

98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 HB4322

by Rep. Michael J. Zalewski

SYNOPSIS AS INTRODUCED:

415 ILCS 135/40 415 ILCS 135/60 415 ILCS 135/65 415 ILCS 135/85

Amends the Drycleaner Environmental Response Trust Fund Act. Provides that an active drycleaning facility that has previously received or is currently receiving reimbursement for the costs of a remedial action shall maintain continuous financial assurance for environmental liability coverage in the amount of at least \$500,000 until the earlier of (i) July 1, 2030 (was previously January 1, 2020) or (ii) the date the Drycleaner Environmental Response Trust Fund Council determines the drycleaning facility is an inactive drycleaning facility. Provides that the annual license period for a license issued under this Act shall be from January 1 through December 31 each year and may be renewed on reapplication to the Council and submission of proof of payment of the appropriate fee to the Council (previously, the fee was paid to the Department of Revenue). Makes corresponding changes. Provides that no person shall sell or transfer drycleaning solvent to an operator of a drycleaning facility that is not licensed by the Council under the Act (previously provided that no person shall knowingly sell or transfer those materials). Extends the repeal of specified provisions from January 1, 2020 to July 1, 2030.

LRB098 18367 MGM 53504 b

1 AN ACT concerning safety.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Drycleaner Environmental Response Trust
- 5 Fund Act is amended by changing Sections 40, 60, 65, and 85 as
- 6 follows:
- 7 (415 ILCS 135/40)
- 8 Sec. 40. Remedial action account.
- 9 (a) The remedial action account is established to provide 10 reimbursement to eligible claimants for drycleaning solvent 11 investigation, remedial action planning, and remedial action 12 activities for existing drycleaning solvent contamination
- discovered at their drycleaning facilities.
- 14 (b) The following persons are eligible for reimbursement 15 from the remedial action account:
- 16 (1) In the case of claimant who is the owner or
 17 operator of an active drycleaning facility licensed by the
 18 Council under this Act at the time of application for
 19 remedial action benefits afforded under the Fund, the
 20 claimant is only eligible for reimbursement of remedial
 21 action costs incurred in connection with a release from
 22 that drycleaning facility, subject to any other
- 23 limitations under this Act.

(2) In the case of a claimant who is the owner of an
inactive drycleaning facility and was the owner or operator
of the drycleaning facility when it was an active
drycleaning facility, the claimant is only eligible for
reimbursement of remedial action costs incurred in
connection with a release from the drycleaning facility,
subject to any other limitations under this Act.

- (c) An eligible claimant requesting reimbursement from the remedial action account shall meet all of the following:
 - (1) The claimant demonstrates that the source of the release is from the claimant's drycleaning facility.
 - (2) At the time the release was discovered by the claimant, the claimant and the drycleaning facility were in compliance with the Agency reporting and technical operating requirements.
 - (3) The claimant reported the release in a timely manner to the Agency in accordance with State law.
 - (4) (Blank).
 - (5) If the claimant is the owner or operator of an active drycleaning facility, the claimant has provided to the Council proof of implementation and maintenance of the following pollution prevention measures:
 - (A) That all drycleaning solvent wastes generated at a drycleaning facility be managed in accordance with applicable State waste management laws and rules.
 - (B) A prohibition on the discharge of wastewater

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from drycleaning machines or of drycleaning solvent from drycleaning operations to a sanitary sewer or septic tank or to the surface or in groundwater.

(C) That every drycleaning facility:

(I) install a containment dike or other containment structure around each machine, item of equipment, drycleaning area, and portable waste container in which any drycleaning solvent is utilized, which shall be capable of containing leaks, spills, or releases of drycleaning solvent from that machine, item, area, or container. The containment dike or other containment structure shall be capable of at least the following: (i) containing a capacity of 110% of the drycleaning solvent in the largest tank or vessel within the machine; (ii) containing 100% of the drycleaning solvent of each item of equipment or drycleaning area; and (iii) containing 100% of the drycleaning solvent of the largest portable waste container or at least 10% of the total volume of the portable waste containers stored within the containment dike or structure, whichever is greater.

Petroleum underground storage tank systems that are upgraded in accordance with USEPA upgrade standards pursuant to 40 CFR Part 280 for the tanks and related piping systems and use a leak detection

system approved by the USEPA or IEPA are exempt from this secondary containment requirement; and

- (II) seal or otherwise render impervious those portions of diked floor surfaces on which a drycleaning solvent may leak, spill, or otherwise be released.
- (D) A requirement that all drycleaning solvent shall be delivered to drycleaning facilities by means of closed, direct-coupled delivery systems.
- (6) An active drycleaning facility has maintained continuous financial assurance for environmental liability coverage in the amount of at least \$500,000 at least since the date of award of benefits under this Section or July 1, 2000, whichever is earlier. An uninsured drycleaning facility that has filed an application for insurance with the Fund by January 1, 2004, obtained insurance through that application, and maintained that insurance coverage continuously shall be considered to have conformed with the requirements of this subdivision (6). To conform with this requirement the applicant must pay the equivalent of the total premiums due for the period beginning June 30, 2000 through the date of application plus a 20% penalty of the total premiums due for that period.
- (7) The release was discovered on or after July 1, 1997 and before July 1, 2006.
- (d) A claimant shall submit a completed application form

- provided by the Council. The application shall contain documentation of activities, plans, and expenditures associated with the eligible costs incurred in response to a release of drycleaning solvent from a drycleaning facility.
- 5 Application for remedial action account benefits must be 6 submitted to the Council on or before June 30, 2005.
 - (e) Claimants shall be subject to the following deductible requirements, unless modified pursuant to the Council's authority under Section 75:
 - (1) An eligible claimant submitting a claim for an active drycleaning facility is responsible for the first \$5,000 of eligible investigation costs and for the first \$10,000 of eligible remedial action costs incurred in connection with the release from the drycleaning facility and is only eligible for reimbursement for costs that exceed those amounts, subject to any other limitations of this Act.
 - (2) An eligible claimant submitting a claim for an inactive drycleaning facility is responsible for the first \$10,000 of eligible investigation costs and for the first \$10,000 of eligible remedial action costs incurred in connection with the release from that drycleaning facility, and is only eligible for reimbursement for costs that exceed those amounts, subject to any other limitations of this Act.
 - (f) Claimants are subject to the following limitations on

- (1) Subsequent to meeting the deductible requirements of subsection (e), and pursuant to the requirements of Section 75, reimbursement shall not exceed \$300,000 per active drycleaning facility and \$50,000 per inactive drycleaning facility.
- (2) A contract in which one of the parties to the contract is a claimant, for goods or services that may be payable or reimbursable from the Council, is void and unenforceable unless and until the Council has found that the contract terms are within the range of usual and customary rates for similar or equivalent goods or services within this State and has found that the goods or services are necessary for the claimant to comply with Council standards or other applicable regulatory standards.
- (3) A claimant may appoint the Council as an agent for the purposes of negotiating contracts with suppliers of goods or services reimbursable by the Fund. The Council may select another contractor for goods or services other than the one offered by the claimant if the scope of the proposed work or actual work of the claimant's offered contractor does not reflect the quality of workmanship required or if the costs are determined to be excessive, as determined by the Council.
- (4) The Council may require a claimant to obtain and submit 3 bids and may require specific terms and conditions

in a contract subject to approval.

- (5) The Council may enter into a contract or an exclusive contract with the supplier of goods or services required by a claimant or class of claimants, in connection with an expense reimbursable from the Fund, for a specified good or service at a gross maximum price or fixed rate, and may limit reimbursement accordingly.
- (6) Unless emergency conditions exist, a service provider shall obtain the Council's approval of the budget for the remediation work before commencing the work. No expense incurred that is above the budgeted amount shall be paid unless the Council approves the expense prior to its being incurred. All invoices and bills relating to the remediation work shall be submitted with appropriate documentation, as deemed necessary by the Council.
- (7) Neither the Council nor an eligible claimant is responsible for payment for costs incurred that have not been previously approved by the Council, unless an emergency exists.
- (8) The Council may determine the usual and customary costs of each item for which reimbursement may be awarded under this Section. The Council may revise the usual and customary costs from time to time as necessary, but costs submitted for reimbursement shall be subject to the rates in effect at the time the costs were incurred.
 - (9) If a claimant has pollution liability insurance

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coverage other than coverage provided by the insurance account under this Act, that coverage shall be primary. Reimbursement from the remedial account shall be limited to the deductible amounts under the primary coverage and the amount that exceeds the policy limits of the primary coverage, subject to the deductible amounts of this Act. If there is a dispute between the claimant and the primary insurance provider, reimbursement from the remedial action account may be made to the claimant after the claimant assigns all of his or her interests in the insurance coverage to the Council.

- (g) The source of funds for the remedial action account shall be moneys allocated to the account by the Council according to the Fund budget approved by the Council.
- (h) A drycleaning facility will be classified as active or inactive for purposes of determining benefits under this Section based on the status of the facility on the date a claim is filed.
- (i) Eligible claimants shall conduct remedial action in accordance with the Site Remediation Program under the Environmental Protection Act and Part 740 of Title 35 of the Illinois Administrative Code and the Tiered Approach to Cleanup Objectives under Part 742 of Title 35 of the Illinois Administrative Code.
- 25 (j) Effective January 1, 2012, an active drycleaning 26 facility that has previously received or is currently receiving

- reimbursement for the costs of a remedial action, as defined in 1 2 this Act, shall maintain continuous financial assurance for 3 environmental liability coverage in the amount of at least \$500,000 until the earlier of (i) July 1, 2030 January 1, 2020 5 or (ii) the date the Council determines the drycleaning facility is an inactive drycleaning facility. Failure to comply 6 7 with this requirement will result in the revocation of the drycleaning facility's existing license and in the inability of 8 9 the drycleaning facility to obtain or renew a license under
- 11 (Source: P.A. 96-774, eff. 1-1-10; 97-377, eff. 1-1-12.)
- 12 (415 ILCS 135/60)

Section 60 of this Act.

- 13 (Section scheduled to be repealed on January 1, 2020)
- 14 Sec. 60. Drycleaning facility license.
- 15 (a) On and after January 1, 1998, no person shall operate a
 16 drycleaning facility in this State without a license issued by
 17 the Council.
- (b) The Council shall issue an initial or renewal license 18 19 to a drycleaning facility on submission by an applicant of a 20 completed form prescribed by the Council, proof of payment of 21 the required fee to the Council Department of Revenue, and, if 22 the drycleaning facility has previously received or is currently receiving reimbursement for the costs of a remedial 23 24 action, as defined in this Act, proof of compliance with subsection (j) of Section 40. Beginning January 1, 2013, 25

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license renewal application forms must include a certification by the applicant that all hazardous waste stored at the drycleaning facility is stored in accordance with all applicable federal and state laws and regulations, and that all hazardous waste transported from the drycleaning facility is transported in accordance with all applicable federal and state laws and regulations. Also, beginning January 1, 2013, license renewal applications must include copies of all manifests for hazardous waste transported from the drycleaning facility during the previous 12 months or since the last submission of copies of manifests, whichever is longer. If the Council does not receive a copy of a manifest for a drycleaning facility within a 3-year period, or within a shorter period as determined by the Council, the Council shall make appropriate inquiry into the management of hazardous waste at the facility and may share the results of the inquiry with the Agency.

- (c) On or after January 1, 2004, the annual fees for licensure are as follows:
 - (1) \$500 for a facility that uses (i) 50 gallons or less of chlorine-based or green drycleaning solvents annually, (ii) 250 or less gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) 500 gallons or less annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.

- (2) \$500 for a facility that uses (i) more than 50 gallons but not more than 100 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 250 gallons but not more 500 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 500 gallons but not more than 1,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (3) \$500 for a facility that uses (i) more than 100 gallons but not more than 150 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 500 gallons but not more than 750 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 1,000 gallons but not more than 1,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (4) \$1,000 for a facility that uses (i) more than 150 gallons but not more than 200 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 750 gallons but not more than 1,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 1,500 gallons but not more than 2,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning

machine without a solvent reclaimer.

- (5) \$1,000 for a facility that uses (i) more than 200 gallons but not more than 250 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 1,000 gallons but not more than 1,250 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 2,000 gallons but not more than 2,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (6) \$1,000 for a facility that uses (i) more than 250 gallons but not more than 300 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 1,250 gallons but not more than 1,500 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 2,500 gallons but not more than 3,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (7) \$1,000 for a facility that uses (i) more than 300 gallons but not more than 350 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 1,500 gallons but not more than 1,750 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 3,000 gallons but not more than 3,500 gallons annually of

hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.

- (8) \$1,500 for a facility that uses (i) more than 350 gallons but not more than 400 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 1,750 gallons but not more than 2,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 3,500 gallons but not more than 4,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (9) \$1,500 for a facility that uses (i) more than 400 gallons but not more than 450 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,000 gallons but not more than 2,250 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 4,000 gallons but not more than 4,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (10) \$1,500 for a facility that uses (i) more than 450 gallons but not more than 500 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,250 gallons but not more than 2,500 gallons annually of hydrocarbon-based solvents used in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 4,500

gallons but not more than 5,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.

- (11) \$1,500 for a facility that uses (i) more than 500 gallons but not more than 550 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,500 gallons but not more than 2,750 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 5,000 gallons but not more than 5,500 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (12) \$1,500 for a facility that uses (i) more than 550 gallons but not more than 600 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 2,750 gallons but not more than 3,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or (iii) more than 5,500 gallons but not more than 6,000 gallons annually of hydrocarbon-based drycleaning solvents in a drycleaning machine without a solvent reclaimer.
- (13) \$1,500 for a facility that uses (i) more than 600 gallons of chlorine-based or green drycleaning solvents annually, (ii) more than 3,000 gallons but not more than 3,250 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer, or

_	(iii)	more	than	6,000	gall	ons	01	f hydrocarb	on-based
2	drycle	aning	solvent	ts annu	ally	in	a	drycleaning	machine
3	equippe	ed with	nout a s	solvent	recla	aimer	.		

- (14) \$1,500 for a facility that uses more than 3,250 gallons but not more than 3,500 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer.
- (15) \$1,500 for a facility that uses more than 3,500 gallons but not more than 3,750 gallons annually of hydrocarbon-based solvents used in a drycleaning machine equipped with a solvent reclaimer.
- (16) \$1,500 for a facility that uses more than 3,750 gallons but not more than 4,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer.
- (17) \$1,500 for a facility that uses more than 4,000 gallons annually of hydrocarbon-based solvents in a drycleaning machine equipped with a solvent reclaimer.

For purpose of this subsection, the quantity of drycleaning solvents used annually shall be determined as follows:

- (1) in the case of an initial applicant, the quantity of drycleaning solvents that the applicant estimates will be used during his or her initial license year. A fee assessed under this subdivision is subject to audited adjustment for that year; or
 - (2) in the case of a renewal applicant, the quantity of

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drycleaning solvents actually purchased in the preceding license year.

The Council may adjust licensing fees annually based on the published Consumer Price Index - All Urban Consumers ("CPI-U") or as otherwise determined by the Council.

- (d) The annual license period for a A license issued under this Section shall be from January 1 through December 31 each year expire one year after the date of issuance and may be renewed on reapplication to the Council and submission of proof of payment of the appropriate fee to the Council Department of Revenue in accordance with subsections (c) and (e). At least 30 days before payment of a renewal licensing fee is due, the Council shall attempt to:
 - (1) notify the operator of each licensed drycleaning facility concerning the requirements of this Section; and
 - (2) submit a license fee payment form to the licensed operator of each drycleaning facility.
- (e) An operator of a drycleaning facility shall submit the 18 appropriate application form provided by the Council with the 19 20 license fee in the form of cash, credit card, business check, or guaranteed remittance to the Council Department of Revenue. 21 22 The Council Department may accept payment of the license fee 23 under this Section by credit card only if the Council Department is not required to pay a discount fee charged by the 24 25 credit card issuer. The license fee payment form and the actual license fee payment shall be administered by the Council 26

- Department of Revenue under rules adopted by the Council that

 Department.
- (f) (Blank). The Department of Revenue shall issue a proof 3 4 of payment receipt to each operator of a drycleaning facility 5 who has paid the appropriate fee in cash or by guaranteed remittance, credit card, or business check. However, the 6 Department of Revenue shall not issue a proof of payment 7 receipt to a drycleaning facility that is liable to 8 9 Department of Revenue for a tax imposed under this Act. The 10 original receipt shall be presented to the Council by the
- 12 (g) (Blank).
- 13 (h) The Council and the Department of Revenue may adopt 14 rules as necessary to administer the licensing requirements of
- 15 this Act.

- 16 (Source: P.A. 96-774, eff. 1-1-10; 97-332, eff. 8-12-11;
- 17 97-377, eff. 1-1-12; 97-663, eff. 1-13-12; 97-813, eff.
- 18 7-13-12; 97-1057, eff. 1-1-13.)
- 19 (415 ILCS 135/65)
- 20 (Section scheduled to be repealed on January 1, 2020)
- 21 Sec. 65. Drycleaning solvent tax.

operator of a drycleaning facility.

- 22 (a) On and after January 1, 1998, a tax is imposed upon the
- use of drycleaning solvent by a person engaged in the business
- of operating a drycleaning facility in this State at the rate
- of \$3.50 per gallon of perchloroethylene or other chlorinated

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drycleaning solvents used in drycleaning operations, \$0.35 per 1 2 gallon of petroleum-based drycleaning solvent, and \$1.75 per 3 gallon of green solvents, unless the green solvent is used at a virgin facility, in which case the rate is \$0.35 per gallon. 4 5 The Council shall determine by rule which products are 6 chlorine-based solvents, which products are petroleum-based 7 solvents, and which products are green solvents. All drycleaning solvents shall be considered chlorinated solvents 8 9 unless the Council determines t.hat. the solvents are

petroleum-based drycleaning solvents or green solvents.

- (b) The tax imposed by this Act shall be collected from the purchaser at the time of sale by a seller of drycleaning solvents maintaining a place of business in this State and shall be remitted to the Department of Revenue under the provisions of this Act.
- (c) The tax imposed by this Act that is not collected by a seller of drycleaning solvents shall be paid directly to the Department of Revenue by the purchaser or end user who is subject to the tax imposed by this Act.
- (d) No tax shall be imposed upon the use of drycleaning solvent if the drycleaning solvent will not be used in a drycleaning facility or if a floor stock tax has been imposed and paid on the drycleaning solvent. Prior to the purchase of the solvent, the purchaser shall provide a written and signed certificate to the drycleaning solvent seller stating:
 - (1) the name and address of the purchaser;

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(2) the purchaser's signature and date of signing; and	1	(2)	the	purchaser	' S	signature	and	date	of	signing;	and
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- 2 (3) one of the following:
- 3 (A) that the drycleaning solvent will not be used in a drycleaning facility; or
 - (B) that a floor stock tax has been imposed and paid on the drycleaning solvent.
 - (e) On January 1, 1998, there is imposed on each operator of a drycleaning facility a tax on drycleaning solvent held by the operator on that date for use in a drycleaning facility. The tax imposed shall be the tax that would have been imposed under subsection (a) if the drycleaning solvent held by the operator on that date had been purchased by the operator during the first year of this Act.
 - (f) On or before the 25th day of the 1st month following the end of the calendar quarter, a seller of drycleaning solvents who has collected a tax pursuant to this Section during the previous calendar quarter, or a purchaser or end user of drycleaning solvents required under subsection (c) to submit the tax directly to the Department, shall file a return with the Department of Revenue. The return shall be filed on a form prescribed by the Department of Revenue and shall contain information that the Department of Revenue reasonably requires, but at a minimum will require the reporting of the volume of drycleaning solvent sold to each licensed drycleaner. The Department of Revenue shall report quarterly to the Council the volume of drycleaning solvent purchased for the quarter by

each licensed drycleaner. Each seller of drycleaning solvent maintaining a place of business in this State who is required or authorized to collect the tax imposed by this Act shall pay to the Department the amount of the tax at the time when he or she is required to file his or her return for the period during which the tax was collected. Purchasers or end users remitting the tax directly to the Department under subsection (c) shall file a return with the Department of Revenue and pay the tax so incurred by the purchaser or end user during the preceding calendar quarter.

Except as provided in this Section, the seller of drycleaning solvents filing the return under this Section shall, at the time of filing the return, pay to the Department the amount of tax imposed by this Act less a discount of 1.75%, or \$5 per calendar year, whichever is greater. Failure to timely file the returns and provide to the Department the data requested under this Act will result in disallowance of the reimbursement discount.

- (g) The tax on drycleaning solvents used in drycleaning facilities and the floor stock tax shall be administered by Department of Revenue under rules adopted by that Department.
- (h) On and after January 1, 1998, no person shall knowingly sell or transfer drycleaning solvent to an operator of a drycleaning facility that is not licensed by the Council under Section 60.
 - (i) The Department of Revenue may adopt rules as necessary

- 1 to implement this Section.
- 2 (Source: P.A. 96-774, eff. 1-1-10.)
- 3 (415 ILCS 135/85)
- 4 Sec. 85. Repeal of fee and tax provisions. Sections 60 and
- 5 65 of this Act are repealed on <u>July 1, 2030</u> January 1, 2020.
- 6 (Source: P.A. 93-201, eff. 1-1-04.)