101ST GENERAL ASSEMBLY

State of Illinois

2019 and 2020

HB4979

Introduced 2/18/2020, by Rep. Katie Stuart and Barbara Hernandez

SYNOPSIS AS INTRODUCED:

105 ILCS 5/14-7.02from Ch. 122, par. 14-7.02105 ILCS 5/14-7.05

Amends the Children with Disabilities Article of the School Code. Provides that prior to the placement of a child in an out-of-state special education residential facility, the school district, Illinois placing agency, or court must offer to the child or the child's parent or guardian the option to place the child in a special education residential facility located within this State that provides treatment and services comparable to those provided by the out-of-state facility. Requires the school district, Illinois placing agency, or court to review annually the placement of a child in an out-of-state special education residential facility and to offer placement in a comparable facility located within this State. Effective immediately.

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FISCAL NOTE ACT MAY APPLY STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT 1

AN ACT concerning education.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The School Code is amended by changing Sections
14-7.02 and 14-7.05 as follows:

6 (105 ILCS 5/14-7.02) (from Ch. 122, par. 14-7.02)

Sec. 14-7.02. Children attending private schools, public out-of-state schools, public school residential facilities or private special education facilities. The General Assembly recognizes that non-public schools or special education facilities provide an important service in the educational system in Illinois.

If because of his or her disability the special education 13 14 program of a district is unable to meet the needs of a child and the child attends a non-public school or special education 15 16 facility, a public out-of-state school or a special education facility owned and operated by a county government unit that 17 provides special educational services required by the child and 18 19 is in compliance with the appropriate rules and regulations of the State Superintendent of Education, the school district in 20 21 which the child is a resident shall pay the actual cost of tuition for special education and related services provided 22 during the regular school term and during the summer school 23

term if the child's educational needs so require, excluding 1 2 room, board and transportation costs charged the child by that 3 non-public school or special education facility, public out-of-state school or county special education facility, or 4 5 \$4,500 per year, whichever is less, and shall provide him any "Nonpublic 6 necessary transportation. special education facility" shall include a residential facility, within or 7 8 without the State of Illinois, which provides special education 9 and related services to meet the needs of the child by 10 utilizing private schools or public schools, whether located on 11 the site or off the site of the residential facility.

12 Prior to the placement of a child in an out-of-state 13 special education residential facility, the school district 14 must offer to the child or the child's parent or guardian the option to place the child in a special education residential 15 16 facility located within this State that provides treatment and 17 services comparable to those provided by the out-of-state special education residential facility. The school district 18 19 must review annually the placement of a child in an 20 out-of-state special education residential facility. As a part 21 of the review, the school district must offer to the child or 22 the child's parent or guardian the option to place the child in 23 a comparable special education residential facility located 24 within this State.

The State Board of Education shall promulgate rules and regulations for determining when placement in a private special

education facility is appropriate. Such rules and regulations 1 2 shall take into account the various types of services needed by a child and the availability of such services to the particular 3 child in the public school. In developing these rules and 4 5 regulations the State Board of Education shall consult with the Advisory Council on Education of Children with Disabilities and 6 7 hold public hearings to secure recommendations from parents, 8 school personnel, and others concerned about this matter.

9 The State Board of Education shall also promulgate rules 10 and regulations for transportation to and from a residential 11 school. Transportation to and from home to a residential school 12 more than once each school term shall be subject to prior 13 approval by the State Superintendent in accordance with the 14 rules and regulations of the State Board.

15 A school district making tuition payments pursuant to this 16 Section is eligible for reimbursement from the State for the 17 amount of such payments actually made in excess of the district per capita tuition charge for students not receiving special 18 education services. Such reimbursement shall be approved in 19 20 accordance with Section 14-12.01 and each district shall file 21 its claims, computed in accordance with rules prescribed by the 22 State Board of Education, on forms prescribed by the State 23 Superintendent of Education. Data used as basis а of reimbursement claims shall be for the preceding regular school 24 25 term and summer school term. Each school district shall transmit its claims to the State Board of Education on or 26

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before August 15. The State Board of Education, before 1 2 approving any such claims, shall determine their accuracy and 3 whether they are based upon services and facilities provided under approved programs. Upon approval the State Board shall 4 5 cause vouchers to be prepared showing the amount due for payment of reimbursement claims to school districts, 6 for 7 transmittal to the State Comptroller on the 30th day of 8 September, December, and March, respectively, and the final 9 voucher, no later than June 20. If the money appropriated by 10 the General Assembly for such purpose for any year is 11 insufficient, it shall be apportioned on the basis of the 12 claims approved.

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13 No child shall be placed in a special education program pursuant to this Section if the tuition cost for special 14 15 education and related services increases more than 10 percent 16 over the tuition cost for the previous school year or exceeds 17 \$4,500 per year unless such costs have been approved by the Illinois Purchased Care Review Board. The Illinois Purchased 18 Care Review Board shall consist of the following persons, or 19 20 their designees: the Directors of Children and Family Services, Public Health, Public Aid, and the Governor's Office of 21 22 Management and Budget; the Secretary of Human Services; the 23 State Superintendent of Education; and such other persons as the Governor may designate. The Review Board shall also consist 24 25 of one non-voting member who is an administrator of a private, nonpublic, special education school. The Review Board shall 26

establish rules and regulations for its determination of 1 2 allowable costs and payments made by local school districts for special education, room and board, and other related services 3 provided by non-public schools or special education facilities 4 5 and shall establish uniform standards and criteria which it shall follow. The Review Board shall approve the usual and 6 7 customary rate or rates of a special education program that (i) 8 offered by an out-of-state, non-public provider of is 9 integrated autism specific educational and autism specific residential services, (ii) offers 2 or more levels of 10 11 residential care, including at least one locked facility, and 12 (iii) serves 12 or fewer Illinois students.

13 In determining rates based on allowable costs, the Review 14 Board shall consider any wage increases awarded by the General 15 Assembly to front line personnel defined as direct support 16 persons, aides, front-line supervisors, qualified intellectual 17 disabilities professionals, nurses, and non-administrative support staff working in service settings in community-based 18 19 settings within the State and adjust customary rates or rates 20 of a special education program to be equitable to the wage increase awarded to similar staff positions in a community 21 22 residential setting. Any wage increase awarded by the General 23 Assembly to front line personnel defined as direct support persons, aides, front-line supervisors, qualified intellectual 24 25 disabilities professionals, nurses, and non-administrative 26 support staff working in community-based settings within the

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State, including the \$0.75 per hour increase contained in 1 2 Public Act 100-23 and the \$0.50 per hour increase included in Public Act 100-23, shall also be a basis for any facility 3 covered by this Section to appeal its rate before the Review 4 5 Board under the process defined in Title 89, Part 900, Section 6 340 Illinois Administrative of the Code. Illinois 7 Administrative Code Title 89, Part 900, Section 342 shall be 8 updated to recognize wage increases awarded to community-based 9 settings to be a basis for appeal. However, any wage increase 10 that is captured upon appeal from a previous year shall not be 11 counted by the Review Board as revenue for the purpose of 12 calculating a facility's future rate.

Any definition used by the Review Board in administrative rule or policy to define "related organizations" shall include any and all exceptions contained in federal law or regulation as it pertains to the federal definition of "related organizations".

The Review Board shall establish uniform definitions and 18 19 criteria for accounting separately by special education, room 20 and board and other related services costs. The Board shall also establish guidelines for the coordination of services and 21 22 financial assistance provided by all State agencies to assure 23 that no otherwise qualified child with a disability receiving services under Article 14 shall be excluded from participation 24 25 in, be denied the benefits of or be subjected to discrimination 26 under any program or activity provided by any State agency.

1 The Review Board shall review the costs for special 2 education and related services provided by non-public schools 3 or special education facilities and shall approve or disapprove 4 such facilities in accordance with the rules and regulations 5 established by it with respect to allowable costs.

6 The State Board of Education shall provide administrative 7 and staff support for the Review Board as deemed reasonable by 8 the State Superintendent of Education. This support shall not 9 include travel expenses or other compensation for any Review 10 Board member other than the State Superintendent of Education.

11 The Review Board shall seek the advice of the Advisory 12 Council on Education of Children with Disabilities on the rules 13 and regulations to be promulgated by it relative to providing 14 special education services.

15 If a child has been placed in a program in which the actual 16 per pupil costs of tuition for special education and related 17 services based on program enrollment, excluding room, board and transportation costs, exceed \$4,500 and such costs have been 18 19 approved by the Review Board, the district shall pay such total 20 costs which exceed \$4,500. A district making such tuition payments in excess of \$4,500 pursuant to this Section shall be 21 22 responsible for an amount in excess of \$4,500 equal to the 23 district per capita tuition charge and shall be eligible for reimbursement from the State for the amount of such payments 24 25 actually made in excess of the districts per capita tuition 26 charge for students not receiving special education services.

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If a child has been placed in an approved individual 1 2 program and the tuition costs including room and board costs 3 have been approved by the Review Board, then such room and board costs shall be paid by the appropriate State agency 4 5 subject to the provisions of Section 14-8.01 of this Act. Room and board costs not provided by a State agency other than the 6 State Board of Education shall be provided by the State Board 7 8 of Education on a current basis. In no event, however, shall 9 the State's liability for funding of these tuition costs begin 10 until after the legal obligations of third party payors have 11 been subtracted from such costs. If the money appropriated by 12 the General Assembly for such purpose for any year is 13 insufficient, it shall be apportioned on the basis of the 14 claims approved. Each district shall submit estimated claims to 15 the State Superintendent of Education. Upon approval of such 16 claims, the State Superintendent of Education shall direct the 17 State Comptroller to make payments on a monthly basis. The frequency for submitting estimated claims and the method of 18 19 determining payment shall be prescribed in rules and 20 regulations adopted by the State Board of Education. Such 21 current state reimbursement shall be reduced by an amount equal 22 to the proceeds which the child or child's parents are eligible 23 to receive under any public or private insurance or assistance program. 24 Nothing in this Section shall be construed as 25 relieving an insurer or similar third party from an otherwise 26 valid obligation to provide or to pay for services provided to

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1 a child with a disability.

If it otherwise qualifies, a school district is eligible 2 for the transportation reimbursement under Section 14-13.01 3 and for the reimbursement of tuition payments under this 4 5 Section whether the non-public school or special education facility, public out-of-state school or 6 county special 7 education facility, attended by a child who resides in that district and requires special educational services, is within 8 9 or outside of the State of Illinois. However, a district is not 10 eligible to claim transportation reimbursement under this 11 Section unless the district certifies to the State 12 Superintendent of Education that the district is unable to 13 provide special educational services required by the child for 14 the current school year.

Nothing in this Section authorizes the reimbursement of a 15 16 school district for the amount paid for tuition of a child 17 attending a non-public school or special education facility, public out-of-state school or county special education 18 facility unless the school district certifies to the State 19 20 Superintendent of Education that the special education program of that district is unable to meet the needs of that child 21 22 because of his disability and the State Superintendent of 23 Education finds that the school district is in substantial compliance with Section 14-4.01. However, if a child is 24 25 unilaterally placed by a State agency or any court in a non-public school or special education facility, public 26

1 out-of-state school, or county special education facility, a 2 school district shall not be required to certify to the State 3 Superintendent of Education, for the purpose of tuition 4 reimbursement, that the special education program of that 5 district is unable to meet the needs of a child because of his 6 or her disability.

7 Any educational or related services provided, pursuant to 8 this Section in a non-public school or special education 9 facility or a special education facility owned and operated by 10 a county government unit shall be at no cost to the parent or 11 guardian of the child. However, current law and practices 12 relative to contributions by parents or guardians for costs 13 other than educational or related services are not affected by this amendatory Act of 1978. 14

Reimbursement for children attending public school residential facilities shall be made in accordance with the provisions of this Section.

Notwithstanding any other provision of law, any school 18 19 district receiving a payment under this Section or under 20 Section 14-7.02b, 14-13.01, or 29-5 of this Code may classify all or a portion of the funds that it receives in a particular 21 22 fiscal year or from general State aid pursuant to Section 23 18-8.05 of this Code as funds received in connection with any funding program for which it is entitled to receive funds from 24 25 the State in that fiscal year (including, without limitation, 26 any funding program referenced in this Section), regardless of

the source or timing of the receipt. The district may not 1 2 classify more funds as funds received in connection with the funding program than the district is entitled to receive in 3 that fiscal year for that program. Any classification by a 4 5 district must be made by a resolution of its board of education. The resolution must identify the amount of any 6 7 payments or general State aid to be classified under this 8 paragraph and must specify the funding program to which the 9 funds are to be treated as received in connection therewith. 10 This resolution is controlling as to the classification of 11 funds referenced therein. A certified copy of the resolution 12 must be sent to the State Superintendent of Education. The 13 resolution shall still take effect even though a copy of the 14 resolution has not been sent to the State Superintendent of Education in a timely manner. No classification under this 15 16 paragraph by a district shall affect the total amount or timing 17 of money the district is entitled to receive under this Code. No classification under this paragraph by a district shall in 18 any way relieve the district from or affect any requirements 19 20 that otherwise would apply with respect to that funding 21 program, including any accounting of funds by source, reporting 22 expenditures by original source and purpose, reporting 23 requirements, or requirements of providing services. (Source: P.A. 100-587, eff. 6-4-18; 101-10, eff. 6-5-19.) 24

25 (105 ILCS 5/14-7.05)

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Sec. 14-7.05. Placement in residential facility; payment 1 2 of educational costs. For any student with a disability in a 3 residential facility placement made or paid for by an Illinois public State agency or made by any court in this State, the 4 5 school district of residence as determined pursuant to this Article is responsible for the costs of educating the child and 6 7 shall be reimbursed for those costs in accordance with this Code. Subject to this Section and relevant State appropriation, 8 9 resident district's financial responsibility the and 10 reimbursement must be calculated in accordance with the 11 provisions of Section 14-7.02 of this Code. In those instances 12 in which a district receives a block grant pursuant to Article 13 1D of this Code, the district's financial responsibility is limited to the actual educational costs of the placement, which 14 15 must be paid by the district from its block grant 16 appropriation. Resident district financial responsibility and 17 reimbursement applies for both residential facilities that are approved by the State Board of Education and non-approved 18 19 facilities, subject to the requirements of this Section. The 20 Illinois placing agency or court remains responsible for funding the residential portion of the placement and for 21 22 notifying the resident district prior to the placement, except 23 in emergency situations. The residential facility in which the student is placed shall notify the resident district of the 24 25 student's enrollment as soon as practicable after the 26 placement. Failure of the placing agency or court to notify the

resident district prior to the placement does not absolve the 1 2 resident district of financial responsibility for the 3 educational costs of the placement; however, the resident district shall not become financially responsible unless and 4 5 until it receives written notice of the placement by either the placing agency, court, or residential facility. The placing 6 7 agency or parent shall request an individualized education 8 program (IEP) meeting from the resident district if the 9 placement would entail additional educational services beyond the student's current IEP. The district of residence shall 10 11 retain control of the IEP process, and any changes to the IEP 12 must be done in compliance with the federal Individuals with 13 Disabilities Education Act.

14 Prior to the placement of a child in an out-of-state special education residential facility, the placing agency or 15 16 court must offer to the child or the child's parent or guardian 17 the option to place the child in a special education residential facility located within this State that provides 18 19 treatment and services comparable to those provided by the 20 out-of-state special education residential facility. The 21 placing agency or court must review annually the placement of a 22 child in an out-of-state special education residential 23 facility. As a part of the review, the placing agency or court 24 must offer to the child or the child's parent or guardian the 25 option to place the child in a comparable special education 26 residential facility located within this State.

Payments shall be made by the resident district to the entity providing the educational services, whether the entity is the residential facility or the school district wherein the facility is located, no less than once per quarter unless otherwise agreed to in writing by the parties.

A residential facility providing educational services 6 7 within the facility, but not approved by the State Board of 8 Education, is required to demonstrate proof to the State Board 9 of (i) appropriate certification of teachers for the student 10 population, (ii) age-appropriate curriculum, (iii) enrollment 11 and attendance data, and (iv) the ability to implement the 12 child's IEP. A school district is under no obligation to pay 13 such a residential facility unless and until such proof is 14 provided to the State Board's satisfaction.

15 When a dispute arises over the determination of the 16 district of residence under this Section, any person or entity, 17 including without limitation a school district or residential facility, may make a written request for a residency decision 18 19 to the State Superintendent of Education, who, upon review of 20 materials submitted and any other items of information he or she may request for submission, shall issue his or her decision 21 22 in writing. The decision of the State Superintendent of 23 Education is final.

24 (Source: P.A. 95-844, eff. 8-15-08; 95-938, eff. 8-29-08.)

25 Section 99. Effective date. This Act takes effect upon 26 becoming law.