100TH GENERAL ASSEMBLY

State of Illinois

2017 and 2018

HB5571

by Rep. Mark Batinick

SYNOPSIS AS INTRODUCED:

40 ILCS 5/1-113.2 40 ILCS 5/1-113.4 40 ILCS 5/1-113.4a 40 ILCS 5/1-113.5 40 ILCS 5/1-113.3 rep.

Amends the General Provisions Article of the Illinois Pension Code. Authorizes downstate police and downstate firefighter pension funds to invest in commingled accounts of the Illinois Metropolitan Investment Funds. Provides that a pension fund's total investment in certain life insurance accounts managed by insurance companies and mutual funds managed through an investment adviser, in combination with certain other investments, shall not exceed 65% of the pension fund's net present assets. Requires contracts between an investment adviser and the board of trustees of a downstate police or downstate firefighter pension fund to include a requirement that the investment adviser make annual reports to the board concerning net returns. Repeals a provision specifying additional permitted investments for pension funds with net assets of \$2,500,000 or more. Makes conforming and other changes.

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FISCAL NOTE ACT MAY APPLY PENSION IMPACT NOTE ACT MAY APPLY

AN ACT concerning public employee benefits.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

- Section 5. The Illinois Pension Code is amended by changing
 Sections 1-113.2, 1-113.4, 1-113.4a, and 1-113.5 as follows:
- 6 (40 ILCS 5/1-113.2)

Sec. 1-113.2. List of permitted investments for all Article
3 or 4 pension funds. Any pension fund established under
Article 3 or 4 may invest in the following items:

- 10 (1) Interest bearing direct obligations of the United11 States of America.
- 12 (2) Interest bearing obligations to the extent that
 13 they are fully guaranteed or insured as to payment of
 14 principal and interest by the United States of America.

(3) Interest bearing bonds, notes, debentures, or 15 16 other similar obligations of agencies of the United States 17 of America. For the purposes of this Section, "agencies of the United States of America" includes: (i) the Federal 18 19 National Mortgage Association and the Student Loan Marketing Association; (ii) federal land banks, federal 20 21 intermediate credit banks, federal farm credit banks, and 22 any other entity authorized to issue direct debt obligations of the United States of America under the Farm 23

1 Credit Act of 1971 or amendments to that Act; (iii) federal 2 home loan banks and the Federal Home Loan Mortgage 3 Corporation; and (iv) any agency created by Act of Congress 4 that is authorized to issue direct debt obligations of the 5 United States of America.

6 (4) Interest bearing savings accounts or certificates 7 of deposit, issued by <u>State or</u> federally chartered banks or 8 savings and loan associations, to the extent that the 9 deposits are insured by agencies or instrumentalities of 10 the federal government.

11 (5) <u>(Blank)</u>. Interest bearing savings accounts or 12 certificates of deposit, issued by State of Illinois 13 chartered banks or savings and loan associations, to the 14 extent that the deposits are insured by agencies or 15 instrumentalities of the federal government.

16 (6) Investments in credit unions, to the extent that
 17 the investments are insured by agencies or
 18 instrumentalities of the federal government.

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(7) Interest bearing bonds of the State of Illinois.

(8) Pooled interest bearing accounts managed by the Illinois Public Treasurer's Investment Pool in accordance with the Deposit of State Moneys Act, interest bearing funds or pooled <u>or commingled</u> accounts of the Illinois Metropolitan Investment Funds, and interest bearing funds or pooled accounts managed, operated, and administered by banks, subsidiaries of banks, or subsidiaries of bank

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holding companies in accordance with the laws of the State
 of Illinois.

3 (9) Interest bearing bonds or tax anticipation
4 warrants of any county, township, or municipal corporation
5 of the State of Illinois.

6 (10) Direct obligations of the State of Israel, subject 7 to the conditions and limitations of item (5.1) of Section 8 1-113.

9 (11) Money market mutual funds managed by investment 10 companies that are registered under the federal Investment 11 Company Act of 1940 and the Illinois Securities Law of 1953 12 and are diversified, open-ended management investment 13 companies; provided that the portfolio of the money market 14 mutual fund is limited to the following:

(i) bonds, notes, certificates of indebtedness,
treasury bills, or other securities that are
guaranteed by the full faith and credit of the United
States of America as to principal and interest;

(ii) bonds, notes, debentures, or other similar
obligations of the United States of America or its
agencies; and

(iii) short term obligations of corporations
organized in the United States with assets exceeding
\$400,000,000, provided that (A) the obligations mature
no later than 180 days from the date of purchase, (B)
at the time of purchase, the obligations are rated by

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1 at least 2 standard national rating services at one of 2 their 3 highest classifications, and (C) the 3 obligations held by the mutual fund do not exceed 10% 4 of the corporation's outstanding obligations.

5 (12) General accounts of life insurance companies
6 authorized to transact business in Illinois.

7 (13) Any combination of the following, not to exceed
8 10% of the pension fund's net assets:

9 (i) separate accounts that are managed by life 10 insurance companies authorized to transact business in 11 Illinois and are comprised of diversified portfolios 12 consisting of common or preferred stocks, bonds, or 13 money market instruments; <u>and</u>

14 (ii) separate accounts that are managed by 15 insurance companies authorized to transact business in 16 Illinois, and are comprised of real estate or loans 17 upon real estate secured by first or second mortgages. 18 ; and

19 (iii) mutual funds that meet the following 20 requirements:

21 <u>(13.5) Mutual funds that are managed through an</u> 22 <u>investment adviser, as defined under Section 1-101.4 and</u> 23 <u>appointed under Section 1-113.5, and that meet all of the</u> 24 <u>following requirements:</u>

25(i)(A)the mutual fund is managed by an investment26company as defined and registered under the federal

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Investment Company Act of 1940 and registered under the
 Illinois Securities Law of 1953;

3 <u>(ii)</u> (B) the mutual fund has been in operation for 4 at least 5 years;

<u>(iii)</u> (C) the mutual fund has total net assets of \$250 million or more; and

7 (iv) (D) the mutual fund is comprised of
8 diversified portfolios of common or preferred stocks,
9 bonds, or money market instruments.

10 (14) Corporate bonds <u>that are</u> managed through an 11 investment advisor, as defined under Section 1-101.4 and 12 <u>appointed under Section 1-113.5, and</u> must meet all of the 13 following requirements:

14 (1) The bonds must be rated as investment grade by
15 one of the 2 largest rating services at the time of
16 purchase.

17 (2) If subsequently downgraded below investment
18 grade, the bonds must be liquidated from the portfolio
19 within 90 days after being downgraded by the manager.

A pension fund's total investment in the items authorized under paragraph (13) and paragraph (13.5) shall not exceed 65% of the market value of the pension fund's net present assets stated in its most recent annual report on file with the Department of Insurance.

25 (Source: P.A. 96-1495, eff. 1-1-11.)

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(40 ILCS 5/1-113.4)

Sec. 1-113.4. List of additional permitted investments for pension funds with net assets of \$5,000,000 or more.

(a) In addition to the items in Section Sections 1-113.2 4 5 and 1 113.3, a pension fund established under Article 3 or 4 that has net assets of at least \$5,000,000 and has appointed an 6 7 investment adviser under Section 1-113.5 may, through that 8 investment adviser, invest a portion of its assets in common 9 and preferred stocks authorized for investments of trust funds under the laws of the State of Illinois. The stocks must meet 10 11 all of the following requirements:

12 The common stocks are listed on a national (1)13 securities exchange or board of trade (as defined in the 14 federal Securities Exchange Act of 1934 and set forth in subdivision G of Section 3 of the Illinois Securities Law 15 16 of 1953) or quoted in the National Association of 17 Securities Dealers Automated Quotation System National 18 Market System (NASDAQ NMS).

19 (2) The securities are of a corporation created or
20 existing under the laws of the United States or any state,
21 district, or territory thereof and the corporation has been
22 in existence for at least 5 years.

(3) The corporation has not been in arrears on payment
 of dividends on its preferred stock during the preceding 5
 years.

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(4) The market value of stock in any one corporation

does not exceed 5% of the cash and invested assets of the pension fund, and the investments in the stock of any one corporation do not exceed 5% of the total outstanding stock of that corporation.

5 (5) The straight preferred stocks or convertible 6 preferred stocks are issued or guaranteed by a corporation 7 whose common stock qualifies for investment by the board.

8 (6) The issuer of the stocks has been subject to the 9 requirements of Section 12 of the federal Securities 10 Exchange Act of 1934 and has been current with the filing 11 requirements of Sections 13 and 14 of that Act during the 12 preceding 3 years.

(b) A pension fund's total investment in the items authorized under this Section and <u>paragraphs (13) and (13.5) of</u> <u>Section 1-113.2</u> Section 1-113.3 shall not exceed <u>65%</u> 35% of the market value of the pension fund's net present assets stated in its most recent annual report on file with the Illinois Department of Insurance.

(c) A pension fund that invests funds under this Section shall electronically file with the Division any reports of its investment activities that the Division may require, at the times and in the format required by the Division.

23 (Source: P.A. 100-201, eff. 8-18-17.)

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(40 ILCS 5/1-113.4a)

25 Sec. 1-113.4a. List of additional permitted investments

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1 for Article 3 and 4 pension funds with net assets of 2 \$10,000,000 or more.

3 (a) In addition to the items in <u>Section</u> Sections 1-113.2 4 and 1-113.3, a pension fund established under Article 3 or 4 5 that has net assets of at least \$10,000,000 and has appointed 6 an investment adviser, as defined under Sections 1-101.4 and 7 1-113.5, may, through that investment adviser, invest an 8 additional portion of its assets in common and preferred stocks 9 and mutual funds.

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(b) The stocks must meet all of the following requirements:

(1) The common stocks must be listed on a national securities exchange or board of trade (as defined in the Federal Securities Exchange Act of 1934 and set forth in paragraph G of Section 3 of the Illinois Securities Law of 15 1953) or quoted in the National Association of Securities Dealers Automated Quotation System National Market System.

17 (2) The securities must be of a corporation in18 existence for at least 5 years.

19 (3) The market value of stock in any one corporation 20 may not exceed 5% of the cash and invested assets of the 21 pension fund, and the investments in the stock of any one 22 corporation may not exceed 5% of the total outstanding 23 stock of that corporation.

(4) The straight preferred stocks or convertible
 preferred stocks must be issued or guaranteed by a
 corporation whose common stock qualifies for investment by

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1 the board.

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(c) The mutual funds must meet the following requirements:

3 (1) The mutual fund must be managed by an investment
4 company registered under the Federal Investment Company
5 Act of 1940 and registered under the Illinois Securities
6 Law of 1953.

7 (2) The mutual fund must have been in operation for at
8 least 5 years.

9 (3) The mutual fund must have total net assets of 10 \$250,000,000 or more.

11 (4) The mutual fund must be comprised of a diversified 12 portfolio of common or preferred stocks, bonds, or money 13 market instruments.

(d) A pension fund's total investment in the items authorized under this Section and Section 1-113.3 shall not exceed 50% effective July 1, 2011 and 55% effective July 1, 2012 of the market value of the pension fund's net present assets stated in its most recent annual report on file with the Department of Insurance.

20 <u>(d-5) A pension fund's total investment in the items</u> 21 <u>authorized under this Section and paragraphs (13) and (13.5) of</u> 22 <u>Section 1-113.2 shall not exceed 65% of the market value of the</u> 23 <u>pension fund's net present assets stated in its most recent</u> 24 <u>annual report on file with the Department of Insurance. The</u> 25 <u>changes to this Section made by this amendatory Act of the</u> 26 <u>100th General Assembly apply on and after the effective date of</u>

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this amendatory Act of the 100th General Assembly.

2 (e) A pension fund that invests funds under this Section 3 shall electronically file with the Division any reports of its 4 investment activities that the Division may require, at the 5 time and in the format required by the Division.

6 (Source: P.A. 96-1495, eff. 1-1-11.)

7 (40 ILCS 5/1-113.5)

8 Sec. 1-113.5. Investment advisers and investment services
9 for all Article 3 or 4 pension funds.

10 (a) The board of trustees of a pension fund may appoint 11 investment advisers as defined in Section 1-101.4. The board of 12 any pension fund investing in common or preferred stock under 13 Section 1-113.4 shall appoint an investment adviser before 14 making such investments.

The investment adviser shall be a fiduciary, as defined in Section 1-101.2, with respect to the pension fund and shall be one of the following:

18 (1) an investment adviser registered under the federal
19 Investment Advisers Act of 1940 and the Illinois Securities
20 Law of 1953;

(2) a bank or trust company authorized to conduct a
trust business in Illinois;

23 (3) a life insurance company authorized to transact
24 business in Illinois; or

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(4) an investment company as defined and registered

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under the federal Investment Company Act of 1940 and registered under the Illinois Securities Law of 1953.

3 (a-5) Notwithstanding any other provision of law, a person or entity that provides consulting services (referred to as a 4 5 "consultant" in this Section) to a pension fund with respect to the selection of fiduciaries may not be awarded a contract to 6 7 provide those consulting services that is more than 5 years in 8 duration. No contract to provide such consulting services may 9 be renewed or extended. At the end of the term of a contract, 10 however, the contractor is eligible to compete for a new 11 contract. No person shall attempt to avoid or contravene the 12 restrictions of this subsection by any means. All offers from responsive offerors shall be accompanied by disclosure of the 13 names and addresses of the following: 14

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(1) The offeror.

16 (2) Any entity that is a parent of, or owns a17 controlling interest in, the offeror.

18 (3) Any entity that is a subsidiary of, or in which a19 controlling interest is owned by, the offeror.

Beginning on July 1, 2008, a person, other than a trustee or an employee of a pension fund or retirement system, may not act as a consultant under this Section unless that person is at least one of the following: (i) registered as an investment adviser under the federal Investment Advisers Act of 1940 (15 U.S.C. 80b-1, et seq.); (ii) registered as an investment adviser under the Illinois Securities Law of 1953; (iii) a 1 bank, as defined in the Investment Advisers Act of 1940; or 2 (iv) an insurance company authorized to transact business in 3 this State.

4 (b) All investment advice and services provided by an 5 investment adviser or a consultant appointed under this Section 6 shall be rendered pursuant to a written contract between the 7 investment adviser and the board, and in accordance with the 8 board's investment policy.

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The contract shall include all of the following:

10 (1) acknowledgement in writing by the investment 11 adviser that he or she is a fiduciary with respect to the 12 pension fund;

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(2) the board's investment policy;

14 (3) full disclosure of direct and indirect fees, 15 commissions, penalties, and any other compensation that 16 may be received by the investment adviser, including 17 reimbursement for expenses; and

(4) a requirement that the investment adviser submit
periodic written reports, on at least a quarterly basis and
on an annual basis as of the pension fund's year end, for
the board's review at its regularly scheduled meetings.
Quarterly and annual All returns on investment shall be
reported to the board as net returns after payment of all
fees, commissions, and any other compensation.

(b-5) Each contract described in subsection (b) shall also
include (i) full disclosure of direct and indirect fees,

1 commissions, penalties, and other compensation, including 2 reimbursement for expenses, that may be paid by or on behalf of 3 the investment adviser or consultant in connection with the 4 provision of services to the pension fund and (ii) a 5 requirement that the investment adviser or consultant update 6 the disclosure promptly after a modification of those payments 7 or an additional payment.

8 Within 30 days after the effective date of this amendatory 9 Act of the 95th General Assembly, each investment adviser and 10 consultant providing services on the effective date or subject 11 to an existing contract for the provision of services must 12 disclose to the board of trustees all direct and indirect fees, commissions, penalties, and other compensation paid by or on 13 14 behalf of the investment adviser or consultant in connection 15 with the provision of those services and shall update that 16 disclosure promptly after a modification of those payments or 17 an additional payment.

A person required to make a disclosure under subsection (d) is also required to disclose direct and indirect fees, commissions, penalties, or other compensation that shall or may be paid by or on behalf of the person in connection with the rendering of those services. The person shall update the disclosure promptly after a modification of those payments or an additional payment.

The disclosures required by this subsection shall be in writing and shall include the date and amount of each payment

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1 and the name and address of each recipient of a payment.

(c) Within 30 days after appointing an investment adviser
or consultant, the board shall submit a copy of the contract to
the Division of Insurance of the Department of Financial and
Professional Regulation.

6 (d) Investment services provided by a person other than an 7 investment adviser appointed under this Section, including but 8 not limited to services provided by the kinds of persons listed 9 in items (1) through (4) of subsection (a), shall be rendered 10 only after full written disclosure of direct and indirect fees, 11 commissions, penalties, and any other compensation that shall 12 or may be received by the person rendering those services.

(e) The board of trustees of each pension fund shall retain
records of investment transactions in accordance with the rules
of the Department of Financial and Professional Regulation.

16 (Source: P.A. 95-950, eff. 8-29-08; 96-6, eff. 4-3-09.)

17 (40 ILCS 5/1-113.3 rep.)

Section 10. The Illinois Pension Code is amended by repealing Section 1-113.3.