

## 101ST GENERAL ASSEMBLY State of Illinois 2019 and 2020 HB2689

by Rep. Jehan Gordon-Booth

## SYNOPSIS AS INTRODUCED:

20 ILCS 3930/7.7 new 20 ILCS 3930/7.8 new 55 ILCS 5/3-6041 new 55 ILCS 5/3-6042 new 55 ILCS 5/3-6403 new 705 ILCS 105/30 new 705 ILCS 105/31 new

Amends the Illinois Criminal Justice Information Act. Requires the Authority to produce a monthly Pretrial Order Report, Pretrial Bail Proceeds Report, and Pretrial Custody and Release Report. Specifies requirements for these reports. Provides that the Authority shall post each county's monthly Pretrial Order Report, Pretrial Custody and Release Report, and Pretrial Bail Proceeds Report on the Authority's website on a monthly basis and those reports shall remain on the website for at least 5 years after being posted. Amends the Counties Code and the Clerk of Courts Act to require certain reporting requirements. Makes other changes. Effective immediately.

LRB101 11037 SLF 56240 b

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1 AN ACT concerning pretrial reporting.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Criminal Justice Information Act is amended by adding Sections 7.7 and 7.8 as follows:
- 6 (20 ILCS 3930/7.7 new)
- 7 <u>Sec. 7.7. Pretrial Order Report.</u>
- 8 (a) The Authority shall produce a monthly Pretrial Order
  9 Report for the circuit court of each county with aggregated
  10 data about the initial pretrial release hearings completed in
  11 each county within the previous month. The Authority shall
  12 collect the data needed for the Report and shall provide a data
  13 submission form for the clerks of the circuit courts and the
  14 sheriffs of each county to use for their submissions.
  - (b) The Authority shall post each county's monthly Pretrial
    Order Report, Pretrial Custody and Release Report, and Pretrial
    Bail Proceeds Report on the Authority's website on a monthly
    basis and those reports shall remain on the website for at
    least 5 years after being posted.
- 20 (c) The monthly Pretrial Order Report for the circuit court
  21 of each county shall include the total number of initial
  22 pretrial bond hearings conducted in that county, and of those
  23 hearings:

1	(1) The number of hearings in which the court ordered
2	release on personal recognizance. Of the number of hearings
3	in which the court ordered release on personal
4	recognizance, the Report shall include the following:
5	(A) the number of hearings in which the court
6	ordered release on personal recognizance without any
7	of the other conditions under subsection (b) of Section
8	110-10 of the Code of Criminal Procedure of 1963;
9	(B) the number of hearings in which the court
10	ordered release on personal recognizance with any
11	other conditions under subsection (b) of Section
12	110-10 of the Code of Criminal Procedure of 1963;
13	(C) the number of hearings in which the court
14	ordered release on personal recognizance with the
15	condition under paragraph (12) of subsection (b) of
16	Section 110-10 of the Code of Criminal Procedure of
17	<u>1963;</u>
18	(D) the number of hearings in which the court
19	ordered release on personal recognizance with the
20	condition of electronic monitoring;
21	(E) the number of hearings in which the court
22	ordered release on personal recognizance with the
23	condition under paragraph (14) of subsection (b) of
24	Section 110-10 of the Code of Criminal Procedure of
25	1963 or a sheriff's office; and
26	(F) the number of hearings in which the court

1	ordered release on personal recognizance with the
2	condition under paragraph (16) of subsection (b) of
3	Section 110-10 of the Code of Criminal Procedure of
4	<u>1963.</u>
5	(2) The number of bond hearings in which the court
6	ordered the posting of monetary bail secured by 10% of the
7	bail amount. For such cases, the Report shall include:
8	(A) a breakdown of the dollar amount of the
9	monetary bail orders by mean, median, 25th percentile,
10	and 75th percentile;
11	(B) the number of hearings in which the court
12	ordered the posting of monetary bail without any of the
13	other conditions under subsection (b) of Section
14	110-10 of the Code of Criminal Procedure of 1963;
15	(C) the number of hearings in which the court
16	ordered the posting on monetary bail with any of the
17	other conditions under subsection (b) of Section
18	110-10 of the Code of Criminal Procedure of 1963;
19	(D) the number of hearings in which the court
20	ordered the posting of monetary bail with the condition
21	under paragraph (12) of subsection (b) of Section
22	110-10 of the Code of Criminal Procedure of 1963;
23	(E) the number of hearings in which the court
24	ordered the posting of monetary bail with the condition
25	of electronic monitoring under paragraph (13) of
26	subsection (b) of Section 110-10 of the Code of

1	Criminal Procedure of 1963;
2	(F) the number of hearings in which the court
3	ordered the posting of monetary bail with the condition
4	of electronic monitoring under paragraph (14) of
5	subsection (b) of Section 110-10 of the Code of
6	Criminal Procedure of 1963 or a sheriff's office;
7	(G) the number of hearings in which the court
8	ordered the posting of monetary bail with the condition
9	under paragraph (16) of subsection (b) of Section
10	110-10 of the Code of Criminal Procedure of 1963;
11	(H) the number of hearings in which the court
12	ordered the posting of monetary bail to secure release
13	from electronic monitoring.
14	(3) The number of hearings in which the court ordered
15	the posting of monetary bail secured by 100% of the bail
16	amount.
17	(4) The number of hearings in which the court denied
18	bail and ordered detention.
19	(5) Anonymously by judge, the number of bail orders by
20	type:
21	(A) release on personal recognizance;
22	(B) release based on posting of monetary bail
23	secured by 10% of the bail amount;
24	(C) release based on posting monetary bail secured
25	by 100% of the bail amount;
26	(D) release on personal recognizance with

1	electronic monitoring as a condition of release under
2	Section 110-10 of the Code of Criminal Procedure of
3	<u>1963; and</u>
4	(E) denied bail.
5	(20 ILCS 3930/7.8 new)
6	Sec. 7.8. Pretrial Custody and Release Report.
7	(a) The Authority shall produce a monthly Pretrial Custody
8	and Release Report for each county with aggregated data about
9	the individuals in jail custody awaiting trial or on electronic
10	monitoring awaiting trial in each county within the previous
11	month. The Authority shall collect data needed for the Report
12	from county sheriffs and shall provide a data submission form
13	for the sheriffs to use for their submissions. The Authority
14	shall post each county's monthly Report on the Authority's
15	website on a monthly basis and the Report shall remain on the
16	website for at least 5 years after being posted.
17	(b) The monthly Pretrial Custody and Release Report shall
18	record the following pretrial admissions data for defendants
19	admitted into the sheriff's custody during the previous month:
20	(1) the number of defendants admitted to jail, broker
21	down by demographic variables including race or ethnicity,
22	age, and sex;
23	(2) the number of defendants admitted whose most
24	serious current charge is a forcible felony as defined
25	under Section 2-8 of the Criminal Code of 2012;

1	(3) the number of defendants admittled whose most
2	serious current charge is a felony;
3	(4) the number of defendants admitted whose most
4	serious current charge is a misdemeanor; and
5	(5) the number of defendants admitted who received a
6	monetary bail order and the number of defendants admitted
7	who were denied bail.
8	(c) The monthly Pretrial Custody and Release Report shall
9	record the following jail population data as of the last day of
10	the prior month:
11	(1) the total jail population, broken down by
12	demographic variables including race or ethnicity, age,
13	and sex;
14	(2) the number of individuals detained in jail pretrial
15	and the number of individuals detained in jail for all
16	other reasons;
17	(3) the number of defendants admitted whose most
18	serious current charge is a forcible felony as defined
19	under Section 2-8 of the Criminal Code of 2012;
20	(4) the number of individuals detained in jail pretrial
21	whose most serious current charge is a felony;
22	(5) the number of individuals detained in jail pretrial
23	whose most serious current charge is a misdemeanor;
24	(6) the total pretrial jail population by average and
25	median length in custody;
26	(7) the total pretrial jail population by the number of

1	defendants ordered monetary bail and the number of
2	defendants denied bail; and
3	(8) the number of individuals detained in jail pretrial
4	who did not pay the monetary bail amount ordered, and of
5	those detainees, the mean, median, 25th percentile, and
6	75th percentile of the ordered bail amounts.
7	(d) The monthly Pretrial Custody and Release Report shall
8	record the following discharge data for pretrial defendants
9	released from the sheriff's custody during the previous month:
10	(1) the number of pretrial defendants discharged by the
11	following disposition types:
12	(A) convicted of a felony and sent to the Illinois
13	Department of Corrections;
14	(B) convicted of a misdemeanor and released on time
15	served;
16	(C) convicted of a felony or misdemeanor and given
17	a sentence of probation, conditional discharge, or
18	supervision;
19	(D) posted a monetary bond;
20	(E) released on personal recognizance bond or
21	<pre>electronic monitoring;</pre>
22	(F) released under earned credit, as defined in
23	Section 110-14 of the Code of Criminal Procedure of
24	<u>1963;</u>
25	(G) charged dismissed or any other non-conviction
26	resolution, including, but not limited to, deferred

1	<pre>prosecution;</pre>
2	(2) the average and median length of stay of pretrial
3	defendants; and
4	(3) the number of individuals discharged after
5	spending 2 days or less in jail.
6	(e) The monthly Pretrial Custody and Release Report shall
7	record the following data from the sheriff's electronic
8	monitoring program as of the last day of the prior month:
9	(1) the total number of individuals under the sheriff's
10	supervision on electronic monitoring;
11	(2) the demographics of the individuals on electronic
12	monitoring including breakdowns of race or ethnicity, age,
13	and sex;
14	(3) the number of individuals on electronic monitoring
15	whose most serious current charge is a felony;
16	(4) the number of individuals on electronic monitoring
17	whose most serious current charge is a misdemeanor; and
18	(5) the average and median length of time spent on
19	electronic monitoring.
20	(f) In order to determine the effectiveness of pretrial
21	release policies, the monthly Pretrial Custody and Release
22	Report shall include information about defendants released
23	from custody while awaiting trial. The Report shall include the
24	following data for the previous month:
25	(1) the number of pretrial defendants released within
26	24 hours of the bail hearing;

1	(2) the number of pretrial defendants released during
2	the month prior to the reporting month, and of those
3	<pre>defendants:</pre>
4	(A) the number of defendants who failed to appear
5	at least one court hearing within 30 days of their
6	release;
7	(B) the number of defendants who had at least one
8	new charge within 30 days of their release with the
9	most serious new charge being a misdemeanor or traffic
10	offense;
11	(C) the number of defendants who had at least one
12	new charge within 30 days of their release with the
13	most serious new charge being a felony; and
14	(D) the number of defendants who had at least one
15	new charge within 30 days of their release with the
16	most serious new charge being a forcible felony as
17	defined under Section 2-8 of the Criminal Code of 2012;
18	(3) the number of pretrial defendants released during
19	the month 180 days prior to the reporting month, and of
20	those defendants:
21	(A) the number of defendants who failed to appear
22	at least one court hearing within 180 days of their
23	release;
24	(B) the number of defendants who had at least one
25	new charge within 180 days of their release with the

most serious new charge being a misdemeanor or traffic

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1	offense;
2	(C) the number of defendants who had at least one
3	new charge within 180 days of their release with the
4	most serious new charge being a felony;
5	(D) the number of defendants who had at least one
6	new charge within 30 days of their release with the
7	most serious new charge being a forcible felony as
8	defined under Section 2-8 of the Criminal Code of 2012;
9	<u>and</u>
10	(4) the number of pretrial defendants released during
11	the month that fell one year prior to the reporting month,
12	and of those defendants:
13	(A) the number of defendants who failed to appear
14	at least one court hearing within one year of their
15	release;
16	(B) the number of defendants who had at least one
17	new charge within one year of their release with the
18	most serious new charge being a misdemeanor or traffic
19	offense;
20	(C) the number of defendants who had at least one
21	new charge within one year of their release with the
22	most serious new charge being a felony; and

(D) the number of defendants who had at least one

new charge within 30 days of their release with the

most serious new charge being a forcible felony as

defined under Section 2-8 of the Criminal Code of 2012.

Section 10. The Counties Code is amended by adding Sections 3-6041, 3-6042, 3-6403 as follows:

3 (55 ILCS 5/3-6041 new)

Sec. 3-6041. Sheriff, county clerk, county board data submission for Pretrial Bail Proceeds Report. Each month, the sheriff, or the sheriff in consultation with the clerk of the court of each county, shall submit to the Illinois Criminal Justice Information Authority a data set with information needed for the Illinois Criminal Justice Information Authority to complete the report described in Section 7.7 of the Illinois Criminal Justice Information Act. The sheriff, or the sheriff in consultation with the clerk of the court, shall submit the data in the form specified by the Illinois Criminal Justice Information Authority.

(55 ILCS 5/3-6042 new)

Sec. 3-6042. Bail Proceeds Report. The county board of each county shall, for each calendar year, prepare a report of the amount of money bond collected and dispersed in the course of administering bail. The report shall include:

(1) the amount of money received from each governmental entity in the county that is entitled to collect or administer a money bond;

(2) the name of each governmental entity, fund, or program

- 1 to which the county board allocates money generated by
- 2 collecting or administering a money bond and the amount so
- 3 allocated;
- 4 (3) the fee charged by the county sheriff for the taking of
- 5 all bonds on legal process, civil and criminal; and
- 6 (4) any study or report used to justify an increase in the
- 7 <u>fee charged for the taking of all bonds on legal process, civil</u>
- 8 and criminal, under Section 4-5001, if the county board has
- 9 increased the fee under the requirements of Section 4-5001.
- 10 (55 ILCS 5/3-6403 new)
- 11 Sec. 3-6403. Sheriff data submission for Pretrial Custody
- 12 and Release Reports. Each month, the sheriff of each county
- 13 shall submit to the Illinois Criminal Justice Information
- Authority a data set with information needed for the Illinois
- 15 Criminal Justice Information Authority to complete the report
- described in Section 7.8 of the Illinois Criminal Justice
- 17 Information Act. The sheriff shall submit the data in the form
- 18 specified by the Illinois Criminal Justice Information
- 19 Authority.
- Section 15. The Clerks of Courts Act is amended by adding
- 21 Sections 30 and 31 as follows:
- 22 (705 ILCS 105/30 new)
- Sec. 30. Report to Illinois Criminal Justice Information

Authority. Each month, the clerk of the circuit court of each 1 2 county shall submit to the Illinois Criminal Justice 3 Information Authority a data set with information needed for 4 the Illinois Criminal Justice Information Authority to 5 complete the reports described in Sections 7.7 and 7.8 of the Illinois Criminal Justice Information Act. Each quarter, the 6 clerk of the circuit court of each county shall submit to the 7 8 Illinois Criminal Justice Information Authority a data set with 9 information needed for the Illinois Criminal Justice 10 Information Authority to complete the Pretrial Bail Proceeds 11 Report. The clerk of the circuit court shall submit the data in 12 the form specified by the Illinois Criminal Justice Information 13 Authority.

14 (705 ILCS 105/31 new)

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Sec. 31. Clerk of court data submission for Pretrial Bail Proceeds Report. Each quarter, the clerk of the circuit court of each county shall submit to the Illinois Criminal Justice Information Authority a data set with information needed for the Illinois Criminal Justice Information Authority to complete the report described in Section 7.7 of the Illinois Criminal Justice Information Act. The clerk of the circuit court shall submit the data in the form specified by the Illinois Criminal Justice Information Authority. The report shall include:

(1) the total amount of an individual money bond received

1	by the clerk;
2	(2) the total amount of a money bond received by the clerk;
3	(3) the total amount of an individual money bond forfeited;
4	(4) the total amount of a money bond forfeited;
5	(5) the total amount of an individual money bond refunded;
6	(6) the total amount of a money bond refunded;
7	(7) the total amount of money collected as a bail bond cost
8	as defined by subsection (f) of Section 110-7 of the Code of
9	Criminal Procedure of 1963;
10	(8) the total amount of a money bond collected by ar
11	officer of the peace, under Section 110-9 of the Code of
12	Criminal Procedure of 1963 and Supreme Court Rules 529 and 530,
13	and deposited with the clerk of the circuit court;
14	(9) the total amount of money taken from a bond deposit for
15	fines, fees, restitution, or court costs other than a bail bond
16	cost under subsection (f) of Section 110-7 of the Code of
17	Criminal Procedure of 1963;
18	(A) this amount shall be separated by the type of fee,
19	fine, restitution, or court cost that is charged, as listed
20	in subsection (f) of Section 110-7 of the Code of Criminal
21	Procedure of 1963; and
22	(B) the clerk shall list separately the total amount of
23	fees or fines taken from a money bond associated with a
24	<pre>case finished as "not charged";</pre>
25	(10) the amount paid as reimbursement to a defendant's
26	attorney of record under subsection (f) of Section 110-7 of the

1 Code of Criminal Procedure of 1963	L
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- 2 (11) the total amount of money paid by a person posting 3 bond as any other fee, fine, restitution, or court cost not 4 described by subsection (f) of Section 110-7 of the Code of Criminal Procedure of 1963 or Section 4-5001 of the Counties 5 Code. The report shall list separately the total amount of 6 7 money paid by a person posting a money bond as a fee to a credit 8 card processing merchant pursuant to a contractual agreement 9 between the clerk of the circuit court or county board and a credit card processing merchant; and 10 11 (12) the total amount of money disbursed by the clerk of 12 the circuit court to each governmental entity or fund that is 13 entitled to receive fees, fines, restitution, or 14 reimbursements from a money bond deposit. These entities 15 include, but are not be limited to: 16 (A) the Office of the State's Attorney; 17 (B) the State Treasurer; 18 (C) the county general fund;
- (D) a probation services; or

  (E) a special fund, such as the Violent Crime Victims

Assistance Fund or the Trauma Center Fund.

22 Section 99. Effective date. This Act takes effect upon 23 becoming law.