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AMENDMENT TO SENATE BILL 1497

AMENDMENT NO. ____. Amend Senate Bill 1497, AS AMENDED,
by replacing everything after Section 1 with the following:

4 "Section 5. Legislative policy. It is the intent of the 5 General Assembly that State construction agencies be allowed to use the design-build delivery method for public projects 6 7 if it is shown to be in the State's best interest for that 8 particular project. It shall be the policy of State 9 construction agencies in the procurement of design-build 10 services to publicly announce all requirements for design-build services and to procure these services on the 11 12 basis of demonstrated competence and qualifications and with 13 due regard for the principles of competitive selection.

A State construction agency shall, prior to issuing requests for proposals, promulgate and publish procedures for the solicitation and award of contracts pursuant to this Act.

17 A State construction agency shall, for each public project or projects permitted under this Act, make a written 18 determination, including a description as to the particular 19 20 advantages of the design-build procurement method, that it is in the best interests of this State to enter into a 21 22 design-build contract for the project or projects. In making 23 that determination, the following factors shall be

1 considered:

2 (1) The probability that the design-build 3 procurement method will be in the best interests of the 4 State by providing a material savings of time or cost 5 over the design-bid-build or other delivery system.

6 (2) The type and size of the project and its 7 suitability to the design-build procurement method.

8 (3) The ability of the State construction agency to 9 define and provide comprehensive scope and performance 10 criteria for the project.

11 The state construction agency shall within 15 days after 12 the initial determination provide an advisory copy to the 13 Procurement Policy Board and maintain the full record of 14 determination for 5 years.

15 Section 10. Definitions. As used in this Act:

16 "State construction agency" means and includes those 17 agencies as defined in Section 1-15.25 of the Illinois 18 Procurement Code, as amended, but does not mean the Illinois 19 Department of Transportation and the Illinois State Toll 20 Highway Authority.

21 "Delivery system" means the design and construction 22 approach used to develop and construct a project.

"Design-bid-build" means the traditional delivery system used on public projects in this State that incorporates the Architectural, Engineering, and Land Surveying Qualification Based Selection Act (30 ILCS 535/) and the principles of competitive selection in the Illinois Procurement Code (30 ILCS 500/).

29 "Design-build" means a delivery system that provides 30 responsibility within a single contract for the furnishing of 31 architecture, engineering, land surveying and related 32 services as required, and the labor, materials, equipment, 33 and other construction services for the project.

1 "Design-build contract" means a contract for a public 2 project under this Act between a State construction agency design-build entity to furnish architecture, 3 and а 4 engineering, land surveying, and related services as 5 required, and to furnish the labor, materials, equipment, and 6 other construction services for the project. The design-build 7 contract may be conditioned upon subsequent refinements in scope and price and may allow the State construction agency 8 9 make modifications in the project scope without to invalidating the design-build contract. 10

11 "Design-build entity" means any individual, sole 12 proprietorship, firm, partnership, joint venture, corporation, professional corporation, or other entity that 13 proposes to design and construct any public project under 14 this Act. A design-build entity and associated design-build 15 16 professionals shall conduct themselves in accordance with the laws of this State and the related provisions of the Illinois 17 Administrative Code, as referenced by the licensed design 18 19 professional Acts of this State, with respect to the solicitation and contracting of design-build services. 20

21 "Design professional" means any individual, sole 22 proprietorship, firm, partnership, joint venture, 23 corporation, professional corporation, or other entity that offers services under the Illinois Architecture Practice Act 24 1989 (225 ILCS 305/), the Professional Engineering 25 of Practice Act of 1989 (225 ILCS 325/), the 26 Structural Engineering Licensing Act of 1989 (225 ILCS 340/), or the 27 Illinois Professional Land Surveyor Act of 1989 (225 ILCS 28 330/). 29

30 "Evaluation criteria" means the requirements for the 31 separate phases of the selection process as defined in this 32 Act and may include the specialized experience, technical 33 qualifications and competence, capacity to perform, past 34 performance, experience with similar projects, assignment of personnel to the project, and other appropriate factors.
 Price may not be used as a factor in the evaluation of Phase
 I proposals.

4 "Proposal" means the offer to enter into a design-build
5 contract as submitted by a design-build entity in accordance
6 with this Act.

7 "Request for proposal" means the document used by a State 8 construction agency to solicit proposals for a design-build 9 contract.

"Scope and performance criteria" means the requirements 10 11 for the public project, including but not limited to, the 12 intended usage, capacity, size, scope, quality and performance standards, life-cycle costs, 13 and other 14 programmatic criteria that are expressed in 15 performance-oriented and quantifiable specifications and 16 drawings that can be reasonably inferred and are suited to allow a design-build entity to develop a proposal. 17

18 Section 15. Solicitation of proposals.

19 A State construction agency that elects to use the (a) 20 design-build delivery method must issue a notice of intent to 21 receive requests for proposals for the project at least 14 22 days before issuing the request for the proposal. The State construction agency must publish the advance notice in the 23 24 official procurement bulletin of the State or the professional services bulletin of the State construction 25 agency, if any. The agency is encouraged to use publication 26 of the notice in related construction industry service 27 28 publications. A brief description of the proposed procurement 29 must be included in the notice. The State construction agency must provide a copy of the request for proposal to any party 30 requesting a copy. 31

32 (b) The request for proposal shall be prepared for each33 project and must contain, without limitation, the following

1 information:

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(1) The State construction agency that will award the design-build contract.

4 (2) A preliminary schedule for the completion of 5 the contract.

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(3) The proposed budget for the project, the source of funds, and the currently available funds.

8 (4) Prequalification criteria for design-build 9 entities wishing to submit proposals. The State 10 construction agency shall include, at a minimum, its 11 normal prequalification, licensing, registration, and 12 other requirements, but nothing contained herein 13 precludes the use of additional prequalification criteria 14 by the State construction agency.

15 (5) Material requirements of the contract, 16 including but not limited to, the proposed terms and conditions, required performance and payment bonds, 17 insurance, affirmative action, and workforce 18 19 requirements, if any.

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(6) The performance criteria.

21 (7) The evaluation criteria for each phase of the22 solicitation.

(8) The number of entities that will be consideredfor the technical and cost evaluation phase.

(c) The State construction agency may include any other relevant information that it chooses to supply. The design-build entity shall be entitled to rely upon the accuracy of this documentation in the development of its proposal.

30 (d) The date that proposals are due must be at least 21 31 calendar days after the date of the issuance of the request 32 for proposal. In the event the cost of the project is 33 estimated to exceed \$10 million, then the proposal due date 34 must be at least 28 calendar days after the date of the -6- LRB093 08420 BDD 13903 a

issuance of the request for proposal. The State construction agency shall include in the request for proposal a minimum of 3 days to develop the Phase II submissions after the selection of entities from the Phase I evaluation is completed.

6 (e) Each design-build entity whose proposal proceeds to 7 the technical and cost evaluation phase may be reimbursed by 8 the State construction agency to defray costs associated with 9 the proposal preparation. If the State construction agency 10 elects to provide reimbursement, it shall specify in the 11 request for proposal the basis or overall reimbursement to be 12 provided.

13 Section 20. Development of scope and performance 14 criteria.

15 (a) The State construction agency shall develop, at the direction of a licensed design professional, a request for 16 17 proposal, which shall include scope and performance criteria. 18 The scope and performance criteria must be in sufficient detail and contain adequate information to reasonably apprise 19 20 the qualified design-build entities of the State construction 21 agency's overall programmatic needs and goals, including 22 and preliminary design plans, criteria general budget parameters, schedule, and delivery requirements. 23

(b) Each request for proposal shall also include a description of the level of design to be provided in the proposals. This description must include the scope and type of renderings, drawings, and specifications that, at a minimum, will be required by the State construction agency to be produced by the design-build entities.

30 (c) The scope and performance criteria shall be prepared 31 by a design professional who is an employee of the State 32 construction agency, or the State construction agency may 33 contract with an independent design professional selected under the Architectural, Engineering and Land Surveying
 Qualification Based Selection Act (30 ILCS 535/) to provide
 these services.

4 (d) The design professional that prepares the scope and
5 performance criteria is prohibited from participating in any
6 design-build entity proposal for the project.

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Section 25. Selection Committee.

8 Each State construction agency that elects to use (a) the design-build delivery method shall establish a committee 9 evaluate 10 to and select the design-build entity. The committee, under the discretion of the State Construction 11 Agency, shall consist of 3, 5, or 7 members and shall include 12 at least one licensed design professional and one member of 13 14 the public. The public member may not be employed or 15 associated with any firm holding a contract with the State construction agency and shall be nominated by design or 16 17 construction industry associations. The selection committee 18 may be designated for a set term or for the particular project subject to the request for proposal. 19

20 (b) The members of the selection committee must certify 21 for each request for proposal that no conflict of interest 22 exists between the members and the design-build entities 23 submitting proposals. If a conflict exists, the member must 24 be replaced before any review of proposals.

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Section 30. Procedures for Selection.

(a) The State construction agency must use a two-phase
procedure for the selection of the successful design-build
entity. Phase I of the procedure will evaluate and shortlist
the design-build entities based on qualifications, and the
Phase II will evaluate the technical and cost proposals.

31 (b) The State construction agency shall include in the32 request for proposal the evaluating factors to be used in

1 Phase I. These factors are in addition to any 2 prequalification requirements of design-build entities that the agency has set forth. Each request for proposal shall 3 4 establish the relative importance assigned to each evaluation 5 factor and subfactor, including any weighting of criteria to 6 be employed by the State construction agency. The State 7 construction agency must maintain a record of the evaluation scoring to be disclosed in event of a protest regarding the 8 9 solicitation.

The State construction agency shall include the following 10 11 criteria in every Phase I evaluation of design-build entities: (1) experience of personnel; (2) successful 12 experience with similar project types; 13 (3) financial capability; (4) timeliness of past performance; (5) 14 15 experience with similarly sized projects; (6) successful 16 reference checks of the firm; and (7) commitment to assign personnel for the duration of the project and qualifications 17 of the entity's consultants. The State construction agency 18 19 may include any additional relevant criteria in Phase I that it deems necessary for a proper qualification review. 20

21 The State construction agency may not consider any design-build entity for evaluation or award if the entity has 22 23 pecuniary interest in the project or has other any relationships or circumstances, including but not limited to, 24 25 long term leasehold, mutual performance, or development contracts with the State construction agency, that may give 26 the design-build entity a financial or tangible advantage 27 over other design-build entities in the 28 preparation, evaluation, or performance of the design-build contract or 29 30 that create the appearance of impropriety.

31 Upon completion of the qualifications evaluation, the 32 State construction agency shall create a shortlist of the 33 most highly qualified design-build entities. The State 34 construction agency, in its discretion, is not required to -9- LRB093 08420 BDD 13903 a

shortlist the maximum number of entities as identified for
 Phase II evaluation, provided however, no less than 2
 design-build entities nor more than 6 are selected to submit
 Phase II proposals.

5 The State construction agency shall notify the entities 6 selected for the shortlist in writing. This notification 7 shall commence the period for the preparation of the Phase II 8 technical and cost evaluations. The State construction agency 9 must allow sufficient time for the shortlist entities to 10 prepare their Phase II submittals considering the scope and 11 detail requested by the State agency.

(c) The State construction agency shall include in the 12 request for proposal the evaluating factors to be used in the 13 technical and cost submission components of Phase II. 14 Each request for proposal shall establish, for both the technical 15 16 and cost submission components of Phase II, the relative importance assigned to each evaluation factor and subfactor, 17 including any weighting of criteria to be employed by the 18 19 State construction agency. The State construction agency must maintain a record of the evaluation scoring to be disclosed 20 21 in event of a protest regarding the solicitation.

22 The State construction agency shall include the following 23 criteria in Phase II technical evaluation of every design-build entities: (1) compliance with objectives of 24 the 25 project; (2) compliance of proposed services to the request for proposal requirements; (3) quality of products 26 or proposed; (4) quality of design parameters; (5) 27 materials design concepts; (6) innovation in meeting the scope 28 and 29 performance criteria; and (7) constructability of the 30 proposed project. The State construction agency may include any additional relevant technical evaluation factors it deems 31 32 necessary for proper selection.

33 The State construction agency shall include the following 34 criteria in every Phase II cost evaluation the total project

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1 cost, the construction costs, and the time of completion. The
2 State construction agency may include any additional relevant
3 technical evaluation factors it deems necessary for proper
4 selection. In no event shall the total project cost criteria
5 in this subsection exceed a weighting factor greater than
6 25%.

7 The State construction agency shall directly employ or 8 retain a licensed design professional to evaluate the 9 technical and cost submissions to determine if the technical 10 submissions are in accordance with generally accepted 11 industry standards.

12 Upon completion of the technical submissions and cost 13 submissions evaluation, the State construction agency may 14 award the design-build contract to highest overall ranked 15 entity.

Section 35. Small projects. In any case where the total overall cost of the project is estimated to be less than \$5 million, the State construction agency may combine the two-phase procedure for selection described in Section 30 into one combined step, provided that all the requirements of evaluation are performed in accordance with Section 30.

Section 40. Submission of proposals. Proposals must be 22 23 properly identified and sealed. Proposals may not be reviewed until after the deadline for submission has passed as set 24 forth in the request for proposals. All design-build entities 25 submitting proposals shall be disclosed after the deadline 26 27 for submission, and all design-build entities who are 28 selected for Phase II evaluation shall also be disclosed at the time of that determination. 29

30 Proposals shall include a bid bond in the form and 31 security as designated in the request for proposals. 32 Proposals shall also contain a separate sealed envelope with 1 the cost information within the overall proposal submission. 2 Proposals shall include a list of all design professionals 3 and other entities to which any work may be subcontracted 4 during the performance of the contract. In the event the 5 request for proposal so designates, these entities must meet 6 prequalification standards of the State construction agency.

7 Proposals must meet all material requirements of the 8 request for proposal or they may be rejected as 9 non-responsive. The State construction agency shall have the 10 right to reject any and all proposals.

11 The drawings and specifications of the proposal shall 12 remain the property of the design-build entity.

13 The State construction agency shall review the proposals 14 for compliance with the performance criteria and evaluation 15 factors.

Proposals may be withdrawn prior to evaluation for any cause. After evaluation begins by the State construction agency, clear and convincing evidence of error is required for withdrawal.

20 Section 45. Award. The State construction agency may 21 award the contract to the highest overall ranked entity. 22 Notice of award shall be made in writing. Unsuccessful entities shall also be notified in writing. The State 23 24 construction agency may not request a best and final offer after the receipt of proposals. The State construction agency 25 may negotiate with the selected design-build entity after 26 award but prior to contract execution for the purpose of 27 28 securing better terms than originally proposed, provided that 29 the salient features of the request for proposal are not diminished. 30

31 Section 50. Administrative Procedure Act. The Illinois
32 Administrative Procedure Act (5 ILCS 100/) applies to all

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administrative rules and procedures of the State construction
 agency under this Act.

3 Section 53. Federal requirements. In the procurement of 4 design-build contracts, State construction agencies shall 5 comply with federal law and regulations and take all 6 necessary steps to adapt their rules, policies, and 7 procedures to remain eligible for federal aid.

8 Section 55. Severability. The provisions of this Act are 9 severable under Section 1.31 of the Statute on Statutes.

Section 99. Effective date. This Act takes effect upon becoming law.".