	173	2,614		2,808		2,614	53.54%	3,559
2027	62,621	58,001	26,575	31,426	45.82%	4,966	814	27	0	544	10.94%	2,836	177	2,658		2,857		2,658	53.53%	3,698
2028	62,621	58,790	27,486	31,304	46.75%	5,056	804	27	4	530	10.49%	2,887	185	2,701		2,908		2,701	53.43%	3,830
2029	62,621	59,496	28,384	31,111	47.71%	5,155	797	27	8	519	10.07%	2,943	193	2,750		2,965		2,750	53.35%	3,954
2030	62,621	60,120	29,272	30,848	48.69%	5,258	792	28	2	510	9.70%	3,002	204	2,798		3,024		2,798	53.21%	4,074
2031	62,621	60,671	30,168	30,503	49.72%	5,368	788	28	7	502	9.35%	3,065	215	2,850		3,088		2,850	53.09%	4,183
2032	62,621	61,141	31,076	30,065	50.83%	5,482	785	29	2	493	9.00%	3,130	220	2,910		3,153		2,910	53.09%	4,294
2033	62,621	61,534	32,014	29,520	52.03%	5,600	783	29	6	487	8.69%	3,197	219	2,978		3,221		2,978	53.19%	4,398
2034	62,621	61,854	33,246	28,608	53.75%	5,724	783	30	2	481	8.41%	3,268	-	N/A		3,293		3,293	57.52%	4,493
2035	62,621	62,103	34,552	27,551	55.64%	5,854	783	30	7	476	8.13%	3,342	-	N/A		3,367		3,367	57.52%	4,583

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023. Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4b (Concluded)**

# Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023 Investment Return of 6.75% Each Year (\$ in Millions)

						Annual Normal Cost Required State Contribution											_					
						•								(a)	(b)	(c)=(a)-(b)		(d)	Mir	nimum of	(c) and (d)	•
Plan		Actuarial								Emp	loyer		W	/ithout			Fo	rmula				
Year End	Number	Accrued		Unfunded	Funded	Total		Empl	oyee	Nor	rmal	Percent		GOB	Debt	Maximum	Ra	te With	Re	quired	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Co	nt.	Co	ost	of Pay	(	Cont.	Service	Cont.		GOB	(	Cont.	of Pay	Expenses
2036	62,621	\$ 62,282	\$ 35,942	\$ 26,340	57.71%	\$ 5,986	\$ 783	\$	313	\$	470	7.86%	\$	3,418	\$ -	N/A	\$	3,443	\$	3,443	57.52%	\$ 4,667
2037	62,621	62,398	37,438	24,961	60.00%	6,124	786		318		467	7.63%		3,497	-	N/A		3,523		3,523	57.52%	4,742
2038	62,621	62,460	39,058	23,402	62.53%	6,269	791		325		466	7.44%		3,579	_	N/A		3,606		3,606	57.52%	4,808
2039	62,621	62,473	40,824	21,650	65.35%	6,419	798		331		467	7.28%		3,665	-	N/A		3,692		3,692	57.52%	4,865
2040	62,621	62,451	42,762	19,690	68.47%	6,576	809		338		471	7.17%		3,754	-	N/A		3,782		3,782	57.52%	4,911
2041	62,621	62,405	44,898	17,507	71.95%	6,739	822		345		478	7.09%		3,848	-	N/A		3,876		3,876	57.52%	4,947
2042	62,621	62,345	47,259	15,086	75.80%	6,908	839		352		486	7.04%		3,945	-	N/A		3,974		3,974	57.52%	4,974
2043	62,621	62,279	49,870	12,409	80.08%	7,082	857		360		497	7.02%		4,044	-	N/A		4,074		4,074	57.52%	4,993
2044	62,621	62,218	52,759	9,459	84.80%	7,260	877		368		509	7.02%		4,145	-	N/A		4,176		4,176	57.52%	5,005
2045	62,621	62,166	55,950	6,216	90.00%	7,439	898		376	7	522	7.02%		4,247	-	N/A		4,279		4,279	57.52%	5,013

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### Table 4c

# Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

									Ann	ual Nor	mal	Cost			tate Con	tribution	_	
Plan		Actuarial									Emp	loyer						
Year End	Number	Accrued		Unfunded			Total		Emp	oloyee	No	rmal	Percent			Percent	1	<b>Total</b>
6/30	Active	Liability	Assets	Liability	<b>Funded Ratio</b>	P	Payroll	 otal	С	ont.	С	ost	of Pay	Aı	nount	of Pay	Ex	oenses
2021	62,621	\$ 51,487	\$ 19,142	\$ 32,345	37.18%	\$	4,520	\$ 878	\$	256	\$	622	13.76%	\$	2,513	55.63%	\$	2,856
2022	62,621	52,759	20,206	32,553	38.30%		4,584	869		258		611	13.33%		2,612	56.99%		3,001
2023	62,621	53,966	21,226	32,740	39.33%		4,654	860		260		600	12.90%		2,651	56.96%		3,139
2024	62,621	55,102	22,253	32,849	40.39%		4,726	851		262		588	12.45%		2,702	57.18%		3,277
2025	62,621	56,157	23,341	32,816	41.56%		4,800	839		265		575	11.97%		2,753	57.34%		3,418
2026	62,621	57,124	24,415	32,709	42.74%		4,881	827		267		559	11.45%		2,806	57.48%		3,559
2027	62,621	58,001	25,472	32,529	43.92%		4,966	814		270		544	10.94%		2,855	57.48%		3,698
2028	62,621	58,790	26,520	32,270	45.11%		5,056	804		274		530	10.49%		2,906	57.48%		3,830
2029	62,621	59,496	27,572	31,923	46.34%		5,155	797		278		519	10.07%		2,963	57.48%		3,954
2030	62,621	60,120	28,638	31,482	47.63%		5,258	792		282		510	9.70%		3,022	57.48%		4,074
2031	62,621	60,671	29,734	30,937	49.01%		5,368	788		287		502	9.35%		3,086	57.48%		4,183
2032	62,621	61,141	30,862	30,280	50.48%		5,482	785		292		493	9.00%		3,151	57.48%		4,294
2033	62,621	61,534	32,033	29,500	52.06%		5,600	783		296		487	8.69%		3,219	57.48%		4,398
2034	62,621	61,854	33,265	28,589	53.78%		5,724	783		302		481	8.41%		3,318	57.48%		4,493
2035	62,621	62,103	34,569	27,534	55.66%		5,854	783		307		476	8.13%		3,393	57.48%		4,583

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4c (Concluded)**

# Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023 Maximum Contribution Calculation: Without GOB Proceeds Investment Return of 6.75% Each Year (\$ in Millions)

											Α	nnual Nor	mal	Cost			State Con	tribution	•	
Plan		Ac	tuarial										Em	ployer						
Year End	Number	Α	ccrued		U	nfunded			Total		Ε	mployee	No	ormal	Percent			Percent	7	Гotal
6/30	Active	Li	ability	Assets	l	iability	Funded Ratio	P	ayroll	 Total		Cont.	(	Cost	of Pay	Aı	mount	of Pay	Ex	penses
2036	62,621	\$	62,282	\$ 35,959	\$	26,323	57.74%	\$	5,986	\$ 783	\$	313	\$	470	7.86%	\$	3,441	57.48%	\$	4,667
2037	62,621		62,398	37,453		24,945	60.02%		6,124	786		318		467	7.63%		3,520	57.48%		4,742
2038	62,621		62,460	39,072		23,388	62.56%		6,269	791		325		466	7.44%		3,603	57.48%		4,808
2039	62,621		62,473	40,836		21,637	65.37%		6,419	798		331		467	7.28%		3,690	57.48%		4,865
2040	62,621		62,451	42,772		19,679	68.49%		6,576	809		338		471	7.17%		3,780	57.48%		4,911
2041	62,621		62,405	44,907		17,498	71.96%		6,739	822		345		478	7.09%		3,874	57.48%		4,947
2042	62,621		62,345	47,266		15,079	75.81%		6,908	839		352		486	7.04%		3,971	57.48%		4,974
2043	62,621		62,279	49,875		12,404	80.08%		7,082	857		360		497	7.02%		4,071	57.48%		4,993
2044	62,621		62,218	52,761		9,456	84.80%		7,260	877		368		509	7.02%		4,173	57.48%		5,005
2045	62,621		62,166	55,950		6,216	90.00%		7,439	898		376		522	7.02%		4,276	57.48%		5,013

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4d**

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023

**Investment Return of 6.75% Each Year** 

## Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

						Annual Normal Cost									Requi	red Sta	te C	ontribut	ion			
													(a)	(b)	(c)=(a	a)-(b)		(d)	Min	imum of	(c) and (d)	
Plan		Actuarial								Empl	loyer		Without				Fo	rmula				
Year End	Number	Accrued		Unfunded	Funded	Total		Emp	oloyee	Nor	mal	Percent	GOB	Debt	Maxi	mum	Rat	e With	Re	quired	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	С	ont.	Co	st	of Pay	Cont.	Service	Co	nt.	(	GOB	(	Cont.	of Pay	Expenses
2021	62,621	\$ 51,487	\$ 20,527	\$ 30,959	39.87%	\$ 4,520	\$ 878	\$	256	\$	622	13.76%	\$ 2,513	\$ 135	\$	2,378	\$	2,534	\$	2,378	52.60%	\$ 2,856
2022	62,621	52,759	21,530	31,229	40.81%	4,584	869		258		611	13.33%	2,612	142		2,470		2,632		2,470	53.89%	3,001
2023	62,621	53,966	22,478	31,488	41.65%	4,654	860		260		600	12.90%	2,651	148		2,502		2,669		2,502	53.78%	3,139
2024	62,621	55,102	23,418	31,684	42.50%	4,726	851		262		588	12.45%	2,702	159		2,543		2,722		2,543	53.81%	3,277
2025	62,621	56,157	24,410	31,747	43.47%	4,800	839		265		575	11.97%	2,753	169		2,584		2,774		2,584	53.82%	3,418
2026	62,621	57,124	25,377	31,747	44.42%	4,881	827		267		559	11.45%	2,806	173	:	2,632		2,829		2,632	53.93%	3,559
2027	62,621	58,001	26,316	31,685	45.37%	4,966	814		270		544	10.94%	2,855	177		2,678		2,878		2,678	53.91%	3,698
2028	62,621	58,790	27,229	31,561	46.32%	5,056	804		274		530	10.49%	2,906	185		2,721		2,930		2,721	53.81%	3,830
2029	62,621	59,496	28,130	31,365	47.28%	5,155	797		278		519	10.07%	2,963	193		2,770		2,987		2,770	53.74%	3,954
2030	62,621	60,120	29,022	31,098	48.27%	5,258	792		282		510	9.70%	3,022	204	:	2,818		3,047		2,818	53.60%	4,074
2031	62,621	60,671	29,922	30,749	49.32%	5,368	788		287		502	9.35%	3,086	215		2,871		3,111		2,871	53.48%	4,183
2032	62,621	61,141	30,836	30,306	50.43%	5,482	785		292		493	9.00%	3,151	220		2,932		3,177		2,932	53.48%	4,294
2033	62,621	61,534	31,779	29,754	51.65%	5,600	783		296		487	8.69%	3,219	219		3,000		3,246		3,000	53.57%	4,398
2034	62,621	61,854	33,022	28,832	53.39%	5,724	783		302		481	8.41%	3,318	\$ -	N	/A		3,318		3,318	57.96%	4,493
2035	62,621	62,103	34,339	27,764	55.29%	5,854	783		307		476	8.13%	3,393	-	N	/A		3,393		3,393	57.96%	4,583

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



#### **Table 4d (Concluded)**

## Baseline Projections — State Contributions Determined under Public Act 88-0593, Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043, and Public Act 100-0023

**Investment Return of 6.75% Each Year** 

Phase-In of Deferred Investment Gains and Losses Recognized in the Projected Actuarial Value of Assets (\$ in Millions)

								Annı	ual No	rmal Cost				Required St	ate	Contribu	tion			_
												(a)	(b)	(c)=(a)-(b)		(d)	Min	imum of	(c) and (d)	
Plan		Actuarial								Employe	•	Without			Fo	ormula				
Year End	Number	Accrued		Unfunded	Funded	Total		Empl	loyee	Normal	Percent	GOB	Debt	Maximum	Ra	te With	Re	quired	Percent	Total
6/30	Active	Liability	Assets	Liability	Ratio	Payroll	Total	Co	nt.	Cost	of Pay	Cont.	Service	Cont.		GOB	(	Cont.	of Pay	Expenses
2036	62,621	\$ 62,282	\$ 35,742	\$ 26,540	57.39%	\$ 5,986	\$ 783	\$	313	\$ 470	7.86%	\$ 3,469	\$ -	N/A	\$	3,469	\$	3,469	57.96%	\$ 4,667
2037	62,621	62,398	37,251	25,147	59.70%	6,124	786		318	467	7.63%	3,549	-	N/A		3,549		3,549	57.96%	4,742
2038	62,621	62,460	38,887	23,572	62.26%	6,269	791		325	466	7.44%	3,633	-	N/A		3,633		3,633	57.96%	4,808
2039	62,621	62,473	40,671	21,802	65.10%	6,419	798		331	467	7.28%	3,720	-	N/A		3,720		3,720	57.96%	4,865
2040	62,621	62,451	42,628	19,823	68.26%	6,576	809		338	471	7.17%	3,811	-	N/A		3,811		3,811	57.96%	4,911
2041	62,621	62,405	44,786	17,619	71.77%	6,739	822		345	478	7.09%	3,906	-	N/A		3,906		3,906	57.96%	4,947
2042	62,621	62,345	47,170	15,174	75.66%	6,908	839		352	486	7.04%	4,004	-	N/A		4,004		4,004	57.96%	4,974
2043	62,621	62,279	49,808	12,471	79.97%	7,082	857		360	497	7.02%	4,105	-	N/A		4,105		4,105	57.96%	4,993
2044	62,621	62,218	52,725	9,493	84.74%	7,260	877		368	509	7.02%	4,207	-	N/A		4,207		4,207	57.96%	5,005
2045	62,621	62,166	55,948	6,219	90.00%	7,439	898		376	522	7.02%	4,311	-	N/A		4,311		4,311	57.96%	5,013

Normal cost rate includes administrative expenses.

State contribution based on the requirements of Public Act 88-0593, as amended by Public Act 90-0065, Public Act 93-0002, Public Act 94-0004, Public Act 96-0043 and Public Act 100-0023.

Total expenses shown include benefit payments, refunds and administrative expenses.

Actuarial accrued liability and assets are measured at Plan Year End.



### **SECTION C**

### **FUND ASSETS**

## DRAFT

# Table 5 Statement of Fiduciary Net Position for Years Ended June 30, 2020, and 2019

		2020		2019
Assets				
Cash	\$	284,998,900	\$	211,289,280
Receivables:				
Contributions:				
Participants	\$	16,433,064	\$	34,265,932
Employing state agencies		264,075,077		242,634,706
Other accounts		6,759,380		16,358,140
	\$	287,267,521	\$	293,258,778
Investments - held in the Illinois State Board of				
Investment Commingled Fund at fair value	\$	18,631,676,511	\$	18,025,048,500
Securities lending collateral with State Treasurer	т	54,881,000	•	43,142,000
C		, , , , , , , , , , , , , , , , , , ,		, ,
Capital Assets, net of accumulated				
depreciation	\$	12,081,146	\$	10,710,395
Total Assets	\$	19,270,905,078	\$	18,583,448,953
Liabilities				
Benefits payable	\$	8,094,146	\$	18,183,074
Refunds payable		1,901,332		2,620,460
Administrative expenses payable		1,788,184		2,268,254
Participants' deferred service credit accounts		1,095,555		792,174
Due to State of Illinois		11,711,972		24,554,339
Securities lending collateral with State Treasurer		54,881,000		43,142,000
Total Liabilities	\$	79,472,189	\$	91,560,301
Net assets held in trust for pension benefits	\$	19,191,432,889	\$	18,491,888,652



# Table 6 Statement of Changes in Fiduciary Net Position for Years Ended June 30, 2020, and 2019

		2020		2019
Additions:				
Contributions:				
Participants	\$	271,749,009	\$	275,675,175
Employing state agencies and appropriations		2,368,905,396		2,274,925,279
Total Contributions revenue	\$	2,640,654,405	\$	2,550,600,454
Investments income:				
Net investments income	\$	181,617,045	\$	268,044,834
Interest earned on cash balances		2,861,245		4,517,885
Net appreciation in fair value of investments		639,010,966		845,866,191
Total Investments income	\$	823,489,256	\$	1,118,428,910
Total Additions	\$	3,464,143,661	\$	3,669,029,364
Deductions:				
Benefits:				
Retirement annuities	\$	2,492,176,294	\$	2,368,679,904
Survivors' annuities		160,955,392		153,161,557
Disability benefits	<b>A</b>	62,947,464		62,214,438
Lump-sum benefits		11,741,683		17,250,694
Total Benefits	\$	2,727,820,833	\$	2,601,306,593
Refunds		19,366,029		24,133,508
Administrative		17,412,562	-	14,978,852
Total Deductions	\$	2,764,599,424	\$	2,640,418,953
Net increase	\$	699,544,237	\$	1,028,610,411
Net assets held in trust for pension benefits:				
Beginning of year	\$	18,491,888,652	\$	17,463,278,241
End of year	\$	19,191,432,889	\$	18,491,888,652



## Table 7 Development of the Actuarial Value of Assets — Actual Assets

Year Ending June 30		2020	2021	2022	2023	2024
Beginning of Year:						
(1) Market Value of Assets	\$	18,478,303,106				
(1a) Market Value Adjustment		13,585,546				
(1b) Market Value of Assets - Adjusted		18,491,888,652				
(2) Actuarial Value of Assets		18,429,185,637				
End of Year:						
(3) Market Value of Assets		19,191,432,889				
(4) Contributions and Disbursements						
(4a) Actual State Contribution Amount		2,368,905,396				
(4b) Employee Contribution Amount		271,749,009				
(4c) Benefit Payouts & Refunds		(2,747,186,862)				
(4d) Administrative Expenses		(17,412,562)				
(4e) Net of Contributions and Disbursements		(123,945,019)				
(5) Total Investment Income						
=(3)-(1b)-(4e)		823,489,256				
(6) Projected Rate of Return		6.75%				
(7) Projected Investment Income						
=(1b)x(6)+([1+(6)]^.5-1)x(4e)		1,244,087,644				
(8) Investment Income in			/ /\ L I			
Excess of Projected Income		(420,598,388)				
(9) Excess Investment Income Recognized			<b>\</b>			
This Year (5-year recognition)						
(9a) From This Year	\$	(84,119,678)				
(9b) From One Year Ago		(20,088,527) \$	(84,119,678)			
(9c) From Two Years Ago		22,214,688	(20,088,527) \$	(84,119,678)		
(9d) From Three Years Ago		154,246,855	22,214,688	(20,088,527) \$	(84,119,678)	
(9e) From Four Years Ago		(245,666,196)	154,246,856	22,214,687	(20,088,528) \$	(84,119,676)
(9f) Total Recognized Investment Gain	-	(173,412,858)	72,253,339	(81,993,518)	(104,208,206)	(84,119,676)
(10) Change in Actuarial Value of Assets						
=(1a)+(4e)+(7)+(9f)	\$	960,315,313				
End of Year:						
(3) Market Value of Assets	\$	19,191,432,889				
(11) Actuarial Value of Assets						
=(2)+(10)	\$	19,389,500,950				



## Table 8 Development of the Actuarial Value of Assets — Hypothetical Assets

Year Ending June 30		2020	2021	202	2	2023	2024
Beginning of Year:							
(1) Hypothetical Value of Assets	\$	17,021,677,575					
(2) Hypothetical Actuarial Value of Assets		16,975,980,095					
End of Year:							
(3) Hypothetical Value of Assets		17,780,404,003					
(4) Contributions and Disbursements							
(4a) State Contribution Amount <sup>a</sup>		2,490,754,194					
(4b) Employee Contribution Amount		271,749,009					
(4c) Benefit Payouts & Refunds		(2,747,186,862)					
(4d) Administrative Expenses		(17,412,562)					
(4e) Net of Contributions and Disbursements		(2,096,221)					
(5) Total Investment Income <sup>b</sup>							
=(3)-(1)-(4e)		760,822,649					
(6) Projected Rate of Return		6.75%					
(7) Projected Investment Income							
=(1)x(6)+([1+(6)]^.5-1)x(4e)		1,148,893,644					
(8) Investment Income in		, ,,,,,					
Excess of Projected Income		(388,070,995)					
(9) Excess Investment Income Recognized		` [ '] '	$\prec$ $/$ $\vdash$				
This Year (5-year recognition)							
(9a) From This Year	\$	(77,614,199)					
(9b) From One Year Ago		(18,546,162)	\$ (77,614,199)				
(9c) From Two Years Ago		20,321,657	(18,546,162)	\$ (7	7,614,199)		
(9d) From Three Years Ago		140,265,721	20,321,657	(1	8,546,162) \$	(77,614,199)	
(9e) From Four Years Ago		(221,614,288)	140,265,722	2	0,321,658	(18,546,161) \$	(77,614,199)
(9f) Total Recognized Investment Gain		(157,187,271)	64,427,018	(7	5,838,703)	(96,160,360)	(77,614,199)
(10) Change in Hypothetical Actuarial Value of Asse	ets						
=(4e)+(7)+(9f)	\$	989,610,152					
End of Year:							
(3) Hypothetical Market Value of Assets	\$	17,780,404,003					
(11) Hypothetical Actuarial Value of Assets							
=(2)+(10)	\$	17,965,590,247					

<sup>&</sup>lt;sup>a</sup> Represents 55.058 percent of covered payroll provided by the System for the basic contribution. This rate was determined as part of the June 30, 2018 actuarial valuation, and is based upon the hypothetical asset value which assumes no infusion from the proceeds of the GOB sale that were deposited July 1, 2003.



<sup>&</sup>lt;sup>b</sup> Investment income assumes hypothetical value of assets earns the Fund's actual rate of return for fiscal year 2020 of 4.47 percent.

### **SECTION D**

### **PARTICIPANT DATA**

## DRAFT

Table 9
Active Age and Service Distribution as of June 30, 2020

Age					Years of Servi	ce				_	Percentage
Group	0-1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	35 & Up	Total	of Total
Under 20	78	16								94	
20-24	474	985	13	1						1,473	2%
25-29	367	3,378	809	17						4,571	7%
30-34	295	3,035	2,631	555	5					6,521	11%
35-39	277	2,423	2,366	1,467	430	28				6,991	11%
40-44	289	1,987	1,721	1,228	1,500	962	19			7,706	12%
45-49	318	1,704	1,500	1,002	1,336	2,370	732	41		9,003	14%
50-54	431	1,549	1,333	932	1,191	1,888	1,451	788	35	9,598	15%
55-59	378	1,279	1,091	833	1,100	1,283	1,050	931	330	8,275	13%
60-64	217	671	817	632	764	829	489	483	473	5,375	9%
65-69	102	208	348	319	316	288	168	169	210	2,128	4%
70 & Over	62	79	100	125	144	125	69	67	115	886	2%
Total	3,288	17,314	12,729	7,111	6,786	7,773	3,978	2,479	1,163	62,621	100%
Percentage of											
Total	5%	28%	20%	11%	11%	13%	6%	4%	2%	100%	



Table 10
Retirees and Beneficiaries by Type of Benefit Being Paid as of June 30, 2020

Type of Benefit Being Paid	Count		Monthly Payment		Annual Payment	Average Annual Payment
Retirement Annuity	61,819	\$	210,113,999.99	\$	2,521,367,999.88	\$ 40,786.30
Survivors	10,529		13,402,475.46		160,829,705.52	15,274.93
Widows	25		32,801.07		393,612.84	15,744.51
Occupational Death	51		70,022.63		840,271.56	16,475.91
QILDRO	983		1,316,875.39		15,802,504.68	16,075.79
Reversionary Annuity	25		55,796.76		669,561.12	26,782.44
Non-Occupational Disability	945		2,087,134.38		25,045,612.56	26,503.29
Occupational Disability	574		1,892,510.42		22,710,125.04	39,564.68
Temporary Disability	296		245,054.24	M	2,940,650.88	9,934.63
Total Temporary Disability - Occupational	108	K	273,123.28		3,277,479.36	30,347.03
Eligible for Deferred Retirement Annuity	53		29,246.04		350,952.48	6,621.74
Eligible for Deferred Survivor Annuity	119		22,911.69		274,940.28	2,310.42
Total	75,527	\$	229,541,951.35	\$	2,754,503,416.20	\$ 36,470.45



### **SECTION E**

### **ACTUARIAL METHODS AND ASSUMPTIONS**



## Actuarial Cost Method as Mandated by 40 ILCS 5/14-131, Adopted June 30, 1989

The projected unit credit normal cost method is used. Under this method, the projected pension at retirement age is first calculated and the present value at the individual member's current or attained age is determined. The normal cost for the member for the current year is equal to the actuarial present value divided by the member's projected service at retirement. The normal cost for the plan for the year is the sum of the individual normal costs.

The actuarial liability at any point in time is the present value of the projected pensions at that time less the present value of future normal costs.

For ancillary benefits for active members, in particular death and survivor benefits, termination benefits and the postretirement increases, the same procedure as outlined above is followed.

Estimated annual administrative expenses are added to the normal cost.

For actuarial valuation purposes, as well as projection purposes, an actuarial value of assets is used.

#### Most Actuarial Assumptions Adopted June 30, 2019

Actuarial assumptions are set by the Board of Trustees. The actuarial assumptions used for the June 30, 2020, actuarial valuation are based on a full experience review for the three-year period ended June 30, 2018. All actuarial assumptions are expectations of future experience, not market measures.

#### **Mortality**

Mortality assumptions for general employees and retirees covered under the Regular Benefit Formula are shown in the following table.

		Male	Female	Male	Female	
General Employees		Set Back	Set Back	Scaling	Scaling	
and Retirees	Proposed Mortality Table	Years	Years	Factor	Factor	
Pre-retirement	Pub-2010 General Employee, sex	2	1	89%	95%	
Pre-retirement	distinct	2	1	03%		
Doct ratiromant	Pub-2010 General Healthy Retiree	•	1	1110/	111%	
Post-retirement	sex distinct	0	-1	111%		

Mortality assumptions for Public Safety employees and retirees covered under the Alternative Benefit Formula are shown in the following table.



Public Safety		Male	Female	Male	Female	
Employees and		Set Back	Set Back	Scaling	Scaling	
Retirees	Proposed Mortality Table	Years	Years	Factor	Factor	
Pre-retirement	Pub-2010 Public Safety Employee,	0	0	96%	108%	
Pre-retirement	sex distinct	U	U	30/0		
Doct ratiromant	Pub-2010 Public Safety Healthy	0	0	110%	1050/	
Post-retirement	Retiree, sex distinct	0		110%	105%	

Future mortality improvements are reflected by projecting the base mortality tables forward from the year 2010 using the fully generational MP-2018 projection scale. This assumption provides a margin for future mortality improvements.

#### **Interest**

6.75 percent per year, compounded annually, net of investment expenses.

#### **General Inflation**

2.25 percent per year, compounded annually.

This assumption serves as the basis for the determination of Tier Two annual increases that are equal to the lesser of 3.0 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year and are not compounded.

#### **Marriage Assumption**

85.0 percent of active male participants and 65.0 percent of active female participants are assumed to be married. Actual marital status at benefit commencement is used for retirees.

#### **Social Security Offset for Survivor Benefits**

No offset assumption for male surviving spouses because it is assumed their own PIA is as great as their spouses' PIA. Sixty percent of married male members are assumed to have a dual income household. For the dual income household, it is assumed the offset at age 60 is 45.0 percent of the original survivor benefit. It is assumed the offset at age 62 is 10.0 percent of the original survivor benefit. Furthermore, it is assumed that 50 percent of retirees on or after July 1, 2009, will elect to remove the offset provision. In exchange for the removal, the member's retirement annuity is reduced by 3.825 percent monthly as mandated by Statutes.



#### **Termination**

Illustrative rates of withdrawal from the plan are as follows for Tier One members:

	Service Based Withdrawal										
	Regular Form	ula Employees	Alternate Forn	nula Employees							
Service (Beginning											
of Year)	Males	Females	Males	Females							
0	0.2400	0.2200	0.0525	0.0700							
1	0.0900	0.0900	0.0425	0.0700							
2	0.0750	0.0650	0.0425	0.0650							
3	0.0650	0.0550	0.0425	0.0600							
4	0.0600	0.0450	0.0425	0.0600							
5	0.0460	0.0450	0.0300	0.0500							
6	0.0450	0.0400	0.0300	0.0400							
7	0.0400	0.0400	0.0300	0.0300							
8	0.0300	0.0350	0.0200	0.0200							
9	0.0300	0.0350	0.0200	0.0200							
10	0.0300	0.0300	0.0150	0.0200							
11	0.0250	0.0300	0.0150	0.0175							
12	0.0250	0.0250	0.0150	0.0175							
13	0.0250	0.0250	0.0150	0.0175							
14	0.0200	0.0250	0.0150	0.0175							
15	0.0200	0.0250	0.0150	0.0175							
16	0.0200	0.0200	0.0150	0.0150							
17	0.0200	0.0200	0.0150	0.0150							
18	0.0200	0.0200	0.0150	0.0150							
19	0.0200	0.0200	0.0125	0.0125							
20	0.0200	0.0150	0.0125	0.0125							
21	0.0200	0.0150	0.0125	0.0125							
22	0.0200	0.0150	0.0125	0.0125							
23	0.0200	0.0150	0.0125	0.0125							
24	0.0150	0.0150	0.0100	0.0100							
25	0.0150	0.0100	0.0100	0.0100							
26	0.0150	0.0100	0.0100	0.0100							
27	0.0150	0.0100	0.0100	0.0100							
28	0.0150	0.0100	0.0100	0.0100							
29	0.0150	0.0100	0.0100	0.0100							
30+	0.0150	0.0100	0.0100	0.0100							

It is assumed that terminated employees will not be rehired. The rates apply only to employees who have not fulfilled the service requirement necessary for retirement at any given age.

#### Disability

Because members who receive disability benefits typically spend less than one year on disability, they are considered active members. Therefore, a load of 1.65 percent of pay on the normal cost is applied to reflect the near-term cash flow. This assumption is based on 110 percent of the most recent disability benefit payment information as a percent of payroll and will be updated at each actuarial valuation date as experience emerges.



#### **Salary Increases**

Illustrative rates of increase per individual employee per year, compounded annually:

Age	Annual Increase
25	7.17%
30	5.70%
35	4.80%
40	4.47%
45	4.08%
50	3.76%
55	3.55%
60	3.35%
65	2.97%
70	2.75%

The underlying salary increase assumption is based on a wage inflation assumption of 2.75 percent per year, comprised of 2.25 percent for general inflation plus 0.50 percent for productivity increases. The rates shown above include wage inflation plus an age-based component for merit, promotion and longevity.

415(b) and 401(a)(17) Limits

No explicit assumption is made with respect to these items.

#### **Accelerated Pension Benefit Payment Program Election Assumption**

In accordance with Public Act 100-0587 and Public Act 101-0010,

- Eligible Tier 1 active members may elect the "COLA Buyout", through June 1, 2024, in which the member receives reduced and delayed COLA benefits at retirement and an accelerated pension benefit payment.
- Eligible inactive Tier 1 and Tier 2 members may elect the "Total Buyout", through May 31, 2024, in which the member receives an accelerated pension benefit payment in lieu of an annuity at retirement.

With respect to the COLA Buyout, 21 percent of Regular Formula members and 28 percent of Alternative Formula members are assumed to elect the COLA Buyout. The election percentages are based on experience through March 2019, as provided by SERS. With respect to the Total Buyout, 5 percent are assumed to elect the Total Buyout. The election percentages apply until the end of each Buyout Program; i.e., June 1, 2024, for the COLA Buyout and May 31, 2024, for the Total Buyout.



#### **Population Projection**

For purposes of determining annual appropriation as a percent of total covered payroll, the size of the active group is assumed to remain level at the number of actives as of the actuarial valuation date. New entrants are assumed to enter with an average age and an average pay as disclosed below. New entrants are assumed to have the same demographic profile as new entrants in the 15 years prior to the actuarial valuation date. The average increase in uncapped payroll for the projection period is 2.75 percent per year. New entrants not covered by Social Security are assumed to participate in the Tier 2 defined benefit plan.

						New En	trant Benefi	t Groups						
Age Group	Regular Fo	ants Eligible for ormula Benefits overed by Social ecurity	Regular Fo who are n	ants Eligible for Irmula Benefits Not Covered by Il Security	Former Altern Benefits v by Social S now Eligi	ants in Positions ly Eligible for late Formula who are Covered Security and are lible for Regular ula Benefits	Alterna Benefits w	ants Eligible for ate Formula ho are Covered ial Security	Former Altern Benefit Covered b and are n	ants in Positions ly Eligible for late Formula s who are not y Social Security now Eligible for ormula Benefits	Alterna Benefits	nts Eligible for te Formula who are not Social Security		Total
	No.	Salary	No.	Salary	No.	Salary	No.	Salary	No.	Salary	No.	Salary	No.	Salary
Under 20	120	\$ 3,844,229		•	88	\$ 3,881,212	18	\$ 844,145		•		•	226	\$ 8,569,586
20-24	2,584	100,053,020	18	\$ 845,154	1,862	86,078,774	368	18,404,138	335	\$ 21,299,697	2	\$ 58,560	5,169	226,739,343
25-29	4,638	209,928,547	31	1,737,224	2,135	103,593,558	465	24,967,229	478	31,716,538	5	133,412	7,752	372,076,508
30-34	4,031	200,703,098	24	1,463,310	1,186	61,106,679	345	20,381,533	206	14,111,020			5,792	297,765,640
35-39	3,579	186,294,804	6	320,893	767	41,790,471	290	17,268,357	72	5,023,278	1	44,437	4,715	250,742,240
40-44	3,318	176,887,112	8	526,406	621	36,034,578	219	13,615,090	35	2,431,583			4,201	229,494,769
45-49	2,951	160,008,801	7	475,260	457	26,734,896	192	12,149,800	10	763,951	1	40,770	3,618	200,173,478
50-54	2,440	134,609,049	11	780,931	286	17,333,924	116	7,442,857	10	760,003			2,863	160,926,764
55-59	1,571	84,592,475	8	590,619	154	8,928,064	58	3,414,940	12	966,464			1,803	98,492,562
60-64	544	28,668,281			49	2,998,671	18	1,178,814	3	197,520			614	33,043,286
65-69	46	2,548,221			5	262,780	1	56,464					52	2,867,465
70 & Over														
Total	25,822 \$	1,288,137,637	113 \$	6,739,797	7,610 \$	388,743,607	2,090 \$	119,723,367	1,161 \$	77,270,054	9 \$	277,179	36,805	1,880,891,641
Avg. Salary	\$	49,885	\$	59,644	\$	51,083	\$	57,284	\$	66,555	\$	30,798	•	51,104
Avg. Age		37.83		34.60		31.68		34.13		28.42		29.03		36.04
Percent Male		42%		88%		70%		68%		89%		100%		51%



#### **Retirement – Tier 1**

Employees are assumed to retire in accordance with the rates shown below. The rates apply only to employees who have fulfilled the service requirement necessary for retirement at any given age.

Retirement Rat	es for Regular Fori	mula Employees
Age	Males	Females
50	15.00%	27.50%
51	25.00%	27.50%
52	25.00%	35.00%
53	25.00%	27.50%
54	25.00%	22.50%
55	25.00%	25.00%
56	18.00%	24.00%
57	18.00%	19.00%
58	18.00%	19.00%
59	18.00%	19.00%
60	13.00%	17.00%
61	12.00%	13.50%
62	20.00%	23.00%
63	17.50%	19.00%
64	17.50%	20.00%
65	25.00%	25.00%
66	25.00%	29.00%
67	25.00%	27.00%
68	25.00%	27.00%
69	25.00%	22.00%
70	25.00%	22.00%
71	20.00%	22.00%
72	20.00%	22.00%
73	20.00%	22.00%
74	20.00%	22.00%
75	100.00%	100.00%

Early Retirement Rates for Regular Formula Employees										
Age	Males	Females								
55	3.50%	2.00%								
56	3.50%	3.00%								
57	5.00%	4.00%								
58	6.00%	5.00%								
59	6.50%	6.00%								



	Retirement Rates for Alternate Formula Employees											
	Eligible for Alternate	Formula Benefits Only	Eligible for Regular Fo	ormula Benefits Only								
Age	Males	Females	Males	Females								
50	65.00%	42.50%	N/A	N/A								
51	50.00%	30.00%	N/A	N/A								
52	40.00%	25.00%	N/A	N/A								
53	40.00%	25.00%	N/A	N/A								
54	35.00%	25.00%	N/A	N/A								
55	42.00%	45.00%	N/A	N/A								
56	30.00%	30.00%	N/A	N/A								
57	30.00%	30.00%	N/A	N/A								
58	30.00%	30.00%	N/A	N/A								
59	30.00%	20.00%	N/A	N/A								
60	30.00%	30.00%	4.00%	5.00%								
61	30.00%	25.00%	4.00%	5.00%								
62	30.00%	40.00%	10.00%	18.00%								
63	35.00%	30.00%	11.00%	18.00%								
64	35.00%	40.00%	12.00%	15.00%								
65	35.00%	50.00%	14.00%	25.00%								
66	35.00%	50.00%	20.00%	15.00%								
67	35.00%	50.00%	20.00%	20.00%								
68	35.00%	50.00%	20.00%	30.00%								
69	45.00%	50.00%	20.00%	30.00%								
70	50.00%	50.00%	20.00%	30.00%								
71	50.00%	50.00%	20.00%	30.00%								
72	100.00%	100.00%	100.00%	100.00%								

#### **Assets**

Assets available for benefits are determined as described on page 50. The asset valuation method is prescribed by statute, and does not appear to allow a corridor; therefore, a corridor has not been established.

#### **Expenses**

As estimated and advised by SERS staff, based on current expenses and are expected to increase in relation to the projected capped payroll.

#### Spouse's Age

The female spouse is assumed to be three years younger than the male spouse.



#### Children

It is assumed that married members have 2.2 children, one year apart in age.

The age of the youngest child of a deceased employee at his date of death is assumed to be as follows:

Age at Death of Employee	Age of Youngest Child	Age at Death of Employee	Age of Youngest Child
Employee	Cilita	Employee	Ciliid
20	2	40	6
25	3	45	8
30	4	50	10
35	5	55	12
		60	14

#### **Overtime and Shift Differentials**

Reported earnings include base pay alone. It is assumed that overtime and shift differentials will increase total payroll by 3.5 percent over reported earnings.

#### **Load for Inactive Members Eligible for Deferred Vested Pension Benefits**

Load of 11 percent for Regular Formula members and 9 percent for Alternative Formula members. The load reflects a liability attributable to inactive members eligible for deferred vested pension benefits for potential increases in final average salary due to participation in a reciprocal system after termination.

#### **Unused Sick Leave and Optional Service Purchases**

Current and future active member's service is increased 4.5 months to account for increases of service at retirement due to converting unused sick leave and vacation days and purchasing applicable optional service.

#### **Missing Data**

If year-to-date earnings were not available, then the monthly pay rate is used. If both year-to-date earnings and the monthly pay rate are not available, the annual rate of pay is assumed to be the rate of pay for the population as a whole on the actuarial valuation date. For members with less than a year of service, the annual rate of pay is based on the greater of year-to-date earnings or annualized pay rate. If a birth date was not available, the member was assumed to be age 35.



#### **Development of Valuation Pay**

Year-to-date earnings for the Fiscal Year Ending June 20, 2020 (which includes retroactive pay for many active members) is considered in the final average compensation calculation for members who are expected to retire within the next eight years when projecting future benefits.

Otherwise, the pay in which future compensation is projected is based on the Valuation Pay defined as follows:

- For members with less than a year of service or reinstated to active status from a non-active status during the year, Valuation Pay is based on the monthly pay rate.
- For members in active status both at the beginning and end of the year Valuation Pay is the lesser of:
  - 1. Last year's annual pay increased by the greater of the change in monthly pay rate or the wage inflation assumption of 2.75%.
  - 2. Reported year-to-date earnings.

#### **Decrement Timing**

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All decrements are assumed to occur mid-year.

#### **Decrement Relativity**

Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

#### **Decrement Operation**

Disability and turnover decrements do not operate after a member reaches retirement eligibility.

#### **Eligibility Testing**

Eligibility for benefits is determined based upon the age nearest birthday and service on the date the decrement is assumed to occur.



#### Assumptions as a Result of Public Act 96-0889 Adopted June 30, 2016

Members hired after December 31, 2010, are assumed to make contributions on salary up to the final average compensation cap in a given year until this plan provision or administrative procedure is clarified.

State contributions, expressed as a percentage of pay, are calculated based upon capped pay.

Members hired after December 31, 2010, eligible for the regular formula benefits will retire according to the following age-based retirement rates:

Retireme	nt Rates for Regular Fori	mula Emplo	yees - Tier 2 Members
	<b>Employees Eligible For</b>		<b>Employees Eligible For</b>
Age	Normal Retirement	Age	Early Retirement
67	50.00%	62	30.00%
68	35.00%	63	15.00%
69	35.00%	64	15.00%
70	35.00%	65	15.00%
71	20.00%	66	15.00%
72	20.00%		
73	20.00%		_
74	20.00%		
75	100.00%		

Members hired after December 31, 2010, eligible for the alternate formula benefits will retire according to the following age-based retirement rates:

Retireme	nt Rates for Alternate	Formula Employees
Age	Males	Females
60	50.00%	50.00%
61	30.00%	25.00%
62	30.00%	40.00%
63	35.00%	30.00%
64	35.00%	40.00%
65	35.00%	50.00%
66	35.00%	50.00%
67	35.00%	50.00%
68	35.00%	50.00%
69	45.00%	50.00%
70	50.00%	50.00%
71	50.00%	50.00%
72	100.00%	100.00%



Illustrative rates of withdrawal from the plan are as follows for members hired after December 31, 2010:

	Service Based Withdrawal											
	Regular Form	ula Employees	Alternate Form	nula Employees								
Service (Beginning												
of Year)	Males	Females	Males	Females								
0	0.3000	0.2700	0.0800	0.1100								
1	0.1650	0.1600	0.0700	0.0800								
2	0.0700	0.0900	0.0575	0.0700								
3	0.0700	0.0800	0.0550	0.0600								
4	0.0650	0.0750	0.0325	0.0500								
5	0.0550	0.0650	0.0300	0.0500								
6	0.0500	0.0600	0.0300	0.0500								
7	0.0500	0.0500	0.0300	0.0325								
8	0.0300	0.0350	0.0200	0.0200								
9	0.0300	0.0350	0.0200	0.0200								
10	0.0300	0.0300	0.0150	0.0200								
11	0.0250	0.0300	0.0150	0.0175								
12	0.0250	0.0250	0.0150	0.0175								
13	0.0250	0.0250	0.0150	0.0175								
14	0.0200	0.0250	0.0150	0.0175								
15	0.0200	0.0250	0.0150	0.0175								
16	0.0200	0.0200	0.0150	0.0150								
17	0.0200	0.0200	0.0150	0.0150								
18	0.0200	0.0200	0.0150	0.0150								
19	0.0200	0.0200	0.0125	0.0125								
20	0.0200	0.0150	0.0125	0.0125								
21	0.0200	0.0150	0.0125	0.0125								
22	0.0200	0.0150	0.0125	0.0125								
23	0.0200	0.0150	0.0125	0.0125								
24	0.0150	0.0150	0.0100	0.0100								
25	0.0150	0.0100	0.0100	0.0100								
26	0.0150	0.0100	0.0100	0.0100								
27	0.0150	0.0100	0.0100	0.0100								
28	0.0150	0.0100	0.0100	0.0100								
29	0.0150	0.0100	0.0100	0.0100								
30+	0.0150	0.0100	0.0100	0.0100								



# Projection Methodology and Appropriation Requirements Under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions under P.A. 93-0002

In general, for each year during the life of the GOB program, the state contributions to the System are to be calculated as follows:

- 1. Calculation of the contribution maximum
  - a. A projection of contributions will be made from the actuarial valuation date to June 30, 2045.
     Such projection will be based on hypothetical asset values determined using the following assumptions:
    - That the System had received no portion of the general obligation bond proceeds in excess of the scheduled contributions for the remainder of fiscal 2003 and for the entirety of 2004,
    - ii) That hypothetical state contributions had been made each fiscal year from 2005 through the actuarial valuation date, based on the funding process in place prior to P.A. 93-0002 (without regard to prior state minimum requirements),
    - iii) That the actual amounts of member contributions and the actual cash outflows (benefit payments, refunds and administrative expenses) for each year prior to the actuarial valuation date were realized, and
    - iv) That the hypothetical fund earned returns in each prior fiscal year equal to the rate of total return actually earned by the retirement fund in that year.
  - b. The hypothetical asset values developed in a., above, will not exceed the actual assets of the fund.
  - c. A projection of maximum contributions for each year of the GOB program will be performed each year, by reducing the contributions produced in a., above, by the respective amount of debt service allocated to the System for each year.
- 2. Calculation of the contribution with GOB proceeds
  - a. The basic projection of state contributions from the actuarial valuation date through June 30, 2045, will be made, taking into account all assets of the System, including the GOB proceeds.
  - b. State contribution rates (expressed as a percentage of covered pay), in the pattern required by the funding sections of the statutes, are calculated.
  - c. In those projections, the dollars of state contributions which are added to assets each year during the GOB program are limited by the contribution maximum. Because the bonds are to be liquidated by the end of fiscal 2033, there is no contribution maximum thereafter.



# Projection Methodology and Appropriation Requirements Under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions under P.A. 94-0004

The following is an excerpt from the Illinois Compiled statutes 40 ILCS 5/14-108.3 (f)-(g):

- (f) The System shall determine the amount of the increase in the present value of future benefits resulting from the granting of early retirement incentives under this Section and shall report that amount to the Governor and the Commission on Government Forecasting and Accountability on or after the effective date of this amendatory Act of the 93rd General Assembly and on or before November 15, 2004. Beginning with State fiscal year 2008, the increase reported under this subsection (f) shall be included in the calculation of the required State contribution under Section 14-131.
- (g) In addition to the contributions otherwise required under this Article, the State shall appropriate and pay to the System an amount equal to \$70,000,000 in State fiscal years 2004 and 2005.

#### State Contributions under P.A. 96-0043

The following is an excerpt from the Illinois Compiled statutes 40 ILCS 5/14-131:

(g) For purposes of determining the required State contribution to the System, the value of the System's assets shall be equal to the actuarial value of the System's assets, which shall be calculated as follows:

As of June 30, 2008, the actuarial value of the System's assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the five-year period following that fiscal year.

(h) For purposes of determining the required State contribution to the System for a particular year, the actuarial value of assets shall be assumed to earn a rate of return equal to the System's actuarially assumed rate of return.



# Projection Methodology and Appropriation Requirements Under P.A. 93-0002, P.A. 94-0004, P.A. 96-0043 and P.A. 100-0023

#### State Contributions under P.A. 100-0023

Public Act ("P.A.") 100-0023, effective July 6, 2017, modified the State's funding policy to include smoothing State contribution rate increases or decreases due to changes in actuarial assumptions, including investment return assumptions, over a five-year period in equal annual amounts beginning in fiscal year 2018. In addition, changes in actuarial or investment assumptions that increased or decreased the State contribution rate in fiscal years 2014 through 2017 are to be smoothed over a five-year period in equal annual amounts, applying only to the portion of the five-year phase-in that is applicable to fiscal years on and after 2018.

Following the preceding legislation, we have calculated the required contribution and the results are shown in the summary section of this report.

#### **Phase-in of the Financial Impact of Assumption Changes**

Following is a table with the recognition schedule for the phase-in of actuarial assumption changes required under Public Act 100-0023. The following actuarial assumption changes were made:

- 1. Beginning with the June 30, 2014, actuarial valuation, there were changes to the economic and demographic assumptions.
- 2. Beginning with the June 30, 2016, actuarial valuation, there were changes to the economic and demographic assumptions.
- 3. Beginning with the June 30, 2018, actuarial valuation, there were changes to the economic assumptions.
- 4. Beginning with the June 30, 2019, actuarial valuation, there were changes to the economic and demographic assumptions.

Valuation Year Ending June 30,	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Applicable Fiscal Year Ending June 30,	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
						\$ in Millio	ons			
					Aft	er Impact of GO	B Proceeds			
										l
Contribution Before Assumption Change	ć 4000.047 ć		¢ 2040.674 6		ć 2.204.202	ć 2.202.420	<b>A</b>			
(1) Contribution Dollar	\$ 1,822.047 \$	-			. ,	, , , , , , , , , , , , , , , , , , , ,				
(2) Contribution Rate	38.830%	0.000%	45.027%	0.000%	52.026%	53.337%	0.000%			
Contribution After Assumption Change										
(3) Contribution Dollar	\$ 2,044.868 \$	-	\$ 2,327.633 \$	-	\$ 2,302.720	\$ 2,377.901	\$ -			
(4) Contribution Rate	43.880%	0.000%	52.095%	0.000%	52.411%	53.263%	0.000%			
(5) Assumption Change Impact as a Percentage										
of Capped Payroll [(4) - (2)]	5.050%	0.000%	7.068%	0.000%	0.385%	-0.074%	0.000%			
(6) Assumption Change Impact Recognized										
This Year (5-year Recognition)										
(6a) From This Year	1.010%	0.000%	1.414%	0.000%	0.077%	-0.015%	0.000%			
(6b) From One Year Ago	0.000%	1.010%	0.000%	1.414%	0.000%	0.077%	-0.015%	0.000%		
(6c) From Two Years Ago	0.000%	0.000%	1.010%	0.000%	1.414%	0.000%	0.077%	-0.015%	0.000%	
(6d) From Three Years Ago	0.000%	0.000%	0.000%	1.010%	0.000%	1.414%	0.000%	0.077%	-0.015%	0.000%
(6e) From Four Years Ago	0.000%	0.000%	0.000%	0.000%	1.010%	0.000%	1.412%	0.000%	0.077%	-0.014%
(6f) Total Recognized Assumption Change Impact	1.010%	1.010%	2.424%	2.424%	2.501%	1.476%	1.474%	0.062%	0.062%	-0.014%



### **SECTION F**

### **SUMMARY OF PLAN PROVISIONS**



#### **Purpose**

The State Employees' Retirement System of Illinois, a State Agency, provides an orderly means whereby aged or disabled employees may be retired from active service without prejudice or hardship and enables the employees to accumulate reserves for old age, disability, death and termination of employment.

#### **Administration**

Responsibility for the operation of the System and the direction of its policies is vested in a Board of Trustees of seven members. The administration of the detailed affairs of the System is the responsibility of the Executive Secretary who is appointed by the Board of Trustees. Administrative policies and procedures are designed to ensure an accurate accounting of funds of the System and prompt payment of claims for benefits within the applicable statute.

#### Membership

All persons entering State service on or after January 1, 1984, become members upon completion of six months of continuous service except that, beginning July 1, 1991, employees in police positions become members on their first day of employment. Persons entering State service from January 1, 1972 to January 1, 1984, became members on their first day of employment. Excluded from membership are: any employee whose position is subject to membership under another State-supported system, any person who becomes an employee after June 30, 1979, as a public service employment program participant under the federal CETA program or any enrollee of the Young Adult Conservation Corps. Prior to January 1, 1984, emergency and temporary employees were excluded from membership. Persons appointed by the Governor with the advice and consent of the Senate may elect to become members of the System. Other exceptions are identified in State law.



#### **Membership Service**

Membership service includes all service rendered while a member of the System for which credit is allowable. Persons entering service on or after January 1, 1984, or after July 1, 1982, in the case of emergency or temporary employees, may also receive membership service credit for periods of employment prior to membership by making contributions for such periods.

#### **Member Contributions**

Members are required to contribute a percentage of salary as their share of meeting the cost of the various benefits. Contribution rates are as shown below:

- Members covered by Social Security 4.0 percent of Salary.
- Members not covered by Social Security 8.0 percent of Salary.
- Members covered by Social Security who are serving in a position in which service toward the Alternative Retirement Annuity may be earned – 8.5 percent of Salary.
- Members not covered by Social Security who are serving in a position in which service toward the Alternative Retirement Annuity may be earned – 12.5 percent of Salary.

Members covered by Social Security also pay the current Social Security tax rate.

Credit for regular interest each fiscal year on a member's individual contribution account is computed on the accumulated balance in the account at the beginning of each fiscal year.

#### **Retirement Pension**

#### **Qualification of Member**

Upon termination of State service, a member is eligible for a pension at age 60 with at least eight years of pension credit or at any age with 35 or more years of credit.

General formula members are eligible for a retirement annuity if the sum of the member's age plus years (and whole months) of pension credit equals or exceeds 85. General formula members between ages 55 and 60 with at least 25 years of pension credit are eligible for a retirement annuity reduced by one-half of 1 percent for each month the member is under age 60. Certain positions in the Department of Corrections were placed under the general formula effective July 1, 2005.

Members serving in a position in which service toward the Alternative Retirement Annuity may be earned are eligible to receive the alternative retirement annuity at age 50 with at least 25 years of pension credit or at age 55 with at least 20 years of pension credit in such a position. Security employees of the Department of Human Services were placed under the alternative formula effective



January 1, 2001. Certain members of the Department of Transportation and the Toll Highway Authority were placed under the alternative formula effective August 1, 2001.

#### **Amount of Pension**

The pension is based on the member's final average compensation and the number of years of pension credit that has been established.

Final Average Compensation is the average of the highest 48 consecutive months in the last 10 years. All employees whose benefit is calculated under the alternative formula will have their benefit based on the greater of (i) the salary rate in effect on their last day of service, provided the last day salary does not exceed 115 percent of the average monthly compensation received by the member for the last 24 months of service, or (ii) the average monthly compensation for the last 48 months prior to retirement.

The general formula for members retiring on or after January 1, 1998, (regardless of termination date) is as follows:

- 1.67 percent of final average salary per year of credited service for members covered by Social Security.
- 2.20 percent of final average salary per year of credited service for members not covered by Social Security.

The alternative formula for members retiring on or after January 1, 2001 (regardless of termination date) is as follows:

- 2.50 percent of final average salary per year of credited service for members covered by Social Security.
- 3.00 percent of final average salary per year of credited service for members not covered by Social Security.

The maximum pension payable is 75 percent of final average compensation for general formula members and 80 percent of final average compensation for alternative formula members.

#### **Optional Forms of Payment**

<u>Reversionary Annuity</u>—A member may elect to receive a smaller pension during his lifetime in order to provide a spouse or a designated dependent with a lifetime income. That payment would be in addition to any other benefit payable by the System.

<u>Level Income</u>—A member who contributes to Social Security as a State employee may elect to have his pension payments increased before Social Security Normal Retirement Age and reduced thereafter. To be eligible for this election the member must have established eligibility for a Social Security pension.



#### **Annual Increases in Pension**

Postretirement increases of 3.0 percent of the current pension (i.e., increases are compounded) are granted to members effective each January 1 occurring on or after the first anniversary of the pension.

#### **Survivors Annuity**

#### **Qualification of Survivor**

If death occurs while in State employment, the member must have established at least 18 months of pension credit. If death occurs after termination of State service and the member was not receiving a retirement pension, the member must have established at least eight years of pension credit.

An eligible spouse qualifies at age 50 or at any age if there is, in the care of the spouse, any unmarried children of the member under age 18 (age 22 if full-time student); unmarried children under age 18 (age 22 if full-time student) qualify if no spouse survives; dependent parents at age 50 qualify if neither an eligible spouse nor children survive the member.

#### **Amount of Payment**

If the member's death occurs before retirement, the named beneficiary receives a lump sum refund of all of the member's pension contributions plus interest, excluding contributions for widows and survivors benefits. A single lump sum payment of \$1,000 is also made immediately to the survivor beneficiary of the member.

An eligible spouse receives a monthly annuity equal to 30 percent of the member's final average compensation subject to a maximum of \$400. If children of the member are under the care of the spouse, the annuity is increased for each child, subject to a monthly maximum of \$600 or 80 percent of final average compensation. If only eligible children survive, the monthly annuity may not exceed the lesser of \$600 or 80 percent of final average compensation. The maximum combined monthly payment to parents may not exceed \$400. If the member's death occurs after retirement or after termination of State employment but before the member receives a pension, the monthly benefit is further limited to 80 percent of the pension received or earned by the member. Monthly benefits payable to survivors of a member who was covered by Social Security as a State employee are reduced by one-half of the Social Security benefits for which the survivors are eligible. For benefits granted on or after January 1, 1992, the reduction may not exceed 50 percent of the amount of survivor's annuity otherwise payable. If death of the member occurs on or after January 1, 1984, the minimum total survivor's annuity benefit payable (before any reduction for Social Security benefits) is equal to 50 percent of the member's earned pension without regard to the member's age at death. Any member who retires on or after July 1, 2009, will have the option at the time of retirement to remove the offset provision. In exchange for the removal, SERS will reduce the member's retirement annuity by 3.825 percent.

#### **Duration of Payment**

The monthly annuity payable to a spouse continues for his/her lifetime without regard to remarriage. The monthly annuity to children terminates upon death, marriage or attainment of age 18 (age 22 if



full-time student). However, the monthly annuity will continue for a child who, at age 18, is physically or mentally disabled and unable to accept gainful employment.

#### **Annual Increases in Annuity**

If the member's death occurs before retirement, increases of 3.0 percent of the current annuity are granted to survivors effective each January 1 occurring on or after the first anniversary of the annuity (i.e., increases are compounded). If the member's death occurs after retirement, the initial 3.0 percent increase applies on the January 1 on or after the survivor annuity begins.

#### **Widow's Annuity Option**

The widow of a male member who was a participant in the System prior to July 19, 1961, may have the option of taking a Widow's Annuity rather than the Survivor's Annuity.

#### **Qualification of Widow**

An eligible widow receives a Widow's Annuity if she is age 50 or over or has in her care any of the member's unmarried children under age 18. If she is not age 50 and has no such children in her care, she becomes eligible at age 50.

#### **Amount of Payment**

The Widow's Annuity consists of a lump sum payment of \$500, plus a monthly annuity equal to 50 percent of the pension earned or received by the member at the date of death. If the widow has in her care eligible children of the member, the monthly annuity is increased because of each child, subject to a maximum payment equal to 66-2/3 percent of the earned pension. Monthly benefits payable to a widow of a member who was covered by Social Security as a State employee are reduced by one-half of the amount of benefits she is entitled to as a widow from Social Security (reduced by one-half of the amount of benefits she is entitled to based on her own Primary Insurance Amount). For benefits granted on or after January 1, 1992, the reduction may not exceed 50 percent of the amount of widow's annuity otherwise payable. Any member who retires on or after July 1, 2009, will have the option at the time of retirement to remove the offset provision. In exchange for the removal, SERS will reduce the member's retirement annuity by 3.825 percent.

#### **Duration of Payment**

The monthly payment to the widow continues for her lifetime whether or not she remarries. If the amount of benefit was increased because of eligible children, it is adjusted downward as these children's benefits are terminated (death, marriage or attainment of age 18 or 22).

#### Annual Increases in Annuity

If the member's death occurs before retirement, increases of 3.0 percent of the current annuity are granted to widows effective each January 1 occurring on or after the first anniversary of the annuity (i.e., increases are compounded). If the member's death occurs after retirement, the initial 3.0 percent increase applies on the January 1 on or after the widow's annuity begins.



#### **Occupational Death Benefit**

#### **Qualification of Survivors**

If a member's death results from an injury on the job or a job-related cause, the spouse may be eligible for an Occupational Death benefit. If only unmarried children under age 18 (age 22 if full-time student) survive, they would be eligible for the benefit. If neither a spouse nor eligible children survive, a dependent father or mother would be eligible.

#### **Amount and Duration of Payment**

The nominated beneficiary receives a lump sum payment consisting of all contributions made by the member plus interest credited to his account.

A surviving spouse is entitled to a monthly benefit equal to 50 percent of the member's final average compensation. The benefit is payable for the remaining lifetime of the spouse without regard to remarriage. If children under age 18 (age 22 if full-time student) also survive, the annuity is increased by 15 percent of such average because of each child, subject to a maximum of 75 percent. If there is no spouse, or if the spouse dies before all children have attained age 18 (age 22 if full-time student), each child receives a monthly allowance of 15 percent of final average compensation.

The combined payment to children may not exceed 50 percent of the member's final average compensation. Payments to or on account of children terminate upon their death, marriage or attainment of age 18 (age 22 if full-time student).

If there is no spouse or eligible children, a benefit of 25 percent of final average compensation is payable to each surviving dependent parent for life.

#### **Annual Increases in Annuity**

Increases of 3.0 percent of the current annuity are granted effective each January 1 occurring on or after the first anniversary of the annuity (i.e., increases are compounded).

#### Reductions

The monthly benefit is reduced by any payments awarded under the Workmen's Compensation or Occupational Diseases Acts.

#### Other Death Benefits

If the survivor beneficiaries of the member do not qualify for any of the previously described death benefits, one of the following benefits is payable to the nominated beneficiary on file with the System at the date of death.

#### **Before Retirement**

If the member's death occurred while in State service the benefit consists of: (1) a refund of all contributions plus interest credited to the member's account; and (2) a payment equal to one month's



salary for each full year of pension credit not to exceed six month's salary. The minimum payment is equal to one month's salary.

If the member had terminated State service but not yet qualified for a pension, the benefit consists of a refund of all of the member's contributions to the System plus the interest credited to the member's account.

#### **After Retirement**

The benefit consists of a lump sum payment equal to the excess of contributions plus interest credited to the member's account over the total amount of pension payments made to the member. The minimum payment is \$500.00.

#### **Non-Occupational Disability Benefits**

#### **Qualification and Amount of Payment**

Available to any member who has established at least one and one-half years of creditable service and who has been granted a disability leave of absence by his employing agency. The benefit is 50 percent of the member's final average compensation plus a credit to the member's account of service and contributions. It begins on the 31<sup>st</sup> day of absence from service on account of disability.

If the member has Social Security coverage as a State employee, the benefit payable by the System is reduced by the amount of any disability payment to which he is entitled under Social Security.

#### **Duration of Payment**

The member is eligible for the monthly benefit until the occurrence of any of the following events: (1) disability ceases; (2) resumption of gainful employment; (3) payments are made for a period of time equal to one-half of the service credit established as of the date disability began; or (4) attainment of age 65 if the benefit commences prior to age 60, or payment for 5 years if benefit commences after age 60.

If termination of the benefit is due to the member receiving benefits for a period of time equal to one-half of the service credit established at the date of disability, he shall be eligible for a retirement annuity if he has attained age 55 and has 15 years of service, or if he has attained age 50 and has 20 years of service.

#### **Annual Increases in Annuity**

A one-time increase of 7.0 percent of the original annuity is granted to members on the January 1 following the fourth anniversary of the annuity. Increases of 3.0 percent of the current annuity are then granted to members each January 1 following the 7.0 percent increase (i.e., the 3.0 percent increases are compounded).



#### **Occupational Disability Benefit**

#### **Qualification and Amount of Payment**

Provided for any member who becomes disabled as the direct result of injury or diseases arising out of and in the course of State employment.

The benefit is 75 percent of final average compensation plus a credit to the member's account of service and contributions. The cash benefit is reduced by any payment received under the Workmen's Compensation or Occupational Diseases Acts.

#### **Duration of Payment**

Monthly benefits are payable until the occurrence of any of the following events: (1) disability ceases; (2) resumption of gainful employment; or (3) attainment of age 65 if the benefit commences prior to age 60, or payment for five years if the benefit commences after age 60.

If termination of the benefit is due to the member having attained age 65 or having received benefits for five years after age 60, the member is entitled to a retirement pension based upon service credit established as of that date.

#### **Annual Increases in Annuity**

A one-time increase of 7.0 percent of the original annuity is granted to members on the January 1 following the fourth anniversary of the annuity. Increases of 3.0 percent of the current annuity are then granted to members each January 1 following the 7.0 percent increase (i.e., the 3.0 percent increases are compounded).

#### **Temporary Disability Benefit**

A member who is initially denied Workers' Compensation benefits and is appealing the denial may receive payment at the non-occupational rate, 50 percent of pay, providing all eligibility requirements for the non-occupational benefit are met, until the determination is made.

#### **Separation Benefits**

Upon termination of State employment by resignation, discharge, dismissal or layoff, a member may obtain a refund of the contributions made to the System. By accepting a refund, a member forfeits all accrued rights and benefits in the System for himself and his beneficiaries.



### Provisions Applicable to Members Hired after December 31, 2010, as a result of Public Act 96-0889 ("Tier 2")

#### **Final Average Compensation**

Based on last eight years of service and may not exceed \$106,800, as automatically increased by the lesser of 3 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year.

Retirement Eligibility – All Members Except State policemen, fire fighters in the fire protection service of a department or security employees of the Department of Corrections or the Department of Juvenile Justice

Normal retirement – 67 years old with 10 years of service.

Early Retirement – 62 years old with 10 years of service with a 6.0 percent per year reduction in benefit for each year age is under 67.

Retirement Eligibility – State policemen, fire fighters in the fire protection service of a department or security employees of the Department of Corrections or the Department of Juvenile Justice

Normal retirement – 60 years old with 20 years of service.

#### **Annual Increases in Annuity**

Annual increases begin at the later of the first anniversary of retirement or age 67. The annual increases are equal to the lesser of 3.0 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year and are not compounded.

#### **Survivor Benefits**

Benefit equal to 66.67 percent of the earned retirement benefit at death. Survivor benefits are increased by the lesser of 3.0 percent or one-half of the annual increase in the consumer price index-u during the preceding 12-month calendar year and are not compounded.

#### Miscellaneous

State policeman, a fire fighter in the fire protection service of a department or a security employee of the Department of Corrections or the Department of Juvenile are still eligible for Alternate formula benefits as defined in Section 14-110 of the Illinois Pension Code.



#### Salary and COLA Development for Members Hired on or After January 1, 2011

Year Ending	CPI-U	1/2 CPI-U	COLA	Maximum Annual Pensionable Earnings
2011			3.00%	\$106,800.00
2012	3.90%	1.95%	1.95%	\$108,882.60
2013	2.00%	1.00%	1.00%	\$109,971.43
2014	1.20%	0.60%	0.60%	\$110,631.26
2015	1.70%	0.85%	0.85%	\$111,571.63
2016	0.00%	0.00%	0.00%	\$111,571.63
2017	1.50%	0.75%	0.75%	\$112,408.42
2018	2.20%	1.10%	1.10%	\$113,644.91
2019	2.30%	1.15%	1.15%	\$114,951.83
2020	1.70%	0.85%	0.85%	\$115,928.92

Provisions Applicable to Certain Current and Future Members not covered by Social Security, as a result of Public Act 100-0023 ("Tier 3")

#### **Defined Benefit Provisions**



#### **Final Average Compensation**

Based on last 10 years of service and may not exceed the federal Social Security Wage Base, currently \$137,700 for calendar year 2020.

#### Retirement Eligibility

The greater of Normal Retirement Age under Social Security or age 67 years old with 10 years of service.

#### Benefit Formula

The member's benefit is equal to 1.25 percent for each year of service.

#### **Annual Increases in Annuity**

Annual increases begin on the first anniversary of retirement. The annual increases are equal to the one-half of the annual increase in the consumer price index-w during the preceding 12-month calendar year and are not compounded.

#### **Survivor Benefits**

Benefit equal to 66.67 percent of the earned retirement benefit at death. Survivor benefits are increased by one-half of the annual increase in the consumer price index-w during the preceding 12-month calendar year and are not compounded.



#### **Member Contributions**

Members contribute the lesser of 6.2 percent of pensionable compensation and the total normal cost rate for the Tier 3 plan.

#### **Defined Contribution Provisions**

Plan consists of employee and employer contributions and investment income earned on such contributions.

Administrative fees will be deducted as a uniform percentage of each participating member's employee contributions.

#### **Employer Contributions**

Employer contributions are at a rate between 2.0 percent and 6.0 percent of salary.

Employer contributions vest immediately.

#### **Member Contributions**

Member contribution rate equals 4.0 percent of salary.

Provisions Applicable to the Accelerated Pension Benefit Payment Program, as a result of Public Act 100-0587 and Public Act 101-0010

#### Vested Inactive Accelerated Pension Benefit Payment Option – Tiers 1 and 2

Eligibility requirements for an accelerated pension benefit payment:

- Member must have terminated service;
- Member must have enough service credit to qualify for a retirement annuity; and
- Member cannot have received a retirement annuity.

Members who elect this option will forfeit all rights to future benefit payments, but retain access to state retiree healthcare. The payment will equal 60 percent of the present value of the retirement benefits which the member is entitled to at the date they elect this payment, including automatic annual increases (AAI), survivor benefits and disability benefits. The System will calculate the present value of the benefit using actuarial factors.

Members forfeit all service credit for all purposes under the Illinois Pension Code, including benefits provided under the Illinois Reciprocal Act. However, the years of service credit may be considered when determining eligibility for retiree healthcare benefits and the member's share of retiree healthcare premiums.



This election is irrevocable and any member who elects this option and later returns to service will be eligible for a benefit based solely on future service and will not have the option to repay the amount received under this program to reestablish the previous service credit.

#### Accelerated Pension Benefit Payment at Retirement Option – Tier 1 Only

Eligibility requirements for this payment option:

- Member must have terminated service;
- Member must be eligible for a retirement annuity; and
- Member cannot have received a retirement annuity.

At retirement, Tier 1 members could elect to forfeit the Tier 1, 3 percent compounded AAI and instead receive 1.5 percent non-compounded AAIs, beginning the January 1<sup>st</sup> following the 1<sup>st</sup> anniversary of retirement or the 67<sup>th</sup> birthdate, whichever is later. Survivors of members that elect this option will also receive 1.5 percent non-compounded AAIs beginning on the January 1<sup>st</sup> following the anniversary of the start of the survivor annuity.

Members who elect to forego the Tier 1 AAIs will receive a lump sum payment equal to 70 percent of the difference in the present value of the Tier 1 AAI and the 1.5 percent non-compounded AAI, as calculated by the System. In the calculation, the System will use current actuarial assumptions and all relevant member information. Buyout payments are subject to applicable withholding and taxation provisions and must be transferred to a qualified retirement plan authorized by the IRS.

Accelerated Pension Benefit Program expires June 1, 2024, or if earlier, the date funds are no longer available. The State finances the program by issuing bonds up to certain limits. Lump sum payments will be made directly from the bond proceeds.



### **SECTION G**

### **GLOSSARY OF TERMS**

## DRAFT

#### **Glossary of Terms**

Actuarial Accrued Liability ("AAL")

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

**Actuarial Assumptions** 

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

**Actuarial Cost Method** 

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of future Normal Costs and the Actuarial Accrued Liability.

**Actuarial Equivalent** 

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

Actuarial Present Value ("APV")

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

Actuarial Present Value of Future Benefits ("APVFB")

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits and inactive, nonretired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the actuarial valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation** 

The determination, as of an actuarial valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 67, such as the Funded Ratio and the Actuarially Determined Contribution ("ADC").

**Actuarial Value of Assets** 

The value of the assets as of a given date, used by the actuary for actuarial valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio, or contribution requirement.



#### **Glossary of Terms**

Actuarially Determined Contribution ("ADC")

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ADC consists of the Employer Normal Cost and Amortization Payment.

**Amortization Method** 

A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.

**Amortization Payment** 

That portion of the plan contribution or ADC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

**Amortization Period** 

The period used in calculating the Amortization Payment.

**Closed Amortization Period** 

A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.

**Employer Normal Cost** 

The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.

Equivalent Single
Amortization Period

For plans that do not establish separate amortization bases (separate components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined upon the current UAAL payment.

Experience Gain/Loss

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience; e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience; i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.



#### **Glossary of Terms**

**Funded Ratio** The ratio of the Actuarial Value of Assets to the Actuarial Accrued

Liability.

**GASB** Governmental Accounting Standards Board.

GASB No. 67 and GASB No. 68 These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68, which replaced Statement No. 27 effective with the fiscal year ending June 30, 2015, sets the accounting rules for the employers that sponsor or contribute to public retirement systems. Statement No. 67, which replaced Statement No. 25 effective with fiscal year ending June 30, 2014, sets the rules for the systems themselves.

**Normal Cost** The annual cost assigned, under the Actuarial Cost Method, to the

current plan year.

**Open Amortization Period** An open amortization period is one which is used to determine the

Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to

covered payroll.

**Unfunded Actuarial Accrued** 

Liability

The difference between the Actuarial Accrued Liability and Actuarial

Value of Assets.

Valuation Date The date as of which the Actuarial Present Value of Future Benefits are

determined. The benefits expected to be paid in the future are

discounted to this date.



### **SECTION H**

### **ADDITIONAL PROJECTION DETAILS**



Table 11
Additional Projection Details — Actuarial Accrued Liability
(\$ in Millions)

	Current	Inactives	Activ	es (Including Disabil	ities)	Grand Totals					
Valuation Date June 30, 2020	Retirees & Beneficiaries	Deferreds	Tier 1	Current Tier 2	Future Tier 2	Current Retirees, Beneficiaries & Deferreds	Actives	Total			
2020	\$ 35,224.26	\$ 740.27	\$ 13,613.24	\$ 568.06	\$ -	\$ 35,964.53	\$ 14,181.30	\$ 50,145.83			
2021	34,832.99	775.39	15,163.90	714.51	-	35,608.38	15,878.41	51,486.79			
2022	34,382.80	803.31	16,684.69	874.05	14.18	35,186.10	17,572.91	52,759.01			
2023	33,873.65	828.79	18,172.29	1,048.43	42.66	34,702.44	19,263.38	53,965.82			
2024	33,305.71	851.90	19,617.41	1,239.13	87.49	34,157.61	20,944.02	55,101.63			
2025	32,679.27	872.34	21,008.14	1,446.81	150.28	33,551.61	22,605.22	56,156.83			
2026	31,994.93	889.84	22,334.38	1,672.68	232.58	32,884.78	24,239.64	57,124.41			
2027	31,253.71	904.28	23,588.43	1,918.05	336.48	32,157.98	25,842.96	58,000.94			
2028	30,456.99	915.92	24,768.71	2,183.95	464.05	31,372.90	27,416.71	58,789.61			
2029	29,606.62	924.70	25,874.13	2,470.33	619.79	30,531.32	28,964.25	59,495.57			
2030	28,704.96	930.36	26,901.45	2,776.40	806.86	29,635.31	30,484.71	60,120.03			
2031	27,754.84	940.38	27,846.65	3,101.64	1,027.77	28,695.23	31,976.07	60,671.30			
2032	26,759.68	947.72	28,703.01	3,445.96	1,284.92	27,707.40	33,433.89	61,141.29			
2033	25,723.40	952.50	29,467.72	3,809.57	1,580.59	26,675.90	34,857.88	61,533.78			
2034	24,650.38	954.80	30,139.34	4,192.54	1,917.10	25,605.18	36,248.99	61,854.17			
2035	23,545.52	954.56	30,711.25	4,594.46	2,297.18	24,500.09	37,602.89	62,102.97			
2036	22,414.24	951.78	31,176.72	5,015.27	2,723.81	23,366.02	38,915.80	62,281.82			
2037	21,262.35	946.59	31,535.23	5,454.20	3,199.96	22,208.94	40,189.39	62,398.33			
2038	20,095.99	938.85	31,787.33	5,908.82	3,728.53	21,034.84	41,424.68	62,459.51			
2039	18,921.57	928.45	31,934.04	6,376.40	4,312.84	19,850.02	42,623.28	62,473.30			
2040	17,745.66	915.43	31,978.10	6,856.09	4,956.15	18,661.09	43,790.34	62,451.43			
2041	16,574.90	899.90	31,922.62	7,347.92	5,659.74	17,474.80	44,930.28	62,405.08			
2042	15,415.87	882.01	31,772.10	7,850.42	6,424.13	16,297.87	46,046.64	62,344.51			
2043	14,275.00	861.79	31,531.11	8,360.85	7,250.58	15,136.78	47,142.54	62,279.33			
2044	13,158.50	839.32	31,203.55	8,876.24	8,140.31	13,997.82	48,220.09	62,217.91			
2045	12,072.25	814.76	30,792.95	9,391.73	9,094.47	12,887.00	49,279.15	62,166.16			



Table 12
Additional Projection Details — Present Value of Future Benefits (\$ in Millions)

	Current	Current Inactives Actives (Including Disabilities)				Grand Totals					
Valuation Date June 30, 2020	Retirees & Beneficiaries	Deferreds	Tier 1	Current Tier 2	Future Tier 2	Current Retirees, Beneficiaries & Deferreds	Actives	Total			
2020	\$ 35,224.26	\$ 740.27	\$ 18,908.21	\$ 3,063.54	\$ -	\$ 35,964.53	\$ 21,971.75	\$ 57,936.28			
2021	34,832.99	775.39	20,066.67	3,221.18	275.45	35,608.38	23,563.31	59,171.69			
2022	34,382.80	803.31	21,202.02	3,390.36	587.72	35,186.10	25,180.10	60,366.21			
2023	33,873.65	828.79	22,311.31	3,571.54	936.85	34,702.44	26,819.70	61,522.14			
2024	33,305.71	851.90	23,387.92	3,765.59	1,321.88	34,157.61	28,475.39	62,633.00			
2025	32,679.27	872.34	24,423.90	3,972.65	1,731.53	33,551.61	30,128.08	63,679.69			
2026	31,994.93	889.84	25,412.20	4,193.34	2,171.46	32,884.78	31,777.00	64,661.78			
2027	31,253.71	904.28	26,347.39	4,428.49	2,638.42	32,157.98	33,414.29	65,572.28			
2028	30,456.99	915.92	27,227.30	4,678.84	3,123.43	31,372.90	35,029.57	66,402.47			
2029	29,606.62	924.70	28,049.59	4,944.10	3,642.20	30,531.32	36,635.89	67,167.21			
2030	28,704.96	930.36	28,810.79	5,223.26	4,187.72	29,635.31	38,221.77	67,857.08			
2031	27,754.84	940.38	29,506.93	5,515.39	4,767.47	28,695.23	39,789.79	68,485.02			
2032	26,759.68	947.72	30,133.03	5,820.16	5,382.12	27,707.40	41,335.30	69,042.70			
2033	25,723.40	952.50	30,686.35	6,137.51	6,030.18	26,675.90	42,854.03	69,529.94			
2034	24,650.38	954.80	31,164.87	6,467.24	6,720.11	25,605.18	44,352.22	69,957.41			
2035	23,545.52	954.56	31,563.69	6,808.88	7,457.96	24,500.09	45,830.53	70,330.61			
2036	22,414.24	951.78	31,878.02	7,162.12	8,240.10	23,366.02	47,280.24	70,646.26			
2037	21,262.35	946.59	32,106.42	7,526.18	9,065.19	22,208.94	48,697.79	70,906.73			
2038	20,095.99	938.85	32,248.05	7,899.28	9,940.36	21,034.84	50,087.69	71,122.53			
2039	18,921.57	928.45	32,302.66	8,279.53	10,864.41	19,850.02	51,446.60	71,296.62			
2040	17,745.66	915.43	32,270.96	8,666.16	11,836.97	18,661.09	52,774.09	71,435.18			
2041	16,574.90	899.90	32,154.11	9,058.74	12,867.66	17,474.80	54,080.52	71,555.32			
2042	15,415.87	882.01	31,954.16	9,455.75	13,954.32	16,297.87	55,364.22	71,662.09			
2043	14,275.00	861.79	31,673.38	9,854.90	15,098.57	15,136.78	56,626.85	71,763.64			
2044	13,158.50	839.32	31,313.96	10,253.66	16,301.86	13,997.82	57,869.49	71,867.31			
2045	12,072.25	814.76	30,877.99	10,648.19	17,566.87	12,887.00	59,093.04	71,980.04			



Table 13
Additional Projection Details — Benefit Payments Including Administrative Expenses and Disability Payments

(\$ in Millions)

	Current	Inactives	Activ	es (Including Disabi	lities)	Grand Totals					
Valuation						Current Retirees,					
Date	Retirees					Beneficiaries					
June 30, 2020	& Beneficiaries	Deferreds	Tier 1	Current Tier 2	Future Tier 2	& Deferreds	Actives	Total			
2020	\$ 2,679.94	\$ 14.37	\$ 114.05	\$ 47.57	\$ 0.00	\$ 2,694.30	\$ 161.62	\$ 2,855.93			
2021	2,711.40	23.64	212.11	46.70	7.18	2,735.04	265.99	3,001.03			
2022	2,739.05	27.82	311.51	46.13	14.42	2,766.87	372.07	3,138.93			
2023	2,762.70	31.78	415.60	45.52	21.32	2,794.47	482.45	3,276.92			
2024	2,782.21	35.87	525.27	45.60	28.79	2,818.08	599.66	3,417.74			
2025	2,797.32	40.05	639.09	45.95	36.46	2,837.37	721.49	3,558.86			
2026	2,807.67	44.16	755.07	46.36	44.33	2,851.84	845.76	3,697.60			
2027	2,812.96	47.81	869.67	47.01	52.53	2,860.77	969.21	3,829.98			
2028	2,812.83	51.33	982.92	48.94	58.24	2,864.16	1,090.10	3,954.26			
2029	2,806.92	54.94	1,095.77	52.82	63.90	2,861.86	1,212.49	4,074.35			
2030	2,794.91	51.08	1,208.47	58.49	69.68	2,845.99	1,336.65	4,182.63			
2031	2,776.44	54.34	1,321.74	65.35	75.92	2,830.78	1,463.01	4,293.79			
2032	2,751.22	57.29	1,433.08	73.09	82.86	2,808.51	1,589.02	4,397.53			
2033	2,719.08	60.00	1,541.63	81.83	90.43	2,779.08	1,713.89	4,492.97			
2034	2,679.79	62.61	1,650.03	91.86	98.80	2,742.40	1,840.68	4,583.09			
2035	2,633.19	65.06	1,757.86	102.94	108.18	2,698.24	1,968.98	4,667.23			
2036	2,579.23	67.20	1,861.56	115.55	118.47	2,646.43	2,095.58	4,742.00			
2037	2,517.97	69.33	1,960.47	130.58	129.81	2,587.31	2,220.85	4,808.16			
2038	2,449.57	71.40	2,053.95	148.04	142.33	2,520.98	2,344.32	4,865.29			
2039	2,374.29	73.26	2,141.05	166.70	156.07	2,447.55	2,463.81	4,911.36			
2040	2,292.49	74.84	2,221.39	186.21	172.29	2,367.32	2,579.89	4,947.21			
2041	2,204.65	76.11	2,294.20	207.57	191.72	2,280.76	2,693.48	4,974.24			
2042	2,111.34	77.19	2,359.35	231.42	213.91	2,188.54	2,804.69	4,993.23			
2043	2,013.22	78.04	2,417.13	257.88	239.02	2,091.27	2,914.03	5,005.30			
2044	1,911.01	78.61	2,467.75	288.04	267.18	1,989.62	3,022.96	5,012.58			
2045	1,805.49	78.95	2,511.07	322.95	298.55	1,884.44	3,132.57	5,017.01			



# Table 14 Additional Projection Details — Active Population, Covered Payroll, Employee Contributions and Normal Costs (\$ in Millions)

Valuation		Tier 1 Ac	tive Members	Current Tier 2 Active Members							Futu	re Tier 2	Active	Members				
Date		Covered	Employee			C	Covered	Emp	oloyee				Co	vered	Emp	oloyee		
June 30, 2020	Population	Payroll	Contributions	Normal Cost	Population		Payroll	Contr	ibutions	Nor	rmal Cost	Population	Pa	ayroll	Contr	ibutions	Norn	nal Cost
2020	35,579	\$ 2,945.03	\$ 168.43	\$ 725.52	27,042	\$	1,575.42	\$	87.09	\$	152.20	_	\$	0.00	\$	0.00	\$	0.00
2021	32,292	2,768.38	•	693.36	24,924	٦	1,573.42	Ą	85.43	٦	154.43	5,405	٦	284.57	Ą	13.39	ې	20.90
2021		-			23,460						157.82	,						
	29,403	2,607.46		661.29	•		1,512.35		84.93			9,758		533.83		25.43		41.06
2023	26,696	2,447.52		627.07	22,242		1,501.43		84.85		161.60	13,683		777.01		37.34		61.92
2024	24,118	2,283.73	130.08	589.69	21,163		1,494.24		85.00		165.65	17,340		1,022.29		49.55		83.85
2025	21,726	2,125.17	120.44	550.24	20,218		1,491.32		85.37		170.04	20,677	:	1,264.75		61.63		106.30
2026	19,471	1,966.82	110.69	509.69	19,380		1,491.54		85.89		174.57	23,771	:	1,508.10		73.87		129.71
2027	17,354	1,810.21	101.08	470.97	18,607		1,492.65		86.49		179.06	26,660	:	1,753.37		86.16		154.02
2028	15,466	1,665.75	92.46	434.65	17,886		1,494.48		87.14		183.43	29,269	:	1,994.39		98.08		178.66
2029	13,716	1,524.49	84.08	399.69	17,166		1,493.65		87.68		187.67	31,740	:	2,239.60		110.19		204.47
2030	12,122	1,390.75	76.40	365.80	16,475		1,492.06		88.19		191.90	34,023		2,485.24		122.20		230.78
2031	10,641	1,259.22		331.33	15,839		1,490.43		88.57		195.97	36,141		2,732.33		134.32		257.65
2032	9,288	1,132.21		298.02	15,218		1,486.05		88.76		199.88	38,115		2,981.76		146.55		285.08
2033	8,066	1,012.92		266.51	14,626		1,480.46		88.84		203.61	39,928		3,230.95		158.65		312.87
2034	6,954	899.43		234.52	14,043		1,471.72		88.66		206.96	41,624		3,482.92		170.91		341.42
2035	5,911	785.85	40.83	201.97	13,478		1,460.74		88.31		210.07	43,232	3	3,739.77		183.53		371.03
2036	4,971	678.74	34.42	171.75	12,931		1,447.39		87.78		212.71	44,719	:	3,998.18		196.21		401.37
2037	4,148	581.79	28.84	144.23	12,385		1,429.76		86.94		214.27	46,088	4	4,257.35		208.81		432.33
2038	3,416	491.89	23.72	119.25	11,817		1,405.82		85.58		214.57	47,389	4	4,521.10		221.60		464.27
2039	2,789	412.38	19.36	97.40	11,247		1,377.42		83.87		214.40	48,584	4	4,785.80		234.37		496.95
2040	2,250	341.46	15.62	78.53	10,711		1,348.50		82.11		214.32	49,659		5,049.41		247.01		529.48
2041	1,801	280.43		62.97	10,199		1,317.37		80.28		213.87	50,620		5,310.68		259.42		561.79
2042	1,433	229.24		50.40	9,685		1,281.60		78.17		212.58	51,503		5,571.46		271.70		594.12
2043	1,131	186.15		40.13	9,177		1,242.37		75.79		210.48	52,313		5,830.99		283.86		626.47
2044	887	150.17		31.78	8,669		1,199.07		73.16		207.08	53,064		6,089.34		295.93		658.87
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2045	690	120.22	5.10	25.01	8,141		1,149.10		70.03		201.87	53,790	(	6,348.51		308.01		691.46

Total payroll is capped for members hired after December 31, 2010, as defined in Public Act 96-0889. Active member population includes disabilities.



### **S**ECTION **I**

### **STRESS TESTING SCENARIOS**

