

HOUSE OF REPRESENTATIVES

SEVENTY-SEVENTH GENERAL ASSEMBLY

ONE HUNDRED FOURTEENTH LEGISLATIVE DAY

JANUARY 12, 1972

11:30 O'CLOCK A.M.

THE HONORABLE W. ROBERT BLAIR,

SPEAKER IN THE CHAIR



GENERAL ASSEMBLY

STATE OF ILLINOIS

HOUSE OF REPRESENTATIVES

A roll call for attendance was taken and indicated that all were present with the exception of the following:

Representative Ben C. Blades - no reason given;

Representative John B. Brandt - attending funeral;

Representative John P. Downes - death of wife;

Representative J. Horace Gardner - illness;

Representative Benedict Garmisa - attending funeral;

Representative Gene L. Hoffman - no reason given;

Representative Ray J. Kahoun - no reason given;

Representative Charles F. Keller - illness;

Representative Henry J. Klosak - illness;

Representative John F. Leon - attending funeral;

Representative Leland H. Rayson - no reason given;

Representative Edward J. Shaw - death.



Doorkeeper: "All those who are not entitled to the House chamber, will you please retire to the gallery. Thank you. All those who are not entitled to the House chamber, will you please retire to the gallery. Thank you. All those who are not entitled to the House chamber, will you please retire to the gallery. Thank you."

Hon. W. Robert Blair: "The House will be in order. The doorkeeper will see that those persons not entitled to the floor are removed therefrom and those persons not entitled to be in the halls are also removed therefrom and the members will be in their seats. The invocation will be by Dr. Johnson, our House chaplain."

Dr. John Johnson: "We pray. On this day, O Lord, as we begin a new session of this body of government, may we begin by remembering and by praying for the needs of others. Give wisdom, strength and commitment to all who have been elected to serve in the executive branch of our government. Give understanding and courage to those that have been elected and appointed to serve in the judiciary, and grant a rich measure of your guidance to all who serve in the legislature of this commonwealth. Especially, O Lord, be pleased to look graciously upon all of us, our leaders and our officers who serve in this House of Representatives. Give us clear vision to see the tasks that must be done and then provide us with the integrity and good judgment to be about those tasks as we work together in your name and for the welfare of our state. We remember now, O



Lord, the death of our colleague, Representative Ed Shaw. As we thank you for all the mercy you bestowed upon him, remind us that whether we live or die, we should do so as we commit ourselves to your grace and keeping. Comfort now, O Lord, with your everlasting kindness Representative John Downes upon the death of his wife. Sustain, O Lord, and comfort him with the promise to be with all who place their hope and their trust in your name. Be with us now and hear us for the sake of our redeemer, even Jesus Christ Our Lord. Amen."

Hon. W. Robert Blair: "Roll call for attendance. Ah, for what purpose does the gentleman from Cook, Mr. Hyde rise?"

Henry J. Hyde: "Mr. Speaker, I ask that Representative Henry Klosak and Representative Horace Gardner be excused from attendance today, they are both ill."

Hon. W. Robert Blair: "All right, the Journal will so indicate. The gentleman from Lake, Mr. Pierce."

Daniel M. Pierce: "Mr. Speaker, Mr. Speaker, I ask that Representatives Leon, Garmisa and Brandt be excused. They are in attendance at the funeral of Representative Shaw, and that Representatives Keller and Downes be excused for illness."

Hon. W. Robert Blair: "The Journal will so show. All right, with leave of the House, we'll go to Resolutions."

Fredric B. Selcke: "House Joint Resolution Number 111, Hyde. Resolved, by the House of Representatives, the Senate concurring herein, that the two Houses meet in Joint session



in the Hall of the House of Representatives on Wednesday, January 12, 1972, at the hour of 12:00 noon, for the purpose of hearing a message from his Excellency, Governor Richard B. Ogilvie, on the 'State of the State'."

Hon. W. Robert Blair: "The gentleman from Cook, Mr. Hyde."

Henry J. Hyde: "Mr. Speaker, I move adoption of House Joint Resolution Number 111."

Hon. W. Robert Blair: "All those in favor of the adoption of the resolution say 'Yeas', the opposed 'No', the 'Yeas' have it and the resolution is adopted. Are there further resolutions? All right, with leave of the House, we'll go to messages."

Fredric B. Selcke: "Message from the Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return without my approval House Bill 1177 entitled 'An Act to amend Section 14 of Article IV of an act to relate Alcoholic Liquors, approved January 11, 1937, as amended' and so forth. For these reasons I veto and withhold my approval for House Bill 1177. Respectfully submitted, Richard B. Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 1684 entitled 'An Act creating the Illinois-Mississippi Canal and Sinnissippi Lake Commission', defining its powers and duties, and making an appropriation therefor, and so forth. For these reasons I herewith return House Bill 1684 with my specific recommendation for change. Respectfully submitted, Richard B.



Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 1951 entitled 'An Act to Amend Sections 6-5, 8-15, 9-1a, 9-1b, 9.1-2 and 11.1-6 of The Park District Code', approved July 8, 1947, as amended, and so forth. And for this reason, I herewith return House Bill 1951 with my specific recommendation for change. Respectfully submitted, Richard B. Ogilvie, Governor.

To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 2368 entitled 'An Act to amend Section 35.3 of The Civil Administrative Code of Illinois', approved March 7, 1917, as amended and so forth. For this reason, I herewith return House Bill 2368 with my specific recommendation for change. Respectfully submitted, Richard B. Ogilvie, Governor.

To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 2369, entitled 'An Act to amend Section 35.3 of The Civil Administrative Code of Illinois', approved March 7, 1917, as amended. For the reasons contained in my message returning House Bill 2368 with my specific recommendations for change, I veto and withhold my approval from House Bill 2369. Respectfully submitted, Richard B. Ogilvie, Governor.

To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 2370, entitled 'An Act to amend Section 35.3 of 'The Civil Administrative Code of Illinois' approved March 7, 1917, as amended. For the reasons con-



tained in my message returning House Bill 2368 with my specific recommendations for change, I veto and withhold my approval from House Bill 2370. Respectfully submitted, Richard B. Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return, without my approval, House Bill 2485 entitled 'An Act to amend Section 8-10 of 'The Election Code' approved May 11, 1943, as amended', and so forth. For this reason, I veto and withhold my approval from House Bill 2485. Respectfully submitted, Richard B. Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 2948 entitled 'An Act to authorize the Department of Public Works and Buildings to vacate, extinguish, abandon, and release an easement for highway purposes held by the State of Illinois over, in and through certain land located in Fayette County, Illinois', and so forth. For this reason, I veto and withhold my approval from House Bill 2948. Respectfully submitted, Richard B. Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith Return House Bill 2373, entitled 'An Act creating the Data Information Systems Commission, defining its powers, and making an appropriation therefore', and so forth. And for this reason, I herewith return House Bill 2373 with my specific recommendation for change. Respectfully submitted, Richard B. Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th



General Assembly, I herewith return House Bill 2948 entitled 'An Act to authorize the Department of Public Works. . . let's see, we've already done that. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return, without my approval, House Bill 3623 entitled, 'An Act to amend Sections 7-1, 7-4, 7-8, 7-10, 7-12, 7-19 and 16-6.1 and to repeal Article 9 of 'The Election Code', approved May 11, 1943, as amended', and so forth. For these reasons, I veto and withhold my approval from House Bill 3623. Respectfully submitted, Richard B. Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return, without my approval, House Bill 3674 entitled 'An Act to amend Sections 7-1, 7-4, 7-10, 7-12, 7-19 and 16-6.1 and to repeal Article 9 of 'The Election Code', approved May 11, 1943, as amended', and so forth. For the reasons contained in my veto message on House Bill 3623, I veto and withhold my approval from House Bill 3674. Respectfully submitted, Richard B. Ogilvie, Governor. That's it. A message from the Senate by Mr. Wright, Secretary. Mr. Speaker, I am directed to inform the House of Representatives that the Senate has refused to recede from their amendments number 3 and 4 of the following titled bill: House Bill 2213, a bill for 'An Act to amend Section 2 of the 'Civil Practice Act'. I am further directed to inform the House of Representatives that the Senate requests a Committee of Conference to consist of five members from each house to



consider the differences of the two Houses in regard to the amendments to the bill, and that the Committee on Committees of the Senate has appointed as such Committee on the part of the Senate the following: Senators Hynes, Knuppel, McCarthy, Groen and Laughlin. Action taken by the Senate, June 29, 1971. Kenneth Wright, Secretary of the Senate."

Hon. W. Robert Blair: "What purpose does the gentleman from Cook, Mr. Hyde, rise?"

Henry J. Hyde: "Mr. Speaker, under Rule 96, I think the members should be advised that motions in connection with the vetoes that the messages of which have just been read, must be filed today if they are to be acted upon tomorrow and it would be my strong suggestion that any sponsor or any other interested party who wishes some action taken on a gubernatorial veto ah get their motion filed today so that it can be acted on pursuant to Rule 96. Thank you."

Hon. W. Robert Blair: "For what purpose does the Doorkeeper seek recognition?"

Doorkeeper: "Mr. Speaker, the Honorable Senate wishes to be admitted to this chamber."

Hon. W. Robert Blair: "Admit the Honorable Senate body. All right, we have admitted the Honorable Senate and we will so they understand that, admit them once more. Ah, Mr. President, is there a quorum of the Senate present?"

Hon. Cecil A. Partee: "A quorum of the Senate is present."

Hon. W. Robert Blair: "A quorum of the House is present, so



the joint session is declared to be in order. Joint Session Resolution."

Fredric B. Selcke: "Joint Session Resolution Number 10, Hyde. Resolved, that a committee of six be appointed, three from the House, by the Speaker of the House and three from the Senate, by the Committee on Committees of the Senate, to wait upon his Excellency, Governor Richard B. Ogilvie, and invite him to address the joint assembly. The part of the House are Members Nowlan, Lindberg, and Davis. And the part of the Senate are McCarthy, Egan and Rosander."

Hon. W. Robert Blair: "The gentleman from Cook, Mr. Hyde."

Henry J. Hyde: "Well, Mr. Speaker and Ladies and Gentlemen of the House, I now move that adoption of Joint Session Resolution Number 10."

Hon. W. Robert Blair: "All those in favor of adoption of the resolution say 'Yeas', the opposed 'No', the 'Yeas' have it and the resolution is adopted. Pursuant to that resolution the following members are appointed from the House to wait upon the Governor and to invite him to address the joint assembly, Representatives Nowlan, Lindberg, Davis, Senators Egan, McCarthy, Rosander. For what purpose does the Doorkeeper desire recognition?"

Doorkeeper: "Mr. Speaker, the Honorable Governor of the State of Illinois, Richard Ogilvie and his party, awaits admission to this Chamber."

Hon. W. Robert Blair: "Admit the Honorable Governor and his party. Members of the Joint Session, his Excellency, the



Governor of the State of Illinois, the Honorable Richard B. Ogilvie."

Hon. Richard B. Ogilvie: "Thank you, thank you very much.

Thank you, gentlemen. Thank you. Thank you. Well, thank you very much, Mr. Speaker. Mr. President, my fellow state officers and members of the 77th General Assembly. The convening of this recessed session of the 77th General Assembly marks the beginning of the fourth year of this administration. During the past three years we have been confronted with the responsibility of making many critical decisions - and we have made them. As we begin this year of 1972, there are serious problems which remain unsolved. But, as your governor, I am pleased to report to you that the state of this state today, compares more than favorably with other states whose governors are reporting to their legislators as I report to you. Many governors, including the leaders of some of the largest and richest states in the nation, are telling of drastic reductions in essential services, and reporting the need for new tax revenues. Major new taxes are being imposed in New York, California, Ohio and Pennsylvania, as examples. Now, we in Illinois, by contrast, can point to significant improvements in our delivery of essential services for mental health, environment, penal reform, day care, public health, school lunches, drug abuse, and other important programs. Unlike almost every other major state, we have not - and will not - reduce our payments to the helpless children,



the aged, the blind, and other unfortunates who can not work through no fault of their own. We are increasing our commitment for scholarships to broaden the availability of higher education in every part of the state. We are opening new medical schools and working to contain the costs of medical and hospital care. And let me emphasize, this means full funding of scholarships for the first time in history. We're expanding a new formula to help our junior colleges and full expansion of our program for new medical schools downstate. Yesterday President Corbally of the University of Illinois assured me that Rockford, Peoria and the Urbana Medical schools will be opened on schedule. At the same time let me emphasize that President Corbally has assured me that the University of Illinois will accept the appropriations figure that has been recommended by the Board of Higher Education. And this means that all our higher education systems are in agreement with the higher board. And therefore, in my budget in March, I intend to support those recommendations. But most important, we are dedicated to one policy which is of direct benefit to all the people of Illinois. We are going to operate this government in 1972 without any increase in state taxes. And at the same time, we will provide the necessary services and continue to improve both their quality and availability in every part of Illinois. Now, this is a far cry from the situation which existed when I first appeared as governor before a joint session of the General Assembly. On that occasion, in Jan-



uary of 1969, this state was hopelessly in debt, failing in its responsibilities to child and to adult alike, and without any plan to halt the plunge into bankruptcy. Even the most stringent management economies could do no more than to bring temporary relief. A completely new solution to the problem of financing state government was clearly demanded and the challenge was urgent. So on April 1, 1969, I proposed to the 76th General Assembly the imposition of a state income tax and other financial moves designed to aid schools and other local government units. And while other states were failing, we adopted the new revenue program for Illinois. We expected criticism - and we took it. And now, I think we can see the sound results of our decision. Illinois is not bankrupt. It is prospering, with more jobs and more opportunity than ever before. We have provided massive increases in support for education: nearly two billion dollars in new funds. In three years state aid for the elementary and secondary schools has been almost twice as great as during the previous three years, increasing from one billion, 390 million dollars to two billion, 708 million dollars. Our expenditures for higher education have risen from 925 million dollars to one billion, 521 million dollars, that's an increase of 64 per cent. We have provided unrestricted state payments to hard-pressed local governments and by July, these governments will have received 225 million dollars as direct revenue-sharing from the income tax. Now, this is in addition to the increased pay-



ments they get from the states sales and the motor fuel taxes. At the same time, we have established 17 new state parks, adding 45,000 acres to the state's park system, with further expansion under way. We have started a comprehensive and a long-range plan for the development of new parks and the protection of our recreational areas. We have made immense improvements in the highways. More than 3,000 miles of older roads have been widened and resurfaced. Eighty per cent of the interstate highways assigned to Illinois have now been completed. And more than 600 lives have been saved because of the reduced traffic hazards on Illinois highways. All of these results - and many more - can be traced to the decisions that were made in the fateful legislative sessions of 1969. But by January of 1970, we saw new problems, and we faced them. Pollution was degrading the air that we breathe and the water that we drink. From Lake Michigan to the Ohio, our waters and our shores were threatened. Our laws had failed. Efforts to provide major anti-pollution funds had failed. I called on you to face the challenge. We submitted a \$750 million bond issue to the people and we enlisted leaders of business and industry to support it, and passage of the bond issue and the enactment of strict anti-pollution laws have placed this state in the national spotlight in this important area of government responsibility. But Illinois has not only passed tough anti-pollution laws. We have also provided enforcement personnel and powers to our attorney general of this



state, and he has used them to make pollution unprofitable for any who fail to respond to nobler motivation. The year 1970 has also marked the adoption of a new constitution after 100 years and five previous failures - a Magna Carta for state and local government in Illinois. We no longer have the excuse that equitable and effective reforms are blocked by the old constitution. We gained the constitutional tools that we needed to demonstrate that state government can still work well within this federal system. In January, 1971, as I addressed the joint session of this 77th General Assembly, I spoke to you of the opportunities and the challenges posed by this new charter. I called on this legislature to make use of the new powers granted to us, particularly in the area of transportation. And you responded with the passage of the first comprehensive transportation program in the history of Illinois. As a result, we are preserving our suburban community railroad service, our vital mass-transit service in cities in every part of the state, and we have saved intra-state railroad service from extinction. At the same time, we are well under way with development of a system of supplemental freeways for every part of this state, and we are implementing a \$100 million program for improvements to airports. Under the new Department of Transportation, all of these interdependent and interwoven services are coordinated to guarantee the continuity of programs and to emphasize the need for a comprehensive transportation network to serve each travel-



er and to serve him well. This General Assembly has made other significant contributions to the public good. I refer, for example, to your passage of tough laws regulating strip mining which insure that stripped land is restored - to agriculture, forestry, wildlife habitat, and recreation. You have given this state new laws which were badly needed against drunk drivers. And you passed significant reforms in the field of insurance, including no-fault, insolvency protection and other measures to increase the safeguards and to lower the costs for all of our people. But there have been some notable failures, also. One year ago, I called for adoption of strong ethics legislation and for the enactment of laws to regulate campaign spending. The failure to pass these bills has increased skepticism about the responsibility of public officials, and has eroded respect for the institutions of government. There is no excuse for any further delay on ethics. And there can be no excuse for diluting the strong medicine which is so obviously prescribed at this time. So once again, I urge this General Assembly to enact tough legislation without loopholes and without escape clauses. Only such action will contribute to the restoration of confidence in our democratic process, and in the officials who govern it. The modest appropriation to finance the activities of the Judicial Inquiry Board must be approved. This is no excuse for the threats which, to date, have hampered this new board. And there is no honest explanation for failure to pass this



appropriation immediately. Now, there are other matters which challenge the ability of this legislature to rise above partisanship and respond to the needs of our society. I refer to personal property tax relief, and especially to our overburdened farmers - to indiscriminate local licensing of the professions, to the Scenic Rivers Act, to welfare, to election reform, to a law to protect Lake Michigan. I refer also to needed judicial reforms. We can put an end to political control of the judiciary in Illinois by providing for merit selection of judges, through nonpolitical election as a start, so that no false issue is injected about a power grab by the appointing authority. These are some of the challenges that face this session of the General Assembly. There are others, of course. Each of these should be met before you adjourn. There is one challenge to state government this year which transcends all others. I refer to our responsibility of providing the best possible education for every child in Illinois, whether on the farm, in the suburbs, or in the city. It is a transcendent problem, not only because it touches so deeply the future of our children and shows the ultimate hope for breaking the poverty cycle, but also because the financial demands of the educational system critically effect our ability to provide the tax reform and human services that our people desire. Local property taxes can no longer meet the demands of education. Already there are signs that court rulings may precipitate a school financing crisis for state govern-

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ment - a crisis of dimensions far beyond anything that we are presently prepared to face. Since I became chief executive of this state three years ago, public education has held top priority in the allocation for state funds. The state has assumed a far greater share of school costs, and to that extent has relieved the burden on local property taxpayers. As I said earlier, we have provided nearly two billion dollars in new funds for education, more than two thirds of which were for the elementary and secondary schools. Some progress has been made toward eliminating financial disparities among districts, but there is a long way to go before complete equality is going to be achieved. And on all sides there is criticism of the quality of the schools as well as their cost. So we are faced another overriding crisis as we start another year. It is our job in Illinois to find better ways of financing the schools so that the tax load on home owners and the other local property owners can be reduced. It is our job to give every child an equal chance for education, up to the limits of his interests and capabilities. It is our job to see to it that tax funds are not wasted by the schools. For these reasons, I am today issuing an executive order creating a Governor's Commission on Schools, charged with making recommendations to the General Assembly on the problem of financing and operating the elementary and secondary schools in Illinois. I intend to serve as Chairman because of the importance I attach to this endeavor. I am pleased to an-



nounce that Dr. Michael J. Bakalis, superintendent of public instruction of the state of Illinois, has agreed to serve as vice-chairman. I propose to mobilize the leadership and ability of the business, civic and professional community of this state to participate in this comprehensive study. The speaker of the House of Representatives, the President Pro Tempore of the Senate, and the Chairman and Minority Spokesman of the School Problems Commission will be invited to be members of the parent commission. In addition, the chairman of each of four task forces - which will operate independently of each other and report to the commission - will be a member of the parent commission. These task forces are: Finance, Organization and Structure, Classroom Quality, and Business Management Practices. Each of these will develop studies in depth. They will review the organization of school districts, financing, and management practices, as well as the quality of instruction. Dr. Bakalis personally will serve as chairman of the group which concentrates on organization and structure of the Illinois educational system. Distinguished citizens from outside of government will head the groups which will analyze classroom quality and management practices. Each of the four working task forces will be organized within the month and I shall expect reports from each task force and recommendations before the 78th General Assembly convenes next January. Illinois has the talent and the ability to lead the nation in the field of education and we shall be



satisfied with nothing less. There is no more important assignment to which we can dedicate the resources of this state. And if we provide the leadership and the inspiration of attaining this goal of quality education for all, we shall indeed complete this fourth year with honor. The task will not be easy. And, once again, some of the recommendations may test our courage. James Morris, the British historian, said it well when he wrote: 'To be loved is not the end of greatness. Do right - and damn the odds'. In this spirit, I ask your help in doing what is right for the people of Illinois. Thank you."

Hon. W. Robert Blair: "The President Pro Tempore of the Senate, Senator Cecil Partee."

Hon. Cecil Partee: "Mr. Speaker, I move that the Joint Session do now arise."

Hon. W. Robert Blair: "All those in favor of the motion say 'Yeas', the opposed 'Nay', the motion passes and the Joint Session does now arise. All right, the House will be at ease now for about four or five minutes while our guests are retiring from the floor. All right, the all right the House will be in order, the Doorkeeper will see now that those people not entitled to the floor are removed therefrom, because we're getting ready to proceed with the House business. Messages."

Fredric B. Selcke: "Messages from the Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return, without my approval,



House Bill 2872, entitled 'An Act to transfer the Division of Boiler Inspection in the Department of Law Enforcement to the Department of Labor'. House Bill 2872 transfers the Division of Boiler Inspection from the Department of Law Enforcement to the Department of Labor. I have been advised by the Bureau of the Budget that to approve this legislation at the present time raises fiscal considerations for the Departments of Law Enforcement and Labor, particularly as concerns increased funding of this unit through the General Revenue Fund and the probable unavailability of offsetting Federal Matching Funds under the Occupational Safety and Health Act of 1970. In view of these considerations and the fact that this legislation would not take effect until July 1, 1972, veto of this bill at this time is appropriate in order that this legislation may be reconsidered together with the submission of the budget in the spring session of this year so that the fiscal and reorganization issues can be considered as one. For these reasons, I veto and withhold my approval from House Bill 2872. Respectfully submitted, Richard B. Ogilvie, Governor

To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 3653 entitled 'An Act to amend Section 24A-10 of 'The Election Code', approved May 11, 1943, as amended'. Pursuant to the authority vested in me under Article IV, Section 9(e) of the Constitution of Illinois, 1970, I am returning House Bill 3653 with the following specific recommendation for



change: Amend House Bill 3653 on page 8, line 28, by adding at the end of line 28, the following: 'while at such other location the boxes shall be in the care and custody of one or more teams, each consisting of four persons, two from each of the two major political parties, designated for such purpose by the election official in charge of elections from recommendations by the appropriate political party organizations'; and on page 8, line 29, by striking the words 'in such event', and inserting in lieu thereof the following: 'as soon as possible'. On June 17, 1971, I approved Senate Bills 7, 8 and 9 which extended the requirements for electronic voting to our counties and municipalities over 40,000 in population. In many communities the first election under this law will be conducted this year. House Bill 3653 amends the procedures in these election jurisdictions to permit the carrying of electronic returns by the precinct judges to an intermediate location other than the main counting center. The bill then provides that such returns shall be taken from the intermediate location to the central counting location. Careful provisions are included for the guarding of the returns from the polling places to the intermediate locations and from the intermediate locations to the central counting location. It does not, however, make any provision for the safeguarding of these returns while at the intermediate location. All returns should be carefully guarded from the time of voting until the counting and the final canvass.



Statutes specifying the handling of such returns should impose clear provisions protecting them against manipulation or alteration. The proposed change is consistent with this public purpose by adding a guarantee which will work to avoid the opportunity of tampering with election returns. For this reason, I return House Bill 3653 with my specific recommendations for change. Respectfully submitted, Richard B. Ogilvie, Governor. To the Honorable Members of the House of Representatives, 77th General Assembly. I herewith return House Bill 2209 entitled 'An Act to amend Section 500 of 'The Unemployment Compensation Act' approved June 30, 1937, as amended'. Pursuant to the authority vested in me under Article IV, Section 9 (e) of the Constitution of Illinois, 1970, I am returning House Bill 2209 with the following specific recommendations for change: Amend House Bill 2209 on page 2, by striking lines 31 through 37, inclusive, and inserting in lieu thereof the following: 'available for work if within thirteen weeks of the anticipated birth of her child, she has left her most recent work voluntarily because of pregnancy. Further, a woman shall be presumed to be unable to work and unavailable for work if she is discharged because of pregnancy within eight weeks of the anticipated date of childbirth, and her employer presents to the Director competent proof of her inability to work.' These changes do not affect the substance of this bill. They are designed simply to clarify the intention of House Bill 2209 which was to limit the dis-



abilities imposed against pregnant workers. This specific recommendation for change also conforms the bill to that of other exceptions contained in the Act concerning the concept of availability for work. For these reasons, I return House Bill 2209 with my specific recommendations for change. Respectfully submitted, Respectfully submitted, Richard B. Ogilvie, Governor. No further messages."

Hon. W. Robert Blair: "Introduction and First Reading of House Bills."

Fredric B. Selcke: "House Bill 3768, Hyde, et.al. Amends 'The Illinois Municipal Financing Act'. First reading of the bill. House Bill 3769, Tipsword. Amends 'The Juvenile Court Act'. First reading of the bill. House Bill 3770, Colitz. A bill for an act to repeal portions of the 'Election Code'. First reading of the bill. House Bill 3771, Colitz. A bill for an act creating 'The Professional Athletic Examination Act'. First reading of the bill. House Bill 3772, DiPrima, et.al. An act relating to negotiable instruments. First reading of the bill. House Bill 3773, Roscoe Cunningham, et.al. Amends 'The Environmental Protection Act'. First reading of the bill. House Bill 3774, Roscoe Cunningham. A bill for an act in regard to the Lawrence County Fair and to provide appropriations in connection therewith. First reading of the bill. House Bill 3775, Cunningham, a bill for an act to amend 'The Municipal Code'. First reading of the bill. House Bill 3776, Nowlan. A bill for an act to amend 'The



Revenue Act of 1939'. First reading of the bill."

Hon. W. Robert Blair: "Further introductions."

Fredric B. Selcker: "House Bill 3777, Borchers, et.al. A bill for an act to amend 'The Environmental Protection Act'. First reading of the bill. House Bill 3778, Flinn. A bill for an act to amend 'The Municipal Code'. First reading of the bill."

Hon. W. Robert Blair: "Resolutions."

Fredric B. Selcke: "No. . ."

Hon. W. Robert Blair: "Agreed resolutions."

Fredric B. Selcke: "House Resolution 507, Choate, et.al. House Resolution 508, Merlo, et.al. House Joint Resolution Constitutional Amendment. Tell Henry tell Henry that the numbers have been reversed."

Hon. W. Robert Blair: "All right, all right the only agreed resolution is Resolution 507: There is another one which is agreed, but it is a death resolution and we will get to for a member and we will get to it as a last matter of business, which will be shortly. The gentleman from Cook, Mr. Hyde."

Henry J. Hyde: "Mr. Speaker, Ladies and Gentlemen of the House, the only Agreed Resolution is 507, Merlo, which commends the clergy, leaders and membership of Temple Shalom for their program on Soviet Jewry, focusing public attention on the plight of their co-religionists in the Soviet Union. I move adoption of the agreed resolution."

Hon. W. Robert Blair: "Is there any discussion? All those in



favor of the adoption, the gentleman from Union, Mr., the gentleman from Bureau, Mr. Barry."

Tobias Barry: "I call attention to the fact that some copies of the resolution in question have a different number on them, I have it as 508."

Hon. W. Robert Blair: "Ah, it was a corrected item, it is 507. All those in favor of the adoption of the agreed resolution say 'Yeas', the opposed 'Nay', the 'Yeas' have it and the agreed resolution is adopted. Further resolutions?"

Fredric B. Selcke: "House Joint Resolution 112, Cunningham, Roscoe. House Joint Resolution Constitutional Amendment Number Ten, Matijevec, et.al."

Hon. W. Robert Blair: "All right, the gentleman from Cook, Mr. Hyde, for announcements."

Henry J. Hyde: "Mr. Speaker, Gentlemen, and other members of this distinguished assembly, we're going to have a death resolution read on behalf of our late colleague, Eddie Shaw, and immediately upon the adoption of that resolution, out of respect for him, we will adjourn until 10:00 A.M. tomorrow morning. Ah, however, immediately following that, we would ask the Republican members of the House to report immediately to Room 212 for a conference, purposes of a Republican conference. So, I will repeat, following the adoption of the death resolution honoring, memorializing, rather, Ed Shaw, we will adjourn until 10:00 A.M. tomorrow, and Republican members of the House, please, everyone re-



port immediately to Room 212 for a very important Republican conference."

Hon. W. Robert Blair: "The gentleman from Union, Mr. Choate."

Clyde L. Choate: "Mr. Speaker, can you give me a room for the Democratic members to meet in for the purpose of a conference, please."

Hon. W. Robert Blair: "We've been trying to do that, we had one this morning, we understood you were having a conference, and. . ."

Clyde L. Choate: "We ran out of time."

Hon. W. Robert Blair: "So, we're trying...all right, M-3."

Clyde L. Choate: "All right, then M-3, M-3, then I would advise the Democratic members that immediately after adjournment or recess that you go to Room M-3 to continue the conference that we started at 11:00 A.M. this morning."

Hon. W. Robert Blair: "Further resolutions?"

Fredric B. Selcke: "House Resolution 508, Choate, et.al.

Whereas, the members of the House of Representatives of the 77th General Assembly have learned of the. . ."

Hon. W. Robert Blair: "Now, let's have a little order, this is a death resolution for Representative Shaw."

Fredric B. Selcke: "House Resolution 508, Choate, et.al.

Whereas, the members of the House of Representatives of the 77th General Assembly have learned of the with sincere regret of the passing of our good friend and highly respected colleague, the Honorable Edward J. Shaw, now serving his eighth term in this body from the 17th Representative



District on the northwest side of Chicago, Illinois; and Whereas, Representative Shaw was a Chicagoan in every sense of the word having been born in Chicago and educated in its parochial grade and high schools and its Loyola University, before entering upon a long life of public service to its people and particularly those residing in the 17th District in which he lived all his life; and Whereas, after serving in the famed 42nd Rainbow Division in France in World War I and receiving the Purple Heart he returned to Chicago and completed his education where his public service has included: 13 years as an Adult Probation Officer; Chief Cashier in the City Treasurer's Office; and Administrative Assistant in the City Bureau of Parking - a position he still retained at his death; and Whereas, he was first elected in 1954 to this body of the General Assembly where he has served nearly 8 terms with honor and distinction both in legislative skill and profound understanding of the people's needs as well as providing knowledgeable commission and committee work where he is presently: Vice-Chairman of the sub-committee on penal institutions of the Commission to Visit and Examine State Institutions; member of the Science Advisory Council; and member of the Commission on Technological Progress; and Whereas, he was an active member of: the 26th Ward Regular Democratic Organization; the 42nd Rainbow Division Veterans Association, and Vice-President of its Illinois Chapter; the American Legion and Veterans of Foreign Wars; the Chicago



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Society of the Polish National Alliance; the Polish Roman Catholic Union of America; and the Loyal Order of Moose; and Whereas, he leaves a proud heritage to mourn his passing in the persons of his wife, Viola, his son, Edward J., Jr., his two granddaughters, Debra Ann and Cheryl Lynn, and his sister, Frances Lessel, he will also be mourned by his constituents, his legion of friends and all of the members of this body and the people of this State who have lost a dedicated public servant; therefore, be it Resolved, by the House of Representatives of the 77th General Assembly of the State of Illinois, that we express our deeply felt sorrow and sense of loss upon the death of our beloved colleague, the Honorable Edward J. Shaw; that we extend our sincere sympathy to the members of his bereaved family; and that a suitable copy of this preamble and resolution be forwarded to his widow, Mrs. Viola Shaw. And as a further show of respect, that this House do now stand adjourned."

Hon. W. Robert Blair: "The gentleman from Union, Mr. Choate."

Clyde L. Choate: "Well, Mr. Speaker, Ladies and Gentlemen of this House, I think that we would all mutually agree that out of the thousands and hundreds of thousands of people that we might meet in our life, never would we meet a nicer or finer or truer friend than knowing Eddie Shaw. This man probably had as much compassion in his heart for the individual citizens of this State as any person that I've ever met. The members of this House is going to miss him, I know. And Mr. Speaker, I would ask that if they so desire



that this resolution be unanimously signed and endorsed by each and every individual member of this House, and that we immediately consider and adopt the resolution."

Hon. W. Robert Blair: "All right, all those in favor of the adoption, the immediate consideration, the adoption of the resolution will say 'Yeas', the opposed 'Nay', the 'Yeas' have it and leave is given to have the members names signed to the resolution. We now stand adjourned until 10:00 A.M. tomorrow morning."

Adjourn at 12:52 O'Clock P.M.

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