

## 100TH GENERAL ASSEMBLY State of Illinois 2017 and 2018 HB5798

by Rep. Mark Batinick

## SYNOPSIS AS INTRODUCED:

See Index

Creates the Citizens Empowerment Act. Provides that registered voters may petition for a referendum at the next general election to dissolve a unit of local government. Sets forth requirements for the petition, the ballot referendum, and the public hearing. Provides for the transfer of property, assets, obligations, and liabilities of the dissolving unit of local government to the receiving unit of local government. Limits when a special district may dissolve into another unit of local government. Defines terms. Amends the Election Code making conforming changes. Amends the Property Tax Extension Limitation Law of the Property Tax Code. Provides that for levy years 2018 through 2022, whenever a petition is presented to the governing body of a taxing district requesting that (i) the taxing district's aggregate extension be increased by not more than 10% of its aggregate extension for the previous levy year or (ii) the taxing district's aggregate extension be decreased by not more than 10% of its aggregate extension for the previous levy year, that governing body shall cause the proposition to be certified to the proper election officials who shall submit the proposition to the voters at the next appropriate election in accordance with the general election law. Provides for petition, notice, and public hearings relating to the proposed increase or decrease. Provides that for levy years 2018 through 2022 only, no property tax referenda initiated by a taxing district to increase the taxing district's property taxes may occur. Makes conforming changes.

LRB100 18598 AWJ 33822 b

FISCAL NOTE ACT MAY APPLY

HOUSING
AFFORDABILITY
IMPACT NOTE ACT
MAY APPLY

1 AN ACT concerning empowering citizens and revenue.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 1. Short title. This Act may be cited as the
- 5 Citizens Empowerment Act.
- 6 Section 5. Scope. The method of dissolution of a unit of
- 7 local government under this Act shall be in addition to any
- 8 other method of dissolving a unit of local government provided
- 9 by law or otherwise.
- 10 Section 10. Definitions. As used in this Act:
- "Dissolving unit of local government" means the unit of
- 12 local government proposed to be dissolved by referendum under
- 13 this Act.
- "Receiving unit of local government" means the unit of
- 15 local government receiving the rights, duties, and liabilities
- of the unit of local government proposed be dissolved by
- 17 referendum under this Act.
- "Special district" means any political subdivision other
- than a county, municipality, or township.
- "Unit of local government" has the same meaning as found in
- 21 Section 1 of Article VII of the Illinois Constitution.

1 Section 15. Petition requirements; notice.

- (a) Subject to the petition requirements of Section 28-3 of the Election Code and the dissolution limitations of Section 35, petitions for a referendum to dissolve any unit of local government must be filed both with the governing board of the dissolving unit of local governmental and the governing board of the receiving unit of local government not less than 122 days prior to a general election. Petitions must include:
  - (1) the dissolving unit of local government;
  - (2) the receiving unit of local government;
  - (3) the date of dissolution;
  - (4) signatures of a number of registered voters equal to or greater than 5% of the total ballots cast in the preceding general election of both the dissolving and receiving unit, except that if the proposed new consolidated unit has overlapping territory of both the dissolving and receiving unit, the signatures obtained from the overlapping territory count towards the 5% requirement for both entities; and
  - (5) an affidavit of publication, attesting that notice of the petition to dissolve a local unit of government was published in a newspaper of general circulation within the territory of the dissolving unit of local government and the receiving unit of local government at least 122 days and no more than 152 days prior to the general election at which the referendum is to be voted upon.

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signatures gathered under paragraph (4) of this subsection (a) must be signed within 365 days prior to the filing of a petition. A unit of local government may, by ordinance or resolution, limit the time in which signatures must be signed to less than 365 days prior to the filing of the petition but no less than 180 days before the filing of a petition. If either the dissolving unit of local government or receiving unit of local government has such an ordinance or resolution, the petition shall not be placed on the ballot if any signatures do not meet the requirements of any ordinance or resolution.

- (b) The proposed date of dissolution shall be at least 90 days after the date of the election at which the referendum is to be voted upon.
- (c) The parties filing a petition under this Section shall 16 give notice in substantially the following form:
- 17 NOTICE OF PETITION TO DISSOLVE (dissolving unit of local 18 government).

Residents of (dissolving unit of local government) and (receiving unit of local government) are notified that a petition will be filed with (dissolving unit of local government) and (receiving unit of local government) requesting a referendum to dissolve (dissolving unit of local government) on (date of dissolution) with all real and personal property, and any other assets, together with

all personnel, contractual obligations, and liabilities being transferred to (receiving unit of local government).

Section 20. Ballot placement. A petition that meets the requirements of Section 15 shall be placed on the ballot in the form provided for in Section 30 at the general election next following. Failure to publish the required notice of petition shall render the petition, and the results of any referendum held on the petition, null and void.

Section 25. Public hearing. Both the dissolving and receiving unit of local government shall hold a public hearing on the proposed consolidation after the ballot question has been certified and before the early voting process has begun on the ballot question. The notice of the hearing shall be published in a newspaper or newspapers having a general circulation in the units of local government affected. The notice shall be published at least 30 days before the date of the hearing. The notice shall contain, at a minimum, the name of all units of local government proposed to be consolidated and a description of the area of consolidation. The notice shall also be posted on the main website of each of the units of local government 30 days before the date of the hearing and continuously until the election results are certified.

Section 30. Referendum; voting.

1	(a) Subject to the requirements of Section 16-7 of the
2	Election Code, the referendum described in Section 20 shall be
3	in substantially the following form on the ballot:
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5	Shall the (dissolving
6	unit of local government) be
7	dissolved on (date of dissolution) YES
8	with all of its property,
9	assets, personnel, obligations, and
10	liabilities being transferred to
11	(receiving unit of local government)? NO
12	
13	(b) The referendum is approved when:
14	(1) three-fifths of the electors of the dissolving unit
15	of local government approve the referendum; and
16	(2) three-fifths of the electors of the receiving unit
17	of local government approve the referendum.
18	Section 35. Dissolution; transfer of rights and duties.
19	When the dissolution of a unit of local government has been
20	approved under Section 30:
21	(1) On or before the date of dissolution, all real and
22	personal property, and any other assets, together with all
23	personnel, contractual obligations, and liabilities of the
24	dissolving unit of local government shall be transferred to
25	the receiving unit of local government.

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- 1 (2) On the date of dissolution, the dissolving unit of local government is dissolved.
  - (3) On and after the date of dissolution, all rights and duties of the dissolved unit of local government, including, but not limited to, the authority to tax (if any), may be exercised by the governing board of the receiving unit of local government.
- 8 Section 40. Limitations on dissolution.
  - (a) A special district may only dissolve into another special district under this Act if both: (1) the special districts are contiguous; and (2) the special districts are organized under the same statutory authority.
- 13 (b) A county, municipality, or township may not be 14 dissolved into a special district.
  - (c) Special districts may only be dissolved into a county, municipality, or township if the special district is completely within the borders of that county, municipality, or township.
- (d) There may only be one referendum per dissolving unit of local government per general election.
- 20 (e) A county may only be dissolved into another contiguous county.
- 22 (f) A municipality or township may only be dissolved into 23 another county, municipality, or township if it is contiguous, 24 coterminous, or within the receiving unit of local government.
- 25 (g) When a special purpose district is dissolved into a

- 1 county, municipality, or township, the inherited taxing
- 2 authority of the receiving unit of local government will only
- 3 extend to the territory of the dissolving unit of local
- 4 government at the time of dissolution.
- 5 Section 900. The Election Code is amended by changing
- 6 Section 28-7 as follows:
- 7 (10 ILCS 5/28-7) (from Ch. 46, par. 28-7)
- 8 Sec. 28-7. Except as provided in the Citizens Empowerment
- 9 Act, in In any case in which Article VII or paragraph (a) of
- 10 Section 5 of the Transition Schedule of the Constitution
- 11 authorizes any action to be taken by or with respect to any
- 12 unit of local government, as defined in Section 1 of Article
- 13 VII of the Constitution, by or subject to approval by
- 14 referendum, any such public question shall be initiated in
- 15 accordance with this Section.
- Any such public question may be initiated by the governing
- body of the unit of local government by resolution or by the
- 18 filing with the clerk or secretary of the governmental unit of
- a petition signed by a number of qualified electors equal to or
- 20 greater than at least 8% of the total votes cast for candidates
- 21 for Governor in the preceding gubernatorial election,
- 22 requesting the submission of the proposal for such action to
- 23 the voters of the governmental unit at a regular election.
- 24 If the action to be taken requires a referendum involving 2

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- or more units of local government, the proposal shall be 1 2 submitted to the voters of such governmental units by the election authorities with jurisdiction over the territory of 3 the governmental units. Such multi-unit proposals may be 5 initiated by appropriate resolutions by the respective governing bodies or by petitions of the voters of the several 6 governmental units filed with the respective clerks or 7 8 secretaries.
- This Section is intended to provide a method of submission to referendum in all cases of proposals for actions which are authorized by Article VII of the Constitution by or subject to approval by referendum and supersedes any conflicting statutory provisions except those contained in <u>Division 2-5 of the Counties Code or the Citizens Empowerment Act the "County Executive Act"</u>.
  - Referenda provided for in this Section may not be held more than once in any 23-month period on the same proposition, provided that in any municipality a referendum to elect not to be a home rule unit may be held only once within any 47-month period.
- 21 (Source: P.A. 97-81, eff. 7-5-11; revised 9-22-17.)
- Section 905. The Property Tax Code is amended by changing Sections 18-185, 18-205, 18-213, and 18-214 and by adding Section 18-242 as follows:

- 1 (35 ILCS 200/18-185)
- 2 Sec. 18-185. Short title; definitions. This Division 5 may
- 3 be cited as the Property Tax Extension Limitation Law. As used
- 4 in this Division 5:
- 5 "Consumer Price Index" means the Consumer Price Index for
- 6 All Urban Consumers for all items published by the United
- 7 States Department of Labor.
- 8 "Extension limitation" means, except as otherwise provided
- 9 in this paragraph, (a) the lesser of 5% or the percentage
- 10 increase in the Consumer Price Index during the 12-month
- 11 calendar year preceding the levy year or (b) the rate of
- increase approved by voters under Section 18-205. For levy
- years 2018 through 2022 only, "extension limitation" means 0%
- or the rate of increase approved by the voters under Section
- 15 18-205.
- "Affected county" means a county of 3,000,000 or more
- inhabitants or a county contiguous to a county of 3,000,000 or
- 18 more inhabitants.
- "Taxing district" has the same meaning provided in Section
- 20 1-150, except as otherwise provided in this Section. For the
- 21 1991 through 1994 levy years only, "taxing district" includes
- 22 only each non-home rule taxing district having the majority of
- 23 its 1990 equalized assessed value within any county or counties
- 24 contiguous to a county with 3,000,000 or more inhabitants.
- 25 Beginning with the 1995 levy year, "taxing district" includes
- only each non-home rule taxing district subject to this Law

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before the 1995 levy year and each non-home rule taxing district not subject to this Law before the 1995 levy year having the majority of its 1994 equalized assessed value in an affected county or counties. Beginning with the levy year in which this Law becomes applicable to a taxing district as provided in Section 18-213, "taxing district" also includes those taxing districts made subject to this Law as provided in Section 18-213. For levy years 2018 through 2022, "taxing district" has the same meaning provided in Section 1-150, and includes home rule units.

"Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after October 1, 1991 that were approved by referendum; (e) made for any taxing district to pay interest or principal on revenue bonds issued before October 1, 1991 for

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payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds issued by the commission before October 1, 1991, to pay for the building project; (g) made for payments due under installment contracts entered into before October 1, 1991; (h) made for payments of principal and interest on bonds issued under the Metropolitan Water Reclamation District Act to finance construction projects initiated before October 1, 1991; (i) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), (c), (e), and (h) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (j) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made by a school district that participates in the Special Education District of Lake County, created by special education joint agreement under Section 10-22.31 of the School Code, for payment of the school district's share of the amounts required to be contributed by the Special Education

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District of Lake County to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount of any extension under this item (k) shall be certified by the school district to the county clerk; (1) made to fund expenses of providing joint recreational programs for persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (m) made for temporary relocation loan repayment purposes pursuant to Sections 2-3.77 and 17-2.2d of the School Code; (n) made for payment of principal and interest on any bonds issued under the authority of Section 17-2.2d of the School Code; (o) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; and (p) made for road purposes in the first year after a township assumes the rights, powers, duties, liabilities, property, obligations, assets, and responsibilities of a road district abolished under the provisions of Section 6-133 of the Illinois Highway Code.

"Aggregate extension" for the taxing districts to which this Law did not apply before the 1995 levy year (except taxing districts subject to this Law in accordance with Section 18-213) means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or

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principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before March 1, 1995; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before March 1, 1995; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after March 1, 1995 that were approved by referendum; (e) made for any taxing district to pay interest or principal on revenue bonds issued before March 1, 1995 for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds issued by the commission before March 1, 1995 to pay for the building project; (q) made for payments due under installment contracts entered into before March 1, 1995; (h) made for payments of principal and interest on bonds issued under the Metropolitan finance construction Water Reclamation District Act to projects initiated before October 1, 1991; (h-4) made for stormwater management purposes by the Metropolitan Water Reclamation District of Greater Chicago under Section 12 of the

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Metropolitan Water Reclamation District Act; (i) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of this definition for non-referendum obligations, except obligations issued pursuant to referendum and bonds described in subsection (h) of this definition; (j) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made for payments of principal and interest on bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for aquarium or museum projects; (1) made for payments of principal and interest on bonds authorized by Public Act 87-1191 or 93-601 and (i) issued pursuant to Section 21.2 of the Cook County Forest Preserve District Act, (ii) issued under Section 42 of the Cook County Forest Preserve District Act for zoological park projects, or (iii) issued under Section 44.1 of the Cook County Forest Preserve District Act for botanical gardens projects; (m) made pursuant to Section 34-53.5 of the School Code, whether levied annually or not; (n) made to fund expenses of providing joint recreational programs for persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (o) made by the Chicago Park District for recreational programs for persons with disabilities under subsection (c) of Section 7.06 of the

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Chicago Park District Act; (p) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; (q) made by Ford Heights School District 169 under Section 17-9.02 of the School Code; and (r) made for the purpose of making employer contributions to the Public School Teachers' Pension and Retirement Fund of Chicago under Section 34-53 of the School Code.

"Aggregate extension" for all taxing districts to which this Law applies in accordance with Section 18-213, except for those taxing districts subject to paragraph (2) of subsection (e) of Section 18-213, means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before the date on which the referendum making this Law applicable to the taxing district is held; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before the date on which the referendum making this Law applicable to the taxing district is held; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to

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refund bonds issued after the date on which the referendum making this Law applicable to the taxing district is held if the bonds were approved by referendum after the date on which the referendum making this Law applicable to the taxing district is held; (e) made for any taxing district to pay interest or principal on revenue bonds issued before the date on which the referendum making this Law applicable to the taxing district is held for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds issued by the commission before the date on which the referendum making this Law applicable to the taxing district is held to pay for the building project; (g) made for payments due under installment contracts entered into before the date on which the referendum making this Law applicable to the taxing district is held; (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (i) made

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for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying obligations due under, or financing airport facilities required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect on or after that date); (k) made to fund expenses of providing joint recreational programs for persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; (1) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; and (m) made for the taxing district to pay interest or principal on general obligation bonds issued pursuant to Section 19-3.10 of the School Code.

"Aggregate extension" for all taxing districts to which this Law applies in accordance with paragraph (2) of subsection (e) of Section 18-213 means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay

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interest or principal on general obligation bonds issued before the effective date of this amendatory Act of 1997; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before the effective date of this amendatory Act of 1997; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after the effective date of this amendatory Act of 1997 if the bonds were approved by referendum after the effective date of this amendatory Act of 1997; (e) made for any taxing district to pay interest or principal on revenue bonds issued before the effective date of this amendatory Act of 1997 for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds issued by the commission before the effective date of this amendatory Act of 1997 to pay for the building project; (q) made for payments due under installment contracts entered into before the effective date of this amendatory Act of 1997; (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service

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extension base less the amount in items (b), (c), and (e) of definition for this non-referendum obligations, obligations initially issued pursuant to referendum; (i) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying obligations due under, or financing airport facilities required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect on or after that date); (k) made to fund expenses of providing joint recreational programs for persons with disabilities under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; and (1) made for contributions to a firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code.

Notwithstanding any other provision of law, for levy years 2018 through 2022, "aggregate extension" means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district.

"Debt service extension base" means an amount equal to that portion of the extension for a taxing district for the 1994 levy year, or for those taxing districts subject to this Law in

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accordance with Section 18-213, except for those subject to paragraph (2) of subsection (e) of Section 18-213, for the levy year in which the referendum making this Law applicable to the taxing district is held, or for those taxing districts subject to this Law in accordance with paragraph (2) of subsection (e) of Section 18-213 for the 1996 levy year, constituting an extension for payment of principal and interest on bonds issued by the taxing district without referendum, but not including excluded non-referendum bonds. For park districts (i) that were first subject to this Law in 1991 or 1995 and (ii) whose extension for the 1994 levy year for the payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds) was less than 51% of the amount for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds), "debt service extension base" means an amount equal to that portion of the extension for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds). A debt service extension established or increased at any time pursuant to any provision of this Law, except Section 18-212, shall be increased each year commencing with the later of (i) the 2009 levy year or (ii) the first levy year in which this Law becomes applicable

to the taxing district, by the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year. The debt service extension base may be established or increased as provided under Section 18-212. "Excluded non-referendum bonds" means (i) bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for aquarium and museum projects; (ii) bonds issued under Section 15 of the Local Government Debt Reform Act; or (iii) refunding obligations issued to refund or to continue to refund obligations initially issued pursuant to referendum.

"Special purpose extensions" include, but are not limited to, extensions for levies made on an annual basis for unemployment and workers' compensation, self-insurance, contributions to pension plans, and extensions made pursuant to Section 6-601 of the Illinois Highway Code for a road district's permanent road fund whether levied annually or not. The extension for a special service area is not included in the aggregate extension.

"Aggregate extension base" means the taxing district's last preceding aggregate extension as adjusted under Sections 18-135, 18-215, 18-230, and 18-206. An adjustment under Section 18-135 shall be made for the 2007 levy year and all subsequent levy years whenever one or more counties within which a taxing district is located (i) used estimated valuations or rates when extending taxes in the taxing district for the last preceding

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levy year that resulted in the over or under extension of 1 2 taxes, or (ii) increased or decreased the tax extension for the last preceding levy year as required by Section 18-135(c). 3 Whenever an adjustment is required under Section 18-135, the 4 5 aggregate extension base of the taxing district shall be equal to the amount that the aggregate extension of the taxing 6 7 district would have been for the last preceding levy year if 8 either or both (i) actual, rather than estimated, valuations or rates had been used to calculate the extension of taxes for the 9 10 last levy year, or (ii) the tax extension for the last 11 preceding levy year had not been adjusted as required by 12 subsection (c) of Section 18-135.

Notwithstanding any other provision of law, for levy year 2012, the aggregate extension base for West Northfield School District No. 31 in Cook County shall be \$12,654,592.

"Levy year" has the same meaning as "year" under Section 1-155.

"New property" means (i) the assessed value, after final board of review or board of appeals action, of new improvements or additions to existing improvements on any parcel of real property that increase the assessed value of that real property during the levy year multiplied by the equalization factor issued by the Department under Section 17-30, (ii) the assessed value, after final board of review or board of appeals action, of real property not exempt from real estate taxation, which real property was exempt from real estate taxation for any

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portion of the immediately preceding levy year, multiplied by the equalization factor issued by the Department under Section 17-30, including the assessed value, upon final stabilization of occupancy after new construction is complete, of any real property located within the boundaries of an otherwise or previously exempt military reservation that is intended for residential use and owned by or leased to a private corporation or other entity, (iii) in counties that classify in accordance with Section 4 of Article IX of the Illinois Constitution, an incentive property's additional assessed value resulting from a scheduled increase in the level of assessment as applied to the first year final board of review market value, and (iv) any increase in assessed value due to oil or gas production from an oil or gas well required to be permitted under the Hydraulic Fracturing Regulatory Act that was not produced in or accounted for during the previous levy year. In addition, the county clerk in a county containing a population of 3,000,000 or more shall include in the 1997 recovered tax increment value for any school district, any recovered tax increment value that was applicable to the 1995 tax year calculations.

"Qualified airport authority" means an airport authority organized under the Airport Authorities Act and located in a county bordering on the State of Wisconsin and having a population in excess of 200,000 and not greater than 500,000.

"Recovered tax increment value" means, except as otherwise provided in this paragraph, the amount of the current year's

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equalized assessed value, in the first vear after municipality terminates the designation of an area as redevelopment project area previously established under the Tax Increment Allocation Development Act in the Illinois Municipal Code, previously established under the Industrial Jobs Recovery Law in the Illinois Municipal Code, previously established under the Economic Development Project Area Tax Increment Act of 1995, or previously established under the Economic Development Area Tax Increment Allocation Act, of each taxable lot, block, tract, or parcel of real property in the redevelopment project area over and above the initial equalized assessed value of each property in the redevelopment project area. For the taxes which are extended for the 1997 levy year, the recovered tax increment value for a non-home rule taxing district that first became subject to this Law for the 1995 levy year because a majority of its 1994 equalized assessed value was in an affected county or counties shall be increased if a municipality terminated the designation of an area in 1993 as a redevelopment project area previously established under the Tax Increment Allocation Development Act in the Illinois Municipal Code, previously established under the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously established under the Economic Development Area Tax Increment Allocation Act, by an amount equal to the 1994 equalized assessed value of each taxable lot, block, tract, or parcel of real property in the redevelopment project area over and above

the initial equalized assessed value of each property in the redevelopment project area. In the first year after a municipality removes a taxable lot, block, tract, or parcel of real property from a redevelopment project area established under the Tax Increment Allocation Development Act in the Illinois Municipal Code, the Industrial Jobs Recovery Law in the Illinois Municipal Code, or the Economic Development Area Tax Increment Allocation Act, "recovered tax increment value" means the amount of the current year's equalized assessed value of each taxable lot, block, tract, or parcel of real property removed from the redevelopment project area over and above the initial equalized assessed value of that real property before removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last preceding aggregate extension base times an amount equal to one plus the extension limitation defined in this Section and the denominator of which is the current year's equalized assessed value of all real property in the territory under the jurisdiction of the taxing district during the prior levy year. For those taxing districts that reduced their aggregate extension for the last preceding levy year, except for school districts that reduced their extension for educational purposes pursuant to Section 18-206, the highest aggregate extension in any of the last 3 preceding levy years shall be used for the purpose of computing the limiting rate. The

1 denominator shall not include new property or the recovered tax increment value. If a new rate, a rate decrease, or a limiting 2 3 rate increase has been approved at an election held after March 21, 2006, then (i) the otherwise applicable limiting rate shall 5 be increased by the amount of the new rate or shall be reduced 6 by the amount of the rate decrease, as the case may be, or (ii) 7 in the case of a limiting rate increase, the limiting rate 8 shall be equal to the rate set forth in the proposition 9 approved by the voters for each of the years specified in the 10 proposition, after which the limiting rate of the taxing 11 district shall be calculated as otherwise provided. In the case 12 of a taxing district that obtained referendum approval for an increased limiting rate on March 20, 2012, the limiting rate 13 14 for tax year 2012 shall be the rate that generates the 15 approximate total amount of taxes extendable for that tax year, 16 as set forth in the proposition approved by the voters; this 17 rate shall be the final rate applied by the county clerk for the aggregate of all capped funds of the district for tax year 18 19 2012.

22 (35 ILCS 200/18-205)

100-465, eff. 8-31-17.)

Sec. 18-205. Referendum to increase the extension

(Source: P.A. 99-143, eff. 7-27-15; 99-521, eff. 6-1-17;

24 limitation.

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25 (a) A taxing district is limited to an extension limitation

as defined in Section 18-185. For levy years other than levy years 2018 through 2022, a of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year, whichever is less. A taxing district may increase its extension limitation for one or more levy years if that taxing district holds a referendum before the levy date for the first levy year at which a majority of voters voting on the issue approves adoption of a higher extension limitation. Referenda shall be conducted at a regularly scheduled election in accordance with the Election Code.

(b) For levy years other than 2018 through 2022, the The question shall be presented in substantially the following manner for all elections held after March 21, 2006:

Shall the extension limitation under the Property Tax Extension Limitation Law for (insert the legal name, number, if any, and county or counties of the taxing district and geographic or other common name by which a school or community college district is known and referred to), Illinois, be increased from the lesser of 5% or the percentage increase in the Consumer Price Index over the prior levy year to (insert the percentage of the proposed increase)% per year for (insert each levy year for which the increased extension limitation will apply)?

(c) For levy years 2018 through 2022, whenever a petition, subject to the petition requirements of Section 28-3 of the Election Code, is presented to the governing body of a taxing

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1	district requesting that (i) the taxing district's aggregate
2	extension be increased by not more than 10% of its aggregate
3	extension for the previous levy year or (ii) the taxing
4	district's aggregate extension be decreased by not more than
5	10% of its aggregate extension for the previous levy year, that
6	governing body shall cause the proposition to be certified to
7	the proper election officials who shall submit the proposition
8	to the voters at the next appropriate election in accordance
9	with this subsection and general election law. A petition under
10	this subsection (c) shall include:
11	(1) the desired aggregate extension increase or
12	decrease;
13	(2) signatures by a number of registered voters equal
14	to or greater than 5% of the total ballots cast in the
15	taxing district at the last preceding general election; and
16	(3) an affidavit of publication, attesting that notice

of the petition to increase or decrease the taxing district's aggregate extension was published in a newspaper of general circulation within the taxing district.

The parties filing a petition under this Section shall give notice in substantially the following form:

23 NOTICE OF PETITION TO (INCREASE/DECREASE) (TAXING 24 DISTRICT'S) PROPERTY TAX. 25

Residents of (taxing district) are notified that a petition

1	will be filed with (taxing district) requesting a
2	referendum to (increase or decrease) property tax by
3	<pre>(amount of increase or decrease) % for (tax levy year(s)).</pre>
4	A petition that meets the requirements of this subsection
5	shall be placed on the ballot at the general election next
6	following. Failure to publish the required notice of petition
7	shall render the petition, and the results of any referendum
8	held on the petition, null and void.
9	The taxing district shall hold a public hearing on the
10	proposed increase or decrease in property tax after the ballot
11	question has been certified and before the early voting process
12	has begun on the ballot question. The notice of the hearing
13	shall be published in a newspaper or newspapers having a
14	general circulation in the taxing district. The notice shall be
15	published at least 30 days before the date of the hearing. The
16	notice shall also be posted on the main website of the taxing
17	district 30 days before the date of the hearing and
18	continuously until the election results are certified.
19	The ballot question shall be in substantially the following
20	<pre>form on the ballot:</pre>
21	
22	Shall the property tax rate of YES
23	(taxing district) be (increased or
24	decreased) by (insert amount) % in NO
25	<pre>(tax levy year(s))?</pre>
26	

- (d) The votes <u>under subsection</u> (b) or (c) must be recorded as "Yes" or "No". Except as provided in subsection (c), if If a majority of voters voting on the issue approves the adoption of the increase, the increase shall be applicable for each levy year specified.
- (e) The ballot for any question submitted pursuant to this Section shall have printed thereon, but not as a part of the question submitted, only the following supplemental information (which shall be supplied to the election authority by the taxing district) in substantially the following form:
  - (1) For the (insert the first levy year for which the increased extension limitation will be applicable) levy year the approximate amount of the additional tax extendable against property containing a single family residence and having a fair market value at the time of the referendum of \$100,000 is estimated to be \$....
  - (2) Based upon an average annual percentage increase (or decrease) in the market value of such property of ...% (insert percentage equal to the average annual percentage increase or decrease for the prior 3 levy years, at the time the submission of the question is initiated by the taxing district, in the amount of (A) the equalized assessed value of the taxable property in the taxing

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district less (B) the new property included in the equalized assessed value), the approximate amount of the additional tax extendable against such property for the ... levy year is estimated to be \$... and for the ... levy year is estimated to be \$...

Paragraph (2) shall be included only if the increased extension limitation will be applicable for more than one year and shall list each levy year for which the increased extension limitation will be applicable. The additional tax shown for each levy year shall be the approximate dollar amount of the increase over the amount of the most recently completed extension at the time the submission of the question is initiated by the taxing district. The approximate amount of the additional tax extendable shown in paragraphs (1) and (2) shall be calculated by multiplying \$100,000 (the fair market value of the property without regard to any property tax exemptions) by (i) the percentage level of assessment prescribed for that property by statute, or by ordinance of the county board in counties that classify property for purposes of taxation in accordance with Section 4 of Article IX of the Illinois Constitution; (ii) the most recent final equalization factor certified to the county clerk by the Department of Revenue at the time the taxing district initiates the submission of the proposition to the electors; (iii) the last known aggregate extension base of the taxing district at the time the submission of the question is initiated by the taxing district;

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the difference between the percentage increase proposed in the question and the otherwise applicable extension limitation under Section 18-185 the lesser of 5% or the percentage increase in the Consumer Price Index for the prior levy year (or an estimate of the percentage increase for the prior levy year if the increase is unavailable at the time the submission of the question is initiated by the taxing district); and dividing the result by the last known equalized assessed value of the taxing district at the time the submission of the question is initiated by the taxing district. This amendatory Act of the 97th General Assembly is intended to clarify the existing requirements of this Section, and shall not be construed to validate any prior non-compliant referendum language. Any notice required to be published in connection with the submission of the question shall also contain this supplemental information and shall not contain any other supplemental information. Any error, miscalculation, inaccuracy in computing any amount set forth on the ballot or in the notice that is not deliberate shall not invalidate or affect the validity of any proposition approved. Notice of the referendum shall be published and posted as otherwise required by law, and the submission of the question shall be initiated as provided by law.

24 (Source: P.A. 97-1087, eff. 8-24-12.)

- Sec. 18-213. Referenda on applicability of the Property Tax

  Extension Limitation Law.
  - (a) The provisions of this Section do not apply to a taxing district subject to this Law because a majority of its 1990 equalized assessed value is in a county or counties contiguous to a county of 3,000,000 or more inhabitants, or because a majority of its 1994 equalized assessed value is in an affected county and the taxing district was not subject to this Law before the 1995 levy year.
  - (b) The county board of a county that is not subject to this Law may, by ordinance or resolution, submit to the voters of the county the question of whether to make all non-home rule taxing districts that have all or a portion of their equalized assessed valuation situated in the county subject to this Law in the manner set forth in this Section.
    - For purposes of this Section only:
- "Taxing district" has the same meaning provided in Section 1-150.
- "Equalized assessed valuation" means the equalized assessed valuation for a taxing district for the immediately preceding levy year.
  - (c) The ordinance or resolution shall request the submission of the proposition at any election, except a consolidated primary election, for the purpose of voting for or against making the Property Tax Extension Limitation Law applicable to all non-home rule taxing districts that have all

or a portion of their equalized assessed valuation situated in the county.

The question shall be placed on a separate ballot and shall be in substantially the following form:

Shall the Property Tax Extension Limitation Law (35 ILCS 200/18-185 through 18-245), which limits annual property tax extension increases, apply to non-home rule taxing districts with all or a portion of their equalized assessed valuation located in (name of county)?

Votes on the question shall be recorded as "yes" or "no".

- (d) The county clerk shall order the proposition submitted to the electors of the county at the election specified in the ordinance or resolution. If part of the county is under the jurisdiction of a board or boards of election commissioners, the county clerk shall submit a certified copy of the ordinance or resolution to each board of election commissioners, which shall order the proposition submitted to the electors of the taxing district within its jurisdiction at the election specified in the ordinance or resolution.
  - (e) (1) With respect to taxing districts having all of their equalized assessed valuation located in the county, if a majority of the votes cast on the proposition are in favor of the proposition, then this Law becomes applicable to the taxing district beginning on January 1 of the year following the date of the referendum.
    - (2) With respect to taxing districts that meet all the

following conditions this Law shall become applicable to the taxing district beginning on January 1, 1997. The districts to which this paragraph (2) is applicable

- (A) do not have all of their equalized assessed valuation located in a single county,
- (B) have equalized assessed valuation in an affected county,
- (C) meet the condition that each county, other than an affected county, in which any of the equalized assessed valuation of the taxing district is located has held a referendum under this Section at any election, except a consolidated primary election, held prior to the effective date of this amendatory Act of 1997, and
- assessed valuation located in one or more counties in each of which the voters have approved a referendum under this Section prior to the effective date of this amendatory Act of 1997. For purposes of this Section, in determining whether a majority of the equalized assessed valuation of the taxing district is located in one or more counties in which the voters have approved a referendum under this Section, the equalized assessed valuation of the taxing district in any affected county shall be included with the equalized assessed value of the taxing district in counties in

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which the voters have approved the referendum.

- (3) With respect to taxing districts that do not have all of their equalized assessed valuation located in a single county and to which paragraph (2) of subsection (e) is not applicable, if each county other than an affected county in which any of the equalized assessed valuation of the taxing district is located has held a referendum under this Section at any election, except a consolidated primary election, held in any year and if a majority of the equalized assessed valuation of the taxing district is located in one or more counties that have each approved a referendum under this Section, then this Law shall become applicable to the taxing district on January 1 of the year following the year in which the last referendum in a county in which the taxing district has any equalized assessed valuation is held. For the purposes of this Law, the last referendum shall be deemed to be the referendum making this Law applicable to the taxing district. For purposes of this Section, in determining whether a majority of the equalized assessed valuation of the taxing district is located in one or more counties that have approved a referendum under this Section, the equalized assessed valuation of the taxing district in any affected county shall be included with the equalized assessed value of the taxing district in counties that have approved the referendum.
- (f) Immediately after a referendum is held under this

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Section, the county clerk of the county holding the referendum shall give notice of the referendum having been held and its results to all taxing districts that have all or a portion of their equalized assessed valuation located in the county, the county clerk of any other county in which any of the equalized assessed valuation of any taxing district is located, and the Department of Revenue. After the last referendum affecting a multi-county taxing district is held, the Department of Revenue shall determine whether the taxing district is subject to this Law and, if so, shall notify the taxing district and the county clerks of all of the counties in which a portion of the equalized assessed valuation of the taxing district is located that, beginning the following January 1, the taxing district is subject to this Law. For each taxing district subject to paragraph (2) of subsection (e) of this Section, the Department of Revenue shall notify the taxing district and the county clerks of all of the counties in which a portion of the equalized assessed valuation of the taxing district is located that, beginning January 1, 1997, the taxing district is subject to this Law.

- 21 (g) Referenda held under this Section shall be conducted in 22 accordance with the Election Code.
- 23 (h) Notwithstanding any other provision of law, no
  24 referenda may be held under this Section with respect to levy
  25 years 2018 through 2022.
- 26 (Source: P.A. 89-510, eff. 7-11-96; 89-718, eff. 3-7-97.)

- (35 ILCS 200/18-214) 1
- Sec. 18-214. Referenda on removal of the applicability of 2
- 3 the Property Tax Extension Limitation Law to non-home rule
- 4 taxing districts.
- 5 (a) The provisions of this Section do not apply to a taxing
- district that is subject to this Law because a majority of its 6
- 1990 equalized assessed value is in a county or counties 7
- 8 contiguous to a county of 3,000,000 or more inhabitants, or
- 9 because a majority of its 1994 equalized assessed value is in
- 10 an affected county and the taxing district was not subject to
- 11 this Law before the 1995 levy year.
- 12 (b) For purposes of this Section only:
- "Taxing district" means any non-home rule taxing district 1.3
- 14 that became subject to this Law under Section 18-213 of this
- 15 Law.
- 16 "Equalized assessed valuation" means the equalized
- assessed valuation for a taxing district for the immediately 17
- 18 preceding levy year.
- 19 (c) The county board of a county that became subject to
- 20 this Law by a referendum approved by the voters of the county
- 21 under Section 18-213 may, by ordinance or resolution, in the
- 22 manner set forth in this Section, submit to the voters of the
- county the question of whether this Law applies to all non-home 23
- 24 rule taxing districts that have all or a portion of their
- 25 equalized assessed valuation situated in the county in the

manner set forth in this Section.

(d) The ordinance or resolution shall request the submission of the proposition at any election, except a consolidated primary election, for the purpose of voting for or against the continued application of the Property Tax Extension Limitation Law to all non-home rule taxing districts that have all or a portion of their equalized assessed valuation situated in the county.

The question shall be placed on a separate ballot and shall be in substantially the following form:

Shall the Property Tax Extension Limitation Law (35 ILCS 200/18-185 through 35 ILCS 200/18-245), which limits annual property tax extension increases, apply to non-home rule taxing districts with all or a portion of their equalized assessed valuation located in (name of county)?

Votes on the question shall be recorded as "yes" or "no".

- (e) The county clerk shall order the proposition submitted to the electors of the county at the election specified in the ordinance or resolution. If part of the county is under the jurisdiction of a board or boards of election commissioners, the county clerk shall submit a certified copy of the ordinance or resolution to each board of election commissioners, which shall order the proposition submitted to the electors of the taxing district within its jurisdiction at the election specified in the ordinance or resolution.
  - (f) With respect to taxing districts having all of their

equalized assessed valuation located in one county, if a majority of the votes cast on the proposition are against the proposition, then this Law shall not apply to the taxing district beginning on January 1 of the year following the date of the referendum.

- (g) With respect to taxing districts that do not have all of their equalized assessed valuation located in a single county, if both of the following conditions are met, then this Law shall no longer apply to the taxing district beginning on January 1 of the year following the date of the referendum.
  - (1) Each county in which the district has any equalized assessed valuation must either, (i) have held a referendum under this Section, (ii) be an affected county, or (iii) have held a referendum under Section 18-213 at which the voters rejected the proposition at the most recent election at which the question was on the ballot in the county.
  - (2) The majority of the equalized assessed valuation of the taxing district, other than any equalized assessed valuation in an affected county, is in one or more counties in which the voters rejected the proposition. For purposes of this Section, in determining whether a majority of the equalized assessed valuation of the taxing district is located in one or more counties in which the voters have rejected the proposition under this Section, the equalized assessed valuation of any taxing district in a county which has held a referendum under Section 18-213 at which the

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voters rejected that proposition, at the most recent election at which the question was on the ballot in the county, will be included with the equalized assessed value of the taxing district in counties in which the voters have rejected the referendum held under this Section.

- Immediately after a referendum is held under this Section, the county clerk of the county holding the referendum shall give notice of the referendum having been held and its results to all taxing districts that have all or a portion of their equalized assessed valuation located in the county, the county clerk of any other county in which any of the equalized assessed valuation of any such taxing district is located, and the Department of Revenue. After the last referendum affecting a multi-county taxing district is held, the Department of Revenue shall determine whether the taxing district is no longer subject to this Law and, if the taxing district is no longer subject to this Law, the Department of Revenue shall notify the taxing district and the county clerks of all of the counties in which a portion of the equalized assessed valuation of the taxing district is located that, beginning on January 1 of the year following the date of the last referendum, the taxing district is no longer subject to this Law.
- (i) Notwithstanding any other provision of law, no referenda may be held under this Section with respect to levy years 2018 through 2022.
- 26 (Source: P.A. 89-718, eff. 3-7-97.)

- 1 (35 ILCS 200/18-242 new)
- Sec. 18-242. Home rule. This Division 5 is a limitation,
- 3 under subsection (g) of Section 6 of Article VII of the
- 4 <u>Illinois Constitution</u>, on the power of home rule units to tax.

1 INDEX

2 Statutes amended in order of appearance

- 3 New Act
- 4 10 ILCS 5/28-7 from Ch. 46, par. 28-7
- 5 35 ILCS 200/18-185
- 6 35 ILCS 200/18-205
- 7 35 ILCS 200/18-213
- 8 35 ILCS 200/18-214
- 9 35 ILCS 200/18-242 new