

100TH GENERAL ASSEMBLY

State of Illinois

2017 and 2018

HB5038

by Rep. Bill Mitchell

SYNOPSIS AS INTRODUCED:

35 ILCS 10/5-5 35 ILCS 10/5-35

Amends the Economic Development for a Growing Economy Tax Credit Act. Repeals provisions allowing an applicant to move its operations from one location in the State to another location in the State for the purpose of expanding the operation. Provides that an employee of the Taxpayer who was previously employed in Illinois by the Taxpayer and whose employment was shifted to the project after the Taxpayer entered into the Agreement is not considered a new employee for purposes of the Act. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

1 AN ACT concerning revenue.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Economic Development for a Growing Economy
Tax Credit Act is amended by changing Sections 5-5 and 5-35 as
follows:

7 (35 ILCS 10/5-5)

8 Sec. 5-5. Definitions. As used in this Act:

9 "Agreement" means the Agreement between a Taxpayer and the
10 Department under the provisions of Section 5-50 of this Act.

"Applicant" means a Taxpayer that is operating a business 11 located or that the Taxpayer plans to locate within the State 12 of Illinois and that is engaged in interstate or intrastate 13 14 commerce for the purpose of manufacturing, processing, assembling, warehousing, or distributing products, conducting 15 16 research and development, providing tourism services, or providing services in interstate commerce, office industries, 17 or agricultural processing, but excluding retail, retail food, 18 19 health, or professional services. "Applicant" does not include 20 a Taxpayer who closes or substantially reduces an operation at 21 one location in the State and relocates substantially the same 22 operation to another location in the State. This does not prohibit a Taxpayer from expanding its operations at another 23

location in the State, provided that existing operations of a 1 2 similar nature located within the State are not closed or substantially reduced. This also does not prohibit a Taxpayer 3 from moving its operations from one location in the State 4 5 another location in the State for the purpose of expanding the 6 operation provided that the Department determines that expansion cannot reasonably be accommodated within the 7 municipality in which the business is located, or in the case 8 9 of a business located in an incorporated area of the county, 10 within the county in which the business is located, after 11 conferring with the chief elected official of the municipality 12 or county and taking into consideration any evidence offered by 13 the municipality or county regarding the ability to accommodate 14 expansion within the municipality or county.

15 "Committee" means the Illinois Business Investment 16 Committee created under Section 5-25 of this Act within the 17 Illinois Economic Development Board.

"Credit" means the amount agreed to between the Department 18 and Applicant under this Act, but not to exceed the lesser of: 19 20 (1) the sum of (i) 50% of the Incremental Income Tax attributable to New Employees at the Applicant's project and 21 22 (ii) 10% of the training costs of New Employees; or (2) 100% of 23 the Incremental Income Tax attributable to New Employees at the Applicant's project. However, if the project is located in an 24 underserved area, then the amount of the Credit may not exceed 25 the lesser of: (1) the sum of (i) 75% of the Incremental Income 26

Tax attributable to New Employees at the Applicant's project 1 2 and (ii) 10% of the training costs of New Employees; or (2) 3 100% of the Incremental Income Tax attributable to New Employees at the Applicant's project. If an Applicant agrees to 4 5 hire the required number of New Employees, then the maximum 6 amount of the Credit for that Applicant may be increased by an amount not to exceed 25% of the Incremental Income Tax 7 8 attributable to retained employees at the Applicant's project; 9 provided that, in order to receive the increase for retained 10 employees, the Applicant must provide the additional evidence 11 required under paragraph (3) of subsection (b) of Section 5-25.

12 "Department" means the Department of Commerce and Economic13 Opportunity.

14 "Director" means the Director of Commerce and Economic 15 Opportunity.

16 "Full-time Employee" means an individual who is employed 17 for consideration for at least 35 hours each week or who renders any other standard of service generally accepted by 18 19 industry custom or practice as full-time employment. An 20 individual for whom a W-2 is issued by a Professional Employer Organization (PEO) is a full-time employee if employed in the 21 22 service of the Applicant for consideration for at least 35 23 hours each week or who renders any other standard of service generally accepted by industry custom or practice as full-time 24 25 employment to Applicant.

26 "Incremental Income Tax" means the total amount withheld

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during the taxable year from the compensation of New Employees and, if applicable, retained employees under Article 7 of the Illinois Income Tax Act arising from employment at a project that is the subject of an Agreement.

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"New Employee" means:

6 (a) A Full-time Employee first employed by a Taxpayer 7 in the project that is the subject of an Agreement and who 8 is hired after the Taxpayer enters into the tax credit 9 Agreement.

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(b) The term "New Employee" does not include:

(1) an employee of the Taxpayer who performs a job that was previously performed by another employee, if that job existed for at least 6 months before hiring the employee;

(2) an employee of the Taxpayer who was previously
employed in Illinois by a Related Member of the
Taxpayer and whose employment was shifted to the
Taxpayer after the Taxpayer entered into the tax credit
Agreement; or

(3) a child, grandchild, parent, or spouse, other
than a spouse who is legally separated from the
individual, of any individual who has a direct or an
indirect ownership interest of at least 5% in the
profits, capital, or value of the Taxpayer; or -

25(4) an employee of the Taxpayer who was previously26employed in Illinois by the Taxpayer and whose

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1employment was shifted to the project after the2Taxpayer entered into the Agreement.

3 (c) Notwithstanding paragraph (1) of subsection (b), 4 an employee may be considered a New Employee under the 5 Agreement if the employee performs a job that was 6 previously performed by an employee who was:

7 (1) treated under the Agreement as a New Employee;8 and

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(2) promoted by the Taxpayer to another job.

10 (d) Notwithstanding subsection (a), the Department may
11 award Credit to an Applicant with respect to an employee
12 hired prior to the date of the Agreement if:

(1) the Applicant is in receipt of a letter from
the Department stating an intent to enter into a credit
Agreement;

16 (2) the letter described in paragraph (1) is issued
17 by the Department not later than 15 days after the
18 effective date of this Act; and

19 (3) the employee was hired after the date the20 letter described in paragraph (1) was issued.

"Noncompliance Date" means, in the case of a Taxpayer that is not complying with the requirements of the Agreement or the provisions of this Act, the day following the last date upon which the Taxpayer was in compliance with the requirements of the Agreement and the provisions of this Act, as determined by the Director, pursuant to Section 5-65.

1 "Pass Through Entity" means an entity that is exempt from 2 the tax under subsection (b) or (c) of Section 205 of the 3 Illinois Income Tax Act.

4 "Professional Employer Organization" (PEO) means an
5 employee leasing company, as defined in Section 206.1(A)(2) of
6 the Illinois Unemployment Insurance Act.

7 "Related Member" means a person that, with respect to the 8 Taxpayer during any portion of the taxable year, is any one of 9 the following:

(1) An individual stockholder, if the stockholder and
the members of the stockholder's family (as defined in
Section 318 of the Internal Revenue Code) own directly,
indirectly, beneficially, or constructively, in the
aggregate, at least 50% of the value of the Taxpayer's
outstanding stock.

16 (2) A partnership, estate, or trust and any partner or
17 beneficiary, if the partnership, estate, or trust, and its
18 partners or beneficiaries own directly, indirectly,
19 beneficially, or constructively, in the aggregate, at
20 least 50% of the profits, capital, stock, or value of the
21 Taxpayer.

(3) A corporation, and any party related to the corporation in a manner that would require an attribution of stock from the corporation to the party or from the party to the corporation under the attribution rules of Section 318 of the Internal Revenue Code, if the Taxpayer

owns directly, indirectly, beneficially, or constructively
 at least 50% of the value of the corporation's outstanding
 stock.

(4) A corporation and any party related to that 4 5 corporation in a manner that would require an attribution 6 of stock from the corporation to the party or from the party to the corporation under the attribution rules of 7 8 Section 318 of the Internal Revenue Code, if the 9 corporation and all such related parties own in the 10 aggregate at least 50% of the profits, capital, stock, or 11 value of the Taxpayer.

(5) A person to or from whom there is attribution of stock ownership in accordance with Section 1563(e) of the Internal Revenue Code, except, for purposes of determining whether a person is a Related Member under this paragraph, 20% shall be substituted for 5% wherever 5% appears in Section 1563(e) of the Internal Revenue Code.

18 "Taxpayer" means an individual, corporation, partnership,19 or other entity that has any Illinois Income Tax liability.

20 "Underserved area" means a geographic area that meets one 21 or more of the following conditions:

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(1) the area has a poverty rate of at least 20%
 according to the latest federal decennial census;

(2) 75% or more of the children in the area participate
in the federal free lunch program according to reported
statistics from the State Board of Education;

(3) at least 20% of the households in the area receive
 assistance under the Supplemental Nutrition Assistance
 Program (SNAP); or

4 (4) the area has an average unemployment rate, as
5 determined by the Illinois Department of Employment
6 Security, that is more than 120% of the national
7 unemployment average, as determined by the U.S. Department
8 of Labor, for a period of at least 2 consecutive calendar
9 years preceding the date of the application.

10 (Source: P.A. 100-511, eff. 9-18-17.)

11 (35 ILCS 10/5-35)

12 Sec. 5-35. Relocation of jobs in Illinois. A taxpayer is not entitled to claim the credit provided by this Act with 13 14 respect to any jobs that the taxpayer relocates from one site 15 in Illinois to another site in Illinois. A taxpayer with 16 respect to a qualifying project certified under the Corporate Headquarters Relocation Act, however, is not subject to the 17 requirements of this Section but is nevertheless considered an 18 19 applicant for purposes of this Act. Moreover, any full-time 20 employee of an eligible business relocated to Illinois in 21 connection with that qualifying project is deemed to be a new 22 employee for purposes of this Act. Determinations under this 23 Section shall be made by the Department.

24 (Source: P.A. 91-476, eff. 8-11-99; 92-207, eff. 8-1-01.)

25 Section 99. Effective date. This Act takes effect upon

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1 becoming law.