

STATE OF ILLINOIS  
94th GENERAL ASSEMBLY  
HOUSE OF REPRESENTATIVES  
TRANSCRIPTION DEBATE

11th Legislative Day

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Speaker Greiman: "The hour of 11:45 having arrived, the House will now be in Session. The Chaplain for today will be the Reverend William J. Peckham of Contact Missionaries (Ministries) in Springfield. Reverend Peckham is the guest of Representative Michael Curran. Will the guests in the gallery please rise for the invocation? Reverend Peckham."

Reverend Peckham: "Let us pray. In the midst of many voices calling for attention, many interests asking for help and many issues demanding attention, we turn to You, our Father, for help. Enable these men and women of the House of Representatives to have the wisdom to understand the issues before them and the courage to make difficult decisions. Keep them sensitive to the real needs of the people of this state. Protect them from becoming so busy with legislation that they neglect their own needs as people. Bless them with patience, compassion and honesty. And most of all, inspire in them a vision of what might be so that they are not trapped by the pressures of what already is. Amen."

Speaker Greiman: "The Gentleman from McLean, Mr. Ropp, will lead us in the Pledge of Allegiance."

Ropp et al: "I pledge allegiance to the flag of the United States of America and to the Republic for which it stands, one Nation under God, indivisible, with liberty and justice for all."

Speaker Greiman: "Roll Call for Attendance. Mr. Clerk, take the record. 115 Members having answered to the call of the quorum, there is a quorum present. Mr. Piel, for what purpose do you seek recognition?"

Piel: "Yes, Mr. Speaker, would the record show that Representative McAuliffe is an excused absence today?"

Speaker Greiman: "Let the record so show. The Gentleman from

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Lake, Mr. Matijevich."

Matijevich: "Mr. Speaker, Ladies and Gentlemen of the House, excused absence on our side of the aisle is Representative Panayotovich."

Speaker Greiman: "Let that appear of record. Committee Reports."

Clerk O'Brien: "Representative Steczo, Chairman of the Committee on Cities and Villages, to which the following Bills were referred, action taken March 5, 1985, reported the same back with the following recommendations: 'Do pass Consent Calendar' House Bills 71 and 88; 'do pass as amended Short Debate Calendar' House Bills 129, 223 and 253; 'Interim Study Calendar' House Bill 246. Representative White, Chairman of the Committee on Human Services, to which the following Bills were referred, action taken March 5, 1985, reported the same back with the following recommendations: 'Do pass' House Bill 87; 'do pass Consent Calendar' House Bill 38 and 252. Representative Ronan, Chairman of the Committee on Transportation and Motor Vehicles, to which the following Bills were referred, action taken March 5, 1985, reported the same back with the following recommendations: 'Do pass as amended Short Debate Calendar' House Bill 99."

Speaker Greiman: "The Gentleman from Cook, Mr. Farley, for what purpose do you seek recognition, Sir?"

Farley: "Thank you, Mr. Speaker, Ladies and Gentlemen of the House, for the purposes of an announcement. I'd like to announce that the House Labor and Commerce Committee will not be called today at 2 o'clock. House Labor and Commerce is cancelled today at 2 o'clock."

Speaker Greiman: "Thank you, Mr. Farley. Alright, so therefore, the Members should take note that the House Labor and Commerce Committee will not be meeting today. The meeting has been cancelled. Reading of the Journals."

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Clerk O'Brien: "Journal #1, Wednesday, January 9, 1985. At a regular Session of the 84th General Assembly of the State of Illinois, begun and held at the Capital in the City of Springfield at 1:45 o'clock p.m., on the second Wednesday of January, in the year of our Lord 1985, pursuant to the provisions of Section 5, Article IV of the Constitution of the State of Illinois..."

Speaker Greiman: "The Gentleman from... The Gentleman from Lake, Mr. Matijevich."

Matijevich: "Speaker, before he goes too far, I move that we dispense with the reading of the Journal and that the following Journals be approved: Journal 1 of January 9; 2 of January 18th; 3 of January 25th; 4 of February 1st; 5 of February 5th; and 6 of February 14th."

Speaker Greiman: "The Gentleman has moved for the... to dispense with the reading of the Journal and for the approval of the Journals so stated. All in favor signify by saying 'aye', those opposed 'no'. In the opinion of the Chair, the 'ayes' have it, and the Motion is adopted. Message from the Senate."

Clerk O'Brien: "A message from the Senate by Mr. Wright, Secretary. 'Mr. Speaker, I am directed to inform the House of Representatives that the Senate has adopted the following Senate Joint Resolution, the adoption of which I am instructed to ask concurrence of the House of Representatives, to wit: Senate Joint Resolution #3, adopted by the Senate March 5, 1985. Kenneth Wright, Secretary.'"

Speaker Greiman: "Senate Joint Resolution 3."

Clerk O'Brien: "Senate Joint Resolution 3, sponsored by Speaker Madigan and Representative Daniels."

Speaker Greiman: "Committee on Rules. For what purpose does the Gentleman from Jackson, Mr. Richmond, seek recognition?"

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Richmond: "Thank you, Mr. Speaker, for the purpose of a Motion."

Speaker Greiman: "Proceed with the Motion."

Richmond: "Pursuant to Rule 20(k), I move to suspend the posting requirements in Rule 20 in relation to Agriculture Committee."

Speaker Greiman: "For what Bill is that, 485?"

Richmond: "For House Bill 485 to be considered at 1:30 this afternoon."

Speaker Greiman: "The Gentleman from Jackson, Mr. Richmond, has moved to suspend the appropriate rule to... relating to posting for House Bill 485, so that the Bill may be heard this afternoon at the hour of 1:30. On that, is there any discussion? The Gentleman from DeWitt, Mr. Vinson."

Vinson: "Thank you, Mr. Speaker."

Speaker Greiman: "Excuse me, Mr. Vinson. Give the Gentleman your attention, please. Proceed, Mr. Vinson."

Vinson: "Thank you, Mr. Speaker. I would rise in support of the Gentleman's request. I would hope that, perhaps, we... instead of going through the Motion we could just grant unanimous consent to his request to have the Bill heard in the Agriculture Committee. And I would hope that we could also suspend the necessary rule on the Calendar requirement. I think there is a potential or a very real crisis here. I don't know if the Gentleman's Bill solves the problem at all, but I do believe that we ought to move as quickly as we can to deal with it in an orderly fashion."

Speaker Greiman: "Further discussion? There being none, do we have leave to use the Attendance Roll Call to suspend... to suspend the appropriate rule to allow... waive posting for House Bill 485? Leave is hereby granted. Yes, Mr. Richmond."

Richmond: "Thank you. The meeting of the House Ag Committee will

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be at 1:30 this afternoon in Room 114. Thank you."

Speaker Greiman: "Alright. And the announcement is that the Agriculture Committee Meeting will be at 1:30 this afternoon. Introduction of Bills, First Reading."

Clerk O'Brien: "House Bill 489, offered by Representative Johnson, a Bill for an Act to repeal certain Acts and parts of Acts relating to criminal law. First Reading of the Bill. House Bill 490, Johnson, a Bill for an Act to amend Sections of the Criminal Code. First Reading of the Bill. House Bill 491, Matijevich, a Bill for an Act to amend Sections of the Illinois Criminal Information Act... Illinois Criminal Justice Information Act. First Reading of the Bill. House Bill 492, Matijevich, a Bill for an Act to amend Sections of the Unified Code of Corrections. First Reading of the Bill. House Bill 493, Frederick, a Bill for an Act to amend Sections of the Hearing Aid Consumer Protection Act. First Reading of the Bill. House Bill 494, Wolf, a Bill for an Act to amend Sections of the Illinois Pension Code. First Reading of the Bill. House Bill 495, Wolf, a Bill for an Act to amend Sections of the Revenue Act. First Reading of the Bill. House Bill 496, offered by Representative Klemm, a Bill for an Act to amend Sections of the Revenue Act. First Reading of the Bill. House Bill 497, Ropp and Hawkinson, a Bill for an Act to add parts 14 to Article XII of the Code of Civil Procedure. First Reading of the Bill."

Speaker Greiman: "For what purpose does the Gentleman from Will, Mr. Van Duyne, seek recognition?"

Van Duyne: "Thank you, Mr. Speaker. Just to make an announcement that Counties and Townships will be meeting today at 2 o'clock. There's been some confusion as to posting and whatever. So we will be meeting in D-1 at 2 o'clock."

Speaker Greiman: "Counties and Towns will be meeting at 2 o'clock

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as scheduled. For what purpose does the Gentleman from Cook, Mr. Bowman, seek recognition?"

Bowman: "For two purposes, Mr. Speaker. In the first instance, I would like to make an announcement for the Members. The Appropriations II Committee, especially those who would like to sleep a little later tomorrow morning, I would like to announce that the Appropriations II will meet at 9 o'clock in the morning. It is listed in the Calendar for 8 o'clock, but we do not have a full calendar so I recommend we meet at 9 o'clock tomorrow morning for Appropriations II. The next item, I would like to move to suspend the posting rule so that House Bill 370 can be heard in Appropriations II tomorrow. We've already posted the subject matter of that Bill, and so people, I believe, have been prepared for the discussion for tomorrow, but at the time of the posting we did not have the Bill in our control and so, consequently, we could not post the Bill itself. So my Motion now is simply a housekeeping Motion to take care of the business which is already... people are already prepared for."

Speaker Greiman: "Mr. Bowman, what's the number of that Bill?"

Bowman: "House Bill 370."

Speaker Greiman: "370?"

Bowman: "Yes."

Speaker Greiman: "370."

Bowman: "Yes."

Speaker Greiman: "And you've checked that with the other... with the Minority Spokesman?"

Bowman: "Well, I tried... Well, I tried to but he wasn't on the floor when I went over to see him."

Speaker Greiman: "Well..."

Bowman: "If he's within the sound of my voice, I'd appreciate it if he..."

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Speaker Greiman: "Why don't you just... I... Why don't you just take it out and I'll recognize you in a little while. Why don't you see if you can just go over there and check it with him?"

Bowman: "Well, I did, but he's not here. That is the problem. He is not in the chamber. Should we do it after the Governor's speech?"

Speaker Greiman: "That would be my suggestion to you."

Bowman: "Okay."

Speaker Greiman: "I... He probably will be coming into the chamber. You might check with one of the Leaders on the other side of the aisle."

Bowman: "If we can do it after the Governor's speech that will be fine."

Speaker Greiman: "Well, if you want to check it now, we'll do it now. Why don't you take that moment to check it right now?"

Bowman: "Why don't we just stop discussing it?"

Speaker Greiman: "In any event, the announcement is that the Appropriations II Committee will be meeting at 9 o'clock instead of 8 o'clock as originally indicated in the schedule. Committee Reports."

Clerk O'Brien: "Representative Mulcahey, Chairman of the Committee on Elementary and Secondary Education, to which the following Bills were referred, action taken March 6, 1985, reported the same back with the following recommendation: 'Do pass Consent Calendar' House Bill 116 and 212."

Speaker Greiman: "The Gentleman from Cook, Mr. Leverenz, for the purpose of an announcement. Mr. Leverenz."

Leverenz: "Thank you, Mr. Speaker and Ladies and Gentlemen of the House. The Appropriations I Committee will meet at the hour of 9 a.m. tomorrow morning instead of the hour of 8.

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Thank you."

Speaker Greiman: "Alright. So both of the Appropriations Committees will begin at 9 o'clock tomorrow morning, both Appropriations I and II. The Gentleman from Cook, Mr. Bowman, for the purpose of a Motion."

Bowman: "Okay. I understand that this has been cleared with the other side of the aisle, and all the t's have been crossed and the i's have been dotted. I now move..."

Speaker Greiman: "The Gentleman from Cook, Mr. Bowman, moves to suspend the appropriate rule to waive posting for House Bill 370. And on that, is there any discussion? There being none, does the Gentleman have leave to use the unanimous... to use the Attendance Roll Call. Mr. Bowman. The Gentleman has leave and the appropriate rule is suspended to allow posting... to waive the rule for posting on House Bill 370. Mr. Bowman."

Bowman: "Yes, I would like to point out for the benefit of the Membership and particularly the Committee Members that House Appropriations Committee I will be meeting at the same time to be consider... to discuss portions of the Bill which has been assigned to Appropriations II. The problem is that all of the agencies had to be packaged into one Bill, and the Bill could be assigned to only one of the two Committees. But the... the Appropriations I Committee has some of the agencies in that Bill, so they will be meeting to consider the subject matter despite the fact that the Bill itself is in our Committee. So for Approp I Members, there will still be a hearing tomorrow in... in Appropriations I on this subject."

Speaker Greiman: "Thank you. Further Introductions of Bills, First Reading."

Clerk Leone: "Introduction and First Reading of House Bills. House Bill 498, Ropp - Hensel, a Bill for an Act to amend



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Sections of an Act in relationship to the adoption of persons and to repeal an Act therein named. First Reading of the Bill. House Bill 499, Brunsvold, a Bill for an Act to repeal Sections of the School Code. First Reading of the Bill. House Bill 500, Cullerton, a Bill for an Act to amend Sections of the Criminal Code. First Reading of the Bill. House Bill 501, Bullock - Flinn - Brookins, a Bill for an Act to add Sections to the Foreign Banking Office Act. First Reading of the Bill. House Bill 502, Preston and Dunn, a Bill for an Act to amend Sections of the Illinois Pension Code. First Reading of the Bill. House Bill 503, Deuchler - Virginia Frederick - Cowlshaw - Piel - et al, a Bill for an Act to amend Sections of the Child Care Act. First Reading of the Bill. House Bill 504, Preston, a Bill for an Act to amend Sections of the Juvenile Court Act. First Reading of the Bill. House Bill 505, Preston, a Bill for an Act to amend Sections of the Criminal Code. First Reading of the Bill. House Bill 506, Preston, a Bill for an Act concerning truancy and amending certain Acts herein named. First Reading of the Bill. House Bill 507, McGann - et al, a Bill for an Act in relationship to the purchase or sale or attempted purchase of sale of real estate. First Reading of the Bill. House Bill 508, Daniels - Vinson, a Bill for an Act to amend Sections of the Code of Civil Procedure. First Reading of the Bill."

Speaker Greiman: "Speaker Madigan in the Chair."

Speaker Madigan: "The Chair recognizes the Doorkeeper for an announcement. Mr. Doorkeeper."

Doorkeeper: "Mr. Speaker, the Honorable President Rock and Members of the Senate are at the door and seek admission to the chamber."

Speaker Madigan: "Mr. Doorkeeper, please admit the honorable

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Senators. As designated in House Joint Resolution #14, the hour of 12:30 p.m. having arrived, the Joint Session of the 84th General Assembly will now come to order. Will the Members of the House and our esteemed guests from the Senate please take their seats? Mr. Clerk, is a quorum of the House present?"

Clerk O'Brien: "A quorum of the House is present."

Speaker Madigan: "Mr. President, is a quorum of the Senate present in this chamber?"

President Rock: "Thank you, Mr. Speaker. A quorum of the Senate is present."

Speaker Madigan: "There being a quorum of the House and a quorum of the Senate in attendance, this Joint Session is convened. If the Members would please be in their chairs. Unauthorized personnel shall now leave the floor. So Representative Breslin, would you instruct those people along the wall who are not authorized to leave the chamber please? Mr. 'Callgan' are you authorized on the floor? Thank you. Mr. Greiman, would you take your seat? Mr. Giglio, would you please take your seat? Mr. Daniels. All staff shall please retire to the rear of the chamber. Would the Republicans please quiet down? All the noise is coming from this side. At this time we would like to recognize the presence of certain dignitaries who have joined us today. Seated in the front of the chamber, the Auditor General of the State of Illinois, Mr. Robert Cronson; the Superintendent of Public Instruction, Mr. Ted Sanders; and Supreme Court Justice, Justice Ben Miller, Justice Miller. The Chair recognizes the Majority Leader, Mr. McPike."

McPike: "Thank you, Mr. Speaker. Would the Clerk read the Joint Session Resolution #3?"

Speaker Madigan: "Mr. Clerk."

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Clerk O'Brien: "Joint Session Resolution #3. Resolved that a Committee of 10 be appointed; five from the House by the Speaker of the House and five from the Senate by the Committee on Committees of the Senate to wait upon his Excellency, Governor James R. Thompson, and invite him to address the General Assembly."

McPike: "I move for the adoption of the Resolution."

Speaker Madigan: "The Gentleman moves for the adoption of the Resolution. All those in favor signify by saying 'aye', all those opposed by saying 'no'. In the opinion of the Chair, the 'ayes' have it. The Resolution is adopted. Pursuant to the Resolution, the following are appointed as a Committee to escort the Chief Executive. The appointments from the House are Representative Bowman, Representative Leverenz, Representative Shaw, Representative Barnes, Representative Hastert, and the appointments from the Senate are Senator Carroll, Senator Hall, Senator Welch, Senator Donahue, Senator Davidson. Will the Committee of Escort please convene at the rear of the chamber and await his Excellency the Governor? The Chair recognizes the Doorkeeper for an announcement. Mr. Doorkeeper."

Doorkeeper: "Mr. Speaker, the Honorable Governor of the State of Illinois, James Thompson, and his party wish to be admitted to this chamber."

Speaker Madigan: "Admit the Honorable Governor. The Chair would like to recognize the presence of another dignitary, the Treasurer of the State of Illinois, Mr. James Donnewald. Mr. Donnewald. The Chair would like to announce another dignitary, the Comptroller of the State, Mr. Roland Burris. And I am now informed that the Governor has arrived at the rear of the chamber. And would the Committee of Escort please escort the Governor to the podium? Ladies and

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Gentlemen, if we could please be seated, let us give our...

Mr. Preston. Senator Carroll. If we could give our attention to the Governor."

Governor Thompson: "Mr. Speaker, Mr. President, Members of the 84th General Assembly, my fellow constitutional officers, honored guests and my fellow citizens. This is the third time in a month that I have appeared before you in Joint Session to ask for your help in moving the State of Illinois forward. These meetings have been unprecedented, but so are the opportunities which now confront our people. Four weeks ago, I asked that we join in a partnership to 'Build Illinois,' a \$2.3 billion renewal of our state's infrastructure, so that we might be ready to do business when business comes. Last week, I asked that we join in a partnership to 'Teach Illinois,' an historic opportunity to reform education in this state, and to put an increase of \$477 million behind those plans. I present to you now the full budget proposal of this Administration for the next fiscal year. It proposes to use our resources to 'Protect Illinois,' to ensure that our extraordinary opportunities to grow as a state do not come at the expense of those most vulnerable of our citizens - the poor, the elderly, the children, the abused, the sick, the mentally ill, the developmentally disabled. To 'Build Illinois,' to 'Teach Illinois,' to 'Protect Illinois' - that is our obligation, yours and mine. The goal of this third part of the budget for Fiscal 1986 is to assure quality of life in Illinois for all citizens, so that we can continue to be an attractive place to live, and work and do business. And if we do our job right in the next four months, it will be a powerful encouragement to others to 'Invest in Illinois.' We need to ensure that the eleven-and-one-half million people of Illinois live in a state that is free from the

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blight of pollution and the stain of crime. We need to clean the air that we breathe, the water that we drink, and the land upon which we live. We need to safeguard the streets that we travel in the pursuit of our lives, and those lives need to be protected from the ravages of society's outlaws for whom crime is a kick or a living. We need to offer protection, and security and compassion, and hope to those who have spent their lifetime building Illinois for us - our parents and grandparents - and to those to whom we look for our future - our children and our grandchildren. I believe that this budget for the coming fiscal year will do just that. It is strong. It is fair. It is realistic, and it is balanced. It says plainly where the resources are coming from and where they will go. Most importantly, this budget continues two strong themes that have been the hallmark of this Administration. First, that the taxes which we ask our people to pay as the price of a worthwhile life in Illinois continue to run behind, not ahead of, the increase in income of the citizens of this state. And second, that the total burden of taxation upon our people continues to fall while services for people purchased with those tax dollars continue to grow and, just as importantly, to improve. According to the Taxpayers' Federation of Illinois, during our eight-year partnership the total burden of taxes upon our people - state and local - there's no shoving off of the burden here - the total burden of taxes upon our people - state and local - has fallen from 11.7% in 1977 to 10.4% in 1983. I am proud of that record and you ought to be proud of it, too. This budget asks you to appropriate \$18.7 billion, up only 5% over the current fiscal year. Of that, I am requesting that you appropriate \$9.7 billion (sic - \$9.97 billion) in General Revenue Funds, an increase of only 4.7% over this

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year. This modest increase in total state spending compares favorably with the rate of inflation and with the overwhelming desire of the people of Illinois to hold the line where the line can be held. On the other hand, it provides significant new resources for programs which are important to the ability of all Illinois citizens to lead a decent life. The priorities of this budget are clear and they are straight. Finally, this budget does not propose that we stand still. It makes Illinois the nation's leader in many areas and retains our position as leader in others. Let me begin with those to whom we owe much - the people of Illinois who got us to where we are - our parents and theirs, as well. During the decade of the 1980's and 1990's, the population of Illinois aged 60 and over will climb by 13%. During that same time, those 75 and older, the most vulnerable of our elderly citizens, will increase by 52%. We must recognize that there is now, and will be in years ahead, greater need for long-term care at home, or in decent nursing facilities or hospitals, and we must begin to meet that need now. I propose that we dramatically increase funding for what is already the largest in-home care program in the nation, and protect our elderly and our disabled citizens from premature and unnecessary placement in nursing homes and that we spend \$112 million next year to do it. This represents a 55% increase in state spending for this program while the general budget increases less than 5%. I must tell you that the Bureau of the Budget believes that the cost for this program alone may increase to nearly half a billion dollars within the next decade. Three things ought to be said about that. First, if it helps to ensure a decent, compassionate and productive life for our senior citizens, it is money well spent. Second, it will undoubtedly cost

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far less than equivalent care in nursing homes or hospitals which is our current obligation and our only alternative. Third, the expanding availability of this program of protection for senior citizens offers growing opportunities for employment to four kinds of people now vulnerable to unemployment - younger workers who have not yet gained the technical skills for the new jobs of tomorrow, retired workers in good health, older workers who have been displaced from traditional industries, and displaced homemakers without current market job skills. Where institutional placement of elderly citizens cannot be avoided, I propose that we strengthen our continuing efforts to better respond to complaints of nursing home abuse, and monitoring of homes across the state, and that we spend \$3 million to do it. On the other hand, I propose that we more than double our commitment to quality care incentives to good nursing facilities through Public Aid's QUIP program and that we spend an additional \$10 million to do it. I propose that we expand the range of activities for the developmentally disabled in our nursing facilities, to give them an opportunity for a more normal lifestyle than they currently enjoy, and that we spend an additional \$10 million to do it. I propose that we help nursing home providers serve the elderly poor and give better care, and that we spend \$33 million to do it. In sum, the resources of this budget will make Illinois the most generous state in the nation in the compensation of good nursing facilities and the toughest state in the nation in rooting out the bad ones. And that's precisely where we, as a people, ought to be. I propose that the Department on Aging develop programs and initiatives for Alzheimer's Disease victims and their families and that we spend more than \$300,000 next year to do it. I propose that we fund

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the opening of the newly constructed nursing care facility for veterans at Manteno - to care for an additional 300 men and women who responded to our country's call - and that we spend \$5 million to do it. I propose that we implement the new nationally recognized organ transplant program that is needed to give afflicted people the literal chance for a new life when all other hope is gone, and that we spend \$3 million to do it. I propose that we increase the budget of the Guardianship and Advocacy Commission by 30% to protect the rights of the mentally ill, the rights of the developmentally disabled, the rights of the physically disabled and the rights of the disabled elderly, and that we spend nearly a million dollars to do it. I propose that we provide a 5% cost of living adjustment to community agencies caring for the mentally ill and the developmentally disabled, to drug and alcohol treatment centers, to child care providers and to local health departments to maintain the quality of the care they provide, and that we spend \$17 million to do it. I propose that we upgrade the quality of care by community providers for the mentally ill and developmentally disabled, that we better track Department of Mental Health patients placed in nursing facilities, that we link chronically mentally ill people with community agencies, and that we spend \$4 million more to do it. I propose that we improve care by increasing the average staff to patient ratios in our state mental health facilities. I propose that we encourage three new pilot centers for independent living for people adjusting to their disabilities so that they can live the productive life they want and ought to have, and that we spend half a million dollars to do it. I propose that we expand our efforts to collect child support payments from delinquent fathers, increasing those payment collections to



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\$100 million a year, and that we spend an additional \$4 million a year to do it. I propose that we open the hospital share of Medicaid to a more competitive market in downstate areas of Illinois, saving taxpayers more than \$40 million, and ensuring better access to hospital care for poor people, and that we spend \$4 million to do it. I must say that your action last year and your continuing action this year has made and will continue to make Illinois the leader in hospital cost control. And the Members and Leaders of this Assembly can be proud of that leadership position. I propose that we hire additional staff in the Department of Public Aid to better serve the needs of poor people, reduce fraud, and deceit, and abuse, and cut the number of erroneous welfare payments, and that we spend \$4.5 million to do it. I propose that we increase payments to medical providers to ensure greater access to medical services for poor people, and that we spend more than \$15 million to do it. This budget recognizes that the most important human resource we have is the three million children who are growing up in this state. It is our responsibility to see that they are protected and educated. This budget does more for those goals than any budget I have ever presented, or you have ever adopted, in my eight years in office. I propose that Illinois education be funded with its largest increase in history, while at the same time we institute changes to strengthen the relationship between our educational system and our economic future, and that we spend nearly half a billion dollars to do it. I propose that we hire 117 new staff in the Department of Children and Family Services so that mounting reports of child abuse or neglect can be responded to quickly and lives can be saved and that we spend \$4 million to do it. I propose that we do more to get

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troubled children off the streets, off of drugs and back home through programs within the Department of Children and Family Services, and the Department of Alcohol and Substance Abuse, and that we spend more than \$1 million to do it. I propose that we expand early intervention services for developmentally disabled infants, surely the most vulnerable part of our whole society, providing physical and speech therapy, and parent training, and that we spend an additional half million dollars to do it. I propose that we become more active in the area of child protection, that we expand our efforts through the KIDS program, announced last week, to find missing children, prevent sexual exploitation of children, provide swift and harsh punishment for those who take advantage of children, and that we spend nearly \$2 million more to do it. This was the first Administration in the history of this state to make a commitment to helping the homeless in our society. And this was the first General Assembly to do it, for it is a traditional obligation of local government. We need to extend our help to the homeless, and I would increase state efforts by 25% to do it. Human services extend beyond the traditional areas of helping our children, the poor, the aged, the infirmed and the disabled. Human services affect the quality of the lives of all of us. I propose that we continue funding for the Health and Hazardous Substances Registry established last year to identify the effects of hazardous substances in our lives, and that we spend \$700,000 to do it. I propose that we open a new medium-security prison at Danville and continue construction of a similar 750 bed prison in Galesburg, as well as reducing the population of our older prisons to make them safer, and that we spend over \$32 million next year to do it. I propose a 51% increase in

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the funding levels for the Department of Conservation so that we can preserve and expand our precious natural resources, establish a work program for young people and make our state parks and local recreation areas more attractive for visitors, and that we spend an additional \$41 million in the coming year to do it. Those things that I have talked about this morning are but a small portion of a budget that improves the lives of our citizens, through strengthening and improving existing programs, and through new ones as well. When combined with earlier proposals, including 'Build Illinois' and 'Teach Illinois,' this budget does something just as important. It rejects the notion that government, funded by taxpayers, owes anybody a living. It embraces the idea that government can provide the climate of opportunity for citizens willing to make their own way through work and other contributions to society. Author William Ellery Channing said it a century-and-a-half ago - 'The office of government is not to confer happiness, but to give people the opportunity to work out happiness for themselves.' I talked last week of invoking the American Dream - giving our children the opportunity for a better life than we had. Together, as we build Illinois, teach Illinois and protect Illinois, we discharge our obligation to the people who elected us, who put their hopes, faith and trust in us. And I do not intend and I do not believe that you will let them down. Finally, a word about a problem which consumes an important part of our state and which we must solve and solve quickly. The plight of the American farmer and the Illinois farmer is well known to all of us. The problems, and they are plural, are difficult and complex. And all of us, in and out of agriculture will not readily agree to short-term solutions or long-term solutions. But there

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needs to be in Illinois a coming together. I will be absent from the state, as you know, for the next two weeks. During that period of time, I have asked my Chief of Staff, Jim Reilly; the Director of the Bureau of the Budget, Bob Mandeville; the Director of Agriculture, Larry Werries; the Commissioner of Banks, William Harris, and other members of my staff to meet with representatives of every agricultural and agri-business group in this state, and with Members of the Illinois General Assembly who wish to assume leadership roles in this field and to work over the next two weeks to accomplish the following things. First, to be able to tell the President of the United States and the Congress, when the President rejects the current farm bill on his desk this afternoon, that there needs to be a compromise between the President and the Congress on the extension of short-term credit to agriculture in America. I am as tough as anyone on the notion that we must get the deficit down all across the board, including agriculture, including everyone, for the deficit hurts agriculture and every other segment of our society, and hurts it now and will hurt it more in the future. And Illinois loses more from the federal deficit than any other state. We deficit finance 49 other states in the nation in the return of federal funds. And we should be the first, not the last, to ask that the deficit go down. But short-term agricultural solutions must be taken by the Congress and the President in light of the admitted fact that through the years and in prior administrations the Federal Government deliberately took what I call wrong headed policies that injured farmers, including the emplacement of three grain embargoes, which lost us permanent market share and which never should have been imposed. And administrations throughout our recent history participated in deficit

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spending at such a level that result in high interest rates and a strong dollar level has struck particularly hard at the American and Illinois farmer. And that has to be taken into account in fashioning any short-term solutions to the problem of agricultural credit. I think we ought to be prepared in the next two weeks to tell the President and the Congress that there is an Illinois view, an Illinois consensus, in which we all ought to participate without partisanship, or credit or favor that can help agriculture in America and in Illinois. And we need to adopt an Illinois consensus in the long-term. Illinois must contribute to the development of the 1985 farm bill. And we must take care that what we do in the short-term does not put us in ruin in the long-term. Every farmer with whom I met this morning agreed that to take short-term credit action that farmers who were not capable of paying in the long-term would do far more damage to American agriculture than to not take short-term action at all. There may be an appropriate state role, and we ought not be afraid to embark upon a path for the State of Illinois simply because we have not trod that path before. But we must do so within the knowledge of what the federal policy will be, and we must do so deliberately. And we must understand the cost of what we are doing. And if we are to embark upon new paths of agricultural support in Illinois, we must have the ready means at hand to pay for it. Our State Treasurer, Jim Donnewald, has already taken strong action to help the Illinois farmer, an action with which I concur. If he is in a position to do more, I hope he will do so. And if he is in a position to do more, I know that he will do so. And we all ought to encourage and applaud his efforts. But others must pick up their share of the load, and I invite your support and participation in those

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discussions which will be ongoing in the next two weeks. The time to act is short, but this General Assembly is capable of acting quickly and in the public interest, the whole public interest. Finally, a personal note. I leave tomorrow morning in the company of 159 other Illinois citizens, some of them your neighbors, some of them your Members, for an historic visit to Hong Kong, the Peoples Republic of China and Japan. The trip does many things. It repays the visit of Governor Shuren of Liaoning Province to Illinois last year. It opens the first state office in the Peoples Republic of China. That is appropriate. Illinois was the first state in the nation to send a delegation to the Peoples Republic of China shortly after I took office in 1977. And now we will be the first state in the nation to have a trade office in the Peoples Republic of China. The Chinese economy is rapidly changing. The authority to make economic decisions is moving from Beijing to the coastal cities and to the provinces. We need to know their governors. We need to know their mayors. We need to ask for the order. Hundreds of thousands of Chinese factories need to be refurbished with capital goods. Those capital goods are available from Illinois companies. We need to open up new export markets. We need new foreign investment from Hong Kong and from Japan in the United States and in Illinois in particular, and we need it in bricks and mortar in jobs for the people of Illinois. For the first time in such a delegation, Illinois labor will join Illinois business. The delegation comes from all parts of the State of Illinois - from business, from labor, from education, from our cultural institutions. I know you wish us well. I wish all of you could go. We will go again. I will extend the invitation again. Illinois more than any other state is now confronted with global

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challenge, and we have to turn that into global opportunity. And it can be done. And this will be the first Body to which I will report upon my return. Thank you very much."

Speaker Madigan: "Will the Committee of Escort please come forward to escort the Governor from the chamber? The President of the Senate is recognized for a Motion."

President Rock: "Thank you, Mr. Speaker. I move that the Joint Session do now arise."

Speaker Madigan: "The President of the Senate has moved that the Joint Session do now arise. All those in favor signify by saying 'aye', all those opposed by saying 'no'. The 'ayes' have it, and the Joint Session will now arise. Those not entitled to the House floor, please retire to the gallery. Thank you. Mr. Greiman."

Speaker Greiman: "Introduction and First Reading of Bills."

Clerk O'Brien: "House Bill 509, offered by Representative John Dunn, a Bill for an Act to amend Sections of the Illinois Pension Code. First Reading of the Bill. House Bill 510, Representative Dunn, a Bill for an Act to amend the Illinois Pension Code. First Reading of the Bill. House Bill 511, offered by Representative Matijevec and Saltsman, a Bill for an Act to amend the Illinois Municipal Code. First Reading of the Bill. House Bill 512, Matijevec and Saltsman, a Bill for an Act to amend the Illinois Municipal Code. First Reading of the Bill. House Bill 513, offered by Representative Hicks, a Bill for an Act to amend Sections of the Civil Administrative Code of Illinois. First Reading of the Bill. House Bill 514, Hicks, a Bill for an Act to amend Sections of the School Code. First Reading of the Bill. House Bill 515, Hicks, a Bill for an Act to amend Sections of the School Code. First Reading of the Bill. House Bill 516, Hicks, a Bill

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for an Act to amend the School Code. First Reading of the Bill. House Bill 517, Hicks, a Bill for an Act to amend the Unemployment Insurance Act. First Reading of the Bill. House Bill 518, offered by Representative Van Duyne and Christensen, a Bill for an Act to amend the Revenue Act. First Reading of the Bill. House Bill 519, Van Duyne and Christensen, a Bill for an Act relating to township and multi-township assessors. First Reading of the Bill. House Bill 520, offered by Representative O'Connell, a Bill for an Act to amend the School Code. First Reading of the Bill. House Bill 521, McCracken and O'Connell, a Bill for an Act in relation to antitrust immunity for activities of units of local governments and school districts. First Reading of the Bill. House Bill 522, O'Connell, a Bill for an Act to amend the Criminal Code of 1961. First Reading of the Bill."

Speaker Greiman: "Agreed Resolutions."

Clerk O'Brien: "House Resolution 75, offered by Representative Piel; 76, DeJaegher; 77, Mautino; 78, Satterthwaite; 79, Terzich - et al; House Resolution 80, by Hallock and Giorgi; and House Joint Resolution 15, offered by Representative Pangle."

Speaker Greiman: "On the Agreed Resolutions, the Gentleman from Lake, Mr. Matijevich."

Matijevich: "Mr. Speaker, Ladies and Gentlemen of the House, House Resolution 75, Piel, congratulates Mr. & Mrs. Lucas Santefort on their golden wedding anniversary; HR 77, Mautino, commends Trooper Pat Hockings; HR 78, Satterthwaite, congratulates Sharon Hedrick on being a gold medal winner in the 800 meter wheelchair race; HR 79, Terzich, congratulates John Brdecka Sr. on his 90th birthday; HR 80, Hallock - Giorgi, congratulates state diving swimming champion Matt White; and HJR 15, Pangle,



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congratulates Jack Sarowatz for his work with disabled American veterans; 76... HR 76, I'm sorry, DeJaegher, congratulates... commends George Murphy on locating Murphy Industries in East Moline. I move the adoption of the Agreed Resolutions."

Speaker Greiman: "The Gentleman from Lake has moved for the adoption of the Agreed Resolutions. All those in favor signify by saying 'aye', those opposed 'no'. In the opinion of the Chair, the 'ayes' have it, and the... the Agreed Resolutions are adopted. For what purpose does the Gentleman from Cook, Mr. Kulas, seek recognition?"

Kulas: "For the purpose of an announcement, Mr. Speaker."

Speaker Greiman: "Proceed, Mr. Kulas."

Kulas: "The Energy, Environment and Natural Resources Committee will meet at 4 o'clock. We have two Bills to be heard, so I would ask all the Members to attend promptly, and we'll be out within a half-an-hour."

Speaker Greiman: "Alright. The Energy, Environment Committee will meet at 4 o'clock at the regularly scheduled time. For what purpose does the Gentleman from Cook, Mr. Leverenz, seek recognition?"

Leverenz: "Thank you, Mr. Speaker. Just to remind everyone again, Appropriations I and II tomorrow will meet at 9 instead of 8 o'clock. There have been questions. We will be here at 9. Thank you."

Speaker Greiman: "Alright. The Chair recognizes the Gentleman from Madison, Mr. McPike, on the Adjournment Motion. Mr. McPike moves that the House stand adjourned until the hour of 12 o'clock tomorrow, allowing the Clerk five minutes perfunctory time for the introduction of Bills. All those in favor signify by saying 'aye', those opposed 'no'. In the opinion of the Chair, the 'ayes' have it, and the House does stand adjourned until the hour of 12 o'clock

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tomorrow."

Clerk O'Brien: "Introduction and First Reading of Bills. House Bill 523, offered by Representative Mautino, a Bill for an Act to amend the Liquor Control Act. First Reading of the Bill. House Bill 524, Mautino, a Bill for an Act to amend the Liquor Control Act. First Reading of the Bill. House Bill 525, offered by Representative Harris - et al, a Bill for an Act to amend Sections of the Election Code. First Reading of the Bill. House Bill 526, offered by Representative Leverenz, a Bill for an Act making an additional appropriation to the Secretary of State for per capita grants to public libraries. First Reading of the Bill. House Bill 527, offered by Representative Richmond and Ropp, a Bill for an Act concerning tax exemptions for the sale and use of farm machinery and equipment. First Reading of the Bill. Further Introductions. House Bill 528, offered by Representative Flinn - et al, a Bill for an Act to amend Sections of the Illinois Credit Union Act. First Reading of the Bill. If there are no further Bills for introduction, the House now stands adjourned."

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