

100TH GENERAL ASSEMBLY State of Illinois 2017 and 2018 HB3046

by Rep. Mike Fortner

SYNOPSIS AS INTRODUCED:

10 ILCS 5/7-12 10 ILCS 5/9-1.9	from Ch. 46, par. 7-12 from Ch. 46, par. 9-1.9
10 ILCS 5/9-8.5 10 ILCS 5/9-8.6	-
10 ILCS 5/9-11	from Ch. 46, par. 9-11
10 ILCS 5/9-23.5 10 ILCS 5/9-35	
10 ILCS 5/10-6.1	from Ch. 46, par. 10-6.1
10 ILCS 5/29B-10	from Ch. 46, par. 29B-10; formerly Ch. 46, par. 1103
10 ILCS 5/29B-15	from Ch. 46, par. 29B-15; formerly Ch. 46, par. 1104
10 ILCS 5/29B-20	from Ch. 46, par. 29B-20; formerly Ch. 46, par. 1105

Amends the Election Code. Changes the frequency of certain reports from semi-annual or annual to quarterly. Makes changes to the definitions of certain election cycles. Removes certain limitations on campaign contributions for political party committees during certain periods and removes provisions concerning statements of nonparticipation that became ineffective on July 1, 2013. Changes the threshold for reporting independent expenditures from an aggregate value of \$3,000 to an aggregate value of \$5,000 and makes related changes. Removes a reference to the now-repealed Task Force on Campaign Finance Reform. Provides that certain certificates of registration shall be electronic. In provisions concerning fair campaign practices, removes requirements that county clerks provide and track documentation for certain candidates and instead provides that the State Board of Elections shall provide and track documentation for all candidates. Effective immediately.

LRB100 06964 MLM 17015 b

1 AN ACT concerning elections.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Election Code is amended by changing
- 5 Sections 7-12, 9-1.9, 9-8.5, 9-8.6, 9-11, 9-23.5, 9-35, 10-6.1,
- 6 29B-10, 29B-15, and 29B-20 as follows:
- 7 (10 ILCS 5/7-12) (from Ch. 46, par. 7-12)
- 8 Sec. 7-12. All petitions for nomination shall be filed by
- 9 mail or in person as follows:

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(1) Where the nomination is to be made for a State, 10 congressional, or judicial office, or for any office a 11 nomination for which is made for a territorial division or 12 13 district which comprises more than one county or is partly 14 in one county and partly in another county or counties, then, except as otherwise provided in this Section, such 15 16 petition for nomination shall be filed in the principal office of the State Board of Elections not more than 113 17 and not less than 106 days prior to the date of the 18 19 primary, but, in the case of petitions for nomination to 20 fill a vacancy by special election in the office of 21 representative in Congress from this State, such petition 22 for nomination shall be filed in the principal office of

the State Board of Elections not more than 85 days and not

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less than 82 days prior to the date of the primary.

Where a vacancy occurs in the office of Supreme, Appellate or Circuit Court Judge within the 3-week period preceding the 106th day before a general primary election, petitions for nomination for the office in which the vacancy has occurred shall be filed in the principal office of the State Board of Elections not more than 92 nor less than 85 days prior to the date of the general primary election.

Where the nomination is to be made for delegates or alternate delegates to a national nominating convention, then such petition for nomination shall be filed in the principal office of the State Board of Elections not more than 113 and not less than 106 days prior to the date of the primary; provided, however, that if the rules or policies of a national political party conflict with such requirements for filing petitions for nomination for delegates or alternate delegates to a national nominating convention, the chairman of the State central committee of such national political party shall notify the Board in writing, citing by reference the rules or policies of the national political party in conflict, and in such case the Board shall direct such petitions to be filed in accordance with the delegate selection plan adopted by the state central committee of such national political party.

(2) Where the nomination is to be made for a county

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office or trustee of a sanitary district then such petition shall be filed in the office of the county clerk not more than 113 nor less than 106 days prior to the date of the primary.

- (3) Where the nomination is to be made for a municipal or township office, such petitions for nomination shall be filed in the office of the local election official, not more than 99 nor less than 92 days prior to the date of the primary; provided, where a municipality's or township's boundaries are coextensive with or are entirely within the jurisdiction of municipal board of election commissioners, the petitions shall be filed in the office of such board; and provided, that petitions for the office of multi-township assessor shall be filed with the election authority.
- (4) The petitions of candidates for State central committeeman shall be filed in the principal office of the State Board of Elections not more than 113 nor less than 106 days prior to the date of the primary.
- (5) Petitions of candidates for precinct, township or ward committeemen shall be filed in the office of the county clerk not more than 113 nor less than 106 days prior to the date of the primary.
- (6) The State Board of Elections and the various election authorities and local election officials with whom such petitions for nominations are filed shall specify

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the place where filings shall be made and upon receipt shall endorse thereon the day and hour on which each petition was filed. All petitions filed by persons waiting in line as of 8:00 a.m. on the first day for filing, or as of the normal opening hour of the office involved on such day, shall be deemed filed as of 8:00 a.m. or the normal opening hour, as the case may be. Petitions filed by mail and received after midnight of the first day for filing and in the first mail delivery or pickup of that day shall be deemed as filed as of 8:00 a.m. of that day or as of the normal opening hour of such day, as the case may be. All petitions received thereafter shall be deemed as filed in the order of actual receipt. However, 2 or more petitions filed within the last hour of the filing deadline shall be deemed filed simultaneously. Where 2 or more petitions are received simultaneously, the State Board of Elections or various election authorities or local election the officials with whom such petitions are filed shall break ties and determine the order of filing, by means of a lottery or other fair and impartial method of random selection approved by the State Board of Elections. Such lottery shall be conducted within 9 days following the last day for petition filing and shall be open to the public. Seven days written notice of the time and place of conducting such random selection shall be given by the State Board of Elections to the chairman of the State

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central committee of each established political party, and by each election authority or local election official, to the County Chairman of each established political party, and to each organization of citizens within the election jurisdiction which was entitled, under this Article, at the next preceding election, to have pollwatchers present on the day of election. The State Board of Elections, election authority or local election official shall post in a conspicuous, open and public place, at the entrance of the office, notice of the time and place of such lottery. The State Board of Elections shall adopt rules and regulations governing the procedures for the conduct of such lottery. All candidates shall be certified in the order in which their petitions have been filed. Where candidates have filed simultaneously, they shall be certified in the order determined by lot and prior to candidates who filed for the same office at a later time.

(7) The State Board of Elections or the appropriate election authority or local election official with whom such a petition for nomination is filed shall notify the person for whom a petition for nomination has been filed of the obligation to file statements of organization, reports of campaign contributions, and <u>quarterly annual</u> reports of campaign contributions and expenditures under Article 9 of this Act. Such notice shall be given in the manner prescribed by paragraph (7) of Section 9-16 of this Code.

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- (8) Nomination papers filed under this Section are not valid if the candidate named therein fails to file a statement of economic interests as required by the Illinois Governmental Ethics Act in relation to his candidacy with the appropriate officer by the end of the period for the filing of nomination papers unless he has filed a statement of economic interests in relation to the same governmental unit with that officer within a year preceding the date on which such nomination papers were filed. If the nomination papers of any candidate and the statement of economic interest of that candidate are not required to be filed with the same officer, the candidate must file with the officer with whom the nomination papers are filed a receipt from the officer with whom the statement of economic interests is filed showing the date on which such statement was filed. Such receipt shall be so filed not later than the last day on which nomination papers may be filed.
- (9) Any person for whom a petition for nomination, or for committeeman or for delegate or alternate delegate to a national nominating convention has been filed may cause his name to be withdrawn by request in writing, signed by him and duly acknowledged before an officer qualified to take acknowledgments of deeds, and filed in the principal or permanent branch office of the State Board of Elections or with the appropriate election authority or local election official, not later than the date of certification of

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candidates for the consolidated primary or general primary ballot. No names so withdrawn shall be certified or printed on the primary ballot. If petitions for nomination have been filed for the same person with respect to more than one political party, his name shall not be certified nor printed on the primary ballot of any party. If petitions for nomination have been filed for the same person for 2 or more offices which are incompatible so that the same person could not serve in more than one of such offices if elected, that person must withdraw as a candidate for all but one of such offices within the 5 business days following the last day for petition filing. A candidate in a judicial election may file petitions for nomination for only one vacancy in a subcircuit and only one vacancy in a circuit in any one filing period, and if petitions for nomination have been filed for the same person for 2 or more vacancies in the same circuit or subcircuit in the same filing period, his or her name shall be certified only the first vacancy for which the petitions for nomination were filed. If he fails to withdraw as a candidate for all but one of such offices within such time his name shall not be certified, nor printed on the primary ballot, for any office. For the purpose of the foregoing provisions, an office in a political party is not incompatible with any other office.

(10) (a) Notwithstanding the provisions of any other

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statute, no primary shall be held for an established political party in any township, municipality, or ward thereof, where the nomination of such party for every office to be voted upon by the electors of such township, municipality, or ward thereof, is uncontested. Whenever a political party's nomination of candidates is uncontested as to one or more, but not all, of the offices to be voted upon by the electors of a township, municipality, or ward thereof, then a primary shall be held for that party in such township, municipality, or ward thereof; provided that the primary ballot shall not include those offices within such township, municipality, or ward thereof, for which the nomination is uncontested. For purposes of this Article, the nomination of an established political party of a candidate for election to an office shall be deemed to be uncontested where not more than the number of persons to be nominated have timely filed valid nomination papers seeking the nomination of such party for election to such office.

(b) Notwithstanding the provisions of any other statute, no primary election shall be held for an established political party for any special primary election called for the purpose of filling a vacancy in the office of representative in the United States Congress where the nomination of such political party for said office is uncontested. For the purposes of this Article,

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the nomination of an established political party of a candidate for election to said office shall be deemed to be uncontested where not more than the number of persons to be nominated have timely filed valid nomination papers seeking the nomination of such established party for election to said office. This subsection (b) shall not apply if such primary election is conducted on a regularly scheduled election day.

(c) Notwithstanding the provisions in subparagraph (a) and (b) of this paragraph (10), whenever a person who has not timely filed valid nomination papers and who intends to become a write-in candidate for a political party's nomination for any office for which the nomination is uncontested files a written statement or notice of that intent with the State Board of Elections or the local election official with whom nomination papers for such office are filed, a primary ballot shall be prepared and a primary shall be held for that office. Such statement or notice shall be filed on or before the date established in this Article for certifying candidates for the primary ballot. Such statement or notice shall contain (i) the name and address of the person intending to become a write-in candidate, (ii) a statement that the person is a qualified primary elector of the political party from whom the nomination is sought, (iii) a statement that the person intends to become a write-in candidate for the party's

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nomination, and (iv) the office the person is seeking as a write-in candidate. An election authority shall have no duty to conduct a primary and prepare a primary ballot for any office for which the nomination is uncontested unless a statement or notice meeting the requirements of this Section is filed in a timely manner.

(11) If multiple sets of nomination papers are filed for a candidate to the same office, the State Board of Elections, appropriate election authority or election official where the petitions are filed shall within 2 business days notify the candidate of his or her multiple petition filings and that the candidate has 3 business days after receipt of the notice to notify the State Board of Elections, appropriate election authority or local election official that he or she may cancel prior sets of petitions. If the candidate notifies the State Board of Elections, appropriate election authority or local election official, the last set of petitions filed shall be the only petitions to be considered valid by the State Board of Elections, election authority or local election official. If the candidate fails to notify the State Board of Elections, election authority or local election official then only the first set of petitions filed shall be valid and all subsequent petitions shall be void.

(12) All nominating petitions shall be available for

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- 1 public inspection and shall be preserved for a period of
- 2 not less than 6 months.
- 3 (Source: P.A. 99-221, eff. 7-31-15.)
- 4 (10 ILCS 5/9-1.9) (from Ch. 46, par. 9-1.9)
- Sec. 9-1.9. Election cycle. "Election cycle" means any of the following:
- 7 For a candidate political committee organized to 8 support a candidate to be elected at a general primary election 9 or general election, (i) the period beginning January 1 10 following the general election for the office to which a 11 candidate seeks nomination or election and ending on the day of 12 the general primary election for that office or (ii) the period beginning the day after a general primary election for the 1.3 14 office to which the candidate seeks nomination or election and 15 through December 31 following the general election.
 - (2) Notwithstanding paragraph (1), for a candidate political committee organized to support a candidate for the General Assembly, (i) the period beginning January 1 following a general election and ending on the day of the next general primary election or (ii) the period beginning the day after the general primary election and ending on December 31 following a general election.
- 23 (3) For a candidate political committee organized to 24 support a candidate for a retention election, (i) the period 25 beginning January 1 following the general election at which the

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- candidate was elected through the day the candidate files a declaration of intent to seek retention or (ii) the period beginning the day after the candidate files a declaration of intent to seek retention through December 31 following the retention election.
 - (4) For a candidate political committee organized to support a candidate to be elected at a consolidated primary election or consolidated election, (i) the period beginning July 1 following the a consolidated election for the office to which a candidate seeks nomination or election and ending on the day of the consolidated primary election for that office or (ii) the period beginning the day after the consolidated primary election for the office to which the candidate seeks nomination or election and ending on June 30 following the a consolidated election.
 - (5) For a political party committee, political action committee, ballot initiative committee, or independent expenditure committee, the period beginning on January 1 and ending on December 31 of each calendar year.
- 20 (Source: P.A. 96-832, eff. 1-1-11; 97-766, eff. 7-6-12.)
- 21 (10 ILCS 5/9-8.5)
- Sec. 9-8.5. Limitations on campaign contributions.
- 23 (a) It is unlawful for a political committee to accept 24 contributions except as provided in this Section.
- 25 (b) During an election cycle, a candidate political

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committee may not accept contributions with an aggregate value over the following: (i) \$5,000 from any individual, (ii) \$10,000 from any corporation, labor organization, association, or (iii) \$50,000 from a candidate political committee or political action committee. A candidate political committee may accept contributions in any amount from a political party committee except during an election cycle in which the candidate seeks nomination at a primary election. During an election cycle in which the candidate seeks nomination at a primary election, a candidate political committee may not accept contributions from political party committees with an aggregate value over the following: (i) \$200,000 for a candidate political committee established to support a candidate seeking nomination to statewide office, (ii) \$125,000 for a candidate political committee established to support a candidate seeking nomination to the Senate, the Supreme Court or Appellate Court in the First Judicial District, or an office elected by all voters in a county with 1,000,000 or more residents, (iii) \$75,000 for a candidate political committee established to support a candidate seeking nomination to the House of Representatives, the Supreme Court or Appellate Court for a Judicial District other than the First Judicial District, an office elected by all voters of a county of fewer than 1,000,000 residents, and municipal and county offices in Cook County other than those elected by all voters of Cook County, and (iv) \$50,000 for a candidate political

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- committee established to support the nomination of a candidate to any other office. A candidate political committee established to elect a candidate to the General Assembly may accept contributions from only one legislative caucus committee. A candidate political committee may not accept contributions from a ballot initiative committee or from an independent expenditure committee.
 - (c) During an election cycle, a political party committee may not accept contributions with an aggregate value over the following: (i) \$10,000 from any individual, (ii) \$20,000 from any corporation, labor organization, or association, or (iii) \$50,000 from a political action committee. A political party committee may accept contributions in any amount from another political party committee or a candidate political committee, except as provided in subsection (c-5). Nothing in this Section shall limit the amounts that may be transferred between a political party committee established under subsection (a) of Section 7-8 of this Code and an affiliated federal political committee established under the Federal Election Code by the same political party. A political party committee may not accept contributions from a ballot initiative committee or from independent expenditure committee. A political party committee established by a legislative caucus may not accept another from political party contributions committee established by a legislative caucus.
 - (c-5) (Blank). During the period beginning on the date

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candidates may begin circulating petitions for a primary election and ending on the day of the primary election, a political party committee may not accept contributions with an aggregate value over \$50,000 from a candidate political committee or political party committee. A political party committee may accept contributions in any amount from a candidate political committee or political party committee if the political party committee receiving the contribution filed a statement of nonparticipation in the primary as provided in subsection (c 10). The Task Force on Campaign Finance Reform shall study and make recommendations on the provisions of this subsection to the Governor and General Assembly by September 30, 2012. This subsection becomes inoperative on July 1, 2013 and thereafter no longer applies.

(c-10) (Blank). A political party committee that does not intend to make contributions to candidates to be nominated at a general primary election or consolidated primary election may file a Statement of Nonparticipation in a Primary Election with the Board. The Statement of Nonparticipation shall include a verification signed by the chairperson and treasurer of the committee that (i) the committee will not make contributions or coordinated expenditures in support of or opposition to a candidate or candidates to be nominated at the general primary election or consolidated primary election (select one) to be held on (insert date), (ii) the political party committee may accept unlimited contributions from candidate political

committees and political party committees, provided that the political party committee does not make contributions to a candidate or candidates to be nominated at the primary election, and (iii) failure to abide by these requirements shall deem the political party committee in violation of this Article and subject the committee to a fine of no more than 150% of the total contributions or coordinated expenditures made by the committee in violation of this Article. This subsection becomes inoperative on July 1, 2013 and thereafter no longer applies.

- (d) During an election cycle, a political action committee may not accept contributions with an aggregate value over the following: (i) \$10,000 from any individual, (ii) \$20,000 from any corporation, labor organization, political party committee, or association, or (iii) \$50,000 from a political action committee or candidate political committee. A political action committee may not accept contributions from a ballot initiative committee or from an independent expenditure committee.
- (e) A ballot initiative committee may accept contributions in any amount from any source, provided that the committee files the document required by Section 9-3 of this Article and files the disclosure reports required by the provisions of this Article.
- (e-5) An independent expenditure committee may accept contributions in any amount from any source, provided that the

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- committee files the document required by Section 9-3 of this
 Article and files the disclosure reports required by the
 provisions of this Article.
 - (f) Nothing in this Section shall prohibit a political committee from dividing the proceeds of joint fundraising efforts; provided that no political committee may receive more than the limit from any one contributor, and provided that an independent expenditure committee may not conduct joint fundraising efforts with a candidate political committee or a political party committee.
 - (g) On January 1 of each odd-numbered year, the State Board of Elections shall adjust the amounts of the contribution limitations established in this Section for inflation as determined by the Consumer Price Index for All Urban Consumers as issued by the United States Department of Labor and rounded to the nearest \$100. The State Board shall publish this information on its official website.
 - (h) Self-funding candidates. If a public official, a candidate, or the public official's or candidate's immediate family contributes or loans to the public official's or candidate's political committee or to other political committees that transfer funds to the public official's or political committee makes candidate's or independent expenditures for the benefit of the public official's or candidate's campaign during the 12 months prior to an election in an aggregate amount of more than (i) \$250,000 for statewide

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office or (ii) \$100,000 for all other elective offices, then the public official or candidate shall file with the State Board of Elections, within one day, a Notification of Self-funding that shall detail each contribution or loan made by the public official, the candidate, or the public official's or candidate's immediate family. Within 2 business days after the filing of a Notification of Self-funding, the notification shall be posted on the Board's website and the Board shall give official notice of the filing to each candidate for the same office as the public official or candidate making the filing, including the public official or candidate filing the Notification of Self-funding. Notice shall be sent via first class mail to the candidate and the treasurer of candidate's committee. Notice shall also be sent by e-mail to the candidate and the treasurer of the candidate's committee if the candidate and the treasurer, as applicable, have provided the Board with an e-mail address. Upon posting of the notice on the Board's website, all candidates for that office, including the public official or candidate who filed a Notification of Self-funding, shall be permitted to accept contributions in excess of any contribution limits imposed by subsection (b). If a public official or candidate filed a Notification of Self-funding during an election cycle that includes a general primary election or consolidated primary election and that public official or candidate is nominated, all candidates for that office, including the nominee who filed the notification

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of self-funding, shall be permitted to accept contributions in excess of any contribution limit imposed by subsection (b) for the subsequent election cycle. For the purposes of this subsection, "immediate family" means the spouse, parent, or child of a public official or candidate.

If a natural person or independent expenditure committee makes independent expenditures in support of or in opposition to the campaign of a particular public official or candidate in an aggregate amount of more than (i) \$250,000 for statewide office or (ii) \$100,000 for all other elective offices in an election cycle, as reported in a written disclosure filed under subsection (a) of Section 9-8.6 or subsection (e-5) of Section 9-10, then the State Board of Elections shall, within 2 business days after the filing of the disclosure, post the disclosure on the Board's website and give official notice of the disclosure to each candidate for the same office as the public official or candidate for whose detriment the natural person or independent benefit or expenditure committee made independent expenditures. Upon posting of the notice on the Board's website, all candidates for that office in that election, including the public official or candidate for whose benefit or detriment the natural person expenditure committee made independent independent expenditures, shall be permitted to accept contributions in excess of any contribution limits imposed by subsection (b).

State Board of

Elections receives

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notification or determines that a natural person or persons, an independent expenditure committee or committees, or combination thereof has made independent expenditures support of or in opposition to the campaign of a particular public official or candidate in an aggregate amount of more than (i) \$250,000 for statewide office or (ii) \$100,000 for all other elective offices in an election cycle, then the Board shall, within 2 business days after discovering the independent expenditures that, in the aggregate, exceed the threshold set forth in (i) and (ii) of this subsection, post notice of this fact on the Board's website and give official notice to each candidate for the same office as the public official or candidate for whose benefit or detriment the independent expenditures were made. Notice shall be sent via first class mail to the candidate and the treasurer of the candidate's committee. Notice shall also be sent by e-mail to the candidate and the treasurer of the candidate's committee if the candidate and the treasurer, as applicable, have provided the Board with an e-mail address. Upon posting of the notice on the Board's website, all candidates of that office in that election, including the public official or candidate for whose benefit or detriment the independent expenditures were made, may accept contributions in excess of any contribution limits imposed by subsection (b).

(i) For the purposes of this Section, a corporation, labor organization, association, or a political action committee

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established by a corporation, labor organization, association may act as a conduit in facilitating the delivery to a political action committee of contributions made through dues, levies, or similar assessments and the political action committee may report the contributions in the aggregate, provided that: (i) contributions made through dues, levies, or similar assessments paid by any natural person, corporation, labor organization, or association in a calendar year may not exceed the limits set forth in this Section: (ii) corporation, labor organization, association, or a political action committee established by а corporation, labor organization, or association facilitating the delivery of contributions maintains list of natural а persons, corporations, labor organizations, and associations that paid the dues, levies, or similar assessments from which the contributions comprising the aggregate amount derive; (iii) contributions made through dues, levies, or similar assessments paid by any natural person, corporation, labor organization, or association that exceed \$500 in a quarterly reporting period shall be itemized on the committee's quarterly report and may not be reported in the aggregate. A political action committee facilitating the delivery of contributions or receiving contributions shall disclose the amount contributions made through dues delivered or received and the name of the corporation, labor organization, association, or political action committee delivering the contributions, if

- applicable. On January 1 of each odd-numbered year, the State
 Board of Elections shall adjust the amounts of the contribution
 limitations established in this subsection for inflation as
 determined by the Consumer Price Index for All Urban Consumers
 as issued by the United States Department of Labor and rounded
 to the nearest \$100. The State Board shall publish this
 information on its official website.
 - (j) A political committee that receives a contribution or transfer in violation of this Section shall dispose of the contribution or transfer by returning the contribution or transfer, or an amount equal to the contribution or transfer, to the contributor or transferor or donating the contribution or transfer, or an amount equal to the contribution or transfer, to a charity. A contribution or transfer received in violation of this Section that is not disposed of as provided in this subsection within 30 days after the Board sends notification to the political committee of the excess contribution by certified mail shall escheat to the General Revenue Fund and the political committee shall be deemed in violation of this Section and subject to a civil penalty not to exceed 150% of the total amount of the contribution.
 - (k) For the purposes of this Section, "statewide office" means the Governor, Lieutenant Governor, Attorney General, Secretary of State, Comptroller, and Treasurer.
 - (1) This Section is repealed if and when the United States
 Supreme Court invalidates contribution limits on committees

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- 1 formed to assist candidates, political parties, corporations,
- 2 associations, or labor organizations established by or
- 3 pursuant to federal law.
- 4 (Source: P.A. 97-766, eff. 7-6-12; 98-115, eff. 7-29-13.)
- 5 (10 ILCS 5/9-8.6)
- 6 Sec. 9-8.6. Independent expenditures.
- 7 independent expenditure is not considered a An 8 contribution to a political committee. An expenditure made by a 9 natural person or political committee for an electioneering 10 communication in connection, consultation, or concert with or 11 at the request or suggestion of the public official or 12 candidate, the public official's or candidate's candidate 13 political committee, or the agent or agents of the public 14 official, candidate, or political committee or campaign shall 15 not be considered an independent expenditure but rather shall 16 be considered a contribution to the public official's or candidate's candidate political committee. 17

A natural person who makes an independent expenditure supporting or opposing a public official or candidate that, alone or in combination with any other independent expenditure made by that natural person supporting or opposing that public official or candidate during any 12-month period, equals an aggregate value of at least \$5,000 \$3,000 must file a written disclosure with the State Board of Elections within 2 business days after making any expenditure that results in the natural

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person meeting or exceeding the \$5,000 \(\frac{\pma_3,000}{2}\) threshold. A natural person who has made a written disclosure with the State Board of Elections shall have a continuing obligation to report further expenditures in relation to the same election, in \$1,000 increments, to the State Board until the conclusion of that election. A natural person who makes an independent expenditure supporting or opposing a public official or candidate that, alone or in combination with any other independent expenditure made by that natural person supporting or opposing that public official or candidate during the election cycle, equals an aggregate value of more than (i) \$250,000 for statewide office or (ii) \$100,000 for all other elective offices must file a written disclosure with the State Board of Elections within 2 business days after making any expenditure that results in the natural person exceeding the applicable threshold. Each disclosure must identify the natural person, the public official or candidate supported or opposed, the date, amount, and nature of each independent expenditure, and the natural person's occupation and employer.

- (b) Any entity other than a natural person that makes <u>independent</u> expenditures of any kind in an aggregate amount exceeding \$5,000 \$3,000 during any 12-month period supporting or opposing a public official or candidate must organize as a political committee in accordance with this Article.
- (c) Every political committee that makes independent expenditures must report all such independent expenditures as

- 1 required under Section 9-10 of this Article.
- 2 (d) In the event that a political committee organized as an 3 independent expenditure committee makes a contribution to any other political committee other than another independent 5 expenditure committee or a ballot initiative committee, the State Board shall assess a fine equal to the amount of any 6 contribution received in the preceding 2 years by the 7 8 independent expenditure committee that exceeded the limits for 9 a political action committee set forth in subsection (d) of 10 Section 9-8.5.
- 11 (Source: P.A. 96-832, eff. 7-1-10; 97-766, eff. 7-6-12.)
- 12 (10 ILCS 5/9-11) (from Ch. 46, par. 9-11)
- 13 Sec. 9-11. Financial reports.
- 14 (a) Each quarterly report of campaign contributions, 15 expenditures, and independent expenditures under Section 9-10 16 shall disclose the following:
- 17 (1) the name and address of the political committee;
- 18 (2) the name and address of the person submitting the 19 report on behalf of the committee, if other than the 20 chairman or treasurer;
 - (3) the amount of funds on hand at the beginning of the reporting period;
- 23 (4) the full name and mailing address of each person 24 who has made one or more contributions to or for the 25 committee within the reporting period in an aggregate

amount or value in excess of \$150, together with the amounts and dates of those contributions, and, if the contributor is an individual who contributed more than \$500, the occupation and employer of the contributor or, if the occupation and employer of the contributor are unknown, a statement that the committee has made a good faith effort to ascertain this information;

- (5) the total sum of individual contributions made to or for the committee during the reporting period and not reported under item (4);
- (6) the name and address of each political committee from which the reporting committee received, or to which that committee made, any transfer of funds in the aggregate amount or value in excess of \$150, together with the amounts and dates of all transfers;
- (7) the total sum of transfers made to or from the committee during the reporting period and not reported under item (6);
- (8) each loan to or from any person, political committee, or financial institution within the reporting period by or to the committee in an aggregate amount or value in excess of \$150, together with the full names and mailing addresses of the lender and endorsers, if any; the dates and amounts of the loans; and, if a lender or endorser is an individual who loaned or endorsed a loan of more than \$500, the occupation and employer of that

individual or, if the occupation and employer of the individual are unknown, a statement that the committee has made a good faith effort to ascertain this information;

- (9) the total amount of proceeds received by the committee from (i) the sale of tickets for each dinner, luncheon, cocktail party, rally, and other fund-raising events; (ii) mass collections made at those events; and (iii) sales of items such as political campaign pins, buttons, badges, flags, emblems, hats, banners, literature, and similar materials;
- (10) each contribution, rebate, refund, income from investments, or other receipt in excess of \$150 received by the committee not otherwise listed under items (4) through (9) and, if the contributor is an individual who contributed more than \$500, the occupation and employer of the contributor or, if the occupation and employer of the contributor are unknown, a statement that the committee has made a good faith effort to ascertain this information;
- (11) the total sum of all receipts by or for the committee or candidate during the reporting period;
- (12) the full name and mailing address of each person to whom expenditures have been made by the committee or candidate within the reporting period in an aggregate amount or value in excess of \$150; the amount, date, and purpose of each of those expenditures; and the question of public policy or the name and address of, and the office

sought by, each candidate on whose behalf that expenditure
was made;

- (13) the full name and mailing address of each person to whom an expenditure for personal services, salaries, and reimbursed expenses in excess of \$150 has been made and that is not otherwise reported, including the amount, date, and purpose of the expenditure;
- (14) the value of each asset held as an investment, as of the final day of the reporting period;
- (15) the total sum of expenditures made by the committee during the reporting period; and
- (16) the full name and mailing address of each person to whom the committee owes debts or obligations in excess of \$150 and the amount of those debts or obligations.

For purposes of reporting campaign receipts and expenses, income from investments shall be included as receipts during the reporting period they are actually received. The gross purchase price of each investment shall be reported as an expenditure at time of purchase. Net proceeds from the sale of an investment shall be reported as a receipt. During the period investments are held they shall be identified by name and quantity of security or instrument on each quarterly semi-annual report during the period.

(b) Each report of a campaign contribution of \$1,000 or more required under subsection (c) of Section 9-10 shall disclose the following:

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- 1 (1) the name and address of the political committee;
 - (2) the name and address of the person submitting the report on behalf of the committee, if other than the chairman or treasurer; and
 - (3) the full name and mailing address of each person who has made a contribution of \$1,000 or more.
 - (c) Each quarterly report shall include the following information regarding any independent expenditures made during the reporting period: (1) the full name and mailing address of each person to whom an expenditure in excess of \$150 has been made in connection with an independent expenditure; (2) the amount, date, and purpose of such expenditure; (3) a statement whether the independent expenditure was in support of or in opposition to a particular candidate; (4) the name of the candidate; (5) the office and, when applicable, district, sought by the candidate; and (6) a certification, under penalty of perjury, that such expenditure was not made in cooperation, consultation, or concert with, or at the request or suggestion of, any candidate or any authorized committee or agent of such committee. The report shall also include (I) the total of all independent expenditures of \$150 or less made during the reporting period and (II) the total amount of all independent expenditures made during the reporting period.
 - (d) The Board shall by rule define a "good faith effort".

The reports of campaign contributions filed under this

Article shall be cumulative during the reporting period to

- 1 which they relate.
- 2 (e) Each report shall be verified, dated, and signed by
- either the treasurer of the political committee or the 3
- candidate on whose behalf the report is filed and shall contain
- 5 the following verification:
- 6 "I declare that this report (including any accompanying
- 7 schedules and statements) has been examined by me and, to the
- 8 best of my knowledge and belief, is a true, correct, and
- 9 complete report as required by Article 9 of the Election Code.
- 10 I understand that willfully filing a false or incomplete
- 11 statement is subject to a civil penalty of up to \$5,000.".
- 12 (f) A political committee may amend a report filed under
- 13 subsection (a) or (b). The Board may reduce or waive a fine if
- the amendment is due to a technical or inadvertent error and 14
- 15 the political committee files the amended report, except that a
- 16 report filed under subsection (b) must be amended within 5
- 17 business days. The State Board shall ensure that a description
- of the amended information is available to the public. The 18
- Board may promulgate rules to enforce this subsection. 19
- 20 (Source: P.A. 96-832, eff. 1-1-11.)
- 21 (10 ILCS 5/9-23.5)
- 22 Sec. 9-23.5. Public database of founded complaints. The
- State Board of Elections shall establish and maintain on its 23
- 24 official website a searchable database, freely accessible to
- 25 the public, of each complaint filed with the Board under this

- 1 Article with respect to which Board action was taken, including
- 2 all Board actions and penalties imposed, if any. The Board must
- 3 update the database within 5 business days after an action is
- 4 taken or a penalty is imposed to include that complaint,
- 5 action, or penalty in the database. The Task Force on Campaign
- 6 Finance Reform shall make recommendations on improving access
- 7 to information related to founded complaints.
- 8 (Source: P.A. 96-832, eff. 1-1-11.)
- 9 (10 ILCS 5/9-35)
- 10 Sec. 9-35. Registration of business entities.
- 11 (a) This Section governs the procedures for the
- 12 registration required under Section 20-160 of the Illinois
- 13 Procurement Code.
- 14 For the purposes of this Section, the terms "officeholder",
- 15 "State contract", "business entity", "State agency",
- 16 "affiliated entity", and "affiliated person" have the meanings
- 17 ascribed to those terms in Section 50-37 of the Illinois
- 18 Procurement Code.
- 19 (b) Registration under Section 20-160 of the Illinois
- 20 Procurement Code, and any changes to that registration, must be
- 21 made electronically, and the State Board of Elections by rule
- 22 shall provide for electronic registration; except that the
- 23 State Board may adopt emergency rules providing for a temporary
- filing system, effective through August 1, 2009, under which
- 25 business entities must file the required registration forms

provided by the Board via e-mail attachment in a PDF file or via another type of mail service and must receive from the State Board registration certificates via e-mail or paper registration certificates. The State Board shall retain the registrations submitted by business entities via e-mail or another type of mail service for at least 6 months following the establishment of the electronic registration system required by this subsection.

9 Each registration must contain substantially the 10 following:

- (1) The name and address of the business entity.
- 12 (2) The name and address of any affiliated entity of 13 the business entity, including a description of the 14 affiliation.
 - (3) The name and address of any affiliated person of the business entity, including a description of the affiliation.
 - (c) The Board shall provide a certificate of registration to the business entity. The certificate shall be electronic $\overline{\tau}$ except as otherwise provided in this Section, and accessible to the business entity through the State Board of Elections' website and protected by a password. Within 60 days after establishment of the electronic system, each business entity that submitted a registration via e-mail attachment or paper copy pursuant to this Section shall re-submit its registration electronically. At the time of re-submission, the State Board

- of Elections shall provide an electronic certificate of registration to that business entity.
 - (d) Any business entity required to register under Section 20-160 of the Illinois Procurement Code shall provide a copy of the registration certificate, by first class mail or hand delivery within 10 days after registration, to each affiliated entity or affiliated person whose identity is required to be disclosed. Failure to provide notice to an affiliated entity or affiliated person is a business offense for which the business entity is subject to a fine not to exceed \$1,001.
 - (e) In addition to any penalty under Section 20-160 of the Illinois Procurement Code, intentional, willful, or material failure to disclose information required for registration is subject to a civil penalty imposed by the State Board of Elections. The State Board shall impose a civil penalty of \$1,000 per business day for failure to update a registration.
 - (f) Any business entity required to register under Section 20-160 of the Illinois Procurement Code shall notify any political committee to which it makes a contribution, at the time of the contribution, that the business entity is registered with the State Board of Elections under Section 20-160 of the Illinois Procurement Code. Any affiliated entity or affiliated person of a business entity required to register under Section 20-160 of the Illinois Procurement Code shall notify any political committee to which it makes a contribution that it is affiliated with a business entity registered with

- the State Board of Elections under Section 20-160 of the Illinois Procurement Code.
- (g) The State Board of Elections on its official website 3 shall have a searchable database containing (i) all information 5 required to be submitted to the Board under Section 20-160 of the Illinois Procurement Code and (ii) all reports filed under 6 7 this Article with the State Board of Elections by all political 8 committees. For the purposes of databases maintained by the 9 State Board of Elections, "searchable" means able to search by 10 "political committee", as defined in this Article, and by 11 "officeholder", "State agency", "business entity", "affiliated 12 entity", and "affiliated person". The Board shall not place the 13 name of a minor child on the website. However, the Board shall 14 provide a link to all contributions made by anyone reporting 15 the same residential address as any affiliated person. In 16 addition, the State Board of Elections on its official website 17 shall provide an electronic connection to any searchable database of State contracts maintained by the Comptroller, 18 19 searchable by business entity.
- 20 (h) The State Board of Elections shall have rulemaking 21 authority to implement this Section.
- 22 (Source: P.A. 95-971, eff. 1-1-09; 95-1038, eff. 3-11-09.)
- 23 (10 ILCS 5/10-6.1) (from Ch. 46, par. 10-6.1)
- Sec. 10-6.1. The board or clerk with whom a certificate of nomination or nomination papers are filed shall notify the

- 1 person for whom such papers are filed of the obligation to file
- 2 statements of organization, reports of campaign contributions,
- 3 and quarterly annual reports of campaign contributions and
- 4 expenditures under Article 9 of this Act. Such notice shall be
- 5 given in the manner prescribed by paragraph (7) of Section 9-16
- 6 of this Code.
- 7 (Source: P.A. 81-1189.)
- 8 (10 ILCS 5/29B-10) (from Ch. 46, par. 29B-10; formerly Ch.
- 9 46, par. 1103)
- 10 Sec. 29B-10. Code of Fair Campaign Practices. At the time a
- 11 political committee, as defined in Article 9, files its
- 12 statements of organization, the State Board of Elections, in
- 13 the case of a state political committee or a political
- 14 committee acting as both a state political committee and a
- 15 local political committee, or the county clerk, in the case of
- 16 a local political committee, shall give the political committee
- 17 a blank form of the Code of Fair Campaign Practices and a copy
- of the provisions of this Article. The State Board of Elections
- 19 or county clerk shall inform each political committee that
- 20 subscription to the Code is voluntary. The text of the Code
- 21 shall read as follows:
- 22 CODE OF FAIR CAMPAIGN PRACTICES
- There are basic principles of decency, honesty, and fair
- 24 play that every candidate for public office in the State of
- 25 Illinois has a moral obligation to observe and uphold, in order

- 1 that, after vigorously contested but fairly conducted
- 2 campaigns, our citizens may exercise their constitutional
- 3 right to a free and untrammeled choice and the will of the
- 4 people may be fully and clearly expressed on the issues.

5 THEREFORE:

- 6 (1) I will conduct my campaign openly and publicly, and
- 7 limit attacks on my opponent to legitimate challenges to his
- 8 record.
- 9 (2) I will not use or permit the use of character
- 10 defamation, whispering campaigns, libel, slander, or
- 11 scurrilous attacks on any candidate or his personal or family
- 12 life.
- 13 (3) I will not use or permit any appeal to negative
- 14 prejudice based on race, sex, sexual orientation, religion or
- 15 national origin.
- 16 (4) I will not use campaign material of any sort that
- misrepresents, distorts, or otherwise falsifies the facts, nor
- 18 will I use malicious or unfounded accusations that aim at
- 19 creating or exploiting doubts, without justification, as to the
- 20 personal integrity or patriotism of my opposition.
- 21 (5) I will not undertake or condone any dishonest or
- 22 unethical practice that tends to corrupt or undermine our
- 23 American system of free elections or that hampers or prevents
- the full and free expression of the will of the voters.
- 25 (6) I will defend and uphold the right of every qualified
- 26 American voter to full and equal participation in the electoral

1 process.

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(7) I will immediately and publicly repudiate methods and tactics that may come from others that I have pledged not to use or condone. I shall take firm action against any subordinate who violates any provision of this Code or the laws governing elections.

I, the undersigned, candidate for election to public office in the State of Illinois or chairman of a political committee in support of or opposition to a question of public policy, hereby voluntarily endorse, subscribe to, and solemnly pledge myself to conduct my campaign in accordance with the above principles and practices.

14 Date Signature

15 (Source: P.A. 86-873; 87-1052.)

16 (10 ILCS 5/29B-15) (from Ch. 46, par. 29B-15; formerly Ch.

17 46, par. 1104)

Sec. 29B-15. Responsibility of State Board of Elections for printing and supplying of forms. The State Board of Elections shall print, or cause to be printed, copies of the Code of Fair Campaign Practices. The State Board of Elections shall supply the forms to the county clerks in quantities and at times

requested by the clerks.

24 (Source: P.A. 86-873; 87-1052.)

- 1 (10 ILCS 5/29B-20) (from Ch. 46, par. 29B-20; formerly Ch.
- 2 46, par. 1105)
- 3 Sec. 29B-20. Acceptance of completed forms; retentions for
- 4 public inspection. The State Board of Elections and the county
- 5 clerks shall accept, at all times prior to an election, all
- 6 completed copies of the Code of Fair Campaign Practices that
- 7 are properly subscribed to by a candidate or the chairman of a
- 8 political committee in support of or opposition to a question
- 9 of public policy, and shall retain them for public inspection
- 10 until 30 days after the election.
- 11 (Source: P.A. 86-873; 87-1052.)
- 12 Section 99. Effective date. This Act takes effect upon
- 13 becoming law.