

Single Audit Report

For the Year Ended June 30, 2019

Performed as Special Assistant Auditors for the Auditor General, State of Illinois

Independent Auditors' Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Schedule of Expenditures of Federal Awards Performed in Accordance with *Government Auditing Standards*

Independent Auditors' Report on Compliance for Each Major Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Single Audit Report

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Other Reports Issued Applicable to the Single Audit:

The Comprehensive Annual Financial Report of the State of Illinois for the year ended June 30, 2019 was issued under separate cover by the Auditor General of the State of Illinois.

The Report on Internal Control over Financial Reporting and on Compliance and Other Matters and Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* for the year ended June 30, 2019 was issued under separate cover by the Auditor General of the State of Illinois.

Single Audit Report

Summary

The compliance audit testing performed in this audit was conducted in accordance with auditing standards generally accepted in the United States of America, *Government Auditing Standards*, Single Audit Act Amendments of 1996, and Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the Uniform Guidance).

Auditors' Reports

The auditors' report on compliance and on internal control applicable to each major program contains modifications for the following programs:

Disclaimer:

Employment Service Cluster

Adverse:

Supplemental Nutrition Assistance Program Cluster Children's Health Insurance Program Medicaid Cluster

Qualified (Scope Limitation):

Crime Victim Assistance Unemployment Insurance

Qualified (Noncompliance):

Special Education Cluster (IDEA)
Career and Technical Education – Basic Grants to States
Aging Cluster
Temporary Assistance for Needy Families Cluster
Foster Care – Title IV-E
Adoption Assistance
Block Grants for Prevention and Treatment of Substance Abuse

Summary of Audit Findings

Number of audit findings:	This audit	Prior audit
This audit	69	80
Repeated audit findings	51	59
Prior findings implemented or not repeated	29	13



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Independent Auditors' Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Honorable Frank J. Mautino Auditor General State of Illinois:

Report on Schedule of Expenditures of Federal Awards

As special assistant auditors for the Auditor General, we have audited the accompanying schedule of expenditures of federal awards of the State of Illinois for the year ended June 30, 2019 and the related notes (the Schedule).

Management's Responsibility

Management is responsible for the preparation and fair presentation of this Schedule in accordance with the cash basis of accounting described in Note 1(c); this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the Schedule in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a Schedule that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on this Schedule based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether the Schedule is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Schedule. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the Schedule, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the Schedule in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the Schedule.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Opinion

In our opinion, the schedule of expenditures of federal awards referred to above presents fairly, in all material respects, the expenditures of federal awards of the State of Illinois for the year ended June 30, 2019 in accordance with the cash basis of accounting described in Note 1(c).

Basis of Accounting

We draw attention to Note 1(c) of the Schedule, which describes the basis of accounting. The Schedule is prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

As described in note 1(a) to the schedule of expenditures of federal awards, the Schedule does not include expenditures of federal awards for those agencies determined to be component units of the State of Illinois for financial statement purposes. Each of these agencies has their own independent audit in compliance with the Uniform Guidance.

Also as described in note 1(a) to the schedule of expenditures of federal awards, the Schedule does not include federal transactions related to loans held and serviced by the Illinois Designated Account Purchase Program (IDAPP), a division of the Illinois Student Assistance Commission, under the Federal Family Educational Loan program. IDAPP has elected to have a separate lender compliance audit performed in accordance with the U.S. Department of Education's Compliance Audits (Attestation Engagements) for Lenders and Lender Servicers Participating in the Federal Family Education Loan Program Audit Guide.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 14, 2020 on our consideration of the State of Illinois' internal control over financial reporting of the Schedule and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

SIGNED ORIGINAL ON FILE

Chicago, Illinois August 14, 2020

		Amour	nts (expressed in	thousands)
Federal Agency/Program or Cluster	Federal CFDA #	Expend	ditures	Passed-through to subrecipients
U.S. Department of Agriculture				
Plant and Animal Disease, Pest Control, and Animal Care	10.025		168	123
Voluntary Public Access and Habitat Incentive Program	10.093		562	-
Biofuel Infrastructure Partnership	10.117		252	111
Market Protection and Promotion	10.163		87	-
Specialty Crop Block Grant Program - Farm Bill	10.170		665	659
Cooperative Agreements with States for Intrastate Meat and Poultry Inspection	10.475		5,400	-
Cooperative Extension Service	10.500		68	_
SNAP Cluster:				
Supplemental Nutrition Assistance Program	10.551 *	2,658,591		_
State Administrative Matching Grants for Supplemental Nutrition Assistance Program	10.561 *	115,587		16,429
Total SNAP Cluster			2,774,178	· · · · · · · · · · · · · · · · · · ·
Child Nutrition Cluster:			,,	
School Breakfast Program	10.553 *	146,768		146,531
National School Lunch Program	10.555 *	520,346		519,859
Special Milk Program for Children	10.556 *	1,725		1,725
Summer Food Service Program for Children	10.559 *	13,366		13,203
Total Child Nutrition Cluster	10.557	13,300	682,205	13,203
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557 *		167,001	160,698
· · · · · ·	10.558 *		,	,
Child and Adult Care Food Program			147,136	145,646
State Administrative Expenses for Child Nutrition	10.560		8,912	71
Food Distribution Cluster:	10.565	c 500		c 500
Commodity Supplemental Food Program	10.565	6,599		6,599
Emergency Food Assistance Program (Administrative Costs)	10.568	3,727		3,396
Emergency Food Assistance Program (Food Commodities)	10.569	20,951		20,951
Total Food Distribution Cluster			31,277	
WIC Farmers' Market Nutrition Program (FMNP)	10.572		169	37
Senior Farmers Market Nutrition Program	10.576		715	-
Child Nutrition Discretionary Grants Limited Availability	10.579		1,137	1,137
Fresh Fruit and Vegetable Program	10.582		3,881	3,881
Pilot Projects to Reduce Dependency and Increase Work Requirements and Work Effort under SNAP	10.596		5,510	4,382
Cooperative Forestry Assistance	10.664		971	64
Forest Service Schools and Roads Cluster:				
Schools and Roads Grants to States	10.665	281		281
Total Forest Service Schools and Roads Cluster			281	
Urban and Community Forestry Program	10.675		151	_
Forest Legacy Program	10.676		35	_
Forest Stewardship Program	10.678		146	_
Soil and Water Conservation	10.902		1	_
Environmental Quality Incentives Program	10.912		108	_
Regional Conservation Partnership Program	10.932		1	1
U.S. Department of Agriculture Total		-	3,831,017	1,045,784
Ciol 2 opin intent of regional to the		_	0,001,017	
U.S. Department of Commerce				
Coastal Zone Management Administration Awards	11.419		1,624	1,015
State and Local Implementation Grant Program	11.549	_	283	127
U.S. Department of Commerce Total		_	1,907	1,142
U.S. Department of Defense				
Procurement Technical Assistance For Business Firms	12.002		690	351
State Memorandum of Agreement Program for the Reimbursement of Technical Services	12.002		761	331
				-
Military Construction, National Guard	12.400		5,985	-
National Guard Military Operations and Maintenance (O&M) Projects	12.401		27,021	-
National Guard ChalleNGe Program	12.404	-	4,716	251
U.S. Department of Defense Total		_	39,173	351
U.S. Department of Housing and Urban Development				
Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	14.228		30,380	29,236
Emergency Solutions Grant Program	14.231		5,808	5,726
Housing Opportunities for Persons with AIDS	14.241		2,785	2,773
CDBG - Disaster Recovery Grants - Pub. L. No. 113-2 Cluster:			,	, .
Hurricane Sandy Community Development Block Grant Disaster Recover Grants (CDBG-DR)	14.269	47		_
Total CDBG - Disaster Recovery Grants - Pub. L. No. 113-2 Cluster	/		47	
Fair Housing Assistance Program State and Local	14.401		1,168	_
Lead-Based Paint Hazard Control in Privately-Owned Housing	14.900		23	<u>-</u>
U.S. Department of Housing and Urban Development Total	1	_	40,211	37,735
C.D. Department of Mounting and Cloud Development Total		_	70,411	31,133

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	_	Amounts (expressed in thou		thousands)
Federal Agency/Program or Cluster	Federal CFDA #	Expend	itures	Passed-through to subrecipients
U.S. Department of Interior				
Regulation of Surface Coal Mining and Surface Effects of Underground Coal Mining	15.250		3,230	-
Abandoned Mine Land Reclamation (AMLR)	15.252		12,875	-
Flood Control Act Lands	15.433		563	-
Fish and Wildlife Cluster:				
Sport Fish Restoration	15.605	6,843		1,002
Wildlife Restoration and Basic Hunter Education	15.611	12,225		2,756
Total Fish and Wildlife Cluster			19,068	
Fish and Wildlife Management Assistance	15.608		274	273
Clean Vessel Act	15.616 15.634		26	26
State Wildlife Grants Great Lakes Restoration	15.662		1,325 4,129	533 1,871
Historic Preservation Fund Grants-In-Aid	15.904		1,267	80
Outdoor Recreation Acquisition, Development and Planning	15.916		650	650
National Maritime Heritage Grants	15.925		66	62
U.S. Department of Interior Total	10.720		43,473	7,253
		_		
U.S. Department of Justice Sexual Assault Services Formula Program	16.017		547	456
Juvenile Accountability Block Grants	16.523		43	430
Education, Training, and Enhanced Services to End Violence Against and Abuse	10.525		43	
of Women with Disabilities	16.529		172	159
Juvenile Justice and Delinquency Prevention	16.540		1,027	904
Missing Children's Assistance	16.543		439	-
State Justice Statistics Program for Statistical Analysis Centers	16.550		162	-
National Institute of Justice Research, Evaluation, and Development Projects Grants	16.560		63	-
Crime Victim Assistance	16.575 *		61,872	58,967
Crime Victim Compensation	16.576		1,211	-
Crime Victim Assistance/Discretionary Grants	16.582		836	255
Violence Against Women Formula Grants	16.588		4,508	3,548
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	16.590		137	-
Residential Substance Abuse Treatment for State Prisoners	16.593		167	-
Special Data Collections and Statistical Studies	16.734		128	
Edward Byrne Memorial Justice Assistance Grant Program	16.738 16.741		6,878 1,810	5,591
DNA Backlog Reduction Program Paul Coverdell Forensic Sciences Improvement Grant Program	16.741		270	76
Harold Rogers Prescription Drug Monitoring Program	16.754		384	70
Second Chance Act Reentry Initiative	16.812		212	_
Girls in the Juvenile Justice System	16.830		128	128
Equitable Sharing Program	16.922		1,031	-
U.S. Department of Justice Total		_	82,025	70,084
U.S. Department of Labor				
Labor Force Statistics	17.002		2,372	_
Compensation and Working Conditions	17.005		235	_
Employment Service Cluster:				
Employment Service/Wagner-Peyser Funded Activities	17.207 *	34,571		-
Disabled Veterans' Outreach Program (DVOP)	17.801 *	3,712		-
Local Veterans' Employment Representative Program	17.804 *	2,914		-
Total Employment Service Cluster			41,197	
Unemployment Insurance	17.225 *	1,759,204		-
ARRA - Unemployment Insurance	17.225 *_	(3,498)		-
Total Unemployment Insurance			1,755,706	
Senior Community Service Employment Program	17.235		2,835	2,696
Trade Adjustment Assistance	17.245		6,399	4,961
WIOA Adult Program	17.250 *	40.790		38,274
WIOA Adult Program WIOA Youth Activities	17.258 * 17.259 *	40,780 43,367		40,702
WIOA Touth Activities WIOA Dislocated Worker Formula Grants	17.278 *	60,507		53,011
Total Workforce Investment Act Cluster	17.270	00,507	144,654	33,011
Work Opportunity Tax Credit Program (WOTC)	17.271		967	_
Temporary Labor Certification for Foreign Workers	17.273		510	_
WIOA National Dislocated Worker Grants / WIA National Emergency	17.277		246	232
WIOA Dislocated Worker National Reserve Technical Assistance and Training	17.281		198	-
Apprenticeship USA Grants	17.285		578	531

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		Amour	ts (expressed in	thousands)	
Federal Agency/Program or Cluster	Federal CFDA #			Passed-through to subrecipients	
U.S. Department of Labor, continued					
Occupational Safety and Health State Program	17.503		828	-	
Consultation Agreements	17.504		1,139	-	
Mine Health and Safety Grants	17.600		159		
U.S. Department of Labor Total		=	1,958,023	140,407	
U.S. Department of Transportation					
Airport Improvement Program	20.106 *		39,805	21,999	
Highway Research and Development Program	20.200		54	2	
Highway Planning and Construction Cluster:					
Highway Planning and Construction	20.205 *	1,226,872		160,042	
Recreational Trails Program	20.219 *	1,277		-	
Total Highway Planning and Construction Cluster			1,228,149		
Highway Training and Education	20.215		56	5	
Motor Carrier Safety Assistance	20.218		9,909	-	
Commercial Driver's License Program Implementation Grant	20.232		283	-	
Railroad Development	20.314		24	24	
High-Speed Rail Corridors and Intercity Passenger Rail Service Capital Assistance Grants	20.319		29,140	-	
Railroad Safety Technology Grants	20.321		13,343	28	
Federal Transit Cluster:					
Bus and Bus Facilities Formula Program	20.526	4,501		3	
Total Federal Transit Cluster			4,501		
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research	20.505		6,427	4,659	
Formula Grants for Rural Areas	20.509		15,961	11,388	
Transit Services Programs Cluster:					
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	6,501		1,482	
Total Transit Services Programs Cluster			6,501	,	
Rail Fixed Guideway Public Transportation System State Safety Oversight Formula Grant Program Highway Safety Cluster:	20.528		839	325	
State and Community Highway Safety	20.600	10,773		5,847	
State Traffic Safety Information System Improvement Grants	20.610	634		634	
Incentive Grant Program to Prohibit Racial Profiling	20.611	163		30	
National Priority Safety Programs	20.616	11,324		2,395	
Total Highway Safety Cluster	20.010	11,52	22,894	2,0,0	
National Highway Traffic Safety Administration (NHTSA) Discretionary Safety Grants			22,00		
and Cooperative Agreements	20.614		52	_	
Pipeline Safety Program State Base Grant	20.700		1,853		
Interagency Hazardous Materials Public Sector Training and Planning Grants	20.703		718	680	
PHMSA Pipeline Safety Program One Call Grant	20.721		37	080	
National Infrastructure Investments	20.933		10,408	7,965	
U.S. Department of Transportation Total	20.933	_	1,390,954	217,508	
C.S. Department of Transportation Total		_	1,390,934	217,508	
Equal Employment Opportunity Commission	*****		. =		
Equal Discrimination State and Local Fair Employment	30.00X	_	1,792		
Equal Employment Opportunity Commission Total		_	1,792		
General Services Administration					
Donation of Federal Surplus Personal Property	39.003		1,855	1,813	
Election Reform Payments	39.011		69	-	
General Services Administration Total		_	1,924	1,813	
National Endowment for the Arts					
Promotion of the Arts Partnership Agreements	45.025		910	872	
Grants to States	45.310		5,269	1,155	
Laura Bush 21st Century Librarian Program	45.313		57	25	
National Endowment for the Arts Total	13.313	_	6,236	2,052	
· · · · · · · · · · · · · · · · · · ·		_	*,== *		
U.S. Small Business Administration	50.025				
Small Business Development Centers	59.037		4,295	2,692	
State Trade Expansion	59.061	_	661		
U.S. Small Business Administration Total		_	4,956	2,692	
U.S. Department of Veterans Affairs					
Veterans State Domiciliary Care	64.014		394	-	
Veterans State Nursing Home Care	64.015 *		39,879	-	

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		Amour	nts (expressed in	thousands)
Federal Agency/Program or Cluster	Federal CFDA #	Expend	litures	Passed-through to subrecipients
U.S. Department of Veterans Affairs, continued				
All-Volunteer Force Educational Assistance U.S. Department of Veterans Affairs Total	64.124	_ _	1,210 41,483	
U.S. Environmental Protection Agency				
State Indoor Radon Grants	66.032		298	274
Surveys, Studies, Research, Investigations, Demonstrations and Special				
Purpose Activities Relating to the Clean Air Act	66.034		695	-
Water Pollution Control State, Interstate, and Tribal Program Support	66.419		368	127
State Underground Water Source Protection	66.433		192	-
Water Quality Management Planning	66.454		647	624
Clean Water State Revolving Fund Cluster:	66.450	70.000		70.750
Capitalization Grants for Clean Water State Revolving Funds	66.458 *	79,899	70.900	79,750
Total Clean Water State Revolving Fund Cluster	66 160		79,899	2.045
Nonpoint Source Implementation Grants Drinking Water State Revolving Fund Cluster:	66.460		5,326	2,945
Capitalization Grants for Drinking Water State Revolving Funds	66.468 *	64,879		63,136
Total Drinking Water State Revolving Fund Cluster	00.400	04,077	64,879	03,130
Great Lakes Program	66.469		589	304
Beach Monitoring and Notification Program Implementation Grants	66.472		194	88
Performance Partnership Grants	66.605		18,093	900
Environmental Information Exchange Network Grant Program and Related Assistance	66.608		35	-
Toxic Substances Compliance Monitoring Cooperative Agreements	66.701		101	-
TSCA Title IV State Lead Grants Certification of Lead-Based Paint Professionals	66.707		563	-
Superfund State, Political Subdivision, and Indian Tribe Site-Specific Cooperative Agreements	66.802		5,038	-
Underground Storage Tank Prevention, Detection and Compliance Program	66.804		1,045	-
Leaking Underground Storage Tank Trust Fund Corrective Action Program	66.805		1,551	-
Superfund State and Indian Tribe Core Program Cooperative Agreements	66.809		86	-
State and Tribal Response Program Grants	66.817		681	-
Brownfields Assessment and Cleanup Cooperative Agreements	66.818	_	2	
U.S. Environmental Protection Agency Total		_	180,282	148,148
U.S. Department of Energy				
State Energy Program	81.041		885	739
Weatherization Assistance for Low-Income Persons	81.042		11,995	10,821
Transport of Transuranic Wastes to the Waste Isolation Pilot Plant: States and Tribal				
Concerns, Proposed Solutions	81.106	_	43	
U.S. Department of Energy Total		_	12,923	11,560
U.S. Department of Education				
Adult Education - Basic Grants to States	84.002		20,603	16,685
Title I Grants to Local Education Agencies	84.010 *		650,851	642,113
Migrant Education State Grant Program	84.011		1,610	1,111
Title I State Agency Program for Neglected and Delinquent Children and Youth	84.013		838	-
Special Education Cluster (IDEA):	04.007 *	521 245		516 510
Special Education Grants to States	84.027 *	531,345		516,518
Special Education Preschool Grants Total Special Education (IDEA) Cluster	84.173 *	16,609	547,954	16,265
Total Special Education (IDEA) Cluster Federal Family Education Loan Program:			347,934	
Federal Family Education Loans	84.032G *	3,290,485		
Total Federal Family Education Loan Program	64.032G	3,290,403	3,290,485	_
Career and Technical Education Basic Grants to States	84.048 *		41,126	39,058
Rehabilitation Services Vocational Rehabilitation Grants to States	84.126 *		105,378	57,030
Migrant Education Coordination Program	84.144		86	16
Rehabilitation Services Client Assistance Program	84.161		746	-
Rehabilitation Services_Independent Living Services for Older Individuals Who Are Blind	84.177		1,107	1,107
Special Education-Grants for Infants and Families	84.181		17,203	-
Supported Employment Services for Individuals with the Most Significant Disabilities	84.187		717	-
Education for Homeless Children and Youth	84.196		3,316	3,122
Charter Schools	84.282		554	545
Twenty-First Century Community Learning Centers	84.287 *		47,454	45,892
Special Education - State Personnel Development	84.323		1,864	1,804
Special Education - Personnel Developmental to Improve Services and Results for				
Children with Disabilities	84.325		30	-
Special Education Technical Assistance and Dissemination to Improve Services				
and Results for Children with Disabilities	84.326		324	324

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	_	Amour	nts (expressed in	thousands)
Federal Agency/Program or Cluster	Federal CFDA #	Expend	litures	Passed-through to subrecipients
U.S. Department of Education, continued				
Advanced Placement Program (Advanced Placement Test Fee; Advanced Placement	84.330		140	-
Incentive Programs Grants)				4=0
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334		2,613	479
Rural Education	84.358		1,511	1,475
English Language Acquisition State Grants Mathematics and Science Partnerships	84.365 84.366		28,721 1,837	27,756 1,817
Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	84.367 *		71,668	70,717
Grants for State Assessments and Related Activities	84.369		10,520	70,717
Statewide Longitudinal Data Systems	84.372		1,015	_
School Improvement Grants	84.377		13,221	13,031
Preschool Development Grants	84.419		15,949	15,949
Student Support and Academic Enrichment Program	84.424		18,440	18,437
U.S. Department of Education Total		_	4,897,881	1,434,221
National Archives and Records Administration				
National Historical Publications and Records Grants	89.003		102	24
National Archives and Records Administration Total	07.000	_	102	24
Election Assistance Commission				
Help America Vote Act Requirements Payments	90.401		72	
2018 HAVA Election Security Grants	90.401		841	471
Election Assistance Commission Total	JU. 4 04	_	913	471
Wa D		_		
U.S. Department of Health and Human Services Special Programs for the Aging, Title VII, Chapter 3, Programs for Prevention				
of Elder Abuse, Neglect, and Exploitation	93.041		143	138
Special Programs for the Aging, Title VII, Chapter 2, Long Term Care Ombudsman	,5.0.1		1.0	150
Services for Older Individuals	93.042		520	520
Special Programs for the Aging, Title III, Part D, Disease Prevention and Health Promotion Services Aging Cluster:	93.043		976	976
Special Programs for the Aging, Title III, Part B-Grants for Supportive Services and Senior Cent	93.044 *	17,893		17,509
Special Programs for the Aging, Title III, Part C, Nutrition Services	93.045 *	24,914		24,305
Nutrition Services Incentive Program	93.053 *	6,629		6,629
Total Aging Cluster			49,436	
Special Programs for the Aging, Title IV, and Title II, Discretionary Projects	93.048		107	-
Alzheimer's Disease Demonstration Grants to States	93.051		112	112
National Family Caregiver Support, Title III, Part E	93.052		5,942	5,942
Laboratory, Leadership, Workforce Training and Management Development, Improving Public				
Health Laboratory Infrastructure	93.065		126	-
Public Health Emergency Preparedness	93.069		210	-
Environmental Public Health and Emergency Response	93.070		723	253
Medicare Enrollment Assistance Program	93.071 93.073		1,203	1,117
Birth Defects and Developmental Disabilities - Prevention and Surveillance Hospital Preparedness Program (HPP) and Public Health Emergency	93.073		142	-
Preparedness (PHEP) Aligned Cooperative Agreements	93.074		22,251	12,473
Cooperative Agreements to Promote Adolescent Health through School-Based	93.074		22,231	12,473
HIV/STD Prevention and School-Based Surveillance	93.079		119	_
Guardianship Assistance	93.090		7,429	_
Affordable Care Act (ACA) Personal Responsibility Education Program	93.092		1,982	1,717
Well-Integrated Screening and Evaluation for Woman Across the Nation	93.094		82	76
Food and Drug Administration Research	93.103		67	-
Comprehensive Community Mental Health Services for Children with				
Serious Emotional Disturbances (SED)	93.104		72	11
Maternal and Child Health Federal Consolidated Programs	93.110		128	-
Project Grants and Cooperative Agreements for Tuberculosis Control Programs	93.116		1,213	-
Cooperative Agreements to States/Territories for the Coordination and Development of				
Primary Care Offices	93.130		309	72
Injury Prevention and Control Research and State and Community Based Programs	93.136		4,208	1,323
Projects for Assistance in Transition from Homelessness (PATH)	93.150		2,892	2,849
Grants to States for Loan Repayment Program	93.165		1,103	-
Disabilities Prevention	93.184		3	-
Childhood Lead Poisoning Prevention Projects, State and Local Childhood Lead Poisoning				
Prevention and Surveillance of Blood Lead Levels in Children	93.197		408	-
Family Planning Services	93.217		3,150	2,384
Abstinence Education Program	93.235		2,109	2,108

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		Amoun	Amounts (expressed in		
ederal Agency/Program or Cluster	Federal CFDA #	Expend	itures	Passed-through to subrecipients	
S. Department of Health and Human Services, continued					
Grants to States to Support Oral Health Workforce Activities	93.236		266	137	
State Rural Hospital Flexibility Program	93.241		844	828	
Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243		7,773	7,410	
Immunization Cooperative Agreements	93.268 *		90,820	1,091	
Centers for Disease Control and Prevention Investigations and Technical Assistance	93.283		105		
Teenage Pregnancy Prevention Program	93.297		1,117	1,067	
Small Rural Hospital Improvement Grant Program	93.301		571	472	
National State Based Tobacco Control Programs	93.305		996	38	
Early Hearing Detection and Intervention Information System (EHDI-IS) Surveillance Program	93.314		202		
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323		5,288	917	
State Health Insurance Assistance Program	93.324		1,059	, - ,	
Public Health Emergency Response: Cooperative Agreement for Emergency Response:	75.521		1,037		
Public Health Crisis Response	93.354		186		
· · · · · · · · · · · · · · · · · · ·	93.334		160		
Flexible Funding Model - Infrastructure Development and Maintenance for State	02.267		220		
Manufactured Food Regulatory Programs	93.367		238		
ACL Independent Living State Grants	93.369		882	882	
Non-ACA/PPHF Building Capacity of the Public Health System to Improve Population Health					
through National Nonprofit Organizations	93.424		1		
Improving the Health of Americans through Prevention and Management of Diabetes and					
Heart Disease and Stroke	93.426		921	323	
Every Student Succeeds Act/Preschool Development Grants	93.434		5		
Well-Integrated Screening and Evaluation For Women Across the Nation (WISEWOMAN)	93.436		339	150	
ACL Assistive Technology	93.464		426	426	
Affordable Care Act (ACA) Maternal, Infant and Early Childhood Home Visiting Program	93.505		300		
PPHF National Public Health Improvement Initiative	93.507		5		
The Affordable Care Act: Building Epidemiology, Laboratory, and Health Information Systems in the	,		-		
Epidemiology and Laboratory Capacity for Infectious Disease (ELC) and Emerging					
Infections Program (EIP) Cooperative Agreements; PPHF	93.521		138		
State Planning and Establishment Grants for the Affordable Care Act (ACA)'s Exchanges	93.525		820		
	93.323		820		
PPHF Capacity Building Assistance to Strengthen Public Health Immunization Infrastructure and	02.520		(626)		
Performance financed in part by Prevention and Public Health Funds	93.539		(626)	5.76	
Promoting Safe and Stable Families	93.556		15,617	5,767	
TANF Cluster:					
Temporary Assistance for Needy Families	93.558	609,298		160,354	
Total TANF Cluster			609,298		
Child Support Enforcement	93.563	•	109,872	11,100	
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566		4,972	4,253	
Low-Income Home Energy Assistance	93.568		185,894	176,380	
Community Services Block Grant	93.569		31,489	29,689	
CCDF Cluster:					
Child Care and Development Block Grant	93.575	185,099		181,621	
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	163,234		155,302	
Total CCDF Cluster			348,333	,	
Refugee and Entrant Assistance Discretionary Grants	93.576		169	169	
Refugee and Entrant Assistance Targeted Assistance Grants	93.584		163	162	
			749	607	
State Court Improvement Program	93.586				
Community-Based Child Abuse Prevention Grants	93.590		772	730	
Grants to States for Access and Visitation Programs	93.597		291		
Chafee Education and Training Vouchers Program (ETV)	93.599		1,926		
Head Start	93.600		2,696	2,634	
Adoption Incentive Payments	93.603		4,791		
Developmental Disabilities Basic Support and Advocacy Grants	93.630		3,141	1,802	
ACA Support for Demonstration Ombudsman Programs Serving Beneficiaries of State					
Demonstrations to Integrate Care for Medicare-Medicaid	93.634		1,063	565	
Children's Justice Grants to States	93.643		559	548	
Stephanie Tubbs Jones Child Welfare Services Program	93.645		9,838		
Foster Care Title IV-E	93.658	180,025	,,,,,,,		
ARRA - Foster Care Title IV-E	93.658	(4)			
Total Foster Care Title IV-E	75.050	(+)	180,021		
	02 650				
Adoption Assistance	93.659		79,436	52.02	
Social Services Block Grant	93.667		80,065	53,936	
Child Abuse and Neglect State Grants Family Violence Prevention and Services/Domestic Violence Shelter and Supportive Services	93.669 93.671		891 3,296	843 3,194	

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			Amounts (expressed in thousands)			
Federal Agency/Program or Cluster	Federal CFDA #	Expen	ditures	Passed-through to subrecipients		
U.S. Department of Health and Human Services, continued						
Advance Interoperable Health Information Technology Services to Support Health Information Exchar	93.719		4	-		
State Public Health Approaches for Ensuring Quitline Capacity - Funded in part by Prevention and						
Public Health Funds (PPHF)	93.735		934	934		
PPHF: Health Care Surveillance/Health Statistics - Surveillance Program						
Announcement: Behavioral Risk Factor Surveillance System Financed in						
Part by Prevention and Public Health Fund	93.745		335	-		
Child Lead Poisoning Prevention Surveillance financed in part by Prevention						
and Public Health (PPHF) Program	93.753		46	-		
State and Local Public Health Actions to Prevent Obesity, Diabetes, Heart Disease	02.757		424	261		
and Stroke (PPHF)	93.757		424	261		
Preventive Health and Health Services Block Grant funded solely with Prevention and Public Health Funds (PPHF)	93.758		1,757	176		
Alzheimer's Disease Initiative: Specialized Supportive Services Project	93.736		1,737	170		
(ADI-SSS) thru Prevention and Public Health Funds (PPHF)	93.763		277	277		
Children's Health Insurance Program	93.767 *		386,959	277		
Medicaid Cluster:	75.767		300,737			
State Medicaid Fraud Control Units	93.775 *	5,430		_		
State Survey and Certification of Health Care Providers and Suppliers (Title XVIII) Medicare	93.777 *	29,425		_		
Medical Assistance Program	93.778 *	11,490,753		45,030		
ARRA - Medical Assistance Program	93.778 *	19,488		· -		
Total Medicaid Cluster			11,545,096			
Opioid STR	93.788		18,079	17,658		
Money Follows the Person Rebalancing Demonstration	93.791		501	-		
Domestic Ebola Supplement to the Epidemiology and Laboratory						
Capacity for Infectious Diseases (ELC)	93.815		633	588		
Hospital Preparedness Program (HPP) Ebola Preparedness and Response Activities	93.817		207	207		
Maternal, Infant and Early Childhood Home Visiting Grant Program	93.870		7,829	7,156		
The Health Insurance Enforcement and Consumer Protections Grant Program	93.881		590	-		
National Bioterrorism Hospital Preparedness Program	93.889		20	-		
Cancer Prevention and Control Programs for State, Territorial and Tribal Organizations	93.898		8,891	6,050		
Grants to States for Operation of State Offices of Rural Health	93.913		172			
HIV Care Formula Grants	93.917		39,693	7,356		
Special Projects of National Significance	93.928		335	335		
HIV Prevention Activities Health Department Based	93.940		5,092	1,247		
Human Immunodeficiency Virus (HIV)/Acquired Immunodeficiency Virus Syndrome (AIDS) Surveillance	93.944		399	1		
Assistance Programs for Chronic Disease Prevention and Control	93.944		155	119		
Cooperative Agreements to Support State-Based Safe Motherhood	93.943		133	117		
and Infant Health Initiative Programs	93.946		184	_		
Block Grants for Community Mental Health Services	93.958		23,078	22,712		
Block Grants for Prevention and Treatment of Substance Abuse	93.959 *		44,113	44,113		
Sexually Transmitted Diseases (STD) Prevention and Control Grants	93.977		3,280	99		
Improving Student Health and Academic Achievement through Nutrition, Physical			-,			
Activity and the Management of Chronic Conditions in Schools	93.981		80	-		
Preventive Health and Health Services Block Grant	93.991		1,120	157		
Maternal and Child Health Services Block Grant to the States	93.994		15,545	13,204		
Assisted Outpatient Treatment	93.997		42	-		
U.S. Department of Health and Human Services Total			14,001,053	1,051,597		
		-		<u> </u>		
Corporation for National and Community Service						
State Commissions	94.003		538	-		
AmeriCorps	94.006		9,942	9,846		
Training and Technical Assistance	94.009	-	123			
Corporation for National and Community Service Total		-	10,603	9,846		
Social Security Administration						
Disability Insurance/SSI Cluster:						
Social Security Disability Insurance	96.001 *	75,671		=		
Total Disability Insurance/SSI Cluster	, 0.001	73,071	75,671			
Social Security Administration Total		-	75,671			
		-	,			

Amounts (expressed in thousands) Federal Passed-through Federal Agency/Program or Cluster CFDA# Expenditures to subrecipients **U.S. Department of Homeland Security** Preparing for Emerging Threats and Hazards 97.133 13 97.008 1,770 1,770 Non-Profit Security Program Boating Safety Financial Assistance 97.012 1,868 Community Assistance Program State Support Services Element (CAP-SSSE) 97.023 405 Flood Mitigation Assistance 97.029 452 353 Disaster Grants - Public Assistance (Presidentially Declared Disasters) 97.036 572 235 Hazard Mitigation Grant 97.039 3,475 3,784 National Dam Safety Program 97.041 165 6,733 Emergency Management Performance Grants 97.042 11,800 Cooperating Technical Partners 97.045 100 Pre-Disaster Mitigation 97.047 578 547 97.056 Port Security Grant Program 38 Homeland Security Grant Program 97.067 64,691 58,424 Homeland Security Biowatch Program 1,077 97.091 Financial Assistance for Countering Violent Extremism 97.132 U.S. Department of Homeland Security Total 71,537 87,367 Total expenditures of federal awards 26,709,969 4,254,225

The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this Schedule.

^{*}Denotes Major Program

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

(1) Summary of Significant Accounting Policies

(a) Reporting Entity

The schedule of expenditures of federal awards includes all federal award programs administered by the State of Illinois (the State), except for component units, for the fiscal year ended June 30, 2019. The State's financial reporting entity is described in Note 1(b) of the State's Comprehensive Annual Financial Report.

The entities listed below are Discretely Presented Component Units in the State's Comprehensive Annual Financial Report, which received federal financial assistance for the year ended June 30, 2019. Each of these entities is subject to separate audits in compliance with Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (the Uniform Guidance).

The federal transactions of the following entities are not reflected in this Schedule:

University of Illinois Illinois State University Northern Illinois University Chicago State University Western Illinois University Governors State University Northeastern Illinois University Eastern Illinois University Southern Illinois University

Additionally, the federal transactions related to loans held and serviced by the Illinois Designated Account Purchase Program (IDAPP), a division of the Illinois Student Assistance Commission under the Federal Family Education Loan program, are not reflected in the schedule of expenditures of federal awards for the year ended June 30, 2019. IDAPP has elected to have a separate lender compliance audit performed on an annual basis in accordance with the U.S. Department of Education's Compliance Audits (Attestation Engagements) for Lenders and Lender Servicers Participating in the Federal Family Education Loan Program Audit Guide.

(b) Basis of Presentation

The schedule of expenditures of federal awards presents total federal awards expended for each individual federal program in accordance with the Uniform Guidance. Federal award program titles are reported as presented in the Catalog of Federal Domestic Assistance (CFDA). Federal award program titles not presented in the catalog are identified by Federal agency number followed by (.XXX).

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

(c) Basis of Accounting

The expenditures for each of the federal financial assistance programs are presented in the schedule of expenditures of federal awards on a cash basis. Under the cash basis of accounting, expenditures are reported when paid by the State.

(d) Indirect Cost

The State does not use the 10% de minimus indirect cost rate discussed in section 200.414 of the Uniform Guidance.

(2) Description of Major Federal Award Programs

The following is a brief description of the major programs presented in the schedule of expenditures of federal awards:

U.S. Department of Agriculture

SNAP Cluster: Supplemental Nutrition Assistance Program (CFDA No. 10.551) / State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (CFDA No. 10.561)

The objective of the Supplemental Nutrition Assistance Program (SNAP) Cluster is to improve the nutrition levels of low-income households by ensuring access to nutritious, healthful diets through the provision of nutrition education and nutrition assistance through the issuance of monthly benefits for the purchase of food at authorized retailers.

Child Nutrition Cluster: School Breakfast Program (CFDA No. 10.553) / National School Lunch Program (CFDA No. 10.555) / Special Milk Program for Children (CFDA No. 10.556) / Summer Food Service Program for Children (CFDA No. 10.559)

The objective of the Child Nutrition Cluster is to assist States: (1) in providing a nutritious nonprofit breakfast and lunch service for school children, through meal reimbursements and food donations; (2) to encourage the domestic consumption of nutritious agricultural commodities; (3) to provide subsidies to schools and institutions to encourage to consumption of fluid milk by children; and (4) to provide free meals to eligible children during the summer months and at other approved times, when school is not in session.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

WIC Special Supplemental Nutrition Program for Women, Infants, and Children (CFDA No. 10.557)

The objective of this program is to provide low-income pregnant, breastfeeding, and postpartum women, infants and children to age five who have been determined to be at nutritional risk with supplemental nutritious foods, nutrition education, and referrals to health and social services at no cost. WIC also promotes breastfeeding as the feeding method of choice for infants, provides substance abuse education, and promotes immunization and other aspects of healthy living.

Child and Adult Care Food Program (CFDA No. 10.558)

The objective of this program is to assist States, through grants-in-aid and other means, to initiate and maintain nonprofit food service programs for children and elderly or impaired adults enrolled in nonresidential day care facilities, children attending afterschool care programs in low-income areas, and children residing in emergency shelters. This program provides aid to child and adult care sponsoring organizations, centers, and day care homes for the provision of nutritious foods that contribute to the wellness, healthy growth, and development of young children, and the health and wellness of older adults and chronically impaired disabled persons.

U.S. Department of Justice

Crime Victim Assistance (CFDA No. 16.575)

The objective of this program is to provide an annual grant from the Crime Victims Fund to each State and eligible territory for the financial support of services to crime victims by eligible crime victim assistance programs.

U.S. Department of Labor

Employment Service (ES) Cluster: Employment Service/Wagner-Peyser Funded Activities (CFDA No. 17.207 / Disabled Veterans' Outreach Program (DVOP) (CFDA No. 17.801) / Local Veterans' Employment Representative Program (CFDA No. 17.804)

The objective of this program is to bring together individuals looking for employment and employers looking for job seekers. It does this by providing a variety of services, which are available to all individuals. The program provides job seekers with career services, including labor exchange services, job search assistance, workforce information, referrals to employment, and other assistance. Employers can use the ES to post job orders and obtain qualified applicants.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

<u>Unemployment Insurance (CFDA No. 17.225)/ARRA Unemployment Insurance (CFDA No. 17.225ARRA)</u>

The objective of this program is to oversee unemployment insurance programs for eligible workers through federal and state cooperation, including unemployment compensation for federal employees or ex-service members, disaster unemployment assistances, and to assist in the oversight of trade adjustment assistances and alternative trade adjustment assistance, and reemployment trade adjustment assistance programs.

Workforce Innovation Opportunity Act (WIOA) Cluster: WIA/WIOA Adult Program (CFDA No. 17.258) / WIA/WIOA Youth Activities (CFDA No. 17.259) / WIA/WIOA Dislocated Workers Formula Grants Adult Program (CFDA No. 17.278)

The objectives of these programs are: (1) to prepare workers, particularly disadvantaged, low-skilled, and underemployed adults, for good jobs by providing job search assistance and training; (2) to help low income youth acquire the educational and occupational skills, training, and support needed to achieve academic and employment success and successfully transition to careers and productive adulthood; and (3) to help dislocated workers become reemployed through job search assistance and/or training that builds their occupational skills to meet labor market needs.

U.S. Department of Transportation

Airport Improvement Program (CFDA No. 20.106)

The objective of this program is to assist sponsors, owners, or operators of public-use airports in the development of a nationwide system of airports adequate to meet the needs of civil aeronautics. The purpose of the law includes the investment in transportation, environmental protection, and airport infrastructure that will provide long-term economic benefits.

Highway Planning and Construction Cluster: Highway Planning and Construction (CFDA No. 20.205) / Recreational Trails Program (CFDA No. 20.219)

The objectives of these programs are to assist States in providing for construction, preservation, and improvement of highways and bridges on eligible Federal-Aid routes, (including the National Highway System (NHS) – an integrated, interconnected transportation system important to interstate commerce and travel), and for other special purpose programs and projects. The programs also provide for the construction and improvement of the highways in the District of Columbia, Puerto Rico, American Samoa, Guam, the Commonwealth of the Northern Mariana Islands and the U.S. Virgin Islands.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

U.S. Department of Veterans Affairs

Veterans State Nursing Home Care (CFDA No. 64.015)

The objective of this program is to provide financial assistance to States furnishing nursing home care to eligible veterans in State Veterans' Homes which meet the standards prescribed by the Secretary of Veterans Affairs.

U.S. Environmental Protection Agency

<u>Clean Water State Revolving Fund Cluster: Capitalization Grants for Clean Water State Revolving</u> Funds (CFDA No. 66.458)

The objective of this program is to provide a long term source of State financing for construction of wastewater treatment facilities and implementation of other water quality management activities.

<u>Drinking Water State Revolving Fund Cluster: Capitalization Grants for Drinking Water State</u> Revolving Funds (CFDA No. 66.468)

The objective of this program is to capitalize Drinking Water State Revolving Funds which will provide a long-term source of financing for costs of drinking water infrastructure.

U.S. Department of Education

Title I Grants to Local Educational Agencies (CFDA No. 84.010)

The objective of this program is to help local educational agencies (LEAs) improve teaching and learning in high-poverty schools in particular for children failing, or most at-risk of failing, to meet challenging State academic achievement standards.

Special Education Cluster (IDEA): Special Education Grants to States (CFDA No. 84.027) / Special Education Preschool Grants (CFDA No. 84.173)

The objectives of these programs are to provide grants to States to assist them in providing special education and related services to all children with disabilities and provide special education and related services to children with disabilities ages three through five years.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

Federal Family Education Loan Program – Guaranty Agencies (CFDA No. 84.032G)

The objective of this program is to encourage lenders to make loans to students enrolled at eligible postsecondary institutions to help pay for educational expenses. The loans are insured by the State of Illinois (Illinois Student Assistance Commission) and reinsured by the Federal Government.

Career and Technical Education -- Basic Grants to States (CFDA No. 84.048)

The purpose of this program is to develop more fully the academic knowledge and technical and employability skills of secondary education students and postsecondary education students who elect to enroll in career and technical education programs and programs of study.

Rehabilitation Services Vocational Rehabilitation Grants to States (CFDA No. 84.126)

The purpose of this program is to assist States in operating comprehensive, coordinated, effective, efficient, and accountable programs of vocational rehabilitation; to assess, plan, develop, and provide vocational rehabilitation services for individuals with disabilities, consistent with their strength, resources, priorities, concerns, abilities, capabilities, and informed choice so they may prepare for and engage in competitive employment.

Twenty-First Century Community Learning Centers (CFDA No. 84.287)

The purpose of this program is to provide opportunities for communities to establish or expand activities in community learning centers that provide opportunities for academic enrichment for children, particularly students who attend high-poverty and low-performing schools. The program is intended to help students meet state and local student academic achievement standards in core academic subjects, such as reading and math; to offer students a broad array of enrichment activities that reinforce and complement their regular academic programs; and to offer literacy and other educational services to the families of participating children.

Supporting Effective Instruction State Grants (Formerly Improving Teacher Quality State Grants) (CFDA No. 84.367)

The objective of this program is to provide grants to State Educational Agencies (SEA) and local educational agencies (LEA) in order to increase student academic achievement through such strategies as improving teacher and principal quality, increasing the number of teachers and principals who are effective in improving student academic achievement in schools, and provide low-income minority students greater access to effective teachers, principals and other school leaders.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

U.S. Department of Health and Human Services

Aging Cluster: Special Programs for the Aging Title III, Part B, Grants for Supportive Services and Senior Centers (CFDA No. 93.044) / Special Programs for the Aging, Title III, Part C, Nutrition Services (CFDA No. 93.045) / Nutrition Services Incentive Program (CFDA No. 93.053)

The objective of the Special Programs for Aging Title III, Part B, Grants for Supportive Services and Senior Centers program is to maximize the informal support provided to older Americans to enable them to remain in their homes and communities. Providing transportation services, in-home services, and other support services, this program insures that elders receive the services they need to remain independent.

The objective of the Special Programs for Aging, Title III, Part C, Nutrition Services program is to provide grants to States to support nutrition services including nutritious meals, nutrition education and other appropriate nutrition services for older adults in order to maintain health, independence and quality of life. Meals and nutrition services are to be served in a congregate setting or delivered to the home, if the older adult is homebound.

The objective of the Nutrition Services Incentive Program is to reward effective performance by States and Tribes in the efficient delivery of nutritious meals to older adults through the use of cash or USDA Foods.

Immunization Cooperative Agreements (CFDA No. 93.268)

The objective of this program is to assist states and communities in establishing and maintaining preventative service programs to immunize individuals against vaccine-preventable diseases (including measles, rubella, poliomyelitis, diphtheria, pertussis, tetanus, hepatitis A, varicella, mumps, haemophilus influenza type b, influenza, and pneumococcal pneumonia).

Temporary Assistance for Needy Families (TANF Cluster) (CFDA No. 93.558)

The objective of this program is to: (1) provide grants to States, Territories, the District of Columbia, and Federally-recognized Indian Tribes operating their own tribal TANF programs to assist needy families with children so that children can be cared for in their own homes; (2) to reduce dependency by promoting job preparation, work, and marriage; (3) to reduce and prevent out-of-wedlock pregnancies; and (4) to encourage the formation and maintenance of two-parent families.

Child Support Enforcement (CFDA No. 93.563)

The objective of this program is to enforce the support obligations owed by absent parents to their children, locate absent parents, establish paternity, and obtain child, spousal and medical support.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

Child Care Development Funds Cluster: Child Care and Development Block Grant (CFDA No. 93.575) / Child Care Mandatory and Matching Funds of the Child Care and Development Fund (CFDA No. 93.596)

The objective of these programs is to make grants to states for child care assistance for low-income families. The goals are to: (1) allow each State maximum flexibility in developing child care programs and policies that best suit the needs of children and parents within that State; (2) promote parental choice to empower working parents to make their own decisions regarding the child care services that best suits their family's needs; (3) encourage States to provide consumer education information to help parents make informed choices about child care services and to promote involvement by parents and family members in the development of their children in child care setting; (4) assist States in delivering high-quality, coordinated early childhood care and education services to maximize parents' options and support parents trying to achieve independence from public assistance; (5) assist States in improving the overall quality of child care services and programs by implementing the health, safety, licensing, training, and oversight standards; (6) improve child care and development of participating children; and (7) increase the number and percentage of low-income children in high-quality child care settings.

Foster Care Title IV-E (CFDA No. 93.658)/ARRA Foster Care Title IV-E (CFDA No. 93.658ARRA)

The objective of this program is to help states provide safe and stable out-of-home care for children under the jurisdiction of the state until the children are returned home safely, placed with adoptive families, or placed in other planned arrangements for permanency.

Adoption Assistance (CFDA No. 93.659)

The objective of this program is to provide adoption subsidy costs for the adoption of children with special needs who cannot be reunited with their families and who meet certain eligibility tests.

Social Services Block Grant (CFDA No. 93.667)

The objective of this program is to enable each State to furnish social services best suited to the needs of the individuals residing in the State. Federal block grant funds may be used to provide services directed toward one of the following five goals specified in the law: (1) to prevent, reduce, or eliminate dependency; (2) to achieve or maintain self-sufficiency; (3) to prevent neglect, abuse, or exploitation of children and adults; (4) to prevent or reduce inappropriate institutional care; and (5) to secure admission or referral for institutional care when other forms of care are not appropriate.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

Children's Health Insurance Program (CFDA No. 93.767)

The objective of this program is to provide funds to States to enable them to maintain and expand child health assistance to uninsured, low-income children, and at a state option, low-income pregnant women and legal immigrants, primarily by three methods: (1) obtain health insurance coverage that meets the requirements in Section 2103 relating to the amount, duration, and scope of benefits; (2) expand eligibility for children under the State's Medicaid program; and (3) reduce the number of children eligible for Medicaid, CHIP and insurance affordability programs under the ACA, who are not enrolled and improve retention of those who are already enrolled.

Medicaid Cluster: State Medicaid Fraud Control Units (CFDA No. 93.775) / State Survey and Certification of Health Care Providers and Suppliers (Title XVII) Medicare (CFDA No. 93.777) / Medical Assistance Program (CFDA No. 93.778) / ARRA - Medical Assistance Program (CFDA No. 93.778ARRA)

The objectives of these programs are: (1) to eliminate fraud and patient abuse in the State Medicaid programs; (2) provide financial assistance to any State which is able and willing to determine through its State health agency or other appropriate State agency that providers and suppliers of health care services are in compliance with Federal regulatory health and safety standards and conditions participation; and (3) provide financial assistance to States for payments of medical assistance on behalf of cash assistance recipients, children, pregnant women, and the aged who meet income and resource requirements and other categorically eligible groups.

Block Grants for Prevention and Treatment of Substance Abuse (CFDA No. 93.959)

The purpose of this program is to provide financial assistance to states and territories to support projects for the development and implementation of prevention, treatment, and rehabilitation activities directed to the diseases of alcohol and drug abuse.

Social Security Administration

Disability Insurance/SSI Cluster: Social Security Disability Insurance (CFDA No. 96.001)

The objectives of these programs are: (1) to replace part of the earnings lost because of physical or mental impairment, or a combination of impairments, severe enough to prevent a person from working; and (2) to ensure a minimum level of income to persons who have attained age 65 or are blind or disabled, and whose income and resources are below specified levels.

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

U.S. Department of Homeland Security

Homeland Security Grant Program (CFDA No. 97.067)

The objective of this program is to provide funds to eligible entities to support state, local, tribal, and territorial efforts to prevent terrorism and other catastrophic events and to prepare the Nation for the threats and hazards that pose the greatest risk to the security of the United States.

(3) Non-monetary Assistance Inventory

The State reports the following non-cash federal awards on the Schedule of Expenditures of Federal Awards:

- National School Lunch Program (CFDA No. 10.555) Federal expenditures for this program represents
 the value of donated commodities received from the U.S. Department of Agriculture (USDA) and made
 available to approved sponsors. The commodities were valued based on USDA price lists.
- Commodity Supplemental Food Program (CFDA No. 10.565) Federal expenditures for this program represent the value of donated commodities received from the USDA. The commodities were valued based on USDA price lists.
- Emergency Food Assistance Program (CFDA No. 10.569) Federal expenditures for this program represent the value of donated commodities received from the USDA. The commodities were valued based on USDA price lists.
- National Guard Military Operations and Maintenance (CFDA No. 12.401) Federal expenditures for this program represent the value of all operations and maintenance costs reimbursed through the Master Cooperative Agreement by the U.S. Department of Defense.
- National Guard ChalleNGe Program (CFDA No. 12.404) Federal expenditures for this program represent the value of all Lincoln's Challenge Program operations and maintenance costs reimbursed through the Master Cooperative Agreement by the U.S. Department of Defense.
- Donation of Federal Surplus Personal Property (CFDA No. 39.003) The objective of this program is strictly a donation program of assets from the federal government to qualified local Illinois donees. Donees (customers) of the Illinois State Agency for Surplus Property (ILSASP) are local Illinois municipalities, public schools, charitable non-profit groups, providers of assistance to the homeless, and some other authorized small businesses as defined by the Federal General Services Administration (GSA). These donees have access to federal excess property that comes from military bases and federal offices such as the USDA for EPA. Assets are available through screening (shopping) online. Donees request property through the ILSASP. ILSASP coordinates the release of the property and assess a

Notes to the Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2019

- service charge to the donee. Service charges are generally 5% of the original acquisition value of the asset. This service charge is intended to maintain the ILSASP operating budget. An 18-month restriction period is set on each asset. Donees are expected to maintain the assets and use them within their business for 18 months. After the restriction period, the assets become the property of the donee.
- Capitalization Grants for Clean Water State Revolving Funds (CFDA No. 66.458) Federal expenditures
 for this program include the value of contractual support to allow vendors to upgrade the State Revolving
 Fund data system for Illinois as well as provide assistance with both financial and managerial reviews of
 the program.
- Capitalization Grants for Drinking Water State Revolving Funds (CFDA No. 66.468) Federal expenditures for this program include the value of contractual support to allow vendors to upgrade the State Revolving Fund data system for Illinois as well as provide assistance with both financial and managerial reviews of the program.
- Immunization Grants (CFDA No. 93.268) Federal expenditures for this program can either be in cash grants or represent the value of donated caccine, personnel and other items "in lieu of cash" received from the U.S. Department of Health and Human Services.

(4) Federal Loan Guarantees

The original principal balance of loans guaranteed by the Illinois Student Assistance Commission (ISAC) as well as the outstanding balance of defaulted loans held by ISAC under the Federal Family Education Loans Program - Guaranty Agencies (CFDA No. 84.032G) were as follows:

	July 1, 2018	June 30, 2019
Original Principal Balance of Loans Guaranteed by ISAC	\$ 2,844,211,000	\$ 2,456,338,000
Outstanding Balance of Defaulted Loans held by ISAC	\$ 328,225,000	\$ 307,301,000
Total FFEL Loans	\$ 3,172,436,000	\$ 2,763,639,000



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Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Schedule of Expenditures of Federal Awards Performed in Accordance with *Government Auditing Standards*

Honorable Frank J. Mautino Auditor General State of Illinois:

As special assistant auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the schedule of expenditures of federal awards (the Schedule) and the related notes to the Schedule of the State of Illinois (the State) for the year ended June 30, 2019, and have issued our report thereon dated August 14, 2020.

Our report on the Schedule included an emphasis of matter paragraph describing the basis of accounting described in Note 1(c) of the Schedule.

As described in Note 1(a) to the Schedule, the Schedule does not include expenditures of federal awards for those agencies determined to be component units of the State of Illinois for financial statement purposes. Each of these agencies has their own independent audit in compliance with Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Also as described in Note 1(a) to the Schedule, the Schedule does not include federal transactions related to loans held and serviced by the Illinois Designated Account Purchase Program (IDAPP), a division of the Illinois Student Assistance Commission, under the Federal Family Educational Loan program. IDAPP has elected to have a separate lender compliance audit performed in accordance with the U.S. Department of Education's Compliance Audits (Attestation Engagements) for Lenders and Lender Servicers Participating in the Federal Family Education Loan Program Audit Guide.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the State's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Schedule, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control. Accordingly, we do not express an opinion on the effectiveness of the State's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's Schedule will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less than severe than a material weakness yet important enough to merit attention by those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2019-001, 2019-003 through 2019-006, and 2019-019 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the State's Schedule is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of Schedule amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The State's Responses to the Findings

The State's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The State's responses were not subjected to the auditing procedures applied in the audit of the Schedule and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SIGNED ORIGINAL ON FILE

Chicago, Illinois August 14, 2020



KPMG LLP Aon Center Suite 5500 200 E. Randolph Street Chicago, IL 60601-6436

Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Honorable Frank J. Mautino Auditor General State of Illinois:

Report on Compliance for Each Major Federal Program

We have audited the State of Illinois' (the State) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the State's major federal programs for the year ended June 30, 2019, except for the Employment Service Cluster program. We were engaged to audit the State's compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the Employment Service Cluster program for the year ended June 30, 2019.

The State's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

The Schedule and our audit described above does not include expenditures of federal awards for those agencies determined to be component units of the State of Illinois for financial statement purposes. Each of these agencies has their own independent audit in compliance with Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the Uniform Guidance). The schedule of expenditures of federal awards and our audit described below also do not include federal transactions related to loans held and serviced by the Illinois Designated Account Purchase Program (IDAPP), a division of the Illinois Student Assistance Commission, under the Federal Family Education Loan program. IDAPP has elected to have a separate lender compliance audit performed in accordance with the U.S. Department of Education's Compliance Audits (Attestation Engagements) for Lenders and Lender Servicers Participating in the Federal Family Education Loan Program Audit Guide.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the State's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of the Uniform Guidance. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the State's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.



We believe that our audit provides a reasonable basis for our modified and unmodified opinions on compliance for major federal programs. However, our audit does not provide a legal determination of the State's compliance.

Because of the matters described in the Basis for Disclaimer of Opinion on Employment Service Cluster paragraph, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on compliance for the Employment Service Cluster program.

Basis for Disclaimer of Opinion on Employment Service Cluster

As described in the accompanying schedule of findings and questioned costs, we were unable to obtain audit evidence supporting the State's compliance with the Allowable Cost/Cost Principles and Reporting requirements applicable to the Employment Service Cluster as described in finding numbers 2019-060 and 2019-061. As a result of these matters, we were unable to determine whether the State complied with the requirements applicable to Employment Service Cluster program.

Disclaimer of Opinion on Employment Service Cluster

Because of the significance of the matter described in the Basis of Disclaimer of Opinion on Employment Service Cluster paragraph, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on compliance for the Employment Service Cluster program. Accordingly, we do not express an opinion on compliance for the Employment Service Cluster program.

Basis for Adverse Opinions on Major Federal Programs

As described in the accompanying schedule of findings and questioned costs, the State did not comply with requirements for the programs listed below as described in specified finding numbers for the listed compliance requirements, as follows:

State Administering Agency	Federal Program	Compliance Requirement(s)	Finding Number
IL Department of Human Services	Supplemental Nutrition Assistance Program	Allowable Costs/Cost Principles, Matching, and Special Tests and Provisions – ADP System for SNAP	2019-003
IL Department of Human Services	Children's Health Insurance Program	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-003
IL Department of Human Services	Medicaid Cluster	Allowable Costs/Cost Principles, Eligibility, Matching, and Special Tests and Provisions – ADP Risk Analysis and System Security Review	2019-003
IL Department of Human Services	Supplemental Nutrition Assistance Program	Allowable Costs/Cost Principles, Matching, and Special Tests and Provisions – ADP System for SNAP	2019-004



State Administering Agency	Federal Program	Compliance Requirement(s)	Finding Number
IL Department of Human Services	Children's Health Insurance Program	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-004
IL Department of Human Services	Medicaid Cluster	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-004
IL Department of Human Services	Children's Health Insurance Program	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-005
IL Department of Human Services	Medicaid Cluster	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-005
IL Department of Human Services	Children's Health Insurance Program	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-006
IL Department of Human Services	Medicaid Cluster	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-006
IL Department of Healthcare and Family Services	Children's Health Insurance Program	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-019
IL Department of Healthcare and Family Services	Medicaid Cluster	Allowable Costs/Cost Principles, Eligibility, and Matching	2019-019

Compliance with such requirements is necessary, in our opinion, for the State to comply with the requirements applicable to those programs.

Adverse Opinions on Major Federal Programs

In our opinion, because of the significance of the matters discussed in the Basis for Adverse Opinions on Major Federal Programs paragraph, the State did not comply in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of the major federal programs listed in the Basis for Adverse Opinions on Major Federal Programs paragraph for the year ended June 30, 2019.



Basis for Qualified (Scope Limitation) Opinions on Major Programs

As described in the accompanying schedule of findings and questioned costs, we were unable to obtain sufficient appropriate audit evidence supporting the compliance of the State with requirements for the programs listed below as described in specified finding numbers for the listed compliance requirements, as follows:

State Administering Agency	Federal Program	Compliance Requirement(s)	Finding Number
IL Criminal Justice Information Authority	Crime Victim Assistance	Earmarking	2019-055
IL Department of Employment Security	Unemployment Insurance	Allowable Costs/Cost Principles and Reporting	2019-061

Consequently, we were unable to determine whether the State complied with the requirements applicable to those programs.

Qualified (Scope Limitation) Opinions on Major Federal Programs

In our opinion, except for the possible effects of the matters described in the Basis for Qualified (Scope Limitation) Opinions on Major Federal Programs paragraph, the State complied in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of the major federal programs listed in the Basis for Qualified (Scope Limitation) Opinions on Major Federal Programs paragraph for the year ended June 30, 2019.

Basis for Qualified (Noncompliance) Opinions on Major Federal Programs

As described in the accompanying schedule of findings and questioned costs, the State did not comply with requirements described in the specified numbers for the programs and compliance requirements, as follows:

State Administering Agency	Federal Program	Compliance Requirement(s)	Finding Number
IL Department of Human Services	Temporary Assistance for Needy Families Cluster	Allowable Costs/Cost Principles, Eligibility, and Special Tests and Provisions – Income Eligibility and Verification System	2019-003
IL Department of Human Services	Temporary Assistance for Needy Families Cluster	Allowable Costs/Cost Principles and Eligibility	2019-004
IL Department of Human Services	Temporary Assistance for Needy Families Cluster	Allowable Costs/Cost Principles and Eligibility	2019-005
IL Department of Human Services	Temporary Assistance for Needy Families Cluster	Allowable Costs/Cost Principles and Eligibility	2019-006
IL Department of Human Services	Temporary Assistance for Needy Families Cluster	Allowable Costs/Cost Principles and Eligibility	2019-007



State Administering Agency	Federal Program	Compliance Requirement(s)	Finding Number
IL Department of Human Services	Block Grants for Prevention and Treatment of Substance Abuse	Allowable Costs/Cost Principles, and Maintenance of Effort	2019-009
IL Department of Children and Family Services	Foster Care – Title IV-E	Allowable Costs/Cost Principles and Reporting	2019-027
IL Department of Children and Family Services	Adoption Assistance	Allowable Costs/Cost Principles, Matching, and Reporting	2019-027
IL Department of Children and Family Services	Foster Care – Title IV-E	Allowable Costs/Cost Principles and Eligibility	2019-028
IL Department on Aging	Aging Cluster	Subrecipient Monitoring	2019-038
IL Department on Aging	Aging Cluster	Subrecipient Monitoring	2019-039
IL State Board of Education	Special Education Cluster (IDEA)	Subrecipient Monitoring	2019-041
IL State Board of Education	Career and Technical Education – Basic Grants to States	Subrecipient Monitoring	2019-041

Compliance with such requirements is necessary, in our opinion, for the State to comply with requirements applicable to the identified major federal programs.

Qualified (Noncompliance) Opinions on Major Federal Programs

In our opinion, except for the noncompliance described in the Basis for Qualified (Noncompliance) Opinions on Major Federal Programs paragraph, the State complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of the major federal programs listed in the Basis for Qualified (Noncompliance) Opinions on Major Federal Programs paragraph for the year ended June 30, 2019.

Unmodified Opinions on Each of the Other Major Federal Programs

In our opinion, the State complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditors' results section of the accompanying scheduled of findings and questioned costs for the year ended June 30, 2019.



Other Matters

The results of our auditing procedures disclosed other instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2019-002, 2019-010 through 2019-018, 2019-020 through 2019-022, 2019-024 through 2019-026, 2019-029 through 2019-031, 2019-033 through 2019-037, 2019-040, 2019-042 through 2019-050, 2019-052 through 2019-054, 2019-056 through 2019-059, and 2019-063 through 2019-066, and 2019-068. Our opinion on each major federal program is not modified with respect to these matters.

The State's responses to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The State is also responsible for preparing a corrective action plan to address each finding included in our auditors' report. The State's responses and corrective action plan were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses or the corrective action plan.

As indicated in Part I to the accompanying Schedule of Findings and Questioned Costs, we have audited the Medicaid Cluster and Children's Health Insurance Program (CHIP) as major programs. Also, as indicated in the first paragraph of this report, we performed our audit of compliance using the compliance requirements contained in the OMB Compliance Supplement, including those contained in Section E "Eligibility." For 2019, this section includes eligibility determinations based on Modified Adjusted Gross Income (MAGI-based determination) and states that auditors should re-determine eligibility to ensure beneficiaries qualify for the Medicaid Cluster and CHIP programs and are in the appropriate enrollment category. Our procedures in relation to MAGI-based eligibility determinations were limited to testing compliance based on the state verification plan.

Report on Internal Control Over Compliance

Management of the State is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the State's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the State's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2019-002 through 2019-051 and 2019-053 through 2019-069 to be material weaknesses.



A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2019-052 to be a significant deficiency.

The State's responses to the internal control findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The State is also responsible for preparing a corrective action plan to address each finding included in our auditors' report. The State's responses and corrective action plan were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses or the corrective action plan.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

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Chicago, Illinois August 14, 2020

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

(1) Summary of Auditors' Results

- (a) The type of report issued by the Auditor General, State of Illinois, on whether the basic financial statements were prepared in accordance with generally accepted accounting principles: **Unmodified**
- (b)(1) Internal control deficiencies over financial reporting disclosed by the audit of the basic financial statements by the Auditor General, State of Illinois:
 - Material weaknesses: Yes
 - Significant deficiencies: None reported
- (b)(2) Internal control deficiencies over financial reporting disclosed by the audit of the schedule of expenditures of federal awards:
 - Material weaknesses: Yes
 - Significant deficiencies: None reported
- (c)(1) Noncompliance which is material to the basic financial statements: Yes
- (c)(2) Noncompliance which is material to the schedule of expenditures of federal awards: No
- (d) Internal control deficiencies over major programs disclosed by the audit:
 - Material weaknesses: Yes
 - Significant deficiencies: Yes
- (e) The type of report issued on compliance for major programs:

Disclaimer:

Employment Service Cluster

Adverse:

Supplemental Nutrition Assistance Program Cluster Children's Health Insurance Program Medicaid Cluster

Qualified (Scope Limitation):

Crime Victim Assistance Unemployment Insurance

Qualified (Noncompliance):

Special Education Cluster (IDEA)

Career and Technical Education - Basic Grants to States

Aging Cluster

Temporary Assistance for Needy Families Cluster

Foster Care - Tile IV-E

Adoption Assistance

Block Grants for Prevention and Treatment of Substance Abuse

The opinions for all other major programs are unmodified.

(f) Any audit findings which are required to be reported in accordance with 2 CFR 200.516(a): **Yes**

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Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

(g) Major programs:

U.S. Department of Agriculture

- 1. Supplemental Nutrition Assistance Program Cluster (10.551/10.561)
- 2. Child Nutrition Cluster (10.553/10.555/10.556/10.559)
- 3. Special Supplemental Nutrition Program for Women, Infants and Children (10.557)
- 4. Child and Adult Care Food Program (10.558)

U.S. Department of Justice

5. Crime Victim Assistance (16.575)

U.S. Department of Labor

- 6. Employment Service Cluster (17.207/17.801/17.804)
- 7. Unemployment Insurance (17.225/17.225ARRA)
- 8. WIOA Cluster (17.258/17.259/17.278)

U.S. Department of Transportation

- 9. Airport Improvement Program (20.106)
- 10. Highway Planning and Construction Cluster (20.205/20.219)

U.S. Department of Veterans Affairs

11. Veterans State Nursing Home Care (64.015)

U.S. Environmental Protection Agency

- 12. Clean Water State Revolving Fund Cluster (66.458)
- 13. Drinking Water State Revolving Fund Cluster (66.468)

U.S. Department of Education

- 14. Title I Grants to Local Educational Agencies (84.010)
- 15. Special Education Cluster (IDEA) (84.027/84.173)
- 16. Federal Family Education Loan Program (84.032G)
- 17. Career and Technical Education -- Basic Grants to States (84.048)
- 18. Rehabilitation Services Vocational Rehabilitation Grants to States (84.126)
- 19. Twenty-First Century Community Learning Centers (84.287)
- 20. Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants) (84.367)

U.S. Department of Health and Human Services

- 21. Aging Cluster (93.044/93.045/93.053)
- 22. Immunization Cooperative Agreements (93.268)
- 23. Temporary Assistance for Needy Families Cluster (93.558)
- 24. Child Support Enforcement (93.563)
- 25. Child Care Development Funds Cluster (93.575/93.596)
- 26. Foster Care Title IV-E (93.658/93.658ARRA)
- 27. Adoption Assistance (93.659)
- 28. Social Services Block Grant (93.667)
- 29. Children's Health Insurance Program (93.767)
- 30. Medicaid Cluster (93.775/93.777/93.778/93.778ARRA)
- 31. Block Grants for the Prevention and Treatment of Substance Abuse (93.959)

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

U.S. Social Security Administration

32. Social Security-Disability Insurance (96.001)

U.S. Department of Homeland Security

- 33. Homeland Security Cluster (97.067)
- (h) Dollar threshold used to distinguish between Type A and Type B programs: \$40,064,954
- (i) The State did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

(2)(a) Findings related to the basic financial statements reported in accordance with *Government Auditing Standards*:

Findings related to the basic financial statements for the year ended June 30, 2019 were reported in accordance with *Government Auditing Standards* by the Auditor General of the State of Illinois under separate cover.

(2)(b) Findings related to the schedule of expenditures of federal awards reported in accordance with *Government Auditing Standards*:

Finding No.	State Agency	Finding Title	Finding Type
2019-001	IL Office of the Governor and IL Office of the Comptroller	Inadequate Process for Compiling the Schedule of Expenditures of Federal Awards	Material weakness

In addition, the following findings which are reported as current findings and questioned costs relating to federal awards also meet the reporting requirements of *Government Auditing Standards* in relation to the schedule of expenditures of federal awards:

Finding No.	State Agency	Finding Title	Finding Type
2019-003	IL Department of Human Services	Failure to Establish Adequate Controls over the Integrated Eligibility System	Material weakness
2019-004	IL Department of Human Services	Failure to Properly Maintain and Control Case File Records	Material weakness
2019-005	IL Department of Human Services	Missing Documentation in Beneficiary Eligibility Files	Material weakness
2019-006	IL Department of Human Services	Failure to Perform Eligibility Redeterminations within Prescribed Timeframes	Material weakness
2019-019	IL Department of Healthcare and Family Services	Inadequate Procedures to Determine and Document Beneficiary Eligibility	Material weakness

35 (Continued)

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Office of the Governor and Office of the State Comptroller

Federal Agency: All Federal Agencies

Finding 2019-001 Inadequate Process for Compiling the Schedule of Expenditures of Federal Awards

The State of Illinois' current financial reporting process does not allow the State to prepare a complete and accurate Schedule of Expenditures of Federal Awards (SEFA) in a timely manner. Reporting issues at various individual agencies caused delays in finalizing the Statewide SEFA.

Accurate financial reporting problems continue to exist even though the auditors have: (1) continuously reported numerous findings on the internal controls (material weaknesses and significant deficiencies), (2) commented on the inadequacy of the financial reporting process of the State, and (3) regularly proposed adjustments to the financial statements and SEFA year after year. These findings have been directed primarily towards major State agencies under the organizational structure of the Office of the Governor and towards the Illinois Office of Comptroller (IOC).

The State of Illinois has a highly-decentralized financial reporting process. The system requires State agencies to prepare financial reporting packages designed by the IOC. These financial reporting packages are completed by accounting personnel within each State agency who have varying levels of knowledge, experience, and understanding of IOC accounting policies and procedures. Agency personnel involved with this process are not under the organizational control or jurisdiction of the IOC.

Although these financial reporting packages are subject to review by the IOC's financial reporting staff during the Comprehensive Annual Financial Report (CAFR) preparation process and there are minimum qualifications for all new GAAP Coordinators who oversee the preparation of financial reporting forms, the current process still lacks sufficient internal controls at State agencies. As a result, adjustments relative to the SEFA continue to occur.

Additionally, internal control deficiencies have been identified and reported relative to the SEFA financial reporting process in each of the past seventeen years as a result of errors identified during the external audits performed on State agencies. These problems significantly impact the preparation and completion of the SEFA and the identification of major programs. The process is overly dependent on the post-audit program, even though the Illinois Office of the Auditor General has repeatedly informed State agency officials that the post-audit function **is not** a substitute for appropriate internal controls at State agencies.

During fiscal year 2019, the State's process for compilation of the SEFA was based on the financial information reported to the Illinois Office of Comptroller by the State agencies. The first official draft of the SEFA was provided in April 2020 and the SEFA and related notes were not finalized until June 2020.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

We also noted the following deficiencies in the SEFA preparation process which resulted in errors in the amounts initially reported in the SEFA provided for audit:

- Procedures were not implemented to identify errors made by State agencies in reporting information to the IOC. Specifically, we identified several differences between amounts provided for our audit and amounts reported to the IOC. In many cases these errors were the result of State agencies reporting changes in accrual accounting estimates or other errors in the cash basis expenditure information used by the State to compile the SEFA which needed to be corrected to prepare the SEFA on a cash basis of accounting. These items have been reported in agency level findings for the Illinois Department of Human Services (Finding Code 2019-018), the Illinois Department of Healthcare and Family Services (Finding Code 2019-026), the Illinois Department of Children and Family Services (Finding Code 2019-031), the Illinois Department on Aging (Finding Code 2019-040), the Illinois State Board of Education (Finding Code 2019-045), the Illinois Community College Board (Finding Code 2019-047), the Illinois Department of Transportation (Finding Code 2019-050), the Illinois Department of Veterans Affairs (Finding Code 2019-054), and the Illinois Department of Employment Security (Finding Code 2019-068).
- Unsupported adjustments were made to change amounts previously reported by State agencies during the State's procedures to confirm the accuracy of amounts reported on the Statewide SEFA with State agencies. Specifically, we noted the Illinois Department of Children and Family Services requested adjustments to remove expenditures from the Foster Care Title IV-E program and to increase expenditures under the Adoption Assistance program in the amounts of \$15.2 million and \$1.5 million, respectively. These amounts were improperly adjusted and were corrected in the final SEFA.
- Negative expenditures reported by the Illinois Department of Healthcare and Family Services for a
 disallowance of costs from more than 20 years ago were netted against current year Medicaid
 Cluster program expenditures. As a result, Medicaid Cluster program expenditures were
 understated by \$144,794,000 in the initial SEFA prepared by the State. This amount was corrected
 in the final SEFA.
- Expenditures which were not originally reported to the IOC were added to the SEFA. Specifically, we noted expenditures totaling \$734 thousand were added to the SEFA based on a request by the Illinois Board of Higher Education (IBHE). Supporting documentation for the amounts reported for the SEFA compilation could not be provided. IBHE noted the adjustment was requested because no Federal expenditures were originally reported to the IOC; whereas, amounts provided to subrecipients were reported.

While many of the adjustments identified are not quantitatively material to the SEFA as a whole, the State does not have a process in place to evaluate items of this nature outside of the audit process. Accordingly, an error which may be material to the SEFA (in either quantitative or qualitative terms) could occur and not be detected by the State. When evaluating the SEFA errors identified by our audit procedures individually and in the aggregate, we noted a change in our Type A threshold and the Federal expenditures reported for certain programs which changed our major program determination. Specifically, we noted our Type A threshold increased by \$165,668 to \$40,064,954 and the Veterans State Nursing Home Care – CFDA No. 64.015 (Veterans Care) program expenditures decreased by \$308,000 to \$39,879,000. As a result, this program was a Type B program which was unnecessarily tested as a major program.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Accordingly, the State made the following adjustments to the Federal expenditures and/or amounts provided to subrecipients (Subrecipient amounts) as a result of our audit procedures:

		Amount	Net	
		Initially	Correction	Final SEFA
Major Program	SEFA Caption	Reported	Made	Amount
SNAP Cluster	Federal expenditures	\$2,775,562,000	\$(1,384,000)	\$2,774,178,000
Child Nutrition Cluster	Federal expenditures	681,974,000	231,000	682,205,000
	Amounts passed through			
Child Nutrition Cluster	to subrecipients	681,125,000	193,000	681,318,000
WIC Special				
Supplemental Nutrition				
Program for Women,				
Infants, and Children	Federal expenditures	168,412,000	(1,411,000)	167,001,000
Child and Adult Care				
Food Program	Federal expenditures	147,044,000	92,000	147,136,000
Unemployment Insurance	Federal expenditures	1,760,036,000	(4,330,000)	1,775,706,000
Veterans Care	Federal expenditures	40,187,000	(308,000)	39,879,000
Title I Grants to Local				
Educational Agencies	Federal expenditures	650,685,000	166,000	650,851,000
Title I Grants to Local	Amounts passed through			
Educational Agencies	to subrecipients	642,103,000	10,000	642,113,000
Special Education Cluster	Federal expenditures	546,883,000	1,071,000	547,954,000
	Amounts passed through			
Special Education Cluster	to subrecipients	532,766,000	17,000	532,783,000
Career and Technical				
Education – Basic Grants				
to States	Federal expenditures	40,851,000	275,000	41,126,000
Rehabilitation Services				
Vocational Rehabilitation				
Grants to States	Federal expenditures	106,059,000	(681,000)	105,378,000
21st Century Community				
Learning Centers	Federal expenditures	47,629,000	(175,000)	47,454,000
21st Century Community	Amounts passed through			
Learning Centers	to subrecipients	45,866,000	26,000	45,892,000
Supporting Effective				
Instruction State Grants				
(formerly Improving				
Teacher Quality State				
Grants)	Federal expenditures	71,837,000	(169,000)	71,668,000
Aging Cluster	Federal expenditures	49,478,000	(42,000)	49,436,000
TANF Cluster	Federal expenditures	609,583,000	(285,000)	609,298,000
CCDF Cluster	Federal expenditures	\$348,377,000	\$(44,000)	\$348,333,000
Foster Care Title IV-E	Federal expenditures	166,630,000	13,391,000	180,021,000
Adoption Assistance	Federal expenditures	79,995,000	(559,000)	79,436,000
Social Services Block	Federal expenditures	82,928,000	(2,863,000)	80,065,000
Grant				

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

		Amount	Net	
		Initially	Correction	Final SEFA
Major Program	SEFA Caption	Reported	Made	Amount
Social Services Block	Amounts passed through			
Grant	to subrecipients	55,166,000	(1,230,000)	53,936,000
Medicaid Cluster	Federal expenditures	11,435,157,000	109,939,000	11,545,096,000
Block Grants for				
Prevention and Treatment				
of Substance Abuse	Federal expenditures	45,561,000	(1,448,000)	44,113,000
Social Security Disability				
Insurance	Federal expenditures	75,727,000	(56,000)	75,671,000
Employment Service	Federal expenditures	34,571,000	(965,000)	35,536,000
Cluster				

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures and amounts provided to subrecipients are accurately reported on the SEFA and information provided for audit purposes is complete and accurate.

Cause:

In discussing these conditions with the Illinois Governor's Office of Management and Budget (the Office), they stated, on behalf of themselves and the Office of the Governor, that ongoing efforts are underway to improve the State's reporting processes; the Office did not have enough information to identify all the issues in the reporting process in this first year of compiling the SEFA.

In discussing these conditions with IOC management, they stated errors and delays at the departmental level were caused by a lack of sufficient internal control processes in State agencies for the accurate accumulation and reporting of financial information. The decentralized system of tracking, reporting and compiling federal spending information is inadequate to allow for the timely and accurate completion of the SEFA.

Possible Asserted Effect:

Failure to establish effective internal controls at all agencies regarding financial reporting for the preparation of the SEFA may prevent the State from completing an audit in accordance with timelines set forth by the Uniform Guidance and may result in the suspension of federal funding.

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(Continued)

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-001. (Finding Code 2019-001, 2018-001, 2017-001, 2016-001, 2015-001, 2014-001, 2013-001, 12-01, 11-01, 10-01, 09-01, 08-01, 07-01, 06-01, 05-01, 04-01, 03-01, and 02-01)

Recommendation:

We recommend the Office of the Governor, GOMB, and the IOC work together with the State agencies to establish a corrective action plan to address the quality of accounting information provided to and maintained by the IOC as it relates to year-end preparation of the SEFA. We further recommend the State develop a process to assess adjustments to the final SEFA for accuracy and materiality.

Views of GOMB on behalf of themselves and the Governor's Office:

GOMB has worked with State agencies to develop better reporting capabilities and to encourage the development of positions within state government with appropriate qualifications to support enhanced reporting. For the upcoming year, GOMB plans to conduct trainings for agency accounting and auditing staff in the fall on the importance of this reporting and with advice on preparing the reports in a more accurate and timely manner.

Views of IOC Officials:

The Office accepts the recommendation. The Office agrees that the existing financial reporting systems need to be upgraded with a cost-effective statewide grants management system that is designed to provide the information needed to complete the SEFA report and to improve the quality of the accounting information provided to the IOC.

Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2019

(3) Current Findings and Questioned Costs Relating to Federal Awards:

Finding

r maing No.	State Agency	Finding Title	Finding Type
2019-002	Illinois Governor's Office of Management	Inadequate Procedures for Amending the Treasury-State	Noncompliance and material weakness
2010 002	and Budget	Agreement	A.1. / 1
2019-003	IL Department of Human Services	Failure to Establish Adequate Controls over the Integrated	Adverse/material noncompliance and
		Eligibility System	material weakness
2019-004	IL Department of Human Services	Failure to Properly Maintain and Control Case File Records	Adverse/material noncompliance and
2010.005	II Donortmont of	Missing December 44 is a in	material weakness
2019-005	IL Department of Human Services	Missing Documentation in Beneficiary Eligibility Files	Adverse/material noncompliance and material weakness
2019-006	IL Department of	Failure to Perform Eligibility	Adverse/material
	Human Services	Redeterminations within	noncompliance and
2019-007	II Donortmont of	Prescribed Timeframes	material weakness Material noncompliance
2019-007	IL Department of Human Services	Improper TANF Cluster Beneficiary Payments	and material weakness
2019-008	IL Department of	Inadequate Controls over	Material weakness
	Human Services	Information Systems	
2019-009	IL Department of Human Services	Failure to Provide Adequate Documentation for the SAPT MOE Requirement	Material noncompliance and material weakness
2019-010	IL Department of	Inadequate Process for	Noncompliance and
	Human Services	Monitoring Interagency Program Expenditures	material weakness
2019-011	IL Department of Human Services	Inadequate Procedures to Ensure Controls Are Operating Effectively at the Service Organization of the SNAP Cluster Program	Noncompliance and material weakness
2019-012	IL Department of Human Services	Inadequate Review of Single Audit Reports	Noncompliance and material weakness
2019-013	IL Department of Human Services	Failure to Follow Established Subrecipient Monitoring Procedures	Noncompliance and material weakness
2019-014	IL Department of Human Services	Failure to Determine Eligibility in Accordance with VR Program Regulations	Noncompliance and material weakness
2019-015	IL Department of Human Services	Improper Title XX Beneficiary Payment	Noncompliance and material weakness
2019-016	IL Department of Human Services	Inaccurate Special Report for the SNAP Cluster Program	Noncompliance and material weakness

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

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No.	State Agency	Finding Title	Finding Type
2019-017	IL Department of	Inaccurate Special Report for	Noncompliance and
	Human Services	the TANF Cluster Program	material weakness
2019-018	IL Department of Human Services	Inaccurate Reporting of Federal Expenditures	Noncompliance and material weakness
2019-019	IL Department of Healthcare and Family Services	Inadequate Procedures to Determine and Document Beneficiary Eligibility	Adverse and material weakness
2019-020	IL Department of Healthcare and Family Services	Inadequate Process to Verify Procedures Billed by Providers with Beneficiaries	Noncompliance and material weakness
2019-021	IL Department of Healthcare and Family Services	Inadequate Procedures to Determine Provider Eligibility	Noncompliance and material weakness
2019-022	IL Department of Healthcare and Family Services	Inadequate Procedures to Monitor Agencies Operating Home and Community-Based Waivers	Noncompliance and material weakness
2019-023	IL Department of Healthcare and Family Services	Inadequate Controls over Information Systems	Material weakness
2019-024	IL Department of Healthcare and Family Services	Failure to Complete Cash Management Reconciliations Timely	Noncompliance and material weakness
2019-025	IL Department of Healthcare and Family Services	Failure to Communicate Award Information to Subrecipients	Noncompliance and material weakness
2019-026	IL Department of Healthcare and Family Services	Inaccurate Reporting of Federal Expenditures	Noncompliance and material weakness
2019-027	Illinois Department of Children and Family Services	Inadequate Process for Supporting Adjustments to the Title IV-E Claiming Report	Material noncompliance and material weakness
2019-028	Illinois Department of Children and Family Services	Failure to Maintain Adequate Provider Licensing Files	Material noncompliance and material weakness
2019-029	Illinois Department of Children and Family Services	Inadequate Procedures to Reasonably Ensure Children are in the Continued Care of Their Adoptive Parent	Noncompliance and material weakness
2019-030	Illinois Department of Children and Family Services	Missing Documentation in Adoption Assistance Eligibility Files	Noncompliance and material weakness

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

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No.	State Agency	Finding Title	Finding Type
2019-031	Illinois Department of	Inaccurate Reporting of Federal	Noncompliance and
	Children and Family	Expenditures	material weakness
	Services		
2019-032	Illinois Department of	Inadequate Controls over	Material weakness
2015 002	Children and Family	Information Systems	TVICOUTINE (V COLLEGE)
	Services	information systems	
2019-033	Illinois Department of	Inadequate Process for	Noncompliance and
	Children and Family	Reconciling Cash Balances to	material weakness
	Services	IOC's Records	material weakiness
2019-034	Illinois Department of	Failure to Ensure Timely	Noncompliance and
2017 03.	Children and Family	Preparation of Initial Case	material weakness
	Services	Plans	material weakiness
2019-035	IL Department of	Failure to Investigate Provider	Noncompliance and
2017 033	Public Health	Complaints within Required	material weakness
	T done Treatm	Timeframes	material weakness
2019-036	IL Department of	Untimely Review of	Noncompliance and
2017 030	Public Health	Subrecipient Single Audit	material weakness
	1 0,0110 11001011	Reports	The state of the s
2019-037	IL Department of	Failure to Follow Established	Noncompliance and
	Public Health	VFC Provider Review	material weakness
		Procedures	
2019-038	IL Department on	Failure to Perform Required	Material noncompliance
	Aging	Risk Assessment and	and material weakness
		Adequately Monitor	
		Subrecipients of Aging Cluster	
		Program	
2019-039	IL Department on	Inadequate Review of	Material noncompliance
	Aging	Subrecipient Single Audit	and material weakness
		Reports	
2019-040	IL Department on	Inaccurate Reporting of Federal	Noncompliance and
	Aging	Expenditures	material weakness
2019-041	Illinois State Board of	Inadequate Monitoring of	Material noncompliance
	Education	Special Education and CTE	and material weakness
		Subrecipients	
2019-042	Illinois State Board of	Inadequate Review of	Noncompliance and
	Education	Subrecipient Single Audit	material weakness
		Reports	
2019-043	Illinois State Board of	Failure to Perform Cash Draws	Noncompliance and
	Education	in Accordance with the	material weakness
		Treasury Regulations	
2019-044	Illinois State Board of	Failure to Follow On-Site	Noncompliance and
	Education	Monitoring Plan for CNC and	material weakness
		CACFP Subrecipients	
2019-045	Illinois State Board of	Inaccurate Reporting of Federal	Noncompliance and
	Education	Expenditures	material weakness

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Finding

rinuing	State A	Finding Title	Finding T
No. 2019-046	State Agency	Finding Title Failure to Follow Established	Finding Type
	Illinois Community College Board	Subrecipient Monitoring Procedures	Noncompliance and material weakness
2019-047	Illinois Community College Board	Inaccurate Reporting of Federal Expenditures	Noncompliance and material weakness
2019-048	Illinois Department of Transportation	Failure to Follow Established Control Procedures for Obtaining Certified Payrolls for the Highway Planning Program	Noncompliance and material weakness
2019-049	Illinois Department of Transportation	Failure to Review Subrecipient Single Audit Reports	Noncompliance and material weakness
2019-050	Illinois Department of Transportation	Inaccurate Reporting of Federal Expenditures	Noncompliance and material weakness
2019-051	Illinois Department of Transportation	Inadequate Controls over Information Systems	Material weakness
2019-052	Illinois Environmental Protection Agency	Untimely Review of Subrecipient Single Audit Reports	Noncompliance and significant deficiency
2019-053	Illinois Emergency Management Agency	Inadequate Review of Single Audit Reports	Noncompliance and material weakness
2019-054	Illinois Department of Veteran Affairs	Inaccurate Reporting of Federal Expenditures	Noncompliance and material weakness
2019-055	Illinois Criminal Justice Information Authority	Failure to Maintain Adequate Documentation for Earmarking Requirements of the Crime Victim Assistance Program	Scope limitation and material weakness
2019-056	Illinois Criminal Justice Information Authority	Failure to Perform Risk Assessment and Adequately Monitor Subrecipients of Crime Victim Assistance Program	Noncompliance and material weakness
2019-057	Illinois Criminal Justice Information Authority	Failure to Perform Cash Draws in Accordance with Treasury Regulations	Noncompliance and material weakness
2019-058	Illinois Criminal Justice Information Authority	Inadequate Controls over Financial Status Reports	Noncompliance and material weakness
2019-059	Illinois Department of Commerce and Economic Opportunity	Inadequate Review of Subrecipient Single Audit Reports	Noncompliance and material weakness
2019-060	Illinois Department of Employment Security	Failure to Provide Supporting Documentation for Payroll and Related Costs	Disclaimer and material weakness

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Finding

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No.	State Agency	Finding Title	Finding Type
2019-061	Illinois Department of	Failure to Establish Adequate	Disclaimer/scope
	Employment Security	Controls Over Information	limitation and material
		Systems Used to Document	weakness
		Compliance with Certain	
		Administrative Grants	
2019-062	Illinois Department of	Inadequate Controls over	Material weakness
	Employment Security	Information Systems	
2019-063	Illinois Department of	Failure to Implement UI	Noncompliance and
	Employment Security	Program Integrity and	material weakness
		Overpayment Reduction	
		Requirements	
2019-064	Illinois Department of	Inadequate Documentation of	Noncompliance and
	Employment Security	Resolution of Exceptions and	material weakness
		Supervisory Review of the	
		Claim Exception and	
		Monitoring Reports	
2019-065	Illinois Department of	Inadequate Process for	Noncompliance and
	Employment Security	Preparing UI Financial Reports	material weakness
2019-066	Illinois Department of	Inadequate Process for	Noncompliance and
	Employment Security	Preparing ETA 581 Financial	material weakness
		Report	
2019-067	Illinois Department of	Failure to Prepare and Submit	Material weakness
	Employment Security	Federal Financial Reports	
2019-068	Illinois Department of	Inaccurate Reporting of Federal	Noncompliance and
	Employment Security	Expenditures	material weakness
2019-069	Illinois Department of	Inadequate Controls over	Material weakness
	Employment Security	Fringe Benefits Costs Charged	
		to Federal Programs	

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Governor's Office of Management and Budget (GOMB)

Federal Agency: U.S. Department of Health and Human Services (USHHS)

Program Name: Social Services Block Grant

CFDA # and Program Expenditures: 93.667 (\$80,065,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-002 – Inadequate Procedures for Amending the Treasury-State Agreement

Condition Found:

The State does not have adequate procedures in place to ensure the Treasury State Agreement (TSA) is amended in accordance with federal regulations.

Annually, the State of Illinois and the U.S. Department of the Treasury (the Treasury) negotiate the TSA, which details the funding techniques to be used for the draw down of federal funds. The TSA is required to include all major federal assistance programs exceeding \$69,347,000 based on the most recent Statewide Single Audit Report; however, the State is also required to amend the TSA within 30 days of determining that a program will exceed the expenditure threshold.

During our audit, we noted the Social Services Block Grant (Title XX) program was expected to exceed the \$69,347,000 program expenditure threshold in fiscal year 2019 based on amounts budgeted/expended; however, the TSA was not amended to include this program during fiscal year 2019. Upon further review of the procedures in place to amend the TSA, we noted the State performs an annual review of the programs it includes in the TSA; however, the State has not established procedures to ensure changes in grant awards or spending occurring throughout the fiscal year are identified in a timely manner to properly update the TSA.

Criteria or Requirement:

According to 31 CFR 205.9(b), a State must use its most recent Single Audit report as a basis for determining the funding thresholds for major Federal assistance programs to be included in the TSA. According to 31 CFR 205.7(c), the TSA must be amended as needed to change or clarify its language when the terms of the existing agreement are either no longer correct or no longer applicable. Also, a State must notify the Treasury within 30 days of the time the State becomes aware of a change, and must describe the change in the notification. Amendments may address, but are not limited to, additions and deletions of Federal assistance programs subject to the TSA.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal control should include establishing procedures to ensure changes in grant awards or spending are identified in a timely manner to properly update the TSA.

Cause:

In discussing these conditions with GOMB officials, they stated that delays in receiving notice of changes requiring amendment of the TSA made it impossible to amend the TSA in a timely manner.

Possible Asserted Effect:

Failure to amend the TSA when required is a violation of the Treasury regulations and may result in interest liabilities being assessed to the State.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-002)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend the State establish procedures to ensure the TSA is amended for any necessary changes in accordance with federal regulations in a timely manner.

Views of GOMB Officials:

GOMB anticipates that additional training and prioritization of accurate and timely federal reporting will help improve the quality and timeliness of agency reporting, thus enabling the State to amend the TSA appropriately.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Health and Human Services (USDHHS)

Program Name: Supplemental Nutrition Assistance Program Cluster

Temporary Assistance for Needy Families Cluster

Children's Health Insurance Program

Medicaid Cluster

CFDA # and Program Expenditures: 10.551/10.561 (\$2,774,178,000)

93.558 (\$609,298,000) 93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-003 – Failure to Establish Adequate Controls over the Integrated Eligibility System

Condition Found:

The Illinois Department of Human Services (IDHS) and the Department of Healthcare and Family Services (DHFS) did not have appropriate controls over the Integrated Eligibility System (IES) used for eligibility determinations performed for the Supplemental Nutrition Assistance Program (SNAP) Cluster, Temporary Assistance for Needy Families (TANF) Cluster, Children's Health Insurance Program (CHIP), and Medicaid Cluster programs.

IDHS administers the SNAP Cluster, the TANF Cluster, and certain Medicaid Cluster waiver programs and DHFS administers the CHIP and Medicaid Cluster programs. The Affordable Care Act of 2010 required the State to consolidate and modernize its eligibility determination functions into a single system which is known as the Integrated Eligibility System (IES). Effective October 1, 2013, the State implemented IES and began performing and documenting eligibility determinations for certain beneficiaries of its Medicaid Cluster program and later expanded the use of IES to eligibility determinations for beneficiaries of the SNAP Cluster, TANF Cluster, and CHIP programs. In addition, effective October 24, 2017, the State implemented Phase II of IES. With the implementation of Phase II, all eligibility determinations and redeterminations for beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster programs are performed and documented in IES. IES was developed through a partnership between IDHS and DHFS with each agency providing system requirements specific to their respective federal programs.

During our testwork, we were unable to perform adequate procedures to satisfy ourselves that certain general information technology controls over the IES system were operating effectively. Specifically, we noted an excessive number of unique users (120) have administrative access to the IES database.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Accordingly, we were not able to rely on IES with respect to our testing of the eligibility and related allowability compliance requirements for beneficiary payments made under the TANF Cluster, CHIP, and Medicaid Cluster programs. We were also not able to rely on IES with respect to the special test and provision – ADP System for SNAP related to the SNAP Cluster program and the Income Eligibility Verification System related to the TANF Cluster.

Details of the beneficiary payments paid by the State during the year ended June 30, 2019 for the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster programs are as follows:

Major Program	Total Beneficiary Payments in Fiscal Year 2019	Total Fiscal Year 2019 Program Expenditures	Percentage	Administering Agency
SNAP Cluster	\$2,658,587,000	\$2,774,178,000	95.8%	IDHS
TANF Cluster	34,612,000	609,298,000	5.7%	IDHS
CHIP	368,849,000	386,959,000	95.3%	DHFS
Medicaid Cluster	10,844,109,000	11,545,096,000	93.9%	DHFS

Criteria or Requirement:

In accordance with 42 USC 1397bb, 42 CFR 435.10, and the OMB Compliance Supplement, dated August 2019, the State is required to determine client eligibility in accordance with eligibility requirements defined in the approved State Plans for the TANF Cluster, CHIP, and Medicaid Cluster programs. 2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable under federal awards, costs must meet certain general criteria. Those criteria require, among other things, that each expenditure must be adequately documented.

According to 7 CFR 272.10, the State is required to automate their SNAP operations and computerize their systems for obtaining, maintaining, utilizing, and transmitting information concerning SNAP. This includes processing and storing all case file information necessary for eligibility determination and benefit calculation, identifying specific elements that affect eligibility, and notifying the certification unit of cases requiring notices of case disposition, adverse action and mass change, and expiration.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include establishing and maintaining adequate controls over information systems used to perform and document beneficiary eligibility determinations.

Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2019

Cause:

In discussing these conditions with IDHS officials, they stated no formal process to review such access is currently in place.

Possible Asserted Effect:

Failure to establish adequate controls over systems used to determine the eligibility of program beneficiaries inhibits the ability of the State to properly determine eligibility in accordance with program requirements and may result in ineligible beneficiaries receiving federal benefits which are unallowable costs.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-002. (Finding Code 2019-003, 2018-002, 2017-002, 2016-002, 2015-002)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS implement adequate user access control procedures for the IES system.

Views of IDHS Officials:

The Department accepts the recommendation. The Department began working with DoIT-DHS leadership staff in April 2020 to review all users with IES administrative access privileges from up-to-date listings provided by DoIT (internal users) and management third party vendor (external users). This scrutiny has been undertaken on all internal and external user provisioning for production, replica and database IES environments.

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Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Health and Human Services (USDHHS)

Program Name: Supplemental Nutrition Assistance Program Cluster

Temporary Assistance for Needy Families Cluster

Children's Health Insurance Program

Medicaid Cluster

CFDA # and Program Expenditures: 10.551/10.561 (\$2,774,178,000)

93.558 (\$609,298,000) 93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-004 – Failure to Properly Maintain and Control Case File Records

Condition Found:

IDHS does not have appropriate controls over case file records maintained at its local offices for beneficiaries of the Supplemental Nutrition Assistance Program (SNAP) Cluster, Temporary Assistance for Needy Families (TANF) Cluster, Children's Health Insurance Program (CHIP), and Medicaid Cluster programs.

IDHS is the State agency responsible for performing eligibility determinations for the federal public welfare assistance programs. IDHS has established a series of local offices throughout the State at which eligibility determinations and redeterminations are performed and documented. The eligibility intake processes for each of the programs identified above require case workers to obtain and review supporting documentation including signed benefits applications, copies of source documents reviewed in verifying information reported by applicants, and other information.

Effective October 1, 2013, the State implemented the Integrated Eligibility System (IES) to perform and document eligibility determinations for certain beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster programs. Since its initial implementation, the use of IES has continued to expand and documentation related to eligibility determinations performed using IES has generally resided solely within the information system. In addition, effective October 24, 2017, the State implemented Phase II of IES. With the implementation of Phase II, all eligibility determinations and redeterminations for beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster programs are performed and documented in IES.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

During our testwork, we noted the procedures in place to maintain and control manual beneficiary case file records do not provide adequate safeguards against the potential for the loss of such records. Specifically, in our review of case files at two storage facilities, we noted manual case files were generally available to all IDHS personnel and that formal procedures have not been developed for checking hard-copy case files in and out of the file rooms or for tracking their locations. We selected 60 eligibility case records from two off-site case file storage facilities and noted 11 case records could not be located for our testing.

In addition, during our testwork over case files selected for the TANF Cluster, CHIP, and Medicaid Cluster programs, we noted a number of case files were provided several weeks past the original request date due to the fact that case files had been transferred between local offices and were not easily located by IDHS.

Details of the beneficiary payments selected in our eligibility samples for the TANF Cluster, CHIP, and Medicaid Cluster programs are as follows:

Major Program	Number of Cases Sampled	Total Amount of Payments for Cases Sampled	Total Beneficiary Payments in Fiscal Year 2019	Total Fiscal Year 2019 Program Expenditures
TANF Cluster	50	\$12,342	\$34,612,000	\$ 609,298,000
CHIP	100	286,783	368,849,000	386,959,000
Medicaid Cluster	100	112,812	10,844,109,000	11,545,096,000

As discussed above, effective October 24, 2017, the State implemented Phase II of IES. With the implementation of IES Phase II, all eligibility determinations and redeterminations for beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster programs are performed and documented in IES. As discussed in finding 2019-003, deficiencies in general information technology controls were identified in IES which affected the reliability of source documentation maintained in IES for eligibility determinations performed for the SNAP Cluster, TANF Cluster, CHIP and Medicaid Cluster programs.

IDHS has not established appropriate procedures to ensure documentation supporting eligibility determinations and redeterminations are properly maintained in accordance with program requirements.

Criteria or Requirement:

In accordance with 42 USC 1397bb, 42 CFR 435.10, and the OMB Compliance Supplement, dated August 2019, the State is required to determine client eligibility in accordance with eligibility requirements defined in the approved State Plans for the TANF Cluster, CHIP, and Medicaid Cluster programs.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include maintaining adequate controls over beneficiary eligibility case files and related documentation.

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Cause:

In discussing these conditions with IDHS officials, they stated the weakness identified can be attributed to the large volume of physical case files and the agency continuing the process to centralize storage of physical case files.

Possible Asserted Effect:

Failure to properly maintain and control beneficiary case file records may result in the loss of source documentation necessary to establish beneficiary eligibility and in unallowable costs being charged to the federal programs.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-003. (Finding Code 2019-004, 2018-003, 2017-003, 2016-003, 2015-003, 2014-003, 2013-003, 12-03, 11-03, 10-04, 09-04, 08-04, 07-11)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS review its current process for maintaining and controlling beneficiary case records and consider the changes necessary to ensure case file documentation is maintained in accordance with federal regulations and the State Plans for each affected program.

Views of IDHS Officials:

The Department accepts the recommendation. Due to office space limitations and the large volume of paper files, offsite storage facilities have been used. The Department continues to communicate to staff the importance of proper and accurate filing processes. Since October 2017 all case files have been maintained electronically. Over time, the number of case files maintained in hard copy form will be reduced as all new cases are maintained in the new electronic document system.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Temporary Assistance for Needy Families Cluster

Children's Health Insurance Program

Medicaid Cluster

CFDA # and Program Expenditures: 93.558 (\$609,298,000)

93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-005 – *Missing Documentation in Beneficiary Eligibility Files*

Condition Found:

IDHS could not locate case file documentation supporting eligibility determinations for beneficiaries of the Temporary Assistance for Needy Families (TANF) Cluster, Children's Health Insurance Program (CHIP) and the Medicaid Cluster programs.

Details of the beneficiary payments selected in our samples for the TANF Cluster, CHIP, and Medicaid Cluster programs are as follows:

Case Type	Number of Cases Tested	Total Amount of Payments for Cases Tested	Total Amount of Payments Made on Behalf of Beneficiaries for Fiscal Year 2019	Total Fiscal Year 2019 Program Expenditures
TANF Cluster	50	\$12,342	\$34,612,000	\$609,298,000
CHIP	100	286,783	368,849,000	386,959,000
Medicaid Cluster	100	112,812	10,844,109,000	11,545,096,000

During our testwork, we selected eligibility files to review for compliance with eligibility requirements and for the allowability of the related benefits provided. We noted the following exceptions during our testwork:

• In 13 TANF Cluster, 5 CHIP, and 11 Medicaid Cluster cases (with payments sampled of \$3,610, \$18,649 and \$32,001, respectively), IDHS could not locate the initial case application or redetermination completed and signed by the beneficiary. TANF Cluster cash assistance paid to these beneficiaries during the year ended June 30, 2019 totaled \$42,137. Medical payments made on behalf of these beneficiaries during the year ended June 30, 2019 were \$32,606 and \$216,458 for the CHIP and Medicaid Cluster programs, respectively.

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For the Year Ended June 30, 2019

- In 1 CHIP case file (with medical payments sampled of \$188), IDHS could not locate adequate documentation evidencing income verification was performed. Agency staff indicated that an income verification was performed but was not updated in the case profile. Medical payments made on behalf of this beneficiary during the year ended June 30, 2019 were \$4,662 for the CHIP program.
- In 2 TANF Cluster cases (with a payment sampled of \$637), IDHS could not locate the Responsibility Service Plan completed and signed by the beneficiary. TANF Cluster cash assistance paid to these beneficiaries during the year ended June 30, 2019 totaled \$6,153.
- In 4 TANF Cluster cases (with payments sampled of \$882), IDHS could not provide adequate documentation evidencing the child on the case met the age requirement. TANF Cluster cash assistance paid to this beneficiary during the year ended June 30, 2019 totaled \$8,821.
- In 1 TANF Cluster case (with payment sampled of \$222), the initial TANF application was not signed by the beneficiary. TANF Cluster cash assistance paid to this beneficiary during the year ended June 30, 2019 totaled \$3,454.
- In 1 TANF Cluster case (with payment sampled of \$231), IDHS could not provide adequate documentation evidencing the beneficiary's income. TANF Cluster cash assistance paid to this beneficiary during the year ended June 30, 2019 totaled \$2,387.
- In 1 TANF Cluster case (with payment sampled of \$181), IDHS could not provide a completed Mid-Point Report (MPR) covering the payment date. TANF Cluster cash assistance paid to this beneficiary during the year ended June 30, 2019 totaled \$2,300.
- In 2 TANF Cluster Child Support Non-Cooperation special test cases, IDHS could not provide evidence that the beneficiary was sanctioned subsequent to the beneficiary's failure to cooperate. TANF Cluster cash assistance paid to these beneficiaries during the year ended June 30, 2019 totaled \$10,778.
- In 3 TANF Cluster Child Support Non-Cooperation special test cases, IDHS failed to take timely action in sanctioning the beneficiary subsequent to the beneficiary's failure to cooperate. TANF Cluster cash assistance paid to these beneficiaries during the year ended June 30, 2019 totaled \$14,022.
- In 1 TANF Cluster Child Support Non-Cooperation special test case, a 1611 child support non-cooperation form was incorrectly issued. TANF Cluster cash assistance paid to this beneficiary during the year ended June 30, 2019 totaled \$6,991.

We also noted the State implemented IES on October 1, 2013 and has continued expanding the use of IES to additional groups of beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster. Effective October 24, 2017, the State implemented Phase II of IES. With the implementation of Phase II, all eligibility determinations and redeterminations for beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster programs are performed and documented in IES. As discussed in findings 2019-003, several errors were identified in IES which resulted in noncompliance with eligibility requirements and affected the reliability of source documentation maintained in IES for certain eligibility determinations performed for the SNAP Cluster, TANF Cluster, CHIP and Medicaid Cluster programs.

IDHS does not have adequate resources to perform and document eligibility determinations. Additionally, IDHS has not established appropriate monitoring procedures to ensure eligibility determinations are properly documented in accordance with program requirements.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable under federal awards, costs must meet certain general criteria. Those criteria require, among other things, that each expenditure must be necessary, reasonable, and supported by adequate documentation.

In accordance with 42 USC 602(a)(1)(B)(iii), 42 CFR 435.10, and the OMB Compliance Supplement, dated August 2019, IDHS is required to determine client eligibility in accordance with eligibility requirements defined in the approved State Plan. The current State Plans require redeterminations of eligibility for beneficiaries on an annual basis. Additionally, 42 CFR 435.907 requires a signed application to be on file for all beneficiaries of the Medicaid Cluster and CHIP programs.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include maintaining adequate controls over beneficiary eligibility case files and related documentation.

Cause:

In discussing these conditions with IDHS officials, they stated the cause of the deficiencies noted are attributable to documentation being incorrectly indexed, not properly documented by staff, or misplaced.

Possible Asserted Effect:

Failure to maintain client applications for benefits and/or source documentation for redetermination/income verification procedures performed may result in inadequate documentation of a recipient's eligibility and in federal funds being awarded to ineligible beneficiaries, which are unallowable costs.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-004. (Finding Code 2019-005, 2018-004, 2017-004, 2016-004, 2015-004, 2014-004, 2013-004, 12-04, 11-04, 10-06, 09-06, 08-08, 07-19, 06-16, 05-30, 04-18, 03-20, 02-26, 01-15)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS review its current process for maintaining documentation supporting eligibility determinations and consider changes necessary to ensure all eligibility determination documentation is properly maintained.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Views of IDHS Officials:

The Department accepts the recommendation. The Department continues to communicate to staff the importance of proper and accurate filing processes. Since October 2017 all case files have been maintained electronically. The Department has used and is continuing to use electronic verifications available to establish factors of eligibility which are maintained as part of the electronic case file.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Temporary Assistance for Needy Families Cluster

Children's Health Insurance Program

Medicaid Cluster

CFDA # and Program Expenditures: 93.558 (\$609,298,000)

93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-006 – Failure to Perform Eligibility Redeterminations within Prescribed Timeframes

Condition Found:

IDHS did not perform "eligibility redeterminations" for individuals receiving benefits under the Temporary Assistance for Needy Families (TANF) Cluster, Children's Health Insurance Program (CHIP), and Medicaid Cluster programs in accordance with timeframes required by the respective State Plans.

Each of the State Plans for the TANF Cluster, CHIP, and Medicaid Cluster programs require the State to perform eligibility redeterminations on an annual basis. During our testwork over eligibility, we noted the State was delinquent (overdue) in performing the eligibility redeterminations for individuals receiving benefits under the TANF Cluster, CHIP, and Medicaid Cluster programs. Specifically, effective with the implementation of Phase II of the Integrated Eligibility System (IES) on October 24, 2017, we noted IDHS and the Department of Healthcare and Family Services (DHFS) made the decision to extend the due date by one year for any beneficiaries whose cases were overdue for a redetermination at the time Phase II went live. IDHS and DHFS also extended the due dates for beneficiaries whose cases were scheduled to be redetermined from the go live date (October 24, 2017) through the end of the calendar year (December 31, 2017). Neither IDHS, nor DHFS provided evidence that the extension of the redetermination due dates had been discussed with or approved by the US Department of Health and Human Services during our audit procedures.

During our testing, we noted 10,281 TANF Cluster cases had their due dates extended one year through October 2018. We also noted 7,019 TANF Cluster cases were subsequently redetermined; however, 3,263 TANF Cluster cases were still not redetermined by the required due date.

Additionally, in our testing of case files selected for testing, evidence was not provided to document redeterminations were performed within required time frames for 5 TANF cluster cases, 5 CHIP cases, and 11 Medicaid Cluster cases (with payments sampled of \$918, \$21,068, and \$63,591 respectively). Delays in performing redeterminations exceeded 12 months after the required timeframe. We were able to determine multiple cases which were affected by the due date extensions discussed in the previous paragraph.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Details of the beneficiary payments selected in our samples for the TANF Cluster, CHIP, and Medicaid Cluster programs are as follows:

Major Program	Number of Cases Sampled	Total Amount of Payments for Cases Sampled	Total Beneficiary Payments in Fiscal Year 2019	Total Fiscal Year 2019 Program Expenditures
TANF Cluster	50	\$12,342	\$34,612,000	\$609,298,000
CHIP	100	286,783	368,849,000	386,959,000
Medicaid Cluster	100	112,812	10,844,109,000	11,545,096,000

IDHS does not have adequate resources to perform and document eligibility redeterminations. Additionally, IDHS has not established appropriate monitoring procedures to ensure eligibility redeterminations are completed in accordance with program requirements.

Criteria or Requirement:

In accordance with 42 USC 602(a)(1)(B)(iii), 42 CFR 435.10, and the OMB Compliance Supplement, dated August 2019, IDHS is required to determine client eligibility in accordance with eligibility requirements defined in the approved State Plans for the Medicaid Cluster, CHIP, and TANF Cluster programs. The current State Plans require redeterminations of eligibility for all recipients on an annual basis.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include establishing procedures to ensure eligibility redeterminations are performed in accordance with program requirements.

Cause:

In discussing these conditions with IDHS officials, they stated the deficiencies noted can be attributed to competing priorities in casework actions and staff turnover.

Possible Asserted Effect:

Failure to properly perform eligibility redetermination procedures in accordance with the State Plans may result in federal funds being awarded to ineligible beneficiaries, which are unallowable costs.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-005. (Finding Code 2019-006, 2018-005, 2017-005, 2016-005, 2015-005, 2014-002, 2013-002, 12-02, 11-02, 10-03, 09-03, 08-03, 07-10, 06-03, 05-18, 04-15, 03-17)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Recommendation:

We recommend IDHS review its current process for performing eligibility redeterminations and consider changes necessary to ensure all redeterminations are performed within the timeframes prescribed within the State Plans for each affected program.

Views of IDHS Officials:

The Department accepts the recommendation. The redetermination process as part of IES Phase 2 now includes the tracking and auto initiating of renewal notices to eligible customers using a three-step process. The Department has worked to increase caseworker staffing to help ensure the timely processing of redeterminations. In addition, with the task-based business model, processing centers to help with aging tasks have been established to ensure redetermination timeliness.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Temporary Assistance for Needy Families Cluster

CFDA # and Program Expenditures: 93.558 (\$609,298,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-007 – Improper TANF Cluster Beneficiary Payments

Condition Found:

IDHS made improper payments to beneficiaries of the Temporary Assistance for Needy Families (TANF) Cluster program.

During our testwork of 50 TANF Cluster program beneficiary payments, we noted five beneficiaries (with payments of \$1,221) received payments that were improperly calculated. As a result of the calculation errors, the monthly payments for these beneficiaries were understated in total by \$529. Total payments made to these beneficiaries under the TANF Cluster were \$9,456 for the year ended June 30, 2019. As of the date of our testing (February 7, 2020), the payment errors identified in our sample had not been corrected by IDHS.

Beneficiary payments selected in our sample totaled \$12,342. Payments made on behalf of beneficiaries of the TANF Cluster program totaled \$34,612,000 during the year ended June 30, 2019.

Criteria or Requirement:

2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable under federal awards, costs must meet certain general criteria. Those criteria require, among other things, that each expenditure must be necessary, reasonable, and supported by adequate documentation.

In accordance with the OMB Compliance Supplement, dated August 2019, IDHS is required to determine client eligibility in accordance with eligibility requirements defined in the approved State Plan. The current State Plan requires payments to be made to eligible beneficiaries in accordance with payment levels established within the State Plan.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and

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conditions of the Federal award. Effective internal controls should include maintaining adequate controls over beneficiary eligibility case files and related documentation.

Cause:

In discussing these conditions with IDHS officials, they stated the deficiency noted can be attributed to listings in need of case actions not being thoroughly reviewed.

Possible Asserted Effect:

Failure to properly calculate benefit payments may result in unallowable costs being charged to the TANF Cluster.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-007)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS review its current process for calculating beneficiary payments and consider changes necessary to ensure payments are properly calculated and paid.

Views of IDHS Officials:

The Department accepts the recommendation. During the testing period TANF grant levels changed. To ensure the proper calculation and issuance of benefits, the process of reviewing case actions that do not qualify for systematic updates is communicated and reinforced on an ongoing basis with staff and management.

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For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Health and Human Services (USDHHS)

Program Name:

Special Supplemental Nutrition Program for Women, Infants, and Children

Temporary Assistance for Needy Families Cluster

Child Care Development Funds Cluster

Social Services Block Grant

CFDA # and **Program Expenditures:** 10.557 (\$167,001,000)

93.558 (\$609,298,000)

93.575/93.596 (\$348,333,000)

93.667 (\$80,065,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-008 – *Inadequate Controls over Information Systems*

Condition Found:

IDHS does not have adequate program access and change management controls over information systems used to document and determine beneficiary eligibility and record program expenditures.

The information technology applications that support the IDHS major programs include the following:

- Child Care Management System (CCMS) serves as the main database for the State's child care activities which is funded by the Child Care Development Funds (Child Care) Cluster and TANF Cluster programs. The system is used by IDHS and its subrecipients to store participant information, perform eligibility determinations for participants, and track the issuance and redemption of child care vouchers.
- Cornerstone serves as the data management and analysis system for the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC). This system is used by IDHS to store participant information, perform eligibility determinations for participants, and provide benefit information for payment.

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During our testwork of IDHS' controls over user access to the CCMS and Cornerstone applications, we noted the following:

- For four terminated employees (out of 25 tested), we were unable to determine whether access was removed from the Cornerstone application after the date their employment with IDHS was terminated.
- Periodic user access reviews were not performed in fiscal year 2019 by IDHS in accordance with established procedures to ensure access rights were appropriate for the Cornerstone application.
- Administrative access to the Cornerstone application was not reviewed by IDHS during the fiscal year 2019 in accordance with established procedures to ensure user access rights were appropriate.
- IDHS' policies and procedures do not include specific procedures to review access rights to the CCMS or Cornerstone for users at subrecipient organizations who have been contracted to assist IDHS in carrying out compliance requirements for the Special Supplemental Nutrition Program for Women, Infants, and Children, Child Care Development Funds Cluster, and TANF Cluster programs

We also noted during our testwork over changes made to IDHS' information systems that IDHS was not able to generate a list of changes made to the Cornerstone application. IDHS' current procedures include tracking changes made to Cornerstone in a database; however, the information input into the database is based on manual change request forms. Accordingly, we were unable to determine whether the list of changes to the Cornerstone application provided by IDHS from the database during our audit was complete.

Criteria or Requirement:

The A-102 Common Rule and 2 CFR 200.303 require nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include ensuring the information systems associated with the administration of the federal programs are adequately secured and have proper change management controls in place.

Cause:

In discussing these conditions with IDHS officials, they stated they stated the exceptions are the result of informally documented policies and procedures over user access.

Possible Asserted Effect:

Failure to adequately secure the information systems that are used to administer the federal programs could result in noncompliance with laws, regulations, and the grant agreement.

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Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-006. (Finding Code 2019-008, 2018-006, 2017-007, 2016-007, 2015-018, 2014-013, 2013-014, 12-12)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS implement the necessary procedures to ensure access to its information systems is adequately secured and the systems are able to generate a list of program changes.

Views of IDHS Officials:

The Department accepts the recommendation. The Department's CCMS business owners are aware that system access provisioning for external partners review policies and procedures are not adequately detailed at this time. The intent is to develop an internal formal documented procedure to audit CCMS access, with the assistance of DoIT-DHS. Cornerstone performs an internal access provisioning review annually, with the last review in August 2019. This is not a formal, documented review process and should be performed more frequently. The Department has published CCMS Systems Access and Usage Policies and Procedures effective September 2019, however more specific procedures and tracking for user access review will be developed and implemented.

The Department's Bureau of Family Nutrition currently prepares a user listing for WIC Providers to review for proper access; this process will be increased from annually to semi-annually in frequency.

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Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Block Grants for Prevention and Treatment of Substance Abuse

CFDA # and Program Expenditures: 93.959 (\$44,113,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-009 – Failure to Provide Adequate Documentation for the SAPT MOE

Requirement

Condition Found:

IDHS was unable to provide adequate documentation to substantiate the MOE requirements were met for the Block Grants for Prevention and Treatment of Substance Abuse (SAPT) program.

As a condition of receiving federal funding under the SAPT program, USDHHS requires the State to maintain the level of State and locally funded expenditures for substance abuse prevention and treatment activities at an amount that is at least equal to the average level of these same amounts for the prior two years. In addition, the State is required to maintain its level of expenditures for substance abuse prevention and treatment services provided to pregnant women and women with dependent children and individuals with tuberculosis.

During the current fiscal year, we noted IDHS was required to maintain aggregate State expenditures for State fiscal year June 30, 2019 of \$103,322,412. IDHS reported actual aggregate State expenditures for State fiscal year June 30, 2019 of \$130,252,827. However, IDHS could not provide detailed supporting documentation for managed care organization expenditures totaling \$63,104,919. IDHS could not provide underlying specific capitation payment and beneficiary records during our audit procedures. Accordingly, these expenditures are not allowable for purposes of meeting the maintenance of effort requirement.

Criteria or Requirement:

According to 45 CFR 96.30(a), the fiscal control and accounting procedures of the State must be sufficient to permit the tracing of funds to a level of expenditure adequate to establish that such funds have not been used in violation of the restrictions and prohibitions of the statute authorizing the block grant. Further, 45 CFR 96.134(a) states with respect to the principal agency of a State for carrying out authorized activities, the agency shall for each fiscal year maintain aggregate State expenditures by the principal agency for authorized activities at a level that is not less than the average level of such expenditures maintained by the State for the two year period preceding the fiscal year for which the State is applying for the grant.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal

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entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include establishing procedures to ensure the MOE requirement is met and maintaining adequate supporting documentation to support the expenditures used to meet the MOE requirement.

Cause:

In discussing these conditions with IDHS officials, management stated the Department is awaiting confirmation from Substance Abuse and Mental Health Services Administration (SAMHSA) and Center for Substance Abuse Treatment (CSAT) to implement a new protocol for supporting the MOE requirement.

Possible Asserted Effect:

Failure to maintain required State expenditure levels for MOE and maintain adequate supporting documentation to support expenditures used to meet the MOE requirement results in noncompliance with program requirements.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-007. (Finding Code 2019-009, 2018-007, 2017-008, 2016-008, 2015-009, 2014-010)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS review its process for monitoring compliance with the SAPT MOE and for maintaining documentation for expenditures used to meet its SAPT MOE requirement.

Views of IDHS Officials:

The Department accepts the recommendation. The Department developed protocol which was approved by SAMHSA/CSAT. There was a request by SAMHSA/CSAT for the Department to clarify the start date of the protocol and provide an example report related to the protocol. The Department's response to SAMHSA/CSAT was submitted on August 6, 2020 and confirmation from SAMHSA/CSAT is pending. This issue will be resolved once SAMHSA/CSAT confirmation of the protocol start date and report format is sent by SAMHSA/CSAT to the Department.

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For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Health and Human Services (USDHHS)

Program Name: Supplemental Nutrition Assistance Program Cluster

Temporary Assistance for Needy Families Cluster

Child Care Development Funds Cluster

Social Services Block Grant

CFDA # and Program Expenditures: 10.551/10.561 (\$2,774,178,000)

93.558 (\$609,298,000)

93.575/93.596 (\$348,333,000)

93.667 (\$80,065,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-010 – *Inadequate Process for Monitoring Interagency Program Expenditures*

Condition Found:

IDHS does not have an adequate process for monitoring interagency expenditures claimed under or used to meet maintenance of effort (MOE) requirements of the Supplemental Nutrition Assistance Program (SNAP) Cluster, Temporary Assistance for Needy Families (TANF) Cluster, Child Care Development Funds (Child Care) Cluster, and Social Services Block Grant (Title XX).

Federal and State expenditures under the SNAP Cluster, TANF Cluster, Child Care Cluster, and Title XX programs are comprised of programs operated by various State agencies. As the State agency responsible for administering these programs, IDHS has executed interagency agreements with each of the State agencies expending federal and/or State program funds. The interagency agreements require periodic reporting of a summary of the agency's "allowable" expenditures to IDHS for preparation of the financial reports required for each program. As the State agencies expending program funds do not determine under which program IDHS reports their expenditures, IDHS is responsible for establishing procedures to ensure the expenditures reported by the expending State agencies meet the applicable federal requirements.

During the year ended June 30, 2019, IDHS reported expenditures from other agencies that were claimed for reimbursement or used to meet MOE requirements as follows:

	Expending	Expenditures	Total
Program	State Agency	Claimed	Expenditures
SNAP Cluster	Department of Healthcare and Family Services	\$2,230,000	\$2,774,178,000
TANF Cluster	Department of Children and Family Services	301,818,000	609,298,000
TANF Cluster	Department of Healthcare and Family Services	366,000	609,298,000

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For the Year Ended June 30, 2019

_	Expending	Expenditures	Total
Program	State Agency	Claimed	Expenditures
TANF Cluster	Illinois Department of Revenue	89,025,000	609,298,000
TANF Cluster	Illinois Student Assistance Commission	10,167,000	609,298,000
TANF MOE	Department of Healthcare and Family Services	5,578,000	440,278,000
TANF MOE	Illinois State Board of Education	100,313,000	440,278,000
Child Care Cluster	Department of Children and Family Services	244,000	348,333,000
Child Care MOE	Department of Children and Family Services	16,364,000	161,458,000
Title XX	Illinois Department of Public Health	3,490,000	80,065,000

IDHS' procedures to monitor other State agencies expending program funds reported by IDHS include the following:

- Interagency agreements were reviewed and updated (where necessary) to ensure all State programs claimed under or used to meet MOE requirements of the SNAP Cluster, TANF Cluster, Child Care Cluster and Title XX programs were subject to an interagency agreement.
- Program questionnaires were developed and distributed to each of the State agencies to assist in documenting the nature of the expenditures provided to IDHS and the internal controls established to ensure compliance with the applicable federal regulations.
- Quarterly certification reports were collected from each of the State agencies to support amounts reported in the federal reports required for each federal program.
- Expenditure details were obtained from each of the State agencies and were reconciled to the quarterly certifications.

However, during our testwork over the documentation of the monitoring procedures discussed above, we noted the following deficiencies:

- Program questionnaires describing internal control procedures for fiscal year 2019 were not obtained by IDHS from the Department of Healthcare and Family Services, the Department of Revenue, the Department of Children and Family Services, the Illinois Student Assistance Commission, and the Illinois State Board of Education (TANF Cluster).
- Quarterly certification reports were not prepared accurately for the Department of Public Health (Title XX).
- IDHS did not perform a detailed review of costs claimed from expenditures reported by any of the
 other State agencies to ensure they met the specific program requirements. The other State agencies
 do not necessarily know which federal program or maintenance of effort requirement the costs they
 are providing to IDHS will be claimed or used and are not able to assess whether the costs are
 allowable.

Criteria or Requirement:

2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures in place to ensure expenditures reported by the expending state agencies meet the applicable federal requirements.

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Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Cause:

In discussing these conditions with IDHS officials, they stated procedures were not followed to monitor other state agencies' expenditures, which are claimed by IDHS.

Possible Asserted Effect:

Failure to properly monitor interagency expenditures may result in claiming of expenditures that are inconsistent with the objectives of the federal program.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-008. (Finding Code 2019-010, 2018-008, 2017-009, 2016-009, 2015-007)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS review its current process for identifying and reporting interagency expenditures and implement monitoring procedures to ensure that federal and state expenditures expended by other State agencies meet the applicable program regulations.

Views of IDHS Officials:

The Department accepts the recommendation. DHS will review its current monitoring procedures which are in part to ensure other State agency expenditures claimed to federal grants meet the applicable program regulations.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

Program Name: Supplemental Nutritional Assistance Program Cluster

CFDA # and Program Expenditures: 10.551/10.561 (\$2,774,178,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-011 – Inadequate Procedures to Ensure Controls Are Operating Effectively at the Service

Organization of the SNAP Cluster Program.

Condition Found:

IDHS has not established adequate procedures to ensure controls are operating effectively at its third party service organization for the Supplemental Nutritional Assistance Program (SNAP) Cluster.

IDHS issues SNAP benefits in the form of EBT (Electronic Benefits Transfer) cards to beneficiaries of the SNAP Cluster which are used to purchase food from retail stores. IDHS contracts with a service organization to pay retailers that have accepted EBT cards for food purchases. Among other things, the service organization is responsible for drawing cash from the U.S. Treasury which is used to reimburse retailers. IDHS is responsible for reconciling the payments made to retailers by its service organization with the amounts drawn from its EBT account with the U.S. Treasury on a monthly basis.

In order to ensure the service organization is properly performing its contracted duties relative to the EBT card settlement process, IDHS requires the service organization to have a service organization control report (SOC 1 report) in accordance with *Statement on Standards for Attestation Engagements No. 18* (SSAE 18). During our audit, we noted the auditors' report was modified for four control objectives that were not achieved. The four objectives that were not achieved relate to: 1) reasonable assurance that logical access to programs, data and computer resources is restricted to authorized and appropriate users, and such users are restricted to performing authorized and appropriate actions, 2) reasonable assurance that network infrastructure relevant to user entities' internal control over financial reporting is configured as authorized to protect administered systems from unauthorized access, 3) reasonable assurance that application and system processing relevant to user entities' internal control over financial reporting are executed in a complete, accurate and timely manner and deviations, problems, and errors that may affect user entities' internal control over financial reporting are identified, tracked, recorded and revolved in a complete, accurate, and timely manner, and 4) reasonable assurance that migration of user entities' data was complete and accurate.

IDHS personnel responsible for reviewing the service organization report did not identify the report modification as an exception or control deficiency on their internal review checklist and did not perform procedures to assess the impact of the control deficiencies with respect to the SNAP Cluster program until this item was identified during our audit.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to follow up on deficiencies identified in service organization control reports and assess their impact on the administration of the SNAP Cluster program.

Cause:

In discussing these conditions with IDHS officials, they stated the deficiencies found can be attributed to new program staff, and inadequate monitoring and documentation.

Possible Asserted Effect:

Failure to ensure controls are operating effectively at its third party service organization prohibits IDHS from assessing the effectiveness of internal controls over the reconciliation of payments made to retailers by its service organization.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-009. (Finding Code 2019-011, 2018-009, 2017-010)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendations:

We recommend IDHS review its procedures for monitoring its service organizations and implement additional procedures to ensure appropriate follow up is performed relative to control deficiencies identified at its service organization. Such procedures should include documentation of IDHS' assessment of the impact of any control deficiencies and/or noncompliance identified in the service organization's control report on the SNAP Cluster program.

View of IDHS Officials:

The Department accepts the recommendation. The Department continues to review its procedures for monitoring its service organizations to ensure needed follow-up is performed relative to identified internal control deficiencies.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Health and Human Services (USDHHS)

Program Name: Special Supplemental Nutrition Program for Women, Infants, and Children

Temporary Assistance for Needy Families Cluster

Child Care Development Funds Cluster

Social Security Block Grant

Block Grants for Prevention and Treatment of Substance Abuse

CFDA # and Program Expenditures: 10.557 (\$167,001,000)

93.558 (\$609,298,000)

93.575/93.596 (\$348,333,000)

93.667 (\$80,065,000) 93.959 (\$44,113,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-012 – *Inadequate Review of Single Audit Reports*

Condition Found:

IDHS did not adequately review single audit reports received from its subrecipients for the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), Temporary Assistance for Needy Families (TANF) Cluster, Child Care Development Funds (Child Care) Cluster, Social Services Block Grant (Title XX), and Block Grants for Prevention and Treatment of Substance Abuse (SAPT) programs on a timely basis.

Subrecipients who receive more than \$750,000 in federal awards are required to submit a single audit report to IDHS. For subrecipients with fiscal year-ends prior to December 31, 2017, the Office of Contract Administration (OCA) is responsible for reviewing these reports and working with personnel to issue management decisions on any findings applicable IDHS programs. For subrecipients with fiscal year-ends December 31, 2017 and after, the Grant Accountability and Transparency Unit (GATU) is responsible for reviewing these reports and working with program personnel to issue management decisions on findings applicable to IDHS programs. For subrecipients with fiscal year-ends prior to December 31, 2017, a desk review checklist is used to document the review of the single audit reports. For subrecipients with fiscal year-ends December 31, 2017 and after, the Audit Report Review Management (ARRM) is used to document the review of the single audit reports. Subrecipients who are required to report their single audits to OCA must submit their audit report within 6 months of their fiscal year end. Subrecipients who fail to provide the required reporting package within that timeframe will be suspended, unless a deadline waiver or extension is granted.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

During our review of a sample of 193 subrecipient single audit desk review files, we noted IDHS did not notify 71 subrecipients of the results of single audit desk reviews or issue management decisions on reported findings within 6 months of acceptance of the single audit report by the Federal Audit Clearinghouse (FAC) as required.

These reviews were completed as follows:

Desk Review Period	Number of Subrecipients
180-210 days after FAC	
acceptance	19
210-240 days after FAC	
acceptance	11
240+ days after FAC acceptance	41

We also noted the single audit desk reviews are still in process and have not been finalized as of the date of our testwork (February 21, 2020) for 72 subrecipients, 42 of which IDHS is the cognizant agency.

Additionally, we noted 7 subrecipients with fiscal year-ends December 31, 2017 and later who did not submit their reporting package to ARRM within 9 months of their fiscal year end in accordance with GATU policies. GATU's files did not contain evidence that waivers were granted or sanctions were imposed on these subrecipients. We also noted 6 subrecipients with fiscal year-ends prior to December 31, 2017 who did not submit their reporting package to IDHS within 6 months of their fiscal year end in accordance with IDHS policies. IDHS's files did not contain evidence that waivers were granted or sanctions were imposed on these subrecipients

IDHS' subrecipient expenditures under the federal programs for the year ended June 30, 2019 were as follows:

	Total Fiscal Year 2019 Subrecipient	Total Fiscal Year 2019 Program	
Program	Expenditures	Expenditures	%
WIC	\$160,698,000	\$167,001,000	96.2%
TANF Cluster	160,354,000	609,298,000	26.3%
Child Care Cluster	336,923,000	348,333,000	96.7%
Title XX	53,936,000	80,065,000	67.4%
SAPT	44,113,000	44,113,000	100%

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved. Further, 2 CFR 200.331(d)(3) and 2 CFR 200.521 state that a pass-through entity is required to issue a management decision on audit findings within six months of acceptance of the audit report by the Federal Audit Clearinghouse (FAC) and ensure that the subrecipient takes timely and appropriate corrective action on all audit findings.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include implementing procedures and hiring adequate resources to ensure single audit reports are reviewed in a timely manner and management decision letters are issued within required timeframes.

Cause:

In discussing these conditions with IDHS officials, they stated staff and management turnover, as well as other process changes, resulted in delays in completing reviews and issuing management decision letters within required timeframes.

Possible Asserted Effect:

Failure to obtain and review subrecipient single audit reports in a timely manner could result in federal funds being expended for unallowable purposes and subrecipients not properly administering the federal programs in accordance with laws, regulations, and the grant agreement. Additionally, failure to issue management decisions within six months of acceptance of the single audit report by the FAC results in noncompliance with federal regulations.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-011. (Finding Code 2019-012, 2018-011, 2017-012, 2016-011, 2015-010, 2014-009, 2013-008, 12-06, 11-08)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS establish procedures to ensure: (1) subrecipient single audit reports are obtained and reviewed within established deadlines, (2) management decisions are issued for all findings affecting its federal programs in accordance with the Uniform Guidance, and (3) follow up procedures are performed to ensure subrecipients have taken timely and appropriate corrective action.

Views of IDHS Officials:

The Department accepts the recommendation. In June of 2020 the Office of Contract Administration Financial and Cost Reporting Unit will submit a detailed list of recommended updates and changes to the State of Illinois Governor's Office of Management and Budget Grants Accountability and Transparency Unit Audit Report Review Management System (ARRMS). These updates and changes will allow for more timely processing of Grantee Audits through the ARMMS.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Health and Human Services (USDHHS)

Program Name: Special Supplemental Nutrition Program for Women, Infants, and Children

Temporary Assistance for Needy Families Cluster

Child Care Development Funds Cluster

Social Services Block Grant

Block Grants for Prevention and Treatment of Substance Abuse

CFDA # and Program Expenditures: 10.557 (\$167,001,000)

93.558 (\$609.298.000)

93.575/93.596 (\$348,333,000)

93.667 (\$80,065,000) 93.959 (\$44,113,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-013 – Failure to Follow Established Subrecipient Monitoring Procedures

Condition Found:

IDHS did not follow its established policies and procedures for monitoring subrecipients of the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), Temporary Assistance for Needy Families (TANF) Cluster, Child Care Development Funds (Child Care) Cluster, Social Services Block Grant (Title XX), and Block Grants for Prevention and Treatment of Substance Abuse (SAPT) programs.

IDHS has implemented procedures whereby program staff perform periodic on-site and desk reviews of IDHS subrecipient compliance with regulations applicable to the federal programs administered by IDHS. Generally, these reviews are formally documented and include the issuance of a report of the review results to the subrecipient summarizing the procedures performed, results of the procedures, and any findings or observations for improvement noted. IDHS's policies require the subrecipient to respond to each finding by providing a written corrective action plan. Additionally, IDHS performs reviews of expenditure reports submitted by subrecipients. IDHS subrecipient monitoring procedures are subject to the review and approval of a supervisor.

During our testwork over on-site review procedures performed for 214 subrecipients of the WIC, TANF Cluster, Child Care Cluster, Title XX, and SAPT programs, we noted IDHS did not follow its established monitoring procedures as follows:

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

• IDHS did not provide timely notification (within 60 days) of the results of the programmatic onsite reviews. We noted the following exceptions:

Federal Program	Number of Late Communications	Number of Subrecipients Tested	Number of Days Late (Range)
WIC	3	40	11-43
TANF Cluster	1	40	5-6
Child Care Cluster	7	46	4-87
Title XX	2	44	4-6
SAPT	1	44	28-29

• IDHS did not receive corrective action plans (CAPs) on a timely basis (within 60 days) after communicating programmatic review findings or follow up with subrecipients on delinquent CAPs. We noted the following exceptions:

Federal Program	Number of Late CAPs	Number of Subrecipients Tested	Number of Days Late
Child Care Cluster	9	46	2 - 485
WIC	2	40	9 - 39
TANF	2	40	23 - 137
SAPT	5	44	1 - 230

• During our testwork performed, we noted that IDHS did not perform on-site monitoring reviews of subrecipients in fiscal year 2019 in accordance with IDHS' planned monitoring schedule. Specifically, we noted the following exceptions:

Federal Program	Number of Reviews Not Performed	Number of Subrecipients Tested
Title XX	1	44
TANF Cluster	2	40
Child Care Cluster	15	46
SAPT	18	44

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For the Year Ended June 30, 2019

IDHS's subrecipient expenditures under the federal programs for the year ended June 30, 2019 were as follows:

	Total Fiscal Year 2019 Subrecipient	Total Fiscal Year 2019 Program	
Program	Expenditures	Expenditures	%
WIC	\$160,698,000	\$167,001,000	96.2%
TANF Cluster	160,354,000	609,209,000	26.3%
Child Care Cluster	336,923,000	348,333,000	96.7%
Title XX	53,936,000	80,065,000	67.4%
SAPT	44,214,000	44,113,000	97.0%

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure that federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved. In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include ensuring on-site procedures and expenditure reviews are performed in a timely manner and are designed to monitor fiscal controls.

Cause:

In discussing these conditions with IDHS officials, they stated that the deficiencies noted are due to misplaced or misfiled documentation, untimely monitoring and inadequate staffing.

Possible Asserted Effect:

Failure to adequately perform and document on-site monitoring reviews of subrecipients and notify subrecipients of findings in a timely manner may result in subrecipients not properly administering the Federal programs in accordance with laws, regulations, and the grant agreement.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-012. (Finding Code 2019-013, 2018-012, 2017-013, 2016-012, 2015-011, 2014-008, 2013-009, 12-07, 11-09)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Recommendation:

We recommend IDHS ensure programmatic on-site reviews are performed and documented for subrecipients in accordance with established policies and procedures. In addition, we recommend IDHS review its process for reporting and following up on findings relative to subrecipient on-site reviews to ensure timely corrective action is taken.

Views of IDHS Officials:

The Department accepts the recommendation. The Department will review its existing processes to ensure all reviews are performed and documented for subrecipients in accordance with established policies and procedures. The Department will also review its process for following up on findings relative to subrecipient on-site reviews. Furthermore, the Bureau of Compliance Monitoring has hired additional staff in an effort to complete site visit procedures in a timely manner.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Education (USDE)

Program Name: Rehabilitation Services – Vocational Rehabilitation Grants to States

CFDA # and Program Expenditures: 84.126 (\$105,378,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-014 – Failure to Determine Eligibility in Accordance with VR Program Regulations

Condition Found:

IDHS did not determine the eligibility of beneficiaries under the Rehabilitation Services – Vocational Rehabilitation Grants to States (VR) program in accordance with federal regulations.

During our testwork of Vocational Rehabilitation Grants to States program beneficiary payments, we selected 40 eligibility files to review for compliance with eligibility requirements and for the allowability of the related benefits. We noted the following exceptions in our testwork:

- For two cases, IDHS could not provide an eligibility case file and associated documentation of eligibility determination. Payments made on behalf of these beneficiaries during the year ended June 30, 2019 were \$796,219. The payments selected in our sample for these beneficiaries were \$150,727.
- For four cases, IDHS did not complete the required certification within 60 days of the application for benefits. Payments made on behalf of these beneficiaries during the year ended June 30, 2019 were \$503,731. The payments selected in our sample for these beneficiaries were \$121,454.
- For one beneficiary payment sampled, IDHS incorrectly classified the payment as a beneficiary payment, when it was a payment to a vendor where no associated eligibility determination was able to be provided. Payments made to these vendors during the year ended June 30, 2019 were \$829,186. The payment selected in our sample was \$35,097.

IDHS's procedures for determining eligibility for the VR program rely heavily on case workers' understanding of policies and program requirements which can be inhibited by case load volume. IDHS has not established appropriate monitoring procedures to ensure eligibility determinations are performed and documented in accordance with program requirements.

Payments made to beneficiaries of the Vocational Rehabilitation Grants to States program totaled \$42,353,932 during the year ended June 30, 2019.

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For the Year Ended June 30, 2019

Criteria or Requirement:

2 CFR 200.203 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable under federal awards, costs must meet certain general criteria. Those criteria require, among other things, that each expenditure must be necessary, reasonable, and supported by adequate documentation.

The Administrative Code, Title 89, Chapter IV, Subchapter B, Section 553.50 states that prior to the end of the eligibility determination period of 60 days, a certificate of eligibility shall be completed.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures in place to ensure beneficiary eligibility determinations are performed and documented in accordance with program regulations.

Cause:

In discussing these conditions with IDHS officials, they stated that these issues were primarily the result of oversight, errors in documentation, and misclassification of payments.

Possible Asserted Effect:

Failure to properly determine and document the allowability of costs in accordance with program regulations may result in costs inconsistent with program objectives being claimed to federal programs.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-014. (Finding Code 2019-014, 2018-014, 2017-015, 2016-015, 2015-014, 2014-014, 2013-010, 12-08, 11-11)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendations:

We recommend IDHS review its process for performing eligibility determinations and consider changes necessary to ensure eligibility determinations are made and documented in accordance with program regulations.

Views of IDHS Officials:

The Department accepts the recommendation. The Department will review its policies, procedures, and trainings to ensure compliance with program regulations.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Social Services Block Grant

CFDA # and Program Expenditures: 93.667 (\$80,065,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: \$927

Finding 2019-015 – *Improper Title XX Beneficiary Payment*

Condition Found:

IDHS made an improper payment on behalf of a beneficiary of the Social Services Block Grant (Title XX) program.

IDHS operates several State social service programs which qualify for Title XX funding. During our review of Title XX program expenditures, we noted IDHS claimed approximately \$23.3 million of expenditures under its Home Services program. IDHS' Home Services program involves providing individuals with severe disabilities under the age of 60 who are at risk of moving into a nursing home or other facility with assistance with daily living activities in their homes.

During our testwork of 25 Title XX program Homes Services beneficiary payments (totaling \$28,015), we noted two payments made on behalf of two beneficiaries were improperly calculated. As a result of the calculation error, the payments on behalf of the two beneficiaries of \$1,677 were overstated by \$119. Total payments made on behalf of these beneficiaries under the Title XX program were \$66,766 for the year ended June 30, 2019. As of the date of our testing (February 20, 2020), the payment error identified in our sample had not been corrected by IDHS.

Additionally, for a payment made on behalf of one beneficiary, IDHS could not provide adequate supporting documentation to support the payment amount. Payment made on behalf of this beneficiary was \$808. Total payments made on behalf of this beneficiary under the Title XX program were \$13,257 for the year ended June 30, 2019

IDHS' procedures for calculating Home Services payments is manual in nature and supervisory review procedures are not designed to operate at a level of precision to identify the error noted in our testing.

Payments made on behalf of beneficiaries of the Title XX program totaled \$23,293,400 during the year ended June 30, 2019.

Criteria or Requirement:

According to 45 CFR 96.30(a), the State shall obligate and expend block grant funds in accordance with the laws and procedures applicable to the obligation and expenditure of its own funds and fiscal control and

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For the Year Ended June 30, 2019

accounting procedures of the State must be sufficient to permit the tracing of funds to a level of expenditure adequate to establish that such funds have not been used in violation of the restrictions and prohibitions of the statute authorizing the block grant.

In addition, 2 CFR 200.303 require nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to monitor the accuracy of program beneficiary payments.

Cause:

In discussing these conditions with IDHS officials, they stated the errors noted were the result of human error. Mistakes were made when time worked was calculated in the field that was not caught during the processing. The inability to provide the documentation resulted in a filing error for the sampled voucher.

Possible Asserted Effect:

Failure to properly calculate benefit payments may result in unallowable costs being charged to the Title XX program.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-016. (Finding Code 2019-015, 2018-016)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendations:

We recommend IDHS review its current process for calculating beneficiary payments and consider changes necessary to ensure payments are properly calculated and paid in accordance with program requirements.

Views of IDHS Officials:

The Department accepts the recommendation. The Department will review its procedures and trainings regarding calculating benefit payments to improve the accuracy of payments made.

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State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

Program Name: Supplemental Nutrition Assistance Program Cluster

CFDA # and Program Expenditures: 10.551/10.561 (\$2,774,178,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-016 – *Inaccurate Special Report for the SNAP Cluster Program*

Condition Found:

IDHS did not prepare an accurate special report for the Supplemental Nutrition Assistance Program (SNAP) Cluster program.

IDHS is required to prepare a special report (FNS-209) identifying the Status of Claims Against Households for households that received more SNAP benefits than it is entitled to receive for the SNAP Cluster program on a quarterly basis. During our testwork over the FNS-209 report for the quarters ending September 30, 2018 and March 31, 2019, we noted IDHS inaccurately reported the following line items:

	Reported		
Report Line Item	Amount	Actual Amount	Difference
Line 3a – Balance Adjustment:			
Inadvertent Household Error			
(Quarter Ending 9/30/18)	\$143,709,608	\$143,713,031	\$(3,423)
Line 3a – Beginning Balance: State			
Agency Administrative Error			
(Quarter Ending 9/30/18)	10,939,359	10,778,582	160,777
Line 3a – Beginning Balance:			
Inadvertent Household Error			
(Quarter Ending 3/31/19)	144,926,861	144,930,284	(3,423)
Line 3a – Beginning Balance: State			
Agency Administrative Error			
(Quarter Ending 3/31/19)	11,178,112	11,177,620	492

Additionally, in considering the reporting process for the FNS-209 report, we noted IDHS does not perform analytical or other procedures during the report preparation process to ensure amounts reported are reasonable in relation to previously reported information or expectations relative to current program activities.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

According to 7 CFR 273.18(m)(1), the State must maintain an accounting system for monitoring recipient claims against households. Further, 7 CFR 273.18(m)(5) requires that the State's accounting system reconcile summary balances reported to individual supporting records on a quarterly basis. In addition, 2 CFR 200.303 require nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure data is accurately reported.

Cause:

In discussing these conditions with IDHS officials, they stated the exceptions were the result of system errors that produced incorrect data for the reported amounts.

Possible Asserted Effect:

Failure to accurately prepare special reports prevents the USDA from effectively monitoring the SNAP Cluster program.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-017. (Finding Code 2019-016, 2018-017)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendations:

We recommend IDHS review the process and procedures in place to prepare special reports required for the SNAP Cluster program and implement procedures necessary to ensure the reports are accurate.

Views of IDHS Officials:

The Department accepts the recommendation. A process review has been performed and a resolution is in the final stages of development. The fix will be scheduled for implementation after the final validation occurs. We have also revised procedures to verify submissions are reported accurately. The Department continues to seek improved communication between Integrated Eligibility System (IES) management and the Department of Innovation and Technology (DoIT) and IDHS (non-IES) technical leads.

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State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Temporary Assistance for Needy Families Cluster

CFDA # and Program Expenditures: 93.558 (\$609,298,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-017 – *Inaccurate Special Report for the TANF Cluster Program*

Condition Found:

IDHS did not prepare an accurate special report for the Temporary Assistance for Needy Families (TANF) Cluster program.

IDHS is required to prepare the ACF 204, Annual Report including the Annual Report on State Maintenance-of-Effort (MOE) Programs, for the TANF Cluster program on an annual basis. During our testwork over the ACF-204 report for the federal fiscal year ended September 30, 2018, we noted IDHS inaccurately reported the following line items:

	Reported		
Report Line Item	Amount	Actual Amount	Difference
Attachment B0: 6. Total State			
Expenditures for the Program for the			
Fiscal Year	\$31,867,927	\$31,882,616	\$14,689
Attachment B0: 7. Total State MOE			
Expenditures under the Program for			
the Fiscal Year	4,889,344	4,963,891	74,547
Attachment B1: 6. Total State			
Expenditures for the Program for the			
Fiscal Year	7,486,894	7,349,321	(137,573)
Attachment B1: 7. Total State MOE			
Expenditures under the Program for			
the Fiscal Year	422,957	437,817	14,860
Attachment B2: 7. Total State MOE			
Expenditures under the Program for			
the Fiscal Year	443,550,312	437,909,316	(5,640,996)
Attachment B3: 6. Total State			
Expenditures for the Program for the			
Fiscal Year	172,838,066	189,979,057	17,140,991

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For the Year Ended June 30, 2019

Report Line Item	Reported Amount	Actual Amount	Difference
Attachment B3: 7. Total State MOE			
Expenditures under the Program for			
the Fiscal Year	94,406,768	106,475,907	12,069,139
Attachment B5: 6. Total State			
Expenditures for the Program for the			
Fiscal Year	12,510,327	13,627,999	1,117,672
Attachment B5: 7. Total State MOE			
Expenditures under the Program for			
the Fiscal Year	1,148,580	1,146,172	(2,408)

Additionally, in considering the reporting process for the ACF-204 report, we noted IDHS does not perform analytical or other procedures during the report preparation process to ensure amounts reported are reasonable in relation to previously reported information or expectations relative to current program activities.

Criteria or Requirement:

According to 45 CFR 265.9(a), each State must file an annual report containing information on the TANF Cluster program and the State's MOE programs for the year. In addition, 2 CFR 200.303 require nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure expenditures are accurately reported in the federal financial report.

Cause:

In discussing these conditions with IDHS officials, they stated the finding was due to a lack of internal communications of changes in reporting for the TANF Maintenance of Effort.

Possible Asserted Effect:

Failure to accurately prepare special reports prevents the USDHHS from effectively monitoring the TANF Cluster program.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-017)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Recommendations:

We recommend IDHS review the process and procedures in place to prepare special reports required for the TANF Cluster program and implement procedures necessary to ensure the reports are accurate.

Views of IDHS Officials:

The Department accepts the recommendation. The Department will review its processes and procedures and take steps to ensure timely and accurate reporting. Designated staff with knowledge of the reporting requirements will be in place to ensure timeliness and accuracy.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Human Services (IDHS)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Education (USDE)

U.S. Department of Health and Human Services (USDHHS)

U.S. Social Security Administration (USSSA)

Program Name: Supplemental Nutrition Assistance Program Cluster

Special Supplemental Nutrition Program for Women, Infants, and Children

Rehabilitation Services – Vocational Rehabilitation Grants to States

Temporary Assistance for Needy Families Cluster

Child Care Development Funds Cluster

Social Services Block Grant

Children's Health Insurance Program

Medicaid Cluster

Block Grants for Prevention and Treatment of Substance Abuse

Disability Insurance/SSI Cluster

CFDA # and Program Expenditures: 10.551/10.561 (\$2,774,178,000)

10.557 (\$167,001,000) 84.126 (\$105,378,000) 93.558 (\$609,298,000)

93.575/93.596 (\$348,333,000)

93.667 (\$80,065,000) 93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

93.959 (\$44,113,000) 96.001 (\$75,671,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-018 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

IDHS did not accurately report Federal expenditures, including amounts provided to subrecipients, under the Supplemental Nutrition Assistance (SNAP) Cluster, Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), Vocational Rehabilitation Grants to States (VR), Temporary Assistance for Needy Families (TANF) Cluster, Child Care Development Funds (Child Care) Cluster, Social Services Block Grant (Title XX), Children's Health Insurance Program (CHIP), Medicaid Cluster, Block Grants for Prevention and Treatment of Substance Abuse (SAPT), and Disability Insurance/SSI Cluster (SSDI) programs.

Federal expenditures, including amounts provided to subrecipients, reported to the Illinois Office of Comptroller (IOC) which were used to prepare the schedule of expenditure of federal awards (SEFA) did

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

not agree to IDHS' financial records. Specifically, we noted the following differences between amounts provided for audit by IDHS and the SEFA amounts reported to the IOC for each program for the year ended June 30, 2019:

	Federal Expenditures Reported in IDHS'	Federal Expenditures Initially Reported to	
Federal Program	Records	the IOC	Difference
TANF	\$609,606,000	\$609,583,000	\$23,000
CCC	348,335,000	348,333,000	(2,000)
Title XX	82,262,000	82,928,000	(666,000)
SAPT	47,980,000	45,561,000	2,419,000
SSDI	75,736,000	75,727,000	9,000

Also, upon further review, we noted the cash basis expenditures provided by IDHS for our audit procedures included accrued (not paid) expenditures. We also noted these same amounts were reported to the IOC and were used to prepare the SEFA. Specifically, we noted the following expenditures that were not paid as of June 30, 2019, but were erroneously reported as cash basis expenditures:

	Amounts Accrued	Expenditures Reported	
Federal Program	(Not Paid)	on the SEFA	%
SNAP Cluster	\$1,384,000	\$ 2,774,178,000	0.01%
WIC	1,412,000	167,001,000	0.8%
VR	681,000	105,378,000	0.6%
TANF Cluster	308,000	609,298,000	0.1%
Child Care Cluster	2,000	348,333,000	0.0%
Title XX	2,197,000	80,065,000	2.7%
SAPT	3,867,000	44,113,000	8.8%
SSDI	65,000	75,671,000	0.1%

Additionally, the following differences were identified relative to amounts provided to subrecipients for the following major program:

	Amounts		
	Provided to	Amounts Provided	
	Subrecipients	to Subrecipients	
	Reported in	Initially Reported to	
Federal Program	IDHS' Records	the IOC	Difference
Title XX	53,936,000	55,166,000	1,230,000

We also noted unsupported amounts relative to the CHIP and Medicaid Cluster programs identified in IDHS' financial statement audit that impacted the statewide SEFA. Specifically, we noted IDHS reported approximately \$6,320,000 and \$406,833,000 for the CHIP and Medicaid Cluster programs, respectively, which were provided by the Illinois Department of Healthcare and Family Services and not based upon expenditure documentation maintained by IDHS.

Although the differences identified are not quantitatively material to the SEFA, as a whole, the State does not have a process in place to evaluate items of this nature outside the audit process, as discussed in finding

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

2019-001. Accordingly, any error which may be material to the SEFA (in quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the errors reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a SEFA for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures are accurately reported on the SEFA.

Cause:

In discussing these conditions with IDHS officials, they stated that the differences in the amount of federal expenditures and amount passed through to subrecipients was due to inadequate procedures for analyzing expenditures and subrecipient amounts reported by the Bureau of Federal Reporting and failure to include revised amounts in the SEFA.

Possible Asserted Effect:

Failure to accurately report federal expenditures prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-010. (Finding Code 2019-018, 2018-010, 2017-011, 2016-010, 2015-008, 2014-006, 2013-006)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDHS establish procedures to accurately report federal expenditures to the IOC (including subrecipient expenditures) that are used to prepare the SEFA.

Views of IDHS Officials:

The Department accepts the recommendation. The Department will enhance processes and procedures to address reporting deficiencies found in the SEFA.

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For the Year Ended June 30, 2019

State Agency: Illinois Department of Healthcare and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Children's Health Insurance Program

Medicaid Cluster

CFDA # and Program Expenditures: 93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-019 – Inadequate Procedures to Determine and Document Beneficiary Eligibility

Condition Found:

DHFS does not have adequate procedures to determine and document eligibility for beneficiaries of the Children's Health Insurance Program (CHIP) and the Medicaid Cluster programs.

DHFS permits certain beneficiaries of the CHIP and Medicaid Cluster programs to begin receiving medical services based upon a presumption of eligibility. The individuals for which Medicaid presumptive eligibility is permitted are usually children and pregnant women. The initial Medicaid presumptive eligibility period generally begins on the date of the decision and ends the last day of the following month, but can also be extended 90 days starting with the date of application for on-going benefits.

During our testing of medical payments made on behalf of CHIP and Medicaid Cluster beneficiaries, we noted one CHIP case file (with a medical payment sampled of \$43) for which the initial presumptive eligibility period was not discontinued on the last day of the month following the initial application. Medical payments made on behalf of this beneficiary during the year ended June 30, 2019 were \$1,087 for the CHIP program.

Upon further discussion, we noted DHFS identified a system defect in September 2019 in which the eligibility status of certain Medicaid presumptive eligibility cases was not being updated at the end of the initial presumptive eligibility period. As a result of this system defect, 3,056 cases were not closed at the end of the Medicaid presumptive eligibility period which resulted in \$374,731 in unallowable medical payments made on behalf of these beneficiaries being claimed during the year ended June 30, 2019. Upon review of the population of claims data provided during our audit, we noted there were 48,202 Medicaid presumptive eligibility cases with \$8,077,431 medical payments claimed during the year ended June 30, 2019.

We also noted one CHIP case file (with a medical payment sampled of \$95) for which DHFS could not locate adequate documentation evidencing income verification procedures were performed. Medical payments made on behalf of this beneficiary during the year ended June 30, 2019 were \$4,662 for the CHIP program.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Details of the beneficiary payments selected in our samples for the CHIP and Medicaid Cluster programs are as follows:

Case Type	Number of Cases Tested	Total Amount of Payments for Cases Tested	Total Amount of Payments Made on Behalf of Beneficiaries for Fiscal Year 2019	Total Fiscal Year 2019 Program Expenditures
CHIP	100	\$286,783	\$368,849,000	\$386,959,000
Medicaid Cluster	100	112,812	10,844,109,000	11,545,096,000

We also noted the State implemented IES on October 1, 2013 and has continued expanding the use of IES to additional groups of beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster. Effective October 24, 2017, the State implemented Phase II of IES. With the implementation of Phase II, all eligibility determinations and redeterminations for beneficiaries of the SNAP Cluster, TANF Cluster, CHIP, and Medicaid Cluster programs are performed and documented in IES. As discussed in finding 2019-003, deficiencies in general information technology controls were identified in IES which affected the reliability of source documentation maintained in IES for eligibility determinations performed for the SNAP Cluster, TANF Cluster, CHIP and Medicaid Cluster programs.

DHFS does not have adequate resources to perform and document eligibility determinations. Additionally, DHFS has not established appropriate monitoring procedures to ensure eligibility determinations are properly documented in accordance with program requirements.

Criteria or Requirement:

2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable under federal awards, costs must meet certain general criteria. Those criteria require, among other things, that each expenditure must be necessary, reasonable, and supported by adequate documentation.

In accordance with 42 USC 602(a)(1)(B)(iii), 42 CFR 435.10, and the OMB Compliance Supplement, dated August 2019, DHFS is required to determine client eligibility in accordance with eligibility requirements defined in the approved State Plan. The current State Plan permits presumptive eligibility determinations for program beneficiaries in accordance with 42 CFR 435.1102(b). Additionally, the State Plan requires income verification procedures to be performed in accordance with 42 CFR 435.601 or 42 CFR 435.603.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include maintaining adequate controls over beneficiary eligibility case files and related documentation.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Cause:

In discussing these conditions with DHFS officials, they indicated the missing documentation was due to caseworker error.

Possible Asserted Effect:

Failure to maintain client applications for benefits and/or source documentation for redetermination/income verification procedures performed may result in inadequate documentation of a recipient's eligibility and in federal funds being awarded to ineligible beneficiaries, which are unallowable costs.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-019)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS review its current process for maintaining documentation supporting eligibility determinations and consider changes necessary to ensure all eligibility determination documentation is properly maintained.

Views of DHFS Officials:

The Department accepts the recommendation. DHFS is working to improve staff training materials and communication as well as better documentation through use of electronic case records.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Healthcare and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Medicaid Cluster

CFDA # and Program Expenditures: 93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-020 – Inadequate Process to Verify Procedures Billed by Providers with Beneficiaries

Condition Found:

DHFS does not have adequate procedures in place to verify with beneficiaries of the Medicaid Cluster program whether services billed by providers were actually received.

During our testwork, we noted DHFS procedures for verifying with beneficiaries whether services billed by providers were actually received by Medicaid Cluster beneficiaries consisted of special projects performed by the DHFS Office of Inspector General and Bureau of Comprehensive Health Services. However, the current projects only cover procedures billed by non-emergency transportation providers, optometric providers, and dental providers which account for less than 0.2% of total provider reimbursements. Additionally, we noted DHFS obtains an annual summary of the results of recipient verification procedures performed by managed care organizations. DHFS does not perform any verification procedures for services billed by the following fee for service provider types:

- Hospitals
- Mental Health Facilities
- Nursing Facilities
- Intermediate Care Facilities
- Physicians
- Other Practitioners
- Home and Community-Based Service Providers
- Physical Therapy Providers
- Occupational Therapy Providers

Payments made to non-emergency transportation providers, optometric providers, and dental providers totaled \$21,274,000 during the year ended June 30, 2019. Payments made to managed care organizations totaled \$7,675,818,000 during the year ended June 30, 2019. Payments made to providers on behalf of all beneficiaries of the Medicaid Cluster totaled \$10,844,109,000 during the year ended June 30, 2019.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

According to 42 CFR 455.20(a), the State must have a method for verifying with recipients whether services billed by providers were received. In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to verify with recipients whether services billed by providers were received.

Cause:

In discussing these conditions with DHFS officials, they stated they disagree with the finding.

Possible Asserted Effect:

Failure to verify with recipients whether services billed by providers were received may result in expenditures being made for services not actually provided to beneficiaries, which are unallowable costs.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-021. (Finding Code 2019-020, 2018-021, 2017-018, 2016-022, 2015-022, 2014-020, 2013-017, 12-19, 11-23, 10-20)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS implement procedures to verify with recipients whether services billed by providers were received.

Views of DHFS Officials:

The Department believes it is compliant with the regulation and no corrective action is necessary. The Managed Care Organizations (MCO), acting on the Department's behalf, send recipient verifications to recipients that have received services from various provider types. The Department provided the contracts requiring the verifications along with the MCO procedures outlining the MCO efforts. The Department's Office of the Inspector General (OIG) and the Bureau of Managed Care meet with the MCOs to discuss the results. While the Department does not send verifications to recipients of services of the same provider types the managed care organizations send, the Department focuses its efforts on high risk fee for service providers. In addition, a large portion of the dollars included in the finding are for DSH, supplemental payments, Medicare premiums and LTC. These dollars would not require EOBs. Finally, the OIG conducts prepayment and post payment audits of providers to ensure services were rendered. The Department believes the combined effort meets the federal requirement to have a methodology for verification. The Federal Medicaid Program Integrity auditors review compliance with this regulation every three years and have not noted any non-compliance.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Auditors' Comment:

We do not believe federal regulations permit the State to exclude approximately 70% of Medicaid expenditures from its procedures to verify services were provided.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Healthcare and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Medicaid Cluster

CFDA # and Program Expenditures: 93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-021 – <u>Inadequate Procedures to Determine Provider Eligibility</u>

Condition Found:

DHFS does not have adequate procedures for enrollment and screening of Medicaid providers.

In order to receive payments under the Medicaid Cluster program, medical service providers must be licensed in accordance with federal and state laws and regulations and provide certain disclosures to the State. The State plan includes the specific requirements for licensing and entering into agreements with providers.

In Illinois, Medicaid providers are required to input their initial enrollment information into the Illinois Medicaid Program Advanced Cloud Technology (IMPACT) system. The IMPACT system maintains each provider's electronic enrollment information, including their professional licenses and the provider's history of sanctions.

The IMPACT system is designed to prevent providers who have not met enrollment requirements from receiving Medicaid reimbursements until any provider enrollment exceptions have been resolved. The procedures for resolving provider enrollment exceptions within the IMPACT system are manual and sometimes require staff to review documentation outside of the IMPACT system to clear the exception indicators within IMPACT. DHFS has not established procedures to maintain documentation or require a supervisory review to ensure resolutions were proper.

During our testing of DHFS' compliance with provider enrollment and screening requirements for 65 Medicaid Cluster program providers, we noted the IMPACT system did not contain documentation of the records reviewed outside of IMPACT to resolve screening exceptions at the time each sampled provider was enrolled or subsequently screened. Specifically, we identified Clinical Laboratory Improvement Amendment (CLIA) licenses documented in the IMPACT system were shown to have a name match issue at the date of initial enrollment for 16 providers sampled. Additionally, we identified no valid license information documented in the IMPACT system for 2 of the providers sampled. While DHFS was unable to provide documentation to evidence the provider was eligible subsequent to our testing, the information evaluated by DHFS at the time the provider was enrolled was not maintained.

Payments made to providers on behalf of beneficiaries of the Medicaid Cluster program totaled \$10,844,109,000 during the year ended June 30, 2019.

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Criteria or Requirement:

According to 42 CFR 455.412(b), the State Medicaid agency must confirm that the provider's license has not expired and that there are no current limitations on the provider's license.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include establishing adequate procedures to document the resolution of potential exceptions to provider eligibility criteria and any professional judgments made. Effective internal controls should also include supervisory review procedures to ensure the effective completion of provider eligibility determinations and application of professional judgments.

Cause:

In discussing these conditions with DHFS officials, they stated the Department did not require documentations to be maintained if notes to support the actions taken were documented in IMPACT.

Possible Asserted Effect:

Failure to adequately review Medicaid Cluster program provider enrollment decisions may result in federal funds being paid to providers that should have been denied, which are unallowable costs.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-022. (Finding Code 2019-021, 2018-022)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS review its current process for documenting the exceptions cleared during provider enrollment and implement any additional procedures necessary to ensure provider enrollment is appropriately documented and supported.

Views of DHFS Officials:

The Department accepts the recommendation. The IMPACT Provider Enrollment Subsystem requires staff to review and update any information that cannot be systemically verified. Although on some occasions, DHFS Provider Services staff failed to note the action they took to manually verify information, DHFS provided post audit documentation to substantiate that all providers were eligible at the time that they were approved. Provider Enrollment has recently drafted a formal Quality Assurance standard operating procedure (SOP) and updated existing SOPs where appropriate to more clearly and fully outline the comment requirements and is preparing sample comment suggestions in an attempt to standardize the process amongst all staff. The new SOP and the updates are in the process of being shared with staff during

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For the Year Ended June 30, 2019

staff training sessions. In addition, Provider Enrollment Services has clarified both the Application Approval Process for Individual Sole and the Provider enrollment License Update SOPs to more fully explain the CLIA verification process regarding a name mismatch.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Healthcare and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Medicaid Cluster

CFDA # and Program Expenditures: 93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-022 - Inadequate Procedures to Monitor Agencies Operating Home and Community-

Based Waivers

Condition Found:

DHFS does not have an adequate process to monitor agencies operating the Home and Community-Based Services Waiver programs.

The Illinois Medicaid program, as administered by DHFS, currently has nine federally approved home and community-based waiver programs. Eight of the nine waivers are operated by another state agency. The federal Centers for Medicare and Medicaid Services (CMS) holds DHFS, as the Single State Medicaid agency, responsible for oversight and monitoring of the nine federally-approved home and community-based waiver programs operated by the State. To ensure compliance with these federal requirements, DHFS contracts with a Quality Improvement Organization (QIO) to independently perform onsite participant level review activities, known as Record Reviews, as well as more extensive reviews at the Provider level, known as Comprehensive Provider Reviews, for five of the nine waiver programs, including Elderly, Adult DD, Brain Injury, HIV and AIDS, and Persons with Disabilities. Record Reviews are conducted on a random sample of waiver participants who are Medicaid Fee for Service. DHFS has also contracted with the QIO to perform remediation reviews, where the QIO revisits a provider with prior period deficiencies to ascertain the effectiveness of corrections implemented. In fiscal year 2019, the QIO conducted 1,922 Record Reviews at 127 different site locations, comprised of primarily current period reviews.

During our review of monitoring procedures performed by DHFS and its service provider for 25 provider reviews sampled, we noted DHFS reviews on-site provider reviews with deficiencies to validate corrective action plans were implemented and that deficiencies were remediated. Following each on-site review, DHFS sends the other state agencies a letter notifying them of the deficiencies identified, with a request to respond within 60 days with plans for individual and systematic correction. However, no formal follow-up procedures were performed over 10 provider reviews sampled to ensure corrective action plans were implemented or whether the deficiencies may still exist.

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Criteria or Requirement:

According to 42 CFR 431.10, the Medicaid agency is responsible for administering or supervising the administration of the State Plan. According to 42 CFR 441.302, states are required to provide assurance that necessary safeguards have been taken to protect the health and welfare of the beneficiaries of the services. Those safeguards must include adequate standards for all types of providers that provide services under the waiver; assurance that the standards of any State licensure or certification requirements are met for services or for individuals furnishing services that are provided under the waiver; and assurance that all facilities covered by section 1616(e) of the Act, in which home and community-based services will be provided, are in compliance with applicable State standards that meet the requirements of 45 CFR Part 1397 for board and care facilities.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include establishing follow-up procedures on monitoring deficiencies to determine whether corrective action plans are implemented or whether the deficiencies still exist.

Cause:

In discussing these conditions with DHFS officials, they stated items found not remediated were not communicated to the operating agency for additional follow up due to an oversight.

Possible Asserted Effect:

Failure to adequately monitor agencies operating Home and Community-Based Waiver programs may result in provider health and safety standard violations and unallowable costs being claimed to the program.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-023. (Finding Code 2019-022, 2018-023, 2017-019, 2016-023, 2015-023, 2014-021, 2013-019, 12-25)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS review its current process for monitoring agencies operating Home and Community-Based Waivers to ensure monitoring is in accordance with the federal regulations.

Views of DHFS Officials:

The Department accepts the recommendation. The Department plans to follow-up until all items are remediated.

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For the Year Ended June 30, 2019

State Agency: Illinois Department of Healthcare and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Child Support Enforcement

Children's Health Insurance Program

Medicaid Cluster

CFDA # and Program Expenditures: 93.563 (\$109,872,000)

93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-023 – *Inadequate Controls over Information Systems*

Condition Found:

DHFS does not have adequate program access controls over information systems used to pay medical benefits to beneficiaries and record program expenditures.

The information technology applications that support the DHFS major programs include the *Programmatic and Administrative Accounting System (PAAS)* which serves as the financial accounting database for all of DHFS' federal programs and State-funded programs. This system is used by DHFS to track cash receipts and disbursements on an individual award basis. Information reported in this system is used to prepare financial reports.

During our testwork over user access to PAAS, we noted 14 users inappropriately retained access to the application after their termination date.

Criteria or Requirement:

2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include ensuring the information systems associated with the administration of the federal programs are adequately secured.

Cause:

In discussing these conditions with DHFS officials, they stated the lapse occurred due to vacancy/transition in the unit.

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Possible Asserted Effect:

Failure to adequately secure the information systems that are used to administer the federal programs could result in noncompliance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-024. (Finding Code 2019-023, 2018-024, 2017-020, 2016-025, 2015-026)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS follow its established policies and procedures to ensure access to its information systems are adequately secured.

Views of DHFS Officials:

The Department accepts the recommendation. Corrective action to ensure access to the system is adequately secured began when the issue was noted as the result of the audit testwork.

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For the Year Ended June 30, 2019

State Agency: Illinois Department of Healthcare and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Child Support Enforcement

Children's Health Insurance Program

Medicaid Cluster

CFDA # and Program Expenditures: 93.563 (\$109,872,000)

93.767 (\$386,959,000)

93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: Cannot be determined

Finding 2019-024 - Failure to Complete Cash Management Reconciliations Timely

Condition Found:

DHFS did not complete quarterly cash management reconciliations of cash draws to actual expenditures for assistance payments made under the Medicaid Cluster, Children's Health Insurance Program (CHIP), and Child Support Enforcement (CSE) programs timely or make adjustments identified as a result of these reconciliations in a timely manner.

The cash management process for the Medicaid Cluster and CHIP includes making assistance cash draws on a daily basis based on actual warrants issued the previous day, an estimate of the agency's overall federal participation rate, and any expected refunds. At the end of each quarter, DHFS reports actual assistance expenditures of the Medicaid Cluster and CHIP to USDHHS through the claim reporting process. At the end of the quarter, DHFS reconciles the actual expenditures of these programs to the amount drawn. The cash management process of CSE includes making administrative cash draws on the same day payroll is paid. Prior to the start of each quarter, DHFS prepares an estimate of CSE federal administrative expenditures based upon a combination of historical data in CSE administrative costs. At the end of the quarter, DHFS reconciles all actual expenditures of the CSE program to the amount drawn.

Since cash draws are based on estimated expenditures for each quarter, the reconciliations identify the difference between the actual program expenditures and those estimates. The net cash position identified for each program in the quarterly reconciliation process is used to estimate the expenditures to be used for the next quarter's draws and to adjust future draws to ensure amounts drawn equal actual program expenditures.

During our testwork, we noted the first quarter reconciliations were not timely performed for all three programs and that draws for the CHIP, Medicaid Cluster, and CSE programs were not adjusted for the quarterly net cash position identified in the reconciliations in a timely manner. We noted the following differences in our review of the quarterly reconciliations of the CSE, CHIP, and Medicaid Cluster programs:

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For the Year Ended June 30, 2019

	Medicaid		CHIP		CSE	
	(Over)/Under	Date	(Over)/Under	Date	(Over)/Under	Date
	Drawn	Reconciliation	Drawn	Reconciliation	Drawn	Reconciliation
Quarter	Position	Completed	Position	Completed	Position	Completed
9/30/2018	(\$307,978,487)	1/3/2019	\$63,443,117	1/3/2019	(\$1,619,562)	12/14/2018
12/31/2018	\$3,957,338	2/15/2019	\$45,450,021	2/15/2019	(\$1,632,755)	2/27/2019
3/31/2019	\$119,022,312	5/16/2019	\$30,642,504	5/16/2019	\$1,524,682	5/23/2019
6/30/2019	\$90,570,071	8/19/2019	\$22,207,506	8/19/2019	(\$3,821,551)	8/19/2019

Criteria or Requirement:

According to 31 CFR 205.11(b), a State must limit the amount of funds transferred to the minimum required to meet a State's actual and immediate cash needs. 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures in place to ensure the cash draw reconciliations are performed timely to ensure funds requested meet actual cash needs and reconciling items can be resolved in a timely manner.

Cause:

In discussing these conditions with DHFS officials, they stated reconciliations were performed quarterly, however, the final supervisory review was late due to staff participation in the new IT development for MMIS and accounting systems.

Possible Asserted Effect:

Failure to complete reconciliations of cash draws to actual expenditures in a timely manner may result in the State requesting funds in excess of actual and immediate cash needs.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-025. (Finding Code 2019-024, 2018-025, 2017-022)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS implement procedures to ensure quarterly expenditure reconciliations are performed and completed in a timely manner and adjustments identified in the reconciliation process are made in a timely manner.

Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2019

Views of DHFS Officials:

The Department accepts the recommendation.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Health and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Child Support Enforcement

CFDA # and Program Expenditures: 93.563 (\$109,872,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-025 – Failure to Communicate Award Information to Subrecipients

Condition Found:

DHFS did not follow its established policies and procedures for monitoring subrecipients of the Child Support Enforcement (CSE) program.

During our testwork of the award communications for our sample of subrecipients, we selected the fiscal year contracts awarded to each subrecipient in 2019 to review for compliance with federal award communication requirements. During our review of the award communication files for our sample of awards, we noted the CFDA number was not communicated in the subrecipient award agreement for 17 subrecipients. Amounts passed through to subrecipients under the CSE program was \$11,106,000 during the year ended June 30, 2019.

Details of the subrecipient payments selected in our samples are as follows:

		Amounts		Total Fiscal
	Number of	Passed	Total	Year 2019
	Subrecipient	Through to	Subrecipient	Program
Major	s Sampled	Subrecipients	Payments in	Expenditure
CSE	25	\$9,842,000	\$11,106,000	\$109,872,000

Criteria or Requirement:

According to 2 CFR 200.331(a), a pass-through entity is required to identify Federal awards made by informing each subrecipient of the CFDA title and number, award name and number, award year, if the award is Research and Development, and name of Federal agency.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures in place to ensure required information is properly communicated and retained.

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Cause:

In discussing these conditions with DHFS officials, they stated officials thought summary letters sent to the County Circuit Clerks at the end of the State fiscal year stating the CFDA numbers and expenditure amounts complied with the requirement.

Possible Asserted Effect:

Failure to properly communicate required federal award information to subrecipients can result in subrecipients reporting inaccurate information about their programs on their schedule expenditures of federal awards.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-025)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS ensure award information communicated to subrecipients is reviewed for completeness and accuracy.

Views of DHFS Officials:

The Department accepts the recommendation.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Healthcare and Family Services (DHFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Medicaid Cluster

CFDA # and Program Expenditures: 93.775/93.777 (\$11,545,096,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-026 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

DHFS did not accurately report Federal expenditures under the Medicaid Cluster program.

Federal expenditures reported to the Illinois Office of Comptroller (IOC) which were used to prepare the schedule of expenditure of federal awards (SEFA) did not agree to DHFS' financial records. Specifically, we noted the following differences between amounts provided for audit by DHFS and the SEFA amounts reported to the IOC for each program for the year ended June 30, 2019:

	Federal Expenditures Reported in DHFS'	Federal Expenditures Initially Reported to	
Federal Program	Records	the IOC	Difference
Medicaid Cluster	\$11,545,096,000	\$11,435,157,000	\$109,939,000

Upon further review, we noted the error in the reported federal expenditures for the Medicaid Cluster program were the result of the miscalculation of expenditures made by the Illinois Department of Human Services (IDHS) (resulting in an overstatement of expenditures of \$34,855,000) which was detected during the IDHS departmental financial statement audit. We also noted negative expenditures were reported by DHFS for a disallowance of costs from more than 20 years ago. These negative expenditures were netted against current year Medicaid Cluster program expenditures which resulted in an understatement of \$144,794,000 in the initial SEFA provided for audit.

Although the difference identified above is not quantitatively material to the SEFA as a whole, the State does not have a process in place to evaluate items of this nature outside of the audit process. Accordingly, an error which may be material to the SEFA (in either quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the errors reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among

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other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures are accurately reported on the SEFA.

Cause:

In discussing these conditions with DHFS officials, they stated DHFS the error identified related to an unusual transaction which was not properly reflected in the amounts reported to the IOC.

Possible Asserted Effect:

Failure to accurately report federal expenditures prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-026. (Finding Code 2019-026, 2018-026, 2017-023)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DHFS establish procedures to accurately report federal expenditures used to prepare the SEFA to the IOC.

Views of DHFS Officials:

The Department accepts the recommendation.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Foster Care – Title IV-E

Adoption Assistance

CFDA # and Program Expenditures: 93.658 (\$180,021,000)

93.659 (\$79,436,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: \$606 (Foster Care)

\$471 (Adoption Assistance)

Finding 2019-027 – <u>Inadequate Process for Supporting Adjustments to the Title IV-E Claiming Report</u>

Condition Found:

DCFS does not have an adequate process for supporting adjustments to the Title IV-E claiming report.

DCFS is required to submit quarterly financial reports (CB-496) for both the Foster Care and Adoption Assistance programs, which include information such as current quarter claims and adjustments to amounts reported in previous quarterly claims. DCFS is required to maintain complete and accurate records to support amounts reported on its quarterly claiming reports. Increasing and decreasing adjustments to amounts previously claimed are required to be reported on a gross basis and supported by eligibility determinations or documentation that provides the basis for the adjustment.

During the year ended June 30, 2019, DCFS identified and reported 115 increasing and 90 decreasing adjustments to the Foster Care program. DCFS also identified and reported 27 increasing and 37 decreasing adjustments to the Adoption Assistance program. Increasing and decreasing adjustments reported on quarterly claims pertaining to the year ended June 30, 2019 totaled as follows:

	Foster Care		Adoption Assistance	
Quarter Ended	Increasing	Decreasing	Increasing	Decreasing
September 30, 2018	\$10,202,521	\$66,021	\$7,375	\$423,591
December 31, 2018	19,503,320	12,540,262	601,221	171,199
March 31, 2019	9,245,289	2,610,773	233,884	590,949
June 30, 2019	9,725,709	1,390,852	174,464	\$95,605

During our testwork over adjustments to the Foster Care and Adoption Assistance programs reported on quarterly claiming reports filed during the year ended June 30, 2019, we noted DCFS did not properly report adjustments on a gross basis. Accordingly, increasing and decreasing adjustments reported by DCFS were understated because they were reported net.

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Additionally, in our testing of 40 individual adjusting transactions (32 from Foster Care totaling \$39,915 and 8 from Adoption Assistance totaling \$4,092), we noted that DCFS could not provide the reason the adjustment was made or documentation supporting the adjustment for one increasing adjustment totaling \$606 sampled from a decreasing adjustment (of \$189,477) for the Foster Care program. Additionally, we noted that DCFS could not provide the reason the adjustment was made or documentation supporting the adjustment for one decreasing adjustment totaling \$945 and for one increasing adjustment totaling \$471 sampled from a decreasing adjustment (of \$55,278) for the Adoption Assistance program. The amounts reported as questioned costs include both the federal participation and the required state matching amount.

In evaluating DCFS's process for identifying and documenting adjustments made to its quarterly claims, we noted DCFS has not implemented adequate supervisory reviews or other monitoring controls to determine if the adjustments being made are complete, accurate, and properly supported.

As of the date of our testing, DCFS had not quantified the impact of this reporting error.

Criteria or Requirement:

According to 42 USC 1320b-2, a State agency must file a claim for payment with respect to an expenditure made during any calendar quarter by the State within the two-year period which begins on the first day of the calendar quarter immediately following such calendar quarter. Any payment shall not be made on account of any such expenditure if the claim is not made within the two-year period, except with respect to any expenditure involving court-ordered retroactive payments, audit exceptions, or adjustments to prior year costs.

Additionally, according to 45 CFR 205.60(a), the State agency must maintain or supervise the maintenance of records necessary for the proper and efficient operation of the State plan, including records regarding applications, determination of eligibility, recipients whose benefits have been terminated, recipients whose benefits have been modified, and the dollar value of these denials, terminations, and modifications. The records will include facts essential to the determination of initial and continuing eligibility, and the basis for discontinuing assistance.

2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable, under federal awards, costs must meet certain general criteria. Those criteria, among other things, require that the expenditures must be necessary, reasonable, and supported by adequate documentation.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include establishing procedures to ensure all adjustments to prior year costs are properly determined and supported.

Cause:

In discussing these conditions with DCFS officials, they stated system limitations prevented DCFS from reporting adjustments on a gross basis as required by federal guidelines. They also stated the timing of placement data entered into the system caused the adjustment errors.

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Possible Asserted Effect:

Failure to properly report adjustments on a gross basis inhibits the ability of USDHHS to monitor the Foster Care and Adoption Assistance programs. Additionally, failure to maintain proper supporting documentation for expenditures (adjustments) claimed for the Foster Care and Adoption Assistance programs may result in payments to ineligible beneficiaries which are unallowable costs.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-028. (Finding Code 2019-027, 2018-028, 2017-024, 2016-027)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS review its current process for reporting adjustments and implement procedures to ensure the adjustments claimed for the Foster Care and Adoption Assistance programs are properly determined and supported. DCFS should also consider implementing additional monitoring controls to ensure the adjustments are reported in accordance with program requirements.

Views of DCFS Officials:

The Department agrees with the auditor recommendations. DCFS will be implementing system changes so that they can meet the CB-496 requirements to post adjustments on a gross basis beginning with the September 2020 quarter's claim. The Department will continue to train staff on the requirements and importance of timely and accurate entry of child placement information in order to ensure the accuracy of federal claiming.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Foster Care – Title IV-E

CFDA # and Program Expenditures: 93.658 (\$180,021,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-028 – Failure to Maintain Adequate Provider Licensing Files

Condition Found:

DCFS did not maintain complete provider licensing files, including documentation of required background checks for foster care service providers.

The objective of the Foster Care program administered by DCFS is to provide safe, appropriate, substitute care for children in Illinois in need of temporary placement and care outside their homes. DCFS, as the State foster care licensing authority, is required to ensure foster family homes or child care service providers are fully licensed, which includes ensuring the required background checks have been performed and the safety considerations with respect to child-care institution staff have been addressed.

During our testwork of 50 Foster Care maintenance assistance payments (totaling \$60,059), we reviewed the associated provider licensing files for compliance with licensing requirements and for the allowability of related benefits paid, we noted the licensing files for 33 foster care beneficiary payments sampled (totaling \$42,582) related to 16 child care service providers and 25 foster family homes did not contain documentation that verified the safety considerations with respect to staff of the institution had been addressed. Specifically, required background clearances were not obtained for all staff members and/or evidence of completed background checks and results were not maintained. In reviewing supporting documentation, we also noted DCFS does not maintain documentation of the background check results after the information is manually input into its information systems. As a result, while background checks may have been performed prior to the service date for the assistance payments we sampled, supporting documentation was not maintained to evidence the timing of the background checks or the accuracy of the information input into DCFS' information systems.

DCFS claimed reimbursement for foster care maintenance payments made to these providers on behalf of these children totaling \$241,031 during the year ended June 30, 2019. As of the date of our testing, DCFS has not evaluated whether additional errors exist or quantified the impact of these errors on the population.

In evaluating the controls in place relative to this compliance requirement, we noted DCFS did not follow its established procedures for ensuring foster care providers were properly licensed prior to claiming Foster Care maintenance payments. Additionally, supervisory review and other monitoring controls were not established to ensure licensing procedures were being followed and background check results were accurately documented or maintained.

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Foster care maintenance payments during year the ended June 30, 2019 totaled \$65,372,000.

Criteria or Requirement:

According to 42 USC 671(a)(20)(A), any prospective foster parent must submit to criminal records checks, including a fingerprint-based check of national crime information databases, and a child abuse and neglect registry check before the foster parent may be finally approved for placement of a child. According to 45 CFR 1356.30(f), in order for a child-care institution to be eligible for Title IV-E funding, the licensing file for the institution must contain documentation that verifies the safety considerations with respect to the staff of the institution has been addressed. According to State requirements (225 ILCS 10/4.1), any applicant, employee, or volunteer of a child care facility or non-licensed service provider must submit his or her fingerprints to the Department of State Police to be checked against the fingerprint records filed in the Department of State Police and Federal Bureau of Investigation criminal history records databases.

2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable, under federal awards, costs must meet certain general criteria. Those criteria, among other things, require that the expenditures must be necessary, reasonable, and supported by adequate documentation.

In addition, 2 CFR 200.303, requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure the foster care provider licensing files are complete, including documentation that required criminal records checks and child abuse and neglect registry checks have been performed for all prospective foster parents, child-care institution applicants, employees, volunteers, or non-licensed service providers.

Cause:

In discussing these conditions with DCFS officials, they stated staff manually documented the Sex Offender Registry and child abuse and neglect (CANTS) background checks on a manual form as formal documentation similar to the Illinois State Police and Federal Bureau of Investigation documentation is not provided to DCFS.

Possible Asserted Effect:

Failure to maintain complete provider licensing files for foster family homes and child-care institutions, including documentation that required criminal records checks and child abuse and neglect registry checks have been performed for all prospective foster parents, child-care institution applicants, employees, volunteers, or non-licensed service providers, could result in payments being made to ineligible service providers, which are unallowable costs.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-029. (Finding Code 2019-028, 2018-029, 2017-025, 2016-028)

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS implement procedures to ensure the provider licensing files are complete, including documentation that all required background checks have been performed and documentation that verifies safety considerations with respect to foster family homes and the staff of child-care institutions has been properly addressed. We also recommend DCFS evaluate its process for ensuring providers are properly licensed and meet program requirements prior to placing Foster Care beneficiaries in their care and claiming payments to these providers for federal reimbursement. In addition, we recommend DCFS evaluate its control procedures relative to provider background checks and implement additional changes as considered necessary to ensure results are accurately documented and supported.

Views of DCFS Officials:

The Department accepts the recommendation. The Department would like to note that, in every case the auditors looked at, the youth in care were placed in a home where all members of the household passed the background check process. The instances identified by the auditors were Child Welfare Agency staff that have no contact with youth unless and until they receive the proper clearances. The Department takes every precaution available to ensure the safe placement of all youth in care. The Department continues to look for ways to ensure the safe placement of its youth in care, comply with State and federal requirements and improve title IV-E claiming. A Licensing sub-committee workgroup of the Child Welfare Advisory Council will focus on adopting protocols and communication with private child welfare agencies to improve compliance with all licensing standards and background check clearances. The Department is also hiring an administrator with specific job duties to track and implement corrective actions required as a result of audit findings by recommending and adopting better processes and compliance measures.

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State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Adoption Assistance

CFDA # and Program Expenditures: 93.659 (\$79,436,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-029 – <u>Inadequate Procedures to Reasonably Ensure Children are in the Continued Care of Their Adoptive Parent</u>

Condition Found:

DCFS does not have adequate procedures to reasonably ensure adoptive children for which adoption assistance subsidies are paid are in the continued care of their adoptive parent(s).

The Adoption Assistance program provides funds to states to support the payment of subsidies and non-recurring expenses on behalf of eligible children with special needs. A child's eligibility for the program is determined initially at the time of adoption proceedings. However, it is the State's responsibility to establish a process to ensure that children on behalf of whom the State is making subsidy payments are in the continued care of their adoptive parent(s).

Prior to fiscal year 2019, the State sent a recertification form to the adoptive parent(s) of a child on behalf of whom the parent is receiving adoption subsidy payments on an annual basis. The form contains a series of questions concerning the parents' legal and financial responsibility of the child. The adoptive parent(s) were required to answer the questions, sign and return the form to DCFS to demonstrate their continued legal and financial responsibility for the adopted child. Effective January 29, 2018, the State amended DCFS's policy guide to eliminate the requirement for the adoptive parent to complete, sign, and return the recertification form.

During our review of procedures in place at DCFS to ensure children are in the continued care of their adoptive parent, we noted DCFS has not made any changes to its forms or procedures relative to the DCFS policy guide change discussed above. As a result, the recertification forms sent to adoptive parents in fiscal year 2019 continued to state they are to be returned to the agency within 20 days of receipt. DCFS has not established procedures to track recertification forms returned by adoptive parents and were unable to determine if any forms had been returned by adoptive parents. Accordingly, DCFS personnel could not provide evidence that any recertification forms returned by adoptive parents had been reviewed or that the reported updates were made to the child's case record.

Adoption subsidies paid during the year ended June 30, 2019 totaled \$60,803,000.

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Criteria or Requirement:

2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable, under federal awards, costs must meet certain general criteria. Those criteria, among other things, require that the expenditures must be necessary, reasonable, and supported by adequate documentation.

According to 42 USC 673(a)(4), payments are discontinued when the state determines that the adoptive parents are no longer legally responsible for the support of the child. Parents must keep the state agency informed of circumstances that would make the child ineligible for adoption assistance payments or eligible for assistance payments in a different amount.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include establishing procedures to monitor whether eligibility recertification forms have been obtained and any reported updates are included in the State's case record.

Cause:

In discussing these conditions with DCFS officials, they stated changes were made to the State Rule and to the relevant form letters but the changes were not implemented by the time this audit was completed.

Possible Asserted Effect:

Failure to establish adequate procedures to obtain, retain, and process changes reported on eligibility recertification forms may result in payments to ineligible beneficiaries, which are unallowable costs.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-031. (Finding Code 2019-029, 2018-031)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS implement procedures to ensure payments made to adoptive parents are only on behalf of eligible children in the continued care of their adoptive parents. Additionally, we recommend DCFS implement procedures to ensure information communicated by adoptive parents is tracked and case records and benefit payments are updated for any information impacting eligibility.

Views of DCFS Officials:

The Department agrees with the Auditor's Recommendation and believes its current procedures are adequate to address this finding. The adoptive parents reporting responsibilities are clearly stated in the

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executed adoption agreement. There are several methods available for the adoptive parent to report changes of care including; phone call to the post adoption worker, response to an annual reminder letter, calling the Path Beyond Adoption Hotline, or submitting a request through the Path Beyond Adoption website.

In addition, the adoption unit contacts the adoptive parent/guardian of each youth turning 17.5 years of age to determine if the youth is eligible for the subsidy to continue beyond age 18. The Post Adoption worker then completes the appropriate paperwork to make appropriate changes based on information provided by adoptive parent/guardian.

Annual certification letters have been updated to clarify adoptive parent reporting requirements. Current procedures require the Department to update their adoption case management system with the information reported on the certification letters from the adoptive parents, including an indication of no changes if that is what is reported. Stop payment orders are entered into the system if the response on the certification letter identifies the adoptive parent is no longer financially responsible for the youth in care.

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State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Adoption Assistance

CFDA # and Program Expenditures: 93.659 (\$79,436,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: \$3,701

Finding 2019-030 – Missing Documentation in Adoption Assistance Eligibility Files

Condition Found:

DCFS could not locate case file documentation supporting eligibility determinations for beneficiaries of the Adoption Assistance program.

The Adoption Assistance program provides funds to states to support the payment of subsidies and non-recurring expenses on behalf of eligible children with special needs. In order to be eligible to receive benefits under the adoption assistance program, certain judicial determinations must be made and other eligibility criteria must be evaluated. Evidence supporting eligibility determinations were performed is required to be maintained in the beneficiary case record.

During our testwork of 50 Adoption Assistance beneficiary payments (totaling \$28,267), we noted DCFS could not locate the Federal Bureau of Investigation, Child Abuse and Neglect Tracking System, and/or Sex Offender Registry background checks for at least one adoptive parent or member of the household over the age of 13 for seven adoption assistance payments (totaling \$3,701). DCFS claimed reimbursement for adoption assistance benefits made on behalf of these children totaling \$19,710 during the year ended June 30, 2019.

As of the date of our testing, DCFS has not evaluated whether additional errors exist or quantified the impact of these errors on the population.

In evaluating the controls in place relative to this compliance requirement, we noted case record documentation is maintained in several locations, including with third party contractors, and can be difficult for DCFS to locate. Additionally, adequate monitoring controls have not been established to ensure eligibility requirements were met and adequately documented in accordance with established procedures.

Criteria or Requirement:

According to 42 USC 671(a)(20), in order for the State to be eligible for payments, it shall have a plan approved by the Secretary that provides procedures for criminal records checks, including fingerprint-based checks of national crime information databases for any prospective adoptive parent. Additionally, the State plan must provide procedures such that the State shall check the child abuse and neglect registry maintained

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by the State for any prospective adoptive parent and on any other adult living in the home of such prospective parent.

According to 89 Ill. Adm. Code Chapter III, Subchapter d, Part 385.30, the following people are subject to background checks: 1) adult members of the household age 18 and older shall be fingerprinted to be screened for prior criminal convictions by submitting fingerprints to the Federal Bureau of Investigation (FBI), and 2) all members of the household age 13 and over shall be screened for a history of child abuse or neglect (CANTS) and for inclusion in the Illinois Sex Offender Registry (SOR).

2 CFR 200.403 establishes principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable, under federal awards, costs must meet certain general criteria. Those criteria, among other things, require that the expenditures must be necessary, reasonable, and supported by adequate documentation.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure all relevant documentation to support the eligibility of children and background checks for prospective adoptive parents and applicable members of the household are properly obtained and maintained within case records.

Cause:

In discussing these conditions with DCFS officials, they stated insufficient resources as the cause for these errors.

Possible Asserted Effect:

Failure to maintain case file documentation, including relevant documentation to support the eligibility of children and evidence of required background checks for prospective adoptive parents and applicable members of the household, could result in payments to ineligible beneficiaries, which are unallowable costs.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-032. (Finding Code 2019-030, 2018-032, 2017-027, 2016-030)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS review its procedures for retaining and documenting how beneficiaries have met eligibility requirements and implement changes necessary to ensure supporting documentation for all eligibility requirements is maintained. Additionally, we recommend DCFS evaluate its process for verifying eligibility requirements are met and adequately documented and implement additional procedures to ensure established procedures are followed.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Views of DCFS Officials:

The Department agrees with this finding. The Department is looking forward to a Comprehensive Child Welfare Information System (CCWIS) computer system that will be able to maintain documentation of adoption cases more efficiently than current paper files.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Foster Care – Title IV-E

Adoption Assistance

CFDA # and Program Expenditures: 93.658 (\$180,021,000)

93.659 (\$79,436,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-031 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

DCFS did not accurately report Federal expenditures under the Foster Care – Title IV-E (Foster Care) and Adoption Assistance programs.

Federal expenditures reported to the Illinois Office of Comptroller (IOC) which were used to prepare the schedule of expenditure of federal awards (SEFA) did not agree to DCFS's financial records. Specifically, we noted the following differences between amounts provided for audit by DCFS and the SEFA amounts reported to the IOC for each program for the year ended June 30, 2019:

Federal Program	Federal Expenditures Reported in DCFS's Records	Federal Expenditures Initially Reported to the IOC	Difference
Foster Care	\$180,021,000	\$181,786,000	\$1,765,000
Adoption Assistance	79,436,000	78,534,000	(902,000)

Although the differences identified are not quantitatively material to the SEFA, as a whole, the State does not have a process in place to evaluate items of this nature outside the audit process, as discussed in finding 2019-001. Accordingly, any error which may be material to the SEFA (in quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the errors reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures are accurately reported on the SEFA.

Cause:

In discussing these conditions with DCFS officials, they stated their interpretation of applicable GAAP principles were misapplied to the calculation of prior period adjustments.

Possible Asserted Effect:

Failure to accurately report federal expenditures prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-033. (Finding Code 2019-031, 2018-033, 2017-030)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS establish procedures to accurately report federal expenditures used to prepare the SEFA to the IOC.

Views of DCFS Officials:

The Department agrees with this recommendation. Department officials and the auditors discussed the causes of the discrepancies and the Department will make the necessary changes to procedures to ensure the accuracy of information reported for the SEFA.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Foster Care – Title IV-E

Adoption Assistance

CFDA # and Program Expenditures: 93.658 (\$180,021,000)

93.659 (\$79,436,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-032 – *Inadequate Controls over Information Systems*

Condition Found:

DCFS does not have adequate access review controls over information systems used to document beneficiary eligibility determinations, to record program expenditures, and to identify amounts to be claimed under federal programs.

DCFS utilizes a federal claiming system to determine which expenditures can be claimed under the various federal programs. The system queries the general ledger and eligibility database in order to match expenditures to a beneficiary. Based on the eligibility of the beneficiary, the expenditure is further analyzed by the claiming system for allowability under the federal program for which the beneficiary is eligible. The claiming system applies the applicable eligibility percentage to the expenditure established for the program. Reports generated from the system are used to calculate the amount of expenditures claimable for federal reimbursement and to prepare the quarterly claim reports.

During our testwork of DCFS's controls over user access to the federal claiming system applications, we noted one terminated user was not removed in a timely manner from the mainframe system and one terminated user was not removed in a timely manner from the network. There were 371 terminated users during the year ended June 30, 2019.

Additionally, we were unable to test the completeness and accuracy of a program changes listing as a system generated listing of program changes was unavailable for testing.

Criteria or Requirement:

2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include ensuring the information systems associated with the administration of the federal programs are adequately secured, system access rights are appropriate, established access review controls are operating as designed, and have proper change management controls in place.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Cause:

In discussing these conditions with DCFS officials, they stated quarterly report creation is not always completed timely which adversely effects the ability for the data stewards to complete their reviews. They also stated that the manual reminder and notification processes did not provide the necessary tracking and accountability to ensure complete and timely review of user access.

Possible Asserted Effect:

Failure to adequately control the information systems that are used to administer the federal programs could result in noncompliance with laws, regulations, and the grant agreement.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-034. (Finding Code 2019-032, 2018-034, 2017-032, 2016-035, 2015-032, 2014-029, 2013-029, 12-40)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS implement procedures to ensure access to its information systems is adequately secured, terminated users are removed from applications and the mainframe in a timely manner, and a complete list of program changes can be generated from its information systems and applications.

Views of DCFS Officials:

The Department agrees with this recommendation. The Department has begun the process to develop an automated system with built in workflows to request and track approvals, decommissions and review of user access including reminders and escalation processes to support access management of its information systems. This system is scheduled to go live on December 31, 2020 and will help ensure timely action is taken on new and terminated users and a long with a list of program changes that can be generated.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Foster Care – Title IV-E

Adoption Assistance

CFDA # and Program Expenditures: 93.658 (\$180,021,000)

93.659 (\$79,436,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-033 – <u>Inadequate Process for Reconciling Cash Balances to IOC's Records</u>

Condition Found:

DCFS does not have an adequate process to reconcile its cash balances in a timely manner to the records of the Illinois Office of Comptroller (IOC).

DCFS is the state agency responsible for expending program funds and requesting federal cash reimbursement for expenditures under the Foster Care – Title IV-E (Foster Care) and Adoption Assistance programs. The IOC is the official record keeper of the State and is responsible for paying vouchers processed by DCFS and other state agencies. DCFS is required to reconcile its records to the IOC records on a monthly basis and resolve any reconciling items on a timely basis.

During our testwork over the monthly cash reconciliation process, we were unable to determine whether DCFS prepared monthly reconciliations of its cash balances to the IOC's records on a timely basis during the year ended June 30, 2019 as all 12 monthly reconciliations did not have evidence of the DCFS personnel who completed the reconciliation or the date of completion.

Additionally, we noted supervisory reviews of the monthly reconciliations were not consistently completed on a timely basis. Specifically, during our review of all 12 monthly reconciliations, we noted that six monthly reconciliations were not reviewed in a timely manner after month end. The number of days these reconciliations were reviewed after month end ranged from 33 to 139 days.

Criteria or Requirement:

2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure that cash reconciliations are properly performed and reviewed on a monthly basis during the year.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Cause:

In discussing these conditions with DCFS officials, they stated DCFS has struggled with timely filling key vacancies in their General Accounting division which caused the delays in completion of its reconciliations. Training of staff and development of new procedures with the implementation of SAP also contributed to delays.

Possible Asserted Effect:

Failure to appropriately reconcile cash records in a timely manner may result in inaccurate financial reporting and drawing federal funds in excess of expenditures incurred.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-036. (Finding Code 2019-033, 2018-036, 2017-034, 2016-034, 2015-030, 2014-027)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS implement procedures to ensure cash reconciliations are performed and reviewed in a timely manner throughout the year.

Views of DCFS Officials:

The Department agrees with this recommendation. The Department continued to struggle with timely completion of reconciliations in fiscal year 2020. After a review of its staffing and available resources, the Department has developed a strategy to improve the timeliness of its reconciliation processes which includes using consultants to help develop appropriate procedures according to industry standards and to assist when vacancies prevent otherwise timely performance of reconciliations.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Children and Family Services (DCFS)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Stephanie Tubbs Jones Child Welfare Services Program

CFDA # and Program Expenditures: 93.645 (\$9,838,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-034 – *Failure to Ensure Timely Preparation of Initial Case Plans*

Condition Found:

DCFS did not prepare initial case plans in a timely manner for Child Welfare Services beneficiaries.

The case plan serves as DCFS's written documentation of the services planned for each child taken into protective custody. The case plan describes DCFS's plans to improve or protect the welfare of the child. Information documented in the case plan includes the health and education records of the child, a description of the type of home or institution in which the child is to be placed, DCFS's plan for assuring the child receives safe and proper care and services to improve the condition of the child's home in order to facilitate his or her return home, as well as other pertinent information.

During a review of 40 case files selected for testwork, we noted three of the initial case plans were completed within a range of 10 to 93 days over the 60-day federal requirement, and six of the initial case plans were completed within a range of 3 to 108 days over the 45-day State requirement.

Criteria or Requirement:

According to 45 CFR 1356.21(g)(2), case plans are required to be developed within a reasonable period, to be determined by the State, but no later than 60 days from the child's removal from their home. According to State requirements (705 ILCS 405/2-10.1), the State has defined a reasonable time frame as 45 days.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure initial service plans are completed in a timely manner.

Cause:

In discussing these conditions with DCFS officials, they stated case plans are large and cumbersome for staff to create and enter into existing SACWIS system. In addition, oversight of compliance has been impacted by inefficient monitoring systems for both the public and private sector.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Possible Asserted Effect:

Failure to prepare case plans in a timely manner could result in Child Welfare Services not being performed/provided in accordance with Title IV-E or the State law.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-037. (Finding Code 2019-034, 2018-037, 2017-035, 2016-036, 2015-031, 2014-028, 2013-028, 12-38, 11-46, 10-42, 09-39, 08-40, 07-38, 06-37, 05-51, 04-37, 03-35, 02-33, 01-20, 00-20, DCFS 99-5)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCFS implement necessary procedures to ensure initial services plans are prepared and completed in compliance with Federal and State requirements.

Views of DCFS Officials:

The Department agrees with the recommendation. The Department believes that current procedures are adequate to ensure initial service plans are prepared and completed in compliance with Federal and State requirements. A pilot will be rolling out in the Immersion Sites with a new case plan format which simultaneously creates focus on family voice while eliminating duplicate and unnecessary components of current service plan. This effort, along with a focus on the use of the Child and Family Team meeting and enhancement of supervisory skills will improve both quality and timeliness of case plan development. In addition, the current structure of statewide foster care monitoring programs is under reform to ensure oversight and consistency in expectations of performance and outcomes.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Public Health (IDPH)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Medicaid Cluster

CFDA # and **Program Expenditures**: 93.775/93.777/93.778 (\$11,545,096,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-035 – *Failure to Investigate Provider Complaints within Required Timeframes*

Condition Found:

IDPH did not investigate complaints received relative to providers of the Medicaid Cluster within required time frames.

The Office of Health Care Regulation within IDPH is responsible for receiving and investigating complaints received against providers of the Medicaid Cluster. State laws require the Office of Health Care Regulation to investigate complaints within 30 days of receipt unless the complaint alleges abuse or neglect. Complaints of abuse or neglect are required to be investigated within 7 days of receipt. As the time frames for complaint investigations included in the State's laws are more stringent than those included in the federal Medicaid regulations, the State time frames are required to be followed.

During our testwork of 40 complaints filed against Medicaid providers during the year ended June 30, 2019, we identified 9 complaints that were not investigated within the time frames required by the State's law. The delays in investigating these complaints ranged from 7 to 148 days in excess of required time frames.

Criteria or Requirement:

According to Section 5010 of the Centers for Medicare and Medicaid Services (CMS) State Operations Manual, each state is expected to have written policies and procedures to ensure that the appropriate response is taken for each complaint received against providers. Among other things, these policies and procedures are required to include timelines for investigating complaints which are at least as stringent as those included in federal regulations. Additionally, the Nursing Home Care Act (210 ILCS 45/3-702(d)) requires complaints to be investigated within 30 days of receipt. Complaints of abuse or neglect are required to be investigated within 7 days of receipt, except that complaints of abuse or neglect which indicate that a resident's life or safety is in imminent danger shall be investigated within 24 hours after receipt of the complaint.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure provider

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

complaints are investigated within required timeframes.

Cause:

In discussing these conditions with IDPH officials, they stated the lack of staffing, especially in the Bellwood Region, impacted the Department's ability to investigate the complaints In addition, Basic Surveyor Orientation (BSO) was not offered in time for new surveyors to be allowed to survey independently to help reduce the number of backlogged complaints or annual surveys.

Possible Asserted Effect:

Failure to investigate complaints against Medicaid providers within required time frames may prevent the State from identifying and correcting health and safety violations and from protecting the welfare of Medicaid beneficiaries.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-038. (Finding Code 2019-035, 2018-038, 2017-037, 2016-038, 2015-034, 2014-032, 2013-035, 12-47, 11-54, 10-52, 09-47, 08-53, 07-48)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDPH review its current process for investigating complaints received against Medicaid providers and consider changes necessary to ensure all complaints are investigated within the time frames required by State law.

Views of IDPH Officials:

The Department concurs with the finding and recommendation. The majority of the non-compliance occurred in a northern office that covers a large urban area. This office receives the majority of complaints for the State; this office also experiences ongoing staff retention difficulties and filling vacancies in that office has been and remains a priority.

The Basic Surveyor Orientation (BSO) was offered in the Fall of 2019 for additional surveyors hired between July 2018 and April 2019. Seventeen new surveyors (including 4 Field Supervisors) completed that session. BSO will continue to be offered in a timely manner. The office in question will continue to ensure that all surveyors receive complaint training.

When survey schedules need to be re-aligned due to the number of complaints, this will occur to ensure that complaints are initiated on time. Middle manager positions (Field Supervisors) are responsible to monitor completion of complaint investigations. The Field Supervisors are responsible for tracking complaints. In addition, beginning on April 1, 2019, 25 facilities from the office were assigned to other

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

regions. This realignment includes all annual surveys, revisits, complaints, and incident investigations. This allows for staff that would have been assigned to these tasks to be utilized on meeting time frames for the complaint investigations. Based on the Long Term Care Survey Process (LTCSP) Procedure Guide guidelines for the number of surveyors on an annual survey, this plan will save 412 surveyor days. In order to meet the required mandate, Senior staff will monitor and must ensure that ALL complaints are assigned before the due date, without exception.

As part of the corrective action plan, reports, interval report and non-scheduled survey reports will continue to be run and submitted to the Division Chief. The records are utilized to indicate record of intake and date investigated, which allows the performance measure to be tracked and continue to monitor for additional issues. Regional management staff have been instructed to take daily action on these lists.

Office staff have been instructed that all 7-day complaints are to be scheduled on/before their due date. Without exception, all complaints received by the time of an annual survey will be completed at the same time as the annual. Regional SPSAs and Field Supervisors are responsible for ensuring seeing that complaints are assigned in a timely manner and investigated according to guidelines.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Public Health (IDPH)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: HIV Care Formula Grants

CFDA # and **Program** Expenditures: 93.917(\$39,693,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-036 – *Untimely Review of Subrecipient Single Audit Reports*

Condition Found:

IDPH did not obtain and adequately review single audit reports received from its subrecipients for the HIV Care Formula Grants (HIV Care) program on a timely basis.

The State of Illinois established the Grant Accountability Transparency Unit (GATU) to implement the provisions of the State's Grant Accountability and Transparency Act (GATA) on a centralized basis. GATU has established standardized reporting requirements for subrecipients of the various Federal programs administered by the State through its various departments. Subrecipients of the State are required to certify whether they expended more than \$750,000 in federal awards during the fiscal year and submitted their single audit reporting packages to the Federal Audit Clearinghouse (FAC) (if required). GATU is then responsible for obtaining the single audit reporting package, verifying the report meets the single audit requirements, and assigning, to the applicable state agency, any findings attributable to amounts passed through to the subrecipient(s) by the State.

IDPH staff are responsible for reviewing the reports assigned to them by GATU and determining whether: (1) federal funds reported in the schedule of expenditures of federal awards (SEFA) reconcile to IDPH records and (2) issuing management decisions on findings reported within required time frames.

During our review of a sample of single audit desk review files for 8 subrecipients of the HIV Care program (with expenditures of \$7,258,960), we noted the following exceptions:

- IDPH did not perform required subrecipient single audit reviews during State fiscal year 2019 for seven HIV Care subrecipients (with expenditures of \$6,506,426).
- IDPH did not reconcile program expenditures for a single audit report reviewed in the GATA portal during State fiscal year 2019 for one HIV Care subrecipient (with expenditures of \$752,534). Additionally, we noted the management decision letter for this subrecipient's single audit review was not issued by the State within six months of the FAC acceptance date.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

IDPH's subrecipient expenditures under the HIV program for the year ended June 30, 2019 were as follows:

	Total Fiscal Year 2019	Total Fiscal Year 2019	
	Subrecipient	Program	
Program	Expenditures	Expenditures	Percentage
HIV	\$7,356,000	\$39,693,000	18.5%

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved. Further, 2 CFR 200.331(d)(3) and 2 CFR 200.521(d) state that a pass-through entity is required to issue a management decision on audit findings within six months of acceptance of the subrecipient's audit report by the Federal Audit Clearinghouse and ensure that the subrecipient takes timely and appropriate corrective action on all audit findings.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure single audit reports are reviewed in a timely manner and management decision letters are issued with required timeframes.

Cause:

In discussing these conditions with IDPH officials, they stated during fiscal year 2019, the Office of Performance Management (OPM) did not have adequate staff to monitor the activities of their subgrantees in compliance with 2 CFR 200.331 (d).

Possible Asserted Effect:

Failure to obtain and review subrecipient single audit reports in a timely manner may result in federal funds being expended for unallowable purposes and subrecipients not properly administering the federal programs in accordance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-040. (Finding Code 2019-036, 2018-040, 2017-039, 2016-037, 2015-033, 2014-031, 2013-032, 12-45, 11-51, 10-49, 09-44, 08-48, 07-45, 06-46, 05-56)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDPH establish procedures to ensure subrecipient single audit reports are obtained and

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

reviewed within established deadlines and management decisions are issued for all findings affecting its federal programs in accordance with required timeframes.

Views of IDPH Officials:

The Department concurs with the finding and recommendation. The OPM has hired qualified audit staff to perform the required duties associated with Finding 2019-036. Going Forward, the OPM will comply with federal regulations of 2 CFR 200.331 (d), 2 CFR 200.331 (d)(3), and 2 CFR 200.521 and 2 CFR 200.303 and All Federal requirements of 2 CFR 200 and the Grant Accountability Transparency Act 30 ILCS 708/1 et seq. Also, OPM will follow GATA procedures in the audit report review management system (AARMS). GATA ARRMS process requires: subgrantees submit the internal control questionnaire (ICQ) through the GATA portal, comply with the single audit requirements when necessary, upload their consolidated year-end financial reports timely and reconcile grant expenditures received from OPM. OPM will: review submission of the documentation submitted by the subgrantees for completeness, reconcile their reported investments derived from the department, complete all corrective action plans, and issue management decision letters in the required time frames.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Public Health (IDPH)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Immunization Cooperative Agreements

CFDA # and Program Expenditures: 93.268 (\$90,820,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-037 – Failure to Follow Established VFC Provider Review Procedures

Condition Found:

IDPH did not follow its established policies and procedures for performing on-site compliance reviews of Vaccines for Children (VFC) providers for the Immunization Cooperative Agreements (Immunization) program.

IDPH distributes vaccines to medical providers throughout the State under the VFC program. In accordance with guidance from the USDHHS Centers for Disease Control and Prevention (CDC), IDPH is responsible for conducting on-site compliance reviews of VFC providers every 24 months to determine whether the providers are appropriately maintaining and safeguarding the vaccines provided by IDPH and to verify provider medical records adequately document the use of vaccines.

During our review of a sample of on-site compliance reviews performed for 40 VFC providers (who were distributed vaccines with a net value of \$4,335,229 during the year ended June 30, 2019), we noted IDPH did not perform the on-site compliance review within 24 months of the previous review for 17 VFC providers tested (who were distributed vaccines with a net value of \$1,511,739 during the year ended June 30, 2019). Delays in performing on-site reviews for the 17 VFC providers ranged from 4 to 565 days late. The net value of vaccines distributed by IDPH to VFC providers during the year ended June 30, 2019 totaled \$83,470,000.

IDPH has not assigned a sufficient number of personnel or implemented appropriate monitoring procedures to ensure on-site compliance reviews are completed for all VFC providers every 24 months.

Criteria or Requirement:

According to 42 USC 1396s(c)(2)(a)(iii), the provider is required to make vaccine records available to the State. Additionally, Section II.A.6 of the CDC Immunization Program Operations Manual for the period from January 1, 2013 to June 30, 2019 states compliance site visits will be completed for all (100%) enrolled providers within 24 months from the date of the last compliance visit so that providers are visited every other year. 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include having adequate resources to ensure VFC provider on-site reviews are performed within required timeframes.

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Cause:

In discussing these conditions with IDPH officials, they stated that staff vacancies and time spent training new staff contributed to delays in performing onsite compliance reviews.

Possible Asserted Effect:

Failure to perform on-site reviews of VFC providers in a timely manner may result in noncompliance with requirements related to the safeguarding and use of vaccines and providers not properly documenting medical records in accordance with program requirements.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-037)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDPH make the necessary changes to its internal control procedures to ensure on-site compliances reviews are performed for all VFC provider within required timeframes.

Views of IDPH Officials:

IDPH agrees with the finding and recommendation and have hired new staff and completed the appropriate training for staff and grantees.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Aging (IDOA)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Aging Cluster

CFDA # and Program Expenditures: 93.044/93.045/93.053 (\$49,436,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-038 – *Failure to Perform Required Risk Assessment and Adequately Monitor Subrecipients of Aging Cluster Program*

Condition Found:

IDOA did not perform risk assessments and on-site reviews of fiscal compliance requirements for subrecipients of the Aging Cluster program.

IDOA passed through approximately \$48,443,000 of federal funding under the Aging Cluster program to 13 area agencies on Aging (subrecipients) during the year ended June 30, 2019. IDOA's monitoring policy requires IDOA to evaluate each subrecipient on their risk of noncompliance with Federal and State statutes, regulations, and the terms and conditions of the subaward for purposes of determining the appropriate level of ongoing monitoring. Additionally, it requires IDOA to monitor subrecipients to determine that each establishes and operates its fiscal system according to the conditions of the award document and to ensure that funds are requested and expended according to the Area Agency on Aging needs for eligible costs.

During our review of monitoring procedures performed by IDOA for the Aging Cluster program during the year ended June 30, 2019, we noted IDOA risk assessment and on-site monitoring procedures only covered programmatic risks and compliance requirements and did not consider any risks related to fiscal requirements. A separate risk assessment and on-site monitoring procedures were not performed for any subrecipients during the year ended June 30, 2019.

Criteria or Requirement:

According to 2 CFR section 200.331(d), a pass-through entity must monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statutes, regulations and the terms and conditions of the subaward; and that the subaward performance goals are achieved. Additionally, according to 2 CFR section 200.331(b), a pass-through entity must evaluate each subrecipient's risk of noncompliance for purposes of determining the appropriate subrecipient monitoring related to the subaward.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal control designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include ensuring the risk assessment

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and on-site monitoring procedures performed for Aging Cluster subrecipients consider all direct and material compliance requirements, including fiscal requirements.

Cause:

In discussing these conditions with IDOA officials, they stated formal risk assessments and on site-monitoring were not completed due to a lack of staffing and training.

Possible Asserted Effect:

Failure to perform required risk assessments and to adequately monitor subrecipients results in noncompliance and may result in subrecipients not properly administering the federal programs in accordance with laws, regulations, and the terms and conditions of the award.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-076. (Finding Code 2019-038, 2018-076, 2017-070, 2016-044)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDOA implement procedures to ensure risk assessments and on-site reviews are appropriately performed and completed for fiscal compliance requirements.

Views of IDOA Officials:

IDOA agrees with this finding and is working on implementing procedures to ensure risk assessments and on-site monitoring reviews are completed timely and appropriately. IDOA is also trying to hire staff and provide the staff with adequate training to complete the on-site monitoring.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Aging (IDOA)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Aging Cluster

CFDA # and Program Expenditures: 93.044/93.045/93.053 (\$49,436,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-039 – <u>Inadequate Review of Subrecipient Single Audit Reports</u>

Condition Found:

IDOA did not adequately review single audit reports received from its subrecipients for the Aging Cluster program on a timely basis.

The State of Illinois established the Grant Accountability Transparency Unit (GATU) to implement the provisions of the State's Grant Accountability and Transparency Act (GATA) on a centralized basis. GATU has established standardized reporting requirements for subrecipients of the various Federal programs administered by the State through its various departments. Subrecipients of the State are required to certify whether they expended more than \$750,000 in federal awards during the fiscal year and submitted their single audit reporting packages to the Federal Audit Clearinghouse (if required). GATU is then responsible for obtaining the single audit reporting package, verifying the report meets the single audit requirements, and assigning, to the applicable state agency, any findings attributable to amounts passed through to the subrecipient(s) by the State.

IDOA staff are responsible for reviewing the reports assigned to them by GATU and determining whether: (1) federal funds reported in the schedule of expenditures of federal awards (SEFA) reconcile to IDOA records and (2) issuing management decisions on findings reported within required time frames.

During our testing of a sample of single audit desk review files for 6 subrecipients (with expenditures of \$33,094,427), we noted IDOA did not reconcile the SEFAs to IDOA records and did not issue management decision letters to each subrecipient as of the date of our testwork (January 31, 2020).

IDOA's subrecipient expenditures under the Aging Cluster program for the year ended June 30, 2019 were \$48,443,000.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity must monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statutes, regulations and the terms and conditions of the subaward, and that the subaward performance goals are achieved. Additionally, 2 CFR 200.331(d)(3) and 2 CFR 200.521 state that a pass through entity is required to issue a management decision on federal awards audit findings within six months of the acceptance of the report by the Federal Audit Clearinghouse and ensure the subrecipient takes timely and appropriate corrective action on all audit findings.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure Single Audit reports are reviewed in a timely manner and management decisions are issued within required timeframes.

Cause:

In discussing these conditions with IDOA officials, they stated IDOA staff did not provide the auditors with the correct reconciliations for the SEFA and single audit and all the reconciliations of the AAA audits were not completed timely due to a lack of staffing.

Possible Asserted Effect:

Failure to complete and document reviews of subrecipient single audit reports in a timely manner may result in federal funds being expended for unallowable purposes and subrecipients not administering the federal programs in accordance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-077. (Finding Code 2019-039, 2018-077, 2017-071)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDOA establish procedures to ensure subrecipient single audit report reviews are completed and documented in a timely manner. Additionally, IDOA should ensure procedures will permit issuance of management decisions within required timeframes.

Views of IDOA Officials:

IDOA agrees with this finding and has established procedures to ensure subrecipient single audit report reviews are completed and documented in a timely manner. IDOA will establish procedures to issue management decision within the required timeframes.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department on Aging (IDOA)

Federal Agency: U.S. Department of Health and Human Services (USDHHS)

Program Name: Aging Cluster

CFDA # and Program Expenditures: 93.044/93.045/93.053 (\$49,436,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-040 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

IDOA did not accurately report Federal expenditures under the Aging Cluster.

Federal expenditures reported to the Illinois Office of Comptroller (IOC) which were used to prepare the schedule of expenditures of federal awards (SEFA) did not agree to IDOA's financial records. Specifically, we noted the following difference between amounts provided for audit by IDOA and the SEFA amounts reported to the IOC for the Aging Cluster for the year ended June 30, 2019:

SEFA Caption	Federal Expenditures Reported in IDOA's Records	Federal Expenditures Initially Reported to the IOC	Difference
Federal expenditures	\$49,436,000	\$49,478,000	(\$42,000)

Although the difference identified is not quantitatively material to the SEFA as a whole, the State of Illinois does not have an adequate process in place to identify and evaluate items of this nature outside the audit process, as discussed in finding 2019-001. Accordingly, an error which may be material to the SEFA (in quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the errors reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

expenditures are accurately reported on the SEFA and information provided for audit purposes is complete and accurate.

Cause:

In discussing these conditions with IDOA officials, they stated the error is due to a timing difference involving the handling of refunds.

Possible Asserted Effect:

Failure to accurately report federal expenditures prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-078. (Finding Code 2019-040, 2018-078, 2017-072, 2016-047)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDOA establish procedures to accurately report federal expenditures used to prepare the SEFA to the IOC.

Views of IDOA Officials:

IDOA agrees with this finding and will continue to review and improve the procedures to accurately report federal expenditures used to prepare the SEFA to the IOC.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois State Board of Education (ISBE)

Federal Agency: U.S. Department of Education (USDE)

Program Name: Special Education Cluster (IDEA)

Career and Technical Education – Basic Grants to States

CFDA # and Program Expenditures: 84.027/84.173 (\$547,954,000)

84.048 (\$41,126,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-041 - <u>Inadequate Monitoring of Special Education and CTE Subrecipients</u>

Condition Found:

ISBE did not perform adequate monitoring procedures over subrecipients of the Special Education Cluster (IDEA) (Special Education) and Career and Technical Education (CTE) programs.

ISBE selects subrecipients of certain USDE programs to perform on-site fiscal and administrative monitoring procedures using a risk based approach. ISBE's risk assessments are based on the funding level received by the entity, the financial status, the improvement status, any past audit findings, and the type of entity. Once the higher risk subrecipients are selected for monitoring, ISBE selects programs and individual locations within each subrecipient for additional reviews which may consist of on-site reviews, desk reviews, or analytical procedures.

During the year ended June 30, 2019, ISBE's programmatic monitoring procedures only included requirements pertaining to the Title I and Title II federal programs, as well as select fiscal requirements applicable to certain federal programs. Accordingly, program requirements pertaining to the Special Education and CTE programs were not included in the on-site reviews, desk reviews, or analytical procedures performed for ISBE's higher risk subrecipients during the year ended June 30, 2019.

While we noted ISBE may have performed additional monitoring procedures for a sample of subrecipients of the Special Education and CTE, those procedures were not based upon ISBE's risk assessment described above or other formally documented risk assessment procedures.

In addition, ISBE did not establish adequate controls to ensure its subrecipient risk assessment procedures properly addressed each of ISBE's federal programs as required by the Uniform Guidance.

ISBE's payments to subrecipients of the Special Education and CTE programs during the year ended June 30, 2019 totaled \$532,766,000 and \$22,837,000, respectively.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

According to 2 CFR section 200.331(d), a pass-through entity must monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statutes, regulations and the terms and conditions of the subaward, and that the subaward performance goals are achieved. According to 2 CFR section 200.331(b), a pass-through entity must evaluate each subrecipient's risk of noncompliance for purposes of determining the appropriate subrecipient monitoring related to the subaward.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include implementing the risk assessment procedures required by the Uniform Guidance and ensuring adequate monitoring procedures are performed for subrecipients.

Cause:

In discussing these conditions with ISBE officials, they stated revised risk assessment procedures and related documentation were still being formalized during fiscal year 2019.

Possible Asserted Effect:

Failure to implement required risk assessments and to adequately monitor subrecipients results in noncompliance and may result in subrecipients not properly administering the federal programs in accordance with laws, regulations, and the terms and conditions of the award.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-042. (Finding Code 2019-041, 2018-042, 2017-041)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ISBE review its monitoring procedures relative to the Special Education and CTE programs and implement additional procedures as necessary to ensure proper monitoring procedures are performed.

Views of ISBE Officials:

The Agency agrees with the finding.

For CTE, in conjunction with the reauthorization of Perkins V, ISBE's CTE and Innovation Department has initiated the rewriting of monitoring procedures for CTE grants. The procedures, which will be implemented in state fiscal year 2021, will include an evaluation of each subrecipient's risk of noncompliance for the purposes of determining appropriate monitoring.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

For Special Education, management continues to move forward with developing an expanded special education risk-based accountability and support system as scheduled, with implementation planned for the Fall of 2020. The development process of the expanded system has included significant stakeholder involvement, research, and national-level technical support to ensure the end result of a robust, multi-tiered system to monitor and support all subrecipients, with the most support being directed to the highest risk subrecipients. The expansion will be considered an enhancement of prior monitoring practices, whereby the local educational agency (LEA) determination process was utilized as its risk-based approach.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois State Board of Education (ISBE)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Education (USDE)

Program Name: Child Nutrition Cluster

Child and Adult Care Food Program

Title I – Grants to Local Educational Agencies

Special Education Cluster (IDEA)

Career and Technical Education – Basic Grants to States Twenty-First Century Community Learning Centers

Supporting Effective Instruction State Grants (formerly Improving Teacher

Quality State Grants School Improvement Grants

CFDA # and Program Expenditures: 10.553/10.555/10.556/10.559 (\$682,205,000)

10.558 (\$147,136,000) 84.010 (\$650,851,000)

84.027/84.173 (\$547,954,000)

84.048 (\$41,126,000) 84.287 (\$47,454,000) 84.367 (\$71,668,000) 84.377 (\$13,221,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-042 – Inadequate Review of Subrecipient Single Audit Reports

Condition Found:

ISBE did not review single audit reports received from its subrecipients for the Child Nutrition Cluster (CNC), Child and Adult Care Food Program (CACFP), Title I – Grants to Local Educational Agencies (Title I), Special Education Cluster (IDEA) (Special Education), Career and Technical Education – Basic Grants to States (CTE), Twenty-First Century Community Learning Centers (21st Century), Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants) (Title II), and School Improvement Grants (SIG) programs on a timely basis. Additionally, ISBE does not have adequate resources in place to ensure audit reports are reviewed on a timely basis in order to issue a management decision within the required timeframe.

The State of Illinois established the Grant Accountability Transparency Unit (GATU) to implement the provisions of the State's Grant Accountability and Transparency Act (GATA) on a centralized basis. GATU has established standardized reporting requirements for subrecipients of the various Federal programs administered by the State through its various departments. Subrecipients of the State are required to certify whether they expended more than \$750,000 in federal awards during the fiscal year and submitted their single audit reporting packages to the Federal Audit Clearinghouse (FAC) (if required). GATU is then

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

responsible for obtaining the single audit reporting package, verifying the report meets the single audit requirements, and assigning, to the applicable state agency, any findings attributable to amounts passed through to the subrecipient(s) by the State.

ISBE staff are responsible for reviewing the reports assigned to them by GATU and determining whether: (1) federal funds reported in the schedule of expenditures of federal awards (SEFA) reconcile to ISBE records and (2) issuing management decisions on findings reported within required time frames.

During our review of a sample of 50 subrecipient single audit desk review files (sampled from each of ISBE's major programs and the SIG program), we noted ISBE did not issue management decisions on reported findings within six months of acceptance of the single audit report by the FAC as required for 11 subrecipients. The delay in management decision issuance ranged from 6 to 86 days beyond the required timeframe. Additionally, for one subrecipient, we noted ISBE had only issued a management decision relative to one of the two findings reported for programs administered by ISBE.

ISBE's subrecipient expenditures under the federal programs for the year ended June 30, 2019 were as follows:

Program	Number of Subrecipients Sampled	Total 2019 Subrecipient Expenditures for Sampled Subrecipients	Total Fiscal Year 2019 Subrecipient Expenditures	ISBE's Total Fiscal Year 2019 Program Expenditures
CNC	44	\$322,046,417	\$678,730,000	\$678,855,000
CACFP	22	41,015,503	145,522,000	146,920,000
Title I	44	398,954,901	642,103,000	650,497,000
Special Education	44	232,865,604	532,766,000	544,763,000
CTE	16	14,395,724	22,837,000	23,836,000
21st Century	17	18,714,690	45,866,000	47,629,000
Title II	44	37,952,039	69,974,000	71,094,000
SIG	7	9,016,310	13,031,000	13,221,000

Criteria or Requirement:

According to 2 CFR section 200.331(d), a pass-through entity must monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statutes, regulations and the terms and conditions of the subaward, and that the subaward performance goals are achieved. Additionally, 2 CFR 200.331(d)(3) and 2 CFR section 200.521(d) state that a pass-through entity is required to issue a management decision on Federal award audit findings within six months of acceptance of the subrecipient's audit report by the FAC and ensure that the subrecipient takes timely and appropriate corrective action on all audit findings.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure Single Audit reports are reviewed in a timely manner and management decision letters are issued within required timeframes.

Cause:

In discussing these conditions with ISBE officials, they stated the delay in issuing management decision letters was due to a lack of resources and difficulties implementing the new GATA systems.

Possible Asserted Effect:

Failure to obtain and review subrecipient single audit reports in a timely manner may result in federal funds being expended for unallowable purposes and subrecipients not properly administering the federal programs in accordance with laws, regulations and the grant agreement. Additionally, failure to issue required management decisions within six months of acceptance of the audit report by the FAC results in noncompliance with federal regulations.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-043. (Finding Code 2019-042, 2018-043, 2017-042, 2016-050, 2015-046)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ISBE establish procedures to ensure subrecipient single audit reports are obtained and reviewed within established deadlines and management decisions are issued for all findings affecting its federal programs in accordance with required timeframes.

Views of ISBE Officials:

The Agency agrees with the finding. In July 2019, the ISBE GATA Department hired two additional staff members to assist with single audit reviews and reconciliations. In addition, a new Finding System was put in place at ISBE in December 2019 to help process findings in a timelier manner. Beginning in November 2019, the GATA Department has used Federal Audit Clearinghouse reports to serve as a second measure to track single audit submissions and identify single audit reports which contain audit findings.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois State Board of Education (ISBE)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Education (USDE)

Program Name: Child Nutrition Cluster

Child and Adult Care Food Program

Title I – Grants to Local Educational Agencies

Special Education Cluster (IDEA)

Career and Technical Education – Basic Grants to States Twenty-First Century Community Learning Centers

Supporting Effective Instruction State Grants (formerly Improving Teacher

Quality State Grants)

CFDA # and Program Expenditures: 10.553/10.555/10.556/10.559 (\$682,205,000)

10.558 (\$147,136,000) 84.010 (\$650,851,000)

84.027/84.173 (\$547,954,000)

84.048 (\$41,126,000) 84.287 (\$47,454,000) 84.367 (\$71,668,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Ouestioned Costs: None

Finding 2019-043 – Failure to Perform Cash Draws in Accordance with the Treasury Regulations

Condition Found:

ISBE did not perform its cash draws in accordance with Treasury Regulations.

On an annual basis, the State of Illinois negotiates the Treasury-State Agreement (TSA) with the U.S. Department of the Treasury (the Treasury), which details, among other things, the funding techniques to be used for requesting federal funds. The TSA requires ISBE to draw funds using the pre-issuance technique for administrative and program costs related to the Child Nutrition Cluster (CNC), Child and Adult Care Food Program (CACFP), Title I – Grants to Local Educational Agencies (Title I), Special Education Grants to States (Special Education), and Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants) (Title II) programs. Additionally, federal assistance programs not specifically addressed in the TSA are governed by the Treasury Regulations at 31 CFR part 205 (Treasury Regulations) Subpart B which require funds to be drawn as close as administratively feasible to the actual cash outlay (generally defined as within three business days of receipt). Programs covered by the Treasury Regulations include the Career and Technical Education – Basic Grants to States (CTE) and Twenty-First Century Community Learning Centers (21st Century) programs as operated by ISBE.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

During our review of 15 cash draws (totaling \$21,372,456) for the 21st Century program during the year ended June 30, 2019, we noted administrative draw for payroll expenditures for which funds were not disbursed within three business days of receipt. Upon further review, we noted ISBE had requested the funding in advance for expected payroll costs for January through March in anticipation of a potential federal government shut down in December 2018. Upon reviewing the cash draw population for ISBE's other major programs, we noted administrative draws were also requested in advance for each of those programs. The amount drawn and days elapsed before amounts were disbursed for each of ISBE's major programs were as follows:

Program	Total Drawn	Date Cash Received	First Date Cash Disbursed	Date Amounts Were Fully Disbursed	Minimum Days Elapsed	ISBE's Total Fiscal Year 2019 Program Expenditures
CNC/CACFP	\$505,900	12/24/2018	3/1/2019	3/1/2019	67	\$825,775,000
Title I	953,523	12/26/2018	1/10/2019	1/10/2019	15	650,497,000
Special Education	1,369,006	12/26/2018	1/8/2019	1/16/2019	13	544,763,000
СТЕ	151,634	12/26/2018	1/8/2019	1/10/19	13	23,836,000
21st Century	78,678	12/26/2018	1/9/2019	1/10/19	14	47,629,000
Title II	24,613	12/26/2018	1/10/2019	1/10/2019	15	71,094,000

Criteria or Requirement:

According to 31 CFR 205.6(a), a TSA documents the accepted funding techniques and methods for calculating interest agreed upon by the U.S. Treasury and the State for each Federal program governed by subpart A of the Treasury regulations. Section 6.3.2 of the 2019 Treasury State Agreement (effective July 1, 2018 to June 30, 2019) states that the CNC, CACFP, Title I, Special Education Grants to States, and Title II programs are required to use the Pre-Issuance funding technique. Per section 6.2.1 of the 2019 Treasury State Agreement, the Pre-Issuance funding technique requires the State to request funds such that they are deposited in a State account not more than three business days prior to the day the State makes a disbursement.

The Treasury Regulations require programs with less than \$69,347,000 in expenditures (including the Special Education Preschool Grants, CTE and 21st Century programs) to follow Subpart B rules applicable to Federal Assistance Programs not included in a Treasury-State Agreement. According to 31 CFR 205.33(a), grantees following Subpart B are required to implement procedures to ensure that the timing and amount of fund transfers be as close as is administratively feasible to a State's actual cash outlay for program costs, which based on discussions with Federal agencies, has been interpreted to be within 3 business days of receipt of federal funds.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure that Federal cash draws are performed in accordance with the Treasury Regulations.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Cause:

In discussing these conditions with ISBE officials, they stated funding was drawn in advance to avoid a disruption in program operations resulting from the shutdown of the federal government from December 22, 2018 to January 25, 2019.

Possible Asserted Effect:

Failure to draw funds in accordance with the Treasury Regulations results in noncompliance.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-043)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ISBE implement procedures to ensure cash draws are performed in accordance with applicable Treasury Regulations.

Views of ISBE Officials:

ISBE agrees with the recommendation and will ensure cash draws are performed in accordance with applicable US Treasury regulations. Given the lack of definitive guidance from the US Department of Education (USDOE) regarding ISBE's ability to continue to draw cash during the federal government shutdown, ISBE drew funds in advance to ensure continuity of operations. ISBE drew funds in advance to meet payroll obligations and implemented additional controls to ensure that further cash draws were not completed until such time when cash was exhausted. Additionally, ISBE remitted interest payments to the federal government in accordance with the terms and conditions of the State of Illinois Treasury State Agreement.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois State Board of Education (ISBE)

Federal Agency: U.S. Department of Agriculture (USDA)

Program Name: Child Nutrition Cluster

Child and Adult Care Food Program

CFDA # and Program Expenditures: 10.553/10.555/10.556/10.559 (\$682,205,000)

10.558 (\$147,136,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-044 – Failure to Follow On-Site Monitoring Plan for CNC and CACFP Subrecipients

Condition Found:

ISBE did not perform adequate on-site monitoring procedures in accordance with its established plan for subrecipients of the Child Nutrition Cluster (CNC) and the Child and Adult Care Food Program (CACFP) programs.

USDA program regulations for the CNC and CACFP programs require ISBE to perform on-site fiscal and administrative monitoring procedures on a cyclical basis. For the CNC program, an administrative review of all school food authorities is required every three years (at a minimum). For the CACFP program, at least $1/3^{rd}$ of all institutions must be reviewed on-site annually. Technical assistance and follow-up procedures for prior reviews are conducted based upon a risk-based approach in addition to the required cycle reviews each year for both programs.

During our review of 11 CNC (5 from Summer Food Services, 5 from School Nutrition, and 1 from both) and 8 CACFP subrecipients selected for testing, we noted ISBE did not follow timeframes established in its on-site monitoring plan for communicating findings, collecting corrective action plans, and closing out monitoring files. Specifically, during our testwork of the 11 CNC and 8 CACFP subrecipients referenced above, we noted ISBE did not communicate findings for 2 reviews (1 from each program) within 60 days of the completion of review procedures and did not close out 1 CNC review within 60 days of receipt of the subrecipients' corrective action plan (CAP). Delays in completing these activities ranged from 43 to 243 days.

We also noted the CAP was not obtained in a timely manner once the review was completed for the CNC subrecipient whose monitoring file was not closed timely. The delay in receiving the CAP was 128 days after the subrecipient was notified of their findings, with 97 days elapsed between the ISBE's last communication with the subrecipient and CAP receipt. ISBE has not established adequate control procedures to ensure the timeframes outlined in its policies and procedures are met.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

ISBE's subrecipient expenditures under the federal programs for the year ended June 30, 2019 were as follows:

Program Name	Total Fiscal Year 2019 Subrecipient Expenditures	ISBE's Total Fiscal Year 2019 Program Expenditures	Percentage
CNC	\$678,730,000	\$678,855,000	99.9%
CACFP	145,522,000	146,920,000	99.0%

Criteria or Requirement:

According to 2 CFR sections 200.331(d) through (g), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, that performance goals are achieved, and consider whether the results of the subrecipient's audits or other monitoring indicate conditions that necessitate adjustments to the pass-through entity's own records.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include ensuring adequate monitoring procedures are performed for subrecipients and the results of monitoring procedures are communicated and on-site review files are completed and closed out in a timely manner.

Cause:

In discussing these conditions with ISBE officials, they stated the manual nature of the process for communicating the results of monitoring reviews contributed to the delays identified.

Possible Asserted Effect:

Failure to properly monitor subrecipients and communicate monitoring results may result in undetected noncompliance and subrecipients not properly administering Federal programs in accordance with laws, regulations, and grant agreements.

Repeat Finding:

A similar finding was reported in prior year audit as Finding No. 2018-045. (Finding Code 2019-044, 2018-045, 2017-044, 2016-049)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Recommendation:

We recommend ISBE review its monitoring procedures and implement additional procedures as necessary to ensure proper monitoring procedures are performed for all programs. Additionally, we recommend ISBE review its procedures for communicating monitoring results and closing out on-site monitoring files and implement additional procedures to ensure timely completion of these activities.

Views of ISBE Officials:

The Agency agrees with the finding. Progress has been made in timeliness of issuing and follow up of review, but it remains a manual process for State fiscal year 2020 and part of State fiscal year 2021. Efforts will continue to be made to track and meet the timelines.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois State Board of Education (ISBE)

Federal Agency: U.S. Department of Agriculture (USDA)

U.S. Department of Education (USDE)

Program Name: Child Nutrition Cluster

Child and Adult Care Food Program

Title I – Grants to Local Educational Agencies

Special Education Cluster (IDEA)

Career and Technical Education – Basic Grants to States Twenty-First Century Community Learning Centers

Supporting Effective Instruction State Grant (formerly Improving Teacher

Quality State Grants

CFDA # and Program Expenditures: 10.553/10.555/10.556/10.559 (\$682,205,000)

10.558 (\$147,136,000) 84.010 (\$650,851,000)

84.027/84.173 (\$547,954,000)

84.048 (\$41,126,000) 84.287 (\$47,454,000) 84.367 (\$71,668,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-045 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

ISBE did not accurately report Federal expenditures, including amounts provided to subrecipients, under the Child Nutrition Cluster (CNC), Child and Adult Care Food Program (CACFP), Title I – Grants to Local Educational Agencies (Title I), Special Education Cluster (Special Education), Career and Technical Education (CTE), Twenty-First Century Community Learning Centers (21st Century), and Supporting Effective Instruction State Grant (formerly Improving Teacher Quality State Grants) (Title II) programs.

Federal expenditures and amounts provided to subrecipients reported to the Illinois Office of Comptroller (IOC) which were used to prepare the Schedule of Expenditures of Federal Awards (SEFA) did not agree to ISBE's financial records. Specifically, we noted the following differences between the amounts provided for audit by ISBE (excluding amounts expended by other State agencies) and the SEFA amounts reported to the IOC (adjusted for amounts reported by other State agencies) for each program for the year ended June 30, 2019:

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

	Federal Expenditures Reported in ISBE's	Federal Expenditures Initially Reported to	
Federal Program	Records	the IOC	Difference
CNC	\$679,086,000	\$678,855,000	\$231,000
CACFP	147,012,000	146,920,000	92,000
Title I	650,663,000	650,497,000	166,000
Special Education	547,144,000	546,073,000	1,071,000
21st Century	47,454,000	47,629,000	(175,000)
Title II	70,925,000	71,094,000	(169,000)
CTE	23,883,000	23,836,000	47,000

We also noted the following differences between the amounts provided for audit by ISBE (excluding amounts expended by other State agencies) and the SEFA amounts reported to the IOC (adjusted for amounts reported by other State agencies) for the amounts provided to subrecipients for each program for the year ended June 30, 2019:

Program	Amounts Provided to Subrecipients Reported in ISBE's Records	Amounts Provided to Subrecipients Initially Reported to the IOC	Difference
CNC	\$678,923,000	\$678,730,000	\$(193,000)
Title I	642,113,000	642,103,000	10,000
Special Education	532,783,000	532,766,000	17,000
21st Century	45,892,000	45,866,000	26,000
CTE	22,834,000	22,837,000	(3,000)

Upon further investigation, we noted the differences identified in the tables above primarily relate to prior period adjustments to receivables and deferred revenue which should not be reflected in current year cash basis expenditures and amounts provided to component units of the State of Illinois reporting entity. Additionally, the differences between the federal expenditures and amounts provided to subrecipients reported in ISBE's records in the tables above and the Statewide SEFA may be the result of: (1) errors identified and corrected by the IOC, (2) errors reported by other auditors which were corrected in the SEFA, or (3) expenditures reported by other State agencies.

Although most of the differences identified in the tables above and discussed in the preceding paragraph are not quantitatively material to the SEFA as a whole, the State does not have a process in place to evaluate items of this nature outside of the audit process, as discussed in finding 2019-001. Accordingly, an error which may be material to the SEFA (in either quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the errors reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures and amounts provided to subrecipients are accurately reported on the SEFA and information provided for audit purposes is complete and accurate.

Cause:

In discussing these conditions with ISBE officials, they stated the issues are primarily attributable to the statewide reporting process using the same form, Form SCO-563, for determining modified accrual and cash basis expenditures to report in the agency's financial statements and SEFA, respectively.

Possible Asserted Effect:

Failure to accurately report federal expenditures, including amounts provided to subrecipients, prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-046. (Finding Code 2019-045, 2018-046, 2017-046, 2016-053, 2015-049, 2014-041)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ISBE establish procedures to accurately report federal expenditures, including amounts provided to subrecipients, used to prepare the SEFA to the IOC.

Views of ISBE Officials:

The Agency agrees with the finding. The State of Illinois GAAP reporting process does not have a process in place to evaluate non-cash transactions that are required to be included in expenditure data submitted to the IOC as part of the GAAP reporting process. ISBE will continue to follow Generally Accepted Accounting Principles as well as procedures outlined by the State Comptroller when compiling data for the preparation of the Agency's financial statements. In addition, a reconciliation will continue to be provided to the Auditors detailing the non-cash transactions which should be adjusted from the Form SCO-563 to prepare a cash basis SEFA. We will continue to work closely with the auditors to provide all information required to be reported in the Auditors' Federal Expenditures Questionnaires. Finally, ISBE will work with the Governor's Office of Management and Budget (GOMB) to ensure immaterial non-cash differences are excluded from the statewide SEFA to agree to the Auditor's Federal Expenditures Questionnaires.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Community College Board (ICCB)

Federal Agency: U.S. Department of Education (USDE)

Program Name: Career and Technical Education – Basic Grants to States

CFDA # and Program Expenditures: 84.048 (\$41,126,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-046 – Failure to Follow Established Subrecipient Monitoring Procedures

Condition Found:

ICCB did not follow its established policies and procedures for monitoring subrecipients of the Career and Technical Education (CTE) program.

ICCB selects subrecipients to perform fiscal and programmatic monitoring procedures on using a risk-based approach. The specific monitoring procedures may consist of on-site reviews, desk reviews, or discussions with the subrecipient depending on the results of the risk assessment. ICCB's monitoring procedures require each review to be formally documented with the issuance of a report summarizing the procedures performed, results of the procedures, and any findings or observations for improvement noted. ICCB's policies require monitoring reports to be issued within 45 days of the date the review is completed. Additionally, subrecipients are required to provide a written corrective action plan (CAP) for each finding within 60 days of receiving the review report.

During our review of 11 CTE subrecipients selected for testing (with expenditures of \$7,071,000), we noted ICCB did not follow timeframes established in its monitoring plan for communicating findings or reporting the results of its monitoring reviews to CTE subrecipients. Specifically, during our testwork we noted the following:

- ICCB did not communicate findings within 45 days of the completion of review procedures for fiscal reviews tested for all 11 subrecipients sampled. Delays in communicating the review results ranged from 53 to 360 days past the established timeframe.
- For 6 programmatic reviews, ICCB did not communicate findings within 45 days of the completion of review procedures for programmatic reviews tested for 6 subrecipients (with expenditures of \$5,901,000). Delays in communicating the review results ranged from 35 to 227 days past the established timeframe.

We also noted the ICCB did not document the acceptance of the CAP for one subrecipient (with expenditures of \$3,156,000).

ICCB has not established adequate supervisory review or other monitoring control procedures to ensure the results of its reviews and any findings identified are communicated to and CAPs are obtained from subrecipients in a timely manner as outlined in its policies and procedures.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Amounts passed through to subrecipients under the CTE program for the year ended June 30, 2019 totaled \$16,221,000.

Criteria or Requirement:

According to 2 CFR sections 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, and that performance goals are achieved.

In addition, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include the results of monitoring procedures are communicated and CAPs are obtained in a timely manner.

Cause:

In discussing these conditions with ICCB officials, they stated significant staff turnover and lack of coordination inhibited ICCB's ability to follow its policies and processes in State fiscal year 2019.

Possible Asserted Effect:

Failure to properly communicate monitoring results and obtain CAPs may result in undetected noncompliance and subrecipients not properly administering Federal programs in accordance with laws, regulations, and grant agreements.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-046)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ICCB implement the changes necessary to ensure monitoring results are communicated and corrective action plans are obtained in accordance with timeframes established in ICCB monitoring policies and procedures.

Views of ICCB Officials:

ICCB concurs with the recommendation and moving forward, ICCB staff will reassess the policies, processes, and timelines to ensure there is adequate time for staff to complete monitoring processes, while maintaining reasonable response time.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Community College Board (ICCB)

Federal Agency: U.S. Department of Education (USDE)

Program Name: Career and Technical Education – Basic Grants to States

CFDA # and Program Expenditures: 84.048 (\$41,126,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-047 – Inaccurate Reporting of Federal Expenditures

Condition Found:

ICCB did not accurately report Federal expenditures, including amounts provided to subrecipients, under the Career and Technical Education – Basic Grants to States (CTE) program.

Federal expenditures, including amounts provided to subrecipients, reported to the Illinois Office of Comptroller (IOC) which were used to prepare the schedule of expenditure of federal awards (SEFA) did not agree to ICCB's financial records. Specifically, we noted the following differences between amounts provided for audit by ICCB (excluding amounts expended by other State agencies) and the SEFA amounts reported to the IOC (excluding amounts expended by other State agencies) for the CTE program for the year ended June 30, 2019:

	Federal Expenditures Reported in	Federal Expenditures Initially Reported	
SEFA Caption	ICCB's Records	to the IOC	Difference
Federal expenditures	\$16,686,000	\$16,458,000	\$228,000
Amounts provided to subrecipients	16,221,000	-	16,221,000

Although the differences identified are not quantitatively material to the SEFA, as a whole, the State does not have a process in place to evaluate items of this nature outside the audit process, as discussed in finding 2019-001. Accordingly, any error which may be material to the SEFA (in quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the errors reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures and amounts provided to subrecipients are accurately reported on the SEFA and information provided for audit purposes is complete and accurate.

Cause:

In discussing these conditions with ICCB officials, they stated GAAP package preparation is contracted through an accounting firm. Due to staff turnover and a miscommunication with ICCB staff regarding the forms for this fund, the amounts were not included in the forms filed with the IOC.

Possible Asserted Effect:

Failure to accurately report federal expenditures, including amounts provided to subrecipients, prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-049. (Finding Code 2019-047, 2018-049, 2017-048, 2016-057, 2015-051)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ICCB establish procedures to accurately report federal expenditures, including amounts provided to subrecipients, used to prepare the SEFA to the IOC.

Views of ICCB Officials:

ICCB concurs with the finding and will ensure expenditures are reported accurately.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Transportation (IDOT)

Federal Agency: U.S. Department of Transportation (USDOT)

Program Name: Highway Planning and Construction Cluster

CFDA # and Program Expenditures: 20.205/20.205 ARRA/20.219 (\$1,228,149,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-048 – <u>Failure to Follow Established Control Procedures for Obtaining Certified Payrolls for the Highway Planning Program</u>

Condition Found:

IDOT did not obtain certified payrolls in accordance with its established internal control procedures for the Highway Planning and Construction Cluster (Highway Planning) program.

Non-federal entities are required to comply with the requirements of the Davis-Bacon Act and the Department of Labor regulations applicable to contracts governing federally financed and assisted construction. These regulations require, in part, that all laborers and mechanics employed by contractors or subcontractors who work on construction contracts in excess of \$2,000 financed by Federal assistance funds must be paid prevailing wage rates established for the locality of the project. Each subcontractor subject to the Wage Rate Requirement (formally known as the Davis-Bacon Act) must submit payrolls on a weekly basis and include a signed certification that they have complied with the prevailing wage rates. The resident engineer on the construction site is required to keep a log of contractors and monitor payroll submission. These logs are reviewed by the resident engineer, which indicates the certified payrolls for that period have been received in accordance with IDOT's established controls.

IDOT's procedures require weekly certified payrolls to be provided by contractors within four weeks of the payroll payment date. IDOT's policy requires funding to be suspended if contractors do not submit late certified payrolls within 7 days of notification from IDOT.

During our testwork of 50 Highway Planning contractor payments for regular construction projects (totaling approximately \$32,006,000) and 15 Highway Planning contractor payments for advanced construction projects (totaling approximately \$4,745,000), we noted the following:

- The certified payrolls for 3 Highway Planning contractor payments on regular construction projects (totaling approximately \$2,182,000) and 2 Highway Planning contractor payments on advanced construction projects (totaling approximately \$488,000) were not received in a timely manner. Delays in receiving the certified payrolls ranged from 32 to 68 days.
- The certified payrolls for 3 Highway Planning contractor payments on regular construction projects (totaling approximately \$1,910,000) and 11 Highway Planning contractor payments on advanced construction projects (totaling approximately \$2,464,000) were not date stamped. As a result, we were

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

unable to determine whether they were received in compliance with federal requirements and IDOT's procedures.

IDOT did not determine it necessary to suspend funding since the certified payroll had been received subsequent to notification by IDOT. Payments made for construction contracts under the Highway Planning program were approximately \$1,021,165,000 during the year ended June 30, 2019.

Criteria or Requirement:

According to 29 CFR Section 5.5(a)(3)(ii)(A) and 5.5(a)(3)(ii)(B), the contractor shall submit weekly for each week in which any contract work is performed a copy of all payrolls to the Resident Engineer. Each payroll submitted shall be accompanied by a "Statement of Compliance" signed by the contractor or subcontractor or his or her agent who pays or supervises the payment of the persons employed under the contract.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures in place to ensure certified payrolls are received in a timely manner.

Cause:

In discussing these conditions with IDOT officials, they stated the condition noted is attributed to the volume of certified payrolls the Department is required to obtain and the reliance on contractors and subcontractors to submit the certified payrolls.

Possible Asserted Effect:

Failure to obtain certified payrolls in accordance with federal requirements and IDOT's established control procedures could result in contractors not paying the prevailing wage rate to employees.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-066. (Finding Code 2019-048, 2018-066, 2017-059, 2016-071, 2015-069, 2014-056, 2013-054, 12-066, 11-077)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDOT review its current process and consider any changes necessary to ensure weekly payroll certifications are received and approved in accordance with federal requirements and IDOT's procedures.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Views of IDOT Officials:

IDOT agrees with the finding. Further consultation with district construction and compliance staff is necessary to attain full compliance with procedures. This will be an indefinite effort and continued every year via the district's spring Project Implementation meeting and through field visits by the Project Review Engineers in the Bureau of Construction. The development of a new web-based contract administration system continues. IDOT will now accept scanned images of payrolls in efforts to simplify submission. This began in earnest over the 2019 construction season. We are hopeful it will assist in correcting the issue.

The development of the web-based contract administration system (commonly referred to as CMMS) is ongoing. While we have received approval from the FHWA to receive scanned copies of certified payrolls, the collection of payrolls was not included in the development of CMMS (which is scheduled for full implementation in January 2021) and the development of a collection tool will not happen until CMMS is fully implemented.

Of a related subject, the Illinois Department of Labor is developing a web-based payroll collection system for projects covered by the Illinois Prevailing Wage Act. The IDOL has presented their system to IDOT and the FHWA for which we are hopeful the FHWA will accept the solution. This was scheduled for an April 1, 2020 release but the development was not completed as of March 9, 2020. The timeline for that solution in controlled by IDOL. In addition, recent events and the Governor's work from home directive for State employees will further delay release. We are hopeful this will assist in correcting the continuing audit finding.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Transportation (IDOT)

Federal Agency: U.S. Department of Transportation (USDOT)

Program Name: Airport Improvement Program

Highway Planning and Construction Cluster

CFDA # and Program Expenditures: 20.106 (\$39,805,000)

20.205/20.205 ARRA/20.219 (\$1,228,149,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-049 – Failure to Review Subrecipient Single Audit Reports

Condition Found:

IDOT did not review single audit reports for subrecipients for the Airport Improvement Program (Airport Improvement) and the Highway Planning and Construction Cluster (Highway Planning).

The State of Illinois established the Grant Accountability Transparency Unit (GATU) to implement the provisions of the State's Grant Accountability and Transparency Act (GATA) on a centralized basis. GATU has established standardized reporting requirements for subrecipients of the various Federal programs administered by the State through its various departments. Subrecipients of the State are required to certify whether they expended more than \$750,000 in federal awards during the fiscal year and submitted their single audit reporting packages to the Federal Audit Clearinghouse (if required). GATU is then responsible for obtaining the single audit reporting package, verifying the report meets the single audit requirements, and assigning, to the applicable State agency, any findings attributable to amounts passed through to the subrecipient(s) by the State.

IDOT staff are responsible for reviewing the reports assigned to them by GATU and determining whether: (1) federal funds reported in the schedule of expenditures of federal awards (SEFA) reconcile to IDOT records; and (2) issuing management decisions on findings reported within required time frames.

We noted IDOT passed through approximately \$21,999,000 and \$160,042,000 to subrecipients of the Airport Improvement program and the Highway Planning program during the year ended June 30, 2019. During our testwork, we determined single audit reports had not been reviewed for any Airport Improvement program or Highway Planning program subrecipients during the year ended June 30, 2019.

In addition, we noted IDOT has not established adequate monitoring controls to ensure subrecipient audit reports are reviewed and any management decisions are issued as required by the Uniform Guidance.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Subrecipient expenditures under the federal programs for the year ended June 30, 2019 were as follows:

Program	Total Fiscal Year 2019 Subrecipient Expenditures	Total Fiscal Year 2019 Program Expenditures	Percentage
Airport Improvement Program	\$21,999,000	\$39,805,000	55.3%
Highway Planning and Construction Cluster	\$160,042,000	\$1,228,149,000	13.0%

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved.

Further, 2 CFR 200.331(d)(3) and 2 CFR 200.521 state that a pass-through entity is required to issue a management decision on audit findings within six months after receipt of the subrecipient's audit report and ensure that the subrecipient takes timely and appropriate corrective action on all audit findings.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards establish and maintain internal control designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure (1) federal awards passed through to subrecipients have been properly included in the subrecipient's single audits, (2) subrecipients expending \$750,000 or more in Federal awards during the subrecipient's fiscal year have met the audit requirements of Uniform Guidance, including that the audits are completed within nine months after the end of the subrecipient's fiscal year end, (3) the subrecipient audit reports are reviewed in a timely manner, and (4) management decisions on reported findings are issued within six months after acceptance of the subrecipient's audit reports by the Federal Audit Clearinghouse.

Cause:

In discussing these conditions with IDOT officials, they stated that due to lack of staff, the reviews of single audit reports were not performed as required.

Possible Asserted Effect:

Failure to review subrecipient single audit reports in a timely manner could result in federal funds being expended for unallowable purposes and subrecipients not properly administering the federal programs in accordance with laws, regulations and the grant agreement. Additionally, failure to obtain single audit reports and issue management decisions within six months of acceptance of the report by the Federal Audit Clearinghouse results in noncompliance.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-068. (Finding Code 2019-049, 2018-068, 2017-061)

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Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDOT establish controls to ensure single audit desk reviews are completed and documented in a timely manner to evidence whether Management decisions should be issued by IDOT within six months after the subrecipient audit report has been accepted by the Federal Audit Clearinghouse.

Views of IDOT Officials:

IDOT agrees with the finding. Due to staffing issues in the Bureau of Investigation and Compliance's (BIC) Audit Compliance Unit, the resources have not been available to adequately review the audits mentioned in the findings. In order to review these audits as required, several vacant positions need to be filled. To correct this deficiency BIC 1) hired an Audit Compliance Unit Manager in January 2020, 2) began utilizing the services, in August 2019, of two Financial Reviewers retained under an auditing services contract with a CPA firm, 3) anticipates increasing the manpower associated with the auditing services contract at the end of March 2020, and 4) anticipates hiring four additional employees to work in the unit later this year.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Transportation (IDOT)

Federal Agency: U.S. Department of Transportation (USDOT)

Program Name: Highway Planning and Construction Cluster

CFDA # and Program Expenditures: 20.205/20.219 (\$1,228,149,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-050 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

IDOT did not accurately report Federal expenditures under the Highway Planning and Construction Cluster (Highway Planning) program.

Federal expenditures reported to the Illinois Office of Comptroller (IOC) which were used to prepare the schedule of expenditure of federal awards (SEFA) did not agree to IDOT's financial records. Specifically, we noted IDOT had not properly reported certain payroll and fringe benefit expenditures (totaling \$35,468,000) attributable to the Highway Planning program for the year ended June 30, 2019. These amounts were initially excluded from the Highway Planning program expenditures provided for audit and reported to the IOC as the labor distribution system used by IDOT to allocate these costs to federal programs was not operating during an eight month period (November 2018 through June 30, 2019). As the expenditures were paid within the fiscal year and IDOT had spending authority on the affected projects during the audit period, the delay in allocating these costs resulted in a financial reporting error which was not identified or corrected by IDOT prior to our audit procedures.

Although the difference identified above is not quantitatively material to the SEFA, as a whole, the State does not have a process in place to evaluate items of this nature outside the audit process, as discussed in finding 2019-001. Accordingly, any error which may be material to the SEFA (in quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the error reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures are accurately reported on the SEFA.

Cause:

In discussing these conditions with IDOT officials, they stated the unreported expenditures for SEFA were due to a system error.

Possible Asserted Effect:

Failure to accurately report federal expenditures prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-069. (Finding Code 2019-050, 2018-069, 2017-062, 2016-072)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDOT establish procedures to accurately report federal expenditures used to prepare the SEFA to the IOC.

Views of IDOT Officials:

IDOT agrees with the finding. The unreported expenditures for SEFA were payroll-costs eligible for Federal reimbursement during State fiscal year 2019. However, the Automated Labor Distribution (ALD) software system used to determine payroll costs eligible for Federal reimbursement failed early in State fiscal year 2019. The Bureau of Information Processing management could not make restoration of the ALD system a priority due to other vital, mandated projects and the staff shortages caused by such. Department policy is to report only Federal payroll reimbursements received through lapse as a receivable at year end. In State fiscal year 2019 specifically, Federal reimbursed of payroll was significantly decreased because no payroll could be processed and identified as reimbursable through the Federal system due to the ALD failure. Federal receivables were reported consistent with Department policies and procedure rather than making an exception for State fiscal year 2019 and estimating a previously unknown Federal receivable amount. Should a failure such as this occur in the future, the Department will estimate, as is reasonably possible, reportable numbers. The Department will also reassess priorities in the event of system failures and give ALD a higher ranking.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Transportation (IDOT)

Federal Agency: U.S. Department of Transportation (USDOT)

Program Name: Airport Improvement Program

Highway Planning and Construction Cluster

CFDA # and Program Expenditures: 20.106 (\$39,805,000)

20.205/20.205 ARRA/20.219 (\$1,228,149,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-051 – *Inadequate Controls over Information Systems*

Condition Found:

IDOT does not have adequate user access and program change management controls over the IDOT Integrated Transportation Project Management system.

The information technology applications that support the IDOT Integrated Transportation Project Management system include the following:

- The Electronic Contract Management System (ECM)
- The Electronic Letting Management System (ELM)
- The Illinois Construction Records System (ICORS)
- The Bureau of Contract Management System (BCM)
- The Fiscal Operations and Administration System (FOA)
- The Federal Payment Control System (FPC)

The ECM and ELM systems are used during the initial letting stages of the construction contract. The ECM houses the estimates made for the projects and the ELM system stores the bids from the contractors. The ICORS system is used by the resident engineers to record the progress of each job for billing purposes, which is interfaced with the BCM system. The data from the BCM system is interfaced with the FOA system to generate the payment to the contractor and is also interfaced with the FPC system to generate the federal billing.

During our testwork of IDOT's controls over user access and program change management controls over the applications identified above, we noted IDOT does not have formal policies and procedures in place related to terminations of employees on the network and application levels. Further, twelve employees (out of 63 tested) retained user access after their termination date for the applications identified above.

Additionally, during our testwork over changes made to IDOT's information systems, we noted IDOT was not able to generate a list of changes made to its information systems from each respective information system or application. IDOT's current procedures include tracking changes made to its information systems

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

in a database; however, the information input into the database is manually input. Accordingly, we were unable to determine whether the list of changes provided by IDOT from the database during our audit was complete.

Criteria or Requirement:

2 CFR 200.303 require nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include ensuring the information systems associated with the administration of the federal programs have proper user access and change management controls in place.

Cause:

In discussing these conditions with IDOT officials, they stated that the underlying cause of the residual network accounts, and associated permissions, following employees' separations was unreliable transactional data in the agency's human resources systems, an inconsistent handling of employee terminations and separations, and a technical and functional deficiency of the State of Illinois, DoIT hosted mainframes, as the mainframes do not have the capability to produce a system generated list.

Possible Asserted Effect:

Failure to ensure the information systems that are used to administer the federal programs have proper user access and change management controls in place could result in noncompliance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-070. (Finding Code 2019-051, 2018-070, 2017-063, 2016-073, 2015-071, 2014-063, 2013-067, 12-82)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDOT implement procedures to ensure access to its information systems is adequately secured and changes identified in system access reviews are made on a timely basis. We also recommend IDOT implement procedures to ensure all information systems can generate a list of program changes from the information systems and applications or implement other procedures to establish the completeness and accuracy of the listing of program changes.

Views of IDOT Officials:

IDOT concurs with these findings and will work to implement permanent measures to ensure access to its information systems is adequately secured and changes identified, and system access reviews are made on a timely basis. In regard to implementing procedures to ensure all information systems can generate a list

Schedule of Findings and Questioned Costs

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of program changes from the information systems and applications, the older systems utilized by IDOT do not have the capability to perform this electronically. As an interim procedure IDOT has implemented a SharePoint site to track all system changes. IDOT is undergoing several major projects to replace these systems. All of these systems currently have on-going projects except FOA. In regard to FOA, Statewide Enterprise Resource Planning (ERP) which was implemented in January 2020 replaced a portion of the functionality but over the next 12 months IDOT will be meeting with the ERP Team in an attempt to configure SAP to replace FOA and provide all necessary functionality currently provided by FOA. If it is determined in the next 12 months that ERP cannot serve as a viable replacement for FOA- IDOT will commence a separate effort/project to replace FOA with a new system. It is anticipated all of these systems will be replaced by December 31, 2022. The unknown at this time is the full replacement of FOA, which may or may not extend out this desired target date for all of the systems to be replaced.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Environmental Protection Agency (IEPA)

Federal Agency: U.S. Environmental Protection Agency (USEPA)

Program Name: Capitalization Grants for Clean Water State Revolving Funds

Capitalization Grants for Drinking Water State Revolving Funds

CFDA # and Program Expenditures: 66.458 (\$79,899,000)

66.468 (\$64,879,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-052 – Untimely Review of Subrecipient Single Audit Reports

Condition Found:

IEPA did not obtain and adequately review single audit reports received from its subrecipients for the Capitalization Grants for Clean Water State Revolving Funds (CWSRF) and Capitalization Grants for Drinking Water State Revolving Funds (DWSRF) programs on a timely basis.

IEPA requires subrecipients who expend more than \$750,000 in federal awards during the subrecipient's fiscal year to submit a single audit report. IEPA staff are responsible for reviewing these reports and determining whether: (1) the audit reports meet the single audit requirements; (2) federal funds reported in the schedule of expenditures of federal awards (SEFA) reconcile to IEPA records; and (3) Type A programs (as defined by the Uniform Guidance) are being audited at least every three years. Additionally, IEPA staff are responsible for evaluating the type of audit opinion issued (i.e. unmodified, modified, or adverse) and issuing management decisions on findings reported within required time frames.

During our review of a sample of 8 CWSRF subrecipients (with 2018 expenditures of \$38,088,368) and 7 DWSRF subrecipients (with 2018 expenditures of \$7,036,502), we noted the following exceptions relative to the single audit desk reviews performed in 2019:

- One DWSRF subrecipient report was not reviewed in a timely manner (within six months of acceptance by the Federal Audit Clearinghouse). The delay in reviewing this report was 329 days after the required timeframe. Federal DWSRF disbursements to the selected subrecipient totaled \$171,280 for their fiscal year under audit (2018).
- One DWSRF report was not filed with the FAC within required timeframes, which was not identified by IEPA until eight months after the report was due. This audit report contained 2 DWSRF findings for which a management decision had not been issued by IEPA as of the date of our testing (November 27, 2019). Federal DWSRF disbursements to the sampled subrecipient totaled \$778,037 for their fiscal year under audit (2018).

In addition, we noted IEPA has not established adequate monitoring controls to ensure all subrecipient audit reports are received and reviewed, and any management decisions are issued as required by the Uniform Guidance.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

IEPA's subrecipient expenditures under the federal programs for the year ended June 30, 2019 were as follows:

Program	Total Fiscal Year 2019 Subrecipient Expenditures	Total Fiscal Year 2019 Program Expenditures	Percentage
CWSRF	79,750,000	79,899,000	99.8%
DWSRF	63,136,000	64,879,000	97.3%

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved. Further, 2 CFR 200.331(d)(3) and 2 CFR 200.521(d) state that a pass-through entity is required to issue a management decision on audit findings within six months of acceptance of the subrecipient's audit report by the Federal Audit Clearinghouse and ensure that the subrecipient takes timely and appropriate corrective action on all audit findings.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure single audit reports are reviewed in a timely manner and management decision letters are issued within required timeframes.

Cause:

In discussing these conditions with IEPA officials, they stated due to human error a fiscal year end date was not entered into the system and a failure of accounting for other federal funding received by the subrecipient.

Possible Asserted Effect:

Failure to obtain and adequately review subrecipient single audit reports in a timely manner may result in federal funds being expended for unallowable purposes and subrecipients not properly administering the federal programs in accordance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was reported in prior year audit as finding number 2018-072. (Finding Code 2019-052, 2018-072, 2017-064)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Recommendation:

We recommend IEPA establish procedures to ensure subrecipient single audit reports are obtained and adequately reviewed within established deadlines and management decisions are issued for all findings affecting its federal programs in accordance with required timeframes.

Views of IEPA Officials:

Agree. An Agency procedure has been established to issue a management decision letter for all findings issued pertaining to the Federal award. IEPA will not be issuing management letters related to audit findings relating to the financial statements which are required to be reported in accordance with GAGAS. The Agency is adding a Post Loan Monitoring position to the Financial Capability Unit whose primary duties will be Post Loan Monitoring and Single Audit.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Emergency Management Agency (IEMA)

Federal Agency: U.S. Department of Homeland Security (DHS)

Program Name: Homeland Security Grant Program

CFDA # and Program Expenditures: 97.067 (\$64,691,000)

Award Numbers: Various – See schedule of award numbers

Federal Award Year: Various – See schedule of award numbers

Questioned Costs: None

Finding 2019-053 – *Inadequate Review of Single Audit Reports*

Condition Found:

IEMA did not adequately review single audit reports received from its subrecipients for the Homeland Security Grant Program on a timely basis.

The State of Illinois established the Grant Accountability Transparency Unit (GATU) to implement the provisions of the State's Grant Accountability and Transparency Act (GATA) on a centralized basis. GATU has established standardized reporting requirements for subrecipients of the various Federal programs administered by the State through its various departments. Subrecipients of the State are required to certify whether they expended more than \$750,000 in federal awards during the fiscal year and submitted their single audit reporting packages to the Federal Audit Clearinghouse (FAC), if required. GATU is then responsible for obtaining the single audit reporting package, verifying the report meets the single audit requirements, and assigning, to the applicable State agency, any findings attributable to amounts passed through to the subrecipient(s) by the State.

IEMA staff are responsible for reviewing the reports assigned to them by GATU and determining whether: (1) federal funds reported in the schedule of expenditures of federal awards (SEFA) reconcile to IEMA records and (2) issuing management decisions on findings reported within required time frames.

During our review of a sample of five single audit desk reviews performed during State fiscal year 2019 for 5 subrecipients (with expenditures of \$38,265,462), we noted IEMA did not communicate the results of single audit desk reviews or issue management decisions on reported findings within six months of acceptance of the single audit report by the FAC. As of the date of our testing (January 15, 2020), we noted result letters had not been sent for any of the five subrecipients tested. Additionally, one subrecipient (with expenditures of \$23,766,811) had single audit findings which required a management decision.

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IEMA's subrecipient expenditures under the Homeland Security Grant Program for the year ended June 30, 2019 were as follows:

	Total Fiscal Year 2019 Subrecipient	Total Fiscal Year 2019 Program	
Program	Expenditures	Expenditures	%
Homeland Security Grant Program	\$58,424,000	\$64,691,000	90.3%

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved. Further, 2 CFR 200.331(d)(3) and 2 CFR 200.521 state that a pass-through entity is required to issue a management decision on audit findings within six months of acceptance of the audit report by the FAC and ensure that the subrecipient takes timely and appropriate corrective action on all audit findings.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include implementing procedures and hiring adequate resources to ensure single audit reports are reviewed in a timely manner and management decision letters are issued with required timeframes.

Cause:

In discussing these conditions with IEMA officials, they stated they stated audit reports were not reviewed in a timely manner due to difficulties performing reconciliations of expenditures required by state rules. The GATA system is still being refined, issues within the process has caused much of the delays with completing reviews in a timely manner. The shortage of staff has also played a role in the completion of reviews.

Possible Asserted Effect:

Failure to obtain and review subrecipient single audit reports in a timely manner could result in federal funds being expended for unallowable purposes and subrecipients not properly administering the federal programs in accordance with laws, regulations, and the grant agreement. Additionally, failure to issue management decisions within six months of acceptance of the single audit report by the FAC results in noncompliance with federal regulations.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-053)

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Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IEMA establish procedures to ensure: (1) subrecipient single audit reports are obtained and reviewed within established deadlines, (2) management decisions are issued for all findings affecting its federal programs in accordance with the Uniform Guidance, and (3) follow up procedures are performed to ensure subrecipients have taken timely and appropriate corrective action.

Views of IEMA Officials:

Agreed. IEMA will review and update current procedures to help ensure that subrecipient single audit reports are reviewed with established deadlines, management decisions are issued on all findings related to federal programs and follow up on corrective action taken to resolve any findings.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Veterans Affairs (IDVA)

Federal Agency: U.S. Department of Veterans Affairs (USDVA)

Program Name: Veterans State Nursing Home Care

CFDA # and Program Expenditures: 64.015 (\$39,879,000)

Award Numbers: Various – See table of award numbers

Federal Award Year: Various – See table of award numbers

Questioned Costs: None

Finding 2019-054 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

IDVA did not accurately report Federal expenditures under the Veterans State Nursing Home Care (Veterans Care) program.

Federal expenditures reported to the Illinois Office of the Comptroller (IOC) which were used to prepare the schedule of expenditure of federal awards (SEFA) did not agree to IDVA's financial records. Specifically, we noted the following differences between amounts provided for audit by IDVA and the SEFA amounts reported to the IOC for each program for the year ended June 30, 2019:

	Federal Expenditures Reported in IDVA's	Federal Expenditures Initially Reported to	
SEFA Caption	Records	the IOC	Difference
Federal expenditures	\$39,879,000	\$40,187,000	(\$308,000)

Although the difference identified above is not quantitatively material to the SEFA as a whole, the State does not have a process in place to evaluate items of this nature outside of the audit process. Accordingly, an error which may be material to the SEFA (in either quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the error reported in this finding which resulted in this program being under the Type A threshold. As the program was not identified until December 2019 as potentially being a Type A program and the SEFA error was not corrected by the State until June 2020, the program had already been audited based on our assessment that it was a high risk Type A program December 2019.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

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Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures are accurately reported on the SEFA.

Cause:

In discussing these conditions with IDVA officials, they stated process improvements were needed for accurate reporting.

Possible Asserted Effect:

Failure to accurately report federal expenditures prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-054)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDVA establish procedures to accurately report federal expenditures used to prepare the SEFA to the IOC.

Views of IDVA Officials:

Accepted. The Department agrees that when required to submit, established procedures should be implemented to ensure accurate reporting and have implemented new procedures to address.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Criminal Justice Information Authority (ICJIA)

Federal Agency: U.S. Department of Justice (USDOJ)

Program Name: Crime Victim Assistance

CFDA # and Program Expenditures: 16.575 (\$61,872,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-055 – <u>Failure to Maintain Adequate Documentation for Earmarking Requirements of the Crime Victim Assistance Program</u>

Condition Found:

ICJIA did not maintain adequate documentation to substantiate the earmarking requirements of the Crime Victim Assistance Program were met during the year ended June 30, 2019.

ICJIA is required to earmark a portion of its Crime Victim Assistance award to fund activities relative to victims of crimes in three priority areas designated by USDOJ (10% for each priority area) and to underserved victims (10%). The three priorities designated by USDOJ include sexual assault, domestic and family violence, and child abuse. Additionally, USDOJ has identified underserved victims to include: victims of federal crimes, survivors of homicide victims, or victims of assault, robbery, gang violence, hate and bias crimes, intoxicated drivers, bank robbery, economic exploitation and fraud, and elder abuse.

During our testing of the Illinois State Annual Performance Report for the federal fiscal year ended September 30, 2018 (filed in State fiscal year 2019), we noted ICJIA reported the following amounts for each of the earmarking requirements in the 2018 Illinois State Annual Performance Report for the 2015 Crime Victim Assistance Award (2015-VA-GX-0049):

	2015-VA-	GX-0049
Earmarking Requirement	Dollars	Percentage
Sexual assault priority area	\$17,906,362	23.0%
Domestic and family violence priority area	24,467,910	32.0%
Child abuse priority area	3,802,886	5.0%
Underserved victims	5,252,346	7.0%

ICJIA was unable to provide documentation to support the amounts reported to meet the three priority area earmarking requirements and the underserved victims earmarking requirements. Accordingly, we were unable to obtain sufficient and appropriate audit evidence to conclude on the earmarking compliance requirement applicable to the Crime Victim Assistance program. In addition, as noted above, the amounts reported for the child abuse priority area and underserved victims did not meet the 10% minimum requirement.

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ICJIA has not established appropriate internal controls to ensure earmarking requirements are met and supported in accordance with federal requirements.

Criteria or Requirement:

According to 28 CFR 94.104(a) through (c), the State Administering Agency shall allocate a minimum of ten percent of each year's Victim of Crime Act grant to each of the three priority categories of victims including sexual assault, spousal abuse, and child abuse, and previously underserved victims of violent crime.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include implementing procedures to ensure supporting documentation for financial and other award information reported in required financial reports is maintained and earmarking requirements are met.

Cause:

In discussing these conditions with ICJIA officials, they stated the information was not retained due to issues occurring during the transition of reporting systems by the Office for Victims of Crime (OVC).

Possible Asserted Effect:

Failure to maintain supporting documentation for the earmarking requirements prohibits the completion of an audit and prevents the Department of Justice from monitoring the Crime Victim Assistance Program earmarking requirements.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-055)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ICJIA implement procedures to ensure supporting documentation is maintained for the earmarking requirement applicable to its federal programs. Additionally, procedures should be implemented to ensure earmarking requirements are met by the State.

Views of ICJIA Officials:

ICJIA accepts the recommendation and, while there has been no finding from OVC of our accounting for these funds for Federal fiscal year 2015, will implement procedures to ensure supporting documentation is maintained for the earmarking requirement applicable to its federal, and when applicable State, programs.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Criminal Justice Information Authority (ICJIA)

Federal Agency: U.S. Department of Justice (USDOJ)

Program Name: Crime Victim Assistance

CFDA # and Program Expenditures: 16.575 (\$61,872,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-056 – <u>Failure to Perform Risk Assessment and Adequately Monitor Subrecipients of Crime Victim Assistance Program</u>

Condition Found:

ICJIA did not perform a risk assessment of subrecipients of the Crime Victim Assistance program as required by the Uniform Guidance. Additionally, ICJIA did not perform programmatic and fiscal on-site visits in accordance with its established monitoring procedures.

The Uniform Guidance requires pass-through agencies to perform a risk assessment to establish appropriate monitoring procedures based upon the risks inherent at each subrecipient. The risk assessment procedures are to include, among other things, the results of recent audits/reviews and the amount of federal funding passed through to the subrecipients. ICJIA is required to monitor subrecipients to determine whether they establish and operate their fiscal system according to the conditions of the award document and to ensure that funds are requested and expended according to the subrecipient's cash needs and eligible costs. ICJIA's monitoring procedures for all subrecipients consists of performing single audit report desk reviews, reviewing fiscal and data reports submitted by subrecipients, and performing periodic program and fiscal site visits.

During our audit procedures, we noted ICJIA had not performed and documented risk assessments for each subrecipient to determine the monitoring to be performed. Accordingly, we were unable to determine the criteria used by ICJIA to select subrecipients for the 41 program and 6 fiscal on-site reviews conducted during the year ended June 30, 2019.

In reviewing the on-site monitoring procedures performed by ICJIA for 13 subrecipients (with expenditures totaling \$44,382,994), we noted the following exceptions:

- ICJIA's program on-site monitoring reviews included completing a brief checklist to determine whether certain program-specific compliance requirements (activities allowed, matching, and maintenance of effort requirements) and select fiscal activities were being performed in accordance with the grant award. The procedures performed appeared to primarily consist of inquiries of personnel responsible for administering the program at the subrecipient location. ICJIA completed 41 program on-site monitoring reviews during the year ended June 30, 2019.
- ICJIA's fiscal on-site monitoring reviews included more detailed procedures over the various fiscal processes (payroll, procurement, and reporting) impacting compliance requirements

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applicable to most federal programs. These reviews also included sampling of transactions across multiple awards provided by ICJIA. ICJIA completed 6 fiscal on-site monitoring reviews during the year ended June 30, 2019.

• ICJIA did not consistently document the supervisory reviews of communications of on-site monitoring results to subrecipients in accordance with ICJIA's policies for 9 (69%) subrecipients tested.

ICJIA passed through approximately \$58,967,000 of federal funding under the Crime Victim Assistance program during the year ended June 30, 2019.

Criteria or Requirement:

According to 28 CFR 94.106(a), the state administering agency (SAA) shall develop and implement a monitoring plan in accordance with the requirements of this section and 2 CFR 200.331. The monitoring plan must include a risk assessment plan. According to 2 CFR 200.331(b), a pass-through entity must evaluate each subrecipient's risk of noncompliance for purposes of determining the appropriate subrecipient monitoring related to the subaward. Additionally, according to 2 CFR 200.331(d), a pass-through entity must monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statues, regulations and the terms and conditions of the subaward; and that the subaward performance goals are achieved.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include implementing risk assessment procedures required by the Uniform Guidance and ensure monitoring procedures are performed and documented in accordance with established policies and procedures.

Cause:

In discussing these conditions with ICJIA officials, they stated the Victim of Crime Assistance fiscal audit position was vacated midyear resulting in fewer audits conducted for the year and the fiscal policy for assessing grantee risk was not completed by year-end.

Possible Asserted Effect:

Failure to perform required risk assessments and adequately monitor subrecipients results in noncompliance and may result in subrecipients not properly administering the federal programs in accordance with laws, regulations, and the terms and conditions of the award.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-056)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Recommendation:

We recommend ICJIA implement risk assessment procedures required by the Uniform Guidance and procedures to ensure monitoring procedures are appropriately performed.

Views of ICJIA Officials:

ICJIA accepts the recommendation and will implement risk assessment procedures required by the Uniform Guidance and procedures to ensure monitoring procedures are appropriately performed.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Criminal Justice Information Authority (ICJIA)

Federal Agency: U.S. Department of Justice (USDOJ)

Program Name: Crime Victim Assistance

CFDA # and Program Expenditures: 16.575 (\$61,872,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-057 – Failure to Perform Cash Draws in Accordance with Treasury Regulations

Condition Found:

ICJIA did not perform its cash draws for the Crime Victim Assistance program in accordance with Treasury regulations.

Treasury regulations require ICJIA to minimize the time between the receipt of federal funds for the Crime Victim Assistance program and the disbursement of those funds for program purposes (defined as within 10 days of receipt). ICJIA typically determines the federal draw amount for the Crime Victim Assistance program based upon invoices that have been approved for payment by ICJIA and the expected payroll expenditures each period.

During our review of 25 cash draws (totaling \$56,891,246) for the Crime Victim Assistance program during the year ended June 30, 2019, we noted one draw tested (in the amount of \$15,000,000) in which ICJIA requested funds in excess of the amount expected to be approved for payment within 10 days (amount approved for payment totaled \$3,861,251) resulting in an advance of \$11,138,749. ICJIA had requested the excess funding for expenditures expected to be paid in January, February, and March in anticipation of a potential federal government shut down in December 2018. ICJIA also used this advance to fund expenditures totaling \$3,309,902 which were paid between 11 and 27 days after the receipt of federal funding. ICJIA returned \$7,828,847 to the USDOJ on February 27, 2019.

Upon further review of other draws made during this timeframe, we noted ICJIA had also requested funding in advance for expected payroll and administrative expenditures (totaling \$800,000). ICJIA expended these funds in their entirety and, accordingly, no funds were returned to the USDOJ; however, \$761,947 funded expenditures were paid between 12 and 38 days after the receipt of federal funding.

Supervisory reviews and other monitoring procedures did not prevent the advance draws performed by ICJIA in anticipation of the federal government shut down. Additionally, approval was not requested from the USDOJ to perform these advance draws.

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Criteria or Requirement:

The Treasury Regulations at 31 CFR part 205 (Treasury Regulations) require programs with less than \$69,347,000 in expenditures to follow Subpart B rules applicable to Federal Assistance Programs not included in a Treasury-State Agreement. According to 31 CFR 205.33(a), grantees following Subpart B are required to implement procedures to ensure that the timing and amount of fund transfers be as close as is administratively feasible to a State's actual cash outlay for program costs. The December 2017 Department of Justice Financial Guide section 3.1 states "organizations should request funds based upon immediate disbursement/reimbursement requirements. Draw down requests should be timed to ensure that Federal cash on hand is the minimum needed for disbursements/reimbursements to be made immediately or within 10 days. If not spent or disbursed within 10 days, funds must be returned to the awarding agency".

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include adequate training for employees to ensure that Federal cash draws are performed in accordance with the Treasury Regulations and award specific cash management requirements.

Cause:

In discussing these conditions with ICJIA officials, they stated they believed they were permitted to draw in advance of expenditures to maintain operations during the government shutdown which began December 21, 2018.

Possible Asserted Effect:

Failure to draw funds in accordance with the Treasury Regulations results in noncompliance.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-057)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ICJIA implement procedures to ensure personnel performing cash draws possess adequate knowledge to perform the draws in accordance with applicable Treasury Regulations.

Views of ICJIA Officials:

ICJIA accepts the recommendation. ICJIA has procedures in place that keep us in compliance with the Treasury Regulations and with USDOJ's rules, our staff have the training and knowledge to perform drawdowns in accordance with applicable Treasury Regulations. In the event the agency is faced with those extremely rare emergency situations, management will seek advice from the Governor's Office of Management and Budget to make any possible changes to our agreement with Treasury for purposes of protecting the services afforded to victims of crime and avoiding hardship of our grantees. ICJIA's management understands the importance of compliance with Treasury Regulation and the USDOJ Financial

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Guide at all times and to seek prior approval for advances when those rare and unusual circumstances present themselves. However, after considering the feasibility of other options, like furlough days or shifting the federal payroll to our General Revenue Fund, the agency decided that to protect our grantees as well as ICJIA staff, it would draw down funds in advance while there was still an opportunity. Inasmuch as doing so resulted in a brief period of noncompliance with USDOJ's 10-day rule for disbursements, it allowed the agency to act in the best interests of our programs and the people they serve.

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State Agency: Illinois Criminal Justice Information Authority (ICJIA)

Federal Agency: U.S. Department of Justice (USDOJ)

Program Name: Crime Victim Assistance

CFDA # and Program Expenditures: 16.575 (\$61,872,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-058 – <u>Inadequate Controls over Financial Status Reports</u>

Condition Found:

ICJIA does not have adequate controls in place to ensure amounts reported on the federal financial status report (SF-425) are complete and accurate.

ICJIA is required to prepare financial status (SF-425) reports on a quarterly basis for each Crime Victim Assistance grant and a final report once the grant is closed. During our review of six quarterly reports and one final SF-425 report submitted during the year ended June 30, 2019, we noted supervisory review procedures were not performed for the one final SF-425 report submitted.

In addition, we noted the total recipient share of expenditures (\$18,054,012) reported on the one final SF-425 submitted for the Federal fiscal year 2015 Crime Victim Assistance grant did not agree to supporting documentation. Specifically, during our review of 25 subrecipient matching contributions (totaling \$9,222,734) included in a spreadsheet prepared to support the SF-425 report, we noted three matching contributions did not agree to the underlying expenditure reports submitted by subrecipients. As a result of these errors, the total recipient share of expenditures was overstated by \$504.

Criteria or Requirement:

2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure financial and other award information reported in required financial reports is accurate prior to submission.

Cause:

In discussing these conditions with ICJIA officials, they stated turnover resulted in the submission of the report without a supervisory review in order to meet the reporting deadline.

Possible Asserted Effect:

Failure to establish adequate controls may result in inaccurate financial reports which prevents the USDOJ from effectively monitoring the Crime Victim Assistance Program.

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Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-058)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend ICJIA implement additional review procedures necessary to ensure the reports are complete, accurate, and agree or reconcile to its financial records. We also recommend ICJIA ensure supervisory review procedures are performed and documented.

Views of ICJIA Officials:

ICJIA accepts the recommendation and will implement procedures to ensure reports are complete, accurate and reconcile to its financial records. The Agency will also provide adequate supervisory review is performed and documented.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

State Agency: Illinois Department of Commerce and Economic Opportunity (DCEO)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Workforce Innovation and Opportunity Act Cluster

CFDA # and Program Expenditures: 17.258/17.259/17.278 (\$144,654,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-059 – *Inadequate Review of Subrecipient Single Audit Reports*

Condition Found:

DCEO did not adequately review single audit reports for subrecipients of the Workforce Innovation and Opportunity Act Cluster (WIOA) program.

The State of Illinois established the Grant Accountability Transparency Unit (GATU) to implement the provisions of the State's Grant Accountability and Transparency Act (GATA) on a centralized basis. GATU has established standardized reporting requirements for subrecipients of the various Federal programs administered by the State through its various departments. Subrecipients of the State are required to certify whether they expended more than \$750,000 in federal awards during the fiscal year and submit their single audit reporting packages to the Federal Audit Clearinghouse (if required). GATU is then responsible for obtaining the single audit reporting package, verifying the report meets the single audit requirements, and assigning, to the applicable State agency, any findings attributable to amounts passed through to the subrecipient(s) by the State.

DCEO staff are responsible for reviewing the reports assigned to them by GATU and determining whether: (1) federal funds reported in the schedule of expenditures of federal awards (SEFA) reconcile to DCEO records and (2) issuing management decisions on findings reported within required time frames.

During our testwork of a sample of single audit desk review files for 25 WIOA Cluster subrecipients (with amounts passed-through totaling \$105,121,000), we noted the following:

- DCEO did not issue management decisions on reported findings within 6 months of acceptance of the single audit report by the Federal Audit Clearinghouse (FAC) as required for one subrecipient. As of the date of our testing (May 6, 2020), a management decision letter had not been issued. Amounts passed through to this subrecipient during the year ended June 30, 2019 were \$2,719,000.
- DCEO did not obtain or review the single audit report for one subrecipient. Amounts passed through to this subrecipient during the year ended June 30, 2019 were \$646,000.

We noted DCEO passed through approximately \$131,987,000 to subrecipients of the WIOA cluster programs during the year ended June 30, 2019.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

In addition, we noted DCEO has not established adequate monitoring controls to ensure subrecipient audit reports are reviewed and any management decisions are issued as required by the Uniform Guidance.

Subrecipient expenditures under the federal programs for the year ended June 30, 2019 were as follows:

	Total Fiscal Year 2019 Subrecipient	Total Fiscal Year 2019 Program	
Program	Expenditures	Expenditures	Percentage
WIOA Cluster	\$131,987,000	\$144,654,000	91.2%

Criteria or Requirement:

According to 2 CFR 200.331(d), a pass-through entity is required to monitor the activities of subrecipients as necessary to ensure the federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved.

Further, 2 CFR 200.331(d)(3) and 2 CFR 200.521 state that a pass-through entity is required to issue a management decision on audit findings within six months after receipt of the subrecipient's audit report and ensure that the subrecipient takes timely and appropriate corrective action on all audit findings.

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards establish and maintain internal control designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure (1) federal awards passed through to subrecipients have been properly included in the subrecipient's single audits, (2) subrecipients expending \$750,000 or more in Federal awards during the subrecipient's fiscal year have met the audit requirements of Uniform Guidance, including that the audits are completed within nine months after the end of the subrecipient's fiscal year end, (3) the subrecipient audit reports are reviewed in a timely manner, and (4) management decisions on reported findings are issued within six months after acceptance of the subrecipient's audit reports by the Federal Audit Clearinghouse.

Cause:

In discussing these conditions with DCEO officials, they stated that the State of Illinois implemented the Audit Report Review Management (ARRM), a centralized system for managing 2 CFR 200 requirements relevant to single audit reviews of subrecipients. These exceptions occurred as a result of the State of Illinois and DCEO implementing and acclimating to that system.

Possible Asserted Effect:

Failure to obtain and review subrecipient single audit reports in a timely manner may result in federal funds being expended for unallowable purposes and subrecipients not properly administering the federal programs in accordance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-059)

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend DCEO establish procedures to ensure subrecipient single audit reports are obtained and reviewed within established deadlines and management decisions are issued for all findings affecting its federal programs in accordance with required timeframes.

Views of DCEO Officials:

DCEO agrees with the recommendation.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Employment Service Cluster

CFDA # and Program Expenditures: 17.207/17.801/17.804 (\$41,197,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: Cannot be determined

Finding 2019-060 – Failure to Provide Supporting Documentation for Payroll and Related Costs

Condition Found:

IDES could not provide adequate supporting documentation to substantiate payroll and related costs claimed for federal reimbursement under the Employment Service Cluster program.

The Employment Service Cluster program is an administrative grant program which primarily funds personal service costs, fringe benefit expenditures, and indirect costs which are allocated to its Federal and State programs through the use of cost centers established for each of IDES' activities and programs. On a bi-weekly basis, IDES employees complete and sign manual effort reports (time sheets) to report and certify their time according to the appropriate cost centers. These effort reports are then reviewed and approved by the employee's immediate supervisor. Time sheets are manually entered in the time reporting system which is used to accumulate the costs related to each cost center. Cost center data from the time reporting system is used to identify personal service expenditures attributable to IDES' State and federal programs and to calculate and allocate the related fringe benefit charges and indirect costs.

During our testing of 25 direct payroll expenditures charged to the Employment Service Cluster program (totaling \$74,900) during the year ended June 30, 2019, we noted effort reports (supporting payroll expenditures sampled of \$21,550) for nine Employment Service Cluster employees could not be provided for testing. IDES personnel stated they were unable to physically access their offices to locate the files as of the date of our testing (July 29, 2020) and were unable to provide a date on which they would be able to physically access the files. As a result, we were unable to determine whether the payroll and fringe benefit expenditures, as well as related indirect costs, were appropriately supported in accordance with federal requirements. Accordingly, we were unable to determine if the payroll, fringe benefits, and indirect costs were allowable or met earmarking requirements, if applicable.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Personal service expenditures, fringe benefits, and indirect costs charged to the ES Cluster program for the year ended June 30, 2019 were as follows:

Expenditure Type	Employment Service Cluster
Direct payroll	\$13,257,000
Fringe benefits	\$11,558,000
Indirect costs	\$9,547,000
Total	\$34,362,000

Criteria or Requirement:

2 CFR 200.403 establish principles and standards for determining costs for federal awards carried out through grants, cost reimbursement contracts, and other agreements with state and local governments. To be allowable under federal awards, costs must meet certain general criteria. Those criteria require, among other things, that the expenditure be adequately documented.

According to 2 CFR 200.430(i), charges to Federal awards for salaries and wages must be based on records that accurately reflect the work performed. These records must be, among other things, supported by a system of internal control, comply with the established accounting policies and practices of the non-Federal entity, and support the distribution of the employee's salary or wages amount specific activities or cost objectives if the employee works on more than one federal award, activity, or cost objective.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. IDES Procedure 2005.403 requires (1) IDES employees to prepare and sign their timesheets and to turn them into their supervisors for review; (2) IDES managers are to ensure the completeness and accuracy of employee timesheets and sign-off prior to entry into the time keeping system (3) IDES Expenditure Control/Payroll is to retain original copies of timesheets for a period of three years before they are transferred to external storage for an additional two years. Effective internal controls should include procedures to ensure required documentation is obtained to support payroll and related costs and to maintain documentation evidencing management approval of payroll information.

Cause:

In discussing these conditions with IDES officials, they stated personnel were unable to return to their offices to locate supporting documentation due to COVID-19 restrictions.

Possible Asserted Effect:

Failure to provide adequate documentation for payroll and related costs inhibits our ability to perform an audit in accordance with professional standards and may result in the federal funds being expended for unallowable purposes.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-060)

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES review its current procedures and consider any changes necessary to ensure supporting documentation for payroll and related costs is maintained in accordance with the applicable federal regulations.

Views of IDES Officials:

The Department accepts this audit finding and will confer with senior management to implement a process to require timely submission of required timesheets.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Employment Service Cluster

Unemployment Insurance Program

CFDA # and Program Expenditures: 17.207/17.801/17.804 (\$41,197,000)

17.225/17.225ARRA (\$1,755,706,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-061 – <u>Failure to Establish Adequate Controls Over Information Systems Used to Document Compliance with Certain Administrative Grants</u>

Condition Found:

IDES has not established adequate controls over the Enterprise Resource Planning (ERP) system used to document its compliance with certain requirements of administrative grants of the Employment Service Cluster and Unemployment Insurance (UI) programs.

Certain compliance requirements for the UI program are dependent on queries and other reports generated from data recorded within the State's ERP application. During our audit, we noted IDES was unable to provide a Service Organization Control (SOC) report covering the ERP application or the general information technology controls relevant to the ERP. As a result, we were unable to obtain sufficient and appropriate audit evidence relative to several direct and material compliance requirements as follows:

- IDES management was unable to provide supporting documentation which agreed to or could be reconciled to UI administrative cash draw requests made during the year ended June 30, 2019.
- IDES management was unable to demonstrate the population of UI administrative grant adjustments was complete and accurate due to ERP data integrity issues.
- Financial and special reports prepared by IDES for the Employment Service Cluster and UI
 programs were based upon queries of ERP data which could not be reperformed or tested for
 completeness and accuracy.

Additionally, we noted indirect costs are calculated within the ERP and are automatically recorded in the applicable program general ledger account. While we were able to recalculate a sample of indirect charges, we were not able to test the general information technology controls to rely on the application controls and IDES has not established any other manual controls over the calculation of indirect costs.

IDES reported total Employment Service Cluster and UI administrative expenditures of approximately \$41,197,000 and \$131,450,000, respectively, in the SEFA as of and for the year ended June 30, 2019.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

According to 2 CFR 200.302, each State must expend and account for the Federal award in accordance with state laws and procedures for expending and accounting for the state's own funds. In addition, the state's and the other non-Federal entity's financial management systems, including records documenting compliance with Federal statutes, regulations, and the terms and conditions of the Federal award, must be sufficient to permit the preparation of reports required by general and program-specific terms and conditions, and the tracing of funds to a level of expenditures adequate to establish that such funds have been used according to the Federal statutes, regulations, and the terms and conditions of the Federal award.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include maintaining adequate supporting cash draws for administrative cash draw requests, adjustments, and financial and special reports for the federal programs.

Cause:

In discussing these conditions with IDES officials, they stated gaps in data accuracy and ERP reporting capabilities are caused by resource limitations both at IDES and DoIT.

Possible Asserted Effect:

Failure to establish effective internal controls over information systems results in noncompliance and may inhibit the completion of the single audit.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-051. (Finding Code 2019-061, 2018-051, 2017-052)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES implement adequate internal control procedures over information systems used to document compliance with requirements applicable to its federal programs.

Views of IDES Officials:

The Department accepts this finding and will continue to pursue the development of accurate federal reports and the remediation of the asset data in the ERP system with DoIT.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Unemployment Insurance Program

CFDA # and Program Expenditures: 17.225/17.225ARRA (\$1,755,706,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-062 – *Inadequate Controls over Information Systems*

Condition Found:

IDES does not have adequate controls over the information systems that support the Unemployment Insurance (UI) Program to remove terminated users in a timely manner.

The information technology systems that support the UI Program include the following:

- The Illinois Benefits Information System (IBIS)
- The Benefit Charging System (BCS)
- The Overpayment Recovery System (ORS)
- The Benefits Audit and Reporting System (BARTS)

The IBIS is the centrally maintained information system designed to perform and document claimant eligibility determinations, to process claims for unemployment insurance benefits, and to assist IDES in complying with the requirements of the UI Act rules, policies, and procedures applicable to the UI benefits. IBIS also interfaces with GenTax, an application administered by the Illinois Department of Revenue (IDOR), which is used to calculate the UI employer tax amount and store all of the employer wage data and remittance information for UI taxes, including the employer setup information. GenTax replaced the Wage Information System (WIS) and the Benefit Funding System (BFS), which were legacy systems used to administer UI tax in the State of Illinois. The BCS is the system that charges the employment tax rates to the employer accounts. The ORS is designed to detect and report over payments and the BARTS helps detect, determine and collect UI fraudulent claims.

Access to the information systems that support the UI Program is done through the mainframe system utilizing a security software system. The security software utilizes specific, individually assigned identifiers which control/limit access to the systems that support the UI Program.

Requests for new system access or termination of access must be approved by the cost center manager through the use of the TSS-001 Form. Each pay period, a job is run to check employee status against the personnel database. When this job identifies employees who have terminated, the user ID for the individual is automatically deleted. Any modification of access must also be approved by the cost center manager through the use of the TSS-006 Form. It is the cost center manager's responsibility to determine the proper on-line access for each employee.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

During our testwork over the access, program change and development, and computer operations controls over the applications identified above, we noted the following:

- User access review procedures were not performed for three of the 15 cost centers sampled in our testing.
- Access rights were terminated more than 15 days after the payroll termination date for two out of 15 terminated mainframe users tested. Delays in terminating access ranged from 1 to 22 days.

Additionally, we noted IDES has not established adequate controls over compliance to ensure the data it receives from the GenTax system is complete and accurate to meet the compliance objectives of the UI program. During our consideration of application controls over the employer experience rating and the Federal Unemployment Tax Act (FUTA) match compliance requirements and ETA 581 financial reports, we noted the following exceptions in our testing of general IT controls:

- A proper segregation of duties has not been established for changes to the application. Specifically, we noted 22 GenTax users have the ability to modify production code and data, as well as the ability to migrate changes into production. As a result, these individuals may introduce unintentional changes into production that may not be detected.
- Access rights were terminated more than 15 days after the payroll termination date for one out of 15 terminated GenTax users tested. The delay in terminating access was 23 days.

Criteria or Requirement:

2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include ensuring the information systems associated with the administration of IDES' federal programs, including applications not directly administered by IDES, are adequately secured, have proper change management controls in place, and that user access reviews are performed.

Cause:

In discussing these conditions with IDES officials, they stated they stated the Department has not held individuals responsible for completing security reviews in a timely manner. Regarding the lack of segregation of duties, the security profiles were not configured to restrict these functions.

Possible Asserted Effect:

Failure to adequately secure the information systems that are used to administer the federal programs could result in noncompliance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-056. (Finding Code 2019-062, 2018-056, 2017-056, 2016-068, 2015-063, 2014-052, 2013-049, 12-59, 11-66)

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES implement procedures to ensure access to its information systems is adequately secured and user access reviews are performed. In addition, we recommend IDES implement procedures to verify relevant general IT controls are properly designed, implemented, and operating effectively for information systems administered by other State agencies which are used to meet compliance objectives of IDES' federal programs.

Views of IDES Officials:

IDES accepts the finding and will further implement procedures to ensure the timely review of semi-annual RACF access reviews by reporting potential violations to the IDES Chief of Staff for corrective action (i.e. review and submission of the report). Also, IDES will use the notices of separation submitted via email from the Human Resource Manager as the basis for termination RACF and GenTax termination documents effective the business day following termination. With regard to the segregation of duties for GenTax developers, a restriction was implemented in the GenTax migration tool that enforces a 2nd party review and approval of all code changes prior to being implemented in production. This change was implemented on February 20, 2019.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Unemployment Insurance Program

CFDA # and Program Expenditures: 17.225/17.225ARRA (\$1,755,706,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-063 – Failure to Implement UI Program Integrity and Overpayment Reduction Requirements

Condition Found:

IDES did not implement Federal requirements to improve program integrity and reduce overpayments.

The State is required to establish written procedures for: (1) identifying overpayments, (2) classifying overpayments into categories based on the reason the overpayment occurred (i.e. employer error, non-response from employers, beneficiary fraud, etc.), and (3) establishing appropriate methods for following up on each category of overpayment. In establishing these procedures, the State is required to enter into three agreements prior to commencing recoveries. The first agreement permits the State to offset State UI from Federal UI overpayments (Cross Program Offset and Recovery Agreement). The second agreement permits the State to recover overpayments from benefits being administered by another State (Interstate Reciprocal Overpayment Recovery Agreement). The third agreement permits the State to utilize the Treasury Offset Program to recover overpayments that remain uncollected one year after the debt was determined to be due. Additionally, the State is (1) required to impose a monetary penalty (not less than 15 percent) on claimants whose fraudulent acts resulted in overpayments, and (2) prohibited from providing relief from charges to employer's UI account when overpayments are the result of the employer's failure to respond timely or adequately to a request for information.

During our testwork, we noted that while IDES has developed the written procedures relative to overpayments and entered into the required agreements described in the previous paragraph, the written procedures did not address the requirement to impose a monetary penalty on fraud overpayments. Additionally, we noted the policies do not address the prohibition of providing employers relief resulting from an employer failing to provide timely or adequate information.

Criteria or Requirement:

42 U.S.C. 503(a)(11)(A) requires States to impose a monetary penalty (not less than 15 percent) on claimants whose fraudulent acts resulted in overpayment. In addition, 26 U.S.C. 3303(f)(1)(A) prohibits States from providing relief from charges to an employer's UI account when overpayments are the result of the employer's failure to respond timely or adequately to a request for information.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

26 U.S.C. 3304(a)(4)(D) and 42 U.S.C. 503(g)(1) require States to recover overpayments through offset against UC payments. In addition, 42 U.S.C.503(m) requires States to utilize the Treasury Offset Program for overpayments that remain uncollected one year after the debt was determined to be due.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures in place to ensure program integrity and overpayment reduction requirements are implemented.

Cause:

In discussing these conditions with IDES officials, they stated the implementation of an adjacent project contributed to the delay in completing the 15% fraud penalty. In addition, IDES continued to have difficulty in determining the best method for implementing the non-charging prohibition and additional time was needed in order to respond to the concerns and suggestions of multiple external stakeholders.

Possible Asserted Effect:

Failure to implement Federal requirements could result in noncompliance with laws, regulations and the grant agreement.

Repeat Finding:

A similar finding was reported in the prior year audit as number 2018-052. (Finding Code 2019-063, 2018-052, 2017-053, 2016-061, 2015-056)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES develop and implement written procedures to improve UI program integrity and reduce overpayments that incorporate the required monetary penalty on fraud overpayments and prohibit providing relief to employers who fail to provide timely and adequate responses to information requests.

Views of IDES Officials:

The Department accepts this finding. The 15% penalty on fraud overpayments was implemented December 2019. The department also identified a process to implement the prohibition on non-charging due to employer fault per federal guidelines and passed a rule governing the process in July 2020.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Unemployment Insurance Program

CFDA # and Program Expenditures: 17.225/17.225ARRA (\$1,755,706,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-064— Inadequate Documentation of Resolution of Exceptions and Supervisory Review of the Claim Exception and Monitoring Reports

Condition Found:

The IDES local offices did not clearly document the resolution of the issues identified on the claim exception and monitoring reports and the reports did not always indicate that a supervisory review had been performed.

The IDES Central Office generates several system (exception and monitoring) reports to facilitate proper payment of Unemployment Insurance (UI) benefits, which are distributed to and monitored by personnel at local IDES offices. In accordance with federal program emphasis, several of the common reports reviewed locally are designed to report claims with unresolved issues that are preventing payment as a tool to ensure payments to eligible individuals are made timely. These reports include the following:

- Certification Batch Reconciliation Report (CCP002R) This report identifies the batches of paper eligibility certifications entered each day as completed or pending. Batches identified as pending are reviewed, processed, certified, and filed by the local office each day.
- Appeals Requiring Local Action Report (APL011R) This report identifies all appealed claims with a central office action that is in conflict with the initial local office action. These claims are reviewed by the local office to ensure the resulting payment actions are appropriate.
- TRA modified WBA/DC Report (CLI014R) This report identifies any changes to a TRA claimant's information and provides the local office with a detailed listing of all manual changes made to the weekly benefit amount (WBA) or dependent information. The case records are reviewed centrally at IDES for claimants identified on this report to ensure appropriate documentation exists to support the changes.
- Determination End Date Report (CLI011R) This report identifies all new claims that were stopped because of an issue that should have been resolved at the time the claim was filed. These claims are reviewed by the local office prior to the first certification to prevent late payments.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

We selected a sample of reports to inspect for each of the key reports identified above. The sample included all applicable local and regional office locations. We reviewed a total of 83 reports and noted that resolution of exceptions and supervisory review was not documented and performed on a consistent basis. Specifically, we noted five exception and monitoring reports did not contain evidence of being worked by the local office staff in a timely manner.

Criteria or Requirement:

2 CFR 200.303 require non-Federal entities receiving Federal awards to establish and maintain internal control designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures in place to ensure adequate timely follow up and documentation of review of claim exception reports.

Cause:

In discussing these conditions with IDES officials, they stated the designated staff assigned to review the reports were having computer problems which were not resolved in a manner that allowed for timely review of reports. In another instance, the designee was absent for several days. In each case, the backup reviewer was not activated.

Possible Asserted Effect:

Failure to adequately document resolution of claim and monitoring reports could result in the payment of UI benefits to ineligible claimants, which are unallowable costs.

Repeat Finding:

A similar finding was reported in the prior year audit as number 2018-057. (Finding Code 2019-064, 2018-057)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES improve efforts to complete and document the resolution of each claim on the exception and monitoring report (including supervisory review) in a timely manner.

Views of IDES Officials:

The Department accepts this finding. The Department has already revisited the procedures with regional management teams and has made them aware of the finding. Regional management teams have followed up with designated report reviewers and counseled them on the proper procedure. Completed reports are sent to the regional management team as verification of proper completion.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Unemployment Insurance Program

CFDA # and Program Expenditures: 17.225/17.225ARRA (\$1,755,706,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-065 – *Inadequate Process for Preparing UI Financial Reports*

Condition Found:

IDES does not have an adequate process in place to ensure all financial reports prepared for the Unemployment Insurance (UI) program are accurate.

On a quarterly basis, IDES is required to report information on overpayments of intrastate and interstate UI claims under the regular State UI program and under federal UI programs, including Unemployment Compensation for Federal Employees (UCFE) and Unemployment Compensation for Ex-Service Members (UCX) on the ETA 227 – Overpayment Detection and Recovery Activity (ETA 227) report. The information required to be reported includes the number and dollar amounts of claims with overpayments during the quarter identifying what caused the overpayment and how it was detected. An aging and reconciliation of outstanding overpayments is also required to be reported.

During our testwork of two quarterly ETA 227 reports, we noted the amounts reported by IDES on several required line items did not agree to the supporting documentation provided by IDES during our audit. The errors identified related to the number of fraud and non-fraud overpayment cases established (Section B), the dollar amount recovery of the overpayments (Section C), and the aging of the benefit overpayment accounts (Section E). As of the date of our testwork (February 26, 2020), IDES had not revised the report or reconciled any of the differences identified.

Additionally, in considering the reporting process for all required financial reports, we noted adequate internal controls have not been established to ensure reports prepared by IDES personnel are accurate. Specifically, we noted IDES does not perform analytical or other procedures during the report preparation process or supervisory reviews to ensure amounts reported are reasonable in relation to previously reported information or expectations relative to current program activities.

Criteria or Requirement:

According to ET Handbook 401, 5th Edition, IDES is required to submit quarterly overpayment detection and recovery activity reports (known as ETA 227 reports) by the first day of the second month after the quarter of reference.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure the accuracy of information reported in required financial reports.

Cause:

In discussing these conditions with IDES officials, they stated the discrepancies are a result of a currently manual process to compile the reports with data from multiple systems that do not interact.

Possible Asserted Effect:

Failure to establish adequate reporting controls may result in inaccurate reports which prevents the USDOL from effectively monitoring the UI program.

Repeat Finding:

A similar finding was reported in the prior year audit as number 2018-054. (Finding Code 2019-065, 2018-054, 2017-055, 2016-065, 2015-060, 2014-051)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES review its procedures for preparing financial reports required for the UI program and implement analytical and any other procedures considered necessary to ensure the reports are accurate prior to submission to the USDOL.

Views of IDES Officials:

The Department accepts the finding and is still in the process of integrating the functionality of legacy benefit payment control systems into the Illinois Benefit Information System (IBIS). This integration will provide for a single data source for reporting financial activity related to benefit overpayments. Though delayed multiple times, the project is near completion. The goal is to produce the ETA 227 report for the 1st quarter of 2021 which is scheduled to be submitted to ETA May 1, 2021.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Unemployment Insurance Program

CFDA # and Program Expenditures: 17.225/17.225ARRA (\$1,755,706,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-066 - Inadequate Process for Preparing ETA 581 Financial Report

Condition Found:

IDES does not have an adequate process in place to ensure the ETA 581 financial reports prepared for the Unemployment Insurance (UI) program are complete and accurate.

On a quarterly basis, IDES is required to report information on volume of work and State agency performance in determining the taxable status of employers and the processing of wage items, on the collection of past due contributions and payments in lieu of contributions, on delinquent reports, on field audit activity, and on other information pertinent to the overall effectiveness of the tax program on the *ETA 581 – Contribution Operations* (ETA 581) report. IDES uses data from the Illinois Department of Revenue's (IDOR) GenTax system to prepare the quarterly ETA 581 reports.

During our testwork of two quarterly ETA 581 reports, we noted several differences between the submitted reports and supporting documentation provided for our testing of receivable amounts reported for employers. IDES determined the differences in the amounts reported in the initial submission of the reports to USDOL resulted from incomplete and inaccurate system generated reports from the GenTax application; however, subsequent attempts to correct these reports identified additional data errors that have not been resolved by IDES. As of the date of our testing (April 2, 2020), IDES has been unable to determine if the information reported in the ETA 581 reports is complete and accurate for any of the quarterly reports submitted during the year ended June 30, 2019.

In considering the reporting process for the ETA 581 reports, we noted adequate internal controls have not been established to ensure reports prepared by IDES personnel are complete and accurate. Specifically, we noted IDES does not perform analytical or other procedures during the report preparation process or supervisory reviews to ensure amounts reported are reasonable in relation to previously reported information or expectations relative to current program activities. Additionally, system generated reports are not sufficiently tested by IDES management to determine if all required and relevant data has been reported.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

According to ET Handbook 401, 5th Edition, IDES is required to submit quarterly contribution operations reports (known as ETA 581 reports) by the 20th day of the second month following the quarter to which it relates.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure the completeness and accuracy of information reported in required financial reports.

Cause:

In discussing these conditions with IDES officials, they stated in the past there has been an issue where converted data was causing a shifting on previous submitted ETA 581 reports to DOL. This shifting was the result of staff conducting maintenance on these converted accounts.

Possible Asserted Effect:

Failure to establish adequate reporting controls may result in incomplete and inaccurate reports which prevents the USDOL from effectively monitoring the UI program.

Repeat Finding:

A similar finding was reported in the prior year audit as finding number 2018-058. (Finding Code 2019-066, 2018-058)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES review its procedures for preparing the ETA 581 financial reports required for the UI program and any additional procedures considered necessary to ensure the reports are complete and accurate prior to submission to the USDOL.

Views of IDES Officials:

IDES has accepted this finding and the following procedures that were implemented after the previous findings. IDES Federal Reporting Team along with the GenTax developers have implemented the procedures where the ETA 581 is run and tested in Illinois Production Staging (Testing Environment) which is a mirror image of Illinois Production (Live Environment). Once the ETA 581 is produced in Illinois Production Staging, the Federal Reporting Team begin to analyze the data from the previous quarter ending balances to the current quarter beginning balances to ensure the data is not shifting. If there are no errors or issues in Illinois Production Staging, then the report is then run in Illinois Production for submission to ETA/DOL. These procedures have resulted in IDES ensuring that the ETA 581 Reports are complete and accurate.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Employment Service Cluster

CFDA # and Program Expenditures: 17.207/17.801/17.804 (\$41,197,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-067 – Failure to Prepare and Submit Federal Financial Reports

Condition Found:

IDES did not prepare and submit federal financial reports for the Employment Service Cluster.

IDES is required to prepare quarterly federal financial reports (SF-425) for Disabled Veterans' Outreach Program (Disabled Veterans') and Local Veterans' Employment Representative (Local Veterans') Program grants included in the Employment Service Cluster for submission to the USDOL. During our testwork, management could not provide SF-425 reports for any Disabled Veterans' or Local Veterans' grants during the year ended June 30, 2019 as they had not prepared these reports. Accordingly, adequate internal controls have not been established to ensure required financial reports are prepared and submitted by IDES.

Criteria or Requirement:

According to the USDOL's Management Procedures & Guidelines manual, awardees must submit quarterly SF-425 financial reports no later than 30 days after the end of each quarter.

In addition, 2 CFR 200.303 requires nonfederal entities to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure all financial reports are prepared and submitted to the USDOL as required.

Cause:

In discussing these conditions with IDES officials, they stated they disagree with the finding as they do not believe the SF-425 reports are required.

Possible Asserted Effect:

Failure to prepare and submit financial reports results in noncompliance with program requirements and inhibits USDOL from effectively monitoring the Employment Service Cluster.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-067)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES implement procedures to ensure all required financial reports for the Employment Service Cluster are prepared and submitted to the USDOL or obtain clarification of the applicability of the reporting requirement from USDOL.

Views of IDES Officials:

The Department disagrees with this finding and is waiting for a response from the DOL on the matter.

Auditors' Comment:

As discussed in the finding above, IDES is required to submit the SF-425 financial reports to the USDOL no later than 30 days after the end of each quarter. We recommend IDES obtain clarification of the applicability of this reporting requirement from USDOL if the agency does not believe this is a required report.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Employment Service Cluster

Unemployment Insurance Program

CFDA # and Program Expenditures: 17.207/17.801/17.804 (\$41,197,000)

17.225/17.225ARRA (\$1,755,706,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-068 – *Inaccurate Reporting of Federal Expenditures*

Condition Found:

IDES did not accurately report Federal expenditure information under the Employment Service Cluster and Unemployment Insurance program.

Federal expenditures reported to the Illinois Office of the Comptroller (IOC) which were used to prepare the schedule of expenditure of federal awards (SEFA) did not agree to IDES' financial records. Specifically, we noted the following differences between amounts provided for audit by IDES and the SEFA amounts reported to the IOC for each program for the year ended June 30, 2019:

Federal Program	Federal Expenditures Reported in IDES' Records	Federal Expenditures Initially Reported to the IOC	Difference
Employment Service Cluster	\$41,197,000	\$42,162,000	(\$965,000)
Unemployment Insurance	\$1,755,706,000	\$1,760,036,000	(\$4,330,000)

Although the differences identified are not quantitatively material to the SEFA, as a whole, the State does not have a process in place to evaluate items of this nature outside the audit process, as discussed in finding 2019-001. Accordingly, any error which may be material to the SEFA (in quantitative or qualitative terms) could occur and not be detected by the State. The State adjusted the SEFA for the errors reported in this finding.

Criteria or Requirement:

According to 2 CFR 200.510(b), a recipient of federal awards is required to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the entity's financial statements which must include the total Federal awards expended as determined in accordance with 2 CFR 200.502. Among other things required by 2 CFR 200.510(b), the SEFA must include the total amount provided to subrecipients from each Federal program.

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2019

Additionally, 2 CFR 200.303 requires non-Federal entities receiving Federal awards to establish and maintain internal controls designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements. Effective internal controls should include procedures to ensure federal expenditures are accurately reported on the SEFA.

Cause:

In discussing these conditions with IDES officials, they stated the error was a result of the constraints of the State Comptroller Office (SCO) 563 form used to report this information.

Possible Asserted Effect:

Failure to accurately report federal expenditures prohibits the completion of an audit in accordance with the Uniform Guidance which may result in the suspension of federal funding.

Repeat Finding:

A similar finding was reported in the prior year audit as number 2018-055. (Finding Code 2019-068, 2018-055, 2017-057, 2016-069, 2015-064, 2014-050, 2013-044)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES establish procedures to accurately report federal expenditures used to prepare the SEFA to the IOC.

Views of IDES Officials:

The Department agrees with the finding and will continue to work with the Comptroller to arrive at a resolution. Upon determining a mutually beneficial solution with IOC, IDES will establish new procedures to accurately report the expenditures meeting the requirements and needs of both the IOC and SEFA.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

State Agency: Illinois Department of Employment Security (IDES)

Federal Agency: U.S. Department of Labor (USDOL)

Program Name: Employment Service Cluster

Unemployment Insurance Program

CFDA # and Program Expenditures: 17.207/17.801/17.804 (\$41,197,000)

17.225/17.225ARRA (\$1,885,089,000)

Award Numbers: Various – see table of award numbers

Federal Award Year: Various – see table of award numbers

Questioned Costs: None

Finding 2019-069 – <u>Inadequate Controls over Fringe Benefits Costs Charged to Federal Programs</u>

Condition Found:

IDES does not have adequate controls in place over determining fringe benefits to be charged to the Employment Service Cluster and Unemployment Insurance (UI) programs.

Personal service (payroll and fringe benefits) expenditures are approved on an annual basis (or more frequently if needed) through the completion of the Department of Central Management Services (DCMS) employee information (CMS-2) forms which are filed within each employee's personnel file. Among other things, the CMS-2 form details the employee's approved salary, job code, and cost center. On an annual basis, DCMS establishes rates for group insurance fringe benefit charges (including health insurance, dental insurance, and life insurance) to be used by all State agencies to determine the insurance premiums to be paid for State employees.

During our testing of 25 fringe benefit expenditures (totaling \$44,000) charged to the Employment Service Cluster and 40 fringe benefit expenditures (totaling \$58,000) charged to the UI program, we noted the life insurance fringe benefit premiums were not charged to the UI program for four employees with premiums totaling \$96. Upon further review resulting from our audit procedures, IDES determined the life insurance premiums for all employees who did not also elect corresponding health and dental benefits were not charged to any federal program during the pay periods from July 15 to December 15, 2018. IDES determined this error effected 47 employees with premiums totaling \$5,576.

While the unreported fringe benefit charges are not material, we noted IDES has not established adequate monitoring or other internal control procedures to ensure the fringe benefit amounts claimed to its federal programs are complete and accurate.

Fringe benefits charged to the Employment Service Cluster and UI programs during the year ended June 30, 2019 totaled \$11,558,000 and \$34,679,000, respectively.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2019

Criteria or Requirement:

According to 2 CFR 200.303, nonfederal entities are required to, among other things, establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. Effective internal controls should include procedures to ensure the completeness and accuracy of fringe benefit expenditures.

Cause:

In discussing these conditions with IDES officials, they stated this was a system error with the human resource application that impacted a portion of the state fiscal year 2019.

Possible Asserted Effect:

Failure to establish effective internal control over the completeness and accuracy of fringe benefit expenditures claimed may result in the unallowable costs being charged to federal programs.

Repeat Finding:

A similar finding was not reported in the prior year audit. (Finding Code 2019-069)

Statistical Sampling:

The sample was not intended to be, and was not, a statistically valid sample.

Recommendation:

We recommend IDES review its internal control procedures and implement additional procedures to ensure fringe benefit expenditures charged to federal programs are complete and accurate.

Views of IDES Officials:

The Department accepts this finding and will work with the Illinois Department of Central Management Services and their vendor who runs the human resource application to resolve any discrepancies.

Schedule of Findings and Questioned Costs Table of Award Numbers Year Ended June 30, 2019

Name of Federal Program or Cluster (CFDA #):

Supplemental	Mutrition	Accietance	Drogram	Cluster	(10.551/10.561):

Supplemental Nutrition Assistance Pr			
Award Number (Federal Fiscal Y	,		
2018IS806942 (2018)	2018IS251442 (2018)	2018IS251942 (2018)	2018IS252042 (2018)
2018IS803642 (2018)	2018IQ390342 (2018)	2018IQ750342 (2018)	2019IS251442 (2019)
2019IS251942 (2019)	2019IS252042 (2019)	2019IQ390342 (2019)	2019IQ750342 (2019)
Child Nutrition Cluster (10.553/10.555	5/10.556/10.559):		
Award Number (Federal Fiscal Y	/ear/Award Year)		
201818N109942 (2018)	201817N109942 (2018)	201919N109942 (2019)	
WIC Special Supplemental Nutrition	Program for Women, Infants, and Chi	ldren (10.557):	
Award Number (Federal Fiscal Y	/ear/Award Year)		
2017IW100342 (2017)	2017IW500342 (2017)	2018IW100342 (2018)	2018IW100642 (2018)
2018IW500342 (2018)	2019IW100342 (2019)	2019IW100642 (2019)	
Child and Adult Care Food Program	(10.558):		
Award Number (Federal Fiscal Y	Year/Award Year)		
201818N109942 (2018)	201818N202042 (2018)	201817N202042 (2018)	
201919N109942 (2019)	201919N202042 (2019)	201918N202042 (2019)	
Crime Victim Assistance Program (16	,		
Award Number (Federal Fiscal Y			
2015-VA-GX-0049 (2015)	2016-VA-GX-0027 (2016)	2017-VA-GX-0048 (2017)	
Employment Service Cluster (17.207/1	17.801/17.804):		
Award Number (Federal Fiscal Y			
ES27488ZK0	ES294104G0	ES309868Y0	ES31845GD0
DV31415NC8	DV32888NC9		
Inemployment Insurance Program (1	ŕ		
Award Number (Federal Fiscal Y			
UI298397W0 (2017)	UI298396S0	UI278603K1 (2017)	UI298397W1
UI29839BC0	UI31291EZ0 (2018)	UI31291BC0	UI31607EZ0 (2018)
UI32597Q10 (2019)	UI31291LK0	UI31291EZ1	UI32837R20 (2019)
UI32701K20 (2019)	UI32701K10		
**	ity Act Cluster (17.258, 17.259, 17.278)	:	
Award Number (Federal Fiscal Y			
AA-26777-15-55-A-17 (2015)	AA-28314-16-55-A-17 (2016)	AA-30732-17-55-A-17 (2017)	AA-32193-18-55-A-17 (2018)

Schedule of Findings and Questioned Costs Table of Award Numbers Year Ended June 30, 2019

Highway Planning and Construction Cluster (20.205/20.219):

Project Nun		ction Cluster (2	20.205/20.219):									
0000100	0074319	0167071	0345059	0785035	2503020	4003271	439R869	6000428	9Q6J306	FWND995	M8VC535	U16W957
0004913	0074320	0167072	0345060	0786009	2585102	4003273	43PC517	6000431	9TDR419	FWYC305	MA4I741	U1CX919
0005128	0074321	0167073	0345061	0786011	2631307	4003275	44DP185	6000434	9TJY262	FX3T572	MBP5707	U2AG878
0007081	0074322	0167081	0345062	0793023	2692005	4003288	45YI898	6000435	9URM722	FXN5863	MBTB124	U2M9501
000S692	0074324	0167082	0345064	0793024	2705086	4003293	47RX892	6000440	9V1A115	FY4C714	MD79536	U37M517
000S860	0074325	0170020	0346019	0800013	2711020	4003303	4A87854	6000448	9V92575	G28X787	MEJI001	U63S611
000S871	0074326	0171038	0347025	0804195	2711021	4003307	4BB7623	6000460	9WU7001	G2LT125	MFK9534	U987171
000S890	0074327	0172002	0347031	0805077	2714011	4003334	4BCY445	6000463	9Y03690	G2U3718	MH26027	U9FQ045
000S896	0075156	0172004	0347032	0806110	2720102	4003336	4BU1444	6000464	9Y7Y343	G4BQ794	MJMA782	UBQH364
000S907	0077056	0173189	0347033	0806111	2742007	4003337	4CZU043	6000465	A08B187	G4DQ565	MKB4332	UBY6205
000S926	0078112	0173190	0348035	0808040	2744003	4003339	4FN5197	6000468	A0BV584	G4U1940	MMH4019	UDS8288
000S931	0079105	0177047	0348051	0809004	2753005	4003340	4GIV272	6000469	A0EP762	G9LG501	MMVG621	UECH159
000S942	0080406	0178550	0348055	0817011	2783008	4003344	4HPT088	6000472	A2ZK435	GA3Q235	MN6Q190	UF5W865
000S946	0080407	0181046	0348056	0821046	279I066	4003346	4IGF401	6000475	A5A0201	GDCW566	MPJV320	UI8R721
000S947	0080408	0181061	0348057	0821047	2820004	4003350	4KCS772	6000476	A81L916	GELT883	MPLB837	UIVH048
000S958	0080409	0183322	0348058	0821049	2840001	4003353	4LHB618	6000481	A89V102	GH5A091	MQQY103	UJNT553
000S961	0080410	0183323	0349016	0821051	2857009	4003356	4Q94355	6000482	AA7X839	GIGY178	MTRX421	UKCH797
000S987	0081077	0183324	0349017	0821052	2857012	4003364	4QL3511	6000483	AACU307	GJ4D939	MU65437	UKLM782
000S998	0081078	0183326	0349018	0826116	2857013	4003366	4R34503	6000484	AARN459	GKF1618	MW7B995	ULF1316
000V002	0083056	0185039	0349019	0828024	2870001	4003372	4RLM896	6000488	AAWY576	GLCC545	MX3I058	UN18903
000V004	0085056	0187044	0349020	0831107	2905001	4003373	4TF1406	6000491	ACJG560	GLF9811	MY6D358	UPUX748
000V011	0088021	0193031	034L193	0836031	2906006	4003375	4UWX977	6000492	ACJH029	GMT6178	MYGT162	UQ8T715
000V013	0089126	0193067	0350041	0836033	2916004	4003377	4W1D107	6000493	ACZ2729	GMWH690	MZTC794	UR3X855
000V031	0089130	0193069	0350042	0836034	2943019	4003382	4WKH071	6000494	AEZ5403	GMXU746	N0SE123	UR76656
000V034	0089152	0197106	0350043	0840071	2943022	4003383	5000939	6000501	AIF2935	GN3F032	N2E5161	URNE679
000V036	0089170	0197125	0350044	0840072	2992001	4003384	5000994	6000502	AJ0U266	GQ2P886	N3YG292	UTLN716
000V039	0089175	0197127	0351027	0840073	2917322	4003386	5002022	6000503	AKRA156	GQPR171	N43R807	UUA9645
000V040	0089178	0197128	0351028	0841015	2AVR084	4003388	5008030	6000504	ANNI081	GSC7508	N52F139	V012354
000V041	0089179	0197141	0351029	0841016	2B33070	4003389	5008031	6000507	ANNX626	GT2P338	N5R4572	V09L714
000V042	0089181	0199022	0352017	0846026	2CCI757	4003391	5008033	6000510	APUT950	GTJB857	N5R5641	V1XD878
000V051	0089182	0199026	0353019	0846027	2D16723	4003392	5008036	6000513	AS19155	GUPA306	N60I501	V26N417
000V054	0089184	01BK833	0353020	0849015	2GQ5480	4003397	5011258	6000523	AS8B636	GUQS929	N60V808	V3IH705
000V057	0089187	01D1001	0355124	0853012	2IJI431	4003404	5011289	6188003	AS8E832	GUSL743	N6T2810	V4UD632
000V063	0089191	01D1004	0358008	0861023	2KZY942	4003410	5011303	6675001	AT8C874	GX4I021	N6UM475	V4WY432
000V064	0090400	01D1005	0358109	0866106	2L46977	4003414	5011320	68WZ898	ATAF508	GXDV397	N6Y4340	V5X4063
000V069	0090401	01D1006	0358110	0869044	2M1D727	4003422	5011360	6BLK540	AU8A821	GYQC909	N7MM565	V6D3665
000V071	0090402	01D1009	0360014	0869106	2W2M423	4003423	5011362	6BY3902	AWQV351	GZR5001	N859116	V7VX321
000V073	0090403	01D1012	0360015	0870012	2WU7867	4003429	5011382	6CDC016	AXG7828	H058253	N8GD006	V7ZC112
000V074	0090404	01D1015	0365016	0870015	2WWQ001	4003430	5011391	6GT8219	B0VX431	H0XE119	N9AS205	V8GM039
000V075	0091073	01D1025	0371109	0870017	2Z6E781	4003441	5011426	6ISX190	B1GJ266	H10C072	NA88822	V8JV868
000V076	0094401	01D1026	0372012	0870018	3000045	4003445	5011430	6J0B887	B3DL154	H3X8612	NAG1733	V985178
000V077	0094403	01D1030	0372013	0873035	3000047	4003446	5011432	6KEQ724	B3FU291	H54Y893	ND3K710	VC71125
000V078	0094406	01D1033	0372014	087J534	3000050	4003450	5011433	6L7G284	B5IU364	H5L2974	NERT180	VCB6223
000V079	0094407	01D1039	0373028	0881020	3000052	4003452	5011453	6N2W561	B5K9041	H5LE048	NFEW468	VCR7022
000V081	0094408	01D1040	0373030	0885053	3000054	4003455	5011461	6NQM604	B5RU721	H5NW429	NHN4655	VCS8271
000V082 000V083	0094409 0094410	01D1044 01D1045	0389105	0887111	3000055	4003466 4003474	5011477	6Q0U495 6SSV987	B8IP980 B8RT752	H6BY634	NM6I269	VE3Q925
000V085	0094410	01D1043 01D1046	0392009	0900103 0904005	3000073 3000080	4003474	5011482 5011484	6T0X383	B94U416	H84D514 H8F2814	NMM1544 NPFR074	VPCQ318 VQ14255
000V085	0097041	01D1040	03E7004	0907106	3000080	4003479	5011486	6UAD950	B9D1377	HAJZ351	NPJ4588	VQ14233 VQAB875
000V087	0097042	01D1049 01D1051	03L7004 03JC122	0907100	3000081	4003479	5011508	6W8E078	BB7E883	HBC3683	NSNX829	VQAB873 VQBT368
000V087	0099057	01D1051	0400104	0917110	3000088	4003485	5012021	6WP6603	BE81324	HBDZ807	NU8T693	VQB1366 VQW9866
000V089	0099061	01D1052 01D1053	0404001	0919110	3000089	4003487	5014010	6XIJ485	BEPP400	HCSN359	NULV804	VRXX495
000V091	0099062	01D1059	0407005	0919111	3000090	4003496	5017053	6ZPI058	BGBF360	HF60663	NUPC857	VS00263
000V092	00D1664	01D1063	0407108	0921104	3000091	4003497	5021028	7039890	BHQ6486	HGY4399	NWQA467	VTFP185
000V093	00D1744	01D1064	0411102	0923017	3000092	4003498	5025059	70E2038	BINA798	HHTX784	P35W109	VU34681
000V095	00D1763	01D1067	0428107	0938003	3000093	4003499	5025061	74T6949	BIX2356	HJVN698	P4SF431	VVVP913
000V096	00D1783	01D1068	0428109	0941027	3000096	4003500	5032030	75A2177	BK15046	HK6S511	P6N5924	VWLQ969
000V097	00D1840	0212111	0438001	0943400	3000097	4003503	5034027	7706005	BKMI299	HLMQ103	P8K6172	VZ5E989
000V098	00D1846	0215103	0451102	0998001	3000100	4003512	5039013	77XX432	BKV6724	HMUP404	P905229	W0EP302
000V099	00D1857	0216105	0451103	09IL001	3000101	4003515	5044012	7810001	BMIS822	HNKI081	P9CG353	W0LE418
000V100	00D1863	0223002	0457102	0BZY928	3000102	4003517	5045010	7825006	BNGA421	HPGC005	P9UP227	W3WA844
000V101	00D1864	0226102	0461120	0DL7983	3000108	4003521	5049024	7825008	BR78203	HPZF337	P9Z5634	W4JY526
000V102	00D1870	0247109	0474105	0EUU051	3000109	4003524	5050012	7878003	BRKT249	HQ6B497	PCK8429	W5YW206
000V103	00D1872	0255400	0474106	0FS6496	3000110	4003525	5051013	7880112	BT5L364	HQUQ450	PD9N195	W793945
000V104	00D1891	0255404	049I316	0H4A878	3000111	4003528	5056018	78FE386	BU8B297	HRH4089	PDL9007	W87C875
000V105	00D1896	0255405	04JA029	0HWR156	3000112	4003531	5058032	78S5994	BVRL572	HRQC432	PE1V411	W8B2838
000V106	00D1906	0270006	0502017	0J51301	3000113	4003543	5060009	78UQ144	BXVI265	HTVM772	PEA2247	W8N3372
000V107	00D1914	0290200	0505028	0JZ0838	3000114	4003545	5064016	795U331	BY45041	HUNA126	PGGY853	WA3V900

Schedule of Findings and Questioned Costs Table of Award Numbers Year Ended June 30, 2019

Highway Planning and Construction Cluster (20.205/20.219):

Ing	Project Numb		ion Cluster (20	.203/20.219).									
	0000100	0074319	0167071	0345059	0785035	2503020	4003271	439R869	6000428	9Q6J306	FWND995	M8VC535	U16W957
	000V108	00D1917	0290201	0506012	0PEA712	3000115	4003551	5064017	7968002	BYBP708	HUUT332	PHCD258	WAIU248
	000V100	00D1917 00D1926	0297007	0506012	0Q8Y536	3000115	4003551	5065008	79LH928	C040168	HV2X202	PHWE465	WFWY610
	000V110	00D1920 00D1927	0297007	0510037	0R5E318	3000117	4003555	5065009	7ATN788	C040108	HVGS307	PHYV585	WG04419
	000V112	00D1930	0297550	0512111	0TPN995	3000118	4003558	5067016	7B68023	C13D332	HXWB543	PK8Q127	WI88607
	000V113	00D1931	02AA309	0522120	0UFS035	3000119	4003560	5068027	7BUZ382	C22Y500	I0BI048	PKJE161	WIWQ867
	000V114	00D1940	02J9244	0524005	0V02881	3000120	4003563	5068028	7BV4258	C2IU841	I12F143	PKNS546	WN4N103
	000V116	00D1941	02U1839	0525119	0V0M151	3000121	4003569	5068030	7E2I644	C2QN008	I3NS606	PKP6323	WPE6555
	000V117	00D1942	0301076	0525120	0V54206	3000122	4003572	5068031	7EB4065	C3E2784	I4GT647	PKU1100	WQGG019
	000V118	00D1943	0301078	0526105	0VME796	3000123	4003578	5069006	7HDZ456	C4JU073	I4V2728	PKWL494	WQTU728
	000V119	00D1944	0303060	0531001	0WR2087	3000125	4003579	5071012	7HLI686	C5MK334	I5K7718	PP66317	WR38941
	000V120	00D1945	0303061	0531111	0WSW367	3000130	4003581	5071013	7KH9868	C5XQ354	I916975	PPDV181	WR9Z018
	000V121	00D1949	0304046	0541012	0YGC407	3000137	4003583	5074095	7KLB799	C9A7314	IBCV095	PQ6L385	WS41439
	000V122	00D1950	0304047	0541014	0ZLU383	3000138	4003584	5086005	7KWW295	CBCZ071	ID9X590	PREY875	WTX0370
	000V123	00D1953	0304048	0541015	0ZN7728	3000141	4003588	5086006	7QEU891	CBD7068	IDVM264	PT89144	WUJH517
	000V124	00D1956	0304050	0541016	10G2754	3000142	4003590	5093136	7SR8607	CDFR332	IDYP407	PTA7343	WUKY864
	000V125	00D1958	0305049	0553159	1149102	3000143	4003593	5093159	7SVG709	CICQ370	IEBV901	PTB4661	WVJH528
	000V126	00D1959	0307037	0553160	1235105	3146001	4003594	5093171	7U7B626	CJBC416	IFDF756	PW2V306	WW45397
	000V127	00D1961	0307042	0557300	1248103	3155786	4003596	5093176	7UH0217	CJDX821	IFJI517	PYGG620	WW9F239
	000V129	00D1962	0308041	0559009	1272001	3163002	4003597	5096001	7VGK978	CSVN310	IGHB869	PYP4563	WWSG455
	000V131	00D1964	0308044	0559105	1279114	3183001	4003598	5099070	7W27859	CT03838	IH7D705	Q1AJ815	WX9B939
	0010081	00D1904 00D1971	0308047	0559107	1282002	31H8352	4003608	5099071	7XVY242	CUQI262	IH91219	Q1UZ057	WXJJ747
								5099071	8003043	-		-	
	0011123	00D1974	0308048	0561106	1297003	3200000	4003610			CV5E168	HDV000	Q27Y978	WY2A427 WYXE996
	0011125	00D1976	0310139	0573311	12ZV342	32CC807	4003612	5099107	8003309	CWI2938	IIBY899	Q2D2695	
		00D1983	0311046	0573500	1313002	32I9898	4003613	5099112	8003348	CWLQ560	IJHT478	Q375582	WZM5680
	0011130	00D1985	0311049	0574209	1317001	3338215	4003621	5099116	8003407	CXUR056	IK0F397	QA9X020	WZPE199
	0015050	00D1990	0311051	0574212	1321022	3460009	4003630	5099117	8003408	CZTF466	IL08031	QBQZ237	X0ZK808
	0015051	00D2090	0312043	0574300	1323001	3508002	4003632	5099118	8003426	CZW9791	IL09045	QCNG046	X17C615
	0015053	00D2141	0313009	0575198	1324105	3509001	4003633	50H4804	8003473	D02J277	IL11002	QH5R337	X2F2133
	0015054	00D2160	0313023	0575313	1332016	3512013	4003646	50NU970	8003474	D0AD595	IL12006	QHCU973	X379443
	0017131	00D2161	0315064	0577309	1343105	3514010	4003647	5106007	8003562	D0T5022	IL12102	QHQZ134	X3D8441
	0017132	00D2164	0315067	0579120	1360109	3519001	4003652	5109325	8003625	D28N887	IP3I156	QI4M212	X4EI497
	0019133	00D3087	0316042	0579121	1364003	3519002	4003653	5146064	8003748	D31K490	IPE7353	QIHB040	X52Z290
	0020063	00D3089	0316043	0584111	1372112	3531001	4003662	5146080	8003832	D3G8577	IPRP270	QIK3554	X5CP010
	0020073	00D3090	0317098	0591028	1374004	3533002	4003668	5146086	8003848	D45L794	IT4K439	QL4M129	X5DV061
	0020078	00D3091	0318016	0591029	1375002	3545007	4003673	5146088	8003922	D48W807	ITEG556	QL68828	X5YV427
	0020079	00D3093	0320041	0591030	1386102	3545008	4003678	5146091	8003956	D532653	IVJM166	QL98990	X6CH065
	0020080	00D3096	0321015	0595033	1416001	354T405	4003680	5181049	8003971	D9L0890	IVSM998	QS6W150	X7ZP424
	0020081	00D3098	0322096	0595034	1419006	3561001	4003684	5181050	8012014	DAE4736	IWEI308	QSLK578	X8AR278
	0021070	00D4105	0322110	0595035	1419012	3565005	4003688	5181053	80JT167	DAXS700	IXWB505	QTWA142	X9K3265
	0021071	00D4123	0322111	0599026	1419014	3565006	4003693	5181055	80TB132	DB7C904	IZA4317	QTWE971	XA04258
	0021180	00D4130	0322300	05AE540	1423104	3565007	4003696	5227057	8136002	DBR2180	IZNK681	QU7V709	XC1X620
	0025083	00D4132	0323033	0604026	1459002	3578011	4003698	5227058	82LD037	DC9E666	J2LG262	QV9E842	XC22884
	0025085	00D4132	0324022	0607081	1519005	3589001	4003710	534X858	83GC689	DE5X784	J4L4697	QVA2754	XD6X932
	0025085	00D5100 00D5108	0324022	0607081	1527041	3649433	4003710	53W1019	83TD397	DET3352	J631774	QWEG442	XELQ416
									86NF452			QXFR868	XF00566
	0027046	00D5114 00D5115	0325062	0607083	152R862	3729001	4003729	54IP860		DG4Y376	J711634	-	
	0029118		0326085	0607084	1538100	3730004	4003730	55W7525	87NW408	DHHV427	JA42693	R1PC818	XG5E543
	0029205	00D6115	0326088	0608022	1541002	3730005	4003743	561K671	87NZ832	DI5X017	JGE4887	R1PL364	XG9I700
	0029299	00D6119	0326089	0612019	1570001	3732001	4003747	56YG953	8885001	DIFF884	JHG0345	R21Z613	XJ1Y044
	0031036	00D6122	0326090	0614035	1576002	3778002	4003753	57LP223	89Z5088	DJN2325	JHP9493	R3UG447	XJWZ831
	0037048	00D6123	0326093	0619021	1581006	37K9673	4003757	5855004	8CWV777	DLRT473	JI0K097	R40B038	XK94947
	0037060	00D6125	0326097	0619023	1581103	3887004	4003758	58DV799	8D29326	DNIX091	JIXS595	R49T509	XKC7254
	0037130	00D7046	0326098	0626009	1582107	3887008	4003763	5CCD490	8DBB338	DPCR146	JL03126	R4AQ026	XKHT112
	0039401	00D7053	0326099	0626010	1583005	3887010	4003764	5FFT090	8JRZ230	DSI6062	JM2Q072	R4FF212	XL2P948
	0041135	00D7060	0326100	0627015	1587007	3887011	4003777	5GH1693	8LIC868	DSSS338	JMYR660	R4JF426	XPV5974
	0042108	00D7064	0327058	0627016	1587008	39D6751	4003778	5HGD022	8Q8J509	DT6Z565	JNJK393	R5FC843	XPVS932
	0043033	00D7068	0327060	0631017	1594007	39ES582	4003780	5I32625	8QWB066	DXBE024	JQP3346	RAA2873	XQU5427
	0049165	00D7069	0327061	0631018	1596009	39JA266	4003788	5JAW527	8R51080	DXPY816	JRFU653	RASA480	XRLL074
	0051097	00D7072	0327062	0641129	1598102	39WN177	4003791	5Q6F305	8RL1683	DY6E401	JS74462	RC1X895	XSXD867
	0053100	00D7074	0327064	0653032	15YZ817	3CAK579	4003798	5RPA310	8TL9832	E07H592	JU5C829	RC7A030	XUJN924
	0055009	00D7081	0327065	0653032	1600122	3EAY984	4003801	5TKA826	8TYD252	E222739	JVGZ292	RFCD197	XVP4996
	0055401	00D7001	0328035	0656014	1602013	3ER2296	4003805	5U6N186	8VIY737	E2U2259	JVQP474	RH0W026	XWCA111
	0055407	00D8113 00D8145	0328033	0658027	1607001	3FRR402	4003809	5VL5240	8XT6182	E31Z731	JW2N913	RID0387	XXPG375
	0055408	00D8156	0330070	0658028	1620100	3HS2621	4003812	5YI4923	8Z5K365	E3YF775	JWN6747	RKNU396	XXSS398
	0055410	00D8171	0330073	0658029	1620103	3JJ1866	4003814	6000065	9003064	E553414	JX1V571	RKSC133	XXT0875
	0055450	00D8195	0330074	0661009	1623001	3LQJ525	4003817	6000100	9003076	E59Q751	JYHN107	RRWM163	XY6D553
	0055452	00D8198	0330075	0662071	1623002	3M0C853	4003824	6000108	9003098	E6CW071	JZ17856	RWDC631	XYZ6688

Schedule of Findings and Questioned Costs Table of Award Numbers Year Ended June 30, 2019

Highway Planning and Construction Cluster (20.205/20.219):

Highway Plannin		iction Cluster (20.205/20.219):									
Project Nun	nber											
0000100	0074319	0167071	0345059	0785035	2503020	4003271	439R869	6000428	9Q6J306	FWND995	M8VC535	U16W957
0055454	00D8203	0330076	0664003	1631003	3N34733	4003828	6000133	9003099	E71C599	JZKB780	RWUA996	XZG8943
0055455	00D8207	0330077	0665016	1632003	3NH0574	4003836	6000181	9003111	E79I005	K195008	RXHX086	XZRX250
0055456	00D8212	0330078	0666023	1632004	3PBN850	4003838	6000193	9003234	EBDH794	K4L5108	RYK9171	Y0HH281
0055458	00D8213	0330079	0668006	1637003	3QW9569	4003840	6000194	9003263	EBT2098	K7YH800	S0NI024	Y16K524
0055459	00D0215	0330080	0668007	1652001	3SKQ836	4003844	6000205	9003270	EC64860	K88U500	S0SS355	Y1YJ659
					_			9003276				
0055460	00D9127	0330176	0668008	1652002	3UZR420	4003850	6000266		EGGN309	K9HE081	S3KW328	Y39E529
0055461	00D9128	0331060	0669001	1654103	3WJZ855	4003851	6000267	9003435	EGWP405	KA6Q523	S5N9987	Y4ZF683
0055475	00DC139	0331066	0669034	16GU475	3XHK749	4003852	6000272	9003464	EHFW607	KEBU622	S5UN261	Y5FU308
0055476	00J5453	0331068	0669037	1706106	3ZL7104	4003853	6000274	9003510	EIIY073	KENY416	S85C370	Y61B796
0057005	00ZI472	0331071	0669038	1774104	4003002	4003857	6000275	9003512	EIIZ942	KEQG103	S8LJ787	Y65L694
0057306	0101040	0331073	0673028	1806001	4003007	4003860	6000276	9003543	EIUW830	KFBM600	SA7Z851	Y6PD278
0057307	0101051	0331074	0681048	1835001	4003009	4003862	6000280	9003599	EKJD697	KFIG965	SAGK778	Y9AP709
0057309	0101054	0331075	0682011	1857125	4003018	4003867	6000288	9003600	EKK4363	KFX4316	SATT457	YA00559
0057312	0101057	0331076	0682012	1887109	4003020	4003874	6000298	9003607	ELCP673	KFXV550	SFEN566	YBLF307
0057313	0103070	0332119	0685035	18IT232	4003024	4003875	6000301	9003619	ELZL228	KGG5618	SGQN080	YC56433
0057316	0103075	0332126	0685036	18P3922	4003025	4003877	6000305	9003647	ENDW897	KH13442	SH8B742	YD9C562
0057320	0103076	0332127	0686111	1911206	4003033	4003878	6000311	9003657	EPFK302	KHEE555	SHL4269	YEGG044
0057326	0103078	0332127	0687008	1928101	4003033	4003879	6000311	9003658	EPSK058	KL0I594	SJNL176	YEYR117
			0692105				6000310		EQ47513			
0057400	0104021	0334026		1928102	4003038	4003880		9003697	-	KN5S348	SK4A039	YHB3683
0057401	0105066	0334027	0693067	1937001	4003041	4003883	6000324	9003698	ER8W032	KNXL409	SKW1917	YICH930
0057402	0109064	0335014	0693072	1937002	4003044	4003887	6000327	9003702	ETYM738	KPXC594	SNW0654	YITF606
0057403	0111059	0335021	0693073	1984002	4003050	4003892	6000335	9003710	EUEJ629	KQWV292	SP7H443	YK7Q499
0057404	0111060	0336031	0698037	1984003	4003051	4003896	6000348	9003711	EWUI480	KRFH648	SQ2M738	YKYJ472
0057406	0111063	0336052	0698050	1987002	4003052	4003903	6000349	9003715	EY5W609	KUUW642	SRLI169	YL1G343
0058004	0112033	0336053	06G0764	19UP194	4003062	4003922	6000352	9003728	EZFS264	KV17884	SRXQ532	YL5G037
0063061	0115070	0337011	06KM859	1BLL805	4003092	4003972	6000353	9003741	F03L468	KV3Y626	SUB5565	YMIE098
0063063	0115073	0338046	0702050	1CJ5623	4003093	4009016	6000355	9003745	F0LK303	KW2Y406	SYHJ888	YP1W899
0063064	0116059	0338056	0704143	1DIG328	4003096	4009078	6000356	9003750	F0U3001	KYQW985	SZ7G083	YQ35110
0063112	0116061	0338058	0709031	1GTP730	4003097	4009082	6000358	9003751	F0Y5138	L186100	SZZX622	YQ6N428
0063113	0116063	0338059	0714021	1J8U505	4003099	4009146	6000363	9003770	F1DN391	L7J6824	T0GZ565	YQCJ822
0063114	0117080	0338075	0725103	1NYW519	4003100	4009168	6000364	9003790	F1JH812	L9NC879	T0K1586	YQWU592
0064403	0119073	0339029	0726066	1P5V081	4003106	4009187	6000365	9003802	F1U5430	LA46061	T0NJ909	YRTZ879
0064404	0121063	0339033	0726067	1PJB019	4003107	4009218	6000366	9003817	F25F265	LBBW388	T1UI050	YXFW601
0064405	0121066	0339035	0726068	1Q7C061	4003110	4009230	6000368	9003851	F3C8070	LCCT292	T3A7827	YXNE543
0066009	0123030	0339036	0730023	1Q9S121	4003116	4009276	6000370	9003852	F612086	LE7A568	T5AS406	YYJ2634
0067085	0123031	0339075	0732150	1T5H720	4003124	4009290	6000373	9003855	F779769	LFW8116	T6PN079	YYL9804
0067086	0125019	0339112	0734043	1TA1046	4003136	4009296	6000375	9003885	F8R5275	LGYL394	T8DG792	YZHC804
0067158	0126008	0341024	0734046	1U3Y414	4003138	4009318	6000377	9003895	F9K4025	LHW1328	T8M6147	Z17R922
0067164	0129021	0341025	0735112	1V12645	4003140	4009322	6000383	9003922	FAP6281	LINR559	TAXV277	Z1X9720
0067166	0132134	0341035	0735113	1XGN916	4003154	4009334	6000384	9003923	FBUW189	LK6W102	TB1I693	Z2W0420
0068115	0135042	0341059	0737012	1ZCT618	4003163	4009337	6000385	9003931	FDL1192	LKEK984	TBMF281	Z44C597
0070027	0139066	0341060	0740202	2014076	4003188	4009340	6000386	9003952	FEH1155	LL0Q886	TBYU503	Z4QB530
0070028	0140004	0341061	0741099	2014095	4003193	4009342	6000394	9003978	FFS1675	LMG2791	TC02831	Z516321
0070029	0141071	0341062	0742136	2014104	4003204	4009356	6000398	9003990	FFUA046	LNJI856	TC4M577	ZDHT058
0070030	0141072	0343020	0742137	2014117	4003216	4009358	6000399	9003992	FGZX019	LPRY820	TCS3711	ZEA4595
0070047	0141077	0343022	0743104	2014154	4003219	4009360	6000401	9003997	FJ8K596	LPSB693	TD37658	ZEC3030
0070401	0143037	0343027	0745305	2081100	4003228	4009361	6000404	90JD279	FJAA330	LPYF801	TDSE581	ZEE9654
0071068	0143039	0343028	0749027	2137001	4003229	4009364	6000404	9166019	FLAP004	LQ8K257	TEFP087	ZFZD627
0072403	0143064	0343029	0752100	220K545	4003227	4009365	6000403	93ML135		LVBK799		ZK0U268
									FLAP011		TJQZ898	
0072404	0149001	0343039	0754114	2247105	4003237	4053004	6000409	9525468	FLAP014	LXE4408	TK2K114	ZQTZ533
0072405	0149100	0343040	0756103	22JD900	4003254	4056001	6000410	955F217	FLAP015	LXET693	TMHZ358	ZQVB017
0072406	0155201	0343042	0761014	23Z1478	4003256	4066002	6000412	9629002	FLTI993	M0EG492	TMSR013	ZRHS449
0074010	0159050	0344058	0762009	2401103	4003259	4072001	6000413	96DS208	FN6V073	M1YX015	TP0Q367	ZV7C839
0074309	0159051	0344059	0770106	2428001	4003261	4096001	6000418	96N6732	FPDI411	M2NN809	TQLL004	ZWGC490
0074315	0162007	0344062	0776031	2463001	4003263	40SF142	6000422	97ID676	FPJV789	M3I6324	TS4Q946	ZWXQ814
0074316	0165033	0344063	0777018	2484108	4003266	41SB138	6000424	9A65879	FRAZ587	M49L232	TVKD470	ZWXT384
0074317	0165039	0344064	0781035	24LX961	4003268	41ZS517	6000425	9F62327	FRT9768	M5H4956	TW73855	ZXJZ629
0074318	0167064	0345056	0782119	2503019	4003269	435X662	6000427	9FGX287	FSR1414	M6EY956	TWEL432	

Schedule of Findings and Questioned Costs Table of Award Numbers Year Ended June 30, 2019

Name of Federal Program or Cluster (CFDA #)

	Airport Im	provement Progra	m (20.106):
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Award Number (Federal F	iscal Year/Award Year)		
3-17-0006-063	3-17-0068-088	3-17-0146-032	3-17-SBGP-134 D
3-17-0006-067	3-17-0068-71	3-17-0146-033	3-17-SBGP-135 D
3-17-0006-068	3-17-0068-76	3-17-SBGP-105 A	3-17-SBGP-137 D
3-17-0016-029	3-17-0068-77	3-17-SBGP-105 N	3-17-SBGP-139 A
3-17-0016-030	3-17-0080-062	3-17-SBGP-106	3-17-SBGP-139 N
3-17-0016-031	3-17-0080-063	3-17-SBGP-108	3-17-SBGP-140 D
3-17-0016-032	3-17-0080-59	3-17-SBGP-109	3-17-SBGP-141 D
3-17-0022-128	3-17-0085-036	3-17-SBGP-111 A	3-17-SBGP-142 D
3-17-0022-151	3-17-0085-037	3-17-SBGP-111 N	3-17-SBGP-143 D
3-17-0065-032	3-17-0085-038	3-17-SBGP-112 D	3-17-SBGP-144 N
3-17-0065-032	3-17-0083-038	3-17-SBGP-112 D	3-17-SBGP-146 D
3-17-0065-034	3-17-0088-074	3-17-SBGP-116 D	3-17-SBGP-147 D
3-17-0068-078	3-17-0088-078	3-17-SBGF-110 D 3-17-SBGP-120 A	3-17-SBGP-147 D 3-17-SBGP-149 D
3-17-0068-079	3-17-0088-079	3-17-SBGP-120 N	3-17-SBGP-150 D
3-17-0068-080	3-17-0088-080	3-17-SBGP-124 D	3-17-SBGP-151 D
3-17-0068-082	3-17-0088-081	3-17-SBGP-125 D	3-17-SBGP-152 D
3-17-0068-083	3-17-0096-068	3-17-SBGP-126 D	3-17-SBGP-153 D
3-17-0068-084	3-17-0096-069	3-17-SBGP-129 D	3-17-SBGP-88
3-17-0068-085	3-17-0096-070	3-17-SBGP-131 D	3-17-SBGP-91
3-17-0068-086	3-17-0096-071	3-17-SBGP-133 A	3-17-SBGP-95
3-17-0068-087	3-17-0096-072	3-17-SBGP-133 N	3-17-SBGP-99
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Award Number (Federal F CS17000117 (2017)	CS17000118 (2018)		
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rinking Water State Revolving <u>Award Number (Federal F</u> FS98577716 (2016)	g Fund Cluster (66.468): iscal Year/Award Year) FS98577717 (2017)	FS98577718 (2018)	
rinking Water State Revolving Award Number (Federal F FS98577716 (2016)	g Fund Cluster (66.468): iscal Year/Award Year) FS98577717 (2017)	FS98577718 (2018)	
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Schedule of Findings and Questioned Costs Table of Award Numbers Year Ended June 30, 2019

Name of Federal Program or Cluster (CFDA #)

	,		
Aging Cluster (93.044/93.045/93.0	53)		
Award Number (Federal Fisc	cal Year/Award Year)		
17AAILT3SS (2017)	17AAILT3HD (2017)	17AAILT3CM (2017)	18AAILT3SS (2018)
18AAILT3CM (2018)	18AAILT3HD (2018)	18AAILNSIP (2018)	1901ILOACM (2019)
1901ILOAHD (2019)	1901ILOASS (2019)	1901ILOANS (2019)	, ,
mmunization Cooperative Agree	ments (93.268):		
Award Number (Federal Fisc	cal Year/Award Year)		
6-NH23IP000722-05-07			
Гетрогату Assistance for Needy I	Families Cluster (93.558):		
Award Number (Federal Fisc	cal Year/Award Year)		
1802ILTANF (2018)	1902ILTANF (2019)		
Child Support Enforcement (93.56	63):		
Award Number (Federal Fisc			
1604ILCSES (2016)	1804ILCSES (2018)	1804ILCEST (2018)	1901ILCSES (2019)
1901ILCEST (2019)			
Child Care Development Fund Cl	uster (93.575/93.596):		
Award Number (Federal Fisc	,		
G1801ILCCDF (2018)	G1901ILCCDF (2019)		
stephanie Tubbs Jones Child Wel	fare Services Program (93.645):		
Award Number (Federal Fisc	cal Year/Award Year)		
G-1801ILCWSS (2018)	G-1901ILCWSS (2019)		
Foster Care - Title IV-E (93.658/9	3.658ARRA):		
Award Number (Federal Fisc	*		
1801ILFOST (2018)	1901ILFOST (2019)		
Adoption Assistance (93.659):			
Award Number (Federal Fisc	cal Year/Award Year)		
1801ILADPT (2018)	1901ILADPT (2019)		
Social Services Block Grant (93.66	67):		
Award Number (Federal Fisc	*		
G1701ILSOSR (2017)	G1801ILSOSR (2018)	G1901ILSOSR (2019)	
Children's Health Insurance Prog	gram (93 767):		
Award Number (Federal Fisc			
1705IL5021 (2017)	1705IL0301 (2017)	1805IL5021 (2018)	1905IL5021 (2019)
Madianid Chastan (02 775/02 777/0	02 778/02 778 A DD A \.		
Medicaid Cluster (93.775/93.777/9 Award Number (Federal Fisc			
1805ILIMPL (2018)	1805ILINCT (2018)	1805IL5MAP (2018)	1805IL5ADM (2018)
1905IL5MAP (2019)	1905IL5ADM (2019)	1905ILIMPL (2019)	1905ILINCT (2019)
HIV Care Formula Grants (93.91)	7):		
Award Number	• /•		
6-X07HA00013-27-02	6-X07HA00013-28-01		
	Treatment of Substance Abuse (93.959):		
Award Number (Federal Fisc	` '		
2B08TI010018-17 (2017)	2B08TI010018-18 (2018)	2B08TI010018-19 (2019)	
Social Security - Disability Insura	•	` '	
Award Number (Federal Fisc	` '		
1304ILDI00 (2013)	1804ILDI00 (2018)	1904ILDI00 (2019)	
Homeland Security Grant Program	m (97.067)		
Award Number (Federal Fisc	,		
EMW2015SS0069 (2015)	EMW2016SS0014 (2016)	EMW2017SS0051 (2017)	EMW2018SS00020 (2018)