



## 101ST GENERAL ASSEMBLY

### State of Illinois

2019 and 2020

**HB4888**

Introduced 2/18/2020, by Rep. Jennifer Gong-Gershowitz - Fred Crespo - Marcus C. Evans, Jr. - Grant Wehrli - Terra Costa Howard, et al.

#### SYNOPSIS AS INTRODUCED:

New Act

5 ILCS 140/7

30 ILCS 105/5.930 new

from Ch. 116, par. 207

Creates the Pharmaceutical Recovery Act. Requires covered manufacturers to, no later than July 1, 2021 or 6 months after becoming a covered manufacturer, whichever is later, participate in an approved drug take-back program or have established and implemented a drug take-back program independently or as part of a group of covered manufacturers. Provides requirements for the drug take-back program and for manufacturer program operators. Requires each manufacturer program operator to submit a proposal for the establishment and implementation of a drug take-back program to the Environmental Protection Agency for review and approval. Contains provisions regarding changes or modifications to drug take-back programs, promotion of drug take-back programs, annual reports, funding, and reimbursement. Requires covered manufacturers and manufacturer program operators to submit an annual \$5,000 registration fee. Provides civil penalties. Creates the Pharmaceutical Take-Back Reimbursement Program Fund and makes a conforming change in the State Finance Act. Contains other provisions. Amends the Freedom of Information Act. Provides that proprietary information submitted to the Environmental Protection Agency under the Pharmaceutical Recovery Act is exempt from inspection and copying under the Act. Effective immediately.

LRB101 18479 CPF 67929 b

1 AN ACT concerning safety.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the  
5 Pharmaceutical Recovery Act.

6 Section 5. Findings. The General Assembly finds that:

7 (1) A safe system for the collection and disposal of  
8 unused, unwanted, and expired medicines is a key element of  
9 a comprehensive strategy to prevent prescription drug  
10 abuse and pharmaceutical pollution. Home medicine cabinets  
11 are full of unused and expired prescription drugs, only a  
12 fraction of which get disposed of properly.

13 (2) Storing unused, unwanted, or expired medicines can  
14 lead to accidental poisoning, drug abuse, and even drug  
15 trafficking, but disposing of medicines by flushing them  
16 down the toilet or placing them in the garbage can  
17 contaminate groundwater and other bodies of water,  
18 contributing to long-term harm to the environment and  
19 animal life.

20 (3) Manufacturers of these drugs hold the ultimate  
21 responsibility for the lasting impacts of the drugs they  
22 produce.

23 (4) The General Assembly therefore finds that it is in

1 the interest of public health and environmental protection  
2 to establish a single, uniform, statewide system of  
3 regulation for safe and secure collection and disposal of  
4 medicines through a uniform drug "take-back" program  
5 operated and funded by drug manufacturers.

6 Section 10. Definitions. In this Act:

7 "Agency" means the Environmental Protection Agency.

8 "Authorized collector" means any of the following who elect  
9 to collect covered drugs through participation in a  
10 pharmaceutical drug take-back program:

11 (1) a person who is registered with the United States  
12 Drug Enforcement Administration to collect controlled  
13 substances for the purpose of destruction; or

14 (2) a law enforcement agency.

15 "Collection site" means the location where an authorized  
16 collector operates a collection receptacle for the purpose of  
17 collecting covered drugs as part of a drug take-back program  
18 under this Act.

19 "Consumer" means a person who possesses a covered drug for  
20 personal use or for the use of a member of the person's  
21 household.

22 "Covered drug" means a legend drug, nonlegend drug, brand  
23 name drug, or generic drug. "Covered drug" does not include:

24 (1) a dietary supplement as defined by 21 U.S.C 321  
25 (ff);

1 (2) drugs that are defined as Schedule I controlled  
2 substances under the Illinois Controlled Substances Act;

3 (3) personal care products, including, but not limited  
4 to, cosmetics, shampoos, sunscreens, lip balms,  
5 toothpastes, and antiperspirants, that are regulated as  
6 both cosmetics and nonprescription drugs under the federal  
7 Food, Drug, and Cosmetic Act, 21 U.S.C. 301.

8 (4) drugs for which manufacturers provide a  
9 pharmaceutical product stewardship or drug take-back  
10 program as part of a federal managed risk evaluation and  
11 mitigation strategy under 21 U.S.C. 355-1;

12 (5) biological drug products, as defined by 21 C.F.R.  
13 600.3(h), for which manufacturers provide a pharmaceutical  
14 product stewardship or drug take-back program;

15 (6) drugs that are administered in a clinical setting;

16 (7) emptied injector products or emptied medical  
17 devices and their component parts or accessories;

18 (8) needles or sharps;

19 (9) drugs that are intended for use as animal  
20 medicines, including, but not limited to, parasiticide  
21 products;

22 (10) pet pesticide products contained in pet collars,  
23 powders, shampoos, topical applications, or other forms;  
24 or

25 (11) dialysate drugs or other saline solutions  
26 required to perform kidney dialysis.

1 "Covered manufacturer" means a manufacturer, distributor,  
2 or licensed wholesale drug distributor, as defined in the  
3 Wholesale Drug Distribution Licensing Act, of a covered drug  
4 that is sold or offered for sale in Illinois. "Covered  
5 manufacturer" does not include:

6 (1) a private label distributor of a covered drug, or a  
7 pharmacy that sells a covered drug under the pharmacy's  
8 store label, if the manufacturer of the covered drug is  
9 identified under Section 20;

10 (2) a pharmacy chain that is licensed as a wholesale  
11 drug distributor under the Wholesale Drug Distribution  
12 Licensing Act, if it engages in intracompany transfers of  
13 covered drugs between any division, affiliate, subsidiary,  
14 parent, or other entity under complete common ownership or  
15 control, or if the manufacturer of the covered drug  
16 distributed at wholesale is identified under Section 20;

17 (3) a repackager of a covered drug, if the manufacturer  
18 of the drug is identified under Section 20, or if the  
19 repackager is a pharmacy chain that engages in intracompany  
20 transfers of the covered drug between any division,  
21 affiliate, subsidiary, parent, or other entity under  
22 complete common ownership or control; or

23 (4) a health care corporation exempt from taxation  
24 under Section 501(c)(3) of the federal Internal Revenue  
25 Code of 1986 that repackages covered drugs solely for the  
26 purpose of supplying the drugs to facilities or pharmacies

1 operated by the corporation or an affiliate of the  
2 corporation, if the manufacturer of the drug is identified  
3 under Section 20.

4 "Drug" means an article:

5 (1) recognized in the official United States  
6 Pharmacopoeia, the National Formulary, the Homeopathic  
7 Pharmacopoeia of the United States, Dispensatory of the  
8 United States of America, "Remington: The Science and  
9 Practice of Pharmacy", or any supplement to any of those  
10 sources;

11 (2) intended for use in the diagnosis, cure,  
12 mitigation, treatment or prevention of disease in human  
13 beings;

14 (3) other than food and that is intended to affect the  
15 structure or any function of the body of human beings; or

16 (4) intended for use as a component of any article  
17 specified in paragraph (1), (2) or (3), but not devices or  
18 their components, parts or accessories.

19 "Drug take-back program" means a program implemented by a  
20 manufacturer program operator for the collection,  
21 transportation, and disposal of covered drugs.

22 "Generic drug" means a drug that is chemically identical or  
23 bioequivalent to a brand name drug in dosage, form, safety,  
24 strength, route of administration, quality, performance  
25 characteristics, and intended use. The inactive ingredients in  
26 a generic drug need not be identical to the inactive

1 ingredients in the chemically identical or bioequivalent brand  
2 name drug.

3 "Legend drug" means a drug limited by the federal Food,  
4 Drug, and Cosmetic Act to being dispensed by or upon a medical  
5 practitioner's prescription because the drug is:

6 (1) habit forming;

7 (2) toxic or having potential for harm; or

8 (3) limited by the new drug application for the drug to  
9 use only under a medical practitioner's supervision.

10 "Manufacturer program operator" means a covered  
11 manufacturer, or group of covered manufacturers, that  
12 implements a drug take-back program.

13 "Medical practitioner" means any person licensed to  
14 practice medicine in all its branches in the State.

15 "Nonlegend drug" means a drug that does not require  
16 dispensing by prescription and which is not restricted to use  
17 by practitioners only.

18 "Nonprescription drug" means a drug that may be lawfully  
19 sold in Illinois without a prescription.

20 "Person" means any individual, partnership,  
21 co-partnership, firm, company, limited liability company,  
22 corporation, association, joint stock company, trust, estate,  
23 political subdivision, State agency, or any other legal entity,  
24 or their legal representative, agent, or assign.

25 "Pharmaceutical drug take-back reimbursement program"  
26 means a program identified as part of a drug take-back program

1 to reimburse all authorized collectors for all costs associated  
2 with the collection, transportation, and disposal of covered  
3 drugs.

4 "Pharmaceutical reimbursement program operator" means an  
5 organization exempt from taxation under Section 501(c)(6) of  
6 the federal Internal Revenue Code of 1986 that exclusively  
7 represents retailers in Illinois and implements a  
8 pharmaceutical drug take-back reimbursement program.

9 "Pharmacy" has the meaning provided in Section 3 of the  
10 Pharmacy Practice Act.

11 "Prescription drug" means a drug that is required under  
12 State or federal law to be dispensed with a prescription or  
13 that is restricted to use by medical practitioners only.

14 "Proprietary information" means information that is:

15 (1) submitted under this Act;

16 (2) a trade secret or commercial or financial  
17 information that is privileged or confidential and is  
18 identified as such by the person providing the information;  
19 or

20 (3) not required to be disclosed under any other law or  
21 any regulation affecting a covered product, covered  
22 manufacturer, or pharmacy.

23 Section 15. Participation in a drug take-back program. Each  
24 covered manufacturer must, no later than July 1, 2021 or 6  
25 months after becoming a covered manufacturer, whichever is



1 later, participate in an approved drug take-back program or  
2 have established and implemented a drug take-back program that  
3 complies with the requirements of this Act. A covered  
4 manufacturer must establish and implement a drug take-back  
5 program independently or as part of a group of covered  
6 manufacturers.

7 Section 20. Identification of covered manufacturers.

8 (a) No later than April 1, 2021, a covered manufacturer  
9 that sells or offers for sale in Illinois a covered drug must  
10 provide a list of covered manufacturers for that covered drug  
11 to the Agency. A covered manufacturer must provide an updated  
12 list to the Agency on January 15th of each subsequent year.

13 (b) No later than April 1, 2021, each pharmacy, private  
14 label distributor, and repackager that sells or offers for sale  
15 in Illinois, under its own label, a covered drug must provide  
16 written notification to the Agency identifying the covered  
17 manufacturer from which the covered drug is obtained.

18 (c) All covered manufacturers of covered drugs sold or  
19 offered for sale in Illinois must register with the Agency and  
20 pay to the Agency the annual registration fee set forth under  
21 Section 65.

22 Section 25. Drug take-back program requirements.

23 (a) At least 120 days prior to submitting a proposal under  
24 Section 35, a manufacturer program operator must notify

1 potential authorized collectors of the opportunity to serve as  
2 an authorized collector for the proposed drug take-back  
3 program. No later than 30 days after the potential authorized  
4 collector expresses interest in participating in a proposed  
5 program, the manufacturer program operator must commence good  
6 faith negotiations with a potential authorized collector  
7 regarding the collector's participation in the program.

8 (b) A person may serve as an authorized collector for a  
9 drug take-back program voluntarily, in exchange for  
10 compensation, or as part of a pharmaceutical take-back  
11 reimbursement program. Nothing in this Act requires any person  
12 to serve as an authorized collector for a drug take-back  
13 program.

14 (c) A pharmacy shall not be required to participate in a  
15 drug take-back program. A pharmacy that is registered with the  
16 United States Drug Enforcement Administration to collect  
17 controlled substances and elects to serve as an authorized  
18 collector shall participate in a pharmaceutical drug take-back  
19 reimbursement program.

20 (d) A drug take-back program must include as a collector  
21 any hospital or clinic with an on site pharmacy, and any law  
22 enforcement agency that (i) is an authorized collector and (ii)  
23 offers to participate in the program without compensation. The  
24 manufacturer program operator must include the hospital,  
25 clinic, or law enforcement agency in the program as a collector  
26 no later than 90 days after receiving a written offer to

1 participate.

2 (e) A drug take-back program must include and reimburse any  
3 authorized collection site registered with a pharmaceutical  
4 take-back reimbursement program under subsection (b) of  
5 Section 60.

6 (f) A drug take-back program collection site must accept  
7 all covered drugs from ultimate users during the hours that the  
8 authorized collector is normally open for business to the  
9 public.

10 (g) A drug take-back program collection site must use  
11 collection receptacles in compliance with federal law,  
12 including United States Drug Enforcement Administration  
13 regulations. The manufacturer program operator must provide a  
14 service schedule that meets the needs of each collection site  
15 to ensure that each secure collection receptacle is serviced as  
16 often as necessary to avoid reaching capacity and that  
17 collected covered drugs are transported to final disposal in a  
18 timely, environmentally sound manner, including a process for  
19 additional prompt collection service upon notification from  
20 the collection site.

21 (h) Authorized collectors must comply with applicable  
22 provisions of federal laws and regulations governing the  
23 handling of covered drugs, including United States Drug  
24 Enforcement Administration regulations.

25 (i) A drug take-back program's collection system must be  
26 safe, secure, and convenient on an ongoing, year-round basis

1 and must provide equitable and reasonably convenient access for  
2 residents across the State.

3 (j) A drug-take back program shall have a minimum of 3  
4 collection sites in each county of the State, plus one  
5 additional collection site per county for every 50,000 county  
6 residents.

7 Authorized collection sites registered with a  
8 pharmaceutical take-back reimbursement program shall be  
9 counted towards meeting the minimum number of collection sites  
10 within a drug take-back program.

11 If a manufacturer program operator demonstrates to the  
12 Agency that there are not a sufficient number of authorized  
13 collection sites in the county, a drug take-back program must  
14 establish mail-back distribution locations or hold periodic  
15 collection events to supplement service to any area of the  
16 State that is underserved by collection sites, as determined by  
17 the Agency. The manufacturer program operator, in consultation  
18 with the Agency, local law enforcement, local health  
19 jurisdiction, and local community, must determine the number  
20 and locations of mail-back distribution locations and the  
21 frequency and location of these collection events, to be held  
22 at least twice each year, unless otherwise determined through  
23 consultation with the local community. The program must arrange  
24 any periodic collection events in advance with local law  
25 enforcement agencies and conduct periodic collection events in  
26 compliance with United States Drug Enforcement Administration

1 regulations and protocols and applicable State laws

2 Section 30. Manufacturer program operator requirements. A  
3 manufacturer program operator shall:

4 (1) Adopt policies and procedures to be followed by  
5 persons handling covered drugs collected under the program  
6 to ensure safety, security, and compliance with  
7 regulations adopted by the United States Drug Enforcement  
8 Administration, as well as any applicable State laws.

9 (2) Ensure the security of patient information on drug  
10 packaging during collection, transportation, recycling,  
11 and disposal.

12 (3) Promote the program by providing consumers,  
13 pharmacies, and other entities with educational and  
14 informational materials as required under Section 45.

15 (4) Demonstrate adequate funding for all  
16 administrative and operational costs of the drug take-back  
17 program with costs apportioned among participating covered  
18 manufacturers.

19 (5) Set long-term and short-term goals with respect to  
20 collection amounts and public awareness.

21 (6) Consider:

22 (A) the use of existing providers of  
23 pharmaceutical waste transportation and disposal  
24 services;

25 (B) separation of covered drugs from packaging to

1           reduce transportation and disposal costs; and

2                   (C) recycling of drug packaging.

3           Section 35. Drug take-back program approval.

4           (a) By July 1, 2021, each manufacturer program operator  
5 must submit to the Agency for review and approval a proposal  
6 for the establishment and implementation of a drug take-back  
7 program.

8           (b) The Agency shall approve a proposed program if the  
9 manufacturer program operator pays the program operator fee  
10 established under Section 65, the program fulfills the  
11 requirements under Section 25, and the manufacturer program  
12 operator submits the following information on forms prescribed  
13 by the Agency:

14                   (1) The identity and contact information for the  
15 manufacturer program operator and each participating  
16 covered manufacturer.

17                   (2) The identity and contact information for the  
18 authorized collectors under a drug take-back program not  
19 enrolled in a pharmaceutical drug take-back reimbursement  
20 program.

21                   (3) The identity of transporters and waste disposal  
22 facilities that the program will use to transport and  
23 dispose of collected covered drugs.

24                   (4) The identity of the pharmaceutical drug take-back  
25 reimbursement program or programs in which the

1 manufacturer program operator has an agreement to  
2 participate.

3 (c) The Agency shall either approve or reject the proposal  
4 in writing to the manufacturer program operator. If the Agency  
5 rejects the proposal, it shall provide the reason for  
6 rejection.

7 (d) No later than 30 days after receipt of a notice of  
8 rejection under subsection (c) of this Section, the  
9 manufacturer program operator shall submit a revised proposal  
10 to the Agency. Within 30 days of receipt of a revised proposal  
11 the Agency shall either approve or reject the revised proposal  
12 in writing to the manufacturer program operator.

13 (e) A manufacturer program operator must initiate  
14 operation of an approved drug take-back program no later than  
15 December 1, 2021.

16 Section 40. Proposed changes or modifications to the  
17 approved manufacturer drug take-back program. A manufacturer  
18 program operator shall submit a notice of any proposed changes  
19 to an approved drug take-back program to the Agency in writing  
20 at least 15 days before the change is scheduled to occur. These  
21 include, but are not limited to, changes in:

- 22 (1) participating covered manufacturers;
- 23 (2) collection methods;
- 24 (3) collection site locations;
- 25 (4) contact information for the program operator or

1 collection sites; or

2 (5) agreements with pharmaceutical reimbursement  
3 take-back programs.

4 Section 45. Drug take-back program promotion. Each drug  
5 take-back program must include a system of promotion,  
6 education, and public outreach about the proper collection and  
7 management of covered drugs. This may include, but is not  
8 limited to, signage, written materials to be provided at the  
9 time of purchase or delivery of covered drugs, and advertising  
10 or other promotional materials. At a minimum, each program must  
11 do the following:

12 (1) Promote the proper collection and management of  
13 covered drugs by residents before disposal through a drug  
14 take-back program.

15 (2) Discourage residents from disposing of covered  
16 drugs in household waste, sewers, or septic systems.

17 (3) Promote the use of the drug take-back program so  
18 that where and how to return covered drugs is reasonably  
19 understood by residents.

20 (4) Maintain a toll-free telephone number and web site  
21 publicizing collection options and collection sites, and  
22 discouraging improper disposal practices for covered  
23 drugs, such as disposal in household waste, sewers, or  
24 septic systems.

25 (5) Prepare and distribute the educational and



1 outreach materials to program collection sites for  
2 dissemination to ultimate users. The materials must use  
3 plain language and explanatory images to make collection  
4 services and discouraged disposal practices readily  
5 understandable to all residents, including residents with  
6 limited English proficiency.

7 (6) Promotional materials prepared and distributed in  
8 conjunction with an approved drug take-back program under  
9 this Section may not be used to promote in-home disposal  
10 products of any kind, including, but not limited to,  
11 authorized collectors participating directly in a drug  
12 take-back program or a pharmaceutical drug take-back  
13 reimbursement program.

14 Section 50. Annual program report.

15 (a) By July 1st 2022, and each July 1st thereafter, a  
16 manufacturer program operator must submit to the Agency a  
17 report describing implementation of the drug take-back program  
18 during the previous calendar year. The report must include:

19 (1) a list of the covered manufacturers participating  
20 in the drug take-back program;

21 (2) the total amount, by weight, of covered drugs  
22 collected and the amount, by weight, from each collection  
23 method used;

24 (3) the total amount, by weight, of covered drugs  
25 collected from each collection site during the prior year;

1 (4) the following details regarding the program's  
2 collection system:

3 (A) a list of collection sites with addresses;

4 (B) collection sites where mailers were made  
5 available to the public;

6 (C) dates and locations of collection events held;  
7 and

8 (D) the transporters and disposal facility or  
9 facilities used to dispose of the covered drugs  
10 collected; and

11 (5) a description of the public education, outreach,  
12 and evaluation activities implemented;

13 (6) a description of how collected packaging was  
14 recycled to the extent feasible; and

15 (7) an evaluation of the program based on the  
16 short-term and long-term goals established by the  
17 manufacturer program operator in accordance with paragraph  
18 (5) of Section 30.

19 Section 55. Manufacturer drug-take back program funding.

20 (a) A covered manufacturer or group of covered  
21 manufacturers must pay all administrative and operational  
22 costs associated with establishing and implementing the drug  
23 take-back program in which it participates. Such  
24 administrative and operational costs include, but are not  
25 limited to:

1 (1) collection and transportation supplies for each  
2 collection site;

3 (2) purchase of collection receptacles for each  
4 collection site;

5 (3) ongoing maintenance or replacement of collection  
6 receptacles when requested by authorized collectors;

7 (4) compensation of authorized collectors, if  
8 applicable;

9 (5) operation of periodic collection events,  
10 including, but not limited to, the cost of law enforcement  
11 staff time;

12 (6) transportation of all collected covered drugs to  
13 final disposal;

14 (7) environmentally sound disposal of all collected  
15 covered drugs in compliance with subsection (g) of Section  
16 25; and

17 (8) program promotion and outreach.

18 (b) A manufacturer program operator, covered manufacturer,  
19 authorized collector, or other person may not charge:

20 (1) a specific point-of-sale fee to consumers to recoup  
21 the costs of a drug take-back program; or

22 (2) a specific point-of-collection fee at the time  
23 covered drugs are collected from a person.

24 Section 60. Pharmaceutical take-back reimbursement  
25 program.

1 (a) A pharmaceutical reimbursement program operator may  
2 establish and implement a pharmaceutical drug take-back  
3 reimbursement program. Any establishment of a pharmaceutical  
4 take-back reimbursement program must be approved by the Agency.

5 (b) Any authorized collector may participate in a  
6 pharmaceutical drug take-back reimbursement program. An  
7 authorized collector that elects to participate in a  
8 pharmaceutical drug take-back reimbursement program shall  
9 register its authorized collection locations with the  
10 pharmaceutical reimbursement program operator.

11 (c) A drug take-back program shall include and reimburse  
12 any authorized collection site registered with a  
13 pharmaceutical drug take-back reimbursement program.

14 (d) A pharmaceutical reimbursement program operator's  
15 proposal for the establishment and implementation of a  
16 pharmaceutical drug take-back reimbursement program shall be  
17 approved by the Agency if the pharmaceutical reimbursement  
18 program operator submits the following information on forms  
19 prescribed by the Agency:

20 (1) The identity and contact information of the  
21 reimbursement program operator.

22 (2) The identity and contact information of each  
23 participating covered manufacturer.

24 (3) The identity and contact information of each  
25 participating pharmacy;

26 (4) The identity and contact information of each

1 participating authorized collector that is not a pharmacy.

2 (5) A system of promotion, education, and public  
3 outreach about the proper collection and management of  
4 covered drugs. This may include, but is not limited to,  
5 signage, written materials to be provided at the time of  
6 purchase or delivery of covered drugs, and advertising or  
7 other promotion materials.

8 (e) A pharmaceutical reimbursement program operator must  
9 notify the Agency in writing of any changes to the above  
10 information at least 15 days before such a change.

11 (f) By July 1st 2022, and by each July 1st thereafter, each  
12 pharmaceutical reimbursement program operator must submit to  
13 the Agency a report describing implementation of its  
14 pharmaceutical reimbursement take-back program during the  
15 previous calendar year. The report must include:

16 (1) a list of the covered manufacturers participating  
17 in the program;

18 (2) a list of the pharmacies participating in the  
19 program;

20 (3) a list of authorized collectors that are not  
21 pharmacies participating in the program;

22 (4) a list of the transporters and disposal facilities  
23 used to transport and dispose of the covered drugs  
24 collected by the program; and

25 (5) the amount, by weight, of the covered drugs  
26 collected from each collection site.

1 (g) Nothing in this Act shall require a pharmaceutical drug  
2 take-back reimbursement program to have a minimum number of  
3 collection sites in the State, in a county, or in a  
4 municipality. Nothing in this Act shall limit the number of  
5 authorized collection sites participating in a pharmaceutical  
6 drug take-back reimbursement program or a drug take-back  
7 program.

8 (h) A pharmaceutical reimbursement program operator shall  
9 keep financial records of the pharmaceutical take-back  
10 reimbursement program and the collection, transportation, and  
11 disposal of covered drugs collected under the program. These  
12 records shall include, but not be limited to, costs related to:

13 (1) administration of the program, fees, and  
14 collection and transportation of supplies for each  
15 collection site;

16 (2) the purchase of collection receptacles for each  
17 collection site;

18 (3) maintenance or replacement of collection  
19 receptacles when requested by authorized collectors;

20 (4) prepaid, preaddressed mailers;

21 (5) compensation for authorized collectors;

22 (6) operation of periodic collection events,  
23 including, but not limited to, the cost of staff time;

24 (7) transportation of all collected covered drugs to  
25 final disposal;

26 (8) environmentally sound disposal of all collected

1 covered drugs; and

2 (9) program promotion and outreach.

3 (i) Each authorized collection site that registers with a  
4 pharmaceutical reimbursement program operator shall provide  
5 collection, transportation, and disposal costs to the  
6 pharmaceutical reimbursement program operator. The  
7 pharmaceutical reimbursement program operator shall aggregate  
8 the total costs. The total costs shall be divided between all  
9 Illinois covered manufacturers. The covered manufacturers  
10 shall submit the required funding to the Agency. The Agency  
11 shall place the moneys in the Pharmaceutical Take-Back  
12 Reimbursement Program Fund. The pharmaceutical reimbursement  
13 program operator shall distribute the appropriate  
14 reimbursement moneys to the authorized collection sites.

15 (j) An annual independent financial audit of a  
16 pharmaceutical take-back reimbursement program's records may  
17 be requested by any participating covered manufacturer. The  
18 covered manufacturer requesting the audit shall fund the audit.  
19 The audit shall be conducted in accordance with auditing  
20 standards generally accepted in the United States of America,  
21 and standards set forth in Government Auditing Standards issued  
22 by the Comptroller General of the United States. The financial  
23 audit shall be prepared by an independent certified public  
24 accountant. The independent certified public accountant shall  
25 not perform nonaudit services for the covered manufacturers  
26 that would impair independence as defined in the Government

1 Auditing Standards issued by the Comptroller General of the  
2 United States, including, but not limited to, accounting  
3 services, development of internal controls, and management  
4 decisions. The final report shall not include any proprietary  
5 information.

6 Section 65. Registration fee.

7 (a) By April 1, 2021, and by April 1 of each year  
8 thereafter, each covered manufacturer and manufacturer program  
9 operator shall submit to the Agency a \$5,000 registration fee.

10 (b) All fees collected under this Section must be deposited  
11 in the Solid Waste Management Fund to be used in accordance  
12 with this Act.

13 Section 70. Rules; enforcement; penalties.

14 (a) The Agency may adopt any rules it deems necessary to  
15 implement and administer this Act.

16 (b) Except as otherwise provided in this Act, any person  
17 who violates any provision of this Act is liable for a civil  
18 penalty of \$7,000 per violation, provided that the penalty for  
19 failure to register or pay a fee under this Act shall be double  
20 the applicable registration fee.

21 (c) The penalties provided for in this Section may be  
22 recovered in a civil action brought in the name of the People  
23 of the State of Illinois by the State's Attorney of the county  
24 in which the violation occurred or by the Attorney General. Any



1 penalties collected under this Section in an action in which  
2 the Attorney General has prevailed shall be deposited in the  
3 Solid Waste Management Fund, to be used in accordance with the  
4 provisions of this Act.

5 (d) The Attorney General or the State's Attorney of a  
6 county in which a violation occurs may institute a civil action  
7 for an injunction, prohibitory or mandatory, to restrain  
8 violations of this Act or to require such actions as may be  
9 necessary to address violations of this Act.

10 (e) The Agency may impose a civil penalty for a violation  
11 of this Act of \$7,000 per violation, plus any hearing costs  
12 incurred by the Agency. Such penalties shall be made payable to  
13 the Solid Waste Management Fund to be used in accordance with  
14 this Act.

15 (f) The penalties and injunctions provided in this Act are  
16 in addition to any penalties, injunctions, or other relief  
17 provided under any other law. Nothing in this Act bars a cause  
18 of action by the State for any other penalty, injunction, or  
19 other relief provided by any other law.

20 (g) Any person who knowingly makes a false, fictitious, or  
21 fraudulent material statement, orally or in writing, to the  
22 Agency, related to or required by this Act or any rule adopted  
23 under this Act commits a Class 4 felony, and each such  
24 statement or writing shall be considered a separate Class 4  
25 felony. A person who, after being convicted under this  
26 subsection (g), violates this subsection (g) a second or

1 subsequent time, commits a Class 3 felony

2 Section 75. Pharmaceutical Take-Back Reimbursement Program  
3 Fund.

4 (a) The Pharmaceutical Take-Back Reimbursement Program  
5 Fund is created as a special fund in the State treasury. Moneys  
6 in the Fund shall be used only for reimbursement of the  
7 pharmaceutical take-back reimbursement program, pharmaceutical  
8 reimbursement program operator, and participating authorized  
9 collectors. All moneys received by the Agency under this Act,  
10 except moneys received under Section 60 or 65, must be  
11 deposited in the Fund.

12 (b) The Fund shall not be subject to sweeps, administrative  
13 charges or chargebacks, or any other fiscal or budgetary  
14 maneuver that would in any way transfer any funds from the Fund  
15 into any other fund of the State.

16 Section 80. Antitrust immunity. The activities authorized  
17 by this Act require collaboration among covered manufacturers  
18 and among authorized collectors. These activities will enable  
19 safe and secure collection and disposal of covered drugs in  
20 Illinois and are therefore in the best interest of the public.  
21 The benefits of collaboration, together with active State  
22 supervision, outweigh potential adverse impacts. Therefore,  
23 the General Assembly intends to exempt from State antitrust  
24 laws, and provide immunity through the state action doctrine

1 from federal antitrust laws, activities that are undertaken  
2 pursuant to this Act that might otherwise be constrained by  
3 such laws. The General Assembly does not intend and does not  
4 authorize any person or entity to engage in activities not  
5 provided for by this Act, and the General Assembly neither  
6 exempts nor provides immunity for such activities.

7 Section 85. Public disclosure. The Agency shall only use  
8 and disclose proprietary information submitted to the Agency  
9 under this Act in summary or aggregated form that does not  
10 directly or indirectly identify financial, production, or  
11 sales data of an individual covered manufacturer, authorized  
12 collector, or pharmacy.

13 Section 95. The Freedom of Information Act is amended by  
14 changing Section 7 as follows:

15 (5 ILCS 140/7) (from Ch. 116, par. 207)

16 Sec. 7. Exemptions.

17 (1) When a request is made to inspect or copy a public  
18 record that contains information that is exempt from disclosure  
19 under this Section, but also contains information that is not  
20 exempt from disclosure, the public body may elect to redact the  
21 information that is exempt. The public body shall make the  
22 remaining information available for inspection and copying.  
23 Subject to this requirement, the following shall be exempt from

1 inspection and copying:

2 (a) Information specifically prohibited from  
3 disclosure by federal or State law or rules and regulations  
4 implementing federal or State law.

5 (b) Private information, unless disclosure is required  
6 by another provision of this Act, a State or federal law or  
7 a court order.

8 (b-5) Files, documents, and other data or databases  
9 maintained by one or more law enforcement agencies and  
10 specifically designed to provide information to one or more  
11 law enforcement agencies regarding the physical or mental  
12 status of one or more individual subjects.

13 (c) Personal information contained within public  
14 records, the disclosure of which would constitute a clearly  
15 unwarranted invasion of personal privacy, unless the  
16 disclosure is consented to in writing by the individual  
17 subjects of the information. "Unwarranted invasion of  
18 personal privacy" means the disclosure of information that  
19 is highly personal or objectionable to a reasonable person  
20 and in which the subject's right to privacy outweighs any  
21 legitimate public interest in obtaining the information.  
22 The disclosure of information that bears on the public  
23 duties of public employees and officials shall not be  
24 considered an invasion of personal privacy.

25 (d) Records in the possession of any public body  
26 created in the course of administrative enforcement

1 proceedings, and any law enforcement or correctional  
2 agency for law enforcement purposes, but only to the extent  
3 that disclosure would:

4 (i) interfere with pending or actually and  
5 reasonably contemplated law enforcement proceedings  
6 conducted by any law enforcement or correctional  
7 agency that is the recipient of the request;

8 (ii) interfere with active administrative  
9 enforcement proceedings conducted by the public body  
10 that is the recipient of the request;

11 (iii) create a substantial likelihood that a  
12 person will be deprived of a fair trial or an impartial  
13 hearing;

14 (iv) unavoidably disclose the identity of a  
15 confidential source, confidential information  
16 furnished only by the confidential source, or persons  
17 who file complaints with or provide information to  
18 administrative, investigative, law enforcement, or  
19 penal agencies; except that the identities of  
20 witnesses to traffic accidents, traffic accident  
21 reports, and rescue reports shall be provided by  
22 agencies of local government, except when disclosure  
23 would interfere with an active criminal investigation  
24 conducted by the agency that is the recipient of the  
25 request;

26 (v) disclose unique or specialized investigative

1 techniques other than those generally used and known or  
2 disclose internal documents of correctional agencies  
3 related to detection, observation or investigation of  
4 incidents of crime or misconduct, and disclosure would  
5 result in demonstrable harm to the agency or public  
6 body that is the recipient of the request;

7 (vi) endanger the life or physical safety of law  
8 enforcement personnel or any other person; or

9 (vii) obstruct an ongoing criminal investigation  
10 by the agency that is the recipient of the request.

11 (d-5) A law enforcement record created for law  
12 enforcement purposes and contained in a shared electronic  
13 record management system if the law enforcement agency that  
14 is the recipient of the request did not create the record,  
15 did not participate in or have a role in any of the events  
16 which are the subject of the record, and only has access to  
17 the record through the shared electronic record management  
18 system.

19 (e) Records that relate to or affect the security of  
20 correctional institutions and detention facilities.

21 (e-5) Records requested by persons committed to the  
22 Department of Corrections, Department of Human Services  
23 Division of Mental Health, or a county jail if those  
24 materials are available in the library of the correctional  
25 institution or facility or jail where the inmate is  
26 confined.

1 (e-6) Records requested by persons committed to the  
2 Department of Corrections, Department of Human Services  
3 Division of Mental Health, or a county jail if those  
4 materials include records from staff members' personnel  
5 files, staff rosters, or other staffing assignment  
6 information.

7 (e-7) Records requested by persons committed to the  
8 Department of Corrections or Department of Human Services  
9 Division of Mental Health if those materials are available  
10 through an administrative request to the Department of  
11 Corrections or Department of Human Services Division of  
12 Mental Health.

13 (e-8) Records requested by a person committed to the  
14 Department of Corrections, Department of Human Services  
15 Division of Mental Health, or a county jail, the disclosure  
16 of which would result in the risk of harm to any person or  
17 the risk of an escape from a jail or correctional  
18 institution or facility.

19 (e-9) Records requested by a person in a county jail or  
20 committed to the Department of Corrections or Department of  
21 Human Services Division of Mental Health, containing  
22 personal information pertaining to the person's victim or  
23 the victim's family, including, but not limited to, a  
24 victim's home address, home telephone number, work or  
25 school address, work telephone number, social security  
26 number, or any other identifying information, except as may

1 be relevant to a requester's current or potential case or  
2 claim.

3 (e-10) Law enforcement records of other persons  
4 requested by a person committed to the Department of  
5 Corrections, Department of Human Services Division of  
6 Mental Health, or a county jail, including, but not limited  
7 to, arrest and booking records, mug shots, and crime scene  
8 photographs, except as these records may be relevant to the  
9 requester's current or potential case or claim.

10 (f) Preliminary drafts, notes, recommendations,  
11 memoranda and other records in which opinions are  
12 expressed, or policies or actions are formulated, except  
13 that a specific record or relevant portion of a record  
14 shall not be exempt when the record is publicly cited and  
15 identified by the head of the public body. The exemption  
16 provided in this paragraph (f) extends to all those records  
17 of officers and agencies of the General Assembly that  
18 pertain to the preparation of legislative documents.

19 (g) Trade secrets and commercial or financial  
20 information obtained from a person or business where the  
21 trade secrets or commercial or financial information are  
22 furnished under a claim that they are proprietary,  
23 privileged, or confidential, and that disclosure of the  
24 trade secrets or commercial or financial information would  
25 cause competitive harm to the person or business, and only  
26 insofar as the claim directly applies to the records



1 requested.

2 The information included under this exemption includes  
3 all trade secrets and commercial or financial information  
4 obtained by a public body, including a public pension fund,  
5 from a private equity fund or a privately held company  
6 within the investment portfolio of a private equity fund as  
7 a result of either investing or evaluating a potential  
8 investment of public funds in a private equity fund. The  
9 exemption contained in this item does not apply to the  
10 aggregate financial performance information of a private  
11 equity fund, nor to the identity of the fund's managers or  
12 general partners. The exemption contained in this item does  
13 not apply to the identity of a privately held company  
14 within the investment portfolio of a private equity fund,  
15 unless the disclosure of the identity of a privately held  
16 company may cause competitive harm.

17 Nothing contained in this paragraph (g) shall be  
18 construed to prevent a person or business from consenting  
19 to disclosure.

20 (h) Proposals and bids for any contract, grant, or  
21 agreement, including information which if it were  
22 disclosed would frustrate procurement or give an advantage  
23 to any person proposing to enter into a contractor  
24 agreement with the body, until an award or final selection  
25 is made. Information prepared by or for the body in  
26 preparation of a bid solicitation shall be exempt until an

1 award or final selection is made.

2 (i) Valuable formulae, computer geographic systems,  
3 designs, drawings and research data obtained or produced by  
4 any public body when disclosure could reasonably be  
5 expected to produce private gain or public loss. The  
6 exemption for "computer geographic systems" provided in  
7 this paragraph (i) does not extend to requests made by news  
8 media as defined in Section 2 of this Act when the  
9 requested information is not otherwise exempt and the only  
10 purpose of the request is to access and disseminate  
11 information regarding the health, safety, welfare, or  
12 legal rights of the general public.

13 (j) The following information pertaining to  
14 educational matters:

15 (i) test questions, scoring keys and other  
16 examination data used to administer an academic  
17 examination;

18 (ii) information received by a primary or  
19 secondary school, college, or university under its  
20 procedures for the evaluation of faculty members by  
21 their academic peers;

22 (iii) information concerning a school or  
23 university's adjudication of student disciplinary  
24 cases, but only to the extent that disclosure would  
25 unavoidably reveal the identity of the student; and

26 (iv) course materials or research materials used

1 by faculty members.

2 (k) Architects' plans, engineers' technical  
3 submissions, and other construction related technical  
4 documents for projects not constructed or developed in  
5 whole or in part with public funds and the same for  
6 projects constructed or developed with public funds,  
7 including, but not limited to, power generating and  
8 distribution stations and other transmission and  
9 distribution facilities, water treatment facilities,  
10 airport facilities, sport stadiums, convention centers,  
11 and all government owned, operated, or occupied buildings,  
12 but only to the extent that disclosure would compromise  
13 security.

14 (l) Minutes of meetings of public bodies closed to the  
15 public as provided in the Open Meetings Act until the  
16 public body makes the minutes available to the public under  
17 Section 2.06 of the Open Meetings Act.

18 (m) Communications between a public body and an  
19 attorney or auditor representing the public body that would  
20 not be subject to discovery in litigation, and materials  
21 prepared or compiled by or for a public body in  
22 anticipation of a criminal, civil, or administrative  
23 proceeding upon the request of an attorney advising the  
24 public body, and materials prepared or compiled with  
25 respect to internal audits of public bodies.

26 (n) Records relating to a public body's adjudication of

1 employee grievances or disciplinary cases; however, this  
2 exemption shall not extend to the final outcome of cases in  
3 which discipline is imposed.

4 (o) Administrative or technical information associated  
5 with automated data processing operations, including, but  
6 not limited to, software, operating protocols, computer  
7 program abstracts, file layouts, source listings, object  
8 modules, load modules, user guides, documentation  
9 pertaining to all logical and physical design of  
10 computerized systems, employee manuals, and any other  
11 information that, if disclosed, would jeopardize the  
12 security of the system or its data or the security of  
13 materials exempt under this Section.

14 (p) Records relating to collective negotiating matters  
15 between public bodies and their employees or  
16 representatives, except that any final contract or  
17 agreement shall be subject to inspection and copying.

18 (q) Test questions, scoring keys, and other  
19 examination data used to determine the qualifications of an  
20 applicant for a license or employment.

21 (r) The records, documents, and information relating  
22 to real estate purchase negotiations until those  
23 negotiations have been completed or otherwise terminated.  
24 With regard to a parcel involved in a pending or actually  
25 and reasonably contemplated eminent domain proceeding  
26 under the Eminent Domain Act, records, documents, and

1 information relating to that parcel shall be exempt except  
2 as may be allowed under discovery rules adopted by the  
3 Illinois Supreme Court. The records, documents, and  
4 information relating to a real estate sale shall be exempt  
5 until a sale is consummated.

6 (s) Any and all proprietary information and records  
7 related to the operation of an intergovernmental risk  
8 management association or self-insurance pool or jointly  
9 self-administered health and accident cooperative or pool.  
10 Insurance or self insurance (including any  
11 intergovernmental risk management association or self  
12 insurance pool) claims, loss or risk management  
13 information, records, data, advice or communications.

14 (t) Information contained in or related to  
15 examination, operating, or condition reports prepared by,  
16 on behalf of, or for the use of a public body responsible  
17 for the regulation or supervision of financial  
18 institutions, insurance companies, or pharmacy benefit  
19 managers, unless disclosure is otherwise required by State  
20 law.

21 (u) Information that would disclose or might lead to  
22 the disclosure of secret or confidential information,  
23 codes, algorithms, programs, or private keys intended to be  
24 used to create electronic or digital signatures under the  
25 Electronic Commerce Security Act.

26 (v) Vulnerability assessments, security measures, and

1 response policies or plans that are designed to identify,  
2 prevent, or respond to potential attacks upon a community's  
3 population or systems, facilities, or installations, the  
4 destruction or contamination of which would constitute a  
5 clear and present danger to the health or safety of the  
6 community, but only to the extent that disclosure could  
7 reasonably be expected to jeopardize the effectiveness of  
8 the measures or the safety of the personnel who implement  
9 them or the public. Information exempt under this item may  
10 include such things as details pertaining to the  
11 mobilization or deployment of personnel or equipment, to  
12 the operation of communication systems or protocols, or to  
13 tactical operations.

14 (w) (Blank).

15 (x) Maps and other records regarding the location or  
16 security of generation, transmission, distribution,  
17 storage, gathering, treatment, or switching facilities  
18 owned by a utility, by a power generator, or by the  
19 Illinois Power Agency.

20 (y) Information contained in or related to proposals,  
21 bids, or negotiations related to electric power  
22 procurement under Section 1-75 of the Illinois Power Agency  
23 Act and Section 16-111.5 of the Public Utilities Act that  
24 is determined to be confidential and proprietary by the  
25 Illinois Power Agency or by the Illinois Commerce  
26 Commission.

1           (z) Information about students exempted from  
2 disclosure under Sections 10-20.38 or 34-18.29 of the  
3 School Code, and information about undergraduate students  
4 enrolled at an institution of higher education exempted  
5 from disclosure under Section 25 of the Illinois Credit  
6 Card Marketing Act of 2009.

7           (aa) Information the disclosure of which is exempted  
8 under the Viatical Settlements Act of 2009.

9           (bb) Records and information provided to a mortality  
10 review team and records maintained by a mortality review  
11 team appointed under the Department of Juvenile Justice  
12 Mortality Review Team Act.

13           (cc) Information regarding interments, entombments, or  
14 inurnments of human remains that are submitted to the  
15 Cemetery Oversight Database under the Cemetery Care Act or  
16 the Cemetery Oversight Act, whichever is applicable.

17           (dd) Correspondence and records (i) that may not be  
18 disclosed under Section 11-9 of the Illinois Public Aid  
19 Code or (ii) that pertain to appeals under Section 11-8 of  
20 the Illinois Public Aid Code.

21           (ee) The names, addresses, or other personal  
22 information of persons who are minors and are also  
23 participants and registrants in programs of park  
24 districts, forest preserve districts, conservation  
25 districts, recreation agencies, and special recreation  
26 associations.

1           (ff) The names, addresses, or other personal  
2 information of participants and registrants in programs of  
3 park districts, forest preserve districts, conservation  
4 districts, recreation agencies, and special recreation  
5 associations where such programs are targeted primarily to  
6 minors.

7           (gg) Confidential information described in Section  
8 1-100 of the Illinois Independent Tax Tribunal Act of 2012.

9           (hh) The report submitted to the State Board of  
10 Education by the School Security and Standards Task Force  
11 under item (8) of subsection (d) of Section 2-3.160 of the  
12 School Code and any information contained in that report.

13           (ii) Records requested by persons committed to or  
14 detained by the Department of Human Services under the  
15 Sexually Violent Persons Commitment Act or committed to the  
16 Department of Corrections under the Sexually Dangerous  
17 Persons Act if those materials: (i) are available in the  
18 library of the facility where the individual is confined;  
19 (ii) include records from staff members' personnel files,  
20 staff rosters, or other staffing assignment information;  
21 or (iii) are available through an administrative request to  
22 the Department of Human Services or the Department of  
23 Corrections.

24           (jj) Confidential information described in Section  
25 5-535 of the Civil Administrative Code of Illinois.

26           (kk) The public body's credit card numbers, debit card



1 numbers, bank account numbers, Federal Employer  
2 Identification Number, security code numbers, passwords,  
3 and similar account information, the disclosure of which  
4 could result in identity theft or impression or defrauding  
5 of a governmental entity or a person.

6 (ll) ~~(kk)~~ Records concerning the work of the threat  
7 assessment team of a school district.

8 (mm) Proprietary information submitted to the  
9 Environmental Protection Agency under the Pharmaceutical  
10 Recovery Act.

11 (1.5) Any information exempt from disclosure under the  
12 Judicial Privacy Act shall be redacted from public records  
13 prior to disclosure under this Act.

14 (2) A public record that is not in the possession of a  
15 public body but is in the possession of a party with whom the  
16 agency has contracted to perform a governmental function on  
17 behalf of the public body, and that directly relates to the  
18 governmental function and is not otherwise exempt under this  
19 Act, shall be considered a public record of the public body,  
20 for purposes of this Act.

21 (3) This Section does not authorize withholding of  
22 information or limit the availability of records to the public,  
23 except as stated in this Section or otherwise provided in this  
24 Act.

25 (Source: P.A. 100-26, eff. 8-4-17; 100-201, eff. 8-18-17;  
26 100-732, eff. 8-3-18; 101-434, eff. 1-1-20; 101-452, eff.

1 1-1-20; 101-455, eff. 8-23-19; revised 9-27-19.)

2 Section 100. The State Finance Act is amended by adding  
3 Section 5.930 as follows:

4 (30 ILCS 105/5.930 new)

5 Sec. 5.930. The Pharmaceutical Take-Back Reimbursement  
6 Program Fund.

7 Section 999. Effective date. This Act takes effect upon  
8 becoming law.